SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA



FROM: Purchasing and Fleet Services

SUBMITTAL DATE: February 16, 2010

SUBJECT: Approval of the agreement with the Criminal Defense Lawyers to provide Legal Indigent Defense Criminal Services for Riverside County

RECOMMENDED MOTION: That the Board of Supervisors:

1. Approve and execute the one year professional service agreement with Criminal Defense Lawyers for \$6,933,000 annually, which contains the options to renew the agreement for four additional one-year periods; and

2. Authorize the Purchasing Agent, in accordance with Ordinance No. 459, to exercise the renewal option, based on the availability of fiscal year funding, and to sign amendments that do not change the substantive terms of the agreement, including amendments to the compensation provision that do not exceed the annual CPI rates, and;

3. Direct the Clerk of the Board to return three original signed agreements to Purchasing and Fleet Services.

BACKGROUND: The County Executive Office is required to retain legal services for the representation of those indigent defendants in which the Riverside County Public Defender's Office (PD) declares a conflict of interest, including misdemeanors, felonies, and Welfare and Institution Code Section 600 et. seq. juvenile offenses.

(Continued on Page 2)

Rebert J. HoweyShell Purchasing Director In Current Year Budget: Yes \$ 6.933.000 Current F.Y. Total Cost: **FINANCIAL Budget Adjustment:** No \$ 6,933,000 **Current F.Y. Net County Cost:** DATA For Fiscal Year: FY 10/11 **Annual Net County Cost:** \$6.933,000 Positions To Be **SOURCE OF FUNDS:** Indigent Defense Budget **Deleted Per A-30** Requires 4/5 Vote

C.E.O. RECOMMENDATION:

APPROVE

Dean Deines

County Executive Office Signature

MINUTES OF THE BOARD OF SUPERVISORS

On motion of Supervisor Tavaglione, seconded by Supervisor Ashley and duly carried, IT WAS ORDERED to approve the contract through December 31, 2010, at which time the matter will be re-bid, and IT WAS FURTHER ORDERED County Counsel shall revise the contract and bring back on the Consent Calendar for Board approval.

Aves:

Tavaglione, Stone, Benoit, and Ashley

Nays:

Buster

Absent:

None

Date:

March 16, 2010

Purchasing and Fleet Svcs. Prev. Agn. Ref.: 3.13 Dated 7/15/08

and 3.11 Dated 6/23/09

District:

Co.Co

Agenda Number:

Policy Policy SZI 12 Consent Consent F of Recomm.: Per Exec. Ofc.:

Kecia Harper-Ihem

Deputy

BOARD OF SUPERVISORS

FORM 11: Approval of the agreement with the Criminal Defense Lawyers to provide

Legal Indigent Defense Criminal Services for Riverside County

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BACKGROUND CONTINUED

A Request for Proposal (RFP) was issued to solicit bids for indigent defense services for both with and without an alternate public defender's office. The PD also provided a report detailing the costs to implement and operate an alternate PD. After reviewing the responses to the RFP as well as the costs to implement an alternate PD office, the option to continue contracting for indigent defense services was the most cost effective for the County at this time.

PRICE REASONABLENESS

Purchasing released a Request for Proposal, mailing solicitations to 99 companies, posting the advertisement in a law subscription, and advertising on the County's Internet. Two responses were received for Mid and Western Riverside County, submitted by Criminal Defense Lawyers, and Blumenthal Law Offices. An evaluation team consisting of personnel from the Executive Office, Probation, and the Superior Court reviewed the proposals. The evaluation team reviewed and scored each proposal based on the bidder's overall responsiveness to the requirements of the scope of service, the ability to perform, experience and capability, references, overall cost, and oral interviews. The evaluation committee recommends that Criminal Defense Lawyer receive the award as the lowest responsive/responsible bidder for the services described above.

The Criminal Defense Lawyers submitted a proposal for all cases for the Mid and Western County at an annual fee of \$6,933,000, and the Blumenthal Law Office submitted a proposal for all cases at an annual fee of \$6,933,100.

REVIEW/APPROVAL: Purchasing and County Counsel concurs with this request.

CRIMINAL DEFENSE AGREEMENT

for

LEGAL INDIGENT DEFENSE SERVICES

between

COUNTY OF RIVERSIDE

and

CRIMINAL DEFENSE LAWYERS (CDL)



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CONTRACT TO PROVIDE LEGAL SERVICES

THIS CONTRACT is made this ____ day of March, 2010, between the County of Riverside (hereinafter "COUNTY") and Criminal Defense Lawyers, (hereinafter "ATTORNEYS"), for Indigent Defense services to be provided in the Superior Court of the County of Riverside, Mid and Western County Region, not including Blythe, Indio or Palm Springs, as set forth herein.

RECITALS

WHEREAS, the right of all persons against whom Criminal Court proceedings are brought to be represented by Counsel is guaranteed by the Constitution of the United States and the Constitution of the State of California; and

WHEREAS, the cost and expense of each counsel in the representation of indigent adults in the specified proceedings are a proper and lawful charge upon the COUNTY; and

WHEREAS, it is in the public interest in circumstances where the Riverside County Public Defender declares a conflict of interest, or is otherwise unavailable, that the COUNTY contract with private counsel to render the usual and customary legal services required by law to be provided to individuals; and

NOW, THEREFORE, the parties hereto agree as follows:

- 1. <u>DESCRIPTION OF SERVICES</u>. COUNTY contracts with ATTORNEYS to provide legal representation for indigent parties in the Superior Court of the County of Riverside, Mid and Western Regions, when appointed by the Court as required by law, after a determination that a conflict of interest exists which causes the Public Defender to be unable to represent the defendant, or the Public Defender is relieved by the Court for extraordinary reasons, except for those cases enumerated in Section 6.
- 1.1 Indigent party(ies) means a defendant or defendants charged with a crime and cannot afford to hire private counsel.
- 2. <u>TERM OF PERFORMANCE</u>. This Contract shall take effect March 16, 2010, and continue in effect to and including March 15, 2011, renewable in one-year increments by written amendment through March 15, 2015, unless terminated sooner as provided herein.

