

SUBMITTAL TO THE BOARD OF SUPERVISORS
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

528 B



FROM: TLMA - Planning Department

SUBMITTAL DATE:
July 10, 2007

SUBJECT: Resolution No. 2007-354 to certify Environmental Impact Report No. 487, deny appeals of Planning Commission decision to approve project, approve Fast Track Commercial WECS Permit No. 116 and approve Fast Track Variance No. 1797; Fifth Supervisorial District; Pass & Desert Zoning District / Western Coachella Valley Area Plan.

BACKGROUND: Commercial WECS Permit No. 116, Variance Case No. 1797, and Environmental Impact Report No. 487 were tentatively approved by the Board of Supervisors on June 19, 2007.

RECOMMENDED MOTION:

CERTIFICATION of **ENVIRONMENTAL IMPACT REPORT NO. 487**, which has been completed in compliance with the EIR Guidelines and the Riverside County Rules to Implement CEQA, based upon findings contained in Resolution No. 2007-354; and,

DENIAL of the **APPEALS** filed by the Estate of Reba Jo Wolf, by and through its attorney David Cosgrove, Esq., and by Seven Fortune Partners II, based upon the findings contained in Resolution No. 2007-354; and,

APPROVAL of **FAST TRACK COMMERCIAL WECS PERMIT NO. 116**, for up to 20 wind turbines not greater than 327 feet in height, subject to conditions of approval, and based upon the findings contained in Resolution No. 2007-354; and,

APPROVAL of **FAST TRACK VARIANCE CASE NO. 1797**, to reduce scenic setbacks from 1320 feet to not less than 740 feet, and reduce wind access setbacks from 1007 feet to not less than 360 feet, subject to conditions of approval, and based upon the findings contained in Resolution No. 2007-354.

Mark J. Balys for
Ron Goldman
Planning Director

RG:jo

REVIEWED BY EXECUTIVE OFFICE

DATE 7/11/07 MW

Tina Grande
Departmental Concurrence

- Dep't Recomm.: Consent Policy
- Per Exec. Ofc.: Consent Policy

Prev. Agn. Ref.

District: Fifth

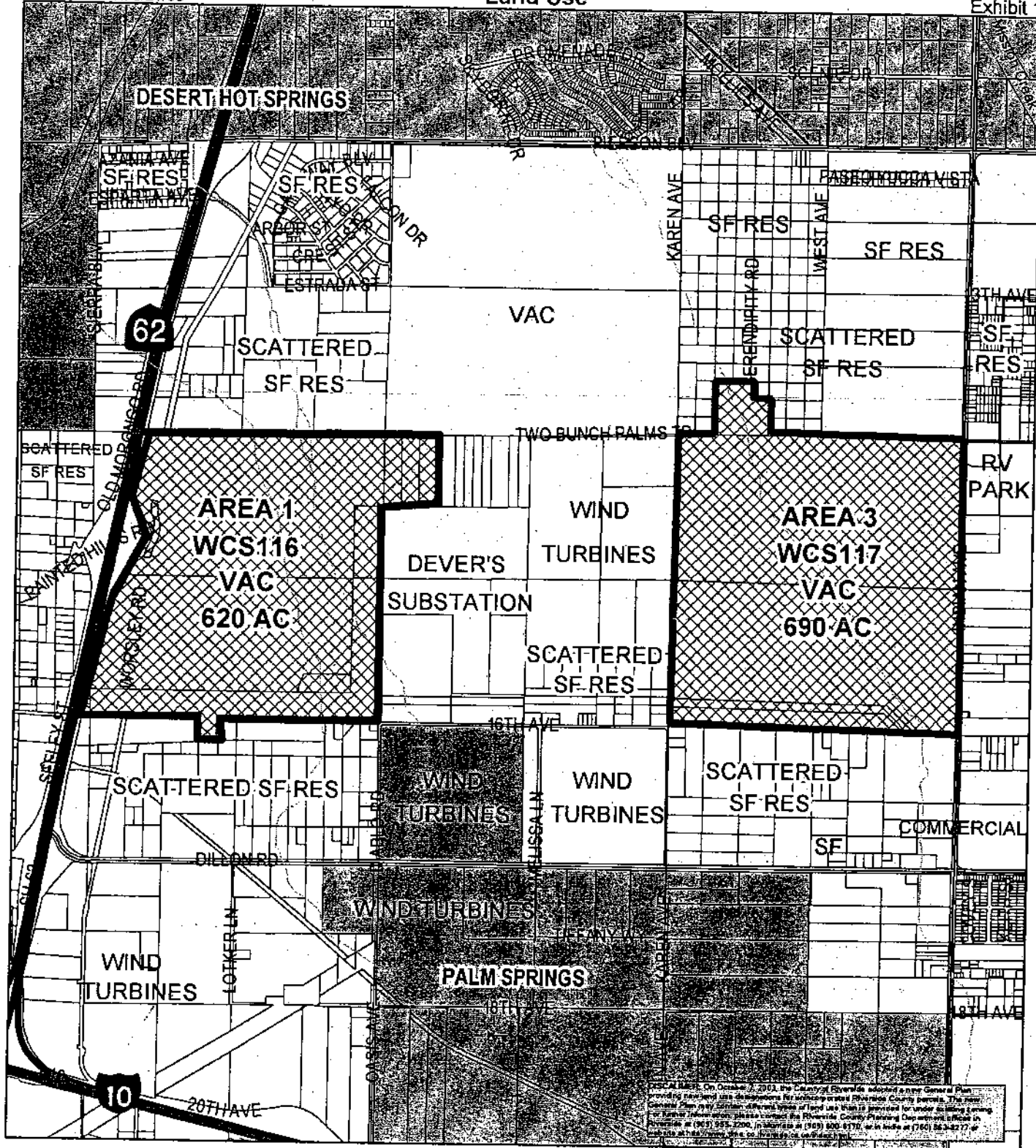
Agenda Number:

3.78

Supervisor Ashley
 District 5
 DATE DRAWN: 6/21/06

CZ7346 WCS117 VAR1798 GPA811
 CZ07449 WCS116 VAR1797
 Land Use

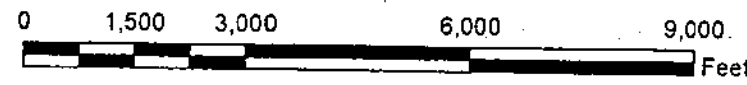
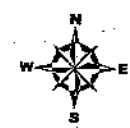
Planner: Jay Olivas
 Date: 9/6/06
 Exhibit 1



ASAP MAP: On October 3, 2003, the County of Riverside adopted a new General Plan providing needed use designations for various areas in Riverside County. The new General Plan only contains different types of land use than is provided for under existing zoning or other information. Please contact the Riverside County Planning Department Office in Riverside at (951) 953-2200, in San Diego at (619) 500-8170, or in Inland at (760) 863-4277 for more information on the General Plan and its implementation.

RIVERSIDE COUNTY PLANNING DEPARTMENT

Zone
 District: **Pass & Desert**
 Township/Range: T3SR4E
 Section : 5



ASSESSORS 668 9-11
 BK. PG.
 THOMAS 696 C6
 BROS.PG

2
3 **RESOLUTION NO. 2007-354**
4 **CERTIFYING ENVIRONMENTAL IMPACT REPORT NO. 487 AND**
5 **APPROVING FAST TRACK AUTHORIZATION 2005-17,**
6 **COMMERCIAL WECS PERMIT NO. 116, AND VARIANCE CASE NO. 1797**

7 **WHEREAS**, pursuant to the provisions of Government Code Section 65000 et seq., a public
8 hearing was held before the Riverside County Board of Supervisors in Riverside, California on June 19,
9 2007 and before the Riverside County Planning Commission in La Quinta, California on April 18, 2007
10 and in Coachella, California on May 16, 2007 to consider Fast Track Authorization 2005-17, Commercial
11 WECS Permit No. 116 (WECS 116) and Variance Case No. 1797; and

12 **WHEREAS**, this project and related projects (Commercial WECS Permit No. 117, General Plan
13 Amendment No. 811, Change of Zone Nos. 7346 and 7449, and Variance Case No. 1798 in the
14 unincorporated areas of Riverside County, and City of Palm Springs CUP 5.115 within the city limits of
15 that city) were appropriately and comprehensively evaluated in Environmental Impact Report No. 487
16 (EIR No. 487); and

17 **WHEREAS** all the procedures of the California Environmental Quality Act (CEQA) and the
18 Riverside County CEQA Implementing Procedures have been met, and the EIR No. 487, prepared in
19 connection with WECS 116 and related cases (referred to alternatively herein as "the project"), is
20 sufficiently detailed so that all the potentially significant effects of the project on the environment and
21 measures necessary to avoid or substantially lessen such effects have been evaluated in accordance with
22 the above-referenced provisions and procedures; and,

23 **WHEREAS**, the approval of the project by the Riverside County Planning Commission on May
24 16, 2007, was appealed by two adjacent landowners to the County Board of Supervisors pursuant to the
25 procedures set forth in the County of Riverside County Ordinance No. 348, Subsection 18.26(f), thereby
26 resulting in a de novo hearing on all aspects of the project before the Riverside County Board of
27 Supervisors on June 19, 2007,

28 **WHEREAS**, the matter was discussed fully with testimony and documentation presented by the
public, the applicant, the appellants and affected government agencies;

FORM APPROVED COUNTY COUNSEL
JUL 09 2006
BY *[Signature]*

Minh C. Tran

1 WHEREAS, the Board of Supervisors subsequently moved and voted to deny the appeals and to
2 approve the project, and

3 WHEREAS, the matter was discussed fully with testimony and documentation presented by the
4 public and affected government agencies; and,

5 **BE IT RESOLVED, FOUND, DETERMINED, AND ORDERED** by the Board of Supervisors
6 of the County of Riverside, in regular session assembled on July 17, 2007, that:

7 A. **Fast Track Commercial WECS Permit No. 116** (WECS 116) consists of a project to
8 install and operate up to 20 wind turbines (Mitsubishi MWT62) a height of not greater than 330 feet, plus
9 a meteorological tower and temporary construction staging area, more specifically located easterly of
10 State Highway 62/Worsley Road, northerly of 16th Avenue, and westerly of Diablo Road, which area is
11 also known as Area 1 in the maps contained in the Project EIR.

12 B. WECS 116 is associated with **Fast Track Variance Case No. 1797 (VAR 1797)**, which
13 consists of a proposal to reduce scenic resources setbacks in Area 1 from a ¼ mile or 1320 feet along
14 State Highway 62 to not less than 740 feet (Turbines A-1 through A-9) as measured from the edge of the
15 right-of-way line of State Highway 62 along the westerly boundary of WECS 116; and reduce wind
16 access from five (5) times rotor diameter (1007 feet) to not less than 360 feet (Turbines C-1 through C-7,
17 Turbines D-1, D-2) as measured along the easterly boundary of WECS 116.

18 **BE IT FURTHER RESOLVED** by the Board of Supervisors that it has reviewed and considered
19 the EIR No. 487 in evaluating WECS 116 and related cases, that the EIR is an accurate and objective
20 statement that complies with the California Environmental Quality Act and reflects the County's
21 independent judgment, and that the EIR is incorporated by reference in its entirety.

