#### SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA





FROM: Executive Office

June 16, 2015

SUBJECT: Pension Advisory Review Committee 2015 Annual Pension Report [Districts: All] [\$0]

#### **RECOMMENDED MOTION:** That the Board of Supervisors:

- 1. Receive and file the attached FY 2014/15 Annual Report;
- 2. Adopt the recommendation to use the money in the Liability Management Fund to reduce the County's CalPERS liability by transferring the funds to CalPERS;
- 3. Adopt the recommendation to pre-pay a portion up to two-thirds of the County's FY 2015/16 pension cost if, in the judgment of the County Executive Officer or his designee market conditions prove to be favorable; and,
- 4. Adopt the recommendation for an OPEB disbursement of \$2 million to pay down the CalPERS unfunded liability.

В	AC	KG	RO	U	N	D:
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Departmental Concurrence

Board Policy B-25 (Pension Management Policy) requires the Pension Advisory Review Committee (PARC) to file an annual report on the County's pension plan status. The attached report fulfills that requirement. (Continued)

for Kent	Mis	Edlow	
Don Kent	Michael T. Stock	Ed Corser	

County Treasurer-Tax Collector

Assistant County Executive Officer/ County Finance Director

Human Resources Director

FINANCIAL DATA	Current Fiscal Year:	Next Fiscal Year:	Total Cost:	Ongoing Cost:	POLICY/CONSENT (per Exec. Office)	
COST	\$	\$	\$	\$	Consent □ Policy □	
NET COUNTY COST	\$	\$	\$	\$	Consent Li Policy Li	
SOURCE OF FUN	Budget Adju	ıstment:				

C.E.O. RECOMMENDATION:

2014/15 For Fiscal Year:

County Executive Office Signature

MINUTES OF THE BOARD OF SUPERVISORS

APPROVE

Positions Added	Change Order
] A-30	] 4/5 Vote
$\Box$	$\Box$

Prev. Agn. Ref.:

District: ALL

Agenda Number:

SUBMITTAL TO THE BOARD OF SUPERVISORS, COUNTY OF RIVERSIDE, STATE OF CALIFORNIA FORM 11: Pension Advisory Review Committee 2015 Annual Pension Report [Districts: All]

[\$0]

**DATE: June 16, 2015** 

**PAGE:** 2 of 3

BACKGROUND: Summary (continued)

REPORT SUMMARY

#### Pension Reform:

The Board of Supervisors took the initiative on pension reform. As a result of labor negotiations, employees took on the responsibility of making the Employee Paid Member Contributions (EPMC). Based on projections made by Bartel Associates, in FY 14/15, it is anticipated that the County will realize \$86.7 million annual savings.

Due to the passage of Assembly Bill (AB) 340, which created the Public Employees' Pension Reform Act (PEPRA), a third tier was added to the County's pension plan. The attached report has additional detail outlining the changes; however, listed below is a table of the changes.

	Plan	EPMC	Earliest Retirement Age	PEPRA Compensation Limits	Final Benefit	Effective Date
County Plan Tier I	Wids Alfabase Y	0.1/201000		Miles Single		
Misc	3% at 60	No	50	N/A	12 months	N/A
Safety	3% at 50	No	50	N/A	12 months	N/A
County Plan Tier II						
Misc	2% at 60	No	50	N/A	36 months	8/23/2012
Safety	2% at 50	No	50	N/A	36 months	8/23/2012
County Plan III (PEPRA)						
Misc	2% at 62	No	52	\$117,020*	36 months	1/1/2013
Safety	2.7% at 57	No	50	\$140,424*	36 months	1/1/2013
*2015 Compensation Limits are Indexed Annually						

#### **Funded Status:**

The June 30, 2015 projected actuarial funded status based on the market valuation for the Miscellaneous plan, including Pension Obligation Bonds (POB's) proceeds is expected to be 85.1%. The projected actuarial funded status based on the market valuation for the Safety Plan including POB's, is 83.3%. The overall funding ratio of both plans is 84.6%. The Pension Advisory Review Committee (PARC) Advisor, Bartel Associates, projects a combined Miscellaneous and Safety June 30, 2015 Accrued Value of Assets of \$6.71 billion on a Market Value Basis, and, a POB balance of \$320 million. The County has a projected Unfunded Accrued Actuarial Liability of \$1.285 billion.

#### **Employer Rate Outlook:**

Over the last year, CalPERS made several changes that will increase contribution rates beginning July 1, 2015. Some of the primary changes in rates are mortality improvement, fixed amortization periods, elimination of caps on rate increases, and no asset smoothing. We expect the impact of these changes to start with the FY 15/16 rates. The full impact is expected to take effect in FY 20/21. Page 4 of the attached report has a table with the expected impact.

Due to the change in assumptions, the County's rates are projected to increase for the next five to six years. In FY 16/17, the County rate is expected to increase by 1.571% for Miscellaneous and 3.815% for Safety.

SUBMITTAL TO THE BOARD OF SUPERVISORS, COUNTY OF RIVERSIDE, STATE OF CALIFORNIA FORM 11: Pension Advisory Review Committee 2015 Annual Pension Report [Districts: All]

[\$0]

**DATE: June 16, 2015** 

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#### **Liability Management Fund:**

The purpose of the fund is to reduce pension costs and accelerate the repayment of pension liabilities. By Board policy, each year PARC recommends whether the funds should be used to pay down the CalPERS unfunded liability or the buy down the POB. At the end of the last fiscal year, a payment of \$1 million was made to PERS from this fund. As of the writing of this report, the fund has a balance of \$3.0 million.

#### **Annual Prepayment:**

CalPERS offers early payment discounts of 3.75 percent in lieu of periodic payments that coincide with payroll disbursements. PARC first recommended seizing this opportunity in 2004 and expects to continue to do so if market conditions prove to be favorable in funding the pre-payment. The amount we pay is a portion of up to two-thirds of the County's annual liability. During FY 14/15, the County prepaid \$86.5 million of its PERS liability. In FY 15/16, we expect to prepay CalPERS a similar amount. We will be calculating the final amount as part of our Tax Revenue Anticipation Notes (TRANs) financing. If market conditions remain consistent up to the time of the TRANs financing, and the County is able to issue notes at approximately 0.4 percent with the prepayment savings from CalPERS of approximately 3.75 percent, the borrowing will produce a net savings of 3.35 percent, or approximately \$3 million.

#### Other Post-Employment Benefits (OPEB):

The County invests its OPEB assets with the California Public Employers' Retirement Benefit Trust program (CERBT). Effective January 1, 2011, CalPERS introduced three new investment allocation strategies for CERBT. PARC reviewed the details of the strategies and adopted Strategy 1, an asset allocation strategy most similar to the investment allocation strategy followed by CERBT prior to January 1, 2011, with an expected rate of return of 7.61 percent. CERBT recently lowered its investment strategy to 7.28 percent. As of June 30, 2014, the CERBT is 85% funded. As the OPEB Trust is well funded, a disbursement could reduce the CalPERS liability.

#### Impact on Citizens and Businesses

An increase in pension costs, in turn increases the costs of services that are provided to the citizens of the County. Departments continue to look for efficiencies to minimize the effect on the citizens.

#### **SUPPLEMENTAL:**

**Additional Fiscal Information** 

N/A

**Contract History and Price Reasonableness** 

N/A

# **Pension Advisory Review Committee**



**2015 Annual Pension Report** 

#### ANNUAL PARC REPORT

The County's Pension Advisory Review Committee (PARC) was established in 2003 to guide policy decisions about retirement benefits. PARC is a Brown Act Committee and consists of those members appointed by the Board of Supervisors, including the Treasurer/Tax Collector, County Finance Director, and the Human Resources Director.

A key responsibility of PARC is to report to the Board and the public on important developments affecting County retirement benefit plans and provide information about projected costs and funding status. This report includes information from the most recent actuarial report prepared for the County by John Bartel of Bartel Associates, LLC. (Attachment 1). It also includes the latest CalPERS' Valuation Reports for Miscellaneous and Safety (Attachments 2 and 3).

#### **CalPERS Changes**

Over the last year, CalPERS' actuarial staff implemented several changes. They included:

- Eliminating asset smoothing
- Five-year ramp up of impact of eliminating asset smoothing

These changes were included in CalPERS 06/30/13 valuation, with the first impact in the FY 15/16 rates with full impact in FY 19/20.

CalPERS also approved some assumption changes. The largest change is the anticipation of future mortality improvement. This will be included in the 06/30/14 valuation with the first impact in FY 16/17 and full impact in FY 20/21.

Another adjustment CalPERS initiated was Risk Pool Changes. The changes are as follows:

- All Risk Pools combined into two Risk Pools, one for Miscellaneous and one for Safety. In prior
  years, the risk pools were segregated by retirement formulas; however, now we have one for
  Miscellaneous and one for Safety. Collect payment on Unfunded Actuarial Liability (UAL) as a
  dollar amount and not as a percent (%) of pay
- Payments allocated to agencies based on their portion of the Risk Pool's liability and assets rather than payroll

The Risk Pool changes were included in CalPERS' 06/30/13 valuation impacting FY 15/16 rates (note: this change was not phased in over five years).

In addition to CalPERS' changes, FY 14/15 will start the implementation of GASB 68.

- The primary requirement of GASB 68 requires governments providing defined benefit pension plans to recognize their Long-Term obligation for pension benefits on the Balance Sheet. Prior to this fiscal year, the liabilities were shown in the notes to the financial statements
- Liabilities for Internal Service Funds and Enterprise Funds will be on the Balance Sheet indicating negative net assets

• GASB 68 encourages faster funding by requiring a lower discount rate for funding that is too slow

Most of the adopted changes impact the County's FY 2015/16 rates and the full impact is expected to occur in the FY 19/20 rates. Mortality and other demographic assumption changes will begin to be reflected in FY 2016/17. The full impact of the assumption changes are expected take effect in FY 20/21.

- 1. Funding Status: The June 30, 2015 projected actuarial funded status based on the market valuation for:
  - a. The Miscellaneous Plan, including Pension Obligation Bonds (POB) proceeds but not amounts owed on the POB, is expected to be 85.1%.
  - b. The Safety Plan, including POB proceeds but not amounts owed on the POB, is expected to be 83.3%.

The July 2008 State and Local Government Pension Plans report published by the United States Government Accountability Office states, "Many experts consider a funded ratio based on the actuarial asset value of 80% or better to be sound for government pensions." Bartel suggests that in order to increase the funding status, one option is to place additional funds into the pension plan or a supplemental pension trust, which would reduce the unfunded liability. Bartel also states that a pension plan should be considered a very long-term proposition that should not be viewed in the context of short-term bright line tests.

2. Employer Rate Outlook: The employer contribution rates for the Miscellaneous Plan will increase from 14.527% of payroll in FY 14/15 to 15.429% in FY 15/16. Safety Employer Contribution rates will increase from 21.899% in FY 14/15 to 23.585% in FY 15/16. The CalPERS' combined increase is projected to be equivalent to \$27.7 million based on current payroll. The higher rates are projected for the next 5 - 6 years as future rates are expected to rise due to the changes outlined above.

As described earlier, CalPERS has made several changes that will increase contribution rates beginning July 1, 2015. Listed below are tables with the projected changes for Miscellaneous and Safety. These projections are based on data from the Bartel Associates Report and the rates include POB debt service.

Miscellaneous Projected Rates and Payments (\$ Thousands)							
FY	CalPERS Base	County Rate	County Payment	Change in Amount			
2014/15	908,760	17.1%	155,398	0			
2015/16	936,023	18.1%	169,420	14,022			
2016/17	964,103	19.3%	186,072	16,652			
2017/18	993,026	20.3%	201,584	15,512			
2018/19	1,022,817	21.1%	215,814	14,230			
2019/20	1,053,502	22.1%	232,824	17,010			
2020/21	1,085,107	22.3%	241,979	9,155			
2021/22	1,117,660	22.4%	250,356	8,377			
2022/23	1,151,190	22.3%	256,715	6,359			

Payment Increase FY 14/15 to FY 22/23 = \$101,317

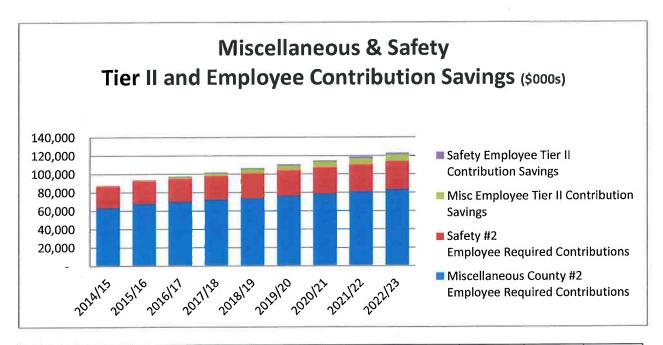
Safety Projected Rates and Payments (\$ Thousands)							
FY	CalPERS Base	County Rate	County Payment	Change in Amount			
2014/15	287,887	24.2%	69,669	0			
2015/16	296,524	25.9%	76,800	7,131			
2016/17	305,419	29.2%	89,182	12,382			
2017/18	314,582	31.0%	97,520	8,338			
2018/19	324,019	32.8%	106,278	8,758			
2019/20	333,740	34.7%	115,808	9,530			
2020/21	343,752	35.1%	120,657	4,849			
2021/22	354,065	35.2%	124,631	3,974			
2022/23	364,687	34.8%	126,911	2,280			

Payment Increase FY 14/15 to FY 22/23 = \$ 57,242

3. Pension Reform: For some time, pension reform has been a topic of debate at local and national levels. Riverside County took the lead in initiating pension reform with its bargaining units. As a result of bargaining, employees of the County were required to pay their own member contribution, i.e. eliminating the Employer Paid Member Contribution (EPMC). Additionally, a new second retirement Tier (Tier II) was implemented with a lower benefit formula, which became effective on August 24, 2012. A new tier was added in both the Miscellaneous and Safety units of the County. At the same time, Governor Brown initiated proposals resulting in changes to pension benefits. The passage of Assembly Bill (AB) 340 created the Public Employees' Pension Reform Act (PEPRA) that implemented new lower benefit formulas, final compensation periods, and new contribution requirements for new employees hired on or after January 1, 2013 who meet the definition of a new member under PEPRA (known as Tier III). The lower benefit formula for Tier III is 2% at 62 for Miscellaneous and 2.7% at 57 for Safety. Employee contribution rates for Tier III vary based on PEPRA rules. Listed below is a table with the new options and the important changes.