- 3. SCOPE OF SERVICES. ATTORNEYS shall assume full responsibility for furnishing counsel necessary to provide daily representation in the various divisions and departments of the Courts within the Mid and Western County Region, wherever the cases may eventually be set for trial within the County of Riverside, and pursuant to the terms of this contract and in compliance with Appendix A, attached hereto and incorporated herein. For the purpose of providing such professional legal services, ATTORNEYS, at ATTORNEYS' own discretion, may perform the services, or cause them to be performed by other attorneys, who shall not be parties to this Contract, but are independent contractors and not agents or employees of ATTORNEY or COUNTY.
- 3.1 ATTORNEYS agree to accept all cases assigned to ATTORNEYS during the contract term, including:
- (a) All felony matters opened in the Superior Courts and represented through final judgment;
- (b) Three (3) special circumstance cases in which the People are seeking the death penalty;
 - (c) All special circumstance cases not involving the death penalty;
- ATTORNEYS will not accept appointment unless the Public Defender has declared a continuing conflict of interest or after the Court relieves the Public Defender for lack of preparation, incompetence, unavailability or reasons not related to a declaration of conflict pursuant to Penal Code Section 987.2. All violations of probation must be accompanied by a copy of the court minutes showing that a public defender representative appeared on the record and declared a continued state of conflict of interest at the time of their reappointment or alternatively, the billing must be accompanied by documentary affirmation of the continued conflict in the case supplied by the Public Defender at the time of their reappointment;
 - (e) All misdemeanor matters;
- (f) All miscellaneous matters; for example including but not limited to: diversion progress hearing; substance abuse enrollment hearings; reinstatement hearings; diversion fall-out

sentencings; proof of enrollment hearings; plea withdrawals; remittitur hearings; re-sentencings; witness advisements; and other unique and unusual matters.

- (g) All cases wherein the Office of the Public Defender has declared their unavailability based on "overload."
- 3.2 Special Circumstance cases are defined as all homicides in which the prosecution seeks the penalty of death or life imprisonment without the possibility of parole. Because ATTORNEYS accept all Special Circumstance cases, no Special Circumstance case in which the People are seeking the death penalty will be counted under 3.1(b) above until the District Attorney declares he is seeking the death penalty. When conflict Special Circumstance cases are assigned under this Contract, ATTORNEYS and COUNTY agree that ATTORNEYS shall assign two (2) attorneys on each of the three (3) death penalty cases if the need should arise.
- 3.3 For the purpose of this contract, "overload" is defined to mean a situation wherein the Office of the Public Defender declines to accept appointment by the Court due to a work overload resulting from insufficient staff and/or the volume of cases assigned.
- 3.4 For the purposes of this Agreement, a "case" is defined as follows: the representation of one person on one accusatory pleading. Multiple charges against a defendant in one accusatory pleading shall not prevent designation of a matter as a single case. If a single defendant is accused in more than one accusatory pleading, each separate pleading shall constitute a separate case. If multiple defendants are charged in a single accusatory pleading, it shall be considered that there are as many cases as there are defendants.
- 3.5 ATTORNEYS agree that representation of those charged with complex felonies, including Special Circumstance Homicides, is generally most effective when vertical representation is provided. Therefore, ATTORNEYS will, pursuant to this Contract, begin representation in these cases as soon as the Public Defender declares a conflict or is otherwise relieved, and defend or assign the case to a subcontract attorney at the earliest possible stage to insure vertical representation where appropriate.
- 3.6 ATTORNEY shall assist in the recovery of fees and funds pursuant to Penal Code Sections 987.5, 987.8(b), (c) and 987.81.

- 3.7 ATTORNEYS shall accept appointment when the Public Defender has declared a conflict, or after the Court relieves the Public Defender for lack of preparation, incompetence, unavailability or reasons not related to a declaration of conflict pursuant to Penal Code §987.2.
- 3.8 In subcontracting with other attorneys, ATTORNEYS shall consider the factors enumerated in Penal Code § 987 et. seq., the Rules of Professional Conduct governing lawyers in Business & Professions Code § 6000 et. seq., State Bar of California Guidelines on Indigent Defense Services Delivery Systems, the performance and case management guidelines for Criminal Defense Representation for the National Legal Aid & Defenders Association, and the State Bar Rules of California, as appropriate, including Rule 3-310. ATTORNEYS shall assure that all subcontractors satisfy the minimum requirements for practicing law in the State of California as determined by the California State Bar Association, and are competent and provide constitutionally effective assistance. ATTORNEYS further warrant that they will provide attorney(s) qualified to handle Death Penalty cases when required. ATTORNEYS shall submit a list of all subcontracting attorneys to the Executive Office at the beginning of each Fiscal Year and as necessary, when any changes in subcontracting attorneys occurs. Evidence of the qualification(s) of such subcontracting attorneys shall be provided with the list.
- 3.8.1 Each subcontracting attorney representing a defendant accused of a serious or violent felony pursuant to California Penal Code section 1192.7 must have served at least twenty-four (24) to thirty-six (36) months as a prosecutor, a public defender, assigned counsel or private defense attorney and has been lead trial counsel in at least five (5) to twenty (20) jury trials to verdict and sentencing. Five (5) of said jury trials must be felony matters.
- 3.8.2 Each subcontracting attorney representing a defendant in felony matters not delineated in section 4.7 (B), above, or involved in a probation revocation hearing involving a felony matter must have served at twelve (12) to thirty-six (36) months as a prosecutor, public defender, assigned counsel or private defense attorney and has been lead trial counsel in at least five (5) to twenty (20) jury trials.
- 3.8.3 Each capital case assigned by ATTORNEY will be staffed by two attorneys. The lead attorney shall be an active trial practitioner with ten (10) years' litigation experience in the field of criminal law, have prior experience as lead counsel in either (A) at least ten(10) serious or violent felony Form 116-310 Rev 4/07/2009 RFP# EOARC-015

jury trials, including at least two (2) murder cases, tried to argument, verdict, or final judgment; or (B) at least five (5) serious or violent felony jury trials, including at least three (3) murder cases, tried to argument, verdict, or final judgment, have completed within two (2) years prior to appointment at least fifteen (15) hours of capital case defense training approved for Minimum Continuing Legal Education credit by the State Bar of California; and other qualifications as delineated in Rule 4.117(d) of the 2005 California Rules of Court.

