

1**TEM**2.7
(ID # 4039)

MEETING DATE:

Tuesday, April 18, 2017

FROM: EXECUTIVE OFFICE:

SUBJECT: EXECUTIVE OFFICE: Legislative Update - April 18, All Districts. [\$0]

RECOMMENDED MOTION: That the Board of Supervisors:

1. Receive and File the Legislative Update for April 18, 2017.

ACTION: Consent

MINUTES OF THE BOARD OF SUPERVISORS

On motion of Supervisor Ashley, seconded by Supervisor Jeffries and duly carried by unanimous vote, IT WAS ORDERED that the above matter is received and filed as recommended.

Ayes:

Jeffries, Tavaglione, Washington and Ashley

Nays:

None

Absent:

None

Date:

April 18, 2017

XC:

EO

Kecia Harper-Ihem

Clerk of the Board

Deputy

FINANCIAL DATA	Current Fiscal Year:		Next Fiscal Year:		Total Gost:		Ongoing Cost		
COST	\$	0	\$	0	\$	0	\$	0	
NET COUNTY COST	\$	0	\$	0	\$	0	\$	0	
SOURCE OF FUNDS: N/A						Budget Adjustment: N/A			
OUNCE OF FUNDO, IVA						For Fiscal Year: N/A			

C.E.O. RECOMMENDATION: APPROVE

BACKGROUND:

Summary

As per Board Policy A-27, the purpose of Riverside County's Legislative Program is to secure legislation that benefits the county and its residents, and to oppose/amend legislation that might adversely affect the county. Recognizing the need for consistency in conveying official positions on legislative matters, the county has instituted a coordinated process involving interaction between the Board of Supervisors, the County Executive Office, county agencies/departments, and the county's legislative advocates in Sacramento and Washington, D.C.

Letters of Support/Opposition

Since the last meeting of the Riverside County Board of Supervisors, the following letters were delivered to our legislative delegation and all pertinent parties in order to voice Riverside County's Support/Opposition.

Legislation/Policy: SB 249 (Allen): Off-Highway Motor Vehicle Recreation

Position: OPPOSE - PER BOARD ACTION

Recipient: Senator Ben Allen

Summary: Would revise and recast various provisions of the Off-Highway Motor Vehicle Recreation Act of 2003. The bill would expand the duties of the Division of Off-Highway Motor Vehicle Recreation. The bill would require the Director of Parks and Recreation to assemble a science advisory team to advise and assist the department and the division in meeting the natural and cultural resource conservation purposes of the act, as specified.

Legislation/Policy: SB 438 - Successor Guardians (Roth)

Position: SPONSOR - PER THE COUNTY LEGISLATIVE PLATFORM

Recipient: Senator Hannah-Beth Jackson

Summary: Whenever a court orders a hearing to terminate parental rights to, or to establish legal guardianship of, a dependent child to be held, current law requires the court to direct the agency supervising the child and the county adoption agency, or the State Department of Social Services when it is acting as an adoption agency, to prepare an assessment and requires this assessment to include, among other things, a preliminary assessment of the eligibility and commitment of any identified prospective adoptive parent or legal guardian, as specified. This

bill would authorize this preliminary assessment of a legal guardian to include the development of a plan for a successor guardian in the case of incapacity or death of the guardian.

Legislation/Policy: SB 508 (Roth): Medi-Cal: Dental Health

Position: SUPPORT - PER BOARD ACTION

Recipient: Senator Ed Hernandez, OD

Summary: Would authorize the State Department of Health Care Services, no sooner than July 1, 2019, and to the extent that federal financial participation is available and any necessary federal approvals have been obtained, to authorize a Dental Health Collaboration Pilot Program for Medi-Cal beneficiaries enrolled in Medi-Cal managed care health plans that serve the County of Riverside, the County of San Bernardino, or both of those counties, using a hybrid collaboration model that coordinates the efforts of participating health plans, dental managed care plans, and the department.

Legislative Status Update

As per Board Policy A-27, amended on March 7, 2017: The Board shall receive a regular written report on the status of legislation that the Board has officially endorsed or opposed, to be included as part of the consent calendar.

State

With the start of the 2017 legislative session, the County of Riverside was focused on a number of different issues. Beginning at the start of the year, the County was closely following the Coordinated Care Initiative/In-Home Supportive Services Maintenance of Effort Unwind which was a part of the Governor's Proposed Budget. At the same time, the County was also keeping track of the transportation items, AB 1 and SB 1, of which SB 1 was signed along with Assembly Constitutional Amendment 5 in order to guarantee that any new monies that came from SB 1 were only used on transportation.

Federal

With the transition into the new Trump Administration, County's throughout the nation are looking for clues as to how they will be affected. With a number of positions throughout the federal government still vacant and the President's debt Budget, the County is closely monitoring the current situation in Washington D.C. As the federal government is currently operating through a continuing resolution for FY 17, which expires on April 28, the County's federal lobbyists are ready to work with the County's departments and partners in order to protect/advance the County's interests for FY 18.

County Sponsored Legislation

• SB 438 - Successor Guardians (Roth)

- 4/5/17 From committee: Do pass and re-refer to Com. on JUD, with recommendation: To consent calendar. (Ayes 4, Noes 0.) (April 4). Re-referred to Com. on JUD.
- SB 729 Local Emergencies: Applications for State Assistance (Stone)
 - o 4/5/17 Re-referred to Com. on G.O.
 - Amended: No substantive changes
 - Updated Position: Continue to SUPPORT
- SB 804 Public records (Morrell)
 - o 3/9/17 Referred to Com. on RLS.
 - o Amended: No substantive changes
 - o Updated Position: Continue to SUPPORT

County Supported Legislation

- AB 1 Transportation Funding (Frazier)
 - o 1/19/17 Referred to Coms. on TRANS. and NAT. RES.
- AB 414 Suspension and Allocation of Vacant Judgeships (Medina) 4/6/17 Read second time. Ordered to Consent Calendar.
- AB 1164 Foster Care Placement: Funding (Thurmond)
 - 4/4/17 VOTE: Do pass as amended, and be re-referred to the Committee on [Appropriations] with recommendation: To Consent Calendar
- SB 1 Transportation Funding (Beall)
 - o 4/6/17 S-ENROLLMENT
 - o Amended: SB 1: SB 1, as amended on 4/3/2017
 - Updated Position: SUPPORT
- SB 37 Local Government Finance: Property Tax Revenue Allocations: Vehicle License Fee Adjustments (Roth)
 - o 4/3/17 April 3 hearing: Placed on APPR. suspense file.
- SB 39 Suspension and Allocation of Judgeships (Roth)
 - o 4/5/17 Set for hearing April 17.
 - Amended: No substantive changes
 - Updated Position: Continue to SUPPORT
- SB 508 Medi-Cal Dental Health (Roth)
 - 4/6/17 From committee with author's amendments. Read second time and amended.
 Re-referred to Com. on HEALTH.

