Departmental Concurrence

Exec. Ofc.:

## SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

423B

SUBMITTAL DATE: March 23, 2010

FROM: TLMA - Planning Department

## SUBJECT:

GENERAL PLAN AMENDMENT NO. 943— Foundation-Regular — Applicant: Carl Rheingans — Engineer/Representative: Cozad & Fox, Inc. - Third Supervisorial District - Winchester Area Zoning District - Harvest Valley/Winchester Area Plan: Rural Community: Estate Density Residential (RC-EDR) (2 Acre Minimum Lot Size) — Location: Easterly of Highway 79, westerly of Richmond Road, southerly of Stetson Avenue and northerly of Stowe Road - 56.84 Gross Acres - Zoning: Light Agriculture - 10 Acre Minimum Lot Size (A-1-10) - REQUEST: This General Plan Amendment proposes to amend the General Plan Foundation Component of the subject site from Rural Community to Community Development and to amend the general plan land use designation of the subject site from Estate Density Residential (RC:EDR) (2 Acre Minimum Lot Size) to Medium Density Residential (CD:MDR) (2-5 DU/AC) and Commercial Retail (CD:CR) (0.20-0.35 FAR) - APN: 465-060-004.

**RECOMMENDED MOTION:** The Planning Director recommends that the Board of Supervisors <u>tentatively decline</u> to adopt an order initiating proceedings for the above referenced general plan amendment based on the attached report. The initiation of proceedings by the Board of Supervisors for the amendment of the General Plan, or any element thereof, shall not imply any such amendment will be approved.

**BACKGROUND:** The initiation of proceedings for any General Plan Amendment (GPA) requires the adoption of an order by the Board of Supervisors. The Planning Director is

Ron Goldman
Planning Director

Kt

Continued on attached page

## MINUTES OF THE BOARD OF SUPERVISORS

On motion of Supervisor Stone, seconded by Supervisor Benoit and duly carried by unanimous vote, IT WAS ORDERED that the Board denied the recommended motion, and IT WAS FURTHER ORDERED to adopt an order initiating proceedings for the above referenced general plan amendment.

Ayes:

Initials:

Buster, Tavaglione, Stone, Benoit, and Ashley

Nays:

None

Absent: Date:

None April 20, 2010

XC:

Planning, Applicant

Prev. Agn. Ref.

District: Third

Agenda Number:

15.1

Kecia Harper-Ihem

Clerk, of the Board

The Honorable Board of Supervisors RE: General Plan Amendment No. 943 Page 2 of 2

required to prepare a report and recommendation on every GPA application and submit it to the Board of Supervisors. Prior to the submittal to the Board, comments on the application are requested from the Planning Commission, and the Planning Commission comments are included in the report to the Board. The Board will either approve or disapprove the initiation of proceedings for the GPA requested in the application. The consideration of the initiation of proceedings by the Planning Commission and the Board of Supervisors pursuant to this application does not require a noticed public hearing. However, the applicant was notified by mail of the time, date and place when the Planning Commission and the Board of Supervisors would consider this GPA initiation request.

If the Board of Supervisors adopts an order initiating proceedings pursuant to this application, the proposed amendment will thereafter be processed, heard and decided in accordance with all the procedures applicable to GPA applications, including noticed public hearings before the Planning Commission and Board of Supervisors. The adoption of an order initiating proceedings does not imply that any amendment will be approved. If the Board of Supervisors declines to adopt an order initiating proceedings, no further proceedings on this application will occur.

The Board of Supervisors established the procedures for initiation of GPA applications with the adoption of Ordinance No. 348.4573 (effective May 8, 2008), which amended Article II of that ordinance.

## MINUTES OF THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA



## 15.4

On motion of Supervisor Stone, seconded by Supervisor Ashley and duly carried, IT WAS ORDERED that the recommendation from Transportation & Land Management Agency/Planning regarding General Plan Amendment No. 943 Foundation-Regular – Applicant: Carl Rheingans – Engineer/Representative: Cozad & Fox, Inc. – Third Supervisorial District – Winchester Area Zoning District – Harvest Valley/Winchester Area Plan: Rural Community: Estate Density Residential (RC-EDR) (2 Acre Minimum Lot Size) – Location Easterly of Highway 79, westerly of Richmond Road, southerly of Stetson Avenue and northerly of Stowe Road – 56.84 Gross Area – Zoning: Light Agriculture – 10 Acre Minimum Lot size (A-1-10) – REQUEST: This General Plan Amendment proposes to amend the General Plan Foundation Component of the subject site from Rural Community to Community Development and to amend the general plan land use designation of the subject site from Estate Density Residential (RC:EDR) (2 Acre Minimum Lot Size) to Medium Density Residential (CD:MDR) (2-5 DU/AC) and Commercial Retail (CD:CR) (0.20-0.35 FAR) – APN: 465-060-004 is continued to Tuesday, April 20, 2010 at 1:30 p.m.

Roll Call:

Ayes:

Buster, Stone, Benoit and Ashley

Nays:

None

Absent:

**Tavaglione** 

entered on	that the foregoing is a full true, and correct copy of an order in April 6, 2010 of Supervisors M	linutes.
(seal)	WITNESS my hand and the seal of the Board of Supervis Dated: April 6, 2010 Kecia Harper-Ihem, Clerk of the Board of Supervisors, in and for the County of Riverside, State of California.  By Deput	
	ACENDA NO	

15.4

xc: Planning, Applicant, COB

## **COUNTY OF RIVERSIDE**

## TRANSPORTATION AND LAND MANAGEMENT AGENCY

George A. Johnson · Agency Director

## Planning Department Ron Goldman · Planning Director



DATE: March 23, 2010		
TO: Clerk of the Board of Supervisors		
FROM: Planning Department - Riverside Office		
SUBJECT: GPA00943 (Charge your time to these case numbers)		
The attached item(s) require the following action(s) by the Board of Supervisors:  Place on Administrative Action (Receive & File; EOT)  Labels provided If Set For Hearing  Publish in Newspaper:  10 Day  20 Day  30 day  **SELECT Advertisement**  Place on Consent Calendar  Place on Policy Calendar (Resolutions; Ordinances; PNC)  Place on Section Initiation Proceeding (GPIP)  Notify Property Owners (app/agencies/property owner labels provided)  Controversial:  YES  NO		
Designate Newspaper used by Planning Department for Notice of Hearing: NONE - GPIP		
Please schedule on the <u>04/06/2010</u> BOS Agenda		