<b>一段1</b> 5	Plan	EPMC	Earliest Retirement Age	PEPRA Compensation Limits	Final Compensati	prEffective Date
County Plan Tier I						
Misc	3% at 60	No	50	N/A	12 months	N/A
Safety	3% at 50	No	50	N/A	12 months	N/A
County Plan Tier II						
Misc	2% at 60	No	50	N/A	36 months	8/24/2012
Safety	2% at 50	No	50	N/A	36 months	8/24/2012
County Plan Tier III (PEPRA)						
Misc.	2% at 62	No	52	\$117,020*	36 months	1/1/2013
Safety	2.7% at 57	No	50	\$140,424*	36 months	1/1/2013
*2015 Compensation Limits are Indexed Annually						

The chart below reflects the annual savings the Board has realized as a result of implementing pension reform.



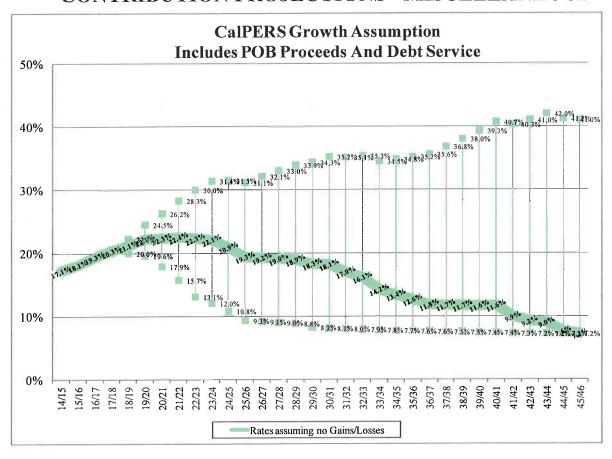
	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
Total Savings	87,385	93,419	97,313	101,624	106,188	110,269	114,390	118,486	122,601

CalPERS also made changes as a result of several fiscal years of losses. The table below lists the losses and recoveries since fiscal year 2008. CalPERS indicated it has no immediate plans to change the current discounted rate of 7.50%.

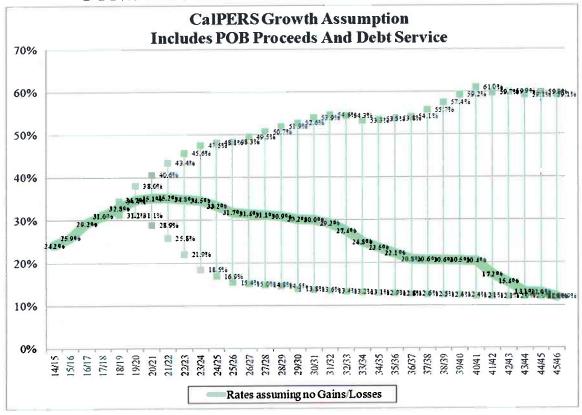
		Market Value of Assets	Actuarial Value of Assets	Net Accumulated (Arithmetic) Market Increase/(Decrease) Since 2008
June 30,	2008	(5.1%)	7.6%	
•	Gain/(Loss)	(12.9%)	(0.2)%	(12.9%)
June 30,	2009	(24.0)%	5.4%	
•	Gain/(Loss)	(31.8)%	(2.4)%	(44.7%)
June 30,	2010	13.3%	5.9%	
•	Gain/(Loss)	5.5%	(1.9)%	(39.2%)
June 30,	2011	21.7%	6.7%	
•	Gain/(Loss)	13.9%	(1.1)%	(25.3%)
June 30,	2012	0.1%	6.1%	
•	Gain/(Loss)	(7.4)%	(1.7)%	(32.7%)
June 30,	2013	13.2%	6.7%	
•	Gain/(Loss)	5.7%	(0.8)%	(27.0%)
June 30,	2014	18.4%	<u>N/A</u>	
•	Gain/(Loss)	10.9%		(16.1%)

4. Listed below are two charts that show the projected rates for the County's pension obligations. Over the next few years, rates are going to remain high as CalPERS' assumption changes are absorbed. Once the smoothing is completed and assuming no other changes, the rates will start to decline.

### **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**







- 5. Pension Obligation Bond (POB): The remaining POB debt is \$320.5 million and the bonds have a remaining 20-year life maturity. Bartel's analysis shows that as of February 15, 2015, the County has a \$68 million net savings as a result of the sale of the bonds in February 2005. This is a \$36.7 million improvement compared to last year's report. The POB has a relatively low break-even rate (4.91%) and CalPERS' expected return is 7.50%. If CalPERS earns the assumed targeted rate of return, the County can expect to produce savings over the remaining life of the bonds.
- 6. Liability Management Fund: The purpose of the fund is to reduce pension costs and accelerate the repayment of pension liabilities. Per Board policy, each year PARC recommends whether the funds should be used to pay down the CalPERS' unfunded liability or to buy down the POB. At the end of last fiscal year, a payment of \$3.1 million was made to CalPERS from this fund. As of the writing of this report, the fund has a balance of \$2.0 million.
- 7. Annual Prepayment: CalPERS offers early payment discounts of 3.75% in lieu of periodic payments that coincide with payroll disbursements. PARC first recommended seizing this opportunity in 2004 and expects to continue to do so if market conditions prove to be favorable in funding the prepayment. The amount paid can be a portion of up to two-thirds of the County's annual liability. In FY 14/15, the County prepaid CalPERS \$86.5 million (Safety \$29.6 + Miscellaneous \$56.9 = \$86.5) million. The County will calculate the final amount due as part of the annual Tax Revenue Anticipation Notes (TRAN's) financing. The County is projecting to issue TRAN's at approximately

- 0.4%. The pre-payment savings from CalPERS are at approximately 3.75%, which equates to approximately \$3 million in savings.
- 8. Other Post-Employment Benefits (OPEB): The County invests its OPEB assets with the California Public Employers' Retirement Benefit Trust program (CERBT). Effective January 1, 2011, CalPERS introduced three new investment allocation strategies for CERBT. PARC reviewed the details of the strategies and adopted Strategy 1, an asset allocation strategy most similar to the investment allocation strategy followed by CERBT prior to January 1, 2011, with an expected rate of return of 7.61%. CERBT lowered its investment strategy expected return to 7.28%. As of June 30, 2014, the CERBT is funded at 85 percent. Since the OPEB trust fund is well funded, the committee discussed the potential of the trust reimbursing the County for the Annual Required Contribution and decided to have the ARC reimbursed from the trust to the County. This strategy will allow the County to keep the trust well-funded and will allow those funds to be used to reduce the CalPERS liability.

#### **Recommendations:**

- 1. Receive and file the 2015 PARC Annual Pension Report.
- 2. Adopt the recommendation to use the money in the Liability Management Fund to reduce the County's CalPERS' liability by transferring the funds to CalPERS.
- 3. Adopt the recommendation to pre-pay a portion up to two-thirds of the County's FY 2015/16 pension cost if, in the judgment of the County Executive Officer or his designee market conditions prove to be favorable.
- 4. Adopt the recommendation for an OPEB disbursement of \$2 million to pay down the CalPERS unfunded liability.

#### Appendices:

- 1. Bartel Associates CalPERS' Actuarial Issues 6/30/13 Valuation- March 11, 2015
- 2. CalPERS 06/30/13 Miscellaneous Actuarial Valuation Reports
- 3. CalPERS 06/30/13 Safety Actuarial Valuation Reports
- 4. County of Riverside Postretirement Benefits Plan Actuarial Valuation 07/01/2014



# BARTEL ISSOCIATES LIC

# COUNTY OF RIVERSIDE MISCELLANEOUS AND SAFETY PLANS

# CalPERS Actuarial Issues – 6/30/13 Valuation Preliminary Results

Presented by Prepared by John E. Bartel, President

Bianca Lin, Assistant Vice President Adam Zimmerer, Actuarial Analyst

Bartel Associates, LLC

March 11, 2015

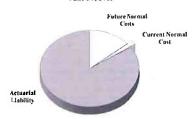
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#### DEFINITIONS

Present Value of Benefits June 30, 2013



■ PVB - Present Value of all Projected Benefits:

• Discounted value (at valuation date - 6/30/13), of all future expected benefit payments based on various (actuarial) assumptions

■ Actuarial Liability:

- Discounted value (at valuation date) of benefits earned through valuation date [value of past service benefit]
- Portion of PVB "earned" at measurement

**■** Current Normal Cost:

- Portion of PVB allocated to (or "earned" during) current year
- Value of employee and employer current service benefit



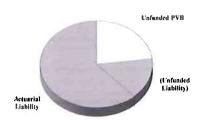
March 11, 2015

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#### **DEFINITIONS**

Present Value of Benefits June 30, 2013



- Target- Have money in the bank to cover Actuarial Liability (past service)
- Unfunded Liability Money short of target at valuation date

**■** Excess Assets / Surplus:

- Money over and above target at that point in time.
- Doesn't mean you're done contributing.

■ Super Funded:

- Assets cover whole pie (PVB)
- If everything goes exactly like PERS calculated, you'll never have to put another (employer or employee) dime in.



#### **CALPERS CHANGES**

- Contribution policy changes:
  - No asset smoothing
  - 5-year ramp up
  - Included in 6/30/13 valuation (first impact 15/16 rates; full impact 19/20)
- Assumption changes:
  - Anticipate future mortality improvement
  - Other, less significant, changes
  - Included in 6/30/14 valuation (first impact 16/17 rates; full impact 20/21)
- Risk Pool changes
  - All Risk Pools combined into one Miscellaneous & one Safety
  - Collect payment on UAL as dollar amount, not as % of pay
  - Payments allocated to agencies based on liability & assets rather than payroll
  - Included in 6/30/13 valuation (impacts 15/16 rates)



March 11, 2015

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#### **CALPERS CHANGES**

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#### SUMMARY OF DEMOGRAPHIC INFORMATION - MISCELLANEOUS

	1994	2003	2012	2013
Actives				
■ Counts	8,585	12,671	15,298	15,530
■ Average				
• Age	42	43	44	44
County Service	8	8	9	10
PERSable Wages	\$34,000	\$42,800	\$54,700	\$55,200
■ Total PERSable Wages (millions)	318.8	596.6	914.0	936.0
Receiving Payments				
■ Counts				
Service	_	3,665	7,135	7,480
Disablity		553	582	578
Beneficiaries		597	787	822
• Total	3,155	4,815	8,504	8,880
■ Average Annual County Provided Benefit <sup>1</sup>				
Service		\$12,200	\$22,800	\$23,200
<ul> <li>Disability</li> </ul>	27	6,500	8,800	8,900
<ul> <li>Service Retirements in last 5 years</li> </ul>		16,800	27,800	27,600

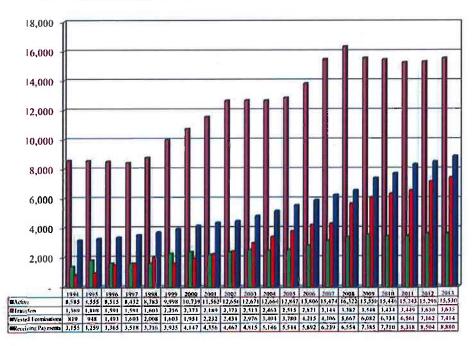
Average County provided pensions are based on County service & County benefit formula, and are not representative of benefits for long service employees.



March 11, 2015

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#### MEMBERS INCLUDED IN VALUATION - MISCELLANEOUS

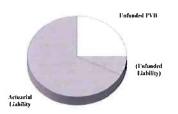




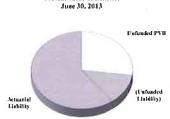


#### PLAN FUNDED STATUS - MISCELLANEOUS





#### Present Value of Benefits



June 30, 2012		June 30, 2013
\$ 4,708,900,000	<b>Actuarial Liability</b>	\$ 5,008,800,000
 4,172,400,000	<b>Actuarial Asset Value</b>	4,451,600,000
(536,500,000)	(Unfunded Liability)	(557,200,000)
June 30, 2012		June 30, 2013
\$ 4,708,900,000	<b>Actuarial Liability</b>	\$ 5,008,800,000
3,520,200,000	Market Asset Value	3,974,400,000
(1,188,700,000)	(Unfunded Liability)	(1,034,400,000)



March 11, 2015

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#### PLAN FUNDED STATUS - MISCELLANEOUS

- What happened between 6/30/12 and 6/30/13?
  - Market Value Asset Gain/(Loss)

213.6 million

Unfunded Liability (Increase)/Decrease

≈ (497.9) million

- Reasons for Unfunded Liability increase
  - Actuarial Asset gain/(loss):

Change from actuarial value to market value

 $\approx$  (477.2) million

Investment return

(35.0) million

Actuarial gain/(loss):

17.0 million  $$54,700 \rightarrow $55,200$ 

☐ Average Salary ☐ Number of Actives

 $15,298 \rightarrow 15,530$ 

☐ Number of Inactives

 $10,792 \rightarrow 11,049$ 

☐ Number of Retirees

 $7,135 \rightarrow 7,480$ 

Other gain/(loss):

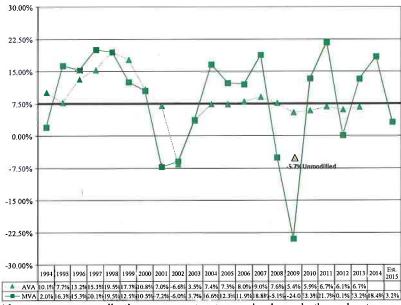
(2.7) million

Contributions

Other (expected)



#### **INVESTMENT RETURN - MISCELLANEOUS**



Above assumes contributions, payments, etc. received evenly throughout year. Estimated June 30, 2015 based on CalPERS actual return through 12/31/14 and assumed 7.5% annual return for the remaining 6 months.

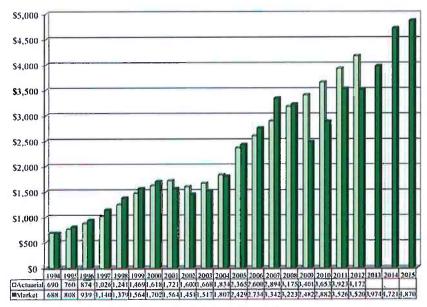


March 11, 2015

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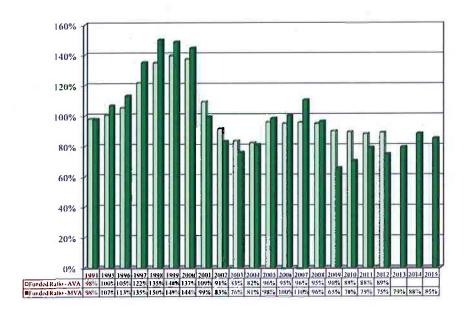
#### ASSET VALUES (MILLIONS) - MISCELLANEOUS



6/30/14 & 6/30/15 asset values estimated. AVA is being set equal to MVA and a separate AVA is not available starting 6/30/13.



