

**SUBMITTAL TO THE BOARD OF SUPERVISORS  
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA**



**FROM:** Economic Development Agency

**SUBMITTAL DATE:**  
January 8, 2009

**SUBJECT:** Desert Communities Redevelopment Project Area, Amendment No. 2-100 Palms, Oasis, Mecca, and North Shore Sub-Areas, and the Mid-County Redevelopment Project Area, Amendment No. 2-Garnet and West Garnet Sub-Areas

**RECOMMENDED MOTION:** That the Board of Supervisors:

1. Re-introduce and adopt, on successive weeks, Ordinance No. 886 adopting the Redevelopment Plan for the Desert Communities Redevelopment Project Area, Amendment No. 2-100 Palms, Oasis, Mecca, and North Shore Sub-Areas; and,
2. Re-introduce and adopt, on successive weeks, Ordinance No. 887 adopting the Redevelopment Plan for the Mid-County Redevelopment Project Area, Amendment No. 2-Garnet and West Garnet Sub-Areas.

**BACKGROUND:**

On January 6, 2009, the Board of Supervisors introduced Ordinance 886, adopting and designating the Redevelopment Plan as the official Redevelopment Plans for the Desert Communities Redevelopment Project Area, Amendment No. 2-100 Palms, Oasis, Mecca, and North Shore Sub-Areas, and Ordinance 887, adopting and designating the Redevelopment Plan as the official Redevelopment Plans for the Mid-County Redevelopment Project Area, Amendment No. 2-Garnet and West Garnet Sub-Areas.  
(continued on Page 2)

RZ: DL:TE:RD:LB

*Robin Zimpfer*  
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Robin Zimpfer

Assistant County Executive Officer/EDA

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<b>FINANCIAL DATA</b>	Current F.Y. Total Cost:	\$ 0	In Current Year Budget:	N/A
	Current F.Y. Net County Cost:	\$ 0	Budget Adjustment:	N/A
	Annual Net County Cost:	\$ 0	For Fiscal Year:	08/09

**COMPANION ITEM ON BOARD OF DIRECTORS AGENDA:** No

**SOURCE OF FUNDS:** N/A

Positions To Be Deleted Per A-30	<input type="checkbox"/>
Requires 4/5 Vote	<input type="checkbox"/>

**C.E.O. RECOMMENDATION:** APPROVE

BY: *Jennifer F. Sargent*  
\_\_\_\_\_  
Jennifer F. Sargent

**County Executive Office Signature**

Policy

Consent

Dep't Recomm.:  
Per Exec. Ofc.:

**Prev. Agn. Ref.:** 3.10: 1/6/09; 3.9: 11/15/07

**District:** 4, 5

**Agenda Number:**

**3.10 + 3.11**

FORM APPROVED COUNTY COUNSEL  
DATE 1/13/09  
MICHELLE CLACK  
Departmental Concurrence



