SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA





FROM: Executive Office

SUBMITTAL DATE: December 21, 2015

SUBJECT: Agreement between the County of Riverside and the Riverside County Habitat Conservation Agency (RCHCA) to Provide Staffing and Services - All Districts [\$450,000 Contract Revenue Reimbursement]

RECOMMENDED MOTION: That the Board of Supervisors approve the agreement between the County of Riverside and the RCHCA to provide staffing and services and authorize the Chairman to execute the same.

BACKGROUND:

Summary

The RCHCA is a public agency formed by a Joint Powers Agreement ("JPA") between the County of Riverside and ten cities located within Western Riverside County. The purpose of the formation of RCHCA is to provide an agency for the acquisition, administration, operation and maintenance of land and facilities for ecosystem conservation and habitat reserves for the Stephens' Kangaroo Rat in Western Riverside County under the Stephens' Kangaroo Rat Habitat Conservation Plan ("SKR HCP").

Continued on the next page.

Tina Grande\\
Principal Management Analyst

| FINANCIAL DATA | Current | Fiscal Year: | Next Fisca | l Year: | Total Cost: | On | going Cost: | POLICY/CONSENT (per Exec. Office) | |
|-----------------|---------|--------------|------------|---------|-------------|------|------------------|--------------------------------------|--|
| COST | \$ | 450,000 | \$ | 450,000 | \$ | \$ | 450,000 | Consent □ Policy ⊠ | |
| NET COUNTY COST | \$ | 0 | \$ | 0 | \$ | \$ | 0 | Consent - Policy - | |
| SOURCE OF FUNI | DS: Re | eimbursen | nent fror | n RCHC/ | A (Contract | | Budget Adjustm | nent: No | |
| Revenue) | | | | | | Ī | For Fiscal Year: | 15/16-20/21 | |
| C.E.O. RECOMME | NDAT | ION: | | APF | ROVE | | | | |
| | | | | BY: | Delual | Olis | agel | | |

County Executive Office Signature

MINUTES OF THE BOARD OF SUPERVISORS

Debra Cournoyer

| On unanimous | motion of Supervisor Jeffries, seconded by Supervisor Assorte, IT WAS ORDERED that the above matter is appro | shley and duly carried by oved as recommended. |
|-------------------------|--|--|
| Ayes: Nays: | Jeffries, Tavaglione, Washington, Benoit and Ashley None | Kecia Harper-Ihem Clerk of the Board |
| Absent: Date: xc: | None January 5, 2016 E.O. | By Deputy |

4/5 Vote

Prev. Agn. Ref.: 3.12 6/21/1999

District: All

Agenda Number:

3-1

Positions Added

Change Order

PROVED COUNTY COUNSE

SUBMITTAL TO THE BOARD OF SUPERVISORS, COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

FORM 11: Agreement between the County of Riverside and the Riverside County Habitat

Conservation Agency (RCHCA) to Provide Staffing and Services - All Districts [\$0]

DATE: December 21, 2015

PAGE: 2 of 3

BACKGROUND: Summary (continued)

Since approximately August 1991, the RCHCA has contracted with the county under a Management Services Contract, by which the county has provided certain services, including providing a General Manager (Executive Director) and other staff to the RCHCA to serve the purposes of the RCHCA. The existing operative agreement is the Second Amended and Restated Management Services Contract between the County of Riverside and the RCHCA, dated August 15, 1999.

The current RCHCA Executive Director will be retiring in December 2015. In September 2015, representatives from the RCHCA requested a meeting with the Western Regional Council of Governments (WRCOG) to discuss the potential transfer of administration and management activities of the RCHCA to WRCOG with WRCOG's Executive Director, or his designee, serving as the RCHCA General Manager, instead of this position being held by a county employee. The institutional relationship between the agencies allow for RCHCA and WRCOG to currently remain as separate entities, transitioning to possible consolidation during 2016. On December 7, 2015, the WRCOG Executive Committee moved to support the proposal and approved a Management Services Agreement with the RCHCA for the WRCOG's Executive Director, or his designee, to serve as the RCHCA General Manager.