- 3.8.4 Each capital case assigned by ATTORNEY will be staffed by two attorneys. The associate attorney (second chair) shall be an active trial practitioner with a least three (3) years' litigation experience in the field of criminal law; have prior experience as (A) lead counsel in at ten (10) felony jury trials tried to verdict, including three (3) serious or violent felony jury trials tried to argument, verdict, or final judgment; or (B) lead or associate counsel in at least five (5) serious or violent felony jury trials, including at least one (1) murder case, tried to argument, verdict or final judgment; have completed within two (2) years prior to appointment at least fifteen (15) hours of capital case defense training approved for Minimum Continuing Legal Education credit by the State Bar of California and other qualifications as delineated in Rule 4.117(e) of the 2005 California Rules of Court.
- services reasonably and legally required herein from the time of appointment, to and including, a final adjudication or disposition of such case. Disposition in criminal cases shall mean: 1) the dismissal of charges; 2) the entering of an order of deferred prosecution; 3) an order or result requiring a new trial; 4) imposition of sentence; 5) an order imposing probation; or 6) deferral of any of the above coupled with any other hearing on the cause number, including but not limited to felony or misdemeanor probation review that occurs within thirty (30) days of sentence, deferral of sentence or entry of an order of deferred prosecution. No hearing that occurs after thirty (30) days of any of the above will be considered part of case disposition for the purpose of this contract, except that a restitution hearing ordered at the time of the original disposition, whether it is held within 30 days or subsequently, shall be included in case disposition. Disposition includes the filing of a notice of appeal, if applicable.
- 3.10 It is the intent of COUNTY that all Felony Trials are to be litigated or otherwise resolved in a timely manner. In order to assure that Penal Code Section 1050 requests for continuances Form 116-310 Rev 4/07/2009 RFP# EOARC-015

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do not hinder a timely resolution of assigned cases, all contracted felony trial attorneys must submit a monthly report listing all cases not resolved within four (4) months of arraignment, following the filing of an Information (an Information being the charging document filed by the District Attorney following a preliminary hearing).

- 3.11 In order to effectuate an early resolution of felony cases, the Riverside Superior Court has designated Vertical Calendar Departments (VCDs) in the Mid and Western County Region. These Departments have been established to reduce the backlog of criminal cases and ensure that criminal cases will not be dismissed under the speedy trial requirements of Penal Code Section 1382.
- (a) ATTORNEYS shall dedicate experienced criminal law attorneys to be assigned to Departments designated as the Vertical Calendar Department (VCD) in the Mid and Western County Region. These sub-contracting attorneys shall be available to the designated Departments during normal Court business hours. ATTORNEYS understand that the availability of the sub-contracting attorneys to the assigned Department(s) is of paramount importance;
- (b) ATTORNEYS shall assume full responsibility for assigning only sub-contracting attorneys who have the necessary experience, qualifications and capabilities to handle cases assigned to these specialty departments;
- (c) ATTORNEYS understand that the restructuring of these specialized departments is a concept being utilized by the Riverside Superior Court for case flow management, and may be changed or discontinued by the Court at any time. ATTORNEYS further understand that the COUNTY cannot guarantee that the need for the sub-contracting attorneys will continue. The COUNTY retains the right to determine that there is no longer a need to provide full time attorneys to the specialized departments based on their underutilization or the Court's redesignation of these departments. If for any reason the Court discontinues one or more of the Felony VCD's, ATTORNEYS and COUNTY shall negotiate appropriate adjustments to the contract services and associated compensation;
- (d) ATTORNEYS understand that pursuant to this contract with COUNTY, they are obligated to handle all cases filed in the Riverside Superior Court Mid and Western County Region upon notification of a conflict of interest by the Office of the Public Defender and that the additional attorneys assigned to the specialized departments is solely due to the request of the Superior Court and the Form 116-310 Rev 4/07/2009 RFP# EOARC-015

Administrative Office of the Courts that the specialized departments be staffed with dedicated, well qualified attorneys from the District Attorney's Office, the Public Defender's Office and by Contract Panel Attorneys;

- (e) ATTORNEYS shall report the following information to the COUNTY as requested: the cases assigned to all VCD'S, providing the department number, case number, date assigned, charge, name of assigned attorney, and any other relevant information.
- 4. <u>EXCLUSIONS</u>. ATTORNEYS shall not be obligated under this Contract to provide defense in the following cases:
- (a) Stand-by or Co-Counsel when a defendant has waived counsel or represents himself in propria persona;
- (b) All post-trial appellate proceedings including appeals to the Appellate Department of Superior Court or higher Appellate Courts;
 - (c) All federal proceedings;
 - (d) All parole violation hearings;
 - (e) All civil forfeiture proceedings;
- (f) Any case in which the Court either removes or refuses to appoint the Public Defender on other than conflict grounds or fails to make an actual finding of incompetence under "Marsden".
- 5. <u>ADMINISTRATIVE DUTIES</u>. ATTORNEYS shall assign an Administrative Attorney under this Contract. In cases involving multiple defendants, the Administrative Attorney shall designate counsel for each defendant. In no case shall the designating Attorney appoint him or herself as Trial Attorney in such multiple defendant cases.
- 6. <u>PERFORMANCE MANAGEMENT</u>. ATTORNEYS shall have the responsibility for significant administrative duties under this contract to avoid conflicts of interest and monitoring subcontracting attorneys. The purpose of monitoring individual attorney caseloads is to ensure that all clients represented under this contract receive effective assistance of counsel under the Constitutions of the United States and the State of California.

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- ATTORNEYS shall require each subcontracting attorney participate in 6.1 Mandatory Continuing Legal Education programs focusing on applicable law including but not limited to criminal law and procedure, and trial advocacy law. ATTORNEYS shall encourage subcontracting attorneys to participate in shared training with the Public Defender to the extent possible. ATTORNEYS shall review on a yearly basis the performance of each subcontracting attorney. This review shall include inquiry and/or observation by ATTORNEYS of the performance of the independent subcontractor in a trial or other relevant courtroom setting. ATTORNEY will require the subcontracting attorney to provide proof of attendance at MCLE programs and to report participation in educational programs or other informal training. ATTORNEYS will assure that only attorneys with the requisite skill and experience handle particular category(ies) of cases and are assigned to such cases. ATTORNEYS shall periodically monitor and evaluate the work of investigators and the performance of experts and other providers of ancillary services.
- 6.2 ATTORNEYS shall immediately notify COUNTY in writing when it become aware that a complaint lodged with the California State Bar Association/discipline body has resulted in a reprimand, suspension or disbarment of any attorney who is a member of ATTORNEYS' staff or working as a subcontractor.
- 6.3 In addition to the monthly reports required under Section 11.1 of this contract, ATTORNEYS shall submit the following quarterly written reports to the COUNTY. COUNTY may, at its option, request these reports be submitted on a monthly basis. The quarterly reports shall include: a summary on the evaluation of the investigators and other providers of ancillary services used under this contract; a summary of subcontract attorney evaluations and observations; average number of MCLE approved training hours; participation in other educational programs related to the practice of criminal law; case aging reports; and any other information that may be indicative of the quality of representation provided by ATTORNEYS, or such other information as requested by COUNTY. The report shall be accompanied by a certification from ATTORNEYS that they have reviewed the performance of each independent subcontractor as described in 6.1 above. At the COUNTY's request, ATTORNEYS shall meet to discuss all cases and contract issues at any time during the contract period.