- Budget Item 0250 -Trial Court Judgeship Reallocation
 - Senate subcommittee number 5: Adopted placeholder trailer bill language consistent with language in SB 39 (Roth) on March 23
 - Assembly subcommittee number 5: Scheduled to hear judicial branch issues on Monday, April 17

County Opposed Legislation

- SB 249 Off-Highway Motor Vehicle Recreation (Allen)
 - o 4/4/17 Set for hearing April 18.
- Coordinated Care Initiative/In-Home Supportive Services Maintenance of Effort Unwind
 - o Senate subcommittee number 3: Heard item on March 2 and held item open
 - Assembly subcommittee number 1: Adopted placeholder trailer bill language on March 29.

Impact on Residents and Businesses

The action presented should not affect residents or businesses within Riverside County.

ATTACHMENT A. SB 249 (Allen) - Letter

ATTACHMENT B. SB 438 (Roth) - Jackson Letter

ATTACHMENT C. SB 508 (Roth) - Hernandez Letter

ATTACHMENT D. AB 1 (Frazier)

ATTACHMENT E. AB 414 (Medina)

ATTACHMENT F. AB 1164 (Thurmond)

ATTACHMENT G. SB 1 (Beall)

ATTACHMENT H. SB 37 (Roth)

ATTACHMENT I. SB 39 (Roth)

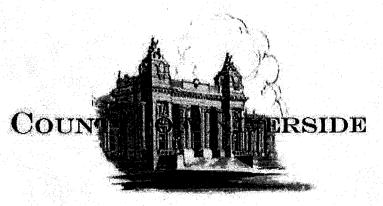
ATTACHMENT J. SB249 (Allen)

ATTACHMENT K. SB 438 (Roth)

ATTACHMENT L. SB 508 (Roth)

ATTACHMENT M. SB 729 (Stone)

ATTACHMENT N. SB 804 (Morrell)



District 1

Kevin Jeffries 951-955-1010 John F. Tavaglione

District 2

Chairman

District 3

951-955-1020 **Chuck Washington** 951-955-1030

District 4

Vacant 951-955-1040

District 5

Marion Ashley 951-955-1050

April 12, 2017

The Honorable Ben Allen California State Senate State Capitol, Room 5072 Sacramento, CA 95814

Re:

SB 249 (Allen): Off-Highway Motor Vehicle Recreation

As introduced February 7, 2017

Set for hearing April 18, 2017 - Senate Transportation and Housing Committee

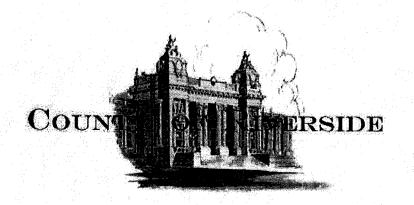
County of Riverside: OPPOSE - Per Board Action

Dear Senator Allen:

On behalf of the Riverside County Board of Supervisors, I write to regretfully oppose your SB 249, which makes several changes to the Off-Highway Vehicle Recreation Act of 2003. The County is concerned that these changes would undermine our efforts to develop and maintain responsible and legal off-highway vehicle (OHV) recreation in our communities.

The current California Off-Highway Vehicle Recreation program stands as a national model that provides a statewide system of managed OHV recreation opportunities, together with a grants program, and a series of state vehicular recreation areas (SVRAs). Riverside County has a high concentration of OHV ownership; 124,346 total Off-Highway Vehicles are registered to residents of Riverside County. Our population growth has increased demands for all types of outdoor recreation, while development has reduced the amount of land available for OHV activity. High demand combined with a limited number of legal OHV facilities has resulted in a high incidence of illegal or unsanctioned OHV riding in the County. The Riverside County Sheriff's Department received an average of 2,500 service call regarding illegal OHV use since 2007.

The disparity between recreational demand and available OHV venues in Riverside County has made the establishment of an OHV facility on public lands in the region a priority. To that end, the County supports continuing the Off-Highway Motor Vehicle Recreation Act of 2003 as it currently exists to ensure that grant funding and state assistance continue to be available for this currently unmet need in Riverside County.



951-955-1050

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We believe that SB 249 unreasonably limits development of SVRAs and inappropriately shifts funds currently utilized by the program to other, non-OHV-related activities. These and other changes contained in the bill have the potential to be detrimental to the future of the OHV program.

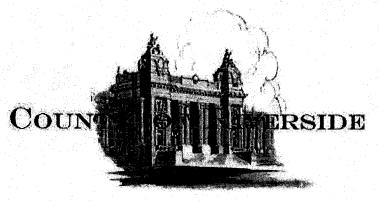
For these reasons, we are opposed to SB 249. Should you have any questions about our position, please do not hesitate to contact Deputy County Executive Officer Brian Nestande at (951) 955-1110 or bnestande@rceo.org.

Sincerely

John F. Tavaglione

Chairman, Riverside County Board of Supervisors

Cc: The Honorable Jim Beall, Chair, Senate Transportation and Housing Committee Members and Consultants, Senate Transportation and Housing Committee County of Riverside Delegation



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Board of Supervisors

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Vacant 951-955-1040 **Marion Ashley** 951-955-1050

April 12, 2017

The Honorable Hannah-Beth Jackson Chair, Senate Judiciary Committee State Capitol, Room 2032 Sacramento, CA 95814

Re:

SB 438 (Roth): Successor Guardians

As Introduced February 15, 2017 – SPONSOR

Set for Hearing, April 18, 2017 in Senate Judiciary Committee County of Riverside: SUPPORT - Per Legislative Platform

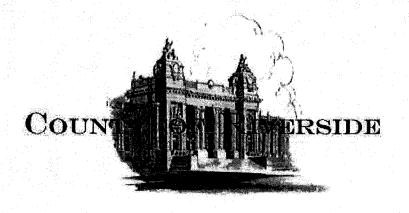
Dear Senator Jackson:

On behalf of the Riverside County Board of Supervisors, I write in support of SB 438 by Senator Roth. SB 438, which is sponsored by Riverside County, would allow the assessment of legal guardians to include the development of a plan for a successor guardian in the case of the incapacity or death of the guardian. The measure addresses successor guardianship for a subset of the dependents in the care and custody of state child welfare departments - children in legal guardianship placements.