Documents to be sent to County Clerk's Office for Posting: NONE - GPIP

Riverside Office · 4080 Lemon Street, 9th Floor P.O. Box 1409, Riverside, California 92502-1409

Desert Office · 38686 El Cerrito Road Palm Desert, California 92211 (951) 955-3200 · Fax (951) 955-3157 (760) 863-8277 · Fax (760) 863-7555
Y:\Advanced Planning\2008 FOUNDATION COMPONENT REVIEW\GPA Cases\GPA 943\GPA 943 BOS Package\GPA 943 Form 1

Coversheet.doc Revised 3/4/10 by R. Juarez

## PLANNING COMMISSION MINUTE ORDER JANUARY 13, 2010 RIVERSIDE COUNTY ADMINISTRATIVE CENTER

I. AGENDA ITEM 5.3: GENERAL PLAN AMENDMENT NO. 943 – Foundation / Regular – Applicant: Carl Rheingans – Engineer/Representative: Cozad & Fox, Inc. - Third Supervisorial District - Winchester Area Zoning District - Harvest Valley/Winchester Area Plan: Rural Community: Estate Density Residential (RC-EDR) (2 Acre Minimum) – Location: Easterly of HWY 79, westerly of Richmond Road, southerly of Stetson Avenue and northerly of Stowe Road - 56.84 Gross Acres - Zoning: Light Agriculture - 10 Acre Minimum (A-1-10) - APN: 465-060-004. (Continued from 1/7/09 and 12/2/09).

### II. PROJECT DESCRIPTION

This General Plan Amendment proposes to amend the General Plan Foundation Component from Rural Community to Community Development and to amend the general plan land use designation from Estate Density Residential (RC:EDR) (2 ac. min.) to Medium Density Residential (CD:MDR) (2-5 Dwelling Units per Acre) and Community Development: Commercial Retail (CD:CR) (0.20-0.35 Floor Area Ratio).

## III. MEETING SUMMARY

The following staff presented the subject proposal:

Project Planner, Tamara Harrison, at (951) 955-9721 or e-mail tharriso@rctlma.org.

The following spoke in favor of the subject proposal:

Sam Alhadeff, Applicant's Representative, 41607 Margarita Rd., #103, Temecula, California 92591 Dennis Stafford, Other Interested Party

No one spoke in a neutral position or in opposition of the subject proposal.

## IV. CONTROVERSIAL ISSUES

NONE

## V. PLANNING COMMISSION ACTION

The Planning Commission, recommended to the Board of Supervisors;

## TO TENTATIVELY DECLINE TO INITIATE the GENERAL PLAN AMENDMENT.

## VI. CD

The entire discussion of this agenda item can be found on CD. For a copy of the CD, please contact Chantell Griffin, Planning Commission Secretary, at (951) 955-3251 or E-mail at <a href="mailto:cgriffin@rctlma.org">cgriffin@rctlma.org</a>.

Agenda Item No.: 5.3

Area Plan: Harvest Valley/Winchester

Zoning District: Winchester Supervisorial District: Third

**Project Planner: Tamara Harrison** 

Planning Commission: January 13, 2010

General Plan Amendment No. 943

**Applicant: Carl Rheingans** 

Engineer/Representative: Cozad & Fox Inc.

## COUNTY OF RIVERSIDE PLANNING DIRECTOR'S REPORT AND RECOMMENDATIONS

## **RECOMMENDATIONS:**

The Planning Director recommends that the Board of Supervisors <u>tentatively decline</u> to adopt an order initiating proceedings for GPA00943 from Rural Community: Estate Density Residential to Community Development: Medium Density Residential and Commercial Retail and the Planning Commission made the comments below. The Planning Director continues to recommend that the Board tentatively decline to adopt an order initiating proceedings for the General Plan Amendment. For additional information regarding this case, see the attached Planning Department Staff Report(s).

## PLANNING COMMISSION COMMENTS TO THE PLANNING DIRECTOR:

The following comment(s) were provided by the Planning Commission to the Planning Director:

Commissioner John Roth: No Comment

Commissioner John Snell: No Comment

**Commissioner John Petty**: Mr. Petty indicated that the subject site is located within an area that is undergoing transition given development that has taken place in the area and the proposed re-alignment of Highway 79. Due to these factors, Commissioner Petty commented that things are likely to change significantly in the area. Mr. Petty also commented that the area experienced flood control improvements with the development of Tract Map No. 30351 (Osborne Development) to the North of the subject site. The presence of an existing commercial use on the southern portion of the site was also noted by Commissioner Petty.

Commissioner Jim Porras: No Comment

Commissioner Jan Zuppardo: No Comment

Y:\Advanced Planning\2008 FOUNDATION COMPONENT REVIEW\GPA Cases\GPA 943\GPA 943 BOS Package\GPA 943 Directors Report.doc

Agenda Item No.: 5.3

Area Plan: Harvest Valley/ Winchester

Zoning District: Winchester Area Supervisorial District: Third

Project Planner: Tamara Harrison

Planning Commission: January 13, 2010

Continued from: January 7, 2009 and December 2, 2009

## COUNTY OF RIVERSIDE PLANNING DEPARTMENT STAFF REPORT

General Plan Amendment No. 943

Engineer/Rep.: Cozad and Fox Inc

E.A. Number 41771

Applicant: Carl Rheingans

## **PROJECT DESCRIPTION AND LOCATION:**

The applicant proposes to amend the General Plan Foundation Component of the subject site from Rural Community (RC) to Community Development (CD) and to amend the land use designation of the subject site from Estate Density Residential (RC:EDR) (2 acre minimum lot size) to Medium Density Residential (CD:MDR) (2-5 du/ac) and Commercial Retail (CD:CR) (0.25-0.35 FAR) for an approximately 56.84-acre parcel. The project is located northerly of Stowe Road, southerly of Stetson Avenue, easterly of Highway 79 and westerly of Richmond Road.

## **POTENTIAL ISSUES:**

The subject parcel is located in the "Winchester" community within the Harvest Valley/ Winchester area plan. The site is currently surrounded by lots that are a minimum of 2 acres and larger with the majority of those lots falling within the Rural and Rural Community foundation components. No significant change has occurred in the area since the adoption of the general plan in October of 2003 that would substantiate the request. Tract Map 30351, located to the northwest of the subject site approved 218 single-family lots (20 with a 20,000 square foot minimum lot size and 198 with a 7,200 square foot minimum lot size); however the case was approved by the Board of Supervisors in January of 2003 prior to the adoption of the general plan. Tract Map 33117, located directly north of the subject site across Stetson Avenue is a proposal for 469 single-family lots and is currently under review with the Planning Department. Stetson Avenue currently serves as a demarcation line between Community Development designations and non-Community Development designations in the vicinity. Existing Community Development designations can also be found to the far south of the subject site and serve to reinforce the area's commercial core and also serves as a transition/buffer from the commercial core to lower density designations.