7. <u>COMPENSATION</u>. The contract cost for March 16, 2010 through March 15, 2011 shall be a maximum of \$6,933,000.00 plus expenses as set forth in Section 8 herein. COUNTY shall pay ATTORNEYS up to the sum of \$577,750.00 per month paid in arrears. It remains the responsibility of the ATTORNEYS to oversee the budgeted funds to ensure they are properly disbursed to provide the legal services required under this Contract.

7.1 It is understood that, to the extent, ATTORNEYS' constitutional and necessary level of legal representation under the Contract may tend to justify additional payment, such necessary services in all but the most extreme circumstances, will all be considered by the ATTORNEYS to be their pro bono publico contribution to the administration of justice.

7.2 If, in addition, in ATTORNEYS' estimation an extreme circumstance arises, ATTORNEY may make a timely request for additional compensation from the County Executive Office. Extreme circumstances shall generally be limited to extremely protracted felony cases; cases involving trial for more than three defendants assigned to the Contract, extraordinary change of venue cases involving extreme expense, and such similar circumstances as may arise. ATTORNEYS' request must be in writing and include a complete justification of action or anticipated extra expenses and complete itemization of requested extraordinary payment.

7.3 For every death penalty case beyond the three (3) specified in Section 3.1 herein for which ATTORNEYS agreed to provide service under this Contract, ATTORNEYS agree to to assist the COUNTY and the Court by seeking qualified counsel to accept the case(s). ATTORNEYS shall send a letter to the County Executive Office recommending the appropriate case category, and will qualify the attorneys for each case, providing a brief description of the qualification of counsel or remit CR-191 *Declaration of Counsel For Appointment In Capital Case*, and enumerate the circumstances indicative of the suggested category as set out and approved by the Riverside County Board of Supervisors and adopted by the Riverside Superior Court as Court Policy Memorandum (Administrative) #C10.4 adopted 11/21/07. If ATTORNEYS are unable to recommend counsel, or if circumstances arise where it is necessary for the COUNTY to find representation for Defendant(s), ATTORNEYS shall immediately notify COUNTY and the County Executive Office will assist in finding counsel with the help of County Counsel.

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- Compensation of these Death Penalty appointed counsel will be paid by the 7.4 County Executive Office upon review and approval of a written invoice. Compensation will be based on the percentages set out in the Board and/or Court Policy Memorandum #C10.4 or upon approval of the County Executive Officer or his/her designee. ATTORNEYS shall review billings, if requested by the County Executive Office.
- 7.5 With respect to the total contract price, at the end of the contract term, the COUNTY shall review the number of Death Penalty cases handled by ATTORNEYS, and if the number of cases handled are less than specified in Section 3.1(b), the parties will meet and confer with regard to an equitable adjustment to the contract compensation and reimbursement to COUNTY.
- 8. EXPENSES. ATTORNEYS shall pay all costs of specialized and professional services reasonably necessary to assist in the defense and preparation and presentation of their case, including for those cases designated "overload", including: medical and psychiatric examination: investigative services: expert testimony: forensic services: language interpretation: discovery costs: reporter's transcripts: and fees for experts appointed pursuant to statute: from a trust account they hold for the County of Riverside, except for those services reimbursed pursuant to Penal Code § 987.9. ATTORNEYS shall, within 90 days after the start date of this Contract, provide the County Executive Office with a written policy, acceptable to the County Executive Office, governing the use and accounting of the trust account(s) established pursuant to this Section 8. ATTORNEYS shall disseminate these policies and procedures to all attorneys that they engage to provide services under this contract. ATTORNEYS shall require their attorneys to provide all their investigators and other specialized and professional service vendors with the ATTORNEYS' written policies and procedures pertaining to approval, invoicing and payment. The written policy shall address the issues described in Attachment A. For these services during the contract term, the sum of \$40,000, per month, for Western County cases, and \$35,000 per month for Mid County cases, shall be paid to ATTORNEYS monthly, in arrears, and set aside monthly and maintained in a separate interest bearing trust accounts for this purpose, EXCEPT that payments shall be suspended when the balance in ATTORNEYS' trust account for all criminal Penal Code 987.2 cases exceeds \$45,000 for each region. Additionally, upon written agreement of ATTORNEYS and the Count y Executive Officer, or designee, the monthly expense

payments may be modified in amount or timing but in no event shall exceed the maximum amount per month as set forth in this Section 8. Any interest accrued from these funds will be redeposited into the respective trust account and used by the ATTORNEYS to pay the costs incurred herein (Business & Professions Code §6211(b)). These funds remain the property of the County of Riverside and at the end of the contract, or upon request of COUNTY, all or a portion of the unexpended funds shall be returned to COUNTY, and an accounting provided to the County Executive Office within 30 days of termination, for all sums expended, including accrued interest. ATTORNEYS may not expend from the Criminal trust account more than \$5,000 per death penalty case for law clerk or paralegal services without approval from the County Executive Officer.