#### FUNDED RATIO - MISCELLANEOUS



 $6/30/14\ \&\ 6/30/15$  funded status estimated. AVA is being set equal to MVA and a separate AVA is not available starting 6/30/13.

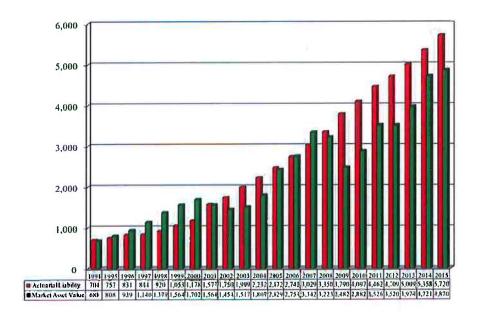


March 11, 2015

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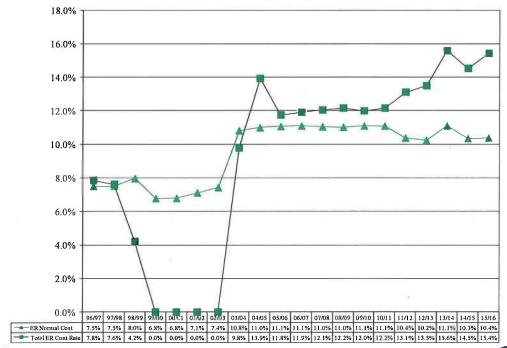
### FUNDED STATUS (MILLIONS) - MISCELLANEOUS



6/30/14 & 6/30/15 funded status estimated



#### **CONTRIBUTION RATES - MISCELLANEOUS**



(B4)

March 11, 2015

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#### **CONTRIBUTION RATES - MISCELLANEOUS**

-		6/30/12 2014/2015	6/30/13 2015/2016
	Total Normal Cost	18.1%	18.1%
	Employee Normal Cost	7.8%	7.7%
	Employer Normal Cost	10.3%	10.4%
	Amortization Bases	4.2%	<u>5.1%</u>
	Total Employer Contribution Rate	14.5%	15.4%
	Amortization Period	Multiple	Multiple
	What Happened from 6/30/12 to 6/30/13:		
	• 2014/15 Rate	14.5	5%
	<ul> <li>Asset Method Change</li> </ul>	Method Change 0.7%	
	• (Gains)/Losses	0.2	2%
	• 2015/16 Rate	15.4	1%





Market Value Investment Return:

June 30, 2012

 $0.1\%^{2}$ 

June 30, 2013

 $13.2\%^{2}$ 

June 30, 2014

 $18.4\%^2$ 

June 30, 2015<sup>3</sup>

Poor

Expected

Good 6.7%

June 30, 2016 - 2020

(0.4%)0.2% - 4.1% 3.2% 7.5%

11.3% - 15.1%

No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements

Excludes Employer Paid Member Contributions (EPMC)

Includes CalPERS Board adopted assumption changes, first impact 2016/17

Includes Tier 2 (2%@60) effective October 1, 2011

New hire assumptions:

Assumes 50% of 2013 new hires will be Classic Tier 2 Members (2%@60) and 50% will be New Members with PEPRA benefits.

Assumes Classic Members will decrease from 50% to 0% of new hires over 20 years.

Based on CalPERS return of (0.5%) through 12/31/14 and assumed annual return for 6 months.



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#### **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**

**Payroll Growth Assumptions** 

	2014/15	2015/16	2016/17	2017/18	2018/19
County #1	3.00%	3.00%	3.00%	3.00%	3.00%
County #2	6.41%	6.56%	3.00%	3.00%	3.00%
CalPERS	3.00%	3.00%	3.00%	3.00%	3.00%
	2019/20	2020/21	2021/22	2022/23	
County #1	3.00%	3.00%	3.00%	3.00%	
County #2	3.00%	3.00%	3.00%	3.00%	
CalPERS	3.00%	3.00%	3.00%	3.00%	

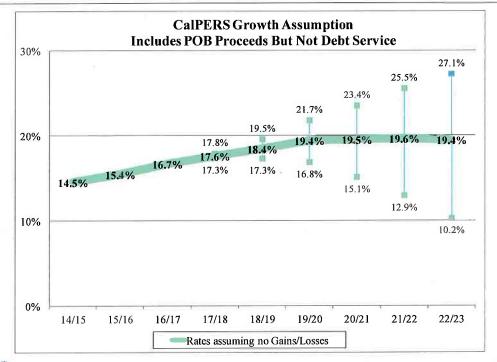
Projected PFRSable Wages (1000)

	Projected PERSable Wages (1000)						
	2013/14	2014/15	2015/16	2016/17	2017/18		
County #1	\$831,184	\$856,120	\$881,803	\$908,258	\$935,505		
County #2	845,791	900,006	959,046	987,818	1,017,452		
CalPERS	882,291	908,760	936,023	964,103	993,026		
	2018/19	2019/20	2020/21	2021/22	2022/23		
County #1	\$963,570	\$992,478	\$1,022,252	\$1,052,919	\$1,084,507		
County #2	1,047,976	1,079,415	1,111,797	1,145,151	1,179,506		
CalPERS	1,022,817	1,053,502	1,085,107	1,117,660	1,151,190		





Based on CalPERS CAFR.



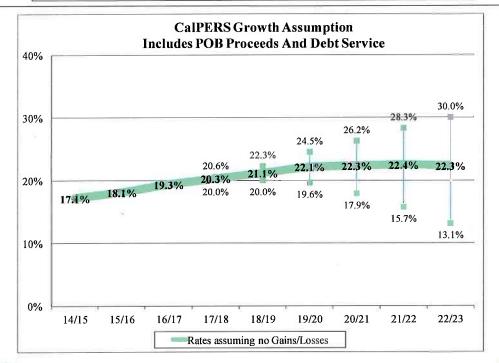
(BA)

March 11, 2015

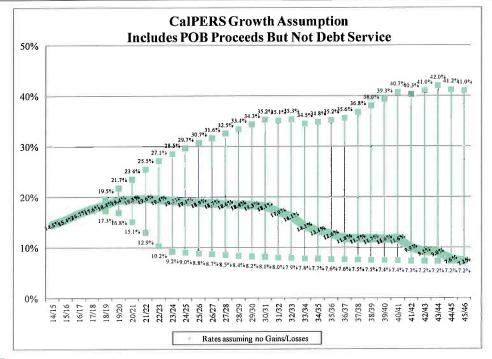
17



#### **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**



B4



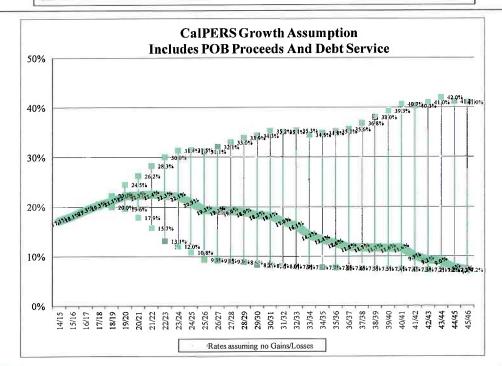
(B4)

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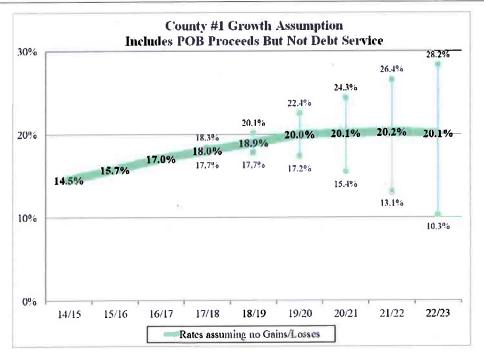
19



#### **CONTRIBUTION PROJECTIONS - MISCELLANEOUS**



B4



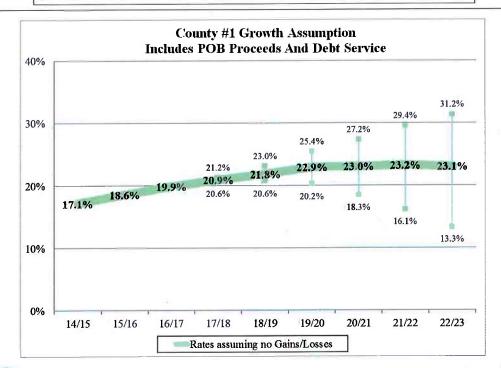


March 11, 2015

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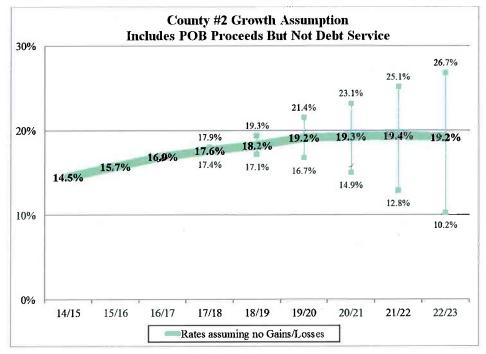


#### CONTRIBUTION PROJECTIONS - MISCELLANEOUS









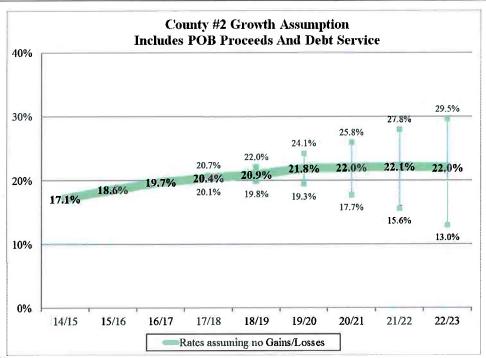
(B4)

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#### CONTRIBUTION PROJECTIONS - MISCELLANEOUS



B4

#### SUMMARY OF DEMOGRAPHIC INFORMATION - SAFETY

	1994	2003	2012	2013
Actives				
■ Counts	1,839	2,708	3,374	3,448
■ Average				
• Age	38	39	39	39
County Service	10	9	10	. 10
PERSable Wages	\$44,200	\$54,500	\$77,600	\$78,700
■ Total PERSable Wages (millions)	88.8	162.4	286.0	296.5
Receiving Payments				
■ Counts		l l		
Service		540	1,277	1,346
Disablity		442	538	545
Beneficiaries		108	165	182
Total	520	1,090	1,980	2,073
■ Average Annual County Provided Benefit <sup>4</sup>				
Service		\$28,100	\$49,100	\$50,600
Disability		19,200	26,000	26,400
Service Retirements in last 5 years		29,800	55,600	58,100

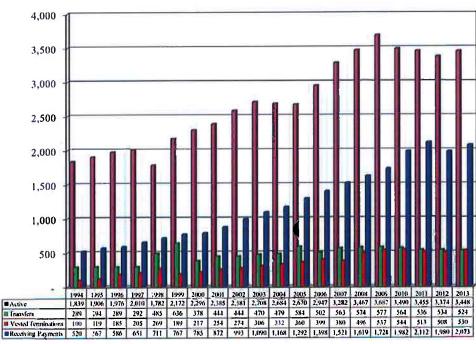
<sup>&</sup>lt;sup>4</sup> Average County provided pensions are based on County service & County benefit formula, and are not representative of benefits for long service employees.



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#### MEMBERS INCLUDED IN VALUATION - SAFETY

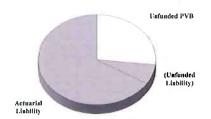


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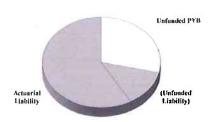


#### PLAN FUNDED STATUS - SAFETY

Present Value of Benefits June 30, 2012



Present Value of Benefits June 30, 2013



•	June 30, 2012		June 30, 2013
\$	2,086,400,000	<b>Actuarial Liability</b>	\$2,285,600,000
	1,860,600,000	Actuarial Asset Value	1,989,500,000
	(225,800,000)	(Unfunded Liability)	(296,100,000)
•	June 30, 2012		June 30, 2013
\$	2,086,400,000	<b>Actuarial Liability</b>	\$2,285,600,000
	1,567,400,000	Market Asset Value	1,776,100,000
	(519,000,000)	(Unfunded Liability)	(509,500,000)



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#### PLAN FUNDED STATUS - SAFETY

- What happened between 6/30/12 and 6/30/13?
  - Market Value Asset Gain/(Loss)

≈ 95.3 million

Unfunded Liability (Increase)/Decrease

≈ (283.7) million

- Reasons for Unfunded Liability increase
  - Actuarial Asset gain/(loss):

Change from actuarial value to market value

 $\approx$  (213.4) million

Investment return

(17.3) million

Actuarial gain/(loss): ☐ Average Salary

(60.2) million \$77,600 → \$78,700

☐ Number of Actives

 $3,374 \rightarrow 3,448$ 

☐ Number of Inactives

Other (expected)

 $1,042 \rightarrow 1,054$ 

☐ Number of Retirees

 $1,277 \rightarrow 1,346$ 

Other gain/(loss):

7.2 million

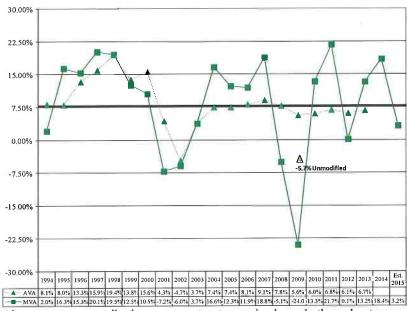
Contributions



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#### INVESTMENT RETURN - SAFETY



Above assumes contributions, payments, etc. received evenly throughout year. Estimated June 30, 2015 based on CalPERS actual return through 12/31/14 and assumed 7.5% annual return for the remaining 6 months.

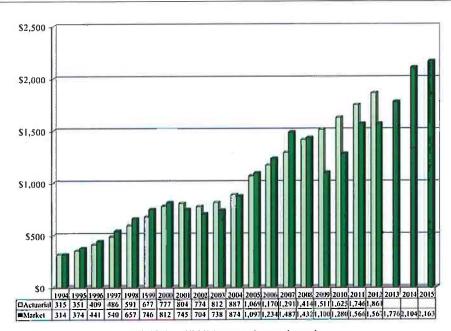


March 11, 2015

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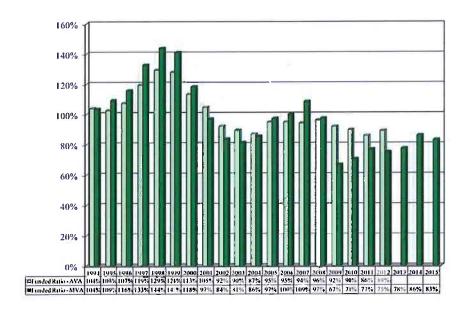
#### ASSET VALUES (MILLIONS) - SAFETY



 $6/30/14\ \&\ 6/30/15$  asset values estimated. AVA is being set equal to MVA and a separate AVA will not be used in future years.