Although, the WRCOG will now provide a General Manager to assist the RCHCA in its obligations to implement the SKR HCP to ensure a regional perspective, the RCHCA further desires to keep contracting with county for the staffing of the four RCHCA county employees, excluding the General Manager, and for related human resources services that the county currently provides to the RCHCA for such RCHCA county employees because such RCHCA county employees are well versed in the day-to-day operations and administration of the SKR HCP. RCHCA staff and counsel have met with County of Riverside Human Resources to discuss the transition and develop the requisite agreement for such employee staffing and services.

Under the attached agreement, the county would continue to provide employee staffing and services to the RCHCA as requested by the RCHCA Board of Directors and the RCHCA General Manager, who is the WRCOG Executive Director or his designee operating through a separate agreement between the RCHCA and WRCOG. Such employee staffing shall be provided through the four RCHCA county employees who shall work under the direction of the RCHCA General Manager. The county shall remain the employer of record for the RCHCA county employees. Under the agreement, the RCHCA county employees shall work day-to-day under the direction of the RCHCA General Manager and the RCHCA General Manager shall administer, coordinate, and supervise the activities of the RCHCA county employees consistent with applicable county policies, labor agreements, and regulations regarding employee conduct, as applicable.

SUBMITTAL TO THE BOARD OF SUPERVISORS, COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

FORM 11: Agreement between the County of Riverside and the Riverside County Habitat Conservation Agency (RCHCA) to Provide Staffing and Services - All Districts [\$0]

DATE: December 21, 2015

PAGE: 3 of 3

In consideration for services provided by county pursuant to the agreement, the county shall be paid by RCHCA with such payments to be used for the county's share of the actual cost of RCHCA county employees' salaries and benefits. Additionally, the Riverside County Human Resources Department shall continue to provide RCHCA and its employees with those human resources services as requested or needed by RCHCA with RCHCA paying Riverside County Human Resources an annual fee of \$1,050 per employee that may be adjusted annually by action of the Riverside County Board of Supervisors.

The existing Second Amended and Restated Management Services Contract, dated August 15, 1999, between the RCHCA and the county will be terminated according to the terms in the contract once all parties have entered into the agreement for your consideration today.

The agreement has been approved as to form by County Counsel.

Impact on Residents and Businesses

The RCHCA is a stable Joint Powers Authority, with a three-year reserve in place. As is currently done, all costs for employee staffing and services described under the agreement shall be paid by the RCHCA. RCHCA receives its funding through SKR mitigation fees. This agreement will not have a fiscal impact on the county.

SUPPLEMENTAL:

Additional Fiscal Information

RCHCA will be reimbursing the county for all services. The estimated annual amount is \$450,000.

Contract History and Price Reasonableness

The current contract with RCHCA was executed on August 15, 1999, and shall be terminated upon execution of the proposed agreement to be considered today. The RCHCA Board of Directors approved the proposed agreement on December 18, 2015.

ATTACHMENTS:

A. Agreement

AGREEMENT

BETWEEN THE COUNTY OF RIVERSIDE

AND THE RIVERSIDE COUNTY HABITAT CONSERVATION AGENCY

TO PROVIDE STAFFING AND SERVICES

This Agreement ("Agreement") is made and entered into by and between the County of Riverside ("County") and the Riverside County Habitat Conservation Agency ("RCHCA") and shall become effective upon the term set forth herein. County and RCHCA are sometimes referred to in this Agreement individually as a "party," or collectively as "parties."

RECITALS

- A. WHEREAS, the RCHCA is a public agency formed by a Joint Powers Agreement ("JPA") made and entered into on the 12th day of June 1990, pursuant to Government Code section 6500 et seq. and other pertinent provisions of law, by and between the County of Riverside and numerous cities located within Western Riverside County; and
- B. WHEREAS, the purpose of the formation of RCHCA is to provide an agency for the acquisition, administration, operation and maintenance of land and facilities for ecosystem conservation and habitat reserves for the Stephens' Kangaroo Rat in Western Riverside County under the Stephens' Kangaroo Rat Habitat Conservation Plan ("SKR HCP"); and
- C. WHEREAS, RCHCA now consists of the County of Riverside and the following member cities: City of Corona, City of Hemet, City of Lake Elsinore, City of Menifee, City of Moreno Valley, City of Murrieta, City of Perris, City of Riverside, City of Temecula, and City of Wildomar; and
- D. WHEREAS, Section 3.3 of the JPA sets forth numerous powers of the RCHCA in carrying out its purposes, including the power to make and enter into contracts and to employ agents, consultants, attorneys and employees; and
- E. WHEREAS, Section 3.8.3 of the RCHCA JPA authorizes the RCHCA through its Board of Directors ("Board") to appoint a general manager ("General Manager") and an attorney; and