22 **BE IT FURTHER RESOLVED** by the Board of Supervisors that the following environmental
23 impacts associated with WECS 116 and related cases are potentially significant unless otherwise
24 indicated, but each of these impacts will be avoided or substantially lessened by the identified mitigation
25 measures:

26 ///

27 ///

28 ///

1 A. Land Use and Policy Analysis

2 1. Impacts:

3 The project segment containing WECS 116 is located within the Western
4 Coachella Valley Area Plan, with land use designation Rural Desert.
5 Zoning designations are W-E (Wind Energy Resource Zone). The entire
6 WECS 116 site is within the Wind Energy Resource Zone (W-E Zone)and
7 is consistent with the W-E designation in that it implements the County’s
8 objective for locating wind energy facilities in that zone. On November 9,
9 2006, the Riverside Airport Land Use Commission (ALUC) found the
10 project to be consistent with the Countywide Policies of the 2004 Riverside
11 County Airport Land Use Compatibility Plan, subject to a number of
12 conditions. As disclosed in the EIR, the project is consistent with all
13 applicable policies and standards in the Plan and Zoning ordinances, with
14 the exception of the requested Scenic Resources and Wind Access
15 variances, discussed in detail later in this resolution.

16 2. Mitigation:

17 No significant impacts to land use are identified and thus no mitigation is
18 recommended (the following sections identify mitigation actions in related
19 topical areas).

20 B. Air Quality

21 1. Impacts:

22 **Construction Emissions**

23 Construction would occur in a phased fashion, with a maximum of two to
24 three acres impacted on a daily basis. Wind turbines and access roads would
25 be constructed “at grade” without significant grading or creation of
26 manufactured slopes. Typical construction equipment would consist of a
27 grader for road and pad construction, a backhoe for pad foundation
28 excavation, a trencher for construction of the underground electrical

1 collector cable system, a crane for erection of the turbine structures, several
2 diesel trucks for delivery of turbine assemblies to pad sites, and tender
3 vehicles (service trucks, welder trucks, water trucks, etc.). Appendix D,
4 Table D-6 of the EIR presents a screening calculation for construction
5 related emissions. These screening level calculations indicate that the
6 construction emissions are well below the AQMD significance levels.

7 **Operational Emissions**

8 Once operational, the site would require minimal supervision, with site
9 personnel composed primarily of maintenance staff. These personnel are
10 expected to generate approximately 20 average vehicle trips per day. This
11 trip generation rate is comparable to the vehicle trips generated by 2 or
12 3 single family homes. When compared to the average daily vehicle miles
13 traveled (VMT) of Riverside County (*i.e.*, 34,889,836 VMT/day (per Table
14 A9-14-A, SCAQMD 1993; "CEQA Handbook", total of passenger cars and
15 trucks)), the Project VMT is very small, and the resultant emissions would
16 be insignificant. Per the AQMD CEQA handbook, vehicle traffic related
17 emissions from a residential development of approximately 160 homes
18 would be considered to have a significant impact on air quality. The impact
19 from the operational phase of the Project is estimated to be equivalent to the
20 vehicle trips from 2-3 residential homes, or approximately 1.3% to 1.9% of
21 the significance level.

22 The Project would not have any significant unavoidable adverse impacts.
23 Wind energy is classified as a renewable resource, and as such, energy
24 generated from the proposed wind Project would offset the demand for
25 energy produced by conventional fossil-fueled power plants. The project is
26 calculated to annually displace approximately 186 million pounds of CO₂,
27 9.7 million pounds of SO₂, and 5.8 million pounds of NO_x.

1 2. Mitigation

2 Fugitive dust and air quality control techniques include, but are not limited
3 to, use of watering or chemical dust suppressants on disturbed areas,
4 minimizing areas of disturbance through construction planning and
5 execution, improving roads and driving areas, stabilization of stockpiles,
6 sweeping and/or washing of trackout areas, covering of trucks or provisions
7 for minimum freeboard heights when hauling loose materials, limitations on
8 vehicle speeds on construction sites and access roads, halting of
9 construction under high wind conditions, etc. Prior to issuance of a grading
10 permit, the Applicant is required to submit, a Project-specific dust control
11 plan prepared in compliance with AQMD Rule 403-1, which addresses
12 construction and post-construction mitigation measures for fugitive dust
13 control. Because the Project is required to follow the regulations of the
14 AQMD, the Project would not have a significant effect on either short-term
15 (construction period), or long-term (operational period) air quality.

16 C. Biological Resources

17 1. Impacts:

18 The project will not have significant adverse impacts to plant and wildlife
19 species or other biological resources.

20 Implementation of the proposed project would result in some temporary and
21 permanent impacts to wildlife habitat, including the permanent loss of
22 approximately 27 acres of habitat (less than 2% of the approximately
23 1500 acre Project area) through the removal of native vegetative cover and
24 loss of undisturbed and disturbed Sonoran creosote bush scrub
25 communities. However, the 27 acres of permanent disturbance is not
26 considered to be locally or regionally significant because of the small
27 amount of habitat that will be lost, both in total area and relative to the
28 amount of habitat that will remain on-site.

1 The potential for bird collisions with wind turbines exists with any wind
2 project. However, the project would not have a significant impact on birds.
3 McCrary et al. (1983, 1984) estimated that 69 million birds migrate through
4 the Coachella Valley annually, 32 million during the spring migration and
5 37 million during the fall migration. During their study, 38 avian fatalities
6 were found comprised of 25 species, including 15 passerines, seven
7 waterfowl, two shorebirds, and one raptor. Considering the large number of
8 passerines migrating through the area relative to the number of passerine
9 fatalities, the authors concluded that this level of mortality was biologically
10 insignificant (McCrary et al. 1986a).¹

11 Avian fatality searches were also conducted as part of the Avian Monitoring
12 and Risk Assessment at the San Gorgonio Wind Resource Area study
13 prepared by Anderson during two study periods (March 1997 to May 1998;
14 August 1999 to August 2000). The full study is available at
15 <http://www.nrel.gov/wind/pdfs/38054.pdf>. During this study prepared by
16 Anderson et al., 32 avian fatalities were documented including nine
17 waterbirds, two raptors, one corvid, three passerines, 10 rock pigeons or
18 morning doves, and seven unidentified birds in 1997 and 1998. These bird
19 carcasses were found during quarterly searches of 138 older turbines
20 (mostly <250 kW), which roughly translates to an avian fatality rate of
21 0.23 birds/turbine/year. During the surveys in 1999 and 2000, 26 fatalities
22 were documented including nine waterbirds, two raptors, two corvids, four
23

24 ¹ McCrary, M.D., R.L. McKernan, and R.W. Schreiber. 1986. San Gorgonio Wind Resource Area: Impacts of commercial
25 wind turbine generators on birds, 1985 data report. Prepared by Los Angeles Co. Nat. Hist. Mus, for Southern Calif. Edison,
Res. and Development, Rosemead.

26 McCrary, M.D., R.L. McKernan, W.D. Wagner, and R.E. Landry. 1984. Nocturnal avian migration assessment of the San
27 Gorgonio Wind Resource Study Area, fall 1982. Prepared by Los Angeles Co. Nat. Hist. Mus, for Southern Calif. Edison, Res.
and Development, Rosemead.

28 McCrary, M.D., R.L. McKernan, R.E. Landry, W.D. Wagner, and R.W. Schreiber. 1983. Nocturnal avian migration
assessment of the San Gorgonio Wind Resource Study Area, spring 1982. Prepared by Los Angeles Co. Nat. Hist. Mus., for
Southern Calif. Edison, Research and Development, Rosemead

1 passerines, five rock pigeons, and three unidentified birds. These fatalities
2 were found during searches of 60 turbines (mostly <250 kW), which
3 roughly translates to 0.43 avian fatalities/turbine/year. The waterfowl and
4 shorebird mortality generally occurred where water was present in the
5 vicinity of the wind resource area (for example, near the aquifer recharge
6 basin), that attracted large numbers of waterfowl and shorebirds. Estimates
7 of mortality adjusted for searcher bias, scavengers, and wind were not
8 conducted for this study.

9 Standardized fatality monitoring results from six western projects
10 (including one in California) reported by Strickland and Johnson (2006) and
11 Kerlinger et al. (2006) were conducted in projects containing turbines in the
12 1 MW to 1.8 MW size range, which are equal to or larger in size than the
13 turbines proposed for the Dillon project. The estimated fatality rates for
14 these projects ranged from 0.95 to 2.92 birds per MW per year. Because the
15 avian survey data collected at the site shows bird use at the very low end of
16 rates observed at other wind projects for which similar data were collected
17 (See Table 9 of "Avian Use Surveys" technical report, which is Appendix B
18 of the FEIR), it is very likely that overall avian mortality will be at the low
19 end of that range.

20 The most recent avian mortality monitoring conducted in California using
21 modern search protocols has been at the High Winds Wind Project in
22 Solano County. Kerlinger et al. (2006) reported an average of 1.36 bird
23 fatalities per MW per year; using these rates, this would result in a predicted
24 rate of 61 bird fatalities per year at the proposed 45-MW Dillon project.
25 Kerlinger et al. (2006) also reported the fatality rate of night migrants
26 during fatality monitoring at the High Winds project was less than 1 bird
27 per turbine per year.
28

1 Based on the studies referenced above, there is sufficient data to suggest
2 that avian mortality will be low. Avian fatality at the Dillon project site is
3 expected to fall within the range of 1 to 3 avian fatalities/turbine/year, and
4 is most likely to be at the low end of that range. No avian fatalities have
5 been found at the nearby Mountain View III wind project. Wind operators
6 are trained to report any dead birds found at the site, and none have been
7 seen since the project began operating in December 2003. The project
8 proponent, PPM Energy has conducted post-construction mortality
9 monitoring for birds and bats at most of its projects (for example, the 150-
10 MW Shiloh Wind Project in Solano County), and proposes to conduct a
11 year of post-construction bird and bat mortality monitoring at the Dillon
12 Project to confirm the predicted low bird and bat mortality.

13 Bat impacts at the Dillon project are also expected to be very low due to
14 past studies that show low bat use in the area. The Dillon project area does
15 not have open water, tree-roosting habitat, or other habitat features that
16 would attract bats.

17 The project was also evaluated for potential impacts to sensitive species,
18 including the Desert Tortoise, Le Conte's Thrasher and Burrowing owls.
19 Potential impacts will be reduced to a level less than significant with
20 appropriate mitigation.

21 2. Mitigation:

22 Prior to grading permit issuance, trenching, or any other form of ground
23 disturbance a re-vegetation plan shall be submitted to Riverside County's
24 Environmental Programs Department (EPD) and the Planning Department
25 for review and approval.

26 Prior to grade permit issuance, the applicant shall submit proposed survey
27 protocols for the one year of post construction avian and bat monitoring to
28 the Riverside County's EPD, Planning Department, and to the wildlife

1 agencies (California Department of Fish and Game (CDFG) and United
2 States Fish and Wildlife Service (USFWS) for review. Monitoring shall
3 start once the project is constructed and operations have commenced and
4 will continue for one full year (one full year from the first date of
5 operation). Once one year of monitoring is complete, a report must be
6 prepared and submitted to the EPD and Planning Department within
7 90 days from the final survey date for County review. As stated in
8 Section 6.3.3.4.5 of the FEIR, dated March 2007, the Dillon project has a
9 predicted rate of 61 bird fatalities per year for a 45-MW facility. If the
10 results of the one-year post construction fatality monitoring report indicates
11 that the number of bird fatalities is greater than 61 per year then a second
12 year of post construction avian fatality monitoring may be requested.
13 Reports shall be submitted to the wildlife agencies (CDFG & USFWS) and
14 discussion and review of the differences will be evaluated to determine if
15 additional surveys are warranted.

