

409



**SUBMITTAL TO THE BOARD OF SUPERVISORS
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA**

FROM: Probation Department

SUBMITTAL DATE:
September 28, 2007

SUBJECT: Youthful Offender Program

RECOMMENDED MOTION: Move that the Board of Supervisors:

1. Receive and file the attached Riverside County Probation Department Youthful Offender Program plan.
2. Direct the Auditor-Controller to establish a special fund for the Youthful Offender Block Grant Fund.
3. Accept the FY2007/08 preliminary allocation of \$1,814,310 on behalf of the County for the Probation Department and deposit to the special fund for future use of the Youthful Offender Program.

BACKGROUND: Senate Bill (SB) 81 was approved and signed by the Governor on August 24, 2007 to provide a framework for the shift of responsibility of certain non-violent juvenile offenders to counties. Commencing September 1, 2007, counties will be permitted to commit to state detention facilities, administered by the Division of Juvenile Justice (DJJ), only those adjudicated for an offense defined in Welfare and Institution Code Section 707 (b). All other youthful offenders (i.e. non-707 (b)'s must remain at the local level for programming and supervision. Offenses for Non-707 (b)s by category 4 to 7 can be found in Attachment A of the YOP plan.

Continued (page 2)

PBR-004-0708

Alan M. Crogan, Chief Probation Officer

FINANCIAL DATA	Current F.Y. Total Cost:	\$1,814,310	In Current Year Budget:	No
	Current F.Y. Net County Cost:	\$0	Budget Adjustment:	NO
	Annual Net County Cost:	\$ N/A	For Fiscal Year:	2007-08

SOURCE OF FUNDS: State Youthful Offender Block Grant Funding	Positions To Be Deleted Per A-30	<input checked="" type="checkbox"/>
	Requires 4/5 Vote	<input checked="" type="checkbox"/>

C.E.O. RECOMMENDATION:

APPROVE

BY: Steve P. Schubert

County Executive Office Signature

Dept't Recomm.:
 Per Exec. Ofc.:
 Consent
 Policy

Prev. Agn. Ref.: | District: All | Agenda Number:

3.37

FISCAL PROCEDURES APPROVED
 ROBERT E. BYRD, AUDITOR-CONTROLLER
 BY: *Robert E. Byrd* 10.11.07
 TANYA S. HARRIS

0 Departmental Concurrence

Form 11: Youthful Offender Program

The Welfare and Institution Code was amended as follows:

- 1) **Section 208.5** states that the county has to apply for approval with the Corrections Standards Authority (CSA) to house individuals under the jurisdiction of the juvenile court who are 19 years of age or older but under 21 years of age, where the detained person will come into or remain in contact with persons under 18 years of age who are detained in the county juvenile facilities. As part of the CSA approval review, they will take into consideration programming, capacity, and safety of the facility.
- 1) **Section 733** was added to restrict the authority of the juvenile court to order the commitment of a ward to the DJJ for an offense not described in subdivision (b) of section 707 unless the offense is a sex offense as described in Section 290 of the Penal Code.
- 2) **Section 1766** states any ward released on parole after September 1, 2007 who was committed to the custody of the DJJ for committing an offense other than those described in subdivision (b) of Section 707 shall be released on parole under the supervision of the Probation Department.
- 3) **Section 1798.5** changes the composition of the state commission on juvenile justice from 11 to 12 members to include among others a representative from the statewide organization representing counties who shall serve as co-chair, a Chief Probation Officer, a county Sheriff, a Director of a county Welfare Department and a county Director of a Mental Health Department as appointed by their statewide organizations.

In addition to the changes in the Welfare and Institution Codes cited above, SB 81, Chapter 1.5. Article 1, includes Section 1950 which states that the purpose of this section is to enhance the capacity of local communities to implement an effective continuum of response to juvenile crime and delinquency. While Section 1951 establishes the Youthful Offender Block Grant Fund, this grant allocation shall provide all necessary services related to the custody and parole of the youthful offenders. The State Department of Finance has calculated the preliminary allocation for Riverside County at \$1,814,310 for FY2007/08. This amount was based on projected savings on the average daily population (ADP) for wards that will not be committed to state custody multiplied by a rate of \$117,000 per ward. The statewide projected savings were then distributed to counties based on 50% of the county's juvenile felony court dispositions and 50% on the county's population of minors from 10 to 17 years of age. For FY2007/08 the ADP was multiplied by \$58,500, which was also used as a minimum allocation for counties.