- F. WHEREAS, under Section 3.8.3 of the JPA, the RCHCA Board may also contract with its member agencies for the use of employees of the member agencies on mutually agreeable terms and conditions; and
- G. WHEREAS, Section 3.8.4 of the JPA states that the "general manager, if appointed, or such other officer or employee of the Agency to whom the Board delegates such authority, shall have the power to appoint, demote and remove employees of the Agency subject to the provisions of the Agency's approved budget, and subject to such personnel policies as may have been adopted by the [RCHCA] Board;" and
- H. WHEREAS, since approximately August 1991, the RCHCA has contracted with the County under a Management Services Contract, by which the County has provided certain services, including providing a General Manager and other staff to the RCHCA to serve the purposes of the RCHCA; and
- I. WHEREAS, the existing operative agreement is the Second Amended and Restated Management Services Contract between the RCHCA and the County, dated August 15, 1999; and
- J. WHEREAS, as of the execution of this Agreement and excluding the General Manager, RCHCA has a staff of four employees that are County of Riverside employees (hereinafter referred to as "RCHCA Identified County Employees"). These RCHCA Identified County Employees include one Administrative Services Officer, one Natural Resources Manager and two RCHCA Open Space Habitat Technicians and are identified by name in Exhibit "A"; and
- K. WHEREAS, the RCHCA Identified County Employees in the Administrative Services Officer and Natural Resources Manager job classifications are covered by the County's "Exempt Management, Management, Confidential, and Other Unrepresented Employees" resolution ("Resolution"), and the Open Space Habitat Technicians are covered by the Memorandum of Understanding and side letters between the County and Laborer's International Union of North America Local 777 ("LIUNA MOU"); and
- L. WHEREAS, the RCHCA now desires to contract with the Western Riverside Council of Governments ("WRCOG") to provide a General Manager to assist the RCHCA in its obligations to

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implement the Stephens' Kangaroo Rat Habitat Conservation Plan ("SKR HCP") to ensure a regional perspective; and

- M. WHEREAS, the RCHCA further desires to keep contracting with County for the staffing of the RCHCA Identified County Employees and related human resources services that the County currently provides to the RCHCA for such RCHCA Identified County Employees because such RCHCA Identified County Employees are well versed in the day-to-day operations and administration of the SKR HCP; and
- N. WHEREAS, the County has expertise in the human resources management of governmental entities; and the Parties wish to continue the relationship between the parties for employee staffing and human resources management services subject to the terms set forth in this Agreement;

NOW, THEREFORE, the Parties agree as follows:

1. <u>SERVICES – DESCRIPTION AND SCOPE OF SERVICES TO BE PROVIDED.</u> The RCHCA hereby retains the County to provide employee staffing and services to the RCHCA as requested by the RCHCA Board of Directors and the RCHCA General Manager, who is the WRCOG Executive Director or his designee operating through a separate agreement between the RCHCA and WRCOG. Such employee staffing shall be provided through the four RCHCA Identified County Employees who shall work under the direction of the RCHCA General Manager. The County shall remain the employer of record for the RCHCA Identified County Employees. It is understood, and agreed to, by the County that RCHCA Identified County Employees shall work day-to-day under the direction of the RCHCA General Manager and the RCHCA General Manager shall administer, coordinate, and supervise the activities of the RCHCA Identified County Employees consistent with applicable County policies and regulations regarding employee conduct and with the terms of the Resolution and LIUNA MOU, as applicable. The RCHCA General Manager shall have authority to handle all personnel matters including but not limited to employee evaluations and disciplinary proceedings, consistent the terms of the Resolution and LIUNA MOU with support from the County's Human Resources Service Manager assigned to RCHCA. The RCHCA General Manager shall not, however, have final authority over pay practices including, but not limited to salary, salary adjustments, and salary increases. The RCHCA

General Manager may offer recommendations but all actions affecting salary shall comply with applicable County policies and regulations and shall be approved by the County.