The proposal includes a request for approximately 43 acres of Medium Density Residential and approximately 14 acres of Commercial Retail on the southern portion of the property. The southern portion of the lot contains an existing commercial use, known as "Winchester Farms." At the time the staff report was written, entitlement for "Winchester Farms" had not been found. The commercial core for the "Winchester" community has been identified by the General Plan as the intersection of Winchester Road and Simpson Road. The subject site falls outside of the identified core and is not a reasonable extension of the Commercial Retail designation in the area.

The site is also subject to a "high risk" of fire hazards. The safety element of the General Plan addresses these risks in a number of ways including deterring building in those "high risk" areas and providing secondary public access for the areas that are proposing developments. The site has also been identified as falling within the 100-year flood plain, requiring flood plain management review. The proposal would potentially increase the number of structures that may be exposed to such hazards and therefore, creating an inconsistency between the land use element and the safety element of the General Plan.

The site is located within the boundaries of the Multiple Species Habitat Plan (MSHCP), however, the site does not fall within a criteria cell. The site will be required to conform to additional plan wide requirements of the MSHCP such as Riparian/Riverine Policies, Specific Species Surveys, Urban/Wildlands Interface Guidelines (UWIG) and Narrow Endemic Plant Species Policies and Determination of Biologically Equivalent or Superior Preservation Analysis (DBESP) as applicable.

The current proposal is inconsistent with the General Plan's Highway 79 Policy Area. The policy area requires that residential development be proposed at 9% below the midpoint of the existing designation due to transportation infrastructure and capacity deficiencies. The policy did not include provisions to increase potential densities within the policy area as proposed by this amendment. A workshop was held at the regular Planning Commission meeting on September 30, 2009 in order to discuss the Highway 79 Policy area and the regular Foundation General Plan Amendments that fall within the policy area. As a result of the workshop, the Planning Commission recommended that those Foundation General Plan Amendments within the policy area be brought forward on a case by case basis in order to determine the appropriateness of each proposal and that the Highway 79 policies be reviewed during the General Plan update for potential amendments.

## **RECOMMENDATION:**

The Planning Director recommends that the Board of Supervisors <u>tentatively decline</u> to adopt an order initiating proceedings for General Plan Amendment No. 943 from Rural Community: Estate Density Residential to Community Development: Medium Density Residential and Commercial Retail.

### **INFORMATIONAL ITEMS:**

- This project was filed with the Planning Department on February 13, 2008.
- 2. Deposit Based Fees charged for this project as of the time of staff report preparation, total \$6,643.76.
- The project site is currently designated as Assessor's Parcel Numbers 465-060-004.

Supervisor Stone Planner: Amy Aldana **GPA00943** Date: 3/11/08 District 3 Date: 3/05/08 **Proposed General Plan** Exhibit 6 **MDR** BIG-RA STETSON AVE :: MDR (EDR-RC) WILLCUTS LN 56.84 AC EDR-RC EDR-RC CR (EDR-RC) \*\*STOWE'RD

## RIVERSIDE COUNTY PLANNING DEPARTMENT

RR

SH-79/WINCHESTER RD

Zone Area:

Winchester

Township/Range: T5SR2W

Section: 22

ITTIER-AVE

MH

RM



Assessors Bk. Pg. 465-06

**Thomas** 

DISCLAIMER: On October 7, 2003, the County of Riverside adopted a new General Plan

providing new land use designations for unincorporated Riverside acoupte a new deeneral Plan providing new land use designations for unincorporated Riverside County parcels. The new General Plan may contain different types of land use than is provided for under exting zoning. For further information, please contact the Riverside County Planning Department offices in Riverside at (951) 955-3200, in Murrieta at (909) 600-6170, or in Indio at (760) 863-8277 or website at <a href="http://www.tlma.co.riverside.ca.us/index.htm">http://www.tlma.co.riverside.ca.us/index.htm</a>!

Bros. Pg. 839 4G

) 355 710 1,420 2,130 Feet

Planner: Amy Aldana Date: 3/11/08 **Supervisor Stone GPA00943** District 3 **EXISTING ZONING** Exhibit 2 Date Drawn: 3/05/08 A-2:10 A:1:10 R-R R-1-2000 STETSON AVE WILLCUTS LN A=1=10 50:83:A@ A-2-10 R-R A:1:10 STOWE RD



Zone

Area: Winchester

Township/Range: T5SR2W

Section: 22

W E

R-R

Assessors

Bk. Pg.