#### FUNDED RATIO - SAFETY



 $6/30/14\ \&\ 6/30/15$  funded status estimated. AVA is being set equal to MVA and a separate AVA will not be used in future years.

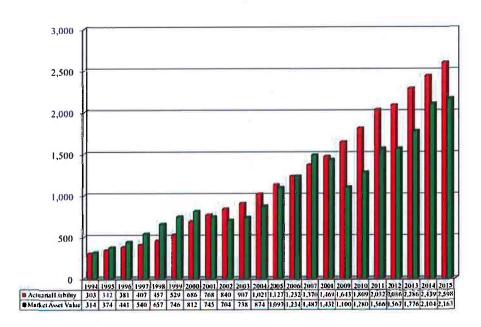
(B4)

March 11, 2015

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#### FUNDED STATUS (MILLIONS) - SAFETY



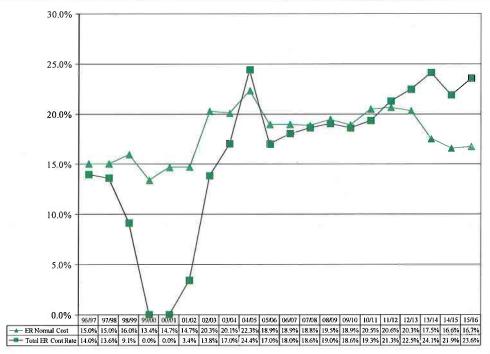
6/30/14 & 6/30/15 funded status estimated





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#### CONTRIBUTION RATES - SAFETY





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#### CONTRIBUTION RATES - SAFETY

	6/30/12 2014/2015	6/30/13 2015/2016
■ Total Normal Cost	25.6%	25.7%
■ Employee Normal Cost	9.0%	9.0%
■ Employer Normal Cost	16.6%	16.7%
<ul><li>Amortization Bases</li></ul>	5.3%	6.9%
■ Total Employer Contribution Rate	21.9%	23.6%
■ Amortization Period	Multiple	Multiple
■ What Happened from 6/30/12 to 6/30/13:		
• 2014/15 Rate	21.9	9%
<ul> <li>Asset Method Change</li> </ul>	1.5	5%
• (Gain)/Losses	_0.2	<u>2%</u>
• 2015/16 Rate	23.6	5%





Market Value Investment Return:

June 30, 2012

 $0.1\%^{5}$ 

June 30, 2013

 $13.2\%^{2}$ 

June 30, 2014

 $18.4\%^{2}$ 

June 30, 2015<sup>6</sup>

(0.4%)

Expected 3.2%

Good

Poor

7.5%

6.7%

0.2% - 4.1% June 30, 2016 - 2020

11.3% - 15.1%

- No Other: Gains/Losses, Method/Assumption Changes, Benefit Improvements
- Excludes Employer Paid Member Contributions (EPMC)
- Includes CalPERS Board adopted assumption changes, first impact 2016/17
- Includes Tier 2 (2%@50) effective October 1, 2011
- New hire assumptions:
  - Assumes 50% of 2013 new hires will be Classic Tier 2 Members (2%@50) and 50% will be New Members with PEPRA benefits.
  - Assumes Classic Members will decrease from 50% to 0% of new hires over 10 years.

Based on CalPERS return of (0.5%) through 12/31/14 and assumed annual return for 6 months.



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#### CONTRIBUTION PROJECTIONS - SAFETY

**Payroll Growth Assumptions** 

		I to I to I to			
	2014/15	2015/16	2016/17	2017/18	2018/19
County #1	3.00%	3.00%	3.00%	3.00%	3.00%
County #2	5.16%	5.33%	3.00%	3.00%	3.00%
CalPERS	3.00%	3.00%	3.00%	3.00%	3.00%
	2019/20	2020/21	2021/22	2022/23	
County #1	3.00%	3.00%	3.00%	3.00%	
County #2	3.00%	3.00%	3.00%	3.00%	
CalPERS	3.00%	3.00%	3.00%	3.00%	

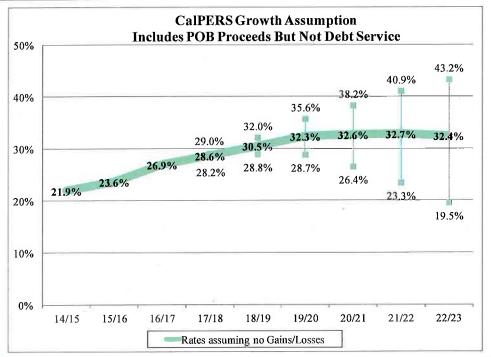
Projected PERSable Wages conm

		ojecteu i E	Coable Was	C3 ( 000)	
	2013/14	2014/15	2015/16	2016/17	2017/18
County #1	\$269,311	\$277,390	\$285,712	\$294,284	\$303,112
County #2	282,724	297,313	313,160	322,555	332,231
CalPERS	279,502	287,887	296,524	305,419	314,582
Mierije (ie.)	2018/19	2019/20	2020/21	2021/22	2022/23
County #1	\$312,205	\$321,572	\$331,219	\$341,155	\$351,390
County #2	342,198	352,464	363,038	373,929	385,147
CalPERS	324,019	333,740	343,752	354,065	364,687





Based on CalPERS CAFR.



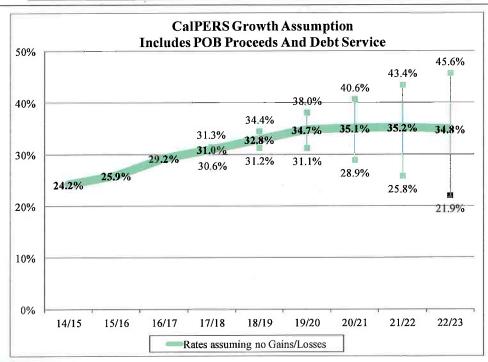
B4)

March 11, 2015

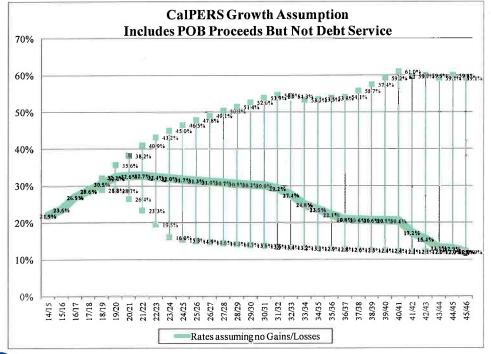
37



#### CONTRIBUTION PROJECTIONS - SAFETY



B4

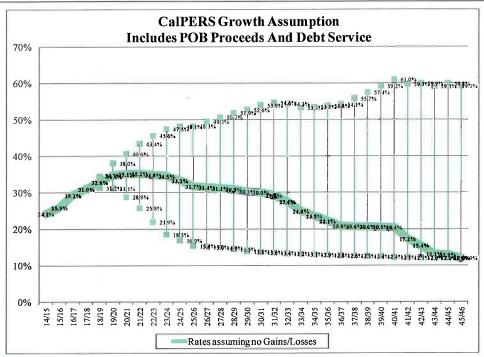




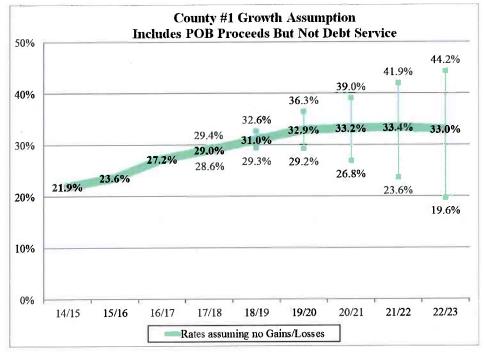
March 11, 2015

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#### CONTRIBUTION PROJECTIONS - SAFETY







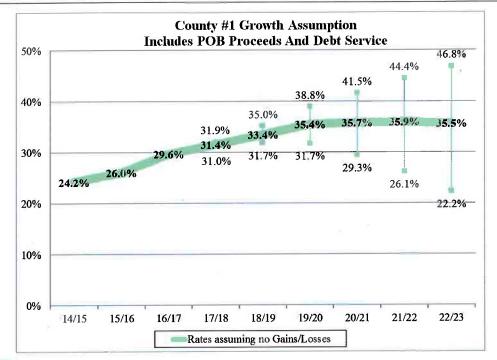
(B4)

March 11, 2015

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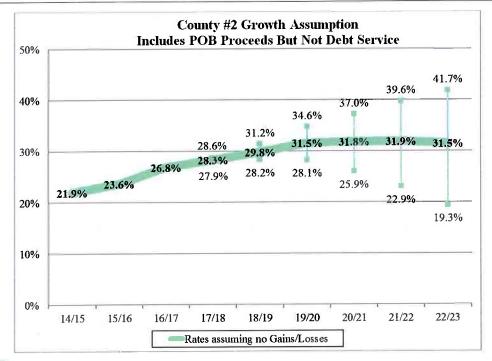


#### CONTRIBUTION PROJECTIONS - SAFETY



(B<sub>4</sub>)





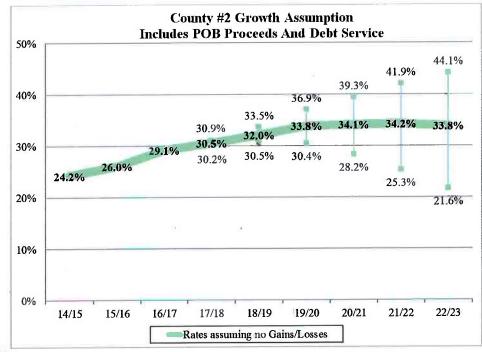
(B4)

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#### CONTRIBUTION PROJECTIONS - SAFETY



B4



### POB (MILLIONS) BOND PROCEEDS BALANCE

POB @ 2/16/05	<u>Safety</u> \$ 85.7	Misc. \$ 311.2	<u>Total</u> \$ 396.9
Balance @ 6/30/14	88.8	322.4	411.2
Earning 7/1/14 - 2/15/15 <sup>7</sup>	0.6	2.1	2.7
Amortization payment through 2/15/15 <sup>8</sup> <b>Balance @ 2/15/14</b>	(3.4) <b>86.0</b>	(12.3) <b>312.2</b>	(15.7) <b>398.2</b>



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### POB (MILLIONS) BOND PROCEEDS BALANCE

	100	<b>Payments</b>		
	<b>Principal</b>	<u>Interest</u>	<b>Total</b>	<b>Balance</b>
2/17/05	n/a	n/a	n/a	\$400.0
8/15/05	n/a	\$9.4	\$9.4	400.0
•				
•				
•				
5				
•9				
2/15/2014	\$12.3	8.4	20.7	334.5
8/15/2014	n/a	8.2	8.2	334.5
2/15/2015	14.0	8.2	22.2	320.5





Based on CalPERS actual return through 12/31/14 and assumed 7.5% annual return for the remaining 1.5 months.

Based on a 29 year closed amortization

### **POB (MILLIONS)**

Net	Estimated Gains through February 15, 2014:	
A.	CalPERS Estimated Balance	\$ 398.2
В.	Bond Proceeds Balance	320.5
C.	Cash Flow Savings/(Deficit)	
	[Payments that would have been paid	
	to CalPERS less POB debt service]	(9.7)
D.	Net $[(A) - (B) + (C)]$	68.0
Net	Estimated Gains through February 15, 2014:	
E.	CalPERS Investment Earnings	\$251.4
F.	POB Interest Payments	180.2
G.	Cost of Issuance	<u>3.1</u>
H.	Net $[(E) - (F) - (G)]$	68.0

Above estimates based on market rate of return.



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### **NET FUNDED RATIO (MILLIONS)**

		Safety			
		6/30/12	6/30/13	<u>Proj.</u> 6/30/14 <sup>9</sup>	<u>Proj.</u> 6/30/15 <sup>10</sup>
<b>(1)</b>	AAL	\$ 2,086	\$ 2,286	\$ 2,439	\$ 2,598
(2)	AVA/MVA <sup>11</sup>	<u>1,861</u>	<u>1,776</u>	2,104	<u>2,163</u>
(3)	UAAL [(1) - (2)]	225	510	335	435
(4)	Funding Ratio [(2)/(1)]	89.2%	77.7%	86.3%	83.3%
(5)	POB Balance	\$ 77	\$ 75	\$ 72	\$ 69
(6)	Net AVA/MVA [(2) - (5)]	1,784	1,701	2,032	2,094
(7)	Net Funding Ratio [(6)/(1)]	85.5%	74.4%	83.3%	80.6%

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<sup>6/30/14</sup> CalPERS published rate 18.4%.
Projected 6/30/15 MVA based on CalPERS actual return through 12/31/14 and assumed 7.5% annual return for the remaining 6 months.

AVA is being set equal to MVA at 6/30/13 and a separate AVA will not be used in future years

### **NET FUNDED RATIO (MILLIONS)**

		Miscellaneous			
		<u>6/30/12</u>	6/30/13	<u>Proj.</u> 6/30/14 <sup>12</sup>	<u>Proj.</u> 6/30/15 <sup>13</sup>
(1)	AAL	\$ 4,709	\$ 5,009	\$ 5,358	\$ 5,720
(2)	AVA/MVA <sup>14</sup>	4,172	<u>3,974</u>	<u>4,721</u>	<u>4,870</u>
(3)	UAAL [(1) - (2)]	537	1,035	637	850
(4)	Funding Ratio [(2)/(1)]	88.6%	79.3%	88.1%	85.1%
(5)	POB Balance	\$ 280	\$ 272	\$ 262	\$ 251
(6)	Net AVA/MVA [(2) - (5)]	3,892	3,702	4,459	4,619
(7)	Net Funding Ratio [(6)/(1)]	82.6%	73.9%	83.2%	80.7%

<sup>6/30/14</sup> CalPERS published rate 18.4%.

<sup>4</sup> AVA is being set equal to MVA at 6/30/13 and a separate AVA will not be used in future years



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### **NET FUNDED RATIO (MILLIONS)**

		Total			
		<u>6/30/12</u>	6/30/13	<u>Proj.</u> 6/30/14 <sup>15</sup>	<u>Proj.</u> 6/30/15 <sup>16</sup>
(1)	AAL	\$ 6,795	\$ 7,295	\$ 7,797	\$ 8,318
(2)	AVA/MVA <sup>17</sup>	<u>6,033</u>	<u>5,750</u>	<u>6,825</u>	<u>7,033</u>
(3)	UAAL [(1) - (2)]	762	1,545	972	1,285
(4)	Funding Ratio [(2)/(1)]	88.8%	78.8%	87.5%	84.6%
(5)	POB Balance	\$ 358	\$ 347	\$ 335	\$ 320
(6)	Net AVA/MVA [(2) - (5)]	5,675	5,403	6,490	6,713
(7)	Net Funding Ratio [(6)/(1)]	83.5%	74.1%	83.2%	80.7%

<sup>6/30/14</sup> CalPERS published rate 18.4%.

