

MINUTES OF THE BOARD OF SUPERVISORS
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA



3-3

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On motion of Supervisor Tavaglione, seconded by Supervisor Ashley and duly carried by unanimous vote, IT WAS ORDERED that the recommendation from Supervisor Tavaglione regarding Further Discussion of 3rd Quarter Budget Review and Recommendations for Fiscal Year 2013/2014 Budget is amended as follows:

Recommendation 1.

That an immediate priority be placed on closing the \$50-70 million negative cash balance at Riverside County Regional Medical Center (RCRMC), and doing so 'without' jeopardizing the County or the Treasurer's Pooled Investment Fund rating if funds are borrowed to close the gap. That full and complete support be given to RCRMC's Chief Executive Officer, Mr. Doug Bagley, as he and his team along with the Inland Empire Health Plan (IEHP), UCR Medical School, and other local stakeholders implement the Affordable Care Act (ACA), and have it ready for full implementation in a short seven (7) months from now, and;

Recommendation 3.

That the RCIT Consolidation be taken in a more deliberate manner in order to fully evaluate and understand first, the cost savings (and/or increases) to each county department/agency, and second, the full complexities of consolidation, i.e. ramifications due to IT system consolidation and complications related to State & Federal reporting systems, medical, x-ray imaging, DPSS, HIPAA, EMR, CPS, etc. A full and complete understanding of the true cost savings, if any, of employee consolidation by department/agency, with Board consideration given to agencies that are fully State or Federally funded, e.g. DPSS, HHS, etc.); or, those that are enterprise funds, e.g., Flood, Waste Management, etc. Any and all agency/departamental RCIT audits resulting in cost savings must show 'true' savings from greater efficiencies, not from a reduction in service levels.

On motion of Supervisor Tavaglione, seconded by Supervisor Ashley and duly carried by unanimous vote, IT WAS ORDERED that recommendations 1 and 3 are approved as amended, and IT WAS FURTHER ORDERED that oral progress reports are presented to the Board on a monthly basis.

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Recommendation 2.

That the Executive Officer ensure that Riverside County maintains a solid and constant presence within the California Administrative Officers Association (CAOAC), and insists 'a place at the table' on the AB-109 Allocation Committee in order to ensure that Riverside County receives its fair and equitable share of the annual AB-109 allocation.

On motion of Supervisor Stone, seconded by Supervisor Tavaglione and duly carried by unanimous vote, IT WAS ORDERED that recommendation 2 is approved as recommended.

Recommendation 4.

(1)

On motion of Supervisor Tavaglione, seconded by Supervisor Benoit and duly carried, IT WAS ORDERED that recommendation 4 is approved as recommended to keep EDA in its current configuration with the addition of a licensed engineer as determined by EDA and the Executive Office to further enhance the operations of Facilities Management.

Roll Call:

Ayes: Tavaglione, Benoit and Ashley
Nays: Stone and Jeffries
Absent: None

(2)

On Motion of Supervisor Tavaglione, seconded by Supervisor Ashley and duly carried by unanimous vote, IT WAS ORDERED that the above matter be reconsidered.

Recommendation 4 Final Motion:

(3)

On motion of Supervisor Tavaglione, seconded by Supervisor Benoit and duly carried, IT WAS ORDERED that recommendation 4 is amended to include: Keep EDA intact under current organization; County CSA parks administration be handled by EDA; CSA Parks Operations be contracted to the County Parks and Open Space District; The Successor Agency currently with EDA be transferred to Executive Office; Engineer be brought on board to oversee Facilities Management; the two current Administrative Agencies within EDA be merged to become more cost efficient; and, EDA report back to the Board in 90 days with a business plan.

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Roll Call:

Ayes: Jeffries, Tavaglione, Benoit and Ashley
Nays: Stone
Absent: None

I hereby certify that the foregoing is a full true, and correct copy of an order made and entered on May 21, 2013 of Supervisors Minutes.

WITNESS my hand and the seal of the Board of Supervisors
Dated: May 21, 2013
Kecia Harper-Ihem, Clerk of the Board of Supervisors, in
and for the County of Riverside, State of California.

(seal)

By:  Deputy

AGENDA NO.