16 For Burrowing owls, within 30 days prior to the issuance of a grading
17 permit, a pre-construction presence/absence survey for the burrowing owl
18 shall be conducted by a qualified biologist within the proposed areas of
19 disturbance as well as within the 150 meter buffer area. The results of this
20 presence/absence survey shall be provided in writing to the EPD and
21 Planning Department for review. To avoid potential impacts, no disturbance
22 shall occur within 50 meters of occupied burrows during the non-breeding
23 season (September 1 through January 31) or within 75 meters during the
24 breeding season (February 1 through August 31), unless a CDFG approved
25 biologist, with written approval from CDFG, confirms through non-invasive
26 methods that the birds have not begun egg-laying and incubation or
27 juveniles from the occupied burrows are foraging independently and are
28 capable of independent survival. During the breeding season pre-

1 construction surveys shall be conducted within one week of any ground
2 disturbance. If destruction of occupied burrows is unavoidable all
3 mitigation and relocation must follow CDFG approved protocol and
4 timelines. Mitigation and burrow creation must be implemented and
5 completed prior to issuance of a grading permit. All surveys, mitigation
6 proposals, and survey findings must be submitted to EPD and CDFG for
7 review and approval. Prior to final inspection, a report must be submitted to
8 Riverside County's Environmental Programs Department (EPD) and
9 Planning Department indicating that the project has been re-vegetated
10 according to the criteria and recommendations outlined in the approved re-
11 vegetation plan.

12 For Le Conte's thrashers, prior to removal of vegetation or any ground
13 disturbance a vegetation clearance survey for Le Conte's Thrasher must be
14 conducted by a qualified biologist, and a survey report must be submitted to
15 EPD, Planning Department, and CDFG and USFWS for review. If Le
16 Conte's Thrasher nests are observed during the survey, CDFG, USFWS,
17 and EPD must be immediately consulted regarding a Le Conte's Thrasher
18 mitigation and monitoring report. This survey is valid for 30 days; if a
19 grading permit is not issued within that time frame an additional survey
20 may be required.

21 For Desert tortoises, prior to grading a survey must be conducted by a
22 qualified biologist and the survey results must be submitted to EPD,
23 Planning Department, and CDFG and USFWS for review. This survey is
24 valid for 30 days; if a grading permit is not issued within that time frame an
25 additional survey may be required.

26 If any tortoise is encountered, wildlife agencies, along EPD and Planning
27 Department, shall be informed and a desert tortoise construction monitoring
28

1 and management report shall be submitted to these agencies for review. If
2 desert tortoise is observed on site at any time, the qualified biologist shall
3 conduct full-time monitoring until the completion of the project and specific
4 desert tortoise guidelines shall be followed. In addition, a report
5 summarizing the findings must be submitted to EPD and the wildlife
6 agencies prior to final inspection.

7 D. Cultural and Paleontological Resources

8 1. Impacts:

9 Although the cultural resources survey did not uncover the presence of
10 archaeologically significant resources, it is possible that previously
11 undiscovered, buried prehistoric or historic resources may be encountered
12 during grading activities on- and off-site resulting in potentially significant
13 impacts to historic resources, including resources that may be important to
14 the Agua Caliente Band of Cahuilla Indians.

15 Based on literature and records searches, ground disturbance in the form of
16 clearing, excavation, and/or installation of underground facilities required
17 for the project is not likely to adversely impact significant nonrenewable
18 paleontological resources.

19 2. Mitigation:

20 Prior to the issuance of grading permits, the project applicant shall enter
21 into a pre-excavation agreement with the Agua Caliente Band of Cahuilla
22 Indians. The agreement shall document archeological monitoring
23 requirements and specify the disposition of any significant resources
24 discovered during monitoring.

25 Prior to issuance of grading permits, a qualified archaeologist shall develop
26 a mitigation plan and a discovery clause/treatment plan, which will include
27 mitigation monitoring to be implemented during earthmoving activities on
28 the project. The treatment plan shall be developed in consultation with the

1 Agua Caliente Band of Cahuilla Indians and in accordance with the pre-
2 excavation agreement and shall account for treatment of any archaeological
3 remains and associated data uncovered by brushing, grubbing, or
4 earthmoving. The treatment plan shall allow for the recovery and
5 subsequent treatment of any archaeological remains and associated data
6 uncovered by brushing, grubbing, or earthmoving.

7 If archaeological remains are found by the archaeological monitor, the
8 archaeological monitor in consultation with the Native American observer
9 shall have the authority to require that earthmoving shall be temporarily
10 diverted away from the deposits until they have been evaluated, recorded,
11 excavated, and/or recovered as necessary. Earthmoving shall not be allowed
12 to proceed through the deposit site until the archaeological supervisor, in
13 consultation with the Agua Caliente Band of Cahuilla Indians and the
14 County, determines that the artifacts are recovered and/or the site mitigated
15 to the extent necessary.

16 If possible human remains are encountered during any earthmoving
17 activities, all work shall stop in the area in which the find(s) are present, and
18 the Riverside County Coroner shall be immediately notified. In accordance
19 with State law, the Native American Heritage Commission (NAHC) shall
20 be notified in the event that remains are determined to be, in fact, human
21 and of Native American decent. In some instances, grave remains may also
22 include artifacts found in association with a burial.

23 Any recovered archaeological resources shall be identified, recorded,
24 mapped, and artifacts catalogued in accordance with County of Riverside
25 requirements. Examination by an archaeological specialist shall be
26 conducted where necessary, dependent on the artifacts, features, or sites that
27 are encountered. The specialist shall identify, date, and/or determine
28

1 significance potential.

2 The project archaeologist shall submit a written report to the Planning
3 Department of the results of the initial consultation, and the final results of
4 the sub-surface cultural resource recovery plan, if recovery was deemed
5 necessary. The written report shall be submitted prior to final inspection and
6 certification of project grading.

7 E. Geology/Soils and Geotechnical Resources

8 1. Impacts:

9 The primary geologic hazard relative to site development is severe ground
10 shaking from earthquakes originating on nearby faults. A major seismic
11 event above magnitude 7 originating on the local segment of the San
12 Andreas Fault Zone would most likely be the cause of substantive ground
13 shaking activity at the sites within the estimated design life of the proposed
14 development. Because the Project does not propose any habitable structures,
15 the most serious potential result of earthquake activity would be structural
16 damage. Engineered design and earthquake resistant construction increase
17 safety and allow development within seismic areas.

18 The majority of turbine sites within the Project do not lie within a currently
19 delineated State of California, Alquist Priolo (A-P) Earthquake Fault Zone.
20 However, a few turbines within WECS 116 (A9, A10 and A11) do lie
21 within the A-P Earthquake Fault Hazard Zone, and turbine A11 (Area 1)
22 appeared to be astride the main trace of the Banning Branch of the San
23 Andreas fault line. Based on the results of the geotechnical studies done for
24 the Draft EIR, turbine A11 was deleted. Deletion of turbine A11,
25 implementation of the geotechnical engineering recommendations in the
26 site specific geotechnical reports, and construction of proposed structures in
27 accordance with the Uniform Building Code (UBC) will ensure that
28 potential ground shaking impacts will not result in a significant impact.

1 2. Mitigation:

2 All grading shall be performed in accordance with Riverside County
3 requirements and with the site specific geotechnical reports. The measures
4 recommended by the site-specific geotechnical report shall be identified on
5 applicable grading plans and shall be implemented to the satisfaction of the
6 County Geologist. Prior to the issuance of grading permits, the County
7 Geologist shall review and approve all grading plans. County Ordinance
8 No. 457, and all other relevant laws, rules and regulations governing
9 grading in Riverside County shall be observed.

10 F. Navigational Interference

11 1. Impacts:

12 The FAA completed an aeronautical study under the provisions of 49
13 U.S.C., Section 44718 and, if applicable, Title 14 of the Code of Federal
14 Regulations, part 77. This aeronautical study revealed that the project does
15 not exceed obstruction standards and would not be a hazard to air
16 navigation provided the project is lit and marked according to FAA lighting
17 standards and a Notice of Actual Construction is completed and returned to
18 the FAA within five days after the construction reaches its greatest height.
19 On November 9, 2006, the Airport Land Use Commission (ALUC)
20 reviewed the project for consistency with the 2004 Riverside County
21 Airport Land Use Compatibility Plan. At that meeting the ALUC found that
22 the project is consistent with the Plan subject to the Conditions attached to
23 the approval.

24 2. Mitigation:

25 As a condition of project approval, the County shall require that the project
26 permit all times comply with Federal Aviation Administration rules and
27 regulations. Should additional lighting and coloration be required, the
28 permit holder shall obtain comments from the Planning Director prior to the

1 installation thereof. The permit holder shall remain in compliance with the
2 directives of the Riverside County Airport Land Use Commission's letter
3 dated January 22, 2007, a copy of which is on file with the Riverside
4 County Planning Department.

5 G. Noise

6 1. Impacts:

7 Short-term acoustic impacts would be associated with construction
8 activities necessary to implement the proposed Project. These noise levels
9 would be higher than the ambient noise levels in the Project area today, but
10 would subside once construction is completed. Two types of noise impacts
11 are considered during the construction phase. First, the transport of workers
12 and equipment to the construction site would incrementally increase noise
13 levels along the roadways leading to and from the site. Second, the noise
14 generated by the actual on-site construction activities.

15 Because Project construction traffic would only generate approximately 50
16 to 55 daily trips and would occur within an area impacted by existing
17 freeway and highway noise, noise impacts would not differ substantially
18 from those already experienced along Project area roadways. Considering
19 that the construction noise levels associated with the proposed facilities
20 would be temporary and the Project operator would adhere to local noise
21 ordinances, the construction noise would be less than significant.

22 The project was also evaluated for operational noise impacts. Based on
23 current noise standards for Riverside County and the City of Palm Springs,
24 noise at habitable structures from wind turbine operations on the proposed
25 Project would be below the threshold of significance; i.e., modeling
26 indicates that noise would not exceed 55 dB within 50 feet of residences
27 with turbines under International Electrotechnical Commission, (IEC)
28 reference wind conditions 8 m/s at 10 meters elevation. At high wind

1 speeds, noise levels near the northeasterly corner of the Project are
2 computed to be within approximately 2 dB of the significance threshold of
3 60 dBA under high wind speed conditions. Further, the residences in this
4 area are directly downwind of the turbine row for the predominant wind
5 condition.

6 2. Mitigation:

7 Construction traffic, and later on-going operation and maintenance traffic,
8 associated with this commercial WECS permit, shall utilize off-site legal
9 access, as approved by the Director of the Transportation Department.
10 Construction, operation and maintenance traffic shall be restricted to the
11 hours between 6:00 a.m. to 10:00 p.m., except as required for emergency
12 maintenance to the WECS array, and shall not present public nuisance in
13 regards to noise.

14 The permittee shall comply with the following WECS permit operational
15 noise standards:

- 16 a. The WECS shall not be operated so that noise is created exceeding
17 an exterior level of 55 dBA, as measured pursuant to the Health
18 Services Agency, Office of Industrial Hygiene's transmittal dated
19 August 31, 2006. WECS shall not create sound pressure levels in
20 excess of the development criteria contained in Section 18.41d of
21 Ordinance No. 348. All questions regarding the true meaning of
22 these noise and sound pressure level standards shall be referred to
23 the Public Health Department's Office of Industrial Hygiene
24 (hereafter Health Department). In the event noise or sound pressure
25 levels exceed the above standards, the WECS operator shall take the
26 necessary steps to remedy the situation, which may include
27 discontinued operation.
28

1 b. The Health Department shall investigate WECS noise and sound
2 pressure level complaints while this permit remains within the
3 unincorporated jurisdiction of Riverside County. The Health
4 Department representative may enter the property to investigate any
5 noise complaints upon reasonable notice. At the time of
6 investigation, the operator of the WECS array may be required to
7 temporarily discontinue the operation of as many WECS as needed
8 within the array at no cost to any government agency in order to
9 allow the Health Department representative to make reasonable field
10 evaluations. Furthermore, the WECS operator shall be responsible
11 for paying all County staff time spent on noise related investigations
12 based on the County's applicable hourly rates.