Background

Existing law allows the juvenile court to appoint a legal guardian for children adjudged to be dependents. Concurrent planning for permanency is a federal and state requirement that necessitates on-going identification of a permanent plan for each dependent child if reunification does not become an option. The courts review permanency at hearings at 6, 12, and 18 months after the date the child was originally removed. As part of those hearings, the courts review assessments of legal guardians. The court makes findings on permanency for each dependent child at each court hearing. The permanency options available are Reunification, Adoption, Guardianship, and in limited circumstances, Another Planned Permanent Arrangement (APPLA).

With the passage of Public Law 113-183, the federal Preventing Sex Trafficking and Strengthening Families Act of 2014, states were encouraged to name a successor guardian for relatives seeking legal guardianship. While federal law encourages states to name a successor guardian for relatives with legal guardianship, it did not address non-relative legal guardians.



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SB 438

SB 438 would align California law with federal policy – to name a successor guardian for individuals seeking legal guardianship – and expand the policy to include non-relative legal guardians.

SB 438 would allow both relatives and nonrelative legal guardians to name a successor guardian. Recognizing that allowing a relative legal guardian to name a successor guardian is a step forward, more should be done to ensure the continuity of care for all children and youth with guardianships. A child or youth placed into any permanent home should have the peace of mind knowing that his or her care has been planned out prior to the termination of his or her dependency case. However, this provision should apply for all legal guardianships – relative and non-relative.

Here is an example from Riverside County of how being able to name a successor legal guardian would be a positive for our youth:

Dependents Doug and his sister did not have any relatives able to care for them. They were ultimately placed with a Non-Related Legal Guardian (NRLG). Unfortunately, within the first year, the father (guardian) died unexpectedly. The remaining NRLG felt she was not able to continue caring for Doug. He re-entered into a foster care placement while the worker furiously searched for relatives or friends that might take Doug and his sister. A distant relative wanted to take the sister but not both. While not an ideal situation, Doug was placed with a neighbor near this relative as the neighbor had agreed to become Doug's guardian.

After an extensive investigation, as to the appropriateness of the guardianship, the neighbor eventually became Doug's non-related legal guardian. The length of time between permanent placements 1) caused stress to Doug, 2) interrupted his education as he had to change schools with each change in placement, 3) disrupted his extracurricular activities, and 4) interfered with his established friendships. The uncertainty of what would happen to Doug could have been mitigated by having an identified successor guardian identified.



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SB 438 would provide important policy for ensuring continuity of care for children placed with legal guardians. It is for these reasons that Riverside County urges your support of SB 438. If you have any questions about the County's position, please do not hesitate to contact Deputy County Executive Officer, Brian Nestande at (951) 955-1110 or bnestande@rceo.org.

Chairman, Riverside County Board of Supervisors

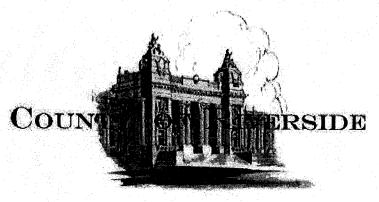
The Honorable Richard Roth, Member, California State Senate cc:

Members, Senate Judiciary Committee

Jennifer Troia, Consultant, Senate President Pro Tempore Kevin de León

Marisa Shea, Consultant, Senate Judiciary Committee

Mike Peterson, Consultant, Senate Republican Caucus



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951-955-1040 Marion Ashley 951-955-1050

April 12, 2017

The Honorable Ed Hernandez, OD Chair, Senate Health Committee State Capitol, Room 2080 Sacramento, California 95814

Re:

SB 508 (Roth): Medi-Cal: Dental Health

As Amended, April 6, 2017

Set for hearing, April 19, 2017 - Senate Health Committee

County of Riverside: SUPPORT - Per Board Action

Dear Senator Hernandez:

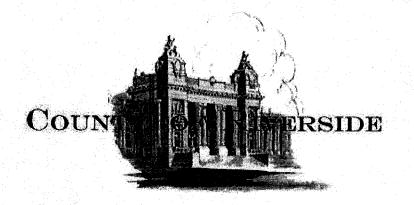
On behalf of the Riverside County Board of Supervisors, I write in support of SB 508 by Senator Roth. SB 508 would establish an opt-in Managed Care Dental Pilot Program for Medi-Cal beneficiaries in Riverside and San Bernardino Counties.

The pilot program established in SB 508 would provide an opportunity to improve dental care for adults enrolled in the Medi-Cal program and would allow for innovation at the local level.

The links between health outcomes and oral health are clear:

- Acute infections in mouth can spread to other organs;
- Severe gum infections are associated with: 1) increased risk for diabetes, 2) cardiovascular disease, 3) aspiration pneumonia in nursing home residents;
- Oral health during pregnancy is linked to birth outcomes, including low birthweight and premature births.

Intensive collaboration and innovation across health and dental sectors can improve overall health to the Medicaid population. Additionally, dental provider rates in the Inland Empire are well below the statewide average of 1,260 patients per dentist. The rate in Riverside is 2,070 patients per dentist, and the rate in San Bernardino is 1,540 patients per dentist. SB 508 offers an opportunity to provide comprehensive and integrated oral health in a diverse part of the state with acute dental needs. The measure will assist with patient outreach, education, dental and health treatment, and compliance with ongoing prevention and treatment plans.



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SB 508 would provide an important opportunity to test better integration of dental health for Medi-Cal beneficiaries, with the goal of improving health outcomes. It is for these reasons that Riverside County urges your support of SB 508. If you have any questions about the County's position, please do not hesitate to contact Deputy County Executive Officer, Brian Nestande at (951) 955-1110 or bnestande@rceo.org.

Sincerely,

John Tavaglione

Chairman, Riverside County Board of Supervisors

cc:

The Honorable Richard Roth, Member, California State Senate

Members, Senate Health Committee

Scott Bain, Consultant, Senate Health Committee Joe Parra, Consultant, Senate Republican Caucus

Introduced by Assembly Member Frazier (Coauthors: Assembly Members Low, Mullin, and Santiago)

December 5, 2016

An act to amend Sections 13975, 14500, 14526.5, and 16965 of, to add Sections 14033, 14526.7, and 16321 to, to add Part 5.1 (commencing with Section 14460) to Division 3 of Title 2 of, and to repeal Section 14534.1 of, the Government Code, to amend Section 39719 of the Health and Safety Code, to amend Section 21080.37 of, and to add Division 13.6 (commencing with Section 21200) to, the Public Resources Code, to amend Section 99312.1 of, and to add Section 99314.9 to, the Public Utilities Code, to amend Sections 6051.8, 6201.8, 7360, 8352.4, 8352.5, 8352.6, and 60050 of the Revenue and Taxation Code, to amend Sections 183.1, 2192, 2192.1, and 2192.2 of, to add Sections 820.1, 2103.1, and 2192.4 to, and to add Chapter 2 (commencing with Section 2030) to Division 3 of, the Streets and Highways Code, and to add Sections 9250.3, 9250.6, and 9400.5 to the Vehicle Code, relating to transportation, making an appropriation therefor, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

AB 1, as introduced, Frazier. Transportation funding.