2. <u>COMPENSATION.</u> In consideration for services provided by County pursuant to this Agreement, County shall be paid by RCHCA with such payments to be used for the County's share of the actual cost of all RCHCA Identified County Employees salaries and benefits, including payout for leave balances upon separation. The County Human Resources Department shall continue to provide RCHCA and its employees with those human resources services as requested or needed by RCHCA. The RCHCA shall pay County Human Resources an annual fee of \$1,050 per employee that may be adjusted annually by action of the Riverside County Board of Supervisors. The first annual fee shall be prorated and billed in January 2016 and annually thereafter.

The parties agree that the RCHCA General Manager may need additional staff to fulfill the needs of the RCHCA, as may from time to time be necessary or convenient. Such additional staff may be County employees, if desired by the RCHCA General Manager and if agreed upon by the County after consultation with the County. If such additional staff are County employees, an amendment to this Agreement shall be entered into between the RCHCA and the County with joint approval by the RCHCA Board of Directors and the Riverside County Board of Supervisors.

Additionally, the RCHCA shall reimburse the County for the costs incurred by the County for support functions that are RCHCA related, which may include but not be limited to, supplies, equipment, staff expense reimbursements, payroll and purchasing services. The reimbursement of these costs will be provided at the same rate charged to County departments.

County shall periodically, but no more frequently than monthly nor less frequently than semiannually, provide an invoice to the RCHCA itemizing charges for the billing period. The RCHCA shall provide prompt payment within thirty days to County by means of Journal Vouchers transferring funds from the RCHCA to County.

3. <u>TERM; TERMINATION</u>. This Agreement shall be effective for a five-year term as of the date of the termination of the Second Amended and Restated Management Services Contract between the RCHCA and the County of Riverside, dated August 15, 1999, and only upon execution by both RCHCA and County. Once effective, this Agreement shall continue thereafter for successive five-year terms

without further action by the RCHCA Board or County, unless earlier terminated earlier at any time by either party giving the other party sixty (60) days prior written notice.

- 4. <u>ADMINISTRATION</u>. The RCHCA Board, or designee, shall administer this Agreement on behalf of the RCHCA. The County Executive Officer, or designee, shall administer this Agreement on behalf of the County with the Assistant County Executive Officer/Human Resources Director being the main contact person.
- 5. <u>INDEMNIFICATION</u>. To the fullest extent permitted by law, the County shall indemnify, hold harmless and defend the RCHCA, its directors, officers, employees, agents and authorized volunteers, and each of them (collectively referred to as "Indemnified Parties") from and against any and all claims, demands, causes of action, damages, penalties, judgments, awards, decrees, costs, expenses, attorneys' fees, losses or liabilities, in law or in equity, of every kind or nature, including but not limited to personal injury, bodily injury, wrongful death, and property damage including any damage to RCHCA property, arising out of the RCHCA Identified County Employees' alleged negligence or wrongful acts related to or in connection with the RCHCA Identified County Employees' performance of duties under the terms and conditions of this Agreement.

While WRCOG's Executive Director or his designee is operating as the RCHCA's General Manager through a separate agreement between WRCOG and RCHCA, to the fullest extent permitted by law, the County shall indemnify, hold harmless and defend the WRCOG, its directors, officers, employees, agents and authorized volunteers, and each of them (collectively referred to as "Indemnified Parties") from and against any and all claims, demands, causes of action, damages, penalties, judgments, awards, decrees, costs, expenses, attorneys' fees, losses or liabilities, in law or in equity, of every kind or nature, including but not limited to personal injury, bodily injury, wrongful death, and property damage including any damage to RCHCA property, arising out of the RCHCA Identified County Employees' alleged negligence or wrongful acts related to or in connection with the RCHCA Identified County Employees' performance of duties under the terms and conditions of this Agreement.

RCHCA shall indemnify, hold harmless and defend the County pursuant to the terms of indemnification provisions set forth in Section 3.16 of the JPA.