13 H. Radio/Television/Electronic Equipment Interference

14 1. Impacts

15 To avoid any effects to microwave signals in the area, the turbines have
16 been located to stay clear of the Worst Case Fresnel Zones (WCFZs)
17 associated with all microwave beam paths that cross the site. The WCFZ is
18 the maximum area of a microwave signal that could be affected by
19 interference from a turbine. There is a slight possibility that off-air
20 television signals could be impacted by the wind farm for the residents in
21 the area that do not have cable television.

22 In addition to the construction and placement parameters mentioned above,
23 a request was made of the National Telecommunications and Information
24 Administration (NTIA) to ascertain any potential impacts from the Project.
25 The NTIA provided to the federal agencies represented in the
26 Interdepartmental Radio Advisory Committee the plans for the Project. The
27 agencies did not identify any concerns regarding blockage of their radio
28 frequency transmissions.

1 2. Mitigation

2 The Applicant has commissioned an off-air television signal measurement
3 study to document the current (pre-Project) strength of television signals in
4 the Project. If residents in the area complain of poor television interference
5 after the Project is completed, the Applicant will measure the television
6 signal strength and compare it to the documented pre-Project signal
7 strength. If the Project is determined to be the source of impaired signal,
8 then the Applicant will work with residents to mitigate the issue (e.g., by
9 providing an improved antenna, signal booster, or cable access).

10 I. Transportation/Traffic

11 1. Impacts:

12 Traffic associated with the proposed Project would be minor. Trip
13 generation for the project will be comprised of both construction worker
14 trips and delivery activity. Truck deliveries are expected to occur
15 throughout the day with approximately 30 to 40 equipment vehicle trips per
16 day. Additionally, water trucks are expected to make 10 to 15 trips per day.
17 Total construction traffic is estimated to be 80 vehicle trips per day.

18 During construction, the proposed Project would result in the need for
19 temporary parking areas on site for construction-related vehicles and
20 equipment. These temporary parking areas would not impact existing on-
21 site operations or off-site parking areas.

22 Based on other operating WECS projects, it is estimated that long term
23 traffic for maintenance and operations would employ approximately
24 10 permanent employees and would have about 20 vehicle trips per day for
25 the entire project. While the Project would contribute to cumulative traffic
26 increases in the area, the incremental traffic increase would be small and is
27 not expected to result in significant changes to LOS or other operation or
28 safety characteristics of the local circulation system.

1 The proposed Project would involve the off-site construction of
2 approximately 3.2 miles of underground interconnect or overhead collector
3 cables. The construction of underground interconnect collector cables
4 would involve the crossing of Dillon Road and Diablo Road. These roads
5 would be crossed using standard trenching construction methods. This
6 would involve encroachment within the affected rights-of-way, and would
7 require an encroachment permit from the Riverside County Transportation
8 Department. The required review and approval by the County will ensure
9 that Project-related impacts on the affected roadways would be less than
10 significant.

11 2. Mitigation:

12 Within 18 months of project approval, public rights-of-way shall be
13 conveyed for public use along Worsley and Diablo Roads, along the
14 northern boundary (Two Bunch Palms Road), and along the southern
15 boundary (16th Avenue).

16 The necessary permits shall be obtained from Caltrans and the Riverside
17 County Transportation Department prior to the start of construction. All
18 roadway features shall be protected or restored to the extent feasible if
19 disturbance is unavoidable.

20 A Traffic Control Plan shall be prepared for all affected roadways.

21 The County will conduct a public access route inspection prior to
22 construction, at the half-way point of construction, and upon completion of
23 construction, with expenses borne by the Applicant.

24 Construction traffic, and later on-going operation and maintenance traffic,
25 associated with this commercial WECS permit, shall utilize off-site legal
26 access, as approved by the Director of the Transportation Department.

27 Construction, operation and maintenance traffic shall be restricted to the
28 hours between 6:00 a.m. to 10:00 p.m., except as required for emergency

1 maintenance to the WECS array, and shall not present public nuisance in
2 regards to fugitive dust, noise and outdoor lighting.

3 J. Wake Effects

4 1. Impacts

5 Under Riverside County Ordinance No. 348 Section 18.41(d)(2)(a) Wind
6 Access Setbacks for Commercial WECS Permits, the required setback is
7 five times the rotor diameter (or 1,007 feet) from the downwind property
8 line. However, Section 18.41(d)(2)(b) specifies that these setback
9 requirements do not apply if the Planning Commission determines that the
10 characteristics of the downwind property, such as, but not necessarily
11 limited to, topography or use of such property as a transportation corridor,
12 eliminate the ability to develop this downwind property with commercial
13 WECS. The Applicant has requested a variance from the five rotor diameter
14 (or 1007 feet) setback to site the nine turbines on the eastern side of Area 1
15 closer to the property line. The findings regarding the variance are provided
16 later in this resolution

17 2. Mitigation

18 There are no impacts to existing or future downwind properties, and thus no
19 mitigation is required.

20 K. Agricultural Resources

21 1. Impacts:

22 There are no prime, unique, state or locally important farmlands within the
23 Project area or on adjacent properties. Furthermore, the northern portion of
24 Coachella Valley is not currently, nor has it historically been used for
25 agricultural purposes due to the very dry climate and poor soil. No
26 agricultural reserves established pursuant to the Williamson Act exist within
27 the Project vicinity. The proposed Project would not have any impact to
28 agriculture in the Project area.

1 Veritas, which require that the turbines are designed to withstand extreme
2 seismic events, high wind conditions, and flooding episodes. Modern wind
3 turbines are also equipped with redundant braking systems and the
4 continual supervisory control and data acquisition (SCADA) monitoring
5 system, features that make the necessary adjustments to ensure that power is
6 generated at peak performance while protecting the turbine and maintaining
7 a safe level of operation over the life of the unit.

8 All proposed turbine locations comply with the County safety setback
9 guide, thus eliminating risks to residences.

10 There are no known hazardous waste contamination sites on or adjacent to
11 the subject sites (URS, 2004). There is a considerable amount of trash at the
12 Project sites; however, based upon the history of the sites, it is unlikely that
13 any contamination is present. The applicant has also committed to removing
14 abandoned pieces of wind turbines, equipment and debris. Use of any
15 hazardous materials would be in compliance with the County's and the
16 State's regulations and enforcement procedures, and as such, the impacts
17 from releases of hazardous substances as a result of the Project construction
18 and operation would be less than significant.

19 2. Mitigation:

20 Prior to the Final Building Inspection Approval of the WECS, legible signs,
21 warning of WECS electrical and other hazards, shall be posted on stationary
22 positions of the WECS or its tower and at gated entry points to the project
23 site, at a height of three to five feet above the ground. Warning signs shall
24 be in English and Spanish.

25 M. Hydrology and Water Quality

26 1. Impacts:

27 The Project would not affect hydrology, including surface drainage,
28 flooding, direction or flow, surface water quality, or groundwater quality or

1 quantity. The Project is not influenced by flooding and drainage issues as
2 identified in the Riverside County General Plan. The proposed sites are
3 located outside the 100-year flood zone (Zone A) according to the Federal
4 Flood Insurance Rate Map FIRM (reference panel 060245 0900 C) and the
5 CGP. Development of the Project would increase the amount of impervious
6 surfaces only slightly since on-site access roads would be gravel or dirt
7 surfaced, thereby allowing percolation and infiltration of storm water to
8 continue on the sites. Following construction, maximum disturbance for the
9 proposed structures (wind turbines, transformers, met towers, substation)
10 cover approximately 0.5 acres, which is equal to approximately 0.1 percent
11 of the entire Project. Project-related development would not substantially
12 affect absorption rates or impede natural drainage flows. The proposed
13 Project would not result in the need for water services or construction of
14 new water lines/facilities, nor would it involve the direct addition or
15 withdrawal of groundwater.

16 During construction grading, there is the potential for some short-term
17 erosion to occur and discharge of pollutants, especially during rainy
18 periods. However, the project will implement best management practices in
19 compliance with its National Pollution Discharge Eliminations System
20 permit.

21 2. Mitigation:

22 None Required.

23 N. Mineral Resources

24 1. Impacts:

25 According to the California Division of Mines and Geology, the area to the
26 north of I-10 in the Project vicinity is located within a classified MRZ-3
27 mineral resource zone, which indicates areas of mineral deposits that cannot
28 yet be evaluated for significance according to available data. The site's

1 mineral resources primarily consist of sand, gravel, and cobbles of varying
2 size according to the CGP. The construction of Dillon WECS Project could
3 cause some reduction of the area available for surface mining activities, but
4 does not preclude the ability of future mining on the site and WECS are
5 generally considered a compatible land use adjacent to a surface mine.

6 2. Mitigation:

7 None required.

8 O. Population and Housing

9 1. Impacts:

10 No population impacts are anticipated as a result of the proposed
11 development because the Project neither proposes housing, nor would it
12 serve as a substantial source of employment. Approximately
13 80 construction workers would be hired from the existing local labor force,
14 and approximately 10 permanent employees would be required for
15 operations and maintenance of the WECS. No additional public services
16 would be required. No adverse impacts to existing housing stock would
17 occur since the Project contains no existing residential structures. The
18 Project would not induce substantial population growth or cumulatively
19 exceed official population projections as there is no associated housing
20 component.

21 2. Mitigation:

22 None required.

23 P. Fire Protection Services

24 1. Impacts:

25 The Project is currently served by the North Palm Springs Station (Station
26 No. 36). This station is equipped with two types I Fire Engines, and one
27 rescue squad consisting of three firefighters plus volunteers on 24-hour
28 shifts at all times. The Riverside County Fire Department contracts with the

1 California Department of Forestry for specialized fire suppression resources
2 such as the use of fixed wing and rotary winged aircraft, hand crews and
3 heavy equipment. County Fire also maintains a "Mutual Aid" agreement
4 with the City of Palm Springs which establishes a mutual aid zone in which
5 the City takes primary responsibility for protecting areas within its
6 corporate boundaries adjacent to County land and the County is given
7 primary responsibility for protecting much of the City's Sphere of Influence
8 (County of Riverside 2003).Based on the nature of the proposed Project, no
9 significant impacts are expected to occur to County fire services in the area.
10 The Project contains no wooden structures or habitable buildings which
11 would require fire response for life/safety concerns. The fire protection
12 measures required by the Riverside County Fire Department as conditions
13 of approval for the Project and included in the Project design would reduce
14 any potential impacts to a level less than significant.

15 2. Mitigation:

16 As conditions of project approval, the County shall require establishment of
17 a minimum fire flow per the Uniform Fire Code (UFC) and Riverside
18 County Ordinance No. 787.

19 The following areas shall be cleared of vegetation and maintained as a
20 fire/fuel break as long as the generators are in operation: access roads, ten
21 radius feet around all transformers and wind turbine towers, thirty feet
22 around all buildings. All buildings or equipment enclosures of substantial
23 size containing control panels, switching equipment, or transmission
24 equipment, and no regular human occupancy, shall be equipped with an
25 automatic fire extinguishing system of a Halon or dry chemical type. Plans
26 for such systems must be submitted to the County's Fire Department for
27 review or approval. Service vehicles assigned to regular maintenance or
28 construction at the project shall be equipped with a portable fire

1 extinguisher of a 4A40BC rating. All motor driven equipment shall be
2 equipped with approved spark arrestor.

3 Q. Sheriff Services

4 1. Impacts:

5 The proposed project would not result in a significant increase in the
6 demand for sheriff services. The Project is within the Riverside County
7 Sheriffs jurisdiction. Each of the turbines would be locked and the
8 substation would be fenced and locked to prevent unauthorized access.
9 Security and safety requirements for WECS arrays are included in
10 section 18.41 of Ordinance No. 348.