- 1 vi. A plan for the relocation of business owners and tenants who may  
2 be temporarily or permanently displaced under the Redevelopment  
3 Plan as amended;
- 4 vii. An analysis of the Preliminary Plan, the report and  
5 recommendations of the Planning Commission of the County of  
6 Riverside (the "Planning Commission");
- 7 viii. The minutes of consultations with affected taxing agencies, the Final  
8 Environmental Impact Report on the Redevelopment Plan, and an  
9 implementation plan.
- 10 c. The Planning Commission has submitted to the Board of Supervisors its  
11 report and recommendations for approval of the Redevelopment Plan and  
12 its certification that the Redevelopment Plan conforms to the Riverside  
13 County General Plan (the "General Plan").
- 14 d. The Board of Supervisors and the Agency held a joint public hearing on  
15 December 16, 2008, concerning the adoption of the Redevelopment Plan.
- 16 e. Notice of the hearing was duly and regularly published in a newspaper of  
17 general circulation in the County of Riverside in accordance with Section  
18 33361 of the CRL, and a copy of said notice and affidavit of publication are  
19 on file with the Clerk of the Board of the County of Riverside and Secretary  
20 of the Agency.
- 21 f. Copies of the notice of joint public hearing were mailed by first class mail  
22 to the last known address of each assessee, as shown on the last equalized  
23 assessment roll of the County of Riverside, of each parcel of land in the  
24 Amendment Area, to each resident, and to each business as practicable.
- 25 g. Copies of the notice of joint public hearing were mailed by certified mail  
26 with return receipt requested to the governing body of each taxing agency  
27 which receives taxes from property in the Amendment Area.
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- 1 h. The Agency adopted on December 9, 2008, a method for the relocation of  
2 persons and businesses who may be displaced as a result of carrying out  
3 redevelopment activities in accordance with the Redevelopment Plan.
- 4 i. The Board of Supervisors has knowledge of the conditions in the  
5 Amendment Area and of the availability of suitable housing for the  
6 relocation of families and persons who may be displaced by redevelopment  
7 activities, and in light of such knowledge of local housing conditions, has  
8 carefully considered and reviewed such program for relocation.
- 9 j. The Board of Supervisors has considered the report and recommendations  
10 of the Planning Commission, the report of the Agency, the Redevelopment  
11 Plan and its economic feasibility, the feasibility of the relocation program  
12 and the Environmental Impact Report, and has provided an opportunity for  
13 all persons to be heard and has received and considered all evidence and  
14 testimony presented for or against any and all aspects of the Redevelopment  
15 Plan.
- 16 k. The Agency and the Board of Supervisors have reviewed and considered  
17 the Final Environmental Impact Report for the Redevelopment Plan,  
18 prepared and submitted pursuant to Public Resources Code Section 21151  
19 and CRL Section 33352, and certified the completion of said Environmental  
20 Impact Report on January 6, 2009, by Board of Supervisors Resolution No.  
21 2009-009.
- 22 l. The Amendment Area is a blighted area pursuant to CRL Section 33030.  
23 These findings are based in part on the research and facts contained in the  
24 Report to the Board of Supervisors.
- 25 m. The Amendment Area is a predominately urbanized area. As demonstrated  
26 by the Agency's Report to the Board of Supervisors, not less than eighty  
27 percent (80%) of the property in the Amendment Area is urbanized.  
28

- 1 n. The Redevelopment Plan will assist in the Agency's efforts to redevelop the  
2 Amendment Area in conformity with the CRL and in the interests of the  
3 public health, safety and welfare. This finding is based in part upon the fact  
4 that redevelopment of the Amendment Area will implement the objectives  
5 of the CRL by aiding in the elimination and correction of the conditions of  
6 blight, providing for planning, development, redesign, clearance,  
7 reconstruction or rehabilitation of properties which need improvement, and  
8 providing for higher economic utilization of potentially useful land.
- 9 o. The adoption and carrying out of the Redevelopment Plan is economically  
10 sound and feasible. This finding is based in part on the fact that under the  
11 Redevelopment Plan no public redevelopment activity will be undertaken  
12 unless the Agency can demonstrate that it has adequate revenue to finance  
13 the activity; the Agency's Report to the Board of Supervisors further  
14 discusses and demonstrates the economic soundness and feasibility of the  
15 Redevelopment Plan and undertakings pursuant thereto.
- 16 p. The Redevelopment Plan conforms to the General Plan, including, but not  
17 limited to, the Housing Element thereof. This finding is based in part on the  
18 finding of the Planning Commission that the Redevelopment Plan conforms  
19 to the General Plan.
- 20 q. The carrying out of the Redevelopment Plan will promote the public peace,  
21 health, safety and welfare of the County of Riverside and will effectuate the  
22 purposes and policies of the CRL. This finding is based on the fact that  
23 redevelopment will benefit the Amendment Area and the community by  
24 correcting conditions of blight and by coordinating public and private  
25 actions to stimulate development, contribute toward needed public  
26 improvements and improve the economic, and physical conditions of the  
27 Amendment Area and the community.  
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1           r.       The Agency has a feasible method for the relocation of families and persons  
2                   displaced from the Amendment Area. The Board of Supervisors and the  
3                   Agency recognize that the provisions of Sections 7260 to 7276 of the  
4                   California Government Code would be applicable to any relocation that  
5                   would occur due to the implementation by the Agency of the  
6                   Redevelopment Plan. The Board of Supervisors finds and determines that  
7                   the provision of relocation assistance according to law constitutes a feasible  
8                   method for relocation.