Section 1961 requires that counties provide a Juvenile Justice Development Plan for youthful offenders who have committed an offense described in subdivision (b) of section 707 and are in the custody of the county commencing September 1, 2007. This report must be submitted for approval to the CSA on before January 1, 2008. Riverside County Probation Department has diligently been working on/or establishing a treatment program to meet the needs of the non 707 b offenders for the county. The department has developed a program called the "Youthful Offender Program" (YOP), which will utilize an integrated approach and encompass evidence based assessment, treatment, and evaluation aimed at reducing recidivism.

The program will be implemented in three phases as the DJJ population grows in the county. **Phase I** will be a residential treatment program designed to provide structure and consistency for each cadet by providing them with educational programs and intensive mental health treatment. **Phase II** is designed to provide continued educational, mental health treatment, and a concentrated vocational training component for youthful offenders to develop vocational skills for career opportunities. **Phase III** will transition the cadets into the community for participation in intensive re-entry and aftercare services. These cadets will be closely supervised within the community to ensure they become law abiding citizens by the terms and conditions set forth by the court. At this time the department is not requesting any budget adjustment since Phase I of YOP implementation does not require any additional staffing. The department anticipates budget adjustments in the mid-year report.

Riverside County Probation Department

“Youthful Offender Program”



**ALAN M. CROGAN
Chief Probation Officer**

Prepared By the Department Committee:

Frances Kroh - Director – Chair
Members

Ed Vasquez - Chief Deputy Institutions

Tom Gardner - Director

Jeanne Thornton - Assistant Director

Chris Wright - Assistant Director

September 24, 2007

Riverside County Probation Department

YOUTHFUL OFFENDER PROGRAM

BACKGROUND

The Youthful Offender Program (YOP) was developed for Riverside County Probation Department in response to the Governor's position on the realignment of Non-707(b) offenders. Beginning on September 1, 2007, the Division of Juvenile Justice (DJJ) will no longer accept Non-707(b) male and female offenders.

In preparation for the Governor's realignment proposal, Chief Probation Officer Alan M. Crogan established a department committee to explore alternatives to committing Non-707(b) offenders to (DJJ). The type of offense for this population is described in Attachment A.

The committee members visited several secured facilities throughout the southern counties to evaluate the facility design, staffing ratio, and program components. As a result the Riverside County Probation Department has developed a "Youthful Offender Program" to address this realignment. The program description is outlined below.

PROGRAM DESCRIPTION

The Riverside County Probation Department has developed a program designed to reduce criminal behavior of high risk youthful offenders by placing them in a structured treatment program. The program will work with juvenile offender populations, ages 16-21, and will emphasize education, vocation and intensive mental health treatment. Through the use of comprehensive services, the YOP program identifies and works with both the positive (protective factors and strengths) and negative (risks and needs) factors along with the ecological factors of family, peers, school, neighborhood and community. The YOP program is characterized by evidenced based, cognitive-behavioral, pro-social modeling approaches.

Upon entrance to the YOP program, the minor will be identified as a "Cadet." Cadets will complete a comprehensive treatment program which will include three Phases.

PHASE I is a residential treatment program designed to provide structure and consistency for each cadet. It will also provide intensive mental health treatment and educational assessments and programs. Effective September 1, 2007, Phase I of the YOP program will incorporate the current Riverside and Desert Youth Academy program design and treatment services. These cadets will be housed at Riverside Juvenile Hall (RJH) Unit 10 and Indio Juvenile Hall (IJH) Unit 6. When Phase I is completed, these cadets will then be transferred to RJH Units 6 & 7 for Phase II. The following services and programs during Phase I will be provided to the cadets:

Military/Boot Camp Regiment – incorporates and builds from values and leadership skills derived from military tradition. Drills and ceremonies are integrated in the program to instill a sense of pride and responsibility in each cadet as they learn to become productive and community-minded citizens. Cadets will be

required to be proficient in both marching and military mannerism. Marching and cadence are techniques commonly used to instill unity and cohesion and to maintain the unit in rhythm. The program involves a rank structure that will allow cadets to achieve accelerated rank and privileges based on performance.

Individual and Group Therapy – Individual and Group/Family Therapy will be provided every other week to the cadets to address any mental health and emotional issues. The goal of therapy is to assist each cadet in learning how to identify and work through individual and family-related issues to resolve conflict. Through therapeutic intervention, the cadet will have the opportunity to address the underlying issues which contributed to his/her criminal behavior and work toward becoming productive members of the community.