465-06

**Thomas** 

A:1:5

Bros. Pg. 839 4G

0 355 710 1,420 2,130 Feet

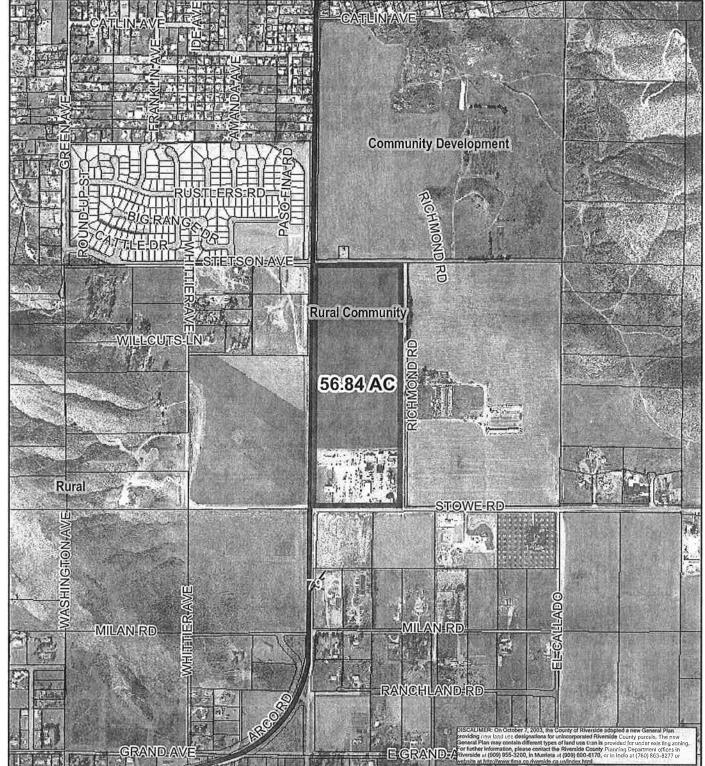
Supervisor Stone

District 3 Date Drawn: 3/05/08 **GPA00943** 

**DEVELOPMENT OPPORTUNITY** 

Planner: Amy Aldana Date: 3/11/08

Exhibit Overview



## RIVERSIDE COUNTY PLANNING DEPARTMENT

Area

Plan: Winchester

Township/Range: T5SR2W

Section: 22

W

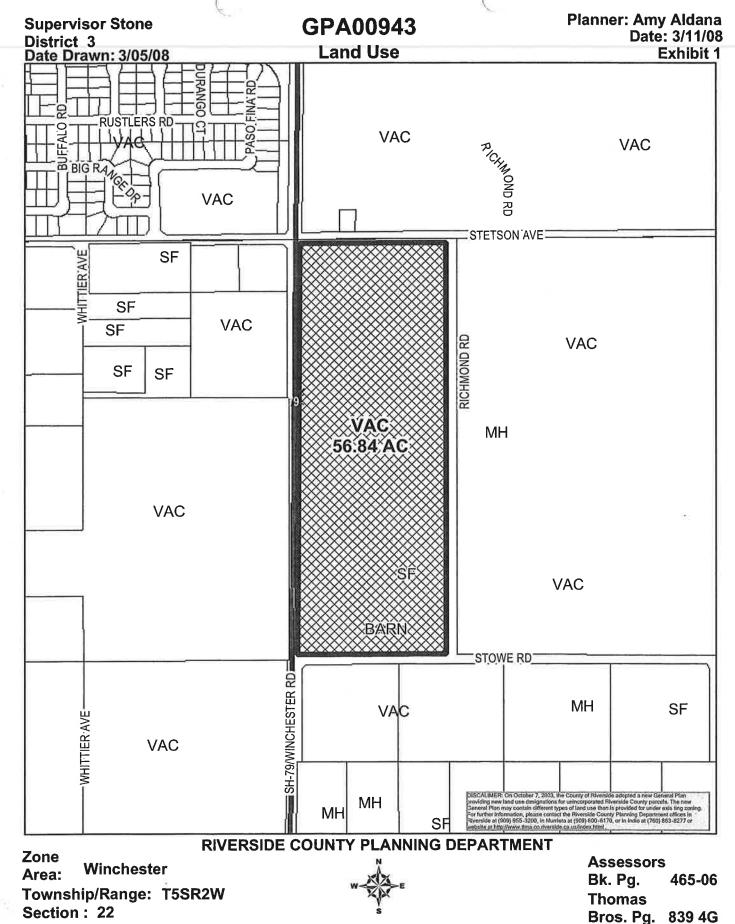
Assessors

Bk. Pg. 465-06

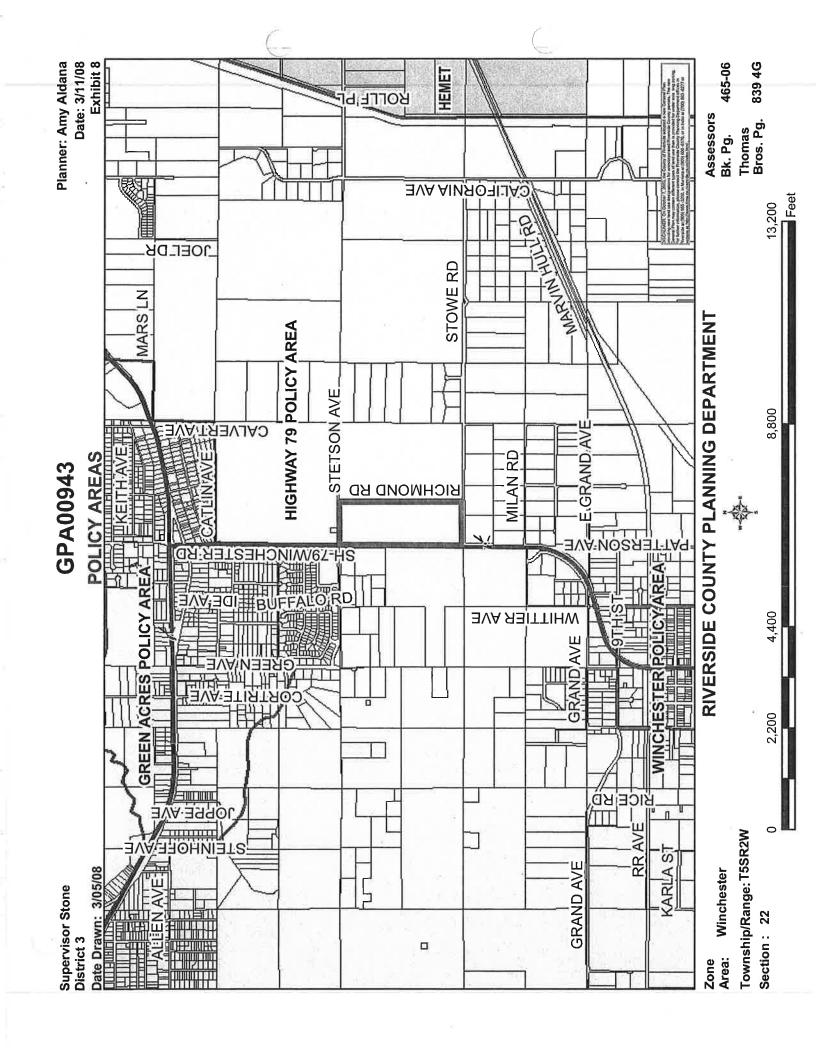
**Thomas** 

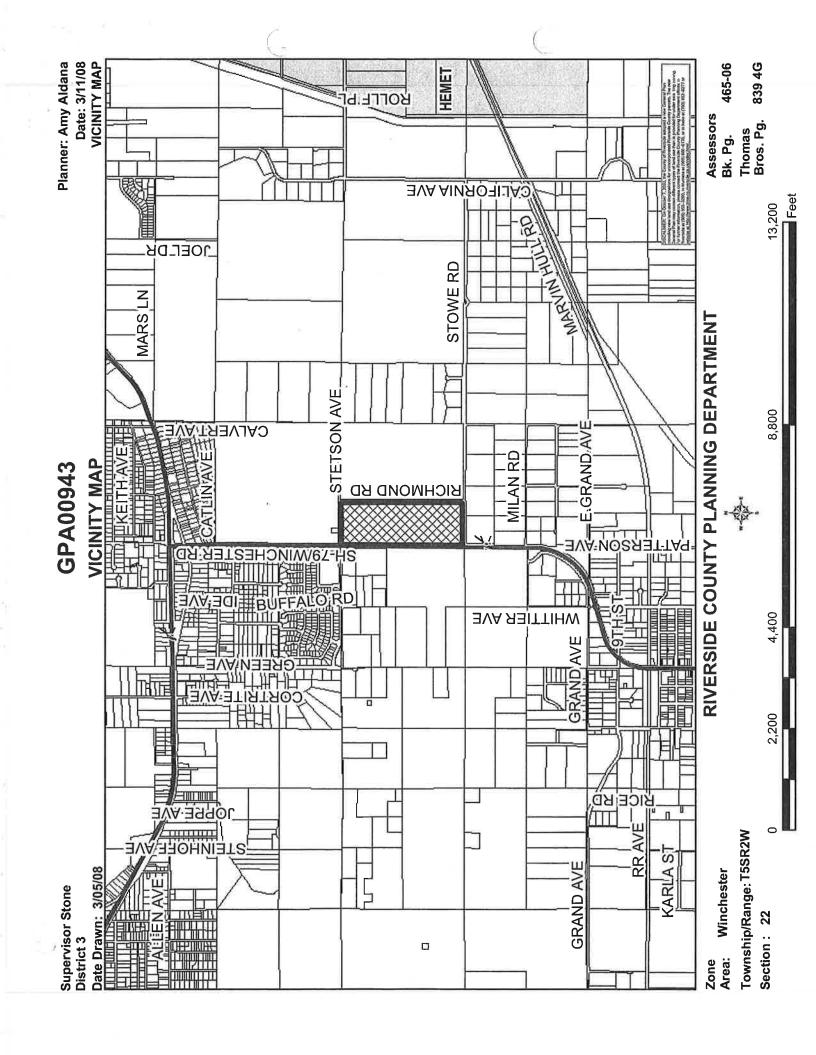
Bros. Pg. 839 4G

700 1,400 2,800 4,200 Feet



365 730 1,460 2,190 Feet





## APPLICATION FOR AMENDMENT TO THE RIVERSIDE COUNTY GENERAL PLAN JUSTIFICATION FOR AMENDMENT (Please be specific. Attach more pages if needed.) Daning here III. AMENDMENTS TO POLICIES: (Note: A conference with Planning Department staff is required before application can be filed. Additional information may be required.) A. LOCATION IN TEXT OF THE GENERAL PLAN WHERE AMENDMENT WOULD OCCUR: Element: \_\_\_\_\_ Area Plan: \_ B. EXISTING POLICY (If none, write "none." (Attach more pages if needed): C. PROPOSED POLICY (Attach more pages if needed):

## SCHEDULE? WHAT IS THE PROJECT

The Project is currently in the phase of preparing the environmental technical reports and developing the Draft Project Report for preliminary engineering design. The Draft EIS/EIR will be prepared during this phase of the Project as well. The Draft EIS/EIR will be released for public and agency review, and then the preferred alternative for the Project will be identified once public comments to the Draft EIS/EIR are received and analyzed Following this, the Final Project Report and the EIS/EIR will be are attained. construction can begin once the Final EIS/EIR is approved and all permits circulated. The final engineering design can be completed and Project

## PROJECT PARTNERS? WHO ARE THE

The Riverside County Transportation Commission (RCTC), in cooperation with the California Department of Transportation (Caltrans), the Federal Highway Administration (FHWA), the Federal Highway Administration (FHWA), the County of Riverside, and the cities of Hemet and San Jacinto are all partners in this Project.

## WHAT IS NEW IN THE PROJECT LIBRARY?

Project web site. Go to www.sr79project.info and click on "Final Scoping Summary Report - September 2005." This and other SR-79 Realignment Project documents are available on the Project web site. The Hemet Public Information Meeting Summary Report s anticipated to be available on the Project web site The Scoping Summary Report is available on the

## 2004-2006 Conduct Field Surveys Alternatives Evaluate and Redefine (Fall 2004) Conduct Scoping Prepare Draft EIS/EIR Prepare Technical 2008-2009 Circulate Final EIS/EIR Conduct Public Hearings Begin Final Engineering Identify Preferred Circulate Draft EIS/EIR 2010-2011 Begin Construction Complete Final Design Acquire Right-of-Way

## **PARTICIPATE** HOW CAN YOU IN THE PROCESS?

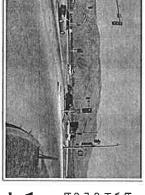