9           s.       There shall be provided, within the Amendment Area or within other areas  
10                   not generally less desirable with regard to public utilities and public and  
11                   commercial facilities and at rents or prices within the financial means of any  
12                   families and persons who might be displaced from the Amendment Area,  
13                   decent, safe and sanitary dwellings equal in number to the number of and  
14                   available to the displaced families and persons, and reasonably accessible to  
15                   their places of employment. Families and persons shall not be displaced  
16                   prior to the adoption of a relocation plan pursuant to CRL Sections 33411  
17                   and 33411.1. Dwelling units housing persons and families of low or  
18                   moderate income shall not be removed or destroyed prior to the adoption of  
19                   a replacement housing plan pursuant to CRL Sections 33334.5, 33413, and  
20                   33413.5. This finding is based upon the Rules Governing Participation and  
21                   Preferences for Owners, Operators of Businesses and Tenants, which was  
22                   adopted on April 18, 2006, as the "Owner Participation Rules" for the  
23                   Amendment Area, and the Housing Element of the Comprehensive General  
24                   Plan.

25           t.       The elimination of blight and the redevelopment of the Amendment Area  
26                   would not reasonably be expected to be accomplished by private enterprise  
27                   acting alone without the aid and assistance of the Agency. This finding is  
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1 based in part upon the existence of blighting influences in the Amendment  
2 Area, including, without limitation, the demonstrated lack of private sector  
3 interest in redeveloping properties in the Amendment Area, structural  
4 deficiencies and other indications of blight more fully enumerated in the  
5 Agency's Report to the Board of Supervisors, and the infeasibility due to  
6 cost of requiring individuals (by means of assessments or otherwise) to  
7 eradicate or significantly alleviate existing deficiencies in properties and  
8 facilities and the inability and inadequacy of other governmental programs  
9 and financing mechanisms to eliminate the blighting conditions.

10 u. The Redevelopment Plan contains adequate safeguards so that the work of  
11 redevelopment will be carried out pursuant to the Redevelopment Plan, and  
12 it provides for the retention of controls and the establishment of restrictions  
13 and covenants running with the land sold or leased for private use for  
14 periods of time and under conditions specified in the Redevelopment Plan,  
15 which the Board of Supervisors deems necessary to effectuate the purposes  
16 of the CRL.

17 v. The time limitations and financial limitations established for the  
18 Amendment Area are reasonably related to the projects proposed in the  
19 Redevelopment Plan and to the ability of the Agency to eliminate blight  
20 within the Amendment Area.

21 w. All non-contiguous areas of the Amendment Area are either blighted or  
22 necessary for effective redevelopment, and are not included for the purpose  
23 of obtaining the allocation of taxes from the non-contiguous areas pursuant  
24 to CRL Section 33670 without other substantial justification for their  
25 inclusion. Said justification and documentation of blighting conditions is  
26 contained in the Report to the Board of Supervisors.

27 x. All areas of the Amendment Area are blighted, are an integral part of an  
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1 otherwise blighted area, or are necessary for effective redevelopment and  
2 are not included for the sole purpose of obtaining the allocation of taxes  
3 from the Amendment Area pursuant to Section 33670 of the CRL without  
4 other substantial justification for their inclusion. This finding is based in  
5 part upon the fact that, following careful study documented in the Report to  
6 the Board of Supervisors, the Amendment Area was identified as an area  
7 within the County suffering conditions of physical and economic blight.

