

FROM: TLMA and County Counsel

SUBMITTAL DATE: May 20, 2015

SUBJECT: Adoption of Ordinance No. 925 Prohibiting Marijuana Cultivation and Declaring Marijuana Cultivation to be a Public Nuisance [All Districts - \$0] -CEQA EXEMPT

RECOMMENDED MOTION: That the Board of Supervisors adopt Ordinance No. 925, an ordinance of the County of Riverside prohibiting marijuana cultivation and declaring marijuana cultivation to be a public nuisance.

BACKGROUND:

Summary

On May 19, 2015, the Board held a public hearing regarding two related ordinances prohibiting marijuana cultivation. At the conclusion of the public testimony, the Board closed the public hearing and did the following: (1) found Ordinance Nos. 348.4802 and 925 are not a project under CEQA per CEQA Guidelines sections 15060(c)(3) and 15378 and are otherwise exempt from CEQA pursuant to CEQA Guidelines sections 15060(c)(2), 15061(b)(3) and 15308; (2) adopted Ordinance No. 348.4802, an ordinance of the County of Riverside amending Ordinance No. 348 related to zoning; and (3) introduced Ordinance No. 925, an ordinance of the County of Riverside prohibiting marijuana cultivation and declaring marijuana cultivation to be a public nuisance.

Gregory P. Priamos County Counsel

Juan C. Perez, Director Transportation and Land Management

For Fiscal Year:

FINANCIAL DATA	Curren	t Fiscal Year:	Next Fis	scal Year:	Tot	al Cost:	Oi	ngoing Cost:	POLICY/C	
COST	\$	N/A	\$	N/A	\$	N/A	\$	N/A	0	Dallar de
NET COUNTY COST	\$	N/A	\$	N/A	\$	N/A	\$	N/A	Consent 🗆	Policy 🖢
SOURCE OF FUNDS:								Rudget Adjustn	nent: N/A	

C.E.O. RECOMMENDATION:

County Executive Office Signature

MINUTES OF THE BOARD OF SUPERVISORS

On motion of Supervisor Jeffries, seconded by Supervisor Ashley and duly carried, IT WAS ORDERED that the above Ordinance 925 is adopted with waiver of the reading.

Aves:

Jeffries, Washington, Benoit and Ashley

Nays: Absent: None

Kecia Harper-Ihem

Date:

Tavaglione June 2, 2015

XC:

TLMA, Co.Co., Recorder, MC, COB

□ Prev. Agn. Ref.: 16-2 of 5/19/15

District: ALL

Agenda Number:

Positions Added Change Order

4/5 Vote A-30

FORM 11: Adoption of Ordinance No. 925 Prohibiting Marijuana Cultivation and Declaring Marijuana

Cultivation to be a Public Nuisance [All Districts - \$0] -CEQA EXEMPT

DATE: May 20, 2015 **PAGE:** Page 2 of 2

BACKGROUND:

Summary

The Board's adoption of Ordinance No. 925 will finalize the Board's approval of the marijuana cultivation prohibition countywide.

Ordinance No. 925 declares marijuana cultivation, either indoors or outdoors, upon any premises within all unincorporated areas to be prohibited and a public nuisance subject to abatement and administrative and civil penalties. As directed by the Board on November 25, 2014 (agenda item 3-1), Ordinance No. 925 states that the County is committed to making efficient and rational use of its limited investigative and prosecutorial resources and that there shall be a limited exemption from enforcement for violations of the ordinance by primary caregivers and qualified patients for small amounts of marijuana cultivation for their own medical use in zone classifications identified in Section 3.4 of Ordinance No. 348 when the standards and conditions set forth in Section 12 of Ordinance No. 925 are met.

Ordinance No. 925 also contains sections regarding abatement of unlawful marijuana cultivation and appeals hearings, summary abatements, recovery of abatement costs and attorneys' fees, authorization for the placement of special assessments and liens, treble damages, administrative civil penalties of up to \$1000 per day, misdemeanor penalties, and enforcement by civil actions.

As advised in earlier agenda items on this subject, Ordinance No. 925 is not intended as, and should not be construed as, a legalization of marijuana under any circumstances but is an attempt to prioritize the County's civil abatement, prosecutorial and public safety resources with regard to marijuana cultivation. Under no circumstances will the County issue any types of land use permits or entitlements authorizing marijuana cultivation.

Impact on Citizens and Businesses

The proliferation of large-scale marijuana cultivation increases the risk of criminal activity, degradation of the natural environment and often results in illegal electrical and water connections and alterations. Large-scale marijuana cultivation also creates increased nuisance impacts to neighboring properties. The purpose of Ordinance Nos. 348.4802 and 925 are to provide for greater enforcement against large-scale marijuana cultivation with the goal of improving community livability and protecting public health, safety and welfare, while also recognizing a limited enforcement exemption for small amounts of marijuana cultivated for medical uses by registered medical marijuana patients. While the enforcement of these ordinances may result in increased unknown departmental costs, recovery of abatements costs are authorized under Ordinance No. 925 including the placement of special assessments and liens for recovery of such costs.

SUPPLEMENTAL:

Additional Fiscal Information

N/A

Attachments:

1. Ordinance No. 925

Original

ORDINANCE NO. 925

AN ORDINANCE OF THE COUNTY OF RIVERSIDE

PROHIBITING MARIJUANA CULTIVATION AND

DECLARING MARIJUANA CULTIVATION TO BE A NUISANCE

The Board of Supervisors of the County of Riverside ordains as follows:

Section 1. FINDINGS AND PURPOSE. The Board of Supervisors finds and declares the following:

- a. In 1996, the voters of the State of California approved Proposition 215 (codified as California Health and Safety Code section 11362.5, and entitled "The Compassionate Use Act of 1996").
- b. The intent of Proposition 215 was to enable persons who are in need of marijuana for medical purposes to use it without fear of criminal prosecution under limited, specified circumstances. The proposition further provides that "nothing in this section shall be construed to supersede legislation prohibiting persons from engaging in conduct that endangers others, or to condone the diversion of marijuana for non-medical purposes." The ballot arguments supporting Proposition 215 expressly acknowledged that "Proposition 215 does not allow unlimited quantities of marijuana to be grown anywhere."
- c. In 2004, the Legislature enacted Senate Bill 420 (codified as California Health and Safety Code sections 11362.7 et seq., and referred to as the "Medical Marijuana Program") to clarify the scope of Proposition 215, and to provide qualifying patients and primary caregivers who collectively or cooperatively cultivate marijuana for medical purposes with a limited defense to certain specified state criminal statutes. Assembly Bill 2650 (2010) and Assembly Bill 1300 (2011) amended the Medical Marijuana Program to expressly recognize the authority of counties and cities to

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"[a]dopt local ordinances that regulate the location, operation, or establishment of a medical marijuana cooperative or collective" and to civilly and criminally enforce such ordinances.

- d. In City of Riverside v. Inland Empire Patients Health and Wellness Center, Inc. (2013) 56 Cal. 4th 729, the California Supreme Court held that "[n]othing in the CUA or the MMP expressly or impliedly limits the inherent authority of a local jurisdiction, by its own ordinances, to regulate the use of its land..." Additionally, in Maral v. City of Live Oak (2013) 221 Cal.App.4th 975, the Court of Appeal held that "there is no right and certainly no constitutional right to cultivate medical marijuana..." The Court in Maral affirmed the ability of a local governmental entity to prohibit the cultivation of marijuana under its land use authority.
 - The Federal Controlled Substances Act, 21 U.S.C. §§ 801 et seq., classifies marijuana as a Schedule I Drug, which is defined as a drug or other substance that has a high potential for abuse, that has no currently accepted medical use in treatment in the United States, and that has not been accepted as safe for use under medical supervision. The Federal Controlled Substances Act makes it unlawful, under federal law, for any person to cultivate, manufacture, distribute or dispense, or possess with intent to manufacture, distribute or dispense, marijuana. The Federal Controlled Substances Act contains no exemption for the cultivation, manufacture, distribution, dispensation, or possession of marijuana for medical purposes.
- f. Marijuana cultivation in the unincorporated area of Riverside County can adversely affect the health, safety, and well-being of County residents. Countywide prohibition of marijuana cultivation is proper and necessary to avoid the risks of criminal activity, degradation of the natural environment, malodorous smells, and indoor electrical fire hazards that may result from unregulated marijuana cultivation, and that are especially significant if the

amount of marijuana cultivated on a single premises is not regulated and substantial amounts of marijuana are thereby allowed to be concentrated in one place.