- 9. <u>TERMINATION</u>. Either Party may cancel this Contract, in whole or in part, on ninety-(90) day's written notice to the other party. In the event this Contract is canceled, ATTORNEYS shall be responsible for the matters currently assigned to ATTORNEYS as set forth in Section 24.3.
- deemed independent and shall be wholly responsible for the manner in which they perform the services required by this Contract. ATTORNEYS exclusively assume responsibility for the acts of their employees and subcontractors as they relate to the services to be provided during the course and scope of their employment. ATTORNEYS, their agents, employees and independent contractors and their agents and employees shall not be considered in any manner to be employees of the County of Riverside.
- 11. <u>RECORDS.</u> ATTORNEYS shall keep sufficient records to enable COUNTY to establish the cost of representing each individual in Court proceedings and allow County of Riverside to attempt to recover such costs from whoever may be obligated to reimburse the COUNTY.
- ach month, on opened and concluded cases to the County Executive Office. Such reports shall be in a format as specified by the County Executive Office, and include name of defendant; type of case; case number; charge; disposition; number of cases opened, closed and reopened, transferred, or where a substitution for previously appointed counsel has occurred; and a notation of which cases ATTORNEYS were appointed on under Section 3.1 a), b), c), and d) herein. ATTORNEYS understand that COUNTY Form 116-310 Rev 4/07/2009 RFP# EOARC-015

the report must be done in a timely manner not to exceed sixty (60) days from the required submission date of the monthly report by ATTORNEYS. ATTORNEYS shall also furnish a monthly report of expenditures for the criminal trust account funds, that includes the vendor, type of expense (e.g., investigation, expert, etc.), client/case identifier (not name and/or case number of defendant), and amount of expense. The report shall additionally include the current balance of the account. ATTORNEYS shall utilize a standard electronic accounting system to input and maintain data and compile records. Should ATTORNEYS feel an indigent defendant referred does not qualify for services, ATTORNEYS shall immediately so advise defendant and the Court and request determination by the Court. In no event shall ATTORNEYS accept anything of value as consideration for services rendered to any indigent defendant that ATTORNEYS have been appointed to represent by the Courts, except as provided in this Contract. ATTORNEY shall not charge any defendant for services rendered pursuant to this Contract.

relies on the monthly reports to determine the cost of services and that any correction or adjustment to

- 11.2 For all cases where ATTORNEYS are providing legal counsel to any state inmate charged with an offense during the time sentenced to a state correctional facility, ATTORNEYS shall track the hours related to handling that specific case. Attorney hours are a specific requirements of the State of California in order for counties to seek reimbursement for indigent defense services provided on behalf of state indigent inmates' charged with a crime while in custody. The report on these hours shall be submitted with the monthly statistics.
- 11.3 Records maintained by ATTORNEYS' shall be sufficient to reflect all direct and indirect costs of services performed pursuant to this contract, including those related to subcontracts and personal service contracts. These records shall include but not be limited to: documentation of any funds expended by ATTORNEY for personal service contracts or subcontracts; documentation of the service rendered under the contract(s); and reports of the time spent by each subcontractor or personal service contractor.
- 11.4 COUNTY may, at its discretion, audit or inspect ATTORNEYS' files, books and/or financial records relating to the Contract, at any reasonable times. ATTORNEYS shall be audited by an outside auditor a minimum of once every twelve months, at the end of the contract period.

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- 12. <u>HOLD HARMLESS.</u> ATTORNEY shall indemnify and hold the COUNTY, Special Districts, their respective directors, officers, Board of Supervisors, agents, elected officials and employees free and harmless from any liability, whatsoever, based or asserted upon any act(s) or omissions(s) of ATTORNEYS, their employees, agents and subcontractors, for property damage, bodily injury, or death or any other element of damage of any kind or nature, relating to or in anyway connected with or arising from the accomplishment of the services to be performed by ATTORNEYS hereunder; and ATTORNEYS shall defend, at its sole expense, including attorney fees, COUNTY, Special Districts, their respective directors, officers, Board of Supervisors, agents, elected officials and employees in any legal action (s) or claims(s) based upon such alleged act(s) or omission(s) whether the subject action(s) or claim(s) are well-founded, properly filed or pleaded, or not commenced in a court of competent jurisdiction.
- 13. <u>INSURANCE</u>: Without limiting or diminishing the ATTORNEYS' obligation to indemnify or hold the COUNTY harmless, ATTORNEYS shall procure and maintain or cause to be maintained, the following insurance coverages during the term of this Agreement.
- 13.1 <u>Workers' Compensation</u>: If ATTORNEYS have employees as defined by the State of California, ATTORNEYS shall maintain statutory Workers' Compensation Insurance (Coverage Form 116-310 Rev 4/07/2009 RFP# EOARC-015

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A) as prescribed by the laws of the State of California. Policy shall include Employers' Liability (Coverage B) including Occupational Disease with limits not less than \$1,000,000 per person per accident. Policy shall be endorsed to waive subrogation in favor of the County of Riverside; and, if applicable, to provide a Borrowed Servant/Alternate Employer Endorsement.

- ATTORNEYS shall maintain Commercial Commercial General Liability: 13.2 General Liability insurance coverage, including but not limited to, premises liability, unmodified contractual liability, completed operations, personal and advertising injury covering claims, which may arise from or out of ATTORNEYS' performance of its obligations hereunder. Policy shall name the County of Riverside, its special districts, agencies, districts and departments, their respective directors, officers, Board of Supervisors, elected officials, employees, agents or representatives as an Additional Insured. Policy's limit of liability shall not be less than \$1,000,000 per occurrence combined single limit. If such insurance contains a general aggregate limit, it shall apply separately to this agreement or be no less than two (2) times the occurrence limit.
- 13.3 Vehicle Liability: If vehicles or mobile equipment are used in the performance of the obligations under this Agreement, ATTORNEYS shall maintain liability insurance for all owned, non-owned or hired vehicles in an amount not less than \$1,000,000 per occurrence combined single limit. If such insurance contains a general aggregate limit, it shall apply separately to this agreement or be no less than two (2) times the occurrence limit. Policy shall name the County of Riverside, its special districts, agencies, districts and departments, their respective directors, officers, Board of Supervisors, elected officials, employees, agents, or representatives as an Additional Insured.
- 13.4 Professional Liability: ATTORNEYS shall maintain Professional Liability Insurance providing coverage for performance of work included within this Agreement, with a limit of liability of not less than \$1,000,000 per occurrence and \$2,000,000 annual aggregate If ATTORNEYS' Professional Liability Insurance is written on a claims made basis rather than an occurrence basis, such insurance shall continue through the term of this Agreement. Upon termination of this Agreement or the expiration or cancellation of the claims made insurance policy ATTORNEYS shall purchase either 1) an Extended Reporting Endorsement (also known as Tail Coverage); or, 2) Prior Dates Coverage from a new insurer with a retroactive date back to the date of, or prior to, the inception of this Agreement; or, 3) Form 116-310 Rev 4/07/2009 RFP# EOARC-015

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Form 116-310 Rev 4/07/2009 RFP# EOARC-015

demonstrate through Certificates of Insurance that Consultant has maintained continuous coverage with the same or original insurer. Coverage provided under items; 1), 2) or 3) will continue for a period of five (5) years beyond the termination of this Agreement. The ATTORNEYS shall provide proof of coverage to COUNTY within 30 days of execution of the Contract.