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- 6. INSURANCE, BENEFITS AND PENSION OBLIGATIONS. As it does with other County employees, the County shall continue to cover the RCHCA Identified County Employees through the County's following insurance coverages: Worker's Compensation coverage, Commercial General and Automobile Liability coverage, Unemployment coverage, and Public Officials Errors and Omissions coverage. Further, the RCHCA Identified County Employees in the Administrative Services Officer and Natural Resources Manager job positions are covered by the "Exempt Management, Management, Confidential, and Other Unrepresented Employees" resolution ("Resolution") and the Open Space Habitat Technicians are covered by the Memorandum of Understanding and side letters between the County and Laborer's International Union of North America Local 777 ("LIUNA MOU"). Accordingly, the RCHCA Identified County Employees receive, and shall continue to receive, all wages and other benefits applicable to their job classifications and as provided in the Resolution and the LIUNA MOU. RCHCA Identified County Employees are covered within the County's Miscellaneous CalPERS Retirement Plan and the County is liable for the RCHCA Identified County Employees' pensions and other postemployment benefits. However, RCHCA Identified County Employees are responsible for the employee share payable to CalPERS, and RCHCA is responsible to reimburse the County for RCHCA Identified County Employees' bi-weekly pension share, as determined by CalPERS yearly actuarial study.
- 7. <u>TIME FOR PERFORMANCE</u>. Unless specifically stated to the contrary, all references to days herein shall be deemed to refer to calendar days. If the final date for payment of any amount or performance of any act falls on a Saturday, Sunday or holiday, such payment shall be made or act performed on the next succeeding business day.
- ASSIGNMENT. This Agreement shall not be assigned by either party, in whole or in part, without the prior written consent of the other party.
- 9. NOTICE. A party giving notice as required in this Agreement shall provide for personal delivery of such notice or shall send such notice by United States mail, postage prepaid, to the agent and address of the other party as set forth below:

If to the RCHCA:

RCHCA c/o WRCOG

Attn: Rick Bishop

4080 Lemon Street, 3rd Floor MS 1032

Riverside, CA 92501

If to the County: Co

County of Riverside

Attn: Executive Officer

4080 Lemon Street, 4th Floor

Riverside, CA 92501

With a copy to:

County of Riverside

Attn: Assistant CEO - Human Resources Director

4080 Lemon Street

Riverside, CA 92501

- 10. <u>AMENDMENT; ENTIRE AGREEMENT</u>. This Agreement is intended by the parties to be the final expression of their agreement with respect to respect to personnel provided by County to the RCHCA, and is intended as a complete and exclusive statement of the terms of the agreement between the parties. As such, this Agreement supersedes any prior understandings between the parties, whether oral or written, unless such understanding is referenced herein. Any amendment or modification of the provisions of this Agreement must be in writing and signed by each of the parties hereto.
- 11. <u>WAIVER</u>. Any waiver by either party of a breach of any of the terms of this Agreement shall not be construed as a waiver of any succeeding breach of the same or other term of this Agreement.
- 12. <u>SEVERABILITY</u>. If any term, provision, covenant or condition of this Agreement is held by a court of competent jurisdiction to be invalid, void or unenforceable, the rest of this Agreement shall remain in full force and effect and shall in no way be affected, impaired or invalidated.
- 13. <u>GOVERNING LAW AND VENUE.</u> This Agreement and its construction and interpretation as to validity, performance and breach shall be construed under the laws of the State of California applicable to agreements both entered into and to be performed in California.

The provisions of the Government Claims Act (Government Code section 900 et seq.) shall be applicable for any disputes under this Agreement.

Venue shall be within the County of Riverside for any legal or equitable action to enforce the terms of this Agreement, to declare the rights of the parties under this Agreement, or for any action which relates to this Agreement in any manner.

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EXHIBIT A RCHCA IDENTIFIED COUNTY EMPLOYEES

NameJob ClassificationFrancisco GonzalezRCHCA Open Space Habitat TechnicianPrincess HesterAdministrative Services OfficerBrian ShomoNatural Resources ManagerRandy SolisRCHCA Open Space Habitat Technician