3-3

xc: EO, EDA, Supvr. Tavaglione

**SUBMITTAL TO THE BOARD OF SUPERVISORS
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA**



FROM: Supervisor Tavaglione

SUBMITTAL DATE: May 14, 2013

**SUBJECT: FURTHER DISCUSSION OF 3RD QUARTER BUDGET REVIEW
AND RECOMMENDATION FOR FY 13/14 BUDGET**

RECOMMENDED MOTION: That the Board of Supervisors publicly state its fiscal and organizational priorities for the coming Fiscal Year 2013/14 in order to give the Executive Officer, his Management Team, County Agency Managers, and all county employees the message that we are moving forward with one united voice toward a solid economic recovery. That the following priorities be publicly stated and restated to our entire county team:

1. That an immediate priority be placed on closing the \$50-70 million negative cash balance at Riverside County Regional Medical Center (RCRMC), and doing so 'without' jeopardizing the County or the Treasurer's Pooled Investment Fund rating if funds are borrowed to close the gap. That full and complete support be given to RCRMC's Chief Executive Officer, Mr. Doug Bagley, as he and his team along with the Inland Empire Health Plan (IEHP), UCR Medical School, and other local stakeholders implement the Affordable Care Act (ACA), and have it ready for full implementation in a short seven (7) months from now.
2. That the Executive Officer ensure that Riverside County maintains a solid and constant presence within the California Administrative Officers Association (CAOAC), and insists 'a place at the table' on the AB-109 Allocation Committee in order to ensure that Riverside County receives its fair and equitable share of the annual AB-109 allocation.
3. That the RCIT Consolidation be slowed down in order to fully evaluate and understand first, the cost savings (and/or increases) to each county department/agency, and second, the full complexities of consolidation, i.e. ramifications due to IT system consolidation and complications related to State & Federal reporting systems, medical, x-ray imaging, DPSS, HIPAA, EMR, CPS, etc. A full and complete understanding of the true cost savings, if any, of employee consolidation by department/agency, with Board consideration given to agencies that are fully State or Federally funded, e.g. DPSS, HHS, etc.); or, those that are enterprise funds, e.g., Flood, Waste Management, etc. Any and all agency/departmental RCIT audits resulting in cost savings must show 'true' savings from greater efficiencies, not from a reduction in service levels.
4. That the Executive Officer delay all other reorganizations (EDA, Facilities, Libraries, TLMA, etc.) until such time as a full and complete cost/benefit analysis of the reorganization(s) along with the proposed re-organizational structure have been vetted and approved by the Board of Supervisors, and ensure that any such process be performed with the full cooperation and participation of the affected departments.



John F. Tavaglione, Second District Supervisor

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BACKGROUND: As we begin to leave one of the worst economic times of our lifetimes behind us and begin to see positive signs of a recovery in sight, we must move forward with cautious optimism. Our economist clearly explained that signs of recovery are on the horizon, yet many factors continue to challenge us in the future; the costly unknowns of AB-109 here in California; implementation of the Affordable Care Act (ACA); and, of course, as stated by our economist, our country still faces some risk from global economic forces; more reason to do all we can to continue to build our reserves for economic uncertainty.

Hence, I have become increasingly concerned with issues discussed in our 3rd quarter budget report presented last Tuesday, which I believe deserve more consideration and review by our Board and management team.

CONCERNS:

Riverside Regional Medical Center (RCRMC): The 3rd Qtr. Report very clearly stated that there will be a deficit of somewhere between \$50 and \$70+ million in FY 13/14 resulting in the need to borrow from the County Treasury. This at a time when RCRMC, along with DPSS, Mental Health, Public Health, and others are in the process of implementing the country's most aggressive and complicated national health reform program ever constructed – the Affordable Care Act (ACA), going live in seven (7) months. **Will savings to county hospitals be achieved through implementation of the ACA as purported by the act and in year one by Governor Brown?** Time and experience over a number of years will only tell, but even more reason to move cautiously as we implement it.

Public Safety Agencies (Sheriff/DA/Probation) AB-109: Our Board has always made and will continue to make public safety our #1 priority, and while I commend our Sheriff and DA for keeping their budgets within range under these very difficult circumstances of AB-109 implementation, in my humble opinion, they won't be able to do so for long. Just last month, the federal three-judge panel ruled against the State of California and ordered Governor Brown to begin releasing an additional 9,000 prisoners on top of the 25,000 prisoners already released since the implementation of AB-109. The ill effects of AB-109 eighteen months after implementation are no longer anecdotal. Law enforcement professionals and communities throughout the State of California are experiencing the first-hand, negative impacts of this flawed legislation. Riverside County fared relatively well in the initial rounds of AB-109 allocations, but early indications are we will not fair as well in the upcoming 2013/14 round as the demands on these funds have become more and more competitive among the state's 58 counties. Lesser allocations from the State, will undoubtedly put even further demand on our general fund reserves as we continue to address the negative effects of AB-109 enforcement and implementation.