Aggression Replacement Training (ART) – This program is facilitated by mental health care professionals, and is a comprehensive attempt to alter the cognitions and faulty perceptions of individuals prone to violence, thus reducing violent behaviors. The program contains three main components: 1) Skill-building: behavioral component to develop empathy and listening skills; 2) Anger control: emotion targeted component identifies the emotional triggers of anger; and 3) Moral reasoning: the cognitive component and development of social skills and character education. To complete this course, each cadet must complete a series of **12 week sessions**.

Conflict Resolution/Interpersonal Skills – A **12-week program** conducted in connection with Aggression Replacement Training (ART), which encourages a non-violent dispute resolution. In general, these processes teach cadets decision-making skills to better manage conflict in juvenile facilities, schools, and communities. Cadets learn to identify their interests, express their views, and seek mutually acceptable solutions to disputes. Common forms of conflict resolution include: negotiation, mediation, arbitration, community conferencing, and peer mediation. Similarly, interpersonal skill building focuses on developing the social skills required for an individual to interact in a positive way with others. The basic skills model begins with an individual's goals, progresses to how these goals should be translated into appropriate and effective social behaviors, and concludes with the impact of the behavior on the social environment.

Thinking for a Change – This **12-week program** seeks to correct an individual's faulty perceptions of himself and/or the world around him. This type of therapy provides skills individuals can use to monitor their thought patterns and correct their behavior as situations unfold around them. This is a cognitive-behavioral-based program provided by sworn officers assigned to the Youthful Offender Program. Each Cadet is guided through a series of classes (using facilitation techniques). Each class focuses on providing positive alternatives to delinquent behavior. Using role play and objective attachment, each cadet is exposed to positive cognitions, which in turn help an individual "Think for a Change." Treatment will focus on relapse prevention by having cadets evaluate situations

that may lead to a relapse of delinquent behavior, and then plan for how to either avoid these situations, or learn how to effectively cope with them.

Gang Awareness Program – An 8-week program that discusses both the positive and negative affects of gang involvement in today's society. With the assistance of visual aids, personal experiences, guest speakers and prescribed curriculum, the class focuses on the challenges on remaining in the gang subculture. Topics covered include individual friend and family experiences, music, prison gangs, drugs, and death. YOP Cadets are criminally sophisticated and gang entrenched. It is imperative that anti-gang programs be implemented which include guest speakers with real life histories of gang affiliation who have successfully left the gang community and can be role models to the YOP Population.

Anti-Substance Abuse (ASAP) – A 12-week program adopted by the YOP Treatment and Correction Program that discusses different levels of chemical dependency and the relationship to criminal behavior. The program offers alternatives for substance abuse that transition to independent living to build an internal foundation.

Support Programs – Regular meetings of Alcoholics Anonymous, Narcotics Anonymous, and visits by religious groups, such as Protestant and Catholic Church groups, are also available to interested cadets. Should someone of a different faith wish to speak to a clergyman of his own; every effort to arrange for such visitations will be made by Youthful Offender Program staff.

Victim Awareness – Adopted by the YOP Program is an 8-week program that examines a number of socio-cognitive skills and explains to the participants that when such skills are absent or have not been developed, it leads to predatory actions. The program assists in developing the socio-cognitive skills that are necessary in understanding the relationship between victim and predator.

PHASE II will provide cadets with continued educational programs and mental health services. In addition, these cadets will receive strong vocational skills through concentrated vocational training. The plan is to train these cadets in computer technology and repair, small repair engine, several construction vocational trades, interior design, facility maintenance and planning, fashion and textiles, audio communications, and video production. The cadets will receive other services and programs outlined below:

Career Guidance – This program provides vocational training and testing, job search techniques, resume completion, and interview techniques. In addition, through an affiliation with the Work Force Development Partnership, residents will earn a "Ready to Work" certification. All Work Force Partnership employers accept

this certification for employment/re-employment purposes. The certification is based on each cadet completing the program components. In addition, post commitment services are provided with assignment to apprenticeship programs, employment assistance, and assisted living programs (if eligible). To complete this course, each cadet attends **ten classes**.