11 2. Mitigation:

12 None required.

13 R. Schools

14 1. Impacts:

15 The Project would not increase student populations or impact schools in the
16 area. Requirements of state law provide the mechanism for mitigation of
17 school service impacts resulting from the construction of human occupancy
18 structures. WECS towers are not considered human occupancy structures
19 and the Project would have no effect on school services.

20 2. Mitigation:

21 None required.

22 S. Libraries

23 1. Impacts:

24 There would be no impact on library services, as the Project would draw no
25 new residents to the area. Additionally, WECS arrays are generally
26 considered a commercial or industrial use and therefore typically have a
27 positive fiscal impact on the county's ability to provide library services.
28

1 2. Mitigation:

2 None required.

3 T. Health Services

4 1. Impacts:

5 There would be little impact on health services, as the Project would draw
6 no new residents to the area. Additionally, WECS arrays are generally
7 considered a commercial or industrial use and therefore typically have a
8 positive fiscal impact on the county's ability to provide health services.

9 2. Mitigation:

10 None required.

11 U. Recreation

12 1. Impacts:

13 The Project is not within the boundaries of any public agency designated to
14 receive land dedication or fees pursuant to Section 10.35 of Ordinance
15 No.460. The proposed Project would not result in an increase in population
16 generating a need for recreational services.

17 2. Mitigation:

18 None required.

19 V. Utility and Service Systems

20 1. Impacts:

21 The Project would not include development of any habitable structures or
22 irrigated landscaping and would not involve the extension of water or sewer
23 lines to the site. Therefore, the Project would not be affected by the
24 domestic water programs, sewer services, and land use standards of the
25 CGP (Please write out abbreviated words). Solid waste generated by the
26 proposed Project would be limited to minor amounts of construction-related
27 debris removed from the site. The Project would not adversely affect exiting
28 utilities in the area; in fact, it would boost energy production to regional

1 consumers. The Project does not include habitable structures and
2 windfarms are not considered a major user of utilities or other service
3 systems, therefore potential impacts would be less than significant. With
4 respect to road maintenance, based on the Project's limited, short-term
5 amount of construction traffic and the minor traffic associated with the
6 maintenance of the proposed facilities, no significant impacts to road
7 maintenance are anticipated to occur.

8 2. Mitigation:

9 None required.

10 **BE IT FURTHER RESOLVED** by the Board of Supervisors that the following impacts
11 potentially resulting from the approval of the project cannot be fully mitigated and will be only partially
12 avoided or lessened by the mitigation measures hereinafter specified; a statement of overriding findings is
13 therefore included herein:

14 A. Visual Resources

15 1. Impacts:

16 Implementation of the proposed project would result in short term visual
17 impacts from construction as well as operational visual impacts.
18 Development of the Dillon Project would create long-term visual changes in
19 the landscape, as seen from several key observation points and numerous
20 other less-critical vantage points.

21 As described in Section A, at page 2, above the applicant has requested a
22 variance to measure the (0.25 mile (1,320 feet) scenic resources setback
23 from the edge of pavement rather than the edge of right-of-way on the basis
24 that a portion of the highway right-of-way protrudes into the leased property
25 more than 500 feet, creating a large scenic resources setback distance in
26 Area 1, for a planned highway interchange that was never constructed and
27 no longer has a functional relationship with the scenic highway or the land
28 uses in the area it would serve. The project would have a significant,

1 unavavoidable visual impact at Seeley Road at Westside Drive and
2 Highway 62. An additional visual simulation was generated for the FEIR to
3 show the appearance from the turbines if they were located 0.25 mile from
4 the SR 62 right of way (ROW). This simulation illustrates that there is very
5 little difference in the visual impacts of siting turbines back 0.25 miles from
6 the SR 62 ROW from that proposed in the DEIR. This variance request has
7 been minimized to the greatest extent feasible and is based on the unique
8 characteristics of the property and pre-existing road alignments.

9 The project will have a significant, unavavoidable visual impact on viewers
10 along Indian Avenue at Two Springs RV Resort, Seeley Road at Westside
11 Drive and Highway 62, and San Jacinto Road at La Estrellita Road.
12 Because the San Gorgonio Pass Wind Energy Policy Area abuts land zoned
13 for residential development, wind turbines on adjacent property would
14 always have a visual impact and these impacts were contemplated during
15 the designation of the Wind Energy Policy Area. Any project in this area
16 would have some unavavoidable visual impacts. The County of Riverside has
17 issued a Statement of Overriding Consideration to approve the project in
18 light of these visual impacts, which is attached below.

19 2. Mitigation:

20 The project shall comply with the requirements of Riverside County
21 Ordinance No. 655, which specifies standards for outdoor lighting and
22 requires the submission of plans and evidence of compliance with
23 Ordinance No. 655. The project shall also comply with Federal Aviation
24 Administration rules and regulations directives of the Riverside County
25 Airport Land Use Commission's letter dated January 22, 2007, a copy of
26 which is on file with the Riverside County Planning Department.

27 As conditions of project approval, the County shall require that
28 construction, operation and maintenance traffic shall be restricted to the

1 hours between 6:00 a.m. to 10:00 p.m. to avoid public nuisance in regards
2 to outdoor lighting; that any outside lighting shall be hooded and directed so
3 as not to shine directly upon adjoining property and public right-of-way;
4 and that the coloration of all exterior components and towers shall be
5 painted a non-reflective white in compliance with FAA regulations.

6 In addition, the project shall comply with the mitigation measures included
7 in the FEIR No. 487, including use of Low-Level, Directional, Shielded or
8 Motion Detector Lighting, no reflective surfaces, no logos or markings;
9 contribution to the Riverside County Wind Implementation Monitoring
10 Program (WIMP); and creation of a hotline telephone number.

11 With regard to Scenic Highway 62, the Applicant made several design
12 modifications in the FEIR in response to comments received during the
13 public and agency review period for the DEIR on the highway, in order to
14 address concerns with regard to the project's compliance with the County
15 safety setback and proximity to the scenic highway. The Applicant shifted
16 turbines A-1 through A-10 east towards the center of WECS 116 to
17 maintain a minimum of 1,320 feet or 0.25 mile from the edge of pavement
18 of Scenic Highway 62. As allowed under Section 18.41(d)(3)(e), the
19 Applicant requests a variance to measure the 0.25 mile (1,320 feet) setback
20 from the edge of pavement, maintaining a 0.25 mile setback from the edge
21 of pavement or scenic resource.

22 For the significant, unavoidable visual impact on viewers along Indian
23 Avenue at Two Springs RV Resort, Seeley Road at Westside Drive and
24 Highway 62, and San Jacinto Road at La Estrellita Road, the County of
25 Riverside has issued a Statement of Overriding Consideration to approve
26 the project in light of these visual impacts, which is included below.

27 **BE IT FURTHER RESOLVED** by the Board of Supervisors that it has considered the following
28 alternatives identified in the EIR No. 487 in light of the environmental impacts which cannot be fully

1 avoided or substantially lessened and has rejected those alternatives as infeasible for the reasons
2 hereinafter stated:

3 A. No Project Alternative

4 1. The No Project Alternative is required by CEQA. No Project, under CEQA, is
5 interpreted to mean that the Project would not be built. Under the No Project
6 Alternative, it is assumed that the Project as proposed would not occur and the
7 Project sites would remain in their present land use condition as semi- disturbed
8 vacant desert land.

9 a. Adverse Impacts avoided by the No Project Alternative

10 With the No Project alternative, the environmental impacts associated with
11 construction and operation of the proposed WECS Project would not occur.
12 Project impacts other than visual impacts are not significant; with respect to
13 those other impacts; the No Project alternative does not offer a significant
14 benefit when compared with the Project alternative. The No Project
15 alternative would avoid the significant visual impacts identified in
16 Section 6.1 of the EIR, and this does represent a significant difference from
17 the Project Alternative. Other than this avoidance of visual impacts, the No
18 Project alternative does not offer any significant benefit in terms of
19 decreased or avoided impacts to the human and natural environment.

20 b. Beneficial Impacts eliminated by the No Project Alternative

21 While the negative visual impacts associated with the placement of Project
22 wind turbines would be eliminated, this would occur at the expense of
23 eliminating a range of environmental, energy, and economic benefits from
24 the proposed project to the local and regional community.

25 c. Environmental Benefits Eliminated

26 The No Project alternative would eliminate the significant environmental
27 benefits offered by the Project when compared with other available means of
28 meeting the local and regional energy demand. As discussed in EIR

1 Section 4.3, "Project Objectives," the proposed WECS Project has the
2 primary purpose of producing energy from renewable wind resource
3 consistent with SB 1078 designed to help protect California's environment
4 and quality of life, with the specific result of reducing greenhouse gases as a
5 component of energy production. The proposed Project would directly offset
6 the demand for energy produced by conventional fossil-fueled power plants.
7 As such, the Project would result in a net reduction in air pollutant
8 emissions.

9 Wind turbines, such as the ones proposed, rated at 1 MW each, would
10 typically generate three million kw-hrs per year. The proposed 45 turbines,
11 rated at 1 MW each, for a total Project rating of 45 MWs would result in an
12 approximate reduction of approximately 186 million pounds of CO₂,
13 9.6 million pounds of SO₂, and 5.8 million pounds of NO_x. (DEIR,
14 Section 6.2). In addition, reductions are also anticipated for other pollutants
15 such as PM₁₀, PM_{2.5}, VOCs, and toxic air contaminants.

16 d. Energy-Specific Environmental Benefits Eliminated

17 The No Project alternative would eliminate the benefits of renewable energy
18 offered to the local community by the Project. Wind energy benefits the
19 local community by providing clean and renewable energy that reduces our
20 reliance on other energy sources that rely on diminishing resources and
21 produce harmful emissions. The 45 Project turbines will produce enough
22 energy to power approximately 13,500 homes. The energy produced by the
23 Dillon Wind Project will go directly onto Southern California Edison's
24 power grid for distribution to its customers, including those residing in the
25 Coachella Valley. Energy rates are established by the CPUC for entire
26 service territories, and wind energy helps reduce the cost of power below
27 what it would be otherwise because wind power is cheaper than other forms
28 of energy such as gas-fired electricity.

1 Additionally, the No Project Alternative would not provide the energy
2 benefits and realization of the goals set forth in the San Gorgonio Pass Wind
3 Energy Policy Area in the County of Riverside General Plan or the Energy
4 Industrial General Plan as set forth by the City of Palm Springs. These
5 adopted plans and policies make clear the local government's desire to
6 concentrate wind energy development in an area determined to be one of the
7 most productive, appropriate, and efficient in the nation.

8 e. Economic-Specific Environmental Benefits Eliminated

9 With the No Project alternative, the project would not be constructed and the
10 need for energy might be met by projects in other parts of California or the
11 western U.S. This would deprive the local community of the Project's
12 economic benefits. The project over its project life will contribute at least
13 \$12 million in property tax payment, helping to fund and improve local
14 public services for the citizens of Riverside County. The project also will
15 create approximately 30 to 60 construction jobs and 5 to 10 on-going
16 operation and maintenance jobs, and these local jobs will have a trickle-
17 down benefit for businesses patronized by the project employees.

18 f. Alternative: Relocation or Elimination of Certain Turbines

19 Based on the evaluation of visual resources, it was determined that there
20 remains a potential for a significant impact to visual resources from
21 locations represented by the views from Seeley Road at Westside Drive and
22 State Scenic Highway 62 (see EIR Section 6.1.4.3.3). The elimination of
23 turbines (specifically Turbines A1-A-10, located parallel to State Scenic
24 Highway 62) was considered as a potential method to reduce or eliminated
25 visual impacts.