- g. Marijuana cultivation at locations or premises within one thousand feet of schools, parks, and community centers creates unique risks that the marijuana plants may be observed by minors, and therefore be especially vulnerable to theft or recreational consumption by minors. Further, the potential for criminal activities associated with marijuana cultivation in such locations poses heightened risks that minors will be involved or endangered. Therefore, any amount of marijuana cultivation in such locations or premises is especially hazardous to public safety and welfare, and to the protection of children and the person(s) cultivating the marijuana plants.
- h. As recognized by the Attorney General's August 2008 Guidelines for the Security and Non-Diversion of Marijuana Grown for Medical Use, marijuana cultivation or other concentration of marijuana in any location or premises without adequate security increases the risk that surrounding homes or businesses may be negatively impacted by nuisance activity such as loitering or crime.
- i. The limited immunity from specified state marijuana laws provided by the Compassionate Use Act and Medical Marijuana Program does not confer a land use right or the right to create or maintain a public nuisance.
- j. The County is committed to making efficient and rational use of its limited investigative and prosecutorial resources. There shall be a limited exemption from enforcement for violations of this ordinance by primary caregivers and qualified patients for small amounts of marijuana cultivation for their own medical use in zone classifications identified section 3.4 of Ordinance No. 348 when all of the conditions and standards in section 12 of

this ordinance are met.

Section 2. AUTHORITY. This ordinance is adopted pursuant to the authority granted by Article XI, section 7 of the California Constitution, Health and Safety Code section 11362.83, and Government Code sections 25845 and 53069.4.

Section 3. DEFINITIONS. As used in this ordinance, the following terms shall have the following meanings:

- a. Abatement Costs. Any costs or expenses, including County staff time reasonably related to the abatement of conditions which violate this ordinance, and shall include, but not be limited to, enforcement, investigation, summaries, reports, notices, telephonic contact, correspondence, mailing expense, title search costs, administrative costs including scheduling and participation at hearings and meetings, Hearing Officer costs, expenses incurred by the County, court costs, civil or administrative penalties, collection, reasonable attorneys' fees, and other costs associated with the removal, abatement or correction of a violation.
- b. <u>Child Care Center</u>. Any licensed child care center, daycare center, child care home, or any preschool.
- c. <u>Church</u>. A structure or leased portion of a structure, which is used primarily for religious worship and related religious activities.
- d. <u>Community Center</u>. Any facility open to the public at which classes, social activities, recreational activities, educational activities, support and public information are offered for all residents of the community.
- e. <u>Enforcement Officer</u>. The Sheriff, the Transportation and Land Management Agency Director, Building Official, Code Enforcement Official, County Counsel, Environmental Health Department Director, Public Health Officer, Agricultural Commissioner, Fire Chief, Clerk of the Board of Supervisors, and their designees.
- f. Family. One or more non-transient, related or unrelated persons living

together as a single, nonprofit housekeeping unit.

- g. <u>Marijuana Cultivation</u>. The planting, growing, harvesting, drying, processing, or storage of one or more marijuana plants or any part thereof in any location, indoor or outdoor, including from within a fully enclosed and secure building.
- h. <u>Marijuana plant</u>. Any mature or immature marijuana plant, or any marijuana seedling.
- i. Minor. A person under eighteen (18) years of age.
- j. <u>Multiple-Family Dwelling</u>. A building or portion thereof used to house two or more families, including domestic employees of each such family, living independently of each other, and each having their own kitchen.
- k. <u>One-Family Dwelling</u>. A building or detached structure, including a mobilehome or manufactured home, containing one kitchen and used to house not more than one family, including domestic employees.
- l. Park. A public playground, public recreation center or area, and other public areas, created, established, designated, maintained, provided or set aside by the County, any city, or any other public entity or agency, for the purposes of public rest, play, recreation, enjoyment or assembly, and all buildings and structures located thereon or therein.
- m. <u>Premises</u>. A single parcel of property. Where contiguous parcels are under common ownership or control, such contiguous parcels shall be counted as a single "premises" for purposes of this ordinance.
- n. <u>Primary Caregiver</u>. Shall have the meaning set forth in Health and Safety Code sections 11362.5 and 11362.7 et seq.
- o. Qualified Patient. Shall have the meaning set forth in Health and Safety Code sections 11362.5 and 11362.7 et seq.
- p. Responsible Party. (1) Each person committing the violation or causing a condition on a premises located within the jurisdiction of the County of

Riverside which violates this ordinance; (2) each person who has an ownership interest in that premises; or (3) each person who, although not an owner, nevertheless occupies or has a legal right or a legal obligation to exercise possession or control over that premises. In the event the person who commits the violation or causes the violating condition is a minor, then the minor's parents or legal guardian shall be deemed the responsible party. In the event the violation or violating condition is most reasonably attributable to a business, then that business, to the extent it is a legal entity such that it can sue and be sued in its own name, and each person who is an owner of that business shall be deemed responsible parties.

- q. <u>School</u>. An institution of learning for minors, whether public or private, offering a regular course of instruction required by the California Education Code. This definition includes a nursery school, kindergarten, elementary school, middle or junior high school, senior high school, or any special institution of education, but it does not include a home school, vocational or professional institution of higher education, including a community or junior college, college, or university.
- r. <u>Youth-oriented Facility</u>. Any facility that caters to or provides services primarily intended for minors, or the individuals who regularly patronize, congregate or assemble at the establishment are predominantly minors.

Section 4. PROHIBITIONS ON MARIJUANA CULTIVATION. NUISANCE DECLARED. Marijuana cultivation, either indoors or outdoors, fixed or mobile, upon any premises within all unincorporated areas of Riverside County is prohibited and hereby declared to be unlawful and a public nuisance that may be abated in accordance with this ordinance. The foregoing prohibition shall be imposed regardless of the number of qualified patients or primary caregivers residing at the premises or participating directly or indirectly in the cultivation. Further, this prohibition shall be imposed notwithstanding any assertion that the person(s) cultivating marijuana are the primary caregiver(s) for qualified patients or that such person(s) are collectively or cooperatively cultivating marijuana.

Section 5. NOTICE TO ABATE UNLAWFUL MARIJUANA CULTIVATION. Whenever the enforcement officer determines that a public nuisance as described in this ordinance exists on any premises within the unincorporated area of Riverside County, he or she is authorized to notify the owner of the premises and any other responsible party, through issuance of a "Notice to Abate Unlawful Marijuana Cultivation."

Section 6. CONTENTS OF NOTICE. The Notice to Abate Unlawful Marijuana Cultivation set forth in section 5 of this ordinance shall be in writing and shall:

- a. Identify the owner(s) of the premises upon which the nuisance exists, as named in the last County Equalized Assessment Roll, and identify any other responsible party, if other than the owner(s), and if known or reasonably identifiable.
- b. Describe the location of such premises by its commonly used street address, giving the name or number of the street, road or highway and the number, if any.
- c. Identify such premises by reference to the assessor's parcel number.
- d. Contain a statement that unlawful marijuana cultivation exists on the premises and that it has been determined by the enforcement officer to be a public nuisance described in this ordinance.
- e. Describe the unlawful marijuana cultivation that exists and the actions required to abate it.
- f. Contain a statement that the owner or responsible party is required to abate the unlawful marijuana cultivation within ten (10) calendar days after the date that said notice was served.
- g. Contain a statement that the owner or responsible party may, within ten
 (10) calendar days after the date that said Notice to Abate Unlawful
 Marijuana Cultivation was served, make a request in writing to the
 County Department that issued the notice for a hearing to appeal the

determination of the enforcement officer that the conditions existing constitute a public nuisance, or to show other cause why those conditions should not be abated in accordance with the provisions of this ordinance.

- h. Contain a statement that, unless the owner or responsible party abates the unlawful marijuana cultivation within the time prescribed in the Notice to Abate Unlawful Marijuana Cultivation, the enforcement officer shall abate the nuisance. It shall also state that the abatement costs may result in the imposition of a lien and special tax assessment against the premises for abatement costs related to enforcement of the this ordinance and abatement of the violative conditions.
- i. The failure of the Notice to Abate Unlawful Marijuana Cultivation to set forth all required contents shall not affect the validity of the proceedings.
- Section 7. SERVICE OF NOTICE. Unless otherwise specifically provided for in any other section of this ordinance, notices shall be issued in the following manner:
 - a. Notices required pursuant to this ordinance may be served in any of the following methods:
 - 1. Personal service; or
 - 2. By posting a copy of the notice in a visible place on the premises and mailing a copy to the premises owner as such person's name and address appears on the last County Equalized Assessment Roll. If notice is mailed to a responsible party other than the premises owner then the notice may be mailed to the last known address. If the address of any such person is unknown, that fact shall be stated in the copy so mailed and it shall be addressed to the person at the county seat. Service shall be deemed complete five (5) calendar days after the date of deposit in the mail or five (5) calendar days after the date of posting, whichever is later.

b. The failure of any premises owner or any other responsible party to receive such notice shall not affect the validity of the abatement proceedings.

Section 8. APPEAL HEARING BY COUNTY HEARING OFFICER.