AVA is being set equal to MVA at 6/30/13 and a separate AVA will not be used in future years



Projected 6/30/15 MVA based on CalPERS actual return through 12/31/14 and assumed 7.5% annual return for the remaining 6 months.

Projected 6/30/15 MVA based on CalPERS actual return through 12/31/14 and assumed 7.5% annual return for the remaining 6 months.

### **GASB 68**

### ■ Pension Accounting:

- GASB 68, Accounting for Employers, approved June 25, 2012
- Replaces GASB 27
- Effective 2014/15

### ■ Major Issues:

- Unfunded liability on balance sheet
- Expense calculation disconnected from contribution calculation
- Discount rate is
  - ☐ Expected return on plan assets when assets sufficient to pay benefits
  - ☐ Municipal bond rate when assets not sufficient to pay benefits

Likely caused CalPERS to modify assets smoothing and/or amortization policy to avoid using discount rate lower than expected return (7.5%).

**Estimated June 30, 2014 Unfunded Actuarial Liability (in Millions)** 

Plan	Total Pension Liability (AAL)	Fiduciary Net Position (MVA)	Net Pension Liability (UAL)
Safety	\$2,439	\$2,104	\$335
Miscellaneous	5,358	4,721	637
<b>Total Net Pension</b>	\$972		



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### **GASB 68**

### ■ CalPERS:

- Actuaries have approval from CalPERS Board to make necessary system changes & have begun work.
- Intend to provide June 30, 2015 GASB 68 information in spring 2015.
- Expect to provide only upon request.
- Will charge small fee, set in early 2015.





### PEPRA COST SHARING

- Target of 50% of total normal cost for everyone
- New members must pay greater of 50% of total normal cost or bargained amount if higher
- Employer cannot pay any part of *new member* required employee contributions
- Employer may impose current employees pay 50% of total normal cost (limited to certain amounts) if not agreed through collective bargaining by 1/1/18
- Miscellaneous Plan:

		<b>Current Members</b>		New Members
		3% @ 60	<u>2%@60</u>	2% <u>@62</u>
•	<b>Employer Normal Cost</b>	10.4%	6.8%	6.4%
•	Member Normal Cost	<u>7.7%</u>	<u>7.0%</u>	<u>6.5%</u>
•	Total Normal Cost	18.1%	13.8%	12.9%
•	50% Target	9.05%	6.9%	6.45%



March 11, 2015

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### **PEPRA COST SHARING**

■ Safety Plan:

		Current I	Current Members	
		<u>3% @ 50</u>	<u>2%@50</u>	<u>2.7%@57</u>
•	<b>Employer Normal Cost</b>	16.7%	13.2%	10.65%
•	Member Normal Cost	9.0%	_9.0%	10.75%
•	Total Normal Cost	25.7%	22.2%	21.40%
•	50% Target	12.85%	11.1%	10.70%





### PAYING DOWN THE UNFUNDED LIABILITY

- Pension Obligation Bond (POB)
  - Interest arbitrage between expected CalPERS earnings and rate paid on POB
  - Not guaranteed
- Borrow from General Fund
  - Pay GF back like a loan
  - Payments come from all funds
- Request shorter amortization period of CalPERS
  - Higher short term payments
  - Less interest and lower long term payments
- One time payments
  - Council resolution to use portion of one time money



March 11, 2015

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### PAYING DOWN THE UNFUNDED LIABILITY

- Internal Service Fund vs. Irrevocable Supplemental (§115) Pension Trust
  - Internal Service Fund
    - ☐ Restricted investments
      - O Likely low (0.5% 1.0%) investment returns
      - O Short term/high quality
      - O Designed for preservation of principal
    - ☐ Assets could be used by Council for other purposes
  - Irrevocable Supplemental (§115) Pension Trust
    - ☐ One Trust established so far
    - □ PARS & PFM
    - ☐ Investments significantly less restricted
      - O Designed for long term returns
      - O Likely much higher (5% 7%) investment return
    - ☐ Assets could not be used by Council for other purposes
    - $\Box$  Can only be used to pay
      - O Reimburse County for CalPERS contributions
      - O Make payments directly to CalPERS





California Public Employees' Retirement System Actuarial Office P.O. Box 942701 Sacramento, CA 94229-2701 TTY: (916) 795-3240 (888) 225-7377 phone • (916) 795-2744 fax www.calpers.ca.gov

October 2014

# MISCELLANEOUS PLAN OF THE COUNTY OF RIVERSIDE (CalPERS ID: 5982690295) Annual Valuation Report as of June 30, 2013

Dear Employer,

As an attachment to this letter, you will find a copy of the June 30, 2013 actuarial valuation report of your pension plan. Your 2013 actuarial valuation report contains important actuarial information about your pension plan at CalPERS. Your CalPERS staff actuary, whose signature appears in the Actuarial Certification Section on page 1, is available to discuss the report with you after October 31, 2014.

### **Future Contribution Rates**

The exhibit below displays the Minimum Employer Contribution Rate for fiscal year 2015-16 and a projected contribution rate for 2016-17, before any cost sharing. The projected rate for 2016-17 is based on the most recent information available, including an estimate of the investment return for fiscal year 2013-14, namely 18 percent, and the impact of the actuarial assumptions adopted by the CalPERS Board in February 2014 that will impact employer rates for the first time in fiscal year 2016-17. For a projection of employer rates beyond 2016-17, please refer to the "Projected Rates" in the "Risk Analysis" section, which includes rate projections through 2020-21 under a variety of investment return scenarios. Please disregard any projections that we may have provided you in the past.

Fiscal Year	Employer Contribution Rate
2015-16	15.429%
2016-17	17.0% (projected)

Member contributions other than cost sharing (whether paid by the employer or the employee) are in addition to the above rates. The employer contribution rates in this report do not reflect any cost sharing arrangement you may have with your employees.

The estimate for 2016-17 also assumes that there are no future contract amendments and no liability gains or losses (such as larger than expected pay increases, more retirements than expected, etc.). This is a very important assumption because these gains and losses do occur and can have a significant impact on your contribution rate. Even for the largest plans, such gains and losses often cause a change in the employer's contribution rate of one or two percent of payroll and may be even larger in some less common instances. These gains and losses cannot be predicted in advance so the projected employer contribution rates are just estimates. Your actual rate for 2016-17 will be provided in next year's report.

MISCELLANEOUS PLAN OF THE COUNTY OF RIVERSIDE (CalPERS ID: 5982690295)
Annual Valuation Report as of June 30, 2013
Page 2

### Changes since the Prior Year's Valuation

On January 1, 2013, the Public Employees' Pension Reform Act of 2013 (PEPRA) took effect. The impact of the PEPRA changes are included in the rates and the benefit provision listings of the June 30, 2013 valuation for the 2015-16 rates. For more information on PEPRA, please refer to the CalPERS website.

On April 17, 2013, the CalPERS Board of Administration approved a recommendation to change the CalPERS amortization and rate smoothing policies. Beginning with the June 30, 2013 valuations that set the 2015-16 rates, CalPERS will no longer use an actuarial value of assets and will employ an amortization and smoothing policy that will pay for all gains and losses over a fixed 30-year period with the increases or decreases in the rate spread directly over a 5-year period.

In 2014 CalPERS completed a 2-year asset liability management study incorporating actuarial assumptions and strategic asset allocation. On February 19, 2014 the CalPERS Board of Administration adopted relatively modest changes to the current asset allocation that will reduce the expected volatility of returns. The adopted asset allocation is expected to have a long-term blended return that continues to support a discount rate assumption of 7.5 percent. The Board also approved several changes to the demographic assumptions that more closely align with actual experience. The most significant of these is mortality improvement to acknowledge the greater life expectancies we are seeing in our membership and expected continued improvements. The new actuarial assumptions will be used to set the FY 2016-17 contribution rates for public agency employers. The increase in liability due to new actuarial assumptions will be calculated in the 2014 actuarial valuation and will be amortized over a 20-year period with a 5-year ramp-up/ramp-down in accordance with Board policy.

Besides the above noted changes, there may also be changes specific to your plan such as contract amendments and funding changes.

Further descriptions of general changes are included in the "Highlights and Executive Summary" section and in Appendix A, "Actuarial Methods and Assumptions." The effect of the changes on your rate is included in the "Reconciliation of Required Employer Contributions."

We understand that you might have a number of questions about these results. While we are very interested in discussing these results with your agency, in the interest of allowing us to give every public agency their results, we ask that you wait until after October 31 to contact us with actuarial questions. If you have other questions, you may call the Customer Contact Center at (888)-CalPERS or (888-225-7377).

Sincerely,

ALAN MILLIGAN Chief Actuary



# **ACTUARIAL VALUATION**

as of June 30, 2013

# for the MISCELLANEOUS PLAN of the COUNTY OF RIVERSIDE

(CalPERS ID: 5982690295)

REQUIRED CONTRIBUTIONS FOR FISCAL YEAR July 1, 2015 – June 30, 2016

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### **ACTUARIAL CERTIFICATION**

To the best of our knowledge, this report is complete and accurate and contains sufficient information to disclose, fully and fairly, the funded condition of the MISCELLANEOUS PLAN OF THE COUNTY OF RIVERSIDE. This valuation is based on the member and financial data as of June 30, 2013 provided by the various CalPERS databases and the benefits under this plan with CalPERS as of the date this report was produced. It is our opinion that the valuation has been performed in accordance with generally accepted actuarial principles, in accordance with standards of practice prescribed by the Actuarial Standards Board, and that the assumptions and methods are internally consistent and reasonable for this plan, as prescribed by the CalPERS Board of Administration according to provisions set forth in the California Public Employees' Retirement Law.

The undersigned is an actuary for CalPERS, who is a member of the American Academy of Actuaries and the Society of Actuaries and meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

TODD TAUZER, ASA, CERA, MAAA Associate Pension Actuary, CalPERS

# HIGHLIGHTS AND EXECUTIVE SUMMARY

- INTRODUCTION
- PURPOSE OF THE REPORT
- REQUIRED EMPLOYER CONTRIBUTION
- PLAN'S FUNDED STATUS
- · COST
- CHANGES SINCE THE PRIOR YEAR'S VALUATION
- SUBSEQUENT EVENTS

### Introduction

This report presents the results of the June 30, 2013 actuarial valuation of the MISCELLANEOUS PLAN OF THE COUNTY OF RIVERSIDE of the California Public Employees' Retirement System (CalPERS). This actuarial valuation sets the fiscal year 2015-16 required employer contribution rates.

On January 1, 2013, the Public Employees' Pension Reform Act of 2013 (PEPRA) took effect. The impact of most of the PEPRA changes are included in the rates and the benefit provision listings of the June 30, 2013 valuation, which sets the 2015-16 contribution rates. For more information on PEPRA, please refer to the CalPERS website.

On April 17, 2013, the CalPERS Board of Administration approved a recommendation to change the CalPERS amortization and smoothing policies. Prior to this change, CalPERS employed an amortization and smoothing policy, which spread investment returns over a 15-year period while experience gains and losses were amortized over a rolling 30-year period. Effective with the June 30, 2013 valuations, CalPERS will no longer use an actuarial value of assets and will employ an amortization and smoothing policy that will spread rate increases or decreases over a 5-year period, and will amortize all experience gains and losses over a fixed 30-year period. The new amortization and smoothing policy is used in this valuation.

In 2014 CalPERS completed a 2-year asset liability management study incorporating actuarlal assumptions and strategic asset allocation. On February 19, 2014 the CalPERS Board of Administration adopted relatively modest changes to the current asset allocation that will reduce the expected volatility of returns. The adopted asset allocation is expected to have a long-term blended return that continues to support a discount rate assumption of 7.5 percent. The Board also approved several changes to the demographic assumptions that more closely align with actual experience. The most significant of these is mortality improvement to acknowledge the greater life expectancies we are seeing in our membership and expected continued improvements. The new actuarial assumptions will be used to set the FY 2016-17 contribution rates for public agency employers. The increase in liability due to new actuarial assumptions will be calculated in the 2014 actuarial valuation and will be amortized over a 20-year period with a 5-year ramp-up/ramp-down in accordance with Board policy.

### Purpose of the Report

The actuarial valuation was prepared by the CalPERS Actuarial Office using data as of June 30, 2013. The purpose of the report is to:

- Set forth the assets and accrued liabilities of this plan as of June 30, 2013;
- Determine the required employer contribution rate for the fiscal year July 1, 2015 through June 30, 2016;
- Provide actuarial information as of June 30, 2013 to the CalPERS Board of Administration and other interested parties; and to
- Provide pension information as of June 30, 2013 to be used in financial reports subject to Governmental Accounting Standards Board (GASB) Statement Number 27 for a Single Employer Defined Benefit Pension Plan.

### **California Actuarial Advisory Panel Recommendations**

This report includes all the basic disclosure elements as described in the *Model Disclosure Elements for Actuarial Valuation Reports* recommended in 2011 by the California Actuarial Advisory Panel (CAAP), with the exception of Including the original base amounts of the various components of the unfunded liability in the Schedule of Amortization Bases shown on page 19.

Additionally, this report includes the following "Enhanced Risk Disclosures" also recommended by the CAAP in the Model Disclosure Elements document:

- A "Deterministic Stress Test," projecting future results under different investment income scenarios
- A "Sensitivity Analysis," showing the impact on current valuation results using a 1 percent plus or minus change in the discount rate.

The use of this report for any other purposes may be inappropriate. In particular, this report does not contain information applicable to alternative benefit costs. The employer should contact their actuary before disseminating any portion of this report for any reason that is not explicitly described above.