Life Skills – This program is designed to provide cadets with the necessary information concerning pro-social interactions with other members of society. Individuals learn appropriate responses to situations occurring in everyday life. In addition, the program augments ART, is taught by mental health care professionals and is based on cognitive-behavioral concepts. Life Skills: budgeting, opening a checking/savings account, apartment renting, job interviewing, cooking, hygiene. To complete this course, each cadet attends **eight class sessions**.

Mentorship Program – Community members will be encouraged to develop a positive relationship with cadets and maintain a relationship by developing a bond with the cadet. The relationship will be encouraged through ongoing contact between the cadet and the community member after the cadet completes placement in the YOP program and is released back into the community.

Parenting Program – The **12-week parenting program** is to provide, through our curriculum, and through collaboration with community health and social services agencies, a strong academic program, family life education and other elective courses of study for cadets who are parents or expectant parents in an alternative setting. The goal is to develop an education community of lifelong learners who will meet the demands of our society, through an innovative educational program which enfold diversity and unity, instills self-respect and dignity, and provides opportunities for our students to transition into good citizens, nurturing parents, and highly skilled producers who will meet the global demands of the 21st century.

Program Duration for Phase I & II

The cadets will be placed in this facility for a minimum of one year or up to actual confinement time (A.C.T.). These cadets will earn credits as classes are taken from the above listing. Quarterly progress reports every 3 months will be completed on each cadet.

Phase III will provide cadets with intensive re-entry and aftercare services, as they transitioned back into the community. Aftercare Deputy Probation Officers (ADPO) will assist cadets in obtaining re-entry services into the community for educational, residential, mental health services and vocational opportunities. Cadets will also be actively supervised within the community to insure they are abiding by the terms and conditions of the court. The ADPO, in conjunction with the Group Counselors, will develop a program designed to identify issues facing the minor, family and the community.

AFTERCARE PROGRAM

The Aftercare program is a re-integration service program that prepares YOP cadets for the return to the community. It will establish the necessary collaborative arrangements with the community to ensure the delivery of prescribed services and supervision. It will provide comprehensive services which will begin after sentencing and will continue through incarceration and the cadet's release into the community. The ADPO will establish a mentorship program and identify specific community members to work with YOP population.

RE-ENTRY PROGRAM The re-entry program envisions the development of model reentry programs that begin in correctional institutions and continue throughout an offender's transition to and stabilization in the community. The program will provide for individual reentry plans that address issues confronting cadets as they return to the community. The plan involves the following relapse strategy:

If a cadet relapses, then he/she should be referred for a 30 day extension in the program, or restriction of privileges. Sanctions for technical violations such as the use of drugs, tattooing, and possession of weapons or contraband could result in discipline such as additional work detail, early bedtime or being required to write an essay about inappropriate behavior.

STAFFING

The department believes that the existing classification should be able to handle these offenders. The staff ratio recommended by the Board of Corrections is 1 to 10 for daytime and 1 to 30 for nighttime. However, it is recommended that the staffing ratio be increased to a 1 to 7 ratio during Phase II of the program when cadets will be involved in vocational training. Due to the complexity of programming components, it is recommended that experienced staff be assigned to this program.

SERVICES FROM OTHER AGENCIES

The department will contract with various agencies such as the Department of Mental Health for mental health treatment and drug/alcohol programs, Office of Education for educational services, Riverside Community College for vocational programs and Regional Occupation Program for additional vocational programs.

Educational programs provide essential services to each youthful offender through three components: academic, career/vocational and character education. The Education Program operates 12 months a year, enabling a cadet, who has fallen behind academically, the opportunity to catch up. A wide variety of vocational programs and work assignments are available in Phase II of the YOP program, teaching relevant skills, which are transferable to community employment. These work assignments also provide an emphasis on improvement of attitude and behaviors that have previously impeded employment success.

These offenders will obtain the following: High School Diploma General Educational Development Certificate (GED), High School Equivalency Certificate College course

work for an Associate of Arts (AA) Degree or Bachelor of Arts or Sciences Degree Work Experience Certificate Programs.

The following Education Services are also available: Basic skills of reading, math and language Special Education for Individuals with Exceptional Needs English Language Program-English Language.

FUNDING

State Department of Finance has calculated the preliminary allocation for Riverside County Probation Department at \$1,814,310 for FY 2007/08.

SUMMARY

The development of this comprehensive alternative program (YOP) by Riverside County Probation Department is designed to meet the treatment and service needs of the Non-707(b) population at the local level. The Youthful Offender Program will utilize an integrated approach and encompass evidenced based assessment, treatment, and evaluation aimed at reducing recidivism. The ultimate goal of the Riverside County Probation Department is to provide cadets with the necessary skills to become productive members of the community by reducing criminal behavior and engaging in a positive lifestyle.