26 B. Evaluation:

27 The significant visual impact identified in Section 6.1.4.3.3 of the EIR from locations
28 represented by the views from Seeley Road at Westside Drive and State Scenic

1 Highway 62 would be avoided if this alternative were to be implemented. Conversely, the
2 Project's beneficial impacts related to air quality and energy production would not be
3 achieved. As noted above in the discussion of the "No Project" alternative, the proposed
4 Project would offset the demand for energy produced by conventional fossil-fueled power
5 plants. As such, the Project would result in a net reduction in air pollutant emissions.
6 Elimination of turbines A1 through A10 represents a large part of the Project and would
7 considerably reduce the expected benefits from the reduction of pollutants such as CO,
8 PM10, PM2.5, VOCs, and toxic air contaminants. Additionally, this alternative would not
9 maximize the benefits and realization of the goals set forth in the San Gorgonio Pass Wind
10 Energy Policy Area in the County of Riverside General Plan. Elimination of these turbines
11 might make the Project infeasible.

12 C. Alternative: Other Locations

13 When determining whether off-site locations should be considered in an alternatives
14 analysis, the lead agency (the County) determines whether the examination of such
15 alternatives is appropriate given the physical characteristics of the project, the project
16 purposes, and the extent to which alternative off-site locations would substantially lessen
17 or avoid significant impacts.

18 The county has determined that an alternative site for the Project was not appropriate to be
19 analyzed in this discussion because the balance of sites in the San Gorgonio Pass which are
20 large enough to accommodate 45 MW wind energy Project, are already developed with
21 WECS, or do not have wind energy characteristics comparable to the proposed sites, and
22 therefore, the associated costs in developing this Project elsewhere would result in a higher
23 cost for the energy produced due to a higher per-unit cost. Wind energy in general, and the
24 Applicant's objectives specifically, necessitate delivering renewable power at the lowest
25 cost in order to be competitive in the deregulated market. Wind velocity is the single most
26 significant variable affecting the economic performance of WECS related Projects and the
27 wind potential at the proposed site is among the highest of developable sites in California
28 for commercial wind energy Projects. In addition, the proposed site has existing road

1 access and interconnection lines with available capacity nearby. The site also has very little
2 topographic relief, which allows development without necessitating extensive site grading
3 and the impacts and costs associated therewith. Development of an alternative site would
4 not meet the Applicant's objectives of producing the lowest cost of energy by utilizing one
5 of the very windiest and least costly sites to develop. Additionally, the Applicant does not
6 own or have access to a comparably sized, windy site in the area. Finally, the choice of an
7 alternative location within the San Geronio WPA would be of comparable visibility from
8 an adjacent community in the region and would not provide a means to reduce the
9 significant visibility of these vertical elements. Based on all of these factors, an alternative
10 site was eliminated from further consideration.

11 **BE IT FURTHER RESOLVED** by the Board of Supervisors that the State CEQA Guidelines
12 (Section 15126 (d)) require an EIR to discuss how a proposed project could directly or indirectly lead to
13 economic, population, or housing growth. A project may be growth-inducing if it removes obstacles to
14 growth, taxes community service facilities or encourages other activities which cause significant
15 environmental effects. The discussion is as follows:

16 Southern California Association of Governments (SCAG) Regional Comprehensive Plan and
17 Guide (RCPG) provides general policies, objectives, and goals for managing growth responsibly. The
18 RCPG contains Growth Management goals aimed at improving the regional quality of life through the
19 development of urban forms that enhance quality of life, accommodate a diversity of life styles, preserve
20 open space and natural resources, and are aesthetically pleasing and preserve the character of
21 communities.

22 Development of the Project represents an intensification of existing land use on the site and
23 surrounding area. Intensification of land use typically leads to some types of growth-inducement. Growth
24 in the Project area is usually induced in one of three ways: (1) the "leap frog" effect; (2) the "multiplier"
25 effect; or (3) introduction of a new type of development to the area.

26 The "leap frog" effect concerns Project that require the extension of urban infrastructure, such as
27 water, sewer, electricity, roads, telephone, storm drainage, etc., to a new area that is not contiguous to
28 existing urbanization. Leap frog development is considered growth-inducing because it renders adjacent

1 land more developable due to the availability of the extended infrastructure. The proposed Project would
2 not extend any additional infrastructure to the sites and it is not considered a “leap frog” development;
3 thus, the proposed Project would not contribute to significant growth-inducement of this type.

4 The “multiplier” effect occurs when a Project that is large relative to the surrounding area induces
5 community growth. This growth need not necessarily occur adjacent to the site or be of the same use as
6 the development itself. A Project of sufficient magnitude can initiate a growth cycle in the community
7 that could result in major alteration of community size and character. An example of this type of growth
8 would be the development or redevelopment surrounding a major new sports facility or regional shopping
9 center. The proposed Project would not induce population growth as operations would only require
10 approximately ten employees. The additional electric supply produced by the Project to Southern
11 California’s regional grid would not induce growth, either, but is instead a response to growth in demand
12 for electricity.

13 Introduction of a new type of development to an area can establish a precedent for additional
14 development of a similar or supporting character. As a WECS development in an area dominated by wind
15 energy development and following the precedent set by many preexisting windfarm Projects on adjacent
16 property, the Dillon Wind Project alone would not significantly induce the development of similar or
17 supporting new uses in the vicinity.

18 Because development would occur in an area where necessary infrastructure has already been
19 extended, and for the other reasons discussed above, the proposed Project is not considered to have a
20 significant growth-inducing impact.

21 **BE IT FURTHER RESOLVED** by the Board of Supervisors that it has balanced the benefits of
22 the Dillon Wind Project against the significant and unavoidable adverse environmental impacts in
23 determining whether to approve the project, and has determined that the following benefits outweigh and
24 render acceptable those environmental effects and unavoidable adverse environmental impacts:

25 A. Based on the findings herein approving the project, the draft environmental impact reports,
26 the entire record, oral and written testimony, the supplemental findings contained in the DEIR and other
27 evidence received at the public hearings on the project, the Board finds that there is substantial evidence
28 that the project will bring substantial benefits to the County, including environmental, energy, economic,

1 legal, social, technological, and other benefits that outweigh the significant effects that cannot be
2 mitigated to a less than significant level.

3 B. The County Board of Supervisors has hereby determined that the aesthetic/visual impacts
4 of the project are the only impacts that are at a significant level and therefore the Statement of overriding
5 consideration focuses on the factors that contribute to those impacts and the public benefits that outweigh
6 them.

7 C. The County hereby finds that with the advent of wind power, the San Geronio Pass has
8 become well known as a man-made landscape with more than 2800 wind turbine generators dominating
9 the landscape. The project is sited entirely within the County Wind Energy Policy Area and the City
10 Energy Industrial General Plan and Zoning designation and is considered an in-fill wind energy project.
11 Area 5 is entirely surrounded by wind turbines, and areas 1 and 3 are located immediately adjacent to
12 existing wind turbines. There are more than 500 turbines within ½ mile of the project. Based on these
13 and other factors identified in the DEIR and FEIR, the aesthetic analysis has correctly characterized the
14 overall Dillon Wind project study area as a landscape that has been greatly transformed from its natural
15 condition to one with a mixed industrial /rural character. In light of these conditions the addition of wind
16 turbines does not create a significant visual/aesthetic impact to all locations. In located designated in
17 Section 6.1 of the FEIR the proposed turbines in Areas 1 and 3 would appear as recognizable new
18 structures but the would be in the contexts of existing transmission lines in the foreground with numerous
19 vertical elements. Panoramic photos in the FEIR demonstrate that the visual impacts at these locations
20 are less than significant.

21 D. The County Board of Supervisors hereby finds that the visual simulations have determined
22 that significant unavoidable visual impacts to the area do occur at Seeley Road at Westside Drive, from
23 San Jacinto Road at Estrella Road, and from Highway 62 from two alternate locations based on the
24 location of the Right-of-way. The specific location and range of these impacts are further demonstrated in
25 Appendix F of the DEIR. The Board hereby finds that the applicant has attempted to minimize these
26 impacts by minimizing its scenic resources setback variance request to be based solely on the unique
27 characteristics of the property and pre-existing road alignments. The applicant has further minimized
28 these impacts by shifting location of turbines A-1 through A-10 east toward the center of the Area 1.

1 However, even with the adjustments the project would still have a significant, unavoidable visual impact
2 as illustrated in Appendix F.

3 E. The Board of Supervisors hereby determines, based on the evidence presented and in light
4 of the entire record, that the applicant has mitigated these impacts to the greatest extent feasible, and that
5 some significant visual impacts remain. The Board hereby finds that the alternative discussed in Section
6 9 of the DEIR analyzed the impacts of a project located a greater distance from Highway 62 or eliminated
7 entirely. The Board hereby finds that the relocation of these turbines would not significantly reduce the
8 visual impacts produced by the project, and that elimination of these turbines would reduce the amount of
9 electricity produced by the project and would considerably reduce the expected environmental benefits of
10 the project. Because of these unavoidable visual impacts the County of Riverside Board of Supervisors is
11 hereby issuing this Statement of Overriding Considerations to approve the project in light of these visual
12 impacts

13 F. The Board of Supervisors hereby finds that the red synchronized lights at night from the
14 project are in compliances with FAA regulations, that such light would only occur on a portion of the
15 turbines at night, and that the FAA lighting would contribute incrementally to an unavoidable cumulative
16 significant impact. New lighting Guidelines issued by the FAA on 2/1/07 will be followed by the
17 proposed project to further minimize potential adverse impacts from FAA lighting. This lighting is
18 acknowledged to be visible, however this lighting is required for aviation safety and is less intrusive than
19 the lighting previously required by the FAA before the new guidelines. The applicant has obtained FAA
20 clearance for 45 to 52 turbines, with the expectation that approximately 17 will be lighted. The proposed
21 mitigation for visual impacts includes directional shields, or motion detectors to prevent spillover glare,
22 no reflective finishes and other measures. The Board hereby concludes that the applicant has mitigated
23 these lighting impacts to the greatest extent feasible, and that the extensive benefits of the project
24 enumerated in the Statement of Overriding Considerations significantly outweighs the adverse
25 environmental impacts that may result from these aviation lighting impacts.

26 G. The Board of Supervisors hereby resolves that the visibility of the project from the City of
27 Desert Hot Springs (DHS) was fully analyzed in the DEIR and that additional views were provided in the
28 FEIR at Appendix F to provide additional clarity regarding that visibility. The Board hereby finds that

1 these visual simulations demonstrate that the project is not visible or minimally visible from key locations
2 of DHS.

3 H. The Board hereby resolves and finds that the DEIR and the FEIR fully evaluated the
4 potential of environmental impacts on adjacent and nearby properties, and has determined based on
5 evidence contained therein and in the entire record, that the project will not have a significant effect on
6 their contemplated continued use for residential development, based on visual or other factors. Because
7 the Riverside County San Gorgonio Pass Wind Energy Policy Area abuts land zoned for residential
8 development, wind turbines on adjacent property would always have a visual impact, and these impacts
9 were contemplated during the designation of the Wind energy Policy Area. The General Plan for the
10 County of Riverside, as adopted by this Board of Supervisors, has determined that WECS development in
11 the designated areas of the County are compatible with other uses including potential residential
12 development. The County hereby finds that evidence provide in the record of this project demonstrate
13 that wind energy facilities currently existing in Riverside County, Palm Springs and throughout the
14 United States on sites adjacent to residentially zoned and occupied properties and the adjacency of these
15 uses does not created negative environmental impacts when implemented according to prescribed criteria.