You can attend the next public meeting, provide comments, ask questions, request to be added to the mailing list, or review Project documents. Please go to www.sr/9project.info or call (951) 787-7141. You

Hideo Sugita—Deputy Executive Director or Cathy Bechtel—Project Delivery Director Riverside County Transportation Commission P.O. Box 12008 • Riverside, CA 92505-2208



## A project of the Riverside County Transportation Commission SR-79 REALIGNMENT PROJECT

## REALIGNMENT PROJECT? WHAT IS THE SR-79



Hemet and San Jacinto and needs improvements in efficiency, safety and capacity. The Project would realign the highway to provide a more direct This SR-79 Realignment Project (Project) proposes to realign SR-79 between Domenigoni Parkway and Gilman Springs Road. Currently, the highway follows a circuitous north-south route through the downtown areas of better mobility on local streets. direct, north-south route while residents of Hemet and San Jacinto will enjoy route within the San Jacinto Valley. Regional motorists will be able to use a

## PROJECT? WHAT IS HAPPENING WITH THE SR-79 REALIGNMENT

alignment" (between California Avenue and Patterson Avenue) was to be included as a pro-posed alternative for the Project. The Western and Central Study Areas also were included and discussed at this public meeting. In October 2005, the public participated in a Project status meeting held in the City of Hemet to present updates about the Project. During that meeting, members of the public reviewed maps of the current Project alternatives and participated in a discussion about the Sanderson Avenue) was eliminated and the proposed "New Study Area/Mid-Western Project. The Project alternative maps identified that the Eastern Study Area

In general, comments about the Project included:

- Pick the straightest, most
- direct route
- Avoid impacting neighborhood and seniors areas and relocating families
- the area Maintain the quality of life in
- Design SR-79 to have access
- points in appropriate locations

RCIC

Team has been meeting on a regular basis with the California Department Since the meeting in October 2005, the SR-79 Realignment Project

their respective study areas. In addition, the alignments have been renamed to identify them more easily. These alignments will now be referred to as Alternative Corridors 1, 2, and 3. These corridors can be reviewed on the inside map. of Transportation (Caltrans), and the cities of Hemet and San Jacinto, and the County of Riverside. As part of this coordination effort, the engineers have further refined the Central, Western, and New Study Area/Mid-Western alignments and have been working to narrow