- a. Any person upon whom a Notice to Abate Unlawful Marijuana Cultivation has been served may appeal the determination of the enforcement officer that the conditions set forth in the notice constitute a public nuisance, or may show cause why those conditions should not be abated in accordance with the provisions of this ordinance.
- b. Any such appeal shall be commenced by filing a written request for a hearing with the County Department that issued the Notice to Abate Unlawful Marijuana Cultivation within ten (10) calendar days after the date that said Notice was served. The written request shall include a statement of all facts supporting the appeal. The time requirement for filing such a written request shall be deemed jurisdictional and may not be waived. In the absence of a timely filed written request that complies fully with the requirements of this section, the findings of the enforcement officer contained in the Notice to Abate Unlawful Marijuana Cultivation shall become final and conclusive on the eleventh day following service of the notice.
- c. Upon timely receipt of a written request for hearing which complies with the requirements of this section, a hearing shall be set for a date not less than ten (10) calendar days, nor more than thirty (30) calendar days, from the date the request was filed. Written notice of the hearing shall sent to the requesting party, to any other parties upon whom the Notice to Abate Unlawful Marijuana Cultivation was served, and to the enforcement officer.

- d. The Board of Supervisors delegates its authority to conduct the hearing to the County Hearing Officer appointed by the Board of Supervisors pursuant to Ordinance No. 643 and Government Code section 27720.
- e. The County Hearing Officer shall have full authority and duty to preside over the hearing in the manner set forth in Ordinance No. 643.
- f. At the time fixed in the notice of hearing, the County Hearing Officer shall receive evidence from the enforcement officer and the owner of the premises, any other responsible party, or their representatives and any other concerned persons who may desire to present oral or documentary evidence regarding the conditions of the premises or other relevant matter, if such persons are present at the hearing. In conducting the hearing, the County Hearing Officer shall not be limited by the technical rules of evidence. Failure of the owner or responsible party to appear shall not affect the validity of the proceedings or order issued thereon.
- g. Upon conclusion of the hearing, the County Hearing Officer shall make his decision and in the event it so concludes, may declare the conditions on the premises to be in violation of this ordinance and to constitute a public nuisance. The County Hearing Officer may direct the owner or responsible party to abate the unlawful marijuana cultivation within ten (10) calendar days after mailing and posting of the County Hearing Officer's decision. The County Hearing Officer's decision shall include notice that if the unlawful marijuana cultivation is not abated as directed and within ten (10) calendar days, the enforcement officer may abate the unlawful marijuana cultivation and the abatement costs shall be a lien and an assessment against the premises. Such decision shall be mailed to, or personally served upon, the party requesting the hearing, any other parties upon whom the Notice to Abate Unlawful Marijuana Cultivation was served, and the enforcement officer.

- h. The County Hearing Officer may continue the administrative hearing from time to time.
- i. At the conclusion of the hearing, the County Hearing Officer shall submit his decision and the record to the Clerk of the Board.
- j. The decision of the County Hearing Officer shall be final and conclusive.

Section 9. ABATEMENT BY OWNER OR RESPONSIBLE PARTY. Any owner or responsible party may abate the unlawful marijuana cultivation or cause it to be abated at any time prior to commencement of abatement by, or at the direction of, the enforcement officer.

Section 10. SUMMARY ABATEMENT. Notwithstanding any other provision of this ordinance, when any unlawful marijuana cultivation constitutes an immediate threat to public health or safety, and when the procedures set forth in sections 5 through 8 of this ordinance will not result in abatement of that nuisance within a short enough time period to avoid that threat, the enforcement officer may direct any officer or employee of the County to summarily abate the nuisance by removing and destroying the marijuana plants. The enforcement officer shall make reasonable efforts to notify the owner of the premises and any other responsible party, but the formal notice and hearing procedures set forth in this ordinance shall not apply. The County may nevertheless recover its abatement costs for abating that nuisance in the manner set forth in this ordinance.

Section 11. ENFORCEMENT. Whenever the enforcement officer becomes aware that an owner of the premises or any other responsible party has failed to abate any unlawful marijuana cultivation within ten (10) calendar days of the date of service of the Notice to Abate Unlawful Marijuana Cultivation, unless timely appealed, or of the date of the County Hearing Officer's decision requiring such abatement, the enforcement officer may take one or more of the following actions:

a. Enter upon the premises and abate the nuisance by County personnel, or by private contractor under the direction of the enforcement officer. The enforcement officer may apply to a court of competent jurisdiction for a warrant authorizing entry upon the premises for purposes of undertaking the nuisance abatement work by removing and destroying the marijuana plants, including any fixtures and other moveable property and equipment used for

marijuana cultivation, if necessary.

b. Request that the County Counsel commence a civil action to redress, enjoin, and abate the public nuisance.

Section 12. LIMITED EXEMPTION FROM ENFORCEMENT.

- a. The County is committed to making efficient and rational use of its limited investigative and prosecutorial resources. There shall be a limited exemption from enforcement for violations of this ordinance by primary caregivers and qualified patients for small amounts of marijuana cultivation for their own medical use in zone classifications identified section 3.4 of Ordinance No. 348 when all of the following conditions and standards are complied with:
 - 1. The premises shall contain a legally permitted one-family dwelling.
 - 2. Cultivation of no more than twelve (12) marijuana plants per qualified patient. In the event a qualified patient has a primary caregiver cultivating marijuana plants for the qualified patient, only one primary caregiver may cultivate no more than twelve (12) marijuana plants for that qualified patient at any one time. In no circumstances shall a qualified patient have multiple primary caregivers cultivating marijuana plants for the qualified patient at the same time.
 - 3. Two (2) qualified patient limit to aggregate marijuana plant count for a maximum total of twenty-four (24) marijuana plants per premises.
 - 4. At least one qualified patient or one primary caregiver must live on the premises.
 - 5. All marijuana plants must be reasonably secured to prevent access by minors or theft, to a standard satisfactory to the enforcement officer.

- 6. All marijuana cultivation outside of any building must be fully enclosed by an opaque fence at least six feet in height. The fence must be adequately secure to prevent unauthorized entry. Bushes, hedgerows, plastic sheeting, tarps, or cloth material shall not constitute an adequate fence under this subsection. Premises larger than five (5) acres are exempt from this fencing provision so long as all other standards and conditions of subsection a. of this section are complied with and any barriers used are otherwise consistent with Ordinance No. 457 and Ordinance No. 348.
- 7. Each building or outdoor area in which the marijuana plants are cultivated shall be set back at least ten (10) feet from all boundaries of the premises. Such setback distance shall be measured in a straight line from the building in which the marijuana plants are cultivated, or, if the marijuana plants are cultivated in an outdoor area, from the fence required by subsection 6. to the boundary line of the premises.
- 8. The designated marijuana cultivation area must not be visible from any public right-of-way.
- 9. If the person cultivating marijuana plants on any premises is not the owner of the premises, such person shall submit a letter from the owner(s) consenting to the marijuana cultivation on the parcel. This letter shall be examined by the enforcement officer, and shall then be returned to the submitter. The County shall prescribe forms for such letters.
- 10. Parolees or probationers shall not live on the premises unless the parolees or probationers have received confirmation from the court that he is allowed to use medical marijuana while on parole or probation pursuant to Health & Safety Code section 11362.795

which shall be subject to verification by the enforcement officer.

- 11. Qualified patients for whom the marijuana plants are being cultivated shall have valid Medical Marijuana Identification Cards issued by the Riverside County Department of Public Health. Any primary caregiver cultivating marijuana plants for a qualified patient shall have a copy of the qualified patient's valid Medical Marijuana Identification Card issued by the Riverside County Department of Public Health which shall be kept on the premises.
- 12. The address for the premises must be posted and plainly visible from the public right-of-way.
- 13. The marijuana cultivation shall not be within a multi-dwelling building.
- 14. The marijuana cultivation shall not be upon any premises located within one thousand (1,000) feet of any school, community center, or park.
- 15. The marijuana cultivation shall not be upon any premises containing a child care center, church, or youth-oriented facility.
- b. Any marijuana cultivation that does not comply with all of the standards and conditions in subsection a. of this section is subject to nuisance abatement enforcement and administrative civil penalties as set forth in this ordinance.

Section 13. RECOVERY OF ABATEMENT COSTS AND ATTORNEYS' FEES.

a. In any enforcement action brought pursuant to this ordinance, whether by administrative proceedings, judicial proceedings, or summary abatement, each person who causes, permits, suffers, or maintains the unlawful marijuana cultivation to exist shall be liable for all abatement costs incurred by the County, and any and all costs incurred to undertake, or to cause or compel any responsible party to undertake, any abatement action in

compliance with the requirements of this ordinance, whether those costs are incurred prior to, during, or following enactment of this ordinance.

b. In any action by the enforcement officer to abate unlawful marijuana cultivation under this ordinance, whether by administrative proceedings, judicial proceedings, or summary abatement, the prevailing party shall be entitled to a recovery of the reasonable attorneys' fees incurred. Recovery of attorneys' fees under this subdivision shall be limited to those actions or proceedings in which the County elects, at the initiation of that action or proceeding, to seek recovery of its own attorneys' fees. In no action, administrative proceeding, or special proceeding shall an award of attorneys' fees to a prevailing party exceed the amount of reasonable attorneys' fees incurred by the County in the action or proceeding.