Jail Beds: Riverside County's continuing population growth coupled with the constant and increasing flow of early-release state prisoners resulting from AB-109, requires our Board of Supervisors, Sheriff, and Executive Officer, to keep the effort at the top of our priority list; whether through expansion at existing facilities (Indio, Larry Smith, Southwest) or a new hub jail (mid-county) – all will come at a cost that is still fully unknown, therefore, we should not be allocating General Funds elsewhere without 'first knowing' what we're in for in terms of our future jail expansion needs.

The RCIT Consolidation has the potential to cause very significant challenges at some of our large agencies such as RCRMC and DPSS. The impending implementation of the Affordable Care Act (ACA) begins in a few months, and staff at both agencies will be faced with the very difficult task of maneuvering its way through the challenges the ACA is sure to bring. To transfer their experienced IT staff out of the department and change the way IT services are delivered at the same time, is problematic at best. Networks operated by DPSS are not purely County-run systems but are integrated with state and federal systems, and as such, cannot be maintained by personnel from outside of DPSS. There are very significant problems associated with IT system consolidation related to State & Federal reporting systems. These two (2) agencies are just one example of the need to move slowly and with caution throughout our RCIT Consolidation process. In continuing with said caution, our key principle should be to ensure that efficiencies are established through *cost savings – 'true cost savings to the departments being consolidated – not savings through achieved through a reduction in service levels'*.

The Departmental Reorganization being proposed involving EDA, TLMA etc., should be put off indefinitely. During my entire nearly 19 year tenure on this Board, the Economic Development Agency has been the agency this board has gone to solve problems when things were not functioning well. One example, when the County Fair and National Date Festival (NDF) was millions in the red and this Board was faced with the very real possibility that we may have to do away with this annual event. As a last ditch effort we decided to give it to EDA to see if it could be salvaged. Since that time the NDF has achieved year after year of record attendance and has operated in the black. When the county airports were in disrepair and in the red, again, we sent them to EDA and now they operate in the black and we have highly successful airshows several times a year. Libraries are just one more example of a county function that needed a business-like approach so we sent them to EDA and they now function very well. When the Edward Dean Museum was at risk of being closed or sold to the Huntington Museum, we turned it saved it by turning it over to EDA, and today it operates a successful events and cultural facility. The former General Services Administration (GSA) was doing a miserable job of managing projects – the Southwest Justice Center Court Expansion Project was the most notable one that led to the demise of that agency. Where did our Board shift the responsibilities for facilities construction and management? We shifted it to EDA. Dismantling one of our County's 'key agencies' (EDA/Facilities Management) now, at a time when our economy is finally rebounding, and some form of 'economic/community revitalization' will most likely be returning, is unwise at best. We need to keep EDA in place as it is, improve it where it needs fixing, and grow it where its talented resources within will take advantage of the improving economy.

Our top-notch team of county employees, from the lowest level to the top and everyone in between, has been working very hard during these past 7-8 years to help 'balance the ship' in one of the most difficult economic times our organization has experienced. As we begin to see the economic dust settling, we now face what I personally believe to be two (2) of the most difficult, challenging, and 'potentially costly' pieces of State and Federal legislation to deal with; California's AB-109 Public Safety Realignment and the Federal Affordable Care Act (ACA). Both have been purported to 'save counties money in the long run' – AB109 through treatment, less re-offending, and a reduction in recidivism to incarceration; and the Federal Affordable Care Act (Health Reform), through "health insurance for all" via a seamless managed-care system of hospitals, doctors, and pharmacies, providing treatment in a more efficient manner. **Two (2) mandated programs – 1 State/1 Federal, both requiring counties to implement and operate, both claiming to provide savings to counties in the long-term.** Should we believe the State and Federal government based on past experience or should we prioritize every dollar and spend it wisely on the most important and needed program and/or projects?

