

MINUTES OF THE BOARD OF SUPERVISORS
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA



3-64

On motion of Supervisor Benoit, seconded by Supervisor Ashley and duly carried, IT WAS ORDERED that the recommendation from the Executive Office regarding Approval of the Criminal Justice System Operational and Organizational Review is approved as revised:

1. Direct the Executive Office to draft and prepare a solicitation from appropriate prospective vendors for a comprehensive, external review of Riverside County Public Safety expenditures and operations. This review should include, but not be limited to the following;
 - a. A review of all Public Safety related county agency expenditures and procedures, including the budgets, administrative overhead, regular and special program administration, etc., and should include at a minimum the Sheriff, District Attorney, Public Defender, and Probation Departments. Wherever possible, comparisons with similar departments and county operations should be provided.
 - b. A review of subordinate contractual agreements where they exist, specifically the methodology used to establish contract rates and the degree of actual cost recovery from city contracts for all police services, including liability costs.
 - c. Based upon the above, provide recommendations to the Board where duplication of effort or other opportunities for improved efficiencies or options to maximize the County's return on investment can be identified.

Roll Call:

Ayes: Jeffries, Tavaglione, Benoit and Ashley
Nays: Washington
Absent: None

I hereby certify that the foregoing is a full true, and correct copy of an order made and entered on June 16, 2015 of Supervisors Minutes.

WITNESS my hand and the seal of the Board of Supervisors
Dated: June 16, 2015
Kecia Harper-Ihem, Clerk of the Board of Supervisors, in
and for the County of Riverside, State of California.

(seal)

By:  Deputy

AGENDA NO.

3-64

xc: E.O.

**SUBMITTAL TO THE BOARD OF SUPERVISORS
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA**

274



FROM: Executive Office

SUBMITTAL DATE:
June 16, 2015

SUBJECT: Criminal Justice System Operational and Organizational Review All Districts [\$0]

RECOMMENDED MOTION: That the Board of Supervisors:

1. Direct the Executive Office, in collaboration with the criminal justice departments, to develop a scope of work and solicit proposals from qualified consultants with expertise in analyzing, evaluating and recommending best practices for sustainable operational and organizational practices for criminal justice systems; and, include a review of the contract city rate.

BACKGROUND:

Summary

On May 11, 2015, during the third quarter budget report, the Board of Supervisors requested a financial and operational review of the Sheriff's Department. In particular, a review and evaluation of the methodology used to calculate costs charged to contract cities for policing services under the law and the need for and cost allocation of countywide specialty units. In addition, the Board requested that the report include a comparison to other California jurisdictions and recommendations for best practices.

Departmental Concurrence

Debra Cournoyer
Debra Cournoyer
Deputy County Executive Officer

FINANCIAL DATA	Current Fiscal Year:	Next Fiscal Year:	Total Cost:	Ongoing Cost:	POLICY/CONSENT (per Exec. Office)
COST	\$	\$	\$	\$	Consent <input type="checkbox"/> Policy <input checked="" type="checkbox"/>
NET COUNTY COST	\$	\$	\$	\$	
SOURCE OF FUNDS: Department budgets				Budget Adjustment: N/A	
				For Fiscal Year: 15/16	

C.E.O. RECOMMENDATION: APPROVE

BY: *George A. Johnson*
George A. Johnson

County Executive Office Signature

MINUTES OF THE BOARD OF SUPERVISORS

(SEE ATTACHED MINUTE ORDER)

- A-30
- 4/5 Vote
- Positions Added
- Change Order

Prev. Agn. Ref.: | **District:** All | **Agenda Number:**

3-64

BACKGROUND:

Summary (continued)

The Sheriff requested Board approval of city contract rates on May 12, 2015, item 3-34. Although the Board approved the rates, representatives from multiple cities expressed concern that cost increases have become unaffordable in recent years and could force reductions in the future. The Board again requested a financial and operational review of the Sheriff's Department.

Over the last few years, the roles of county criminal-justice departments have changed significantly, as the State shifted its responsibilities to counties. Those changes stem from measures such as AB 109 prison realignment and Prop. 47. Those State shifts combined with ongoing explosive population growth has dramatically affected county criminal-justice departments.