Required Employer Contribu	itio	n	Ä.
•		Fiscal Year 2014-15	Fiscal Year 2015-16
Actuarially Determined Employer Contributions			16
<ol> <li>Contribution in Projected Dollars         <ul> <li>Total Normal Cost</li> <li>Employee Contribution<sup>1</sup></li> <li>Employer Normal Cost [(1a) – (1b)]</li> <li>Unfunded Liability Contribution</li> <li>Required Employer Contribution [(1c) + (1d)]</li> </ul> </li> </ol>	\$ 	165,493,790 70,979,443 94,514,347 38,256,546 132,770,893	\$ 169,204,807 72,083,101 97,121,706 47,296,668 144,418,374
Projected Annual Payroll for Contribution Year  2. Contribution as a Percentage of Payroll a) Total Normal Cost b) Employee Contribution <sup>1</sup> c) Employer Normal Cost [(2a) – (2b)] d) Unfunded Liability Rate e) Required Employer Rate [(2c) + (2d)]	\$	913,976,858 18.107% 7.766% 10.341% 4.186% 14.527%	\$ 936,022,607 18.077% 7.701% 10.376% 5.053% 15.429%

14.527%

128,055,620

### **Plan's Funded Status**

Minimum Employer Contribution Rate<sup>2</sup>

Annual Lump Sum Prepayment Option3

¥		June 30, 2012	June 30, 2013	
1. Present Value of Projected Benefits	\$	5,914,245,070	\$ 6,229,128,605	
2. Entry Age Normal Accrued Liability	10	4,708,881,750	5,008,806,968	
3. Market Value of Assets (MVA)	\$	3,520,189,846	\$ 3,974,442,195	_
4. Unfunded Liability [(2) – (3)]	\$	1,188,691,904	\$ 1,034,364,773	
5. Funded Ratio [(3) / (2)]		74.8%	79.3%	
Superfunded Status		No	No	

15.429%

139,289,449

<sup>&</sup>lt;sup>1</sup>For classic members this is the percentage specified in the Public Employees Retirement Law, net of any reduction from the use of a modified formula or other factors. For PEPRA members the member contribution rate is based on 50 percent of the normal cost. A development of PEPRA member contribution rates can be found in Appendix D. Employee cost sharing is not shown in this report.

<sup>&</sup>lt;sup>2</sup>The Minimum Employer Contribution Rate under PEPRA is the greater of the required employer rate or the employer normal cost.

<sup>&</sup>lt;sup>3</sup>Payment must be received by CalPERS before the first payroll reported to CalPERS of the new fiscal year and after June 30. If there is contractual cost sharing or other change, this amount will change.

### Cost

### **Actuarial Cost Estimates in General**

What will this pension plan cost? Unfortunately, there is no simple answer. There are two major reasons for the complexity of the answer. First, actuarial calculations, including the ones in this report, are based on a number of assumptions about the future. These assumptions can be divided into two categories.

 Demographic assumptions include the percentage of employees that will terminate, die, become disabled, and retire in each future year.

Economic assumptions include future salary increases for each active employee, and the
assumption with the greatest impact, future asset returns at CalPERS for each year into the future
until the last dollar is paid to current members of your plan.

While CalPERS has set these assumptions to reflect our best estimate of the real future of your plan, it must be understood that these assumptions are very long-term predictors and will surely not be realized in any one year. For example, while the asset earnings at CalPERS have averaged more than the assumed return of 7.5 percent for the past twenty year period ending June 30, 2013, returns for each fiscal year ranged from negative -24 percent to +21.7 percent.

Second, the very nature of actuarial funding produces the answer to the question of plan cost as the sum of two separate pieces.

The Normal Cost (i.e., the annual cost associated with one year of service accrual) expressed as a percentage of total active payroll.

 The Past Service Cost or Accrued Liability (i.e., the current value of the benefit for all credited past service of current members) which is expressed as a lump sum dollar amount.

The cost is the sum of a percent of future pay and a lump sum dollar amount (the sum of an apple and an orange if you will). To communicate the total cost, either the Normal Cost (i.e., future percent of payroll) must be converted to a lump sum dollar amount (in which case the total cost is the present value of benefits), or the Past Service Cost (i.e., the lump sum) must be converted to a percent of payroll (in which case the total cost is expressed as the employer's rate, part of which is permanent and part temporary). Converting the Past Service Cost lump sum to a percent of payroll requires a specific amortization period, and the employer rate will vary depending on the amortization period chosen.

# **Changes since the Prior Year's Valuation**

### **Benefits**

The standard actuarial practice at CalPERS is to recognize mandated legislative benefit changes in the first annual valuation following the effective date of the legislation. Voluntary benefit changes by plan amendment are generally included in the first valuation that is prepared after the amendment becomes effective even if the valuation date is prior to the effective date of the amendment.

This valuation generally reflects plan changes by amendments effective before the date of the report. Please refer to the "Plan's Major Benefit Options" and Appendix B for a summary of the plan provisions used in this valuation. The effect of any mandated benefit changes or plan amendments on the unfunded liability is shown in the "(Gain)/Loss Analysis" and the effect on your employer contribution rate is shown in the "Reconciliation of Required Employer Contributions." It should be noted that no change in liability or rate is shown for any plan changes, which were already included in the prior year's valuation.

### **Actuarial Methods and Assumptions**

On April 17, 2013, the CalPERS Board of Administration approved a recommendation to change the CalPERS amortization and smoothing policies. Beginning with the June 30, 2013 valuations that set the 2015-16 rates, CalPERS will no longer use an actuarial value of assets and will employ an amortization and rate smoothing policy that will pay for all gains and losses over a fixed 30-year period with the increases or decreases in the rate phased in over a 5-year period.

A change in the calculation of termination with vested benefits liability for active members was made this year to better reflect the retirement experience. After termination with vested benefits, a miscellaneous member is assumed to retire at age 59 and a safety member at age 54 rather than at earliest retirement age. The higher benefit factors at these ages results in a slightly higher liability and a modest increase in normal cost.

### Public Employees' Pension Reform Act of 2013 (PEPRA)

On January 1, 2013, the Public Employees' Pension Reform Act of 2013 (PEPRA) took effect, requiring that a public employer's contribution to a defined benefit plan, in combination with employee contributions to that defined benefit plan, shall not be less than the normal cost rate. Beginning July 1, 2013, this means that some plans with surplus will be paying more than they otherwise would. For more information on PEPRA, please refer to the CalPERS website.

### Subsequent Events

### **Actuarial Methods and Assumptions**

In 2014 CalPERS completed a 2-year asset liability management study incorporating actuarial assumptions and strategic asset allocation. On February 19, 2014 the CalPERS Board of Administration adopted relatively modest changes to the current asset allocation that will reduce the expected volatility of returns (see Risk Analysis section of report). The adopted asset allocation is expected to have a long-term blended return that continues to support a discount rate assumption of 7.5 percent.

The Board also approved several changes to the demographic assumptions that more closely align with actual experience. The most significant of these is mortality improvement to acknowledge the greater life expectancies we are seeing in our membership and expected continued improvements. The new actuarial assumptions will be used to set the FY 2016-17 contribution rates for public agency employers. The increase in liability due to new actuarial assumptions will be calculated in the 2014 actuarial valuation and will be amortized over a 20-year period with a 5-year ramp-up/ramp-down in accordance with Board policy. The impact of assumption changes are included in the "Expected Rate Increases" subsection of the "Risk Analysis" section.

# **ASSETS**

- RECONCILIATION OF THE MARKET VALUE OF ASSETS
- ASSET ALLOCATION
- CALPERS HISTORY OF INVESTMENT RETURNS

# Reconciliation of the Market Value of Assets

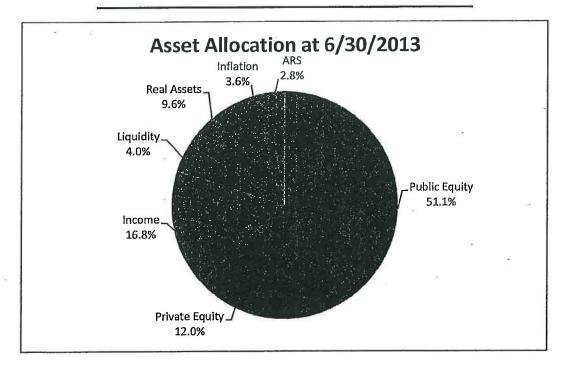
1.	Market Value of Assets as of 6/30/12 Including Receivables	\$	3,520,189,846
2.	Receivables for Service Buybacks as of 6/30/12	•	_ 14,770,270
3.	Market Value of Assets as of 6/30/12	Ψ.	3,505,419,576
4.	Employer Contributions		116,521,265
5.	Employee Contributions		75,721,101
6.	Benefit Payments to Retirees and Beneficiaries		(182,690,350)
7.	Refunds		(9,173,753)
8.	Lump Sum Payments		0
9.	Transfers and Miscellaneous Adjustments		48,254
10.	Investment Return		451,825,137
11.	Market Value of Assets as of 6/30/13	\$ _	3,957,671,230
12.	Receivables for Service Buybacks as of 6/30/13		16,770,965
13.	Market Value of Assets as of 6/30/13 Including Receivables	\$	3,974,442,195

### **Asset Allocation**

CalPERS adheres to an Asset Allocation Strategy which establishes asset class allocation policy targets and ranges, and manages those asset class allocations within their policy ranges. CalPERS recognizes that over 90 percent of the variation in investment returns of a well-diversified pool of assets can typically be attributed to asset allocation decisions. On February 19, 2014 the CalPERS Board of Administration adopted changes to the current asset allocation as shown in the Policy Target Allocation below expressed as percentage of total assets. The asset allocation is has an expected long term blended rate of return of 7.5 percent.

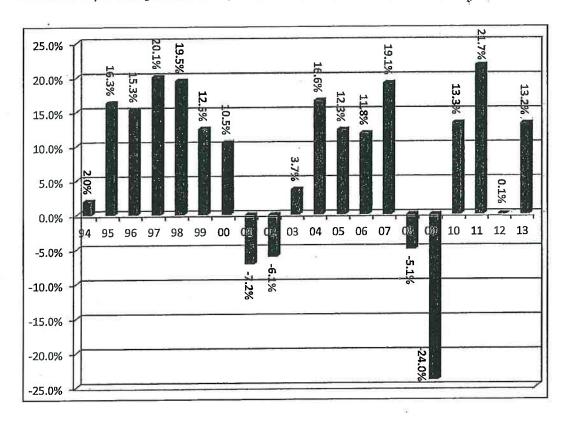
The asset allocation and market value of assets shown below reflect the values of the Public Employees Retirement Fund (PERF) in its entirety as of June 30, 2013. The assets for COUNTY OF RIVERSIDE MISCELLANEOUS PLAN are part of the Public Employees Retirement Fund (PERF) and are invested accordingly.

(A) Asset Class	(B) Market Value (\$ Billion)	(C) Policy Target Allocation		
1) Global Equity	133.4	47.0%		
2) Private Equity	31.4	12.0%		
3) Global Fixed Income	43.9	19.0%		
4) Liquidity	10.5	2.0%		
5) Real Assets	25.2	14.0%		
6) Inflation Sensitive Assets	9.4	6.0%		
7) Absolute Return Strategy (ARS)	7.2	0.0%		
Total Fund	\$261.0	100.0%		



# **CalPERS History of Investment Returns**

The following is a chart with the 20-year historical annual returns of the Public Employees Retirement Fund for each fiscal year ending on June 30. Beginning in 2002, the figures are reported as gross of fees.



The table below shows historical geometric mean annual returns of the Public Employees Retirement Fund for each fiscal year ending on June 30, 2013, (figures are reported as gross of fees). The geometric mean rate of return is the average rate per period compounded over multiple periods. It should be recognized that in any given year the rate of return is volatile. Although the expected rate of return on the recently adopted new asset allocation is 7.5 percent the portfolio has an expected volatility of 11.76 percent per year. Consequently when looking at investment returns it is more instructive to look at returns over longer time horizons.

History of CalPERS Geometric Mean Rates of Return and Volatilities						
	1 year	5 year	10 year	20 year	30 year	
Geometric Return	13,2%	3.5%	7.0%	7.6%	9.4%	
Volatility	_	17.9%	13.9%	11.8%	11.6%	

### **LIABILITIES AND RATES**

- DEVELOPMENT OF ACCRUED AND UNFUNDED LIABILITIES
- (GAIN) / LOSS ANALYSIS 06/30/12 06/30/13
- SCHEDULE OF AMORTIZATION BASES
- ALTERNATE AMORTIZATION SCHEDULES
- RECONCILIATION OF REQUIRED EMPLOYER CONTRIBUTIONS
- EMPLOYER CONTRIBUTION RATE HISTORY
- FUNDING HISTORY

# **Development of Accrued and Unfunded Liabilities**

1.	Present Value of Projected Benefits a) Active Members b) Transferred Members c) Terminated Members d) Members and Beneficiaries Receiving Payments e) Total	\$ 	3 <sub>6</sub> 630,284,201 226,155,790 129,361,497 2,243,327,117 6,229,128,605
2.	Present Value of Future Employer Normal Costs	\$	676,184,063
3.	Present Value of Future Employee Contributions	\$	544,137,574
4.	Entry Age Normal Accrued Liability a) Active Members [(1a) - (2) - (3)] b) Transferred Members (1b) c) Terminated Members (1c) d) Members and Beneficiaries Receiving Payments (1d) e) Total	\$ 	2,409,962,564 226,155,790 129,361,497 2,243,327,117 5,008,806,968
5. 6. 7.	Market Value of Assets (MVA) Unfunded Liability [(4e) - (5)] Funded Ratio [(5) / (4e)]	\$ \$	3,974,442,195 1,034,364,773 79,3%

# (Gain) /Loss Analysis 6/30/12 - 6/30/13

To calculate the cost requirements of the plan, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is compared to the expected experience based on the actuarial assumptions. This results in actuarial gains or losses, as shown below.