My experience on this Board tells me we should 'keep our eyes on the ball at hand' AB-109 and the ACA, and slow down everything else – otherwise we are poised to make some significant mistakes which could cost this county dearly in the coming years. I urge my colleagues to reconsider the actions related to consolidation and reorganization.

**Riverside County Board of Supervisors
Request to Speak**

Submit request to Clerk of Board (right of podium),
Speakers are entitled to three (3) minutes, subject
to Board Rules listed on the reverse side of this form.

SPEAKER'S NAME: GARY GRANT

Address: 27068 JARVIS ST
(only if follow-up mail response requested)

City: PERRIS **Zip:** 92570

Phone #: 657-9319

Date: MAY 21ST 03 **Agenda #** 3.3

PLEASE STATE YOUR POSITION BELOW:

Position on "Regular" (non-appealed) Agenda Item:

Support **Oppose** **Neutral**

Note: If you are here for an agenda item that is filed
for "Appeal", please state separately your position on
the appeal below:

Support **Oppose** **Neutral**

I give my 3 minutes to: _____

BOARD RULES

Requests to Address Board on "Agenda" Items:

You may request to be heard on a published agenda item. Requests to be heard must be submitted to the Clerk of the Board before the scheduled meeting time.

Requests to Address Board on items that are "NOT" on the Agenda:

Notwithstanding any other provisions of these rules, member of the public shall have the right to address the Board during the mid-morning "Oral Communications" segment of the published agenda. Said purpose for address must pertain to issues which are under the direct jurisdiction of the Board of Supervisors. YOUR TIME WILL BE LIMITED TO THREE (3) MINUTES.

Power Point Presentations/Printed Material:

Speakers who intend to conduct a formalized Power Point presentation or provide printed material must notify the Clerk of the Board's Office by 12 noon on the Monday preceding the Tuesday Board meeting, insuring that the Clerk's Office has sufficient copies of all printed materials and at least one (1) copy of the Power Point CD. Copies of printed material given to the Clerk (by Monday noon deadline) will be provided to each Supervisor. If you have the need to use the overhead "Elmo" projector at the Board meeting, please insure your material is clear and with proper contrast, notifying the Clerk well ahead of the meeting, of your intent to use the Elmo.

Individual Speaker Limits:

Individual speakers are limited to a maximum of three (3) minutes. Please step up to the podium when the Chairman calls your name and begin speaking immediately. Pull the microphone to your mouth so that the Board, audience, and audio recording system hear you clearly. Once you start speaking, the "green" podium light will light. The "yellow" light will come on when you have one (1) minute remaining. When you have 30 seconds remaining, the "yellow" light will begin flash, indicating you must quickly wrap up your comments. Your time is up when the "red" light flashes. The Chairman adheres to a strict three (3) minutes per speaker. **Note: If you intend to give your time to a "Group/Organized Presentation", please state so clearly at the very bottom of the reverse side of this form.**

Group/Organized Presentations:

Group/organized presentations with more than one (1) speaker will be limited to nine (9) minutes at the Chairman's discretion. The organizer of the presentation will automatically receive the first three (3) minutes, with the remaining six (6) minutes relinquished by other speakers, as requested by them on a completed "Request to Speak" form, and clearly indicated at the front bottom of the form.

Addressing the Board & Acknowledgement by Chairman:

The Chairman will determine what order the speakers will address the Board, and will call on all speakers in pairs. The first speaker should immediately step to the podium and begin addressing the Board. The second speaker should take up a position in one of the chamber aisles in order to quickly step up to the podium after the preceding speaker. This is to afford an efficient and timely Board meeting, giving all attendees the opportunity to make their case. Speakers are prohibited from making personal attacks, and/or using coarse, crude, profane or vulgar language while speaking to the Board members, staff, the general public and/or meeting participants. Such behavior, at the discretion of the Board Chairman may result in removal from the Board Chambers by Sheriff Deputies.

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Request to Speak**

Submit request to Clerk of Board (right of podium),
Speakers are entitled to three (3) minutes, subject
to Board Rules listed on the reverse side of this form.

SPEAKER'S NAME: Paul Jacobs

Address: _____
(only if follow-up mail response requested)

City: Temecula **Zip:** _____

Phone #: _____

Date: 5/21/13 **Agenda #** 3-3

PLEASE STATE YOUR POSITION BELOW:

Position on "Regular" (non-appealed) Agenda Item:

Support **Oppose** **Neutral**

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