16 I. The Board hereby finds that the County considered a variety of turbine locations to reduce
17 the aesthetic/visual impacts of the project. Wind projects in Riverside County and Palm Springs must be
18 located in the specified portions of the San Gorgonio Pass Wind Energy Policy Area or the Palm Springs
19 Energy Industrial Plan, which have excellent to good wind energy capacity. The Dillon site is within
20 those zones. The Board hereby finds that the other critical factors that determined the selection of
21 alternatives included the presence of existing transmission infrastructure, proximity to an existing Devers
22 substation, and presence of pre-existing WECS uses on the sites. The Board hereby finds that off-site
23 locations within these areas would not reduce the specific visual impacts of concern and off-site locations
24 outside of the wind energy zone were not considered appropriate or feasible.

25 J. The Board of Supervisors hereby finds that additional efforts have been made to reduce the
26 visual impacts of the proposed project. To this end the applicant has submitted amended exhibits that
27 show seven of the 52 proposed turbine locations will not be constructed, noting that the project changes
28 described reduce the overall energy efficiency of the project. A project without the Scenic

1 Resources setback variance would consist of seven fewer turbines in WECS 116, Area 1, due to the need
2 to observe safety setback distances from existing and future transmission line corridors crossing through
3 Area 1 and safety setbacks to property boundaries and minimum spacing between individual turbines and
4 between turbine strings. Such additional eliminations will cut into the overall viability and efficiency of
5 the project and potential to provide clean renewable energy in keeping with the project purposes.

6 K. A project that had no visual impacts would result in a much smaller WECS array and a
7 significant loss in wind energy capture. A reduced number of turbines, as noted in the FEIR, would
8 produce no or fewer beneficial impacts related to air quality and energy production. As discussed in
9 Section 4.3, the proposed project would produce energy from renewable wind resource consistent with
10 SB 1078 and designed to help protect California's environment and quality of life and it would offset the
11 demand for energy produced by conventional fossil-fueled power plants.

12 **BE IT FURTHER RESOLVED** by the Board of Supervisors, the Dillon Wind project would
13 provide the following project benefits:

14 A. The project will further the goals of the Energy Industrial General Plan adopted by the City
15 of Palm Springs, the San Gorgonio Pass Wind Energy Policy Area of Riverside County, and the State of
16 California Renewable Portfolio Standard, Global Warming Act and other similar programs in the State.
17 The Project carefully coordinates the planning process to minimize environmental impacts from the
18 construction and operation of the Project. The benefits of the Project include offsetting the need for
19 electricity generated from fossil fuel by supplying renewable energy, and helping the State further reduce
20 greenhouse gases, among other benefits as more specifically detailed below.

21 B. Environmental Benefits

22 1. The Project will preserve more than 98 percent of the parcels on which the Project
23 is located as open space, allowing for continued use of the area by plant and animal
24 species while displacing more intense industrial, urban, or residential uses that
25 could be built on the same property.

26 2. The Project will result in an approximate air emissions reduction of approximately
27 186 million pounds of carbon dioxide, 9.6 million pounds of SO₂ and 5.8 million
28 pounds of NO_x.

- 1 3. The Project will offset the demand for electricity generated from fossil fuels and
2 thereby assist the State in meeting its air quality goals and reducing greenhouse
3 gases.

4 C. Energy Benefits

- 5 1. Approval of the Project will aid the County in maximizing the beneficial uses of
6 wind resources and substituting renewable energy resources for non-renewable
7 energy resources, as provided in the Multipurpose Open Space Element in the
8 Riverside County General Plan.
- 9 2. The Project will help the State meet its legislated Renewable Energy Portfolio
10 Standards for the generation of renewable energy in the state, which require
11 investor-owned utilities to purchase 20 percent of their power from renewable
12 sources by the year 2010.
- 13 3. The Project will make full utilization of the San Gorgonio Pass Wind Energy
14 Policy Area, thereby concentrating wind turbines in appropriate locations in the
15 unincorporated area of Riverside County.
- 16 4. The Project will develop a wind energy project within an area of excellent to good
17 wind characteristics in order to maximize energy production and provide low cost
18 renewable, non-polluting electricity.

19 D. Economic Benefits

- 20 1. The Project will provide approximately 80 new full-time jobs during construction
21 of the Project, and approximately 10 permanent full-time employees.
- 22 2. The Project will provide economic benefits to the County and its residents by
23 increased spending in the community as a result of construction and development
24 related work and by payment of \$12 million in property taxes (that estimate is
25 based on current local tax rates), while placing very few demands on community
26 services such as water, wastewater, traffic, or schools.
- 27 3. The Project will also increase spending on goods and services in the community by
28 Project operators.

1 4. The Project will contribute funds to the Riverside County Wind Implementation
2 Monitoring Program in order to study the evolution of wind energy technology,
3 identify means to solve environmental and community impacts, and provide for an
4 ability to respond with changes in the County's regulatory structure.

5 **BE IT FURTHER RESOLVED** that in light of the foregoing economic, social, technological,
6 recreational and planning benefits to the County, pursuant to CEQA Guidelines section 15093, the Board
7 of Supervisors finds and determines that these considerable benefits of the Project outweigh the Project's
8 unavoidable adverse effects, and the "adverse environmental effects" that cannot be mitigated to a level of
9 environmental insignificance, are deemed "acceptable."

10 **BE IT FURTHER RESOLVED** that the DEIR and FEIR are hereby incorporated into these
11 Findings in its entirety, and no recirculation of the environmental document is required.

12 A. Without limitation, this incorporation is intended to elaborate on the scope and nature of
13 Mitigation Measures, the basis for determining the significance of impacts, the
14 comparative analysis of alternatives, and the reasons for approving the Project in spite of
15 the potential for associated significant and unavoidable adverse impacts. No material or
16 substantial changes to the DEIR were proposed as a result of the public comment process.
17 The FEIR responds to comments and makes only minor technical changes, clarifications or
18 additions to the DEIR. The minor changes, clarifications and additions to the DEIR do not
19 identify any new significant impacts or a substantial increase in the severity of any
20 environmental impacts.

21 B. The Applicant proposes to delete one turbine in Area 3, and relocate 10 turbines in Area 1
22 and 6 turbines in Area 3 to eliminate its request for a safety setback variance, and to further
23 comply with the scenic resources setback criteria. The total number of turbines is 45, and
24 other project features (number and typical configuration of access roads, underground
25 collection lines, substation, switchyard and are unchanged. These siting changes are
26 consistent with all the applicable impact analyses and constraints set forth in the Draft EIR,
27 and County does not anticipate that any of these adjustments would result in any new or
28

1 more severe environmental impacts than were analyzed, including visual, biological
2 (including avian), noise, land use and geotechnical impacts.

3 **BE IT FURTHER RESOLVED**, based on the foregoing Findings and on the information
4 contained in the record, the Commission has made one or more of the following findings with respect to
5 each one of the significant impacts of the Dillon Wind Project:

- 6 A. Changes or alterations have been required in, or incorporated into, the Project that mitigate
7 or avoid the significant effects on the environment.
- 8 B. Such changes or alterations are within the responsibility and jurisdiction of another public
9 agency and have been, or can and should be, adopted by that other agency.
- 10 C. Specific economic, legal, social, technological, or other considerations make infeasible the
11 Mitigation Measures or alternatives identified in the environmental impact report that
12 would eliminate the significant environmental effects identified therein.
- 13 D. Based on the foregoing Findings and the information contained in the record, it is
14 determined that
- 15 E. All significant effects on the environment due to the Dillon Wind Project have been
16 eliminated or substantially lessened where feasible.

17 Any remaining significant effects on the environment found to be unavoidable are acceptable due
18 to the factors described in the Statement of Overriding Considerations contained in the FIER and as
19 resolved herein.

20 **BE IT FURTHER RESOLVED** by the Board of Supervisors that the project will implement
21 applicable elements of the Riverside County General Plan as follows:

- 22 A. The Project is located within the Western Coachella Valley Area Plan (WCVAP) of the
23 Riverside County General Plan (RCIP), and is contained within the San Gorgonio Pass Wind Energy
24 Policy Area (WEPA) of that Plan. The project carries out additional policies of the WEPA by generating
25 power from WECS at the project that takes advantage of a known wind energy resource in the San
26 Gorgonio Pass and will produce needed power in an amount up to 45 megawatts to the local and regional
27 grid. The proposed project is estimated to create jobs during construction and during
28

1 operations/maintenance of the proposed wind turbines. The proposed project will provide property and
2 sales tax revenue to Riverside County and the State of California.

3 B. The County General Plan land use designation for WECS 116, Area 1, is Rural Desert
4 (RD) with a small portion of the northeast corner of the parcel designated as Public Facilities (PF). RD is
5 one of three categories of land use within the Rural Foundation Component of the General Plan and which
6 authorizes the following uses in the RD category: single-family residential uses with a minimum lot size
7 of 10 AC, limited animal keeping, agriculture, recreational, renewable energy uses, compatible resource
8 development, and governmental and utility uses. Therefore, wind energy facilities are consistent with this
9 land use policy of the General Plan. Public Facilities (PF) allow for land uses such as public/quasi-public
10 uses such as landfills, airports, utilities, and other civic uses. Wind energy facilities are electrical utility
11 facilities consistent with this use category.

12 C. The project, including the recommended general plan land use designations, are in
13 conformance with the Western Coachella Valley Area Plan which includes the existing Rural Desert (RD)
14 Land Use Designation and proposed Public Facilities (P-F) Land Use Designation, and with all other
15 elements of the Riverside County General Plan. The proposed project is consistent with the existing and
16 recommended W-E zoning classification of Ordinance No. 348, and with all other applicable provisions
17 of Ordinance No. 348.

18 D. The project will not be detrimental to the health, safety or general welfare of the
19 community.

20 E. The proposed project is conditionally compatible with the present and future logical
21 development of the area.

22 F. The proposed project is adequately served by roads and other public or private service
23 facilities.

24 G. The scenic resources setback variance for the project meets ordinance criteria due to the
25 unique features and special circumstances described in these findings herein below, and supported by the
26 substantial evidence in the record.

1 H. The wind access setback variances for the project meets ordinance criteria due to the
2 unique features and special circumstances described in these findings herein below, and supported by the
3 substantial evidence in the record.

4 I. The site contains vacant land, except for two existing meteorological towers and prior
5 concrete pads from a prior wind farm. The project would be conditionally compatible with surrounding
6 land uses in that the majority of surrounding properties contain vacant desert areas, low density residential
7 areas, major electrical substation and electrical utility facilities, and other WECS arrays. Other
8 surrounding land uses such as an existing Recreation Vehicle (RV) Park and scattered one-family
9 dwellings would be buffered by a range of measures, including, but not limited to, wind turbine setbacks,
10 compliance with WECS noise standards, uniform WECS design, and full compliance with safety setbacks
11 from any habitable dwelling.

12 J. Wind potential at this site is considered "excellent" to "good" based on the data contained
13 within the San Gorgonio Wind Resource Study, EIR/EIS No. 158.

14 K. The project is consistent with the circulation and utilities standards of the Riverside County
15 General Plan, in that access to the project will be from Worsley Road, along with newly graded 20 foot
16 wide service access roads abutting the wind turbine rows within project Areas 1 and 3; electrical
17 interconnection with Southern California Edison facilities is expected to be to existing power lines
18 through a new substation located south of Area 1.

19 L. The project will conform with the noise and energy resources standards of the Riverside
20 County General Plan; for example, compliance is demonstrated by, (a) the operational noise standard for
21 the proposed WECS array being 55 db(A) at the nearest residential use and zoned land, (b) access drives
22 are not located within any steep slope areas and are not proposed on slopes in excess of 25 percent, and
23 (c) security and safety measures are incorporated into the project requirements.