<ol> <li>Expected Pa</li> <li>Interest thro</li> <li>Expected UA</li> <li>Change due</li> <li>Change due</li> <li>Expected UA</li> <li>Actual UAL a</li> </ol>	crued Liability (UAL) as of 6/30/12 yment on the UAL during 2012/2013 ugh 6/30/13 [.075 x (A1) - ((1.075) <sup>1/2</sup> - 1) x (A2)] L before all other changes [(A1) - (A2) + (A3)] to plan changes to assumption change L after all other changes [(A4) + (A5) + (A6)] s of 6/30/13	\$	536,480,531 27,111,746 39,237,729 548,606,514 0 548,606,514
<ol> <li>Expected Pa</li> <li>Interest thro</li> <li>Expected UA</li> <li>Change due</li> <li>Change due</li> <li>Expected UA</li> <li>Actual UAL a</li> </ol>	yment on the UAL during 2012/2013 ugh 6/30/13 [.075 x (A1) - ((1.075) $^{1/2}$ - 1) x (A2)] L before all other changes [(A1) - (A2) + (A3)] to plan changes to assumption change L after all other changes [(A4) + (A5) + (A6)] s of 6/30/13		27,111,746 39,237,729 548,606,514 0 0 548,606,514
<ol> <li>Interest thro</li> <li>Expected UA</li> <li>Change due</li> <li>Change due</li> <li>Expected UA</li> <li>Actual UAL a</li> </ol>	ugh 6/30/13 [.075 $\times$ (A1) - ((1.075) $^{1/2}$ - 1) $\times$ (A2)] L before all other changes [(A1) - (A2) + (A3)] to plan changes to assumption change L after all other changes [(A4) + (A5) + (A6)] s of 6/30/13		39,237,729 548,606,514 0 0 548,606,514
<ol> <li>Expected UA</li> <li>Change due</li> <li>Change due</li> <li>Expected UA</li> <li>Actual UAL a</li> </ol>	L before all other changes [(A1) - (A2) + (A3)] to plan changes to assumption change L after all other changes [(A4) + (A5) + (A6)] s of 6/30/13		548,606,514 0 0 548,606,514
<ol> <li>Change due</li> <li>Change due</li> <li>Expected UA</li> <li>Actual UAL a</li> </ol>	to plan changes to assumption change L after all other changes [(A4) + (A5) + (A6)] s of 6/30/13		0 548,606,514
<ol> <li>Change due</li> <li>Expected UA</li> <li>Actual UAL a</li> </ol>	to assumption change L after all other changes [(A4) + (A5) + (A6)] s of 6/30/13		548,606,514
<ol> <li>Expected UA</li> <li>Actual UAL a</li> </ol>	L after all other changes [(A4) + (A5) + (A6)] s of 6/30/13		
<ol><li>Actual UAL a</li></ol>	s of 6/30/13		
9. Total (Gain)/	5 0040 (0040 5(40) (47)]		1,034,364,773
	Loss for 2012/2013 [(A8) - (A7)]	\$	485,758,259
	nin)/Loss for the Year		
	ntribution (Employer and Employee)	\$	183,157,206
	expected Contributions		6,7 <del>44</del> ,227
<ol><li>Actual Contri</li></ol>			192,242,366
	actual Contributions		7,078,761
	ntributions with Interest [(B1) + (B2)]		189,901,433
	butions with Interest [(B3) + (B4)]		199,321,127
7. Contribution	(Gain)/Loss [(B5) - (B6)]	\$	(9,419,694)
C Asset (Gain)/Los			
	ue of Assets as of 6/30/12 Including Receivables	\$	4,172,401,219
	as of 6/30/12		14,770,270
	ue of Assets as of 6/30/12		4,157,630,949
<ol><li>Contributions</li></ol>			192,242,366
	Refunds Paid		(191,864,103)
	d miscellaneous adjustments		48,254
	$[.075 \times (C3) + ((1.075)^{1/2} - 1) \times ((C4) + (C5) + (C6))]$	32	311,838,026
	sets as of $6/30/13$ [(C3) + (C4) + (C5) + (C6) + (C7)]		4,469,895,492
	as of 6/30/13		16,770,965
	ets Including Receivables		4,486,666,457
	of Assets as of 6/30/13		3,974,442,195
	Loss [(C10) - (C11)]	\$	512,224,262
<ul><li>12. Asset (Gain)/I</li><li>D Liability (Gain)/I</li></ul>	Loss for the Year	\$	5
<ul><li>12. Asset (Gain)/I</li><li>D Liability (Gain)/I</li><li>1. Total (Gain)/</li></ul>	Loss for the Year Loss (A9)	\$ \$	485,758,259
12. Asset (Gain)/  D Liability (Gain)/  1. Total (Gain)/ 2. Contribution	Loss for the Year Loss (A9) (Gain)/Loss (B7)	\$ \$	485,758,259 (9,419,694)
12. Asset (Gain)/  D Liability (Gain)/  1. Total (Gain)/ 2. Contribution 3. Asset (Gain)/	Loss for the Year Loss (A9) (Gain)/Loss (B7)	\$ \$ 	485,758,259

CALPERS ACTUARIAL VALUATION - June 30, 2013 MISCELLANEOUS PLAN OF THE COUNTY OF RIVERSIDE CAIPERS ID: 5982690295

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# Schedule of Amortization Bases

There is a two-year lag between the Valuation Date and the Contribution Fiscal Year.

- The assets, liabilities and funded status of the plan are measured as of the valuation date; June 30, 2013.
- The employer contribution rate determined by the valuation is for the fiscal year beginning two years after the valuation date; fiscal year 2015-16.

This two-year lag is necessary due to the amount of time needed to extract and test the membership and financial data, and due to the need to provide public agencies with their employer contribution rates well in advance of the start of the fiscal year.

Liability for the fiscal year and adjusting for interest. The Expected Payment on the Unfunded Liability for a fiscal year is equal to the Expected Employer Contribution for the fiscal year minus the Expected Normal Cost for the year. The Employer Contribution Rate for the first fiscal year is determined by the actuarial valuation two years ago and the rate for the second year is from the actuarial valuation one year ago. The Normal Cost Rate for each of the two fiscal years is assumed to be the same as the rate determined by the current valuation. All expected dollar amounts are determined by multiplying the rate by the expected payroll for the applicable fiscal year, The Unfunded Liability is used to determine the employer contribution and therefore must be rolled forward two years from the valuation date to the first day of the iscal year for which the contribution is being determined. The Unfunded Liability is rolled forward each year by subtracting the expected Payment on the Unfunded based on payroll as of the valuation date.

*				e	. 2			i							1	1
5-16	Payment as	Percentage of	Payroll	(0.072%)	0.307%	0.782%	0.804%	0.010%	0.553%	0.279%	0.875%	(0.299%)	(0,448%)	1.418%	0.843%	5.053%
Amounts for Fiscal 2015-16	Scheduled	Payment for	2015-16	\$(675,512)	\$2,873,028	\$7,324,361	\$7,522,089	\$97,358	\$5,175,884	\$2,616,030	\$8,188,466	\$(2,798,261)	\$(4,190,166)	\$13,270,964	\$7,892,427	\$47.296.668
Amour		Balance	6/30/15	\$(10,220,403)	\$32,800,182	\$83,619,222	\$116,299,087	\$1,158,872	\$81,666,602	\$32,358,682	\$101,286,284	\$(45,002,436)	\$(68,607,950)	\$217,292,962	\$561,138,088	1.103.789.192
	Expected	Payment	2014-15	\$(655,837)	\$2,789,348	\$7,111,030	\$7,302,999	\$94,523	\$5,025,130	\$2,539,835	\$7,949,967	\$(2,716,758)	\$(4,068,123)	\$12,884,431	\$56,769	\$38,313,314 \$1,103,789,192
		Balance	6/30/14	\$(10,139,897)	\$33,202,082	\$84,643,809	\$115,228,835	\$1,169,186	\$80,815,598	\$32,550,734	\$101,887,428	\$(44,483,005)	\$(67,744,995)	\$214,559,837	\$522,043,672	1.063,733,284
	Expected	Payment	2013-14	\$(636,735)	\$2,708,104	\$6,903,912	\$7,090,290	\$91,769	\$4,878,767	\$2,465.859	\$7,718,415	\$(2,637,629)	\$3,378,110	\$14,394,624	\$141,254	\$46,496,740 \$1.063,733,284
		Balance	6/30/13	\$(10,046,584)	\$33,497,586	\$85,397,151	\$114,028,097	\$1,176,125	\$79,882,801	\$32,658,038	\$102,223,303	\$(43,923,495)	\$(59,760,461)	\$213,473,954	\$485,758,258	\$1,034,364,773
	Amorti-	zation	Period	25	16	16	26	17	27	18	18	28	29	29	30	
		Date	Established	06/30/08	60/08/90	60/02/90	60/36/90	06/30/10	06/30/10	06/30/11	06/30/11	06/30/11	06/30/12	06/30/12	06/30/13	
			Reason for Base	FS 30-YEAR AMORTIZATION	GOLDEN HANDSHAKE	ASSUMPTION CHANGE	SPECIAL (GAIN)/LOSS	GOLDEN HANDSHAKE	SPECIAL (GAIN)/LOSS	GOLDEN HANDSHAKE	ASSUMPTION CHANGE	SPECIAL (GAIN)/LOSS	PAYMENT (GAIN)/LOSS	(GAIN)/LOSS	(GAIN)/LOSS	TOTAL

### **Alternate Amortization Schedules**

The amortization schedule shown on the previous page shows the minimum contributions required according to CalPERS amortization policy. There has been considerable interest from many agencies in paying off these unfunded accrued liabilities sooner and the passible savings in doing so. Therefore, we have provided alternate amortization schedules to help analyze your current amortization schedule and illustrate the advantages of accelerating payments towards your plan's unfunded liability of \$1,103,789,192 as of June 30, 2015, which under the minimum schedule, will require total payments of \$2,842,666,085. Shown below are the level rate payments required to amortize your plan's unfunded liability assuming a fresh start over the various periods noted. Note that the payments under each scenario would increase by 3 percent for each year into the future.

### **Level Rate of Payroll Amortization**

	Period	2015-16 Rate	2015-16 Payment	Total Payments	Total Interest	Difference from Current Schedule
Ö	25	7.794%	\$ 72,954,324	\$ 2,659,860,982	\$ 1,556,071,790	\$ 182,805,103
	20	8.904%	\$ 83,342,075	\$ 2,239,432,771	\$ 1,135,643,579	\$ 603,233,314

If you are interested in changing your plan's amortization schedule please contact your plan actuary to discuss further.

# Reconciliation of Required Employer Contributions

	Percentage of Projected Payroll	9	Estimated \$ Based on Projected Payroll
1. Contribution for 7/1/14 – 6/30/15	14.527%	\$	132,770,893
<ul> <li>2. Effect of changes since the prior year annual valuation</li> <li>a) Effect of unexpected changes in demographics and financial results</li> <li>b) Effect of plan changes</li> <li>c) Effect of changes in Assumptions</li> <li>d) Effect of change in payroll</li> <li>e) Effect of elimination of amortization base</li> <li>f) Effect of changes due to Fresh Start</li> <li>g) Net effect of the changes above [Sum of (a) through (f)]</li> </ul>	0.902% 0.000% 0.000% - 0.000% 0.000% 0.902%	5	8,444,895 0 0 3,202,586 0 0 11,647,481
3. Contribution for 7/1/15 – 6/30/16 [(1)+(2g)]	15.429%		144,418,374

The contribution actually paid (item 1) may be different if a prepayment of unfunded actuarial liability is made or a plan change became effective after the prior year's actuarial valuation was performed.

# **Employer Contribution Rate History**

The table below provides a recent history of the employer contribution rates for your plan, as determined by the annual actuarial valuation. It does not account for prepayments or benefit changes made in the middle of the year.

### **Required By Valuation**

Fiscal Year	Employer Normal Cost	Unfunded Rate	Total Employer Contribution Rate
2010 - 2011	11.084%	1.081%	12.165%
2011 - 2012	10.370%	2.742%	13.112%
2012 - 2013	10.227%	3.267%	13.494%
2013 - 2014	11.099%	3.902%	15.001%
2014 - 2015	10.341%	4.186%	14.527%
2015 - 2016	10.376%	5.053%	15.429%

# **Funding History**

The Funding History below shows the recent history of the actuarial accrued liability, the market value of assets, the funded ratio and the annual covered payroll.

	Valuation Date		Accrued Liability	ε	Market Value of Assets (MVA)	Funded Ratio		Annual Covered Payroll
_	06/30/08	\$	3,350,222,866	\$	3,222,895,376	96.2%	\$	841,612,805
	06/30/09	•	3,790,232,824		2,482,332,809	65.5%		841,103,683
	06/30/10		4,097,191,707		2,882,444,152	70.4%		854,932,117
	06/30/11		4,461,553,672		3,525,640,733	79.0%		812,362,628
	06/30/12		4,708,881,750		3,520,189,846	74.8%		836,418,298
	06/30/13		5,008,806,968		3,974,442,195	79.3%		856,593,282

### **RISK ANALYSIS**

- VOLATILITY RATIOS
- PROJECTED RATES
- ANALYSIS OF FUTURE INVESTMENT RETURN SCENARIOS
- ANALYSIS OF DISCOUNT RATE SENSITIVITY
- HYPOTHETICAL TERMINATION LIABILITY

# **Volatility Ratios**

The actuarial calculations supplied in this communication are based on a number of assumptions about very long-term demographic and economic behavior. Unless these assumptions (terminations, deaths, disabilities, retirements, salary growth, and investment return) are exactly realized each year, there will be differences on a year-to-year basis. The year-to-year differences between actual experience and the assumptions are called actuarial gains and losses and serve to lower or raise the employer's rates from one year to the next. Therefore, the rates will inevitably fluctuate, especially due to the ups and downs of investment returns.

## Asset Volatility Ratio (AVR)

Plans that have higher asset to payroll ratios produce more volatile employer rates due to investment return. For example, a plan with an asset to payroll ratio of 8 may experience twice the contribution volatility due to investment return volatility, than a plan with an asset to payroll ratio of 4. Below we have shown your asset volatility ratio, a measure of the plan's current rate volatility. It should be noted that this ratio is a measure of the current situation. It increases over time but generally tends to stabilize as the plan matures.

### Liability Volatility Ratio (LVR)

Plans that have higher liability to payroll ratios produce more volatile employer rates due to investment return and changes in liability. For example, a plan with a liability to payroll ratio of 8 is expected to have twice the contribution volatility of a plan with a liability to payroll ratio of 4. The liability volatility ratio is also included in the table below. It should be noted that this ratio indicates a longer-term potential for contribution volatility and the asset volatility ratio, described above, will tend to move closer to this ratio as the plan matures.

Rate Volatility	As	of June 30, 2013
Market Value of Assets without Receivables	\$	3,957,671,230
2. Payroll		856,593,282
3. Asset Volatility Ratio (AVR = 1. / 2.)		4.6
4. Accrued Liability	\$	5,008,806,968
5. Liability Volatility Ratio (LVR = 4. / 2.)		5.8

# **Projected Rates**

The estimated rate for 2016-17 is based on a projection of the most recent information we have available, including an estimated 18 percent investment return for fiscal 2013-14, the impact of the new smoothing methods adopted by the CalPERS Board in April 2013 that will impact employer rates for the first time in 2015-16 and an estimate of the impact of the new actuarial assumptions adopted by the CalPERS Board in February 2014. These new demographic assumptions include a 20-year projection of on-going mortality improvement. A complete listing of the new demographic assumptions to be implemented with the June 30, 2014 annual actuarial valuation and incorporated in the projected rates for FY 2016-17 and beyond can be found on the CalPERS website at: http://www.calpers.ca.gov/eip-docs/about/pubs/employer/actuarial-assumptions.xls

The table below shows projected employer contribution rates (before cost sharing) for the next five Fiscal Years, assuming CalPERS earns 18 percent for fiscal year 2013-14 and 7.50 percent every fiscal year thereafter, and assuming that all other actuarial assumptions will be realized and that no further changes to assumptions, contributions, benefits, or funding will occur between now and the beginning of the fiscal year 2016-17.

	New Rate	Pr	ojected Futur	e Employer Co	ntribution Rat	es
22	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21
Contribution Rates:	15,429%	17.0%	17.8%	18.7%	19.6%	19.6%

# **Analysis of Future Investment Return Scenarios**

In 2014 CalPERS completed a 2-year asset liability management study incorporating actuarial assumptions and strategic asset allocation. On February 19, 2014 the CalPERS Board of Administration adopted relatively modest changes to the current asset allocation that will reduce the expected volatility of returns. The adopted asset allocation is expected to have a long- term blended return that continues to support a discount rate assumption of 7.5 percent. The newly adopted asset allocation has a lower expected investment volatility which will result in better risk characteristics than an equivalent margin for adverse deviation. The current asset allocation has an expected standard deviation of 12.45 percent while the newly adopted asset allocation has a lower expected standard deviation of 11.76 percent.

The investment return for fiscal year 2013-14 was announced July 14, 2014. The investment return in fiscal year 2013-14 is 18.42 percent before administrative expenses. This year, there will be no adjustment for real estate and private equities. For purposes of projecting future employer rates, we are assuming an 18.0 percent investment return for fiscal year 2013-14.

The investment return realized during a fiscal year first affects the contribution rate for the fiscal year two years later. Specifically, the investment return for 2013-14 will first be reflected in the June 30, 2014 actuarial valuation that will be used to set the 2016-17 employer contribution rates, the 2014-15 investment return will first be reflected in the June 30, 2015 actuarial valuation that will be used to set the 2017-18 employer contribution rates and so forth.

Based on a 18 percent investment return for fiscal year 2013-14, the April 17, 2013 CalPERS Board-approved amortization and rate smoothing method change, the February 18, 2014 new demographic assumptions including 20-year mortality improvement using Scale BB and assuming that all other actuarial assumptions will be realized, and that no further changes to assumptions, contributions, benefits, or funding will occur between now and the beginning of the fiscal year 2016-17, the effect on the 2016-17 Employer Rate is as follows:

**Estimated 2016-17 Employer Rate** 

Estimated Increase in Employer Rate between 2015-16 and 2016-17

17.0%

1.6%

As part of this report, a sensitivity analysis was performed to determine the effects of various investment returns during fiscal years 2014-15, 2015-16 and 2016-17 on the 2017-18, 2018-19 and 2019-20 employer rates. Once again, the projected rate increases assume that all other actuarial assumptions will be realized and that no further changes to assumptions, contributions, benefits, or funding will occur.

Five different investment return scenarios were selected.

The first scenario is what one would expect if the markets were to give us a 5<sup>th</sup> percentile return from July 1, 2014 through June 30, 2017. The 5th percentile return corresponds to a -3.8 percent return for each of the 2014-15, 2015-16 and 2016-17 fiscal years.

The second scenario is what one would expect if the markets were to give us a 25<sup>th</sup> percentile return from July 1, 2014 through June 30, 2017. The 25<sup>th</sup> percentile return corresponds to a 2.8 percent return

for each of the 2014-15, 2015-16 and 2016-17 fiscal years.

The third scenario assumed the return for 2014-15, 2015-16, 2016-17 would be our assumed 7.5 percent investment return which represents about a 49<sup>th</sup> percentile event.

The fourth scenario is what one would expect if the markets were to give us a 75<sup>th</sup> percentile return from July 1, 2014 through June 30, 2017. The 75th percentile return corresponds to a 12.0 percent return for each of the 2014-15, 2015-16 and 2016-17 fiscal years.

Finally, the last scenario is what one would expect if the markets were to give us a 95<sup>th</sup> percentile return from July 1, 2014 through June 30, 2017. The 95<sup>th</sup> percentile return corresponds to a 18.9 percent

return for each of the 2014-15, 2015-16 and 2016-17 fiscal years.

The table below shows the estimated projected contribution rates and the estimated increases for your plan under the five different scenarios.

2014-17 Investment Return Scenario	Estin	nated Employer R	ate	Estimated Change in Employer Rate between 2016-17
Retuin Scenario	2017-18	2018-19	2019-20	and 2019-20
-3.8% (5th percentile)	18.7%	21.2%	24.5%	7.6%
2.8% (25th percentile)	18.2%	19.8%	21.7%	4.7%
7.5%	17.8%	18.7%	19,6%	2.6%
12.0%(75th percentile)	17.5%	17.6%	17.4%	0.4%
18.9%(95th percentile)	17.0%	15.9%	13.8%	-3.2%

# **Analysis of Discount Rate Sensitivity**

The following analysis looks at the 2015-16 employer contribution rates under two different discount rate scenarios. Shown below are the employer contribution rates assuming discount rates that are 1 percent lower and 1 percent higher than the current valuation discount rate. This analysis gives an indication of the potential required employer contribution rates if the PERF were to realize investment returns of 6.50 percent or 8.50 percent over the long-term.

This type of analysis gives the reader a sense of the long-term risk to the employer contribution rates.

3.	2015-16 Employe	er Contribution Rate	
As of June 30, 2013	6.50% Discount Rate (-1%)	7.50% Discount Rate (assumed rate)	8.50% Discount Rate (+1%)
Employer Normal Cost	14.864%	10.376%	6.967%
Accrued Liability	\$ 5,718,008,127	\$ 5,008,806,968	\$ 4,424,474,379
Unfunded Accrued Liability	\$ 1,743,565,932	\$ 1,034,364,773	\$ 450,032,184

# **Hypothetical Termination Liability**

Below is an estimate of the financial position of your plan if you had terminated your contract with CalPERS as of June 30, 2013 using the discount rates shown below. Your plan liability on a termination basis is calculated differently compared to the plan's ongoing funding liability. For this hypothetical termination liability both compensation and service is frozen as of the valuation date and no future pay increases or service accruals are included. In December 2012, the CalPERS Board adopted a more conservative investment policy and asset allocation strategy for the Terminated Agency Pool. Since the Terminated Agency Pool has limited funding sources, expected benefit payments are secured by risk-free assets. With this change, CalPERS increased benefit security for members while limiting its funding risk. This asset allocation has a lower expected rate of return than the PERF. Consequently, the lower discount rate for the Terminated Agency pool results in higher liabilities for terminated plans.

In order to terminate your plan, you must first contact our Retirement Services Contract Unit to initiate a Resolution of Intent to Terminate. The completed Resolution will allow your plan actuary to give you a preliminary termination valuation with a more up-to-date estimate of your plan liabilities. CalPERS strongly advises you to consult with your plan actuary before beginning this process.

,	Valuation Date		Hypothetical Termination Liability <sup>1</sup>	Market Value of Assets (MVA)	Unfunded Termination Liability	Termination Funded Ratio	Termination Liability Discount Rate <sup>2</sup>
-	06/30/11	\$	6,004,192,526	\$ 3,525,640,733	\$ 2,478,551,793	58.7%	4.82%
	06/30/12	'	8,224,423,393	3,520,189,846	4,704,233,547	42.8%	2.98%
	06/30/13		7,756,697,406	3,974,442,195	3,782,255,211	51.2%	3.72%

<sup>&</sup>lt;sup>1</sup> The hypothetical liabilities calculated above include a 7 percent mortality contingency load in accordance with Board policy. Other actuarial assumptions, such as wage and inflation assumptions, can be found in appendix A.

<sup>&</sup>lt;sup>2</sup> The discount rate assumption used for termination valuations is a weighted average of the 10 and 30-year US Treasury yields in effect on the valuation date that equal the duration of the pension liabilities. For purposes of this hypothetical termination liability estimate, the discount rate used, is the yield on the 30-year US Treasury Separate Trading of Registered Interest and Principal of Securities (STRIPS). Note that as of June 30, 2014 the 30-year STRIPS rate was 3.55 percent.

# **GASB STATEMENT NO. 27**

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# MISCELLANEOUS PLAN of the COUNTY OF RIVERSIDE Information for Compliance with GASB Statement No. 27

Disclosure under GASB 27 follows. However, note that effective for financial statements for fiscal years beginning after June 15, 2014, GASB 68 replaces GASB 27. This will be the last year that GASB disclosure information will be included in your annual actuarial report. GASB 68 will require additional reporting that CalPERS is intending to provide upon request for an additional fee. We urge you to start discussions with your auditors on how to implement GASB 68.

Under GASB 27, an employer reports an annual pension cost (APC) equal to the annual required contribution (ARC) plus an adjustment for the cumulative difference between the APC and the employer's actual plan contributions for the year. The cumulative difference is called the net pension obligation (NPO). Since GASB 68 replaces GASB 27, for fiscal year 2015-16, the APC is replaced by the Actuarially Determined Contribution (ADC). The ADC for July 1, 2015 to June 30, 2016 is 15.429% percent of payroll. In order to calculate the dollar value of the ADC for inclusion in financial statements prepared as of June 30, 2016, this contribution rate, less any employee cost sharing, as modified by any amendments for the year, would be multiplied by the payroll of covered employees that was actually paid during the period July 1, 2015 to June 30, 2016. The employer and the employer's auditor are responsible for determining the NPO, APC or ADC for a given fiscal year.

A summary of principal assumptions and methods used to determine the funded status is shown below.

## Retirement Program

Valuation Date June 30, 2013
Actuarial Cost Method Entry Age Normal Cost Method

Amortization Method Level Percent of Payroll
Asset Valuation Method Market Value

Asset valuation Method Mai Actuarial Assumptions

Discount Rate 7.50% (net of administrative expenses)

Projected Salary Increases 3.30% to 14.20% depending on Age, Service, and type of employment

Inflation 2.75% Payroll Growth 3.00%

Individual Salary Growth

A merit scale varying by duration of employment coupled with an assumed annual inflation growth of 2.75% and an annual production growth of 0.25%.

Initial unfunded liabilities are amortized over a closed period that depends on the plan's date of entry into CalPERS. Subsequent plan amendments are amortized as a level percentage of pay over a closed 20-year period. Gains and losses that occur in the operation of the plan are amortized over a 30-year period with Direct Rate Smoothing with a 5-year ramp up/ramp down. If the plan's accrued liability exceeds the actuarial value of plan assets, then the amortization payment on the total unfunded liability may not be lower than the payment calculated over a 30-year amortization period. More detailed information on assumptions and methods is provided in Appendix A of this report. Appendix B contains a description of benefits included in the valuation.

The Schedule of Funding Progress below shows the recent history of the actuarial accrued liability, actuarial value of assets, their relationship and the relationship of the unfunded actuarial accrued liability to payroll.

Valuation Date	Accrued Liability (a)	Actuarial value of Assets* (b)	Unfunded Liability (UL) (a)-(b)	Funded Ratios (b)/(a)	Annual Covered Payroll (c)	UL As a % of Payroll [(a)-(b)]/(c)
. 06/30/09	\$ 3,790,232,824	\$ 3,401,036,977	\$ 389,195,847	89.7%	\$ 841,103,683	46.3%
06/30/10	4,097,191,707	3,652,860,802	444,330,905	89,2%	854,932,117	52.0%
06/30/11	4,461,553,672	3,923,498,630	538,055,042	87.9%	812,362,628	66.2%
06/30/12	4,708,881,750		536,480,531	88.6%	836,418,298	64.1%
06/30/13	5,008,806,968		1,034,364,77	79.3%	856,593,282	120.8%

<sup>\*</sup> Beginning with the 6/30/2013 valuation Actuarial Value of Assets equals Market Value of Assets per CalPERS Direct Rate Smoothing Policy.

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# **PLAN'S MAJOR BENEFIT PROVISIONS**

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CALPERS ACTUARIAL VALUATION – June 30, 2013 MISCELLANEOUS PLAN OF THE COUNTY OF RIVERSIDE CAIPERS ID: 5982690295

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# Plan's Major Benefit Options

Shown below is a summary of the major <u>optional</u> benefits for which your agency has contracted. A description of principal standard and optional plan provisions is in the following section of this Appendix.

	Contract Dackage	986					
Benefit Provision	Receiving	Active Misc	Active Misc	Active Misc	Active Misc	Active: Misc	Active Misc
Benefit Formula Social Security Coverage Full/Modified		2.0% @ 55 Yes Modified	2.0% @ 55 No Full	3.0% @ 60 Yes Modified	3.0% @ 60 No Full	2.0% @ 55 Yes Modified	3.0% @ 60 Yes Modified
Final Average Compensation Period		12 mos.	12 mos.	12 mos.	12 mos.	12 mos.	12 mos.
Sick Leave Credit	\$_A	No	No	No	N N	N <sub>o</sub>	No
Non-Industrial Disability		Standard	Standard	Standard	Standard	Standard	Standard
Industrial Disability		No	No	No	No	No	No
Pre-Retirement Death Benefits Optional Settlement 2W 1959 Survivor Benefit Level Special Alternate (firefighters)	¥!	0 0 0 0 2 0 0 0	No Indexed No No	0 0 0 0 0 0 0 0	No Indexed No No	0000	2222
Post-Retirement Death Benefits Lump Sum Survivor Allowance (PRSA)	\$500 Yes	\$500 Yes	\$500 Yes	\$500 Yes	\$500 Yes	\$500 Yes	\$500 Yes
COLA	2%	2%	2%	5%	2%	5%	2%

CALPERS ACTUARIAL VALUATION – June 30, 2013 MISCELLANEOUS PLAN OF THE COUNTY OF RIVERSIDE CAIPERS ID: 5982690295

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# Plan's Major Benefit Options

Shown below is a summary of the major optional benefits for which your agency has contracted. A description of principal standard and optional plan provisions is in the following section of this Appendix.

	Contract Package	age					
Benefit Provision	Active Misc	Active Misc	Active Misc	Active Misc			
Benefit Formula Social Security Coverage Full/Modified	3,0% @ 60 No Full	2.0% @ 62 No Full	2.0% @ 62 Yes Full	2.0% @ 60 Yes Modified		50	
Final Average Compensation Period	12 mos.	36 mos.	36 mos.	36 mos.			
Sick Leave Credit	N N	No	No	No.			
Non-Industrial Disability	Standard	Standard	Standard	Standard			
Industrial Disability	No	No	No	No			
Pre-Retirement Death Benefits Optional Settlement 2W 1959 Survivor Benefit Level Special Alternate (firefighters)	No Indexed No No	0000	0 0 0 0 0 0 0 0	0000			
Post-Retirement Death Benefits Lump Sum Survivor Allowance (PRSA)	\$500 . Yes	\$500 Yes	\$500 Yes	\$500 Yes	*8		
COLA	2%	2%	5%	5%	¥	1500	*
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# **APPENDICES**

- APPENDIX A ACTUARIAL METHODS AND ASSUMPTIONS
- APPENDIX B PRINCIPAL PLAN PROVISIONS
- APPENDIX C PARTICIPANT DATA
- APPENDIX D DEVELOPMENT OF PPERA MEMBER CONTRIBUTION RATES
- APPENDIX E GLOSSARY OF ACTUARIAL TERMS