Q&A Sheet #3 November 2006

www.sr79project.info www.rctc.org Riverside County Treesportation Commission



# **SR-79 REALIGNMENT PROJECT**

A project of the Riverside County Transportation Commission

# WHAT ARE THE CURRENT PROJECT ALTERNATIVES?

The current Project alternatives consist of three Alternative corridors. All of the Project alternatives begin south of Domenigoni Parkway and end immediately south of the San Jacinton River on Sanderson Avenue, San Jacinton. The Alternative corridors overlap in some areas, but the main difference among them is located in the area south of Florida Avenue in the City of Hemet and the County of Riverside. In addition, there are two different alignment options in the City of San Jacinto. The locations of potential interactions/interchanges on the three Alternative corridors are shown on the adjacent map. The potential intersections/interchanges identify the only areas where drivers would be able to enter or exist the realigned SR-79 once constructed. This map is also posted on the Project web site: go to www.sr79project.info and click on "Location Map."

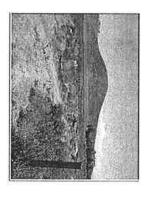
## WHAT IS THE STATUS OF THE PROJECT SURVEYS?

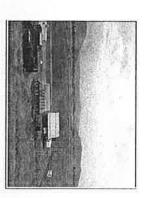
Many of the landowners we contacted for surveys had questions about the duration of the survey period. Almost all of the Project field studies have been completed. The biological surveys that have been completed include:

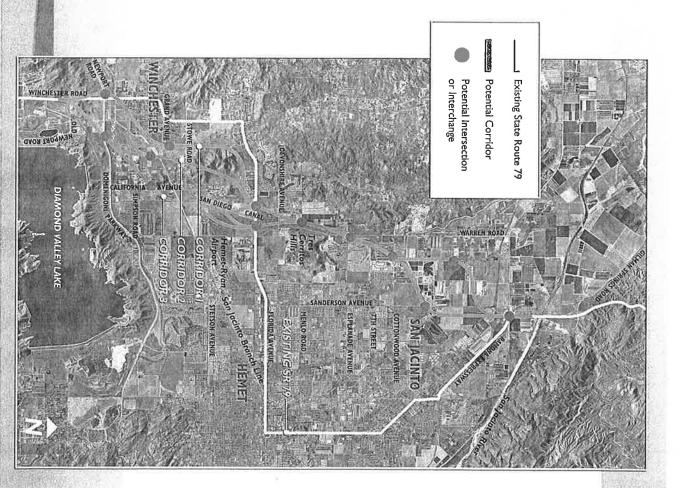
- Amphibians
- Burrowing Owls
- Mammals
   Rare Plants
- Rare PlantsWetlands

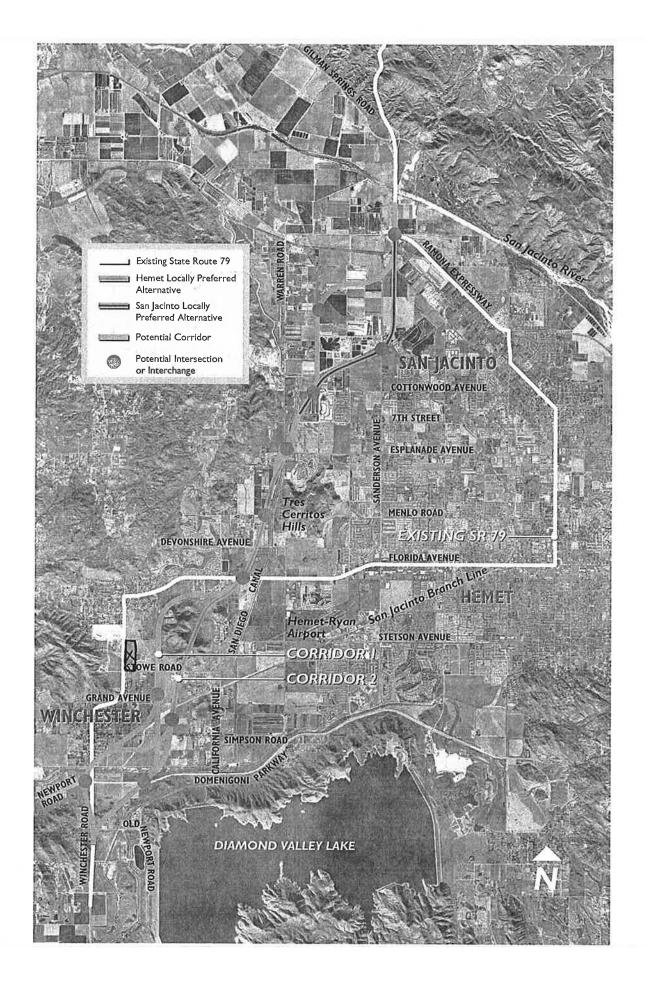
Cultural resources, fairy shrimp and noise surveys are ongoing. These are expected to be completed by the end of 2006. The results of the surveys will be included in the Project technical reports and the Draft Environmental Impact Statement/Environmental Impact Report (EIS/EIR). The SR-79 Realignment Project Team greatly appreciates your cooperation and patience to help us with this survey effort!











## Endangered Habitats League

DEDICATED TO ECOSYSTEM PROTECTION AND SUSTAINABLE LAND USE



January 4, 2009

## VIA ELECTRONIC MAIL AND FACSIMILE

Riverside County Planning Commission ATTN: Mike Harrod 4080 Lemon St. Riverside, CA 92501

RE: Item 6.0, General Plan Amendment Initiation Proceedings (January 7, 2009)

Dear Chairperson and Commission Members:

The Endangered Habitats League (EHL) wishes to express some general concerns about the landowner-initiated GPA process and then comment about specific items on the January 7 agenda.

## General concerns are as follows:

- Given the importance of the Five-Year Update Cycle, there should have been more outreach to interested stakeholders for both the landowner specific and for the County-initiated GPA 960 process.
- There is insufficient coordination between GPA 960 and landowner-initiated GPAs. For example, in the Coachella Valley, 13,000 acres of urban conversion is being initiated through the landowner process, with thousands more acres of such conversion being considered in GPA 960. Landowner initiation is proceeding absent an understanding of the "big picture" of what amount of additional Community Development land is actually needed or a meaningful discussion of where, from an infrastructure and services standpoint, it might best be sited. This non-comprehensive approach defeats the purpose of the Five-Year Cycle.
- The 140 landowner-initiated GPAs are not being presented to the public in a holistic manner, for example in workshops, even though they have to potential to erode the Foundation system.
- Some decisions to date reflect a lack of planning discipline, such as GPA 996
  (600 acres of remote Rural land in the Pass/National Forest area, of high fire
  hazard, initiated as a conversion to Rural Community estates).