Blanket Commercial Crime Policy: ATTORNEYS shall maintain a Blanket 13.5 Commercial Crime Policy including, but not limited to, coverage provided under Forms 'A', 'B' and 'F' for all Directors, Officers, employees, agents and representatives who may be involved in any way with the direction, handling, depositing, payment or other function that involves COUNTY funds associated with the performance of this Contract with a limit of liability of not less than an amount per loss equal to, or greater than, the maximum amount of COUNTY money that may be in trust with the ATTORNEYS at any one time. The coverage will remain in force for at least three (3) years subsequent to the termination of this Agreement or until that time when all moneys have been reconciled and the COUNTY has agreed in writing that all financial issues have been completed and the ATTORNEYS no longer has any COUNTY assets held in the Trust as defined herein. If this coverage is written on a Claims-Made basis, the ATTORNEY will provide either 1) an Extended Reporting Endorsement (also known as Tail Coverage); or, 2) Prior Dates Coverage from a new insurer with a retroactive date back to the date of, or prior to, the inception of this Contract; or, 3) demonstrate through Certificates of Insurance that ATTORNEYS have maintained continuous coverage with the same or original insurer. Such extended claims made coverage shall be maintained for a period of three years or until that time when all moneys have been reconciled and the COUNTY has agreed in writing that all financial issues have been completed and the ATTORNEYS no longer has any COUNTY assets held in the Trust as defined herein. In the alternative, ATTORNEYS may obtain a Fidelity Bond acceptable to COUNTY.

13.6 General Insurance Provisions - All lines:

(a) Any insurance carrier providing insurance coverage hereunder shall be admitted to the State of California and have an A.M. BEST rating of not less than an A: VIII (A: 8) unless such requirements are waived, in writing, by the County Risk Manager. If the County's Risk Manager waives a requirement for a particular insurer, such waiver is only valid for that specific insurer and only for one policy term.

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(b) The ATTORNEYS' insurance carrier(s) must declare its insurance self-insured retentions. If such self-insured retentions exceed \$500,000 per occurrence, such retentions shall have the prior written consent of the County Risk Manager before the commencement of operations under this Agreement. Upon notification of self insured retentions which are deemed unacceptable to the COUNTY, at the election of the County's Risk Manager, ATTORNEYS' carriers shall either; 1) reduce or eliminate such self-insured retentions as respects this Agreement with the COUNTY, or 2) procure a bond which guarantees payment of losses and related investigations, claims administration, defense costs and expenses.

(c) The ATTORNEYS shall cause their insurance carrier(s) to furnish the County of Riverside with 1) a properly executed original Certificate(s) of Insurance and certified original copies of Endorsements effecting coverage as required herein; or, 2) if requested to do so orally or in writing by the County Risk Manager, provide original Certified copies of policies including all Endorsements and all attachments thereto, showing such insurance is in full force and effect. Further, said Certificate(s) and policies of insurance shall contain the covenant of the insurance carrier(s) shall provide no less than thirty (30) days written notice be given to the County of Riverside prior to any material modification or cancellation of such insurance. In the event of a material modification or cancellation of coverage, this Agreement shall terminate forthwith, unless the County of Riverside receives, prior to such effective date, another properly executed original Certificate of Insurance and original copies of endorsements or certified original policies, including all endorsements and attachments thereto evidencing coverages and the insurance required herein is in full force and effect. Individual(s) authorized by the insurance carrier to do so on its behalf shall sign the original endorsements for each policy and the Certificate of Insurance. ATTORNEYS shall furnish COUNTY with original Certificate(s) of Insurance and certified original copies of endorsements or policies of insurance including all endorsements and any and all other attachments as required in this. The ATTORNEYS shall provide proof of coverage to COUNTY within 7 days of execution of the Contract.

(d) It is understood and agreed by the parties hereto and the ATTORNEYS' insurance company(s), that the Certificate(s) of Insurance and policies shall so covenant and shall be construed as

primary insurance, and the COUNTY'S insurance and/or deductibles and/or self-insured retentions or self-insured programs shall not be construed as contributory.

- (e) If, during the term of this Agreement or any extension thereof, there is a material change in the scope of services or performance of work the Risk Manager of the County of Riverside reserves the right to adjust the types of insurance required under this Agreement and the monetary limits of liability for the insurance coverages required herein, if; in the County Risk Manager's reasonable judgment, the amount or type of insurance carried by the ATTORNEYS has become inadequate.
- 14. MATERIAL BREACH. Notwithstanding the provisions of Section 2., the failure of ATTORNEYS or their agents, subcontractors or employees to comply with the terms of this Contract and any reasonable directions, by or on behalf of the COUNTY, issued pursuant thereto shall constitute a material breach of Contract by ATTORNEYS, and, in addition to any other remedy authorized by law, COUNTY shall have the right to terminate said Contract immediately. Failure to exercise this right of termination shall not constitute a waiver of such right, which may be exercised at any subsequent time. At the option of COUNTY, this Contract may be terminated upon the happening of any of the following:
 - (a) Violation of any material provision of this Contract;
- (b) Institution of proceedings by, or against, any ATTORNEYS under the bankruptcy laws of the United States;
- (c) Discovery that this Contract was obtained through fraud by commission or omission;
 - (d) Suspension of business operation, or receivership, of ATTORNEYS;
 - (e) Any assignment of this Contract without prior COUNTY approval;
- (f) The institution of disciplinary proceedings against any ATTORNEYS by the California State Bar; or
- (g) The commencement of criminal prosecution of any ATTORNEYS in any Court anywhere;
 - (h) Failure to observe the Rules of Professional Conduct, including Rule 3-310.
 - (i) Failure to comply with the provisions of section 3.8 herein.

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for termination, and failure of COUNTY to exercise its rights to terminate shall not constitute waiver of such right, which may be exercised at any subsequent time.

15. CONFLICT OF INTEREST. ATTORNEYS shall exercise reasonable care and diligence to prevent any actions or conditions that could result in a conflict of interest. This obligation

It is understood that the above-noted items are not exclusive of any other causes

- diligence to prevent any actions or conditions that could result in a conflict of interest. This obligation applies to ATTORNEYS, ATTORNEYS' employees, agents, relative sub-tier contractors, and third parties associated with or accomplishing work for ATTORNEYS under this contract.
- (a) ATTORNEYS will establish measures to prevent employees or agents from making, receiving, providing, or offering gifts, entertainment, payment, loans, or other considerations, which could be deemed to appear to influence individuals to act contrary to the best interest of the COUNTY.
- (b) No officer, employee, or agent of COUNTY, the State of California or the Federal Government, who exercises any function or responsibility in connection with the planning and implementation of the services being funded herein shall have any personal financial interest, direct or indirect, in this contract or in Criminal Defense Lawyers.
- (c) ATTORNEYS shall not sit as Judge Pro Tem in any of the Courts that ATTORNEYS provide representation for indigent services under this contract.
- (d) ATTORNEYS shall provide conflict free representation. ATTORNEYS are aware of *Christian v. Jackson* (1996) 41 C.A.4th 986, and *Castro v. Los Angeles Board of Supervisors* (1991) 232 C.A.3d 1432, and the guidelines expressed therein.
- 16. <u>PRIVATE PRACTICE</u>. ATTORNEYS shall not be prohibited from engaging in the private practice of law, including the defense of those charged with crimes or any and all proceedings in the Courts of the County of Riverside. ATTORNEYS shall not accept in his or her private practice any case, which may cause a conflict of interest, which would preclude ATTORNEYS from providing representation to indigents pursuant to this Contract. If ATTORNEYS or attorney subcontractors split their work between work under this contract and other business, the monthly report will indicate the percentage of time that attorney(s) devote to private matters compared to work under this contract, and also include a certification by each attorney subcontractor(s) regarding such time.

- 17. <u>WAIVER</u>. No waiver by any party of any existing default by any other party shall be deemed to waive any subsequent default by such party.
- 18. <u>ASSIGNMENT</u>: This Agreement shall not be assigned by ATTORNEYS, either in whole or in part, without prior written consent of COUNTY. Any assignment or purported assignment of this Agreement by Consultant without the prior written consent of COUNTY will be deemed void and of no force or effect.
- 19. <u>CUMULATIVE RIGHTS</u>. All rights hereunder are cumulative, not alternative, and are in addition to any other rights given by law.
- 20. <u>ENTIRE AGREEMENT</u>. This Contract supersedes any prior agreements between the Parties and is the sole basis for Contract between the Parties. This Contract expresses the understandings of the Parties concerning all matters covered.
- 21. <u>ALTERATION</u>. No addition to, or alteration of, the terms of this Contract, whether by written or oral understanding of the Parties, their officers, agents or employees, shall be valid unless made in the form of written amendment to this Contract and formally approved by the Parties.
- 22. <u>SUBCONTRACTS</u>. The Parties agree that ATTORNEYS shall not sign contracts with subcontractors wherein there is a clause in said contracts prohibiting subcontractors from submitting proposals when COUNTY solicits proposals for Indigent Defense Services.
- 23. NONDISCRIMINATION. Neither ATTORNEYS nor any subcontractor or other party providing services related to this contract, shall discriminate on the basis of race, color, sex, religion, national origin, creed, marital status, age, sexual orientation, or the presence of any sensory, mental or physical handicap, in employment or application for employment, subcontracting or in the administration or delivery of services or any other benefit under this contract.
- 24. <u>CONTINUITY OF REPRESENTATION</u>. The Parties agree that at the conclusion of this Contract term, or earlier if the Contract is canceled by either Party, that there will be a need to provide for the existing caseload through its completion. Continuity of counsel is desired where there is an established attorney-client relationship. Each case will be reviewed independently. To that

end, COUNTY agrees for the sake of the clients, to have any successor attorney absorb matters not yet set for trial.

- 24.1 As to those cases already set for trial, the Parties agree upon the following:
- (a) Any case, except Special Circumstance Homicides, that is originally set for trial with a trial date more than 90 days after the expiration of this Contract, or any case including Special Circumstance Homicides or vertical prosecution cases in which arraignment is pending in the Superior Court will be transferred to the new attorney if there is one, if no conflict of interest exists;
- (b) Special Circumstance Homicides that have been assigned to ATTORNEYS for less than 180 days shall be transferred to successor attorney. ATTORNEYS will assist new counsel in preparation as requested by that counsel;
- (c) It is anticipated that ATTORNEYS or subcontract attorneys will remain as counsel on all other Special Circumstance cases set for trial, all vertical prosecution cases set for trial, and all other felonies in which a trial date is, or has previously been, set by that ATTORNEYS.
- 24.2 The first two provisions above provide for transfer of cases to successor attorney and responsibility for providing adequate legal counsel, but the Parties agree that the Court can hear any motion brought by any counsel on behalf of any client affected by this process and that decision may be contrary to this process.
- 24.3 For those cases that cannot be transferred to successor attorney, the Parties agree that the COUNTY's liability for costs shall be limited to the following:
- (a) COUNTY shall pay ATTORNEYS up to one additional month at current negotiated rates, which will compensate for trial preparation and trial except as set forth below. For those cases originally scheduled for trial during the Contract term or within 60 days of the termination of the Contract, no additional payment is provided beyond the per case cost as reflected in Section 23, not to exceed one month's compensation.
- (b) For those cases originally set for trial more than 60 days after termination of the Contract, the following payment schedule will apply:

Special Circumstance Homicides

\$500/day or \$250/half day per Attorney

Trial or motion (excluding 1050 motions)

1	Vertical Prosecution and Non- \$400/day or \$200/half day	
2	Special Circumstance Homicides Trial or motion (excluding 1050 motions)	
3	Other \$350/day or \$175/half day	
4	Trial or motion (excluding 1050 motions)	
5	(c) It is agreed that if a case has been assigned to ATTORNEYS during the term of	
6	this Contract, costs of ATTORNEYS preparation have already been paid, and only motion and trial	
7	costs will be paid in addition as set forth above. Special Circumstance Homicides are the exception, and	
8	each case that has been assigned to the ATTORNEYS for less than 180 days but cannot be transferred to	
9	successor counsel due to a conflict, will be negotiated separately with a representative from the County	
10	Executive Office and the ATTORNEYS to cover the cost of ATTORNEYS preparation. Any	
11	exceptional cases may be negotiated separately as well.	
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1	25. <u>NOTICES</u> . All correspondence an	nd notices required or contemplated by this Agreement
2	shall be delivered to the respective parties at the addresses set forth below and are deemed submitted on	
3	(1) day after their deposit in the United States Mail, postage prepaid:	
4		
5	County of Riverside County Executive Office	ATTORNEY Criminal Defense Lawyers
6	4080 Lemon St. 4th Floor Riverside, CA 92501	3685 Main Street, Suite 250 Riverside, CA 92501
7	Attn: County Executive Officer	Attn: Paul Grech or Steve Harmon
8		
9		ATTORNEY
10	DATED: 3-11-2010	By Out In
11		Paul Grech
12	3	ATTORNEY 17 1
13	DATED: 3-1/-10	Steve Harmon
14		
15	DATED:	County of Riverside
16	ATTEST:	By
17	Kecia Harper-Ihem, Clerk	Chairman, Board of Supervisors
18		MARION ASHLEY
19	By	
20	Deputy	
21		
22		26
23		
24		
25	FORM APPROVED COUNTY COUNSEL	
26	BY: MARSHAL VICTOR DATE	
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ATTACHMENT A

Definitions

Wherever these words occur in this Attachment, shall have the following meaning:

- a) "ATTORNEY" shall mean any employee, agent or representative of the contract company used in conjunction with the performance of this contract.
- b) "Vendor" shall mean an individual, firm, partnership or corporation that performs services for the ATTORNEY or his or her subcontract attorney, either directly or through a duly authorized representative.
- c) "County" shall mean the County of Riverside and its Executive Office (EO). For purposes of this amendment, E.O. and County are used interchangeably.

Specialized and Professional Services Trust Account Policy

- (1) ATTORNEY shall retain on file written documentation from each engaged subcontract attorney and professional vendor; a signed acknowledgment of the following: (a) has read and understands the written policies and procedures pertaining to Requests for Approval, reporting and invoicing; (b) understands that subcontract attorney and vendor must respond to all inquiries by the ATTORNEY, and the County regarding billings and payments protocols unless such request infringes upon attorney client privileges, and (c) understands that subcontract attorney and any additional vendor may not get paid the full amount included in the invoice and/or may be required to reimburse the County for inappropriate or unauthorized expenditures.
- (2) ATTORNEY shall implement the following internal controls:
 - (a) Reasons for approving fewer or more hours than requested will be documented;
 - (b) Dates initial and any supplemental requests were approved will be recorded on the request forms and in ATTORNEY's electronic case tracking systems; and,
 - (c) The number of requests made, total number of hours approved, hours used, and hours remaining will be tracked and recorded for each case.

- (3) ATTORNEY shall include the following policies and procedures regarding invoices for specialized and professional services, and insure their subcontract attorneys and any subsequent vendors adhere to these policies and procedures:
 - (a) Invoices will include all case identifiers described above; travel time, start and end locations when requesting reimbursement for miles; accurate total miles, total hours, and total dollar amounts; billing by the tenths or quarter of an hour, whichever is less; and total hours authorized, used and remaining on the case.
 - (b) ATTORNEY shall ensure by their signature on the invoice that the work performed was consistent with what was described and authorized in the corresponding "Request for Approval", and those the dates for which hours are billed were after the date of approval for investigative work and before the case was close.
 - (c) ATTORNEY shall review all invoices to ensure that the work performed is consistent with what was described in the Request for Approval and the number of hours approved and was conducted after the date of approval and before the case was closed;
 - (d) Verify that all calculations on the invoices are correct, including use of the correct mileage and hourly rates for investigations;
 - (e) Verify that the dates of each activity are within the billing period for the invoice;
 - (f) Bill in increments of tenth or quarter hours, whichever is lower.
 - (g) Examples of investigative activities that would not be subject to payment by the ATTORNEY include: (i) work performed over the number of hours approved; (ii) worked performed after the date a case was closed; and, (iii) administrative activities that are not considered investigative, such as setting up files, filling out required paperwork for the ATTORNEY, indexing, or placing discovery into binders.

(4) The ATTORNEY shall:

(a) Assign, record, and track internal file numbers for each case with specialized and professional expenditures by defendant and case.

- (b) Include the internal file numbers as a case identifier in the monthly reports of expenditures of Trust Account Funds, in addition to the vendor, type of service, amount of expense, and current balance of the account.
- (c) Include in the paper documents associated with each payment from Trust Account Funds: (i) individual invoices for each case paid by the check; (ii) a coversheet that includes the cases, amount for each case, and total amount paid or to be paid to the vendor by the subcontract attorney; and (iii) the check number for the final payment to the subcontract attorney or vendor.
- (d) Input into an internal electronic system for each case with specialized and professional expenditures, at a minimum: (i) case identifiers such as the defendant's first and last name, case number, internal file number, ATTORNEY or subcontract attorney, and type of case (e.g. felony, misdemeanor, special circumstance); (ii) information on requests for specialized and professional services such as the dates of the request and approval, type of service (e.g. investigator, expert, etc.), vendor name, number of requests, number of hours or dollar amount approved; and (iii) separate entries on expenditures made on the case that include the date of the invoice, type of service, vendor, hours used, amount of other expenses, total amount billed on the invoice, and the check number for payment.
- (e) Utilize a readily available, inexpensive electronic software that is able to run reports using the above information and provide: (i) the total expenditures, number of requests, hours approved, used, and remaining on a particular case; (ii) average cost per case and/or by case type (e.g. felony, misdemeanor, special circumstances); (iii) total and average cost per service charge type (e.g. investigator, expert, etc.); (iv) total and average expenditure per vendor; and (v) average number of hours requested, approved and used per case type.

"Request For Approval" Procedures

- (5) The following information shall be required for all initial and any supplemental subcontract attorney "Requests for Approval" for specialized and professional services and shall be maintained in the file unless such request infringes upon attorney client privileges:
 - (a) Itemized planned activities (e.g. review discovery, crime scene investigation, review police reports, etc.);