Section 14. NOTICE OF ABATEMENT COSTS. At the conclusion of the abatement, the enforcement officer shall issue a bill setting forth the abatement costs to the owner of the premises and any other responsible party. The bill shall demand payment to the County of the total abatement costs within fifteen (15) calendar days of its mailing.

Section 15. SPECIAL ASSESSMENT AND LIEN.

a.

- If the owner fails to pay the abatement costs upon demand by the County, the Board of Supervisors may order the abatement costs to be specially assessed against the premises under Government Code section 25845. The assessment may be collected at the same time and in the same manner as ordinary county taxes are collected, and shall be subject to the same penalties and the same procedure and sale in case of delinquency as are provided for ordinary county taxes. All laws applicable to the levy, collection, and enforcement of county taxes are applicable to the special assessment.
- b. If the Board of Supervisors specially assesses the abatement costs against the premises, the Board of Supervisors also may cause a Notice of

Abatement Lien to be recorded. The Notice of Abatement Lien shall, at a minimum, identify the record owner or possessor of the premises, set forth the last known address of the record owner or possessor of the premises, set forth the date upon which abatement of the nuisance was ordered by the County Hearing Officer, the date the abatement was complete, include a description of the premises subject to the lien, and the amount of the abatement cost.

Section 16. ADMINISTRATIVE CIVIL PENALTIES.

- a. In addition to any other remedy prescribed in this ordinance, any nuisance as described in this ordinance may be subject to an administrative civil penalty of up to one thousand dollars (\$1000) per day. The administrative civil penalty may be imposed via the administrative process set forth in this section, as provided in Government Code section 53069.4, or may be imposed by the court if the violation requires court enforcement without an administrative process.
- b. Acts, omissions, or conditions in violation of this ordinance that continue, exist, or occur on more than one day constitute separate violations on each day. Violations continuing, existing, or occurring on the service date, the effective date, and each day between the service date and the effective date are separate violations.
- c. In the case of a continuing violation, if the violation does not create an immediate danger to health or safety, the enforcement officer or the court shall provide for a reasonable period of time, not to exceed ten (10) calendar days, for the person responsible for the violation to correct or otherwise remedy the violation prior to the imposition of the administrative civil penalty.
- d. In determining the amount of the administrative civil penalty, the enforcement officer, or the court if the violation requires court enforcement

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without an administrative process, shall take into consideration the nature, circumstances, extent, and gravity of the violation or violations, any prior history of violations, the degree of culpability, economic savings, if any resulting from the violation, and any other matters justice may require.

The enforcement officer may commence the administrative civil penalty process by issuance of a notice of violation and proposed administrative civil penalty, which shall state the amount of the proposed administrative civil penalty and the reasons therefore. The notice of violation and proposed administrative civil penalty shall inform the recipient of his right to request an appeal hearing in accordance with this section. The notice shall state that if such a hearing is not requested within ten (10) days of issuance of the notice of violation and issuance of the proposed administrative civil penalty, the proposed penalty shall become final and the recipient of thereof shall immediately make payment of the administrative civil penalty to the County. The notice of violation and proposed administrative civil penalty shall also state that if the administrative civil penalty is not timely paid or appealed then additional costs shall be assessed by the enforcement officer to recover administrative costs, including but not limited to costs of obtaining a title report, recording fees, noticing, scheduling and participating in further hearings, collection activities or other costs incurred to recover the administrative civil penalties. The notice of violation and proposed administrative civil penalty may be combined with a Notice to Abate Unlawful Marijuana Cultivation issued pursuant to Section 5. The notice of violation and proposed administrative civil penalty shall be served by mail addressed to all of the following: (i) the owner of the premises on which the violation exists, as named on the last County Equalized Assessment Roll, or as otherwise known to the enforcement officer; (ii) anyone other responsible party, if other than the owner(s), and if

known or reasonably identifiable; and (iii) any other person known to the enforcement officer who has caused, permitted, maintained, conducted, or otherwise suffered or allowed the violation to exist. The failure to serve any person described in this subsection shall not affect the validity of service or the validity of any penalties imposed upon any other person.

Section 17. APPEAL OF ADMINISTRATIVE CIVIL PENALTIES.

- a. Notice of Appeal. The recipient of an administrative civil penalty may appeal its validity by filing a written Notice of Appeal with the County Department that issued the administrative civil penalty. The written Notice of Appeal must be filed within ten (10) calendar days of service of the administrative civil penalty. The Notice of Appeal shall be accompanied by either an advance deposit of the administrative civil penalty imposed or a Request for Advance Deposit Hardship Waiver as set forth below. Failure to properly file a written Notice of Appeal within this time period shall constitute a waiver of the right to appeal the administrative civil penalty. The Notice of Appeal shall be submitted on a form provided by the County Department that issued the administrative civil penalty and shall contain the following information:
 - 1. A brief statement setting forth the appellant's interest in the proceedings;
 - 2. A brief statement of the material facts which the appellant claims support a contention that no violation exists and that no administrative civil penalty should be imposed or that an administrative civil penalty of a different amount is warranted;
 - 3. An address at which the appellant agrees that notice of any additional proceeding or an order relating to the imposition of the administrative civil penalty may be received by mail; and
 - 4. The Notice of Appeal must be signed by the appellant under penalty

of perjury.

- b. Advance Deposit Hardship Waiver.
 - 1. Any person filing a Notice of Appeal to contest an administrative civil penalty and who is financially unable to make the advance deposit of the penalty as required, may submit a Request For Advance Deposit Hardship Waiver with the Notice of Appeal.
 - 2. The Request For Advance Deposit Hardship Waiver shall be filed with the County Department that issued the administrative civil penalty on a form provided by the same County Department. The request shall be documented by a sworn affidavit, together with any supporting documents or materials, demonstrating to the satisfaction of the enforcement officer that the person's actual financial inability to deposit the full amount of the administrative civil penalty in advance of the hearing.
 - 3. The requirement of depositing the full amount of the administrative civil penalty shall be stayed for ten (10) calendar days pending a determination by the enforcement officer of the approval or denial of the Request For Advance Deposit Hardship Waiver.
 - 4. The enforcement officer shall issue a written determination stating the approval or listing the reasons for the denial of the Request For Advance Deposit Hardship Waiver. The written determination shall be mailed to the appellant at the address provided in the Request.
 - 5. If the enforcement officer denies a Request For Advance Deposit Hardship Waiver, the appellant shall remit the deposit to the County within fifteen (15) calendar days of the date of mailing notice of the denial.
 - 6. The written determination of the enforcement officer shall be final.
- c. Hearing on Appeal of Administrative Civil Penalty. Upon receipt of a

timely filed Notice of Appeal of an Administrative Civil Penalty, an appeal hearing to consider the issuance of the administrative civil penalty shall be held before the County Hearing Officer, appointed by the Board of Supervisors pursuant to Ordinance No. 643 and Government Code section 27720. The appeal hearing shall be conducted pursuant to the provisions set forth in section 8 of this ordinance.

- d. County Hearing Officer's Decision. The County Hearing Officer shall issue a written decision following the appeal hearing, which shall be issued to the appellant at the appellant's address set forth in the Notice of Appeal. If the administrative civil penalty is determined to have been valid at the time of its issuance, the County Hearing Officer shall set the penalty amount pursuant to section 16 of this ordinance, and order said penalties to be paid within fifteen (15) calendar days of issuance of the County Hearing Officer's decision. The County Hearing Officer is authorized to order the penalties to be placed as a recorded lien against the premises subject to the administrative civil penalty and authorize the penalties to be placed as a Special Assessment on the County Tax Assessment Roll to be paid with County taxes, unless paid sooner. The County Hearing Officer's decision shall contain instructions for obtaining judicial review of the decision as set forth below.
- e. Judicial Review of Administrative Hearing Officer's Decision On Administrative Civil Penalty.
 - 1. Notice of Appeal of the Administrative Hearing Officer's Decision. Within twenty (20) calendar days of the date of issuance of the final decision, the appellant may contest an Administrative Hearing Officer's decision by filing an appeal in the Riverside County Superior Court. The fee for filing the appeal is specified in Government Code section 70615 (currently \$25.00) and shall be

paid to the Clerk of the Court. The failure to file the written appeal and to pay the filing fee within this period shall constitute a waiver of the right to an appeal and the decision shall be deemed final and confirmed. A copy of the Notice of Appeal of the Administrative Hearing Officer's Decision filed in the Riverside County Superior Court shall be served in person or by first class mail upon the County Department that issued the administrative civil penalty by the appellant.