8 y. The Redevelopment Plan does not authorize eminent domain authority to  
9 the Agency.

10 z. The Board of Supervisors has considered written objections, to the  
11 Redevelopment Plan and all evidence and testimony for and against the  
12 adoption of the Redevelopment Plan. All written objections have been  
13 overruled.

14 aa. Adoption of this ordinance will not affect the status of the existing  
15 redevelopment plans in the Mid-County Redevelopment Project Area  
16 adopted by Ordinance Nos. 637, 646, 676, 785 and 786, which remain in  
17 full force and effect.

18 Section 2. PURPOSE. The purpose of this ordinance is to adopt and designate the  
19 Redevelopment Plan as the official redevelopment plan for the Mid-County Project Area, Amendment  
20 No. 2 – Garnet and West Garnet Sub-Areas. The purpose of the Redevelopment Plan is to provide for the  
21 elimination or alleviation of physical and economic conditions of blight. More specifically, the  
22 Redevelopment Plan is intended to achieve the following goals:

23 a. Eliminate blighting conditions and to prevent the acceleration of blight in  
24 and about the Amendment Area;

25 b. Effectuate the comprehensive planning, redesign, replanning, reconstruction  
26 and/or rehabilitation of the Amendment Area in such a manner as to  
27 facilitate a higher and better utilization of the land within the Amendment  
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1 Area for uses in accordance with the General Plan;

- 2 c. Use the redevelopment process and provisions permitted by the CRL to  
3 promote redevelopment that is consistent with the General Plan and the  
4 Riverside County Zoning Ordinance (the "Zoning Ordinance");
- 5 d. Encourage the better utilization of real property, and a more efficient and  
6 effective circulation system;
- 7 e. Provide for adequate parcels and required public improvements to  
8 encourage new construction by private enterprise;
- 9 f. Promote the rehabilitation of deteriorated residential units through the  
10 provision of grants and loans to property owners. Where deterioration  
11 makes rehabilitation infeasible, the Agency will assist property owners in  
12 the demolition and replacement of such residential units on a one-for-one  
13 basis.  
14

15 Section 3. AUTHORITY. This ordinance is adopted pursuant to CRL Sections 33365  
16 and 33367, which provides that the legislative body by ordinance may adopt the redevelopment plan as  
17 the official redevelopment plan for the project area and sets forth the required contents of the ordinance.

18 Section 4. REDEVELOPMENT PLAN PROGRAMS AND POLICIES. The Agency  
19 will institute the following programs and policies to achieve its goals:

- 20 a. Encourage development according to the General Plan;
- 21 b. Promote comprehensive planning, redesign, replanning, reconstruction  
22 and/or rehabilitation in such a manner as to achieve a higher and better  
23 utilization of the land within the Amendment Area;
- 24 c. Encourage investment in the Amendment Area by the private sector;
- 25 d. Promote the development of new and diverse employment opportunities;
- 26 e. Enhance and expand shopping facilities in the Amendment Area by  
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1 encouraging the development of new commercial uses and the rehabilitation  
2 of existing commercial uses in conformance with the General Plan and the  
3 Zoning Ordinance;

4 f. Promote the improvement and centralization of industrial areas to make the  
5 provision of public services more efficient;

6 g. Promote the expansion of the Amendment Area's commercial base and  
7 local employment opportunities to provide jobs to unemployed and  
8 underemployed workers in the area and County-wide;

9 h. Consolidate parcels as needed to induce new or expanded development in  
10 the Amendment Area;

11 i. Protect the health and general welfare of the Amendment Area's many low-  
12 and moderate-income residents by utilizing twenty percent (20%) of the tax  
13 increment revenues from the Amendment Area to improve and preserve the  
14 supply of low- and moderate-income housing, including senior housing,  
15 both inside and outside the Amendment Area;