24 M. The Riverside County Airport Land Use Commission considered this project on November
25 9, 2006 and found the project consistent with the Countywide Policies of the 2004 Riverside County
26 Airport Land Use Compatibility Plan subject to conditions which have been incorporated into the
27 recommended conditions of approval of the commercial WECS permits.
28

1 N. Land form alteration/visual resources and aesthetics were addressed in the project EIR; the
2 project EIR identified mitigation measures for this impact, including the prohibition of reflective surfaces,
3 no logos or prominent markings, uniform WECS colors, and contribution by the developer of WIMP fees
4 offering a source of funds to mitigate visual impacts.

5 **BE IT FURTHER RESOLVED** by the Board of Supervisors that the requested **Scenic**
6 **Resources Setback Variance** is supported by findings of special circumstances applicable to the parcel
7 of property, including size, shape, topography, location or surroundings, such that the strict application of
8 this ordinance deprives such property of privileges enjoyed by other property in the vicinity that is under
9 the same zoning classification:

10 The Applicant has requested a variance from the scenic resources setback. Under
11 Section 18.41(d)(3)(a) Resources Setbacks for Commercial WECS Permits, the required setback for wind
12 turbines is 0.25 mile setback from the highway right-of-way. However, Section 18.41(d)(3)(e) specifies
13 that these setback requirements may be reduced to 1.25 times the total WECS height if the Planning
14 Commission determines that the characteristics of the surrounding property eliminate or substantially
15 reduce considerations of scenic value.

16 The scenic resources setback variance for the WCS 116 would allow an alternative measurement
17 of the scenic resources setback along the western boundary of that project, as referenced in
18 Section 18.41d(3) of Ordinance No. 348. There are physical factors unique to this property that warrants
19 the measurement of the scenic resources setback to be from the edge-of-pavement rather than then from
20 the edge of right-of-way. In addition, the visual character of the landscape in this area is one of wind
21 energy and related infrastructure, resulting in an applicable setback of 1.25 times the WECS height.
22 Under either or both standards, these turbines would be eligible for a reduced scenic resources setback.

23 As noted in the variance submittal, some years ago the County initiated the planning of an
24 interchange that was never constructed, is not now planned to be constructed, and has no functional
25 relationship with the adjacent land uses. Cal-Trans has provided a letter for the record (dated May 27,
26 2007) confirming that there are no plans for an interchange at that location. That portion of the right-of-
27 way of State Highway 62 protrudes into the Project property more than 500 feet from the actual current
28 location of State Highway 62 along the western boundary of the Project. This incomplete planning

1 created an unusual and significant curved deviation of the right-of-way alignment and corresponding
2 right-of-way from which the scenic resources setback would be measured. The County finds that the
3 applicant should not be held to an artificially enlarged setback that would result in undue hardship on this
4 property. The applicant proposes to remain consistent with required setback as measured from the edge-
5 of-pavement rather than from the modified right-of-way.

6 The scenic resources setback, and this alternative measurement, is further supported by the scenic
7 conditions that currently exist surrounding the project. This portion of the Highway 62 viewshed contains
8 numerous existing wind projects and is within the boundaries of the Wind Energy Policy Area planned for
9 wind energy development. The proximity of the existing turbines on both sides of the highway and
10 proposed turbines are shown in the FEIR and in the record for the project. It is determined by the County
11 that the additional turbines proposed at this location are consistent with the scenic character of the
12 highway in this region. This determination is based on the previously approved WECS projects in the
13 area.

14 This scenic resources setback variance request has been evaluated pursuant to the Riverside
15 County Ordinance No. 348, Section 18.27 a "Basis for Variance" which states, in pertinent part:

16 "Variances from the term of this ordinance may be granted when, because
17 of special circumstances applicable to a parcel of property, including size,
18 shape, topography, location or surroundings, the strict application of this
19 ordinance deprives such property of privileges enjoyed by other property in
20 the vicinity that is under the same zoning classification."

21 When a scenic resources setback variance for Commercial WECS is requested, the assessment of
22 its special circumstances and applicability is further governed by the Riverside County Zoning Ordinance,
23 Section 18.41(d)(3)(e), which allows a project to deviate from scenic resources setback in certain
24 circumstances which are applicable in this instance:

25 "Notwithstanding the provisions of subsection c., above [listing the ¼ mile
26 setback], the setbacks therein specified may be reduced to 1.25 times the
27 total WECS height if the Planning Commission determines that the
28 characteristics of the surrounding property eliminate or substantially reduce
considerations of scenic value. Whenever a setback reduction is proposed
pursuant to this subsection, the setback reduction shall be included in all
notices regarding the commercial WECS permit, and, if granted, the
commercial WECS permit shall specifically state the required setback."
(Section 18.41(d)(3)(e)).

1 The County has examined the record and factual data regarding the protrusion of the previously
2 planned state highway interchange right-of-way into the Project and scenic quality in the vicinity of these
3 turbines. The County also finds that the highway right-of-way along the western boundary of this
4 property is sufficiently unusual that it creates a special circumstance where the applicant's property would
5 be deprived such privileges enjoyed by other property in the vicinity that is under the same zoning
6 classification. Based on the unusual protruding interchange right-of-way, the presence of multiple
7 existing WECS projects throughout the area, and the project's location in the Wind Energy Policy Area,
8 the County also finds that this project is eligible for the revised setback as authorized in
9 Section 18.41(d)(3)(e). This revised setback would allow the turbines to be located at a minimum of
10 409 feet from the right-of-way. The applicant, however, proposes to exceed that distance, and to be
11 located a minimum of 1,320 feet from the edge of pavement and 743 feet from the existing right-of-way.
12 (This is a variance of 577 feet or 577 feet less than the original setback requirement before applying
13 section 18.41(d)(3)(e)). Therefore the County finds that the physical shape, location and surroundings of
14 the property warrant special circumstances to justify approval of this variance.

15 BE IT FURTHER RESOLVED by the Board of Supervisors that it has reviewed and considered
16 the findings supporting the request for a **Wind Access Setback Variance**:

17 Under Section 18.41(d)(2)(a) Wind Access Setbacks for Commercial WECS Permits, the required
18 setback is five times the rotor diameter (or 1,007 feet) from the downwind property line.

19 The Applicant requests a variance from the five rotor diameter (or 1007 feet) setback to site the
20 nine turbines on the eastern side of Area 1 closer to the property line. This wind access variance for
21 WECS 116 references the development standard of Section 18.41d(2) of Ordinance No. 348, and the
22 variance request regarding this development standard has been evaluated pursuant to the Section 18.27 of
23 Ordinance No. 348 which states, in pertinent part:

24
25 "Variances from the term of this ordinance may be granted when, because
26 of special circumstances applicable to a parcel of property, including size,
27 shape, topography, location or surroundings, the strict application of this
28 ordinance deprives such property of privileges enjoyed by other property in
the vicinity that is under the same zoning classification."

1 When a wind access variance for Commercial WECS is requested, the assessment of its special
2 circumstances and applicability is further governed by Section 18.41(d)(2)(b), which allows a project to
3 deviate from the wind access setback (1007 feet) under certain circumstances:

4
5 “Notwithstanding the provisions of subsection a., above, such setbacks from
6 lot lines do not apply if the application is accompanied by a legally
7 enforceable agreement for a period of 25 years or the life of the permit,
8 whichever is longer, that the adjacent landowner agrees to the elimination
9 of the setback and will not develop his land in such a way as to decrease
10 wind velocity or increase wind turbulence at the location of the proposed
11 WECS. In addition the provisions of subsection a., above, regarding
12 setbacks from lot lines do not apply if Planning Commission determines
13 that the characteristics of the downwind property, such as, but not
14 necessarily limited to, topography or use of such property as a
15 transportation corridor, eliminate the ability to develop said downwind
16 property with commercial WECS. Whenever a wind access setback
17 reduction is proposed to the Planning Commission based on the
18 characteristics of the downwind property, the wind access setback reduction
19 shall be included in all notices regarding the commercial WECS permit,
20 and, if granted, the commercial WECS permit shall specifically state the
21 required alternative wind access setback.”

22 The applicant has fully satisfied the conditions in 18.41(d)(2)(b) for the turbines in WECS 116,
23 which would otherwise have been subject to the wind access setback requirements. These finding and the
24 Project EIR demonstrate that the downwind properties for WECS 116 are not viable for wind
25 development

26 For turbines C1 through C7, the applicant has secured the proper legally enforceable agreement in
27 the form of a waiver from the adjacent landowner, Southern California Edison. The project is being
28 developed in cooperation with SCE, on whose land the Project facilities are located, and the applicant has
received waivers from SCE to install turbines within the Wind Access setback. In addition, these turbines
are upwind of the Devers Substation, and SCE has no plans to develop this property for Commercial
WECS.

 For turbines D1 and D2, the properties are 388 and 430 feet, respectively, upwind of property
owned by various landowners. The majority of the downwind properties at these locations are too narrow
(160 and 340 feet wide) to be developed for wind. These parcels would require coordination among
multiple adjacent landowners to become viable for commercial WECS development. The parcel
immediately downwind of turbines D1 and D2 is too narrow (325 feet wide) to be developed for wind.

1 Commercial WECS could not be installed on this parcel without obtaining numerous variances from the
2 County safety and wind access setbacks or merging the parcel with downwind property owners, including
3 three smaller parcels where the maximum width of these parcel is less than 350 feet and Wintec Energy,
4 who has stated that it does not intend to develop its downwind parcel for commercial development. A
5 copy of the letter from Wintec Energy has been submitted to the County. Due to the physical
6 configuration of those parcels, including their small size in acreage as well as their narrow width, they
7 would not be feasible for wind energy development under any circumstances. Therefore, the development
8 of turbines D1 and D2 by the applicant would not eliminate the ability of the downwind parcel from
9 future wind development.

10 Additional circumstances warrant the requested variance to avoid unnecessary hardship in the
11 physical development of the property for wind development and to bring the property up to the level of
12 other WECS also in a Wind Energy Resource Zone. These circumstances include:

- 13 1. Turbine siting is constrained on the subject property due to the need to maintain
14 other setbacks from major utility transmission facilities and easements. The
15 Applicant is working closely with SCE to maintain setbacks from existing and
16 future transmission lines that would cross WECS 116.
- 17 2. The variance would allow the Applicant to optimize spacing between turbines to
18 fully utilize the wind resources, thereby producing the maximum amount of energy
19 feasible from the project. While optimal utilization of the wind resource would
20 require even greater spacing than now proposed, the site constrains discussed
21 above have already reduced this configuration.

22 **BE IT FURTHER RESOLVED** by the Board of Supervisors that it has reviewed and considered
23 EIR No. 487 in evaluating the project, that the EIR No. 487 is an accurate and objective statement that
24 complies with the California Environmental Quality Act and reflects the County's independent judgment,
25 and that the EIR No. 487 is incorporated therein by this reference.

26 **BE IT FURTHER RESOLVED** by the Board of Supervisors that it **CERTIFIES** the EIR
27 No. 487, **ADOPTS** the associated Mitigation Monitoring Plan, **ADOPTS** the Statement of Overriding
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1 Considerations as set forth above, and **APPROVES** the project Fast Track (Fast Track Authorization
2 2005-17; Commercial WECS Permit No. 116, and Fast Track Variance Case 1797).

3 **BE IT FURTHER RESOLVED** by the Board of Supervisors that the custodians of the
4 documents upon which this decision is based are the Clerk of the Board of Supervisors and the County
5 Planning Department and that such documents are located at 4080 Lemon Street, Riverside, California.

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