County jails now house inmates with jail terms much longer than the typical, historical sentences served in county facilities. Frequently, longer-term inmates have multiple chronic health and behavioral-health conditions that must be monitored and addressed. Related costs, formerly paid through the state prison system, were shifted to counties and there is continuing concern that state funding to offset those costs simply cannot cover expenses now and in the long-term.

Prop. 47 reduced certain felonies to misdemeanors and, as a result, caseloads in the offices of the District Attorney and Public Defender have increased as requests to downgrade felony convictions to misdemeanors are reviewed. The use of split sentences has placed more burden on the Probation Department.

Departments have developed and provided programs and services to meet the changing needs of probationers and longer-term inmates. Yet while post-recession revenue is growing, little if any funding remains available due to existing commitments to Board priorities. The FY 15/16 recommended budget indicates that 67 percent of discretionary funding is directed to public safety departments, leaving very little for requests from other county departments such as Animal Services, Assessor and Mental Health.

In response, Riverside County must ensure that departmental operations are efficient and programs are delivered effectively. The county should review and evaluate the organizational structure and operational performance of the criminal-justice departments. Programs and services for all criminal-justice departments, Sheriff's Department, the Office of the District Attorney, the Office of the Public Defender and Probation Department, should be evaluated to ensure the use of best practices, crime rates and caseload data are driving organizational decisions. The assessment should specifically address the Sheriff's Department contract city cost allocation methodology.

The Executive Office, based on Board direction and in collaboration with criminal justice departments, will finalize a two-part scope of work for a Request for Proposal (RFP). Part 1 will assess the operational performance and organization structure of the departments within the county criminal-justice system. At a minimum, the consultant will: 1) review and evaluate current services, programs and staffing levels as compared to other similar sized counties; 2) provide recommendations for baseline and enhanced services based on state and local requirements; 3) develop budget projections and priorities for a financially sustainable criminal-justice system; 4) identify weaknesses and opportunities for improvement; 5) recommend best practices for implementation; 6) develop an implementation timeline; and, 7) submit a final report. Part 2 will include a review of costs allocated to contract cities for law-enforcement services by the Sheriff's Department. The consultant will: 1) review contract city costs to ensure they are accurate and that baseline and enhanced services are allocated appropriately; 2) review and evaluate current services, programs and staffing levels as compared to other similar sized counties and to available criminal justice data; and, 3) recommend opportunities for improvement.

DATE: June 16, 2015

PAGE: 3 of 3

Impact on Citizens and Businesses

The analysis, by a consultant, will evaluate the performance of the criminal justice system departments and recommend best practices and opportunities for improvement. Residents will be assured that their tax dollars are being spent for efficient, essential public services.

Sheriff's Department

Negotiated salary contracts for last 7 FYs

	FY 08/09	FY 09/10	FY 10/11	FY 11/12	FY 12/13	FY 13/14	FY 14/15	Total for period	Next Year
LEMU	14%	8%	9%	9%	0	8%	8%	56%	+9%*
RSA	8%	9%	7%	0	0	9%	9%	42%	+9%
LIUNA	8%	8%	0	0	0	5%	11%	32%	+11%
*SEIU	8%	8%	0	0	0	5%	11%	32%	+11%

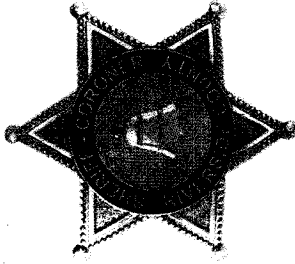


*LEMU = sergeants, lieutenants, and captains. Contract increases through 1/5/17.

*SEIU side letter retro to 6/26/14.

Table reflects approximate salary increases and direct fiscal benefits: includes COLAs, merit increases, retirement off-sets, educational incentives, added steps to pay range, and flex pay, etc.

Submitted by Sheriff Stan Smith 1/31/15
6/16/15 Item 3-64
 (date)



Sheriff's Deputy

Calendar Year:	2008	2009	2010	2011	2012	2013	2014
Regular Salary	\$72,146.91	\$72,613.18	\$79,489.86	\$80,811.95	\$80,890.69	\$84,382.08	\$90,171.20
Overtime	\$3,432.89	\$9,036.58	\$4,585.41	\$6,222.63	\$2,971.39	\$8,562.55	\$10,678.62
Overtime-Holiday	\$254.45	\$560.16	\$1,233.68	\$2,181.78	\$1,559.53	\$1,957.64	\$1,051.55
Other Compensations	\$2,233.63	\$4,080.57	\$5,877.49	\$2,009.89	\$4,073.78	\$3,519.20	\$4,136.58
Benefits	\$30,916.13	\$32,329.00	\$35,426.43	\$33,132.01	\$32,928.33	\$36,593.49	\$37,064.29
Total Cost	\$108,984.01	\$118,619.49	\$126,612.87	\$124,358.26	\$122,423.72	\$135,014.96	\$143,102.24

**Riverside County Board of Supervisors
Request to Speak**

Submit request to Clerk of Board (right of podium),
Speakers are entitled to three (3) minutes, subject
to Board Rules listed on the reverse side of this form.