Comments on specific items are as follows, with our strongest concern over Item 6.7, GPA 914 (Lake Mathews/Gavilan), which has precedent-setting MSHCP implications.

## Itel 1 6.3, GPA 943 (Winchester)

Concur with the staff recommendation for non-initiation, as the proposal would violate an established boundary of Community Development and Rural Community.

## Item 6.4, GPA 973 (Winchester)

Disagree with the staff recommendation to change Rural Community to Community Development (Estates) prior to a coherent plan for urbanization. It appears premature.

## Item 6.5, GPA 1001 (Winchester)

Concur with the staff recommendation for non-initiation, as the proposal would violate an established boundary of Community Development and Rural Community.

## Item 6.7, GPA 914 (Lake Mathews/Gavilan)

Strongly disagree with the staff recommendation to change 46 acres of unrurcelized Rural land to 2-acre Rural Community. The property is surrounded on 2 sides by similarly unparcelized Rural land, and at the southeast corner touches a large area of Open Space: Conservation. As Rural, the parcel now forms a good edge for the existing Rural Community. There is no planning justification – such as correcting a "spot zone" – for any change. Borders are always needed between Rural Community and Rural, and this one isn't "broken." Fire hazard also argues strongly against change.

Furthermore, along with adjacent, unsubdivided properties to the south and east, this parcel is part of a large block of high quality wildlife habitat. From the aerial, it appears to be highly important Riversidean sage scrub. Indeed, this entire block of land, including the area of the proposed GPA, is overlain with MSHCP criteria cells. The analysis contained in the staff report is wholly inadequate from the perspective of the MSHCP, with little sense of preserve needs. For example, there is no discussion of the potential for clustering at different density levels to achieve MSHCP as well as community compatibility goals.

However, any increase in General Plan intensity from the current Rural will make it more difficulty to achieve the vital public purposes and infrastructure mitigation obligations of the MSHCP. The County should not "shoot itself in the foot" with unjustified conversion of Rural land, and thus set a precedent for uncalled for und running of the MSHCP.

## Item 6.7, GPA 991 (San Jacinto Valley/Sage Rd)

Disagree with the staff recommendation for replanning to partial Community Development but agree with placing the southern portion in Open Space: Conservation. Clearly, the designations on this 300-acre property need to be cleaned up, but it is unclear why the same benefits could not be achieved without introducing urbanization into an

area of intact Rural, Rural Community and Agriculture, and which now contains large expanses of unparcelized natural open space.

The property's southern half is overlain with an MSCP criteria cell and staff needs to be more definitive as to whether its modification of the proposed GPA will result in successful MSHCP assembly. If the Commission does accept the staff recommendation, it is crucial that development not create a "hole in the donut" in the southwest border, and that, as staff appropriately recommends, this portion is replaced with Open Space: Conservation. Consistency with on and off-site open space would thus be achieved.

Thank you for considering our views, and we look forward to working with you as the Fire-Year Update Cycle proceeds.

With best wishes for the New Year,

Dan Silver, MD

**Executive Director** 

Electronic cc: Ron Goldman

Carolyn Luna
Charles Landa

Charles Landry

## VIA ELECTRONIC MAIL AND FACSIMILE

Riverside County Planning Commission ATTN: Mike Harrod County of Riverside 4080 Lemon St., 9<sup>th</sup> Floor Riverside, CA 92501

RE: Item 5.0, General Plan Amendment Initiation Proceedings (December 2, 2009)

Dear Chair and Commission Members:

The Endangered Habitats League (EHL) appreciates the opportunity to comment on these landowner-initiated GPA proposals, which once again call for planning rigor and retaining the integrity of the Foundation system.

## Item 5.1, GPA 1033 (Southwest Area Plan)

Concur with staff recommendation to decline to initiate. Important new information is contained in the staff report that adds to the many compelling reasons to deny initiation. Specifically, according to the Rancho California Water District, the new agricultural uses would face a water shortage (and presumably further stress existing farms and vineyards), polluted runoff would pose a threat to drinking water quality in the Vail Lake reservoir, and there is a shortage of sewer treatment capacity.

As noted previously, this proposal to extend the Citrus Vineyard Policy Area to Vail Lake is wholly unsuited for this locale. As shown in the thorough staff report, it would introduce a type and intensity of development far in excess of that anticipated by the General Plan's Vail Lake Policy Area and the policies of SWAP. The small farm and commercial development model of Citrus Vineyard has no relevance to the biological, viewshed, and recreational imperatives of Vail Lake. No changed circumstances justify this wholesale change. A massive upzoning to 2-acre lots would introduce large scale residential uses into a high fire hazard area, decimate the biological resources needed for MSCHP assembly, and constitute a leapfrog pattern of development apart from services and infrastructure. Finally, according to the Planning Department, "The proposed amendment also creates an internal inconsistency among the Elements of the General Plan, particularly the Multipurpose Open Space Element and the Safety Element."

## Item 5.2, GPA 985 (Elsinore)

Concur with staff recommendation to decline to initiate. This constrained site has serious and unresolved flood hazard issues, and the claim to provide needed

affordable housing does not stand up to scrutiny, as documented in the staff report. Furthermore, the change would likely interfere with MSCHP assembly and should not proceed unless and until facilitation of a reserve segment can be documented.

## Item 5.3, GPA 1000 (Southwest Area Plan)

Concur with staff recommendation to decline to initiate. Conversion of this 379-acre rural location to Community Development/Specific Plan would defy all relevant planning principles. It would urbanize an intact rural area discontiguous from urban infrastructure and services, maximize greenhouse gas emissions, and, contrary to the recommendation of the Fire Hazard Reduction Task Force, place development in a rugged, high fire hazard location. No new circumstance justifies this Foundation change, which would thus conflict with the Administrative Element of the General Plan. According to the staff report, this increase in intensity "would be contrary to the existing character and land use pattern in the area."