(1) Existing law provides various sources of funding for transportation purposes, including funding for the state highway system and the local street and road system. These funding sources include, among others, fuel excise taxes, commercial vehicle weight fees, local transactions and use taxes, and federal funds. Existing law imposes certain registration fees on vehicles, with revenues from these fees deposited

in the Motor Vehicle Account and used to fund the Department of Motor Vehicles and the Department of the California Highway Patrol. Existing law provides for the monthly transfer of excess balances in the Motor Vehicle Account to the State Highway Account.

This bill would create the Road Maintenance and Rehabilitation Program to address deferred maintenance on the state highway system and the local street and road system. The bill would require the California Transportation Commission to adopt performance criteria, consistent with a specified asset management plan, to ensure efficient use of certain funds available for the program. The bill would provide for the deposit of various funds for the program in the Road Maintenance and Rehabilitation Account, which the bill would create in the State Transportation Fund, including revenues attributable to a \$0.012 per gallon increase in the motor vehicle fuel (gasoline) tax imposed by the bill with an inflation adjustment, as provided, an increase of \$38 in the annual vehicle registration fee with an inflation adjustment, as provided, a new \$165 annual vehicle registration fee with an inflation adjustment, as provided, applicable to zero-emission motor vehicles, as defined, and certain miscellaneous revenues described in (7) below that are not restricted as to expenditure by Article XIX of the California Constitution.

This bill would annually set aside \$200,000,000 of the funds available for the program to fund road maintenance and rehabilitation purposes in counties that have sought and received voter approval of taxes or that have imposed fees, including uniform developer fees, as defined, which taxes or fees are dedicated solely to transportation improvements. These funds would be continuously appropriated for allocation pursuant to guidelines to be developed by the California Transportation Commission in consultation with local agencies. The bill would require \$80,000,000 of the funds available for the program to be annually transferred to the State Highway Account for expenditure on the Active Transportation Program. The bill would require \$30,000,000 of the funds available for the program in each of 4 fiscal years beginning in 2017-18 to be transferred to the Advance Mitigation Fund created by the bill pursuant to (12) below. The bill would continuously appropriate \$2,000,000 annually of the funds available for the program to the California State University for the purpose of conducting transportation research and transportation-related workforce education, training, and development, and \$3,000,000 annually to the institutes for transportation studies at the University of California. The bill would require the

-3— AB 1

remaining funds available for the program to be allocated 50% for maintenance of the state highway system or to the state highway operation and protection program and 50% to cities and counties pursuant to a specified formula. The bill would impose various requirements on the department and agencies receiving these funds. The bill would authorize a city or county to spend its apportionment of funds under the program on transportation priorities other than those allowable pursuant to the program if the city's or county's average Pavement Condition Index meets or exceeds 80.

The bill would also require the department to annually identify savings achieved through efficiencies implemented at the department and to propose, from the identified savings, an appropriation to be included in the annual Budget Act of up to \$70,000,000 from the State Highway Account for expenditure on the Active Transportation Program.

(2) Existing law establishes in state government the Transportation Agency, which includes various departments and state entities, including the California Transportation Commission. Existing law vests the California Transportation Commission with specified powers, duties, and functions relative to transportation matters. Existing law requires the commission to retain independent authority to perform the duties and functions prescribed to it under any provision of law.

This bill would exclude the California Transportation Commission from the Transportation Agency, establish it as an entity in state government, and require it to act in an independent oversight role. The bill would also make conforming changes.

(3) Existing law creates various state agencies, including the Department of Transportation, the High-Speed Rail Authority, the Department of the California Highway Patrol, the Department of Motor Vehicles, and the State Air Resources Board, with specified powers and duties. Existing law provides for the allocation of state transportation funds to various transportation purposes.

This bill would create the Office of the Transportation Inspector General in state government, as an independent office that would not be a subdivision of any other government entity, to ensure that all of the above-referenced state agencies and all other state agencies expending state transportation funds are operating efficiently, effectively, and in compliance with federal and state laws. The bill would provide for the Governor to appoint the Transportation Inspector General for a 6-year term, subject to confirmation by the Senate, and would provide that the Transportation Inspector General may not be

 $AB 1 \qquad -4 -$

removed from office during the term except for good cause. The bill would specify the duties and responsibilities of the Transportation Inspector General and would require an annual report to the Legislature and Governor.

This bill would require the department to update the Highway Design Manual to incorporate the "complete streets" design concept by July 1, 2017.

(4) Existing law provides for loans of revenues from various transportation funds and accounts to the General Fund, with various repayment dates specified.

This bill would require the Department of Finance, on or before January 1, 2017, to compute the amount of outstanding loans made from specified transportation funds. The bill would require the Department of Transportation to prepare a loan repayment schedule and would require the outstanding loans to be repaid pursuant to that schedule, as prescribed. The bill would appropriate funds for that purpose from the Budget Stabilization Account. The bill would require the repaid funds to be transferred, pursuant to a specified formula, to cities and counties and to the department for maintenance of the state highway system and for purposes of the state highway operation and protection program.

(5) The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006 (Proposition 1B) created the Trade Corridors Improvement Fund and provided for allocation by the California Transportation Commission of \$2 billion in bond funds for infrastructure improvements on highway and rail corridors that have a high volume of freight movement and for specified categories of projects eligible to receive these funds. Existing law continues the Trade Corridors Improvement Fund in existence in order to receive revenues from sources other than the bond act for these purposes.

This bill would deposit the revenues attributable to a \$0.20 per gallon increase in the diesel fuel excise tax imposed by the bill into the Trade Corridors Improvement Fund. The bill would require revenues apportioned to the state from the national highway freight program established by the federal Fixing America's Surface Transportation Act to be allocated for trade corridor improvement projects approved pursuant to these provisions.

Existing law requires the commission, in determining projects eligible for funding, to consult various state freight and regional infrastructure and goods movement plans and the statewide port master plan.

-5- AB 1

This bill would revise the list of plans to be consulted by the commission when determining eligible projects for funding. The bill would also expand eligible projects to include, among others, rail landside access improvements, landside freight access improvements to airports, and certain capital and operational improvements.

(6) Existing law requires all moneys, except for fines and penalties, collected by the State Air Resources Board from the auction or sale of allowances as part of a market-based compliance mechanism relative to reduction of greenhouse gas emissions to be deposited in the Greenhouse Gas Reduction Fund. Existing law continuously appropriates 10% of the annual proceeds of the fund to the Transit and Intercity Rail Capital Program and 5% of the annual proceeds of the fund to the Low Carbon Transit Operations Program.

This bill would, beginning in the 2017–18 fiscal year, instead continuously appropriate 20% of those annual proceeds to the Transit and Intercity Rail Capital Program and 10% of those annual proceeds to the Low Carbon Transit Operations Program, thereby making an appropriation.

(7) Article XIX of the California Constitution restricts the expenditure of revenues from taxes imposed by the state on fuels used in motor vehicles upon public streets and highways to street and highway and certain mass transit purposes. Existing law requires certain miscellaneous revenues deposited in the State Highway Account that are not restricted as to expenditure by Article XIX of the California Constitution to be transferred to the Transportation Debt Service Fund in the State Transportation Fund, as specified, and requires the Controller to transfer from the fund to the General Fund an amount of those revenues necessary to offset the current year debt service made from the General Fund on general obligation transportation bonds issued pursuant to Proposition 116 of 1990.

This bill would delete the transfer of these miscellaneous revenues to the Transportation Debt Service Fund, thereby eliminating the offsetting transfer to the General Fund for debt service on general obligation transportation bonds issued pursuant to Proposition 116 of 1990. The bill, subject to a specified exception, would instead require the miscellaneous revenues to be retained in the State Highway Account and to be deposited in the Road Maintenance and Rehabilitation Account.

(8) Article XIX of the California Constitution requires gasoline excise tax revenues from motor vehicles traveling upon public streets and

AB 1

highways to be deposited in the Highway Users Tax Account, for allocation to city, county, and state transportation purposes. Existing law generally provides for statutory allocation of gasoline excise tax revenues attributable to other modes of transportation, including aviation, boats, agricultural vehicles, and off-highway vehicles, to particular accounts and funds for expenditure on purposes associated with those other modes, except that a specified portion of these gasoline excise tax revenues is deposited in the General Fund. Expenditure of the gasoline excise tax revenues attributable to those other modes is not restricted by Article XIX of the California Constitution.

This bill, commencing July 1, 2017, would instead transfer to the Highway Users Tax Account for allocation to state and local transportation purposes under a specified formula the portion of gasoline excise tax revenues currently being deposited in the General Fund that are attributable to boats, agricultural vehicles, and off-highway vehicles. Because that account is continuously appropriated, the bill would make an appropriation.

(9) Existing law, as of July 1, 2011, increases the sales and use tax on diesel and decreases the excise tax, as provided. Existing law requires the State Board of Equalization to annually modify both the gasoline and diesel excise tax rates on a going-forward basis so that the various changes in the taxes imposed on gasoline and diesel are revenue neutral.

This bill would eliminate the annual rate adjustment to maintain revenue neutrality for the gasoline and diesel excise tax rates and would reimpose the higher gasoline excise tax rate that was in effect on July 1, 2010, in addition to the increase in the rate described in (1) above.

Existing law, beyond the sales and use tax rate generally applicable, imposes an additional sales and use tax on diesel fuel at the rate of 1.75%, subject to certain exemptions, and provides for the net revenues collected from the additional tax to be transferred to the Public Transportation Account. Existing law continuously appropriates these revenues to the Controller for allocation by formula to transportation agencies for public transit purposes under the State Transit Assistance Program.

This bill would increase the additional sales and use tax on diesel fuel by an additional 3.5%. By increasing the revenues deposited in the Public Transportation Account that are continuously appropriated, the bill would thereby make an appropriation. The bill would restrict expenditures of revenues from this increase in the sales and use tax on diesel fuel to transit capital purposes and certain transit services and

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would require a recipient transit agency to comply with certain requirements, including submitting a list of proposed projects to the Department of Transportation, as a condition of receiving a portion of these funds. The bill would require the Controller to compute and publish quarterly proposed allocations for each eligible recipient agency under the State Transit Assistance Program. The bill would require an existing required audit of transit operator finances to verify that these new revenues have been expended in conformance with these specific restrictions and all other generally applicable requirements.

This bill would, beginning July 1, 2019, and every 3rd year thereafter, require the State Board of Equalization to recompute the gasoline and diesel excise tax rates and the additional sales and use tax rate on diesel fuel based upon the percentage change in the California Consumer Price Index transmitted to the board by the Department of Finance, as prescribed.

(10) Existing law requires the Department of Transportation to prepare a state highway operation and protection program every other year for the expenditure of transportation capital improvement funds for projects that are necessary to preserve and protect the state highway system, excluding projects that add new traffic lanes. The program is required to be based on an asset management plan, as specified. Existing law requires the department to specify, for each project in the program the capital and support budget and projected delivery date for various components of the project. Existing law provides for the California Transportation Commission to review and adopt the program, and authorizes the commission to decline and adopt the program if it determines that the program is not sufficiently consistent with the asset management plan.

The bill would require the commission, as part of its review of the program, to hold at least one hearing in northern California and one hearing in southern California regarding the proposed program. The bill would require the department to submit any change to a programmed project as an amendment to the commission for its approval.

This bill, on and after August 1, 2017, would also require the commission to make an allocation of all capital and support costs for each project in the program, and would require the department to submit a supplemental project allocation request to the commission for each project that experiences cost increases above the amounts in its allocation. The bill would require the commission to establish guidelines to provide exceptions to the requirement for a supplemental project

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allocation requirement that the commission determines are necessary to ensure that projects are not unnecessarily delayed.

(11) Existing law imposes weight fees on the registration of commercial motor vehicles and provides for the deposit of net weight fee revenues into the State Highway Account. Existing law provides for the transfer of certain weight fee revenues from the State Highway Account to the Transportation Debt Service Fund to reimburse the General Fund for payment of debt service on general obligation bonds issued for transportation purposes. Existing law also provides for the transfer of certain weight fee revenues to the Transportation Bond Direct Payment Account for direct payment of debt service on designated bonds, which are defined to be certain transportation general obligation bonds issued pursuant to Proposition 1B of 2006. Existing law also provides for loans of weight fee revenues to the General Fund to the extent the revenues are not needed for bond debt service purposes, with the loans to be repaid when the revenues are later needed for those purposes, as specified.

This bill, notwithstanding these provisions or any other law, would only authorize specified amounts of weight fee revenues to be transferred from the State Highway Account to the Transportation Debt Service Fund, the Transportation Bond Direct Payment Account, or any other fund or account for the purpose of payment of the debt service on transportation general obligation bonds in accordance with a prescribed schedule, with no more than \$500,000,000 to be transferred in the 2021–22 and subsequent fiscal years. The bill would also prohibit loans of weight fee revenues to the General Fund.

(12) The California Environmental Quality Act (CEQA) requires a lead agency, as defined, to prepare, or cause to be prepared, and certify the completion of, an environmental impact report on a project that it proposes to carry out or approve that may have a significant effect on the environment or to adopt a negative declaration if it finds that the project will not have that effect. CEQA also requires a lead agency to prepare a mitigated negative declaration for a project that may have a significant effect on the environment if revisions in the project would avoid or mitigate that effect and there is no substantial evidence that the project, as revised, would have a significant effect on the environment.

CEQA, until January 1, 2020, exempts a project or an activity to repair, maintain, or make minor alterations to an existing roadway, as defined, other than a state roadway, if the project or activity is carried

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out by a city or county with a population of less than 100,000 persons to improve public safety and meets other specified requirements.

This bill would extend the above-referenced exemption indefinitely and delete the limitation of the exemption to projects or activities in cities and counties with a population of less than 100,000 persons. The bill would also expand the exemption to include state roadways.

This bill would also establish the Advance Mitigation Program in the Department of Transportation. The bill would authorize the department to undertake mitigation measures in advance of construction of a planned transportation project. The bill would require the department to establish a steering committee to advise the department on advance mitigation measures and related matters. The bill would create the Advance Mitigation Fund as a continuously appropriated revolving fund, to be funded initially from the Road Maintenance and Rehabilitation Program pursuant to (1) above. The bill would provide for reimbursement of the revolving fund at the time a planned transportation project benefiting from advance mitigation is constructed.

(13) Existing federal law requires the United States Secretary of Transportation to carry out a surface transportation project delivery program, under which the participating states assume certain responsibilities for environmental review and clearance of transportation projects that would otherwise be the responsibility of the federal government. Existing law, until January 1, 2017, when these provisions are repealed, provides that the State of California consents to the jurisdiction of the federal courts with regard to the compliance, discharge, or enforcement of the responsibilities the Department of Transportation assumed as a participant in this program.

This bill would reenact these provisions.

(14) This bill would declare that it is to take effect immediately as an urgency statute.

Vote: $\frac{2}{3}$. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- 3 (a) Over the next 10 years, the state faces a \$59 billion shortfall
- 4 to adequately maintain the existing state highway system in order
- to keep it in a basic state of good repair.

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- (b) Similarly, cities and counties face a \$78 billion shortfall over the next decade to adequately maintain the existing network of local streets and roads.
- (c) Statewide taxes and fees dedicated to the maintenance of the system have not been increased in more than 20 years, with those revenues losing more than 55 percent of their purchasing power, while costs to maintain the system have steadily increased and much of the underlying infrastructure has aged past its expected useful life.
- (d) California motorists are spending \$17 billion annually in extra maintenance and car repair bills, which is more than \$700 per driver, due to the state's poorly maintained roads.
- (e) Failing to act now to address this growing problem means that more drastic measures will be required to maintain our system in the future, essentially passing the burden on to future generations instead of doing our job today.
- (f) A funding program will help address a portion of the maintenance backlog on the state's road system and will stop the growth of the problem.
- (g) Modestly increasing various fees can spread the cost of road repairs broadly to all users and beneficiaries of the road network without overburdening any one group.
- (h) Improving the condition of the state's road system will have a positive impact on the economy as it lowers the transportation costs of doing business, reduces congestion impacts for employees, and protects property values in the state.
- (i) The federal government estimates that increased spending on infrastructure creates more than 13,000 jobs per \$1 billion spent.
- (j) Well-maintained roads benefit all users, not just drivers, as roads are used for all modes of transport, whether motor vehicles, transit, bicycles, or pedestrians.
- (k) Well-maintained roads additionally provide significant health benefits and prevent injuries and death due to crashes caused by poorly maintained infrastructure.
- 35 (1) A comprehensive, reasonable transportation funding package 36 will do all of the following: 37
 - (1) Ensure these transportation needs are addressed.
 - (2) Fairly distribute the economic impact of increased funding.
- 39 (3) Restore the gas tax rate previously reduced by the State Board of Equalization pursuant to the gas tax swap. 40

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(4) Direct increased revenue to the state's highest transportation needs.

SEC. 2. Section 13975 of the Government Code is amended to read:

13975. There is in the state government the Transportation Agency. The agency consists of the Department of the California Highway Patrol, the California Transportation Commission, the Department of Motor Vehicles, the Department of Transportation, the High-Speed Rail Authority, and the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo, and Suisun.

SEC. 3. Section 14033 is added to the Government Code, to read:

14033. On or before July 1, 2017, the department shall update the Highway Design Manual to incorporate the "complete streets" design concept.

SEC. 4. Part 5.1 (commencing with Section 14460) is added to Division 3 of Title 2 of the Government Code, to read:

PART 5.1. OFFICE OF THE TRANSPORTATION INSPECTOR GENERAL

14460. (a) There is hereby created in state government the independent Office of the Transportation Inspector General, which shall not be a subdivision of any other governmental entity, to ensure that the Department of Transportation, the High-Speed Rail Authority, the Department of the California Highway Patrol, the Department of Motor Vehicles, the State Air Resources Board, and all other state agencies expending state transportation funds are operating efficiently, effectively, and in compliance with applicable federal and state laws.

(b) The Governor shall appoint, subject to confirmation by the Senate, the Transportation Inspector General to a six-year term. The Transportation Inspector General may not be removed from office during that term, except for good cause. A finding of good cause may include substantial neglect of duty, gross misconduct, or conviction of a crime. The reasons for removal of the Transportation Inspector General shall be stated in writing and shall include the basis for removal. The writing shall be sent to the Secretary of the Senate and the Chief Clerk of the Assembly

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1 at the time of the removal and shall be deemed to be a public 2 document.

14461. The Transportation Inspector General shall review policies, practices, and procedures and conduct audits and investigations of activities involving state transportation funds in consultation with all affected state agencies. Specifically, the Transportation Inspector General's duties and responsibilities shall include, but not be limited to, all of the following:

- (a) To examine the operating practices of all state agencies expending state transportation funds to identify fraud and waste, opportunities for efficiencies, and opportunities to improve the data used to determine appropriate project resource allocations.
- (b) To identify best practices in the delivery of transportation projects and develop policies or recommend proposed legislation enabling state agencies to adopt these practices when practicable.
- (c) To provide objective analysis of and, when possible, offer solutions to concerns raised by the public or generated within agencies involving the state's transportation infrastructure and project delivery methods.
- (d) To conduct, supervise, and coordinate audits and investigations relating to the programs and operations of all state transportation agencies with state-funded transportation projects.
- (e) To recommend policies promoting economy and efficiency in the administration of programs and operations of all state agencies with state-funded transportation projects.
- (f) To ensure that the Secretary of Transportation and the Legislature are fully and currently informed concerning fraud or other serious abuses or deficiencies relating to the expenditure of funds or administration of programs and operations.
- 14462. The Transportation Inspector General shall report at least annually to the Governor and Legislature with a summary of his or her findings, investigations, and audits. The summary shall be posted on the Transportation Inspector General's Internet Web site and shall otherwise be made available to the public upon its release to the Governor and Legislature. The summary shall include, but need not be limited to, significant problems discovered by the Transportation Inspector General and whether recommendations of the Transportation Inspector General relative to investigations and audits have been implemented by the affected

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1 agencies. The report shall be submitted to the Legislature in 2 compliance with Section 9795.

- 3 SEC. 5. Section 14500 of the Government Code is amended 4 to read:
- 5 14500. There is in the Transportation Agency state government 6 a California Transportation Commission. The commission shall 7 act in an independent oversight role.
- 8 SEC. 6. Section 14526.5 of the Government Code is amended 9 to read:
- 10 14526.5. (a) Based on the asset management plan prepared 11 and approved pursuant to Section 14526.4, the department shall 12 prepare a state highway operation and protection program for the 13 expenditure of transportation funds for major capital improvements 14 that are necessary to preserve and protect the state highway system. Projects included in the program shall be limited to capital 15 16 improvements relative to the maintenance, safety, operation, and 17 rehabilitation rehabilitation, and operation of state highways and 18 bridges that do not add a new traffic lane to the system. 19
 - (b) The program shall include projects that are expected to be advertised prior to July 1 of the year following submission of the program, but which have not yet been funded. The program shall include those projects for which construction is to begin within four fiscal years, starting July 1 of the year following the year the program is submitted.
 - (c) (1) The department, at a minimum, shall specify, for each project in the state highway operation and protection program, the capital and support budget, as well as a projected delivery date, budget for each of the following project components:
 - (1) Completion of project
 - (A) Project approval and environmental documents.
- 31 (2) Preparation of plans,

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- (B) Plans, specifications, and estimates.
- 33 (3) Acquisition of rights-of-way, including, but not limited to, support activities.
 - (C) Rights-of-way.
- 36 (D) Construction.
- 37 (2) The department shall specify, for each project in the state 38 highway operation and protection program, a project delivery 39 date for each of the following components:
- 40 (A) Environmental document completion.

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- (B) Plans, specifications, and estimate completion.
- (C) Right-of-way certification.
- 3 (4)
- 4 (D) Start of construction. 5
- (d) The program department shall-be submitted submit its proposed program to the commission not later than January 31 of each even-numbered year. Prior to submitting-the plan, its proposed program, the department shall make a draft of its proposed program available to transportation planning agencies for review and comment and shall include the comments in its submittal to the 10 commission. The department shall provide the commission with detailed information for all programmed projects, including, but 12 13 not limited to, cost, scope, schedule, and performance metrics as 14 determined by the commission.
 - (e) The commission-may shall review the proposed program relative to its overall adequacy, consistency with the asset management plan prepared and approved pursuant to Section 14526.4 and funding priorities established in Section 167 of the Streets and Highways Code, the level of annual funding needed to implement the program, and the impact of those expenditures on the state transportation improvement program. The commission shall adopt the program and submit it to the Legislature and the Governor not later than April 1 of each even-numbered year. The commission may decline to adopt the program if the commission determines that the program is not sufficiently consistent with the asset management plan prepared and approved pursuant to Section 14526.4.
 - (f) As part of the commission's review of the program required pursuant to subdivision (a), the commission shall hold at least one hearing in northern California and one hearing in southern California regarding the proposed program.
- 32 (1)
- 33 (g) Expenditures for these projects shall not be subject to Sections 188 and 188.8 of the Streets and Highways Code. 34
- 35 (h) Following adoption of the state highway operation and protection program by the commission, any change to a 36 programmed project shall be submitted as an amendment by the 37 38 department to the commission for its approval before the change 39 may be implemented.

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SEC. 7. Section 14526.7 is added to the Government Code, to read:

- 14526.7. (a) On and after August 1, 2017, an allocation by the commission of all capital and support costs for each project in the state highway operation and protection program shall be required.
- (b) For a project that experiences increases in capital or support costs above the amounts in the commission's allocation pursuant to subdivision (a), a supplemental project allocation request shall be submitted by the department to the commission for approval.
- (c) The commission shall establish guidelines to provide exceptions to the requirement of subdivision (b) that the commission determines are necessary to ensure that projects are not unnecessarily delayed.
- SEC. 8. Section 14534.1 of the Government Code is repealed. 14534.1. Notwithstanding Section 12850.6 or subdivision (b) of Section 12800, as added to this code by the Governor's Reorganization Plan No. 2 of 2012 during the 2011–12 Regular Session, the commission shall retain independent authority to perform those duties and functions prescribed to it under any provision of law.
- SEC. 9. Section 16321 is added to the Government Code, to read:
 - 16321. (a) Notwithstanding any other law, on or before January 1, 2017, the Department of Finance shall compute the amount of outstanding loans made from the State Highway Account, the Motor Vehicle Fuel Account, the Highway Users Tax Account, and the Motor Vehicle Account to the General Fund. The department shall prepare a loan repayment schedule, pursuant to which the outstanding loans shall be repaid, as follows:
- 30 (1) On or before June 30, 2017, 50 percent of the outstanding loan amounts.
 - (2) On or before June 30, 2018, the remainder of the outstanding loan amounts.
 - (b) Notwithstanding any other law, as the loans are repaid pursuant to this section, the repaid funds shall be transferred in the following manner:
- 37 (1) Fifty percent to cities and counties pursuant to clauses (i) 38 and (ii) of subparagraph (C) of paragraph (3) of subdivision (a) of 39 Section 2103 of the Streets and Highways Code.

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- (2) Fifty percent to the department for maintenance of the state highway system and for purposes of the state highway operation and protection program.
- (c) Funds for loan repayments pursuant to this section are hereby appropriated from the Budget Stabilization Account pursuant to subclause (II) of clause (ii) of subparagraph (B) of paragraph (1) of subdivision (c) of Section 20 of Article XVI of the California Constitution.
- 9 SEC. 10. Section 16965 of the Government Code is amended to read:
 - 16965. (a) (1) The Transportation Debt Service Fund is hereby created in the State Treasury. Moneys in the fund shall be dedicated to all of the following purposes:
 - (A) Payment of debt service with respect to designated bonds, as defined in subdivision (c) of Section 16773, and as further provided in paragraph (3) and subdivision (b).
- 17 (B) To reimburse the General Fund for debt service with respect to bonds.
 - (C) To redeem or retire bonds, pursuant to Section 16774, maturing in a subsequent fiscal year.
 - (2) The bonds eligible under subparagraph (B) or (C) of paragraph (1) include bonds issued pursuant to the Clean Air and Transportation Improvement Act of 1990 (Part 11.5 (commencing with Section 99600) of Division 10 of the Public Utilities Code), the Passenger Rail and Clean Air Bond Act of 1990 (Chapter 17 (commencing with Section 2701) of Division 3 of the Streets and Highways Code), the Seismic Retrofit Bond Act of 1996 (Chapter 12.48 (commencing with Section 8879) of Division 1 of Title 2), and the Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century (Chapter 20 (commencing with Section 2704) of Division 3 of the Streets and Highways Code), and nondesignated bonds under Proposition 1B, as defined in subdivision (c) of Section 16773.
- 34 (3) (A) The Transportation Bond Direct Payment Account is 35 hereby created in the State Treasury, as a subaccount within the 36 Transportation Debt Service Fund, for the purpose of directly 37 paying the debt service, as defined in paragraph (4), of designated 38 bonds of Proposition 1B, as defined in subdivision (c) of Section 39 16773. Notwithstanding Section 13340, moneys in the 40 Transportation Bond Direct Payment Account are continuously

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appropriated for payment of debt service with respect to designated bonds as provided in subdivision (c) of Section 16773. So long as any designated bonds remain outstanding, the moneys in the Transportation Bond Direct Payment Account may not be used for any other purpose, and may not be borrowed by or available for transfer to the General Fund pursuant to Section 16310 or any similar law, or to the General Cash Revolving Fund pursuant to Section 16381 or any similar law.

(B) Once the Treasurer makes a certification that payment of

(B) Once the Treasurer makes a certification that payment of debt service with respect to all designated bonds has been paid or provided for, any remaining moneys in the Transportation Bond Direct Payment Account shall be transferred back to the Transportation Debt Service Fund.

- (C) The moneys in the Transportation Bond Direct Payment Account shall be invested in the Surplus Money Investment Fund, and all investment earnings shall accrue to the account.
- (D) The Controller may establish subaccounts within the Transportation Bond Direct Payment Account as may be required by the resolution, indenture, or other documents governing any designated bonds.
- (4) For purposes of this subdivision and subdivision (b), and subdivision (c) of Section 16773, "debt service" means payment of all of the following costs and expenses with respect to any designated bond:
 - (A) The principal of and interest on the bonds.
- (B) Amounts payable as the result of tender on any bonds, as described in clause (iv) of subparagraph (B) of paragraph (1) of subdivision (d) of Section 16731.
- (C) Amounts payable under any contractual obligation of the state to repay advances and pay interest thereon under a credit enhancement or liquidity agreement as described in clause (iv) of subparagraph (B) of paragraph (1) of subdivision (d) of Section 16731.
- (D) Any amount owed by the state to a counterparty after any offset for payments owed to the state on any hedging contract as described in subparagraph (A) of paragraph (2) of subdivision (d) of Section 16731.
- (b) From the moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, there shall first be deposited into the Transportation

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1 Bond Direct Payment Account in each month sufficient funds to equal the amount designated in a certificate submitted by the 3 Treasurer to the Controller and the Director of Finance at the start of each fiscal year, and as may be modified by the Treasurer 5 thereafter upon issuance of any new issue of designated bonds or 6 upon change in circumstances that requires such a modification. 7 This certificate shall be calculated by the Treasurer to identify, for 8 each month, the amount necessary to fund all of the debt service 9 with respect to all designated bonds. This calculation shall be done 10 in a manner provided in the resolution, indenture, or other 11 documents governing the designated bonds. In the event that 12 transfers to the Transportation Bond Direct Payment Account in any month are less than the amounts required in the Treasurer's 13 14 certificate, the shortfall shall carry over to be part of the required 15 payment in the succeeding month or months.

(c) The state hereby covenants with the holders from time to time of any designated bonds that it will not alter, amend, or restrict the provisions of subdivision (c) of Section 16773 of the Government Code, or Sections 9400, 9400.1, 9400.4, and 42205 of the Vehicle Code, which provide directly or indirectly for the transfer of weight fees to the Transportation Debt Service Fund or the Transportation Bond Direct Payment Account, or subdivisions (a) and (b) of this section, or reduce the rate of imposition of vehicle weight fees under Sections 9400 and 9400.1 of the Vehicle Code as they existed on the date of the first issuance of any designated bonds, if that alteration, amendment, restriction, or reduction would result in projected weight fees for the next fiscal year determined by the Director of Finance being less than two times the maximum annual debt service with respect to all outstanding designated bonds, as such calculation is determined pursuant to the resolution, indenture, or other documents governing the designated bonds. The state may include this covenant in the resolution, indenture, or other documents governing the designated bonds.

(d) Once the required monthly deposit, including makeup of any shortfalls from any prior month, has been made pursuant to subdivision (b), from moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, or pursuant to Section 16965.1 or 63048.67, the Controller shall transfer as an expenditure reduction to the General

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Fund any amount necessary to offset the cost of current year debt 2 service payments made from the General Fund with respect to any bonds issued pursuant to Proposition 192 (1996) and three-quarters 3 4 of the amount of current year debt service payments made from 5 the General Fund with respect to any nondesignated bonds, as 6 defined in subdivision (c) of Section 16773, issued pursuant to 7 Proposition 1B (2006). In the alternative, these funds may also be 8 used to redeem or retire the applicable bonds, pursuant to Section 9