16 j. Upgrade the physical appearance of the Amendment Area;

17 k. Assist with rehabilitation of deteriorated structures to eliminate safety  
18 deficiencies and to extend the useful lives of these structures, by providing  
19 grants and low-interest loans to interested property owners;

20 l. Remove economic impediments to land assembly and in-fill development in  
21 areas that are not properly subdivided for development or redevelopment;

22 m. Buffer residential neighborhoods from the intrusion of incompatible land  
23 uses and noise;

24 n. Mitigate potential relocation impacts resulting from changes in Amendment  
25 Area land use from non-conforming and dilapidated uses to development in  
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1 conformance with the General Plan and the Zoning Ordinance;

2 o. Provide replacement housing as required by law when dwellings housing  
3 low- or moderate-income persons or families are lost to the low- or  
4 moderate-income housing market as a result of Agency activities;

5 p. Provide relocation assistance to displacees as provided in the CRL in order  
6 to mitigate possible hardships due to relocation activities;

7  
8 q. Provide a broad range of public service infrastructure improvements to  
9 induce private investment and improve emergency response in the  
10 Amendment Area. Such improvements could include the construction or  
11 reconstruction of roads, streets, curbs and gutters, sidewalks; the upgrading  
12 of street-side landscaping; the construction and reconstruction of water  
13 storage and distribution facilities; the construction and reconstruction of  
14 sewerage systems; and the development of drainage and flood control  
15 facilities;

16 r. Provide new or improved community facilities such as fire stations, schools,  
17 park and recreational facilities, a community center and library, and the  
18 expansion of public health and social service facilities, where appropriate to  
19 enhance the public health, safety and welfare;

20 s. Encourage the cooperation and participation of Amendment Area property  
21 owners, public agencies and community organizations in the elimination of  
22 blighting conditions and the promotion of new or improved development in  
23 all portions of the Amendment Area;

24 t. Provide a procedural and financial mechanism by which the Agency can  
25 assist, complement and coordinate public and private development,  
26 redevelopment, revitalization and enhancement of the community;

27  
28 u. Provide landscaping in Rights-of-Way;

- v. Provide multi-use trails (e.g., bike, horse, hiking, etc.);
- w. Expand sustained and on going code enforcement activities in the Amendment Area.

Section 5. AVAILABILITY OF PERMANENT HOUSING FACILITIES. The Board of Supervisors is satisfied that permanent housing facilities will be available within three (3) years from the time occupants of the Amendment Area, if any, are displaced, and that pending the development of such permanent facilities, there will be available to any such displaced occupants temporary housing facilities at rents comparable to those in the County of Riverside at the time of their displacement.

Section 6. INCORPORATION OF MAPS AND REPORTS. That certain document entitled "Redevelopment Plan for the Mid-County Project Area, Amendment No. 2 – Garnet and West Garnet Sub-Areas", the maps contained therein and such other reports as are incorporated therein by reference, a copy of which is on file in the Office of the Clerk of the Board of the County of Riverside, having been duly reviewed and considered, is hereby incorporated in this ordinance by reference and made a part hereof.

Section 7. COOPERATION WITH DEPARTMENTS, BOARDS AND AGENCIES. In order to implement and facilitate the effectuation of the Redevelopment Plan hereby adopted, the Board of Supervisors declares the following:

- a. Pledges its cooperation in helping to carry out the Redevelopment Plan;
- b. Requests the various officials, departments, boards and agencies of the County of Riverside having administrative responsibilities in the Amendment Area likewise to cooperate to such end and to exercise their respective functions and powers in a manner consistent with the redevelopment of the Amendment Area;
- c. Stands ready to consider and take appropriate action upon proposals and measures designed to effectuate the Redevelopment Plan, and;
- d. Declares its intention to undertake and complete any proceeding necessary to be carried out by the County of Riverside under the provisions of the