- 2. Conduct of Hearing. The conduct of the appeal hearing is a subordinate judicial duty and may be performed by traffic trial commissioners and other subordinate judicial officials at the direction of the Presiding Judge of the Riverside County Superior Court. The appeal shall be heard de novo, and the contents of the file of the County Department that issued the administrative civil penalty shall be received into evidence. A copy of the Notice of Violation, administrative civil penalty and Hearing Officer's Decision shall be admitted into evidence as prima facie evidence of the facts stated therein. The Court shall request that the County Department's file be forwarded to the Court, to be received within fifteen (15) calendar days of the request.
- 3. Judgment. The Court shall retain the fee for filing the appeal regardless of the outcome of the appeal. If the Court finds in favor of the appellant, the amount of the fee shall be reimbursed to the appellant by the County in accordance with the judgment of the Court. If the penalty has not been deposited and the decision of the Court is against the appellant, the County Department that issued the administrative civil penalty may proceed to collect the penalty pursuant to the abatement cost recovery procedures set forth in this

ordinance.

a.

b.

Section 18. COLLECTION OF ADMINISTRATIVE CIVIL PENALTIES WHEN NO APPEAL HEARING IS REQUESTED.

- If the administrative civil penalty are not timely paid and no Notice of Appeal is filed by the date set forth on the administrative civil penalty then additional costs shall be assessed by the enforcement officer to recover administrative costs. These administrative costs include, but are not limited to costs of obtaining a title report, recording fees, noticing, scheduling and participating in further hearings, reasonable attorneys' fees, collection activities or other costs incurred to recover the administrative civil penalties.
- A "Notice Of Delinquent Administrative Civil Penalties and Special Tax Assessment" shall be issued to the owner of the premises and other responsible party who received the administrative civil penalty in the same manner as set forth in section 16 of this ordinance. Said notice shall provide an opportunity to request a hearing regarding only the amount of penalties to be assessed as a special tax assessment. The request for hearing shall be submitted to the County Department issuing the administrative civil penalty within twenty (20) calendar days of issuance of the Notice of Delinquent Administrative Civil Penalties and Special Tax Assessment and shall include the proper form to be used to request a hearing. Any hearing set pursuant to this subsection shall be conducted by the County Hearing Officer. If a request for hearing is not timely or properly submitted, the right to a hearing concerning the amount of penalties assessed shall be considered waived.

Section 19. ENFORCEMENT BY CIVIL ACTION. As an alternative to the procedures set forth in sections 5 through 8, the County may abate a violation of this ordinance by the prosecution of a civil action through the Office of County Counsel, including an action for injunctive relief. The remedy of

28 | ///

injunctive relief may take the form of a court order, enforceable through civil contempt proceedings or receivership, prohibiting the maintenance of the violation of this ordinance or requiring compliance with other terms.

Section 20. OTHER NUISANCE. Nothing in this ordinance shall be construed as a limitation on the County's authority to abate any nuisance which may otherwise exist from the planting, growing, harvesting, drying, processing or storage of marijuana plants or any part thereof from any location, indoor or outdoor, including from within a fully enclosed and secure building.

Section 21. TREBLE DAMAGES. Upon a second or subsequent civil or criminal judgment for violation of this ordinance within a two-year period, a violator shall be liable to the County for treble the abatement costs, in accordance with Government Code section 25845.5.

Section 22. MISDEMEANOR PENALTY. Any person violating any provision of this ordinance shall be guilty of a misdemeanor.

Section 23. NON-EXCLUSIVE REMEDIES AND PENALTIES. All remedies and penalties for the abatement of public nuisances provided for in this ordinance shall be cumulative and not exclusive. Enforcement by use of any administrative, criminal or civil action, citation or administrative proceeding or abatement remedy does not preclude the use of additional citations or other remedies as authorized by other ordinance or law. Enforcement remedies may be employed concurrently or consecutively. Conviction and punishment of or enforcement against any person hereunder shall not relieve such person from the responsibility of correcting, removing or abating a violation, nor prevent the enforced correction, removal or abatement thereof. Each and every day, or any portion thereof, during which any violation of this ordinance is committed, continued, or permitted by such person, shall be deemed a separate and distinct offense.

Section 24. SEVERABILITY. If any provision, clause, sentence or paragraph of this ordinance or the application thereof to any person or circumstances shall be held invalid, such invalidity shall not affect the other provisions of this ordinance which can be given effect without the invalid provision or application, and to this end, the provisions of this ordinance are hereby declared to be severable.

1	Section 25. EFFECTIVE DATE. This ordinance shall take effect thirty (30) calendar
2	days after its adoption.
3	
4 5	BOARD OF SUPERVISORS OF THE COUNTY OF RIVERSIDE, STATE OF CALIFORNIA
6	By: Marin Adelley
7	By: Marin Adelley Chairman
8	ATTEST: KECIA HARPER-IHEM MARION ASHLEY
9	CLERK OF THE BOARD
10	1/240410
11	By: All Watter
12	Deputy
13	
14	(SEAL)
15	
16	APPROVED AS TO FORM
17	
18	1 / / / / / / 2015
19	
20	By: Y Mul
21	TIPKANY N. NORTH
22	Deputy County Counsel
23	G:\Property\TNorth\RCO No 348\ Marijuana\RCO No 925 re marijuana cultivation Final.doc
24	
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8			
9			
10			
11			
12	STATE OF CALIFORNIA)) ss	
13	COUNTY OF RIVERSIDE)	
14			
15	I HEREBY CERTIFY that at held on June 2, 2015, the fo	a regular meeting of the Board of Supervisors of said regoing ordinance consisting of 25 Sections was adop	county ted by
16	the following vote:		
17	AYES: J	leffries, Washington, Benoit and Ashley	
18	NAYS: N	None	
19	ABSENT: T	Tavaglione	
20			
21	DATE 1 20045	KECIA HARPER-IHEM	
22	DATE: June 2, 2015	Clerk of the Board	
23		BY: Deputy	1
25	SEAL		
26			
27		lte.	m 3-26
	11	1.0	

NOTICE OF EXEMPTION

Original Negative Declaration/Notice of Determination was routed to County

To: _		Office of Planning and Research 1400 Tenth Street, Room 121 Sacramento, CA 95814	Clerks for posting of County of Riverside 4080 Lemon Street 2 2 C Riverside, CA 92501 Date	n. <u>Wh</u> Initial
To:	X	Office of the County Clerk & Recorder	•	

Project Title: Ordinance Nos. 348.4802 and 925 Prohibiting Marijuana Cultivation and Declaring Marijuana Cultivation to be a Public Nuisance.

Project Location: The unincorporated area of Riverside County.

Ordinance Nos. 348.4802 and 925 both address marijuana cultivation in the unincorporated area of **Project Description:** Riverside County. Ordinance No. 348.4802 adds new provisions to Ordinance No. 348 (Section 3.4) clarifying that cultivation of marijuana is prohibited in all zone classifications throughout the unincorporated area of the County and that no permit of any type shall be issued for marijuana cultivation. Ordinance No. 348.4802 further provides that there shall be a limited exemption from enforcement for violations of the ordinance for marijuana cultivation in specified zones in conjunction with a one-family dwelling if such marijuana cultivation complies with the conditions and standards set forth in a separate nuisance ordinance, Ordinance No. 925. Ordinance No. 348.4802 also amends Section 3.3 of Ordinance No. 348 to state that any use that is illegal under State or Federal law is not allowed under Ordinance No. 348. Ordinance No. 925 declares marijuana cultivation, either indoors or outdoors, upon any premises within all unincorporated areas to be prohibited and a public nuisance subject to abatement and administrative civil penalties. Ordinance No. 925 contains a limited exemption from enforcement for violations of the ordinance by primary caregivers and qualified patients for small amounts of marijuana cultivation for their own medical use in zone classifications identified in Section 3.4 of Ordinance No. 348 when the standards and conditions set forth in Section 12 of Ordinance No. 925 are met. Ordinance No. 925 also contains sections regarding abatement of unlawful marijuana cultivation and appeals hearings, summary abatements, recovery of abatement costs and attorneys' fees, authorization for the placement of special assessments and liens, treble damages, misdemeanor penalties, and enforcement by civil actions. Ordinance No. 925 allows for administrative civil penalties of up to \$1000 per day for violations of the ordinance and contains sections regarding appeal and judicial review of administrative civil penalties, as well as collection of such penalties.

Name of Public Agency Approving Project: County of Riverside

Name of Person or Agency Carrying Out Project: County of Riverside

Exempt Status: (check one)

☐ Ministerial
☐ Declared Emergency
☐ Emergency Project
X Categorical Exemption: CEQA Guidelines Sec. 15308
☐ Statutory Exemption:
X Other: (State CEQA Guidelines Sec. 15060(c)(2), 15060(c)(3), 15061(b)(3))

Reasons Why Project is Exempt: Ordinance Nos. 348.4802 and 925 are exempt from the provisions of the California Environmental Quality Act (CEQA) because the ordinances are not a "project" under CEQA pursuant to CEQA Guidelines sections 15060(c)(2) and 15060(c)(3) because the activity will not result in a direct or reasonable foreseeable indirect physical change in the environment and the activity is not a project as defined in CEQA Guidelines section 15378. Additionally, the ordinances are exempt from CEQA per CEQA Guidelines section 15061(b)(3) because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment. This determination is an issue of fact and if sufficient evidence exists in the record that the activity cannot have a significant effect on the environment, then the exemption applies and no further evaluation under CEQA is required. See Muzzy Ranch Co. v. Solana County Airport Land Use Comm'n (2007) 41 Cal.4th 372. With certainty, there is no possibility that the ordinances may have a significant effect on the environment.

Page 1 of 2

Ordinance No. 348 is a prohibitive zoning ordinance. If a use is not listed in Ordinance No. 348, it is prohibited. Marijuana cultivation has never been listed as a use in Ordinance No. 348. Ordinance No. 348.4802 further clarifies that marijuana cultivation is not a permitted use under Ordinance No. 348 and that any use that is illegal under State or Federal law is not allowed under Ordinance No. 348. No new land disturbance or development projects are associated with these ordinances and the ordinances do not commit the County to approve any new land disturbance or development. While the ordinances do recognize an exemption for enforcement for violations of the ordinances, such exemptions are in very limited situations and would involve qualified patients or primary caregivers growing a small number of marijuana plants at their own existing residences, no more than 24 plants for two qualified patients, which would be of a minimal impact, if any, with no possibility of such limited situations having a significant effect on the environment. In order to be considered for an exemption from enforcement under Section 12 of Ordinance No. 925, qualified patients for whom the marijuana plants are being cultivated must have valid Medical Marijuana Identification Cards issued by the Riverside County Department of Public Health ("DoPH"). According to DoPH, approximately 1,728 Medical Marijuana Identification Cards were issued countywide, including all cities and unincorporated areas, by DoPH from January 1, 2013 to date. 625 cards were issued in 2013, 821 cards were issued in 2014, and 282 cards have been issued this year. California Department of Finance provisional population estimates for Riverside County for 2015 are 2,308,441 people countywide including all cities and 368,823 people in the unincorporated area. California Department of Finance population estimates for Riverside County for 2014 were 2,280,191 countywide including all cities and 364,140 people in the unincorporated area. The number of qualified patients with Medical Marijuana Identification Cards is minimal in comparison to the overall population of the unincorporated area of the County. Therefore, it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment given the limited number of people that could be eligible for the exemption from enforcement under the ordinances for cultivation of a small number of marijuana plants at their own existing residences.

Finally, in addition to the foregoing general exemptions, the ordinances are exempt from CEQA under CEQA Guidelines section 15308 – Actions taken by Regulatory Agencies for Protection of the Environment. As set forth in the findings of Ordinance No. 925, large-scale illegal marijuana cultivation degrades the natural environment. The ordinances are being done to make clear that marijuana cultivation is prohibited and that all uses illegal under State and Federal law are also not allowed under Ordinance No. 348. Ordinance No. 925, a nuisance abatement ordinance, sets forth the enforcement structure for violations of the ordinances with regard to marijuana cultivation.

County Contact Person Signature:	Phone Number Title: 1000 Assistant Date: 10/3/15
	For County Clerk's Use Only
	•



FROM: TLMA and County Counsel

SUBMITTAL DATE: May 7, 2015

SUBJECT: Ordinance No. 348.4802 and Ordinance No. 925 Prohibiting Marijuana Cultivation and Declaring Marijuana Cultivation to be a Public Nuisance [All Districts - \$0] -CEQA EXEMPT

RECOMMENDED MOTION: That the Board of Supervisors open the public hearing and at the close of the public hearing:

- 1. Find Ordinance Nos. 348.4802 and 925 are not a project under CEQA per CEQA Guidelines sections 15060(c)(3) and 15378 and are otherwise exempt from CEQA pursuant to CEQA Guidelines sections 15061(b)(3) and 15308 based on the findings and conclusions contained in the attached Planning Department staff report and Notice of Exemption; and
- 2. Adopt Ordinance No. 348.4802, an ordinance of the County of Riverside amending Ordinance No. 348 related to zoning, based upon the findings and conclusions incorporated in the attached Planning Department staff report; and
- 3. Introduce and adopt on successive weeks Ordinance No. 925, an ordinance of the County of Riverside prohibiting marijuana cultivation and declaring marijuana cultivation to be a public nuisance.

(continued on page 2)

Departmental Concurrence

Gregory/P. Priamos County Counsel

Juan C. Perez **TLMA Director**

FINANCIAL DATA	Current F	iscal Year:	Next Fisc	al Year:	Total Cos	at:	On	igoing Cost:	(per Exe	
COST	\$	N/A	\$	N/A	\$	N/A	\$	N/A	Concept []	Policy 1
NET COUNTY COST	\$ N	N/A	\$	N/A	\$	N/A	\$	N/A	Consent D Policy	
SOURCE OF FUN	DS:							Budget Adjustn	nent: N/A	
								For Fiscal Year:	: N/A	

C.E.O. RECOMMENDATION:

APPROVE

County Executive Office Signature

MINUTES OF THE BOARD OF SUPERVISORS

Tina Grande

On motion of Supervisor Jeffries, seconded by Supervisor Washington and duly carried. IT WAS ORDERED that the above matter is approved as recommended; Ordinance 348.4802 is adopted; and Ordinance 925 is approved as introduced with waiver of reading.

Ayes:

Jeffries, Washington, Benoit and Ashley

Nays:

None

Absent:

Tavaglione

Date:

May 19, 2015

XC:

TLMA, Co.Co., MC, COB

Prev. Agn. Ref.: 3-1 of 11/25/14

District: ALL

Agenda Number

Kecia Harper-Ihem Clerk of the Bo

4/5 Vote

Positions Added

Change Order

A-30

FORM 11: Ordinance No. 348.4802 and Ordinance No. 925 Prohibiting Marijuana Cultivation and Declaring

Marijuana Cultivation to be a Public Nuisance [All Districts - \$0] –CEQA EXEMPT

DATE: May 7, 2015 **PAGE:** Page 2 of 4

BACKGROUND:

Summary

On November 25, 2014, the Board of Supervisors approved agenda item 3-1 directing staff to prepare an amendment to Ordinance No. 348 clarifying that cultivation of marijuana is expressly prohibited in all zones in the County with limited exemptions from enforcement for medical marijuana cultivation under specified conditions and standards in certain identified zones. Per the Board's direction, the specified conditions and standards under which the cultivation of medical marijuana would be exempted from enforcement would be set forth in a new separate ordinance. County Counsel, Planning, and Code Enforcement have consulted with the Sheriff's Department, Executive Office and the Public Health Officer in preparation of the following ordinances consistent with the Board's November 2014 order.

ORDINANCE NO. 348.4802 - Ordinance No. 348.4802 adds new provisions to Ordinance No. 348 (Section 3.4) clarifying that cultivation of marijuana is prohibited in all zone classifications throughout the unincorporated area of the County and that no permit of any type shall be issued for marijuana cultivation. Ordinance No. 348.4802 further provides that there shall be a limited exemption from enforcement for violations of the ordinance for marijuana cultivation in the following zone classifications in conjunction with a one-family dwelling if such marijuana cultivation complies with the conditions and standards set forth in a separate nuisance ordinance, Ordinance No. 925: Light Agriculture (A-1), Heavy Agriculture (A-2), Light Agriculture with Poultry (A-P), Citrus Vineyard (C/V), Natural Assets (N-A), One-Family Dwellings (R-1), One-Family Dwellings Mountain Resort (R-1A), Multiple-Family Dwellings (R-2), Limited Multiple-Family Dwellings (R-2A), General Residential (R-3), Village Tourist Residential (R-3A), Planned Residential (R-4), Residential Incentive (R-6), Residential Agricultural (R-A), Regulated Development (R-D), Rural Residential (R-R), Mobile Home Subdivisions and Mobile Home Parks (R-T), Mobile Home Subdivision Rural (R-T-R), Controlled Development Areas (W-2), Controlled Development Area with Mobile Homes (W-2-M), Wine Country - Winery (WC-W), Wine Country - Winery Existing (WC-WE), Wine Country - Equestrian (WC-E), Wine Country - Residential (WC-R), and Specific Plan (SP) when the underlying zone classification for that particular SP is one of the other zone classifications identified above. Ordinance No. 348.4802 also amends Section 3.3 of Ordinance No. 348 to state that any use that is illegal under State or Federal law is not allowed under Ordinance No. 348. Additionally, Ordinance No. 348.4802 adds the previously adopted Wine Country zoning classifications to the list of zones set forth in Section 3.1 of Ordinance No. 348.

Ordinance No. 348.4802 was reviewed and recommended for approval by the Planning Commission on April 15, 2015.

ORDINANCE NO. 925 — Ordinance No. 925 declares marijuana cultivation, either indoors or outdoors, upon any premises within all unincorporated areas to be prohibited and a public nuisance subject to abatement and administrative and civil penalties. As directed by the Board, Ordinance No. 925 states that the County is committed to making efficient and rational use of its limited investigative and prosecutorial resources and that there shall be a limited exemption from enforcement for violations of the ordinance by primary caregivers and qualified patients for small amounts of marijuana cultivation for their own medical use in zone classifications identified in Section 3.4 of Ordinance No. 348 when all of the following conditions and standards are complied with:

- 1. The premises shall contain a legally permitted one-family dwelling.
- 2. Cultivation of no more than twelve (12) marijuana plants per qualified patient. In the event a qualified patient has a primary caregiver cultivating marijuana plants for the qualified patient, only one primary caregiver may cultivate no more than twelve (12) marijuana plants for that qualified patient at any one time. In no circumstances shall a qualified patient have multiple primary caregivers cultivating marijuana plants for the qualified patient at the same time.

FORM 11: Ordinance No. 348.4802 and Ordinance No. 925 Prohibiting Marijuana Cultivation and Declaring Marijuana Cultivation to be a Public Nuisance [All Districts - \$0] – CEQA EXEMPT

DATE: May 7, 2015 **PAGE:** Page 3 of 4

- 3. Two (2) qualified patient limit to aggregate marijuana plant count for a maximum total of twenty-four (24) marijuana plants per premises.
- 4. At least one qualified patient or one primary caregiver must live on the premises.
- 5. All marijuana plants must be reasonably secured to prevent access by minors or theft, to a standard satisfactory to the enforcement officer.
- 6. All marijuana cultivation outside of any building must be fully enclosed by an opaque fence at least six feet in height. The fence must be adequately secure to prevent unauthorized entry. Bushes, hedgerows, plastic sheeting, tarps, or cloth material shall not constitute an adequate fence under this subsection. Premises larger than five (5) acres are exempt from this fencing provision so long as all other standards and conditions are complied with and any barriers used are otherwise consistent with Ordinance No. 457 and Ordinance No. 348.
- 7. Each building or outdoor area in which the marijuana plants are cultivated shall be set back at least ten (10) feet from all boundaries of the premises. Such setback distance shall be measured in a straight line from the building in which the marijuana plants are cultivated, or, if the marijuana plants are cultivated in an outdoor area, from the fence required by subsection 6. to the boundary line of the premises.
- 8. The designated marijuana cultivation area must not be visible from any public right-of-way.
- 9. If the person cultivating marijuana plants on any premises is not the owner of the premises, such person shall submit a letter from the owner(s) consenting to the marijuana cultivation on the parcel. This letter shall be examined by the enforcement officer, and shall then be returned to the submitter. The County shall prescribe forms for such letters.
- 10. Parolees or probationers shall not live on the premises unless the parolee or probationer has received confirmation from the court that he or she is allowed to use medical marijuana while on parole or probation pursuant to Health & Safety Code section 11362.795 which shall be subject to verification by the enforcement officer.
- 11. Qualified patients for whom the marijuana plants are being cultivated shall have valid Medical Marijuana Identification Cards issued by the Riverside County Department of Public Health. Any primary caregiver cultivating marijuana plants for a qualified patient shall have a copy of the qualified patient's valid Medical Marijuana Identification Card issued by the Riverside County Department of Public Health which shall be kept on the premises.
- 12. The address for the premises must be posted and plainly visible from the public right-of-way.
- 13. The marijuana cultivation shall not be within a multi-dwelling building.
- 14. The marijuana cultivation shall not be upon any premises located within one thousand (1,000) feet of any school, community center, or park.
- 15. The marijuana cultivation shall not be upon any premises containing a child care center, church, or youth-oriented facility.

Under Ordinance No. 925, any marijuana cultivation that does not comply with all of the above standards and conditions shall be subject to nuisance abatement enforcement and penalties. Ordinance No. 925 also contains sections regarding abatement of unlawful marijuana cultivation and appeals hearings, summary abatements, recovery of abatement costs and attorneys' fees, authorization for the placement of special assessments and liens, treble damages, misdemeanor penalties, and enforcement by civil actions. Ordinance No. 925 allows for administrative civil penalties of up to \$1000 per day for violations of the ordinance and contains sections regarding appeal and judicial review of administrative civil penalties, as well as collection of such penalties.

FORM 11: Ordinance No. 348.4802 and Ordinance No. 925 Prohibiting Marijuana Cultivation and Declaring

Marijuana Cultivation to be a Public Nuisance [All Districts - \$0] -CEQA EXEMPT

DATE: May 7, 2015 **PAGE:** Page 4 of 4

Ordinance No. 348.4802 and 925 are not intended as, and should not be construed as, a legalization of marijuana under any circumstances but are an attempt to prioritize the County's civil abatement, prosecutorial and public safety resources with regard to marijuana cultivation. Under no circumstances will the County issue any types of land use permits or entitlements authorizing marijuana cultivation.

Ordinance Nos. 348.4802 and 925 are not a project under the California Environmental Quality Act (CEQA) per CEQA Guidelines sections 15060(c)(3) and 15378 and are otherwise exempt from the provisions of CEQA pursuant to CEQA Guidelines sections 15061(b)(3) and 15308 as set forth in the attached Notice of Exemption.

Impact on Citizens and Businesses

The proliferation of large-scale marijuana cultivation increases the risk of criminal activity, degradation of the natural environment and often results in illegal electrical and water connections and alterations. Large-scale marijuana cultivation also creates increased nuisance impacts to neighboring properties. The purpose of these ordinances are to provide for greater enforcement against large-scale marijuana cultivation with the goal of improving community livability and protecting public health, safety and welfare, while also recognizing a limited enforcement exemption for small amounts of marijuana cultivated for medical uses by registered medical marijuana patients. While the enforcement of these ordinances may result in increased unknown departmental costs, recovery of abatements costs are authorized under the ordinances including the placement of special assessments and liens for recovery of such costs.

SUPPLEMENTAL: Additional Fiscal Information N/A

Attachments:

- 1. Ordinance No. 348.4802
- 2. Ordinance No. 925
- 3. Planning Commission Minute Order from April 15, 2015
- 4. Planning Department Staff Report
- 5. CEQA Notice of Exemption



OFFICE OF CLERK OF THE BOARD OF SUPERVISORS 1st FLOOR, COUNTY ADMINISTRATIVE CENTER P.O. BOX 1147, 4080 LEMON STREET

RIVERSIDE, CA 92502-1147 PHONE: (951) 955-1060 FAX: (951) 955-1071 KECIA HARPER-IHEM Clerk of the Board of Supervisors

KIMBERLY A. RECTOR Assistant Clerk of the Board

June 3, 2015

PRESS ENTERPRISE ATTN: LEGALS P.O. BOX 792 RIVERSIDE, CA 92501

E-MAIL: legals@pe.com FAX: 951-368-9018

RE: ADOPTION OF ORDINANCE NO. 925 PROHIBITING MARIJUANA CULTIVATION

To Whom It May Concern:

Attached is a copy for publication in your newspaper for **ONE (1) TIME** on Sunday: **June 7, 2015**.

We require your affidavit of publication immediately upon completion of the last publication.

Your invoice must be submitted to this office, WITH TWO CLIPPINGS OF THE PUBLICATION.

NOTE: PLEASE COMPOSE THIS PUBLICATION INTO A SINGLE COLUMN FORMAT.

Thank you in advance for your assistance and expertise.

Sincerely,

Cecilia Gil

Board Assistant to KECIA HARPER-IHEM, CLERK OF THE BOARD

3-26 of 06/02/15

Gil, Cecilia

From:

PEC Legals Master < legalsmaster@pe.com>

Sent:

Wednesday, June 03, 2015 10:19 AM

To:

Gil, Cecilia

Subject:

Re: FOR PUBLICATION: Adoption of Ord. No. 925

Received for publication on June 7. Proof with cost to follow.

Thank you.

Legal Advertising Phone: 1-800-880-0345 / Fax: 951-368-9018 / E-mail: legals@pe.com

Please Note: Deadline is 10:30 AM, three (3) business days prior to the date you would like to

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The Press-Enterprise PE.COM/UNIDOS

A Freedom News Group Company

From: Gil, Cecilia < CCGIL@rcbos.org>
Sent: Wednesday, June 3, 2015 9:11 AM

To: PEC Legals Master

Subject: FOR PUBLICATION: Adoption of Ord. No. 925

Good morning!

Attached is an Adoption of Ordinance, for publication on Sunday, June 7, 2015. Please confirm. THANK YOU!

Cecilia Gil

Board Assistant Clerk of the Board 951-955-8464 MS# 1010



OFFICE OF CLERK OF THE BOARD OF SUPERVISORS 1st FLOOR, COUNTY ADMINISTRATIVE CENTER P.O. BOX 1147, 4080 LEMON STREET

RIVERSIDE, CA 92502-1147 PHONE: (951) 955-1060 FAX: (951) 955-1071 KECIA HARPER-IHEM Clerk of the Board of Supervisors

KIMBERLY A. RECTOR Assistant Clerk of the Board

June 3, 2015

THE DESERT SUN ATTN: LEGALS P.O. BOX 2734 PALM SPRINGS, CA 92263

E-MAIL: legals@thedesertsun.com

FAX: 760-778-4731

RE: ADOPTION OF ORDINANCE NO. 925 PROHIBITING MARIJUANA CULTIVATION

To Whom It May Concern:

Attached is a copy for publication in your newspaper for **ONE (1) TIME** on Sunday: **June 7, 2015**.