ATTACHMENT A

OFFENSES FOR NON-707 (b) BY CATEGORY 4 THROUGH 7

**TITLE 15, DIVISION 4.5 CHAPTER 2, ARTICLE 3
CALIFORNIA ADMINISTRATIVE CODE
PAROLE CONSIDERATION DATES
SUMMARY OF OFFENSES, CATEGORIES AND CLASSIFICATIONS
EFFECTIVE 11/14/96**

<u>OFFENSE</u>	<u>CODES</u>
<u>CATEGORY - 4</u>	
VEHICULAR MANSLAUGHTER	192(c), 193
INVOLUNTARY MANSLAUGHTER	192(b), 193
ROBBERY (Armed with Dangerous or Deadly Weapon or with Substantial Injury)	211, 212.5, 213
ASSAULT with CAUSTIC CHEMICALS	244
ASSAULT with DEADLY WEAPON or Force Likely to Produce Great Bodily Injury (with Substantial Injury)	245
ASSAULT with FIREARM (with Substantial Injury)	245
ASSAULT with INTENT to COMMIT RAPE, etc.	220
CHILD CRUELTY LIKELY to PRODUCE GREAT BODILY INJURY or DEATH	273(a)
EXTORTION	518, 520
GRAND THEFT PERSON (Armed with Dangerous or Deadly Weapon or with Substantial Injury)	487(c), 489
BURGLARY (Armed with Dangerous or Deadly Weapon or with Substantial Injury)	459, 460, 461
SHOOTING at INHABITED DWELLING HOUSE, Occupied Building, Aircraft, or vehicle	246
ARSON	451
UNLAWFULLY Causing a Fire of Any Structure, Forest land or Property (with Substantial Injury)	452
SAFE, POSSESSION for SALE, TRANSPORTATION or FURNISHING of Controlled Substance, Narcotics, Marijuana MAINTAINING Place for Selling, Using of Certain Controlled Substances or Specified Narcotics	11366, 11366.5,
11366.6	
ANY Other Felony Including Attempted Felony Not Listed in categories 1 through 3 (with Substantial Injury)	
DISCHARGING a Firearm from a Motor Vehicle	12034(c)
CONSPIRACY to Commit any Category (4) Offense	182
ATTEMPT of ANY OFFENSES in CATEGORIES (2) AND (3) RECOMMITMENT FOR ANY OFFENSE LISTED IN CATEGORIES (5) AND (6) with a Prior Commitment for any Offense in Categories 1 through 6	

CATEGORY – 5

ASSAULT with a DEADLY WEAPON or Force Likely to Produce Great Bodily Injury	245
BATTERY (with Substantial Bodily Injury)	242, 243, 243.6
BATTERY upon a Peace Officer, Fireman or upon a Custodial Officer	242, 243, 243.1
UNLAWFULLY CAUSING a FIRE of INHABITED STRUCTURE OR PROPERTY	452(b)f
ROBBERY	211, 212.5, 213
GRAND THEFT PERSON	487(c)
BURGLARY, 1 ST DEGREE	459, 460, 461
ACCESSORY to MURDER	32, 33
SEXUAL BATTERY	243.4
INTIMIDATION of Witness by Force or Fear, in Furtherance of a Conspiracy, or Pecuniary Gain or by a Repeat offender	136.1(c)
CONSPIRACY to COMMIT ANY CATEGORY (5) Offense	182
ATTEMPT of ANY CATEGORY (4) Offense	

CATEGORY – 6

CONCEALABLE FIREARMS	12021, 12021.1,
12025	
POSSESSION of EXPLOSIVES, FLAMMABLE MATTER or FIRE BOMB	452(c)
RECKLESSLY CAUSING FIRE to UNINHABITED STRUCTURE or FOREST LAND	452(c)
BURGLARY, 2 ND DEGREE	459, 460, 461
ALL FELONY OFFENSES NOT LISTED (Includes PC 32)	
CONSPIRACY to COMMIT ANY CATEGORY (6) Offense	182
AN ATTEMPT of ANY CATEGORY (5) Offense	

CATEGORY – 7

Offenses not listed in Categories 1 through 6. This provision also applies to a case in which Parole has been revoked for technical violation.