SPEAKER'S NAME: Holmstrom

Address: _____
(only if follow-up mail response requested)

City: _____ **Zip:** _____

Phone #: _____

Date: _____ **Agenda #** 3-64

PLEASE STATE YOUR POSITION BELOW:

Position on "Regular" (non-appealed) Agenda Item:

_____ **Support** _____ **Oppose** _____ **Neutral**

Note: If you are here for an agenda item that is filed
for "Appeal", please state separately your position on
the appeal below:

_____ **Support** _____ **Oppose** _____ **Neutral**

I give my 3 minutes to: _____

BOARD RULES

Requests to Address Board on "Agenda" Items:

You may request to be heard on a published agenda item. Requests to be heard must be submitted to the Clerk of the Board before the scheduled meeting time.

Requests to Address Board on items that are "NOT" on the Agenda:

Notwithstanding any other provisions of these rules, member of the public shall have the right to address the Board during the mid-morning "Oral Communications" segment of the published agenda. Said purpose for address must pertain to issues which are under the direct jurisdiction of the Board of Supervisors. YOUR TIME WILL BE LIMITED TO THREE (3) MINUTES.

Power Point Presentations/Printed Material:

Speakers who intend to conduct a formalized Power Point presentation or provide printed material must notify the Clerk of the Board's Office by 12 noon on the Monday preceding the Tuesday Board meeting, insuring that the Clerk's Office has sufficient copies of all printed materials and at least one (1) copy of the Power Point CD. Copies of printed material given to the Clerk (by Monday noon deadline) will be provided to each Supervisor. If you have the need to use the overhead "Elmo" projector at the Board meeting, please insure your material is clear and with proper contrast, notifying the Clerk well ahead of the meeting, of your intent to use the Elmo.

Individual Speaker Limits:

Individual speakers are limited to a maximum of three (3) minutes. Please step up to the podium when the Chairman calls your name and begin speaking immediately. Pull the microphone to your mouth so that the Board, audience, and audio recording system hear you clearly. Once you start speaking, the "green" podium light will light. The "yellow" light will come on when you have one (1) minute remaining. When you have 30 seconds remaining, the "yellow" light will begin flash, indicating you must quickly wrap up your comments. Your time is up when the "red" light flashes. The Chairman adheres to a strict three (3) minutes per speaker. **Note: If you intend to give your time to a "Group/Organized Presentation", please state so clearly at the very bottom of the reverse side of this form.**

Group/Organized Presentations:

Group/organized presentations with more than one (1) speaker will be limited to nine (9) minutes at the Chairman's discretion. The organizer of the presentation will automatically receive the first three (3) minutes, with the remaining six (6) minutes relinquished by other speakers, as requested by them on a completed "Request to Speak" form, and clearly indicated at the front bottom of the form.

Addressing the Board & Acknowledgement by Chairman:

The Chairman will determine what order the speakers will address the Board, and will call on all speakers in pairs. The first speaker should immediately step to the podium and begin addressing the Board. The second speaker should take up a position in one of the chamber aisles in order to quickly step up to the podium after the preceding speaker. This is to afford an efficient and timely Board meeting, giving all attendees the opportunity to make their case. Speakers are prohibited from making personal attacks, and/or using coarse, crude, profane or vulgar language while speaking to the Board members, staff, the general public and/or meeting participants. Such behavior, at the discretion of the Board Chairman may result in removal from the Board Chambers by Sheriff Deputies.

**Riverside County Board of Supervisors
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SPEAKER'S NAME: District Attorney Michael Heslin

Address: _____
(only if follow-up mail response requested)

City: _____ **Zip:** _____

Phone #: _____

Date: 6/16/15 **Agenda #** 3-64

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[Handwritten signature]

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