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Thank you in advance for your assistance and expertise.

Sincerely,

Cecilia Gil

Board Assistant to KECIA HARPER-IHEM, CLERK OF THE BOARD

Gil, Cecilia

From:

Moeller, Charlene < CMOELLER@palmspri.gannett.com>

Sent:

Wednesday, June 03, 2015 10:20 AM

To:

Gil, Cecilia

Subject:

RE: FOR PUBLICATION: Adoption of Ord. No. 925

Ad received and will publish on date(s) requested.

Charlene Moeller | Customer Care Representative / Legals

The Desert Sun Media Group
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From: Gil, Cecilia [mailto:CCGIL@rcbos.org]
Sent: Wednesday, June 03, 2015 9:12 AM

To: Email, TDS-Legals

Subject: FOR PUBLICATION: Adoption of Ord. No. 925

Good morning!

Attached is an Adoption of Ordinance, for publication on Sunday, June 7, 2015. Please confirm. THANK YOU!

Cecilia Gil
Board Assistant
Clerk of the Board

951-955-8464 MS# 1010

BOARD OF SUPERVISORS OF THE COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

SUMMARY OF ORDINANCE NO. 925 AN ORDINANCE OF THE COUNTY OF RIVERSIDE PROHIBITING MARIJUANA CULTIVATION AND DECLARING MARIJUANA CULTIVATION TO BE A NUISANCE

This summary is presented pursuant to California Government Code section 25124(b). A certified copy of the full text of Ordinance No. 925 may be examined at the Office of the Clerk of the Board of Supervisors of the County of Riverside, located at 4080 Lemon Street, 1st Floor, Riverside, California, 92501.

Pursuant to the Board of Supervisors' direction of November 25, 2014 (Board of Supervisors Agenda Item 3-1), Ordinance No. 925 declares marijuana cultivation, either indoors or outdoors, upon any premises within all unincorporated areas to be prohibited and a public nuisance subject to abatement and administrative civil penalties. Ordinance No. 925 contains a limited exemption from enforcement for violations of the ordinance by primary caregivers and qualified patients for small amounts of marijuana cultivation for their own medical use in zone classifications identified in Section 3.4 of Ordinance No. 348 when the standards and conditions set forth in Section 12 of Ordinance No. 925 are met. Ordinance No. 925 also contains sections regarding abatement of unlawful marijuana cultivation and appeals hearings, summary abatements, recovery of abatement costs and attorneys' fees, authorization for the placement of special assessments and liens, treble damages, misdemeanor penalties, and enforcement by civil actions. Ordinance No. 925 allows for administrative civil penalties of up to \$1000 per day for violations of the ordinance and contains sections regarding appeals and judicial review of administrative civil penalties, as well as collection of such penalties. Ordinance No. 925 would become effective thirty days after its adoption.

Marion Ashley, Chairman of the Board

I HEREBY CERTIFY that at a regular meeting of the Board of Supervisors of said County, held on **June 2, 2015,** the foregoing Ordinance consisting of twenty-five (25) sections was adopted by said Board by the following vote:

AYES:

Jeffries, Washington, Benoit and Ashley

NAYS:

None

ABSENT:

Tavaglione

Kecia Harper-Ihem, Clerk of the Board By: Cecilia Gil, Board Assistant

Gil, Cecilia

From:

North, Tiffany <TNorth@co.riverside.ca.us>

Sent:

Thursday, May 28, 2015 2:39 PM

To:

Gil, Cecilia

Subject:

RE: Ord. No. 925

Importance:

High

Yes, you can use the same summary. The summary will need to be published within 15 days after adoption by the Board and must include the names of the supervisors voting for or against the ordinance. See Government Code section 25124(b)(1).

Additionally, if you have not already done so, a certified copy of the complete ordinance must be posted in the Clerk of the Board. It needs to be posted at least 5 days prior to the adoption of the ordinance so today is the last day to post it. Once the ordinance is adopted, the vote also needs to be included on that certified copy.

Thanks.

TIFFANY N. NORTH
Deputy County Counsel IV-S
Office of County Counsel
County of Riverside
Phone: (951) 955-6300

Fax: (951) 955-6363

Email: tnorth@co.riverside.ca.us

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From: Gil, Cecilia

Sent: Thursday, May 28, 2015 2:10 PM

To: North, Tiffany **Subject:** Ord. No. 925

Tiffany,

I would assume that if Ord. No. 925 gets adopted next week, I can publish the Summary we used when it was introduced. Is that okay?

Cecilia Gil Board Assistant Clerk of the Board 951-955-8464 MS# 1010

Riverside County Board of Supervisors Request to Speak

Submit request to Clerk of Board (right of podium), Speakers are entitled to three (3) minutes, subject to Board Rules listed on the reverse side of this form.

SPEAKER'S NAME: GAR	RY GRI	187
Address:		·
(only if follow-up m	ail response	requested)
City: Jerris	Z ip:	
Phone #:	,	
Date: JUNE LAD Age	nda # <u>3</u>	-26
PLEASE STATE YOUR POSIT	ION BELOW	/ :
Position on "Regular" (non	-appealed)	Agenda Item:
Support()ppose _	Neutral
Note: If you are here for a for "Appeal", please state set the appeal below:	_	
Support(Oppose _	Neutral
I give my 3 minutes to:		

BOARD RULES

Requests to Address Board on "Agenda" Items:

You may request to be heard on a published agenda item. Requests to be heard must be submitted to the Clerk of the Board before the scheduled meeting time.

Requests to Address Board on items that are "NOT" on the Agenda:

Notwithstanding any other provisions of these rules, member of the public shall have the right to address the Board during the mid-morning "Oral Communications" segment of the published agenda. Said purpose for address must pertain to issues which are under the direct jurisdiction of the Board of Supervisors. YOUR TIME WILL BE LIMITED TO THREE (3) MINUTES.

Power Point Presentations/Printed Material:

Speakers who intend to conduct a formalized Power Point presentation or provide printed material must notify the Clerk of the Board's Office by 12 noon on the Monday preceding the Tuesday Board meeting, insuring that the Clerk's Office has sufficient copies of all printed materials and at least one (1) copy of the Power Point CD. Copies of printed material given to the Clerk (by Monday noon deadline) will be provided to each Supervisor. If you have the need to use the overhead "Elmo" projector at the Board meeting, please insure your material is clear and with proper contrast, notifying the Clerk well ahead of the meeting, of your intent to use the Elmo.

Individual Speaker Limits:

Individual speakers are limited to a maximum of three (3) minutes. Please step up to the podium when the Chairman calls your name and begin speaking immediately. Pull the microphone to your mouth so that the Board, audience, and audio recording system hear you clearly. Once you start speaking, the "green" podium light will light. The "yellow" light will come on when you have one (1) minute remaining. When you have 30 seconds remaining, the "yellow" light will begin flash, indicating you must quickly wrap up your comments. Your time is up when the "red" light flashes. The Chairman adheres to a strict three (3) minutes per speaker. Note: If you intend to give your time to a "Group/Organized Presentation", please state so clearly at the very bottom of the reverse side of this form.

Group/Organized Presentations:

Group/organized presentations with more than one (1) speaker will be limited to nine (9) minutes at the Chairman's discretion. The organizer of the presentation will automatically receive the first three (3) minutes, with the remaining six (6) minutes relinquished by other speakers, as requested by them on a completed "Request to Speak" form, and clearly indicated at the front bottom of the form.

Addressing the Board & Acknowledgement by Chairman:

The Chairman will determine what order the speakers will address the Board, and will call on all speakers in pairs. The first speaker should immediately step to the podium and begin addressing the Board. The second speaker should take up a position in one of the chamber aisles in order to quickly step up to the podium after the preceding speaker. This is to afford an efficient and timely Board meeting, giving all attendees the opportunity to make their case. Speakers are prohibited from making personal attacks, and/or using coarse, crude, profane or vulgar language while speaking to the Board members, staff, the general public and/or meeting participants. Such behavior, at the discretion of the Board Chairman may result in removal from the Board Chambers by Sheriff Deputies.

Riverside County Board of Supervisors Request to Speak

Speakers are entitle	lerk of Board (right of podium), d to three (3) minutes, subject	/
to Board Rules listed	on the reverse side of this form	•
SPEAKER'S NAME:	MS Miller anymet workedry	
waglobalharm	anymet workedry	
Address:	ow-up mail response requested)	
(only if foll	ow-up mail response requested)	
City:	Zip:	
		_
Phone #:		
Date: UN 2, 20	15 Agenda # 3 - 26	_
PLEASE STATE YOU	R POSITION BELOW:	
Position on "Regula	r" (non-appealed) Agenda Iten	n:
Support _	OpposeNeutr	al
	/	
	ere for an agenda item that is file state separately your position or	
Support	OpposeNeutr	al
I give my 3 minutes	5 to:	

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