## Item 5.4, GPA 998 (French Valley)

Concur with staff recommendation to decline to initiate. The French Valley presents difficult challenges for MSHCP assembly, and this proposal to convert Rural land to Community Development within a Criteria Cell would prejudice preserve assembly. The steep slopes also present landslide hazards. For these reasons, the project could, according to staff, create General Plan inconsistencies involving the Land Use Multi-Purpose Open Space, and Safety Elements. Surrounding parcels are intact Rural, and no changed circumstances justify piecemeal urbanization of an area generally recognized as an important community separator.

## Item 5.5, GPA 977 (Mead Valley/Elsinore)

Concur with staff recommendation to decline to initiate. This is a massive proposal to redesignate 405 acres of Rural Mountainous and Rural Residential to Rural Community 1-acre lots. Discontiguous from infrastructure and services, and not responding to changed circumstances, the proposal utterly lacks planning merit. Indeed, due to public safety and MSHCP conflicts, staff concluded that:

This amendment would potentially create inconsistency between the Land Use Element and the Safety Element by increasing density in an area with step slopes, high fire hazard and no nearby fire stations, limited access, and subject to flooding. Increasing the density/intensity of allowable land use on the site, as proposed by this amendment, would also exacerbate potentially conflicts between such uses and the conservation requirements as set forth in the MSHCP, causing inconsistencies between the Land Use Element and the Multi-Purpose Open Space Element of the General Plan.

## Item 5.6, GPA 1043 (Southwest Area Plan)

Concur with staff recommendation to decline to initiate. This 629-acre property in rugged terrain is remote from infrastructure and services and is at high fire risk. Uses

should not be intensified here. Furthermore, the Riverside County Fire Hazard Reduction Task Force made the following recommendation:

Update the Riverside County General Plan and complete consistency zoning actions to limit residential growth within or adjacent to high fire hazard areas.

As staff notes, the proposal would be inconsistent with the General Plan vision for the area, create internal inconsistencies in the General Plan, and reflects no changed circumstances.

## Item 5.7, GPA 988 (Elsinore)

Concur with staff recommendation to decline to initiate. This proposal responds to no changed circumstances. It would intensify residential uses within a very high fire hazard area, contrary to the recommendation of the Fire Hazard Reduction Task Force. The current designation correctly reflects the viewshed and buffer characteristics of the area, and should not be altered. According to staff, "Increasing the intensity of uses on the site could also potentially create inconsistencies amongst the Land Use element and the Safety element of the General Plan."

## Item 5.8, GPA 943 (Winchester)

Concur with staff recommendation to decline to initiate, as the proposal would violate an established boundary of Community Development and Rural Community.

## Item 5.9, GPA 1001 (Winchester)

Concur with staff recommendation to decline to initiate, as the proposal would violate an established boundary of Community Development and Rural Community.

## Item 5.10, GPA 921 (Menifee Valley/Sun City)

Disagree with staff recommendation for initiation. This 78-acre Rural property is in an area previously identified in the General Plan for its rural character and it may function as a "community separator." No significant new circumstances justify a foundation change to Community Development. Indeed, with the incorporation of Menifee, any urbanization should proceed over time through an orderly process of annexation rather than through piecemeal approvals in the unincorporated area. No absorption analysis has demonstrated the need for more urban-designated land in the region, and even if so, there is no indication that this site is optimal from a greenhouse gas or planning perspective.

## Item 5.11 GPA 931 (French Valley)

Concur with staff recommendation to decline to initiate. The proposed density is inconsistent with the Riverside County Airport Land Use Commission's Basic Compatibility Criteria. The site forms a clear demarcation between Rural and

Community Development, and no changed circumstance is present to justify altering that boundary. No absorption analysis has demonstrated the need for more urban-designated land in the region, and even if so, there is no indication that this site is optimal from a greenhouse gas or planning perspective. Piecemeal urbanization should be rejected.

Thank you for considering our views, and we look forward to working with you as the Five-Year Update proceeds.

Sincerely,

Dan Silver, MD Executive Director

Electronic cc: Board Offices

George Johnson, TLMA Ron Goldman, Planning Dept. Katherine Lind, County Counsel Carolyn Luna, EPD Greg Neal, EPD Interested parties Carl Rheingaus P.O. Box 99 Winchester, CA 92596 GPA943-Applicant/Owner Cozad & Fox Inc 151 S. Girard St. Hemet, CA 92544 GPA943-Engineer

Kelly Alhadeff-Black 41607 Margarita Road, Suite 103 Temecula, CA 92591

## ENDANGERED HABITATS LEAGUE

DEDICATED TO ECOSYSTEM PROTECTION AND SUSTAINABLE LAND USE



April 16, 2010

## VIA FACSIMILE AND ELECTRONIC MAIL

Chairman Marion Ashley Riverside County Board of Supervisors 4080 Lemon Street. 5th Floor Riverside, CA 92501

RE: Item 15, General Plan Amendment Initiation Proceedings (April 20, 2010)

Dear Chairman Ashley and Members of the Board:

The Endangered Habitats League (EHL) appreciates the opportunity to comment on this set of landowner-initiated GPAs. Once again, we ask you to exercise planning discipline and uphold the integrity of the General Plan and the Certainty System.

Item 15.1, GPA 943 (Winchester)

Concur with staff recommendation to decline to initiate, as the proposal would violate an established boundary of Community Development and Rural Community.

Item 15.2, GPA 973 (Winchester)

No position.

## Item 15.3. GPA 975 (French Valley)

Concur with staff recommendation to deny initiation. The conversion of this 89acre Rural area to Community Development (urban residential and commercial retail) would be incompatible with surrounding uses, create flood hazards, and "leapfrog" over vacant parcels already so designated.

Thank you for considering our views, and we look forward to working with you as the Five-Year Update proceeds.

With best regards,

Dan Silver MD

**Executive Director** 

DID-04-100070

cc:

Clerk of the Board

Electronic cc: Board Offices staff

George Johnson Ron Goldman Damian Meins Mike Harrod Katherine Lind Interested parties

## Riverside County Board of Supervisors Request to Speak

Submit request to Clerk of Board (right of podium)/ Speakers are entitled to three (3) minutes, subject Board Rules listed on the reverse side of this form. SPEAKER'S NAME: SAM Alhadeft 41607 MARCARITI 10 # 103 Address: (only if follow-up mail response requested) City: Tenewla Zip: 92591 Phone #: 957 719 7640 Agenda # 151 Date: 4)20 PLEASE STATE YOUR POSITION BELOW: Position on "Regular" (non-appealed) Agenda Item: Support Oppose Neutral Neutral Support the GOID Request oppose Note: If you are here for an agenda item that is filed for "Appeal", please state separately your position on the appeal below: Support Oppose Neutral

I give my 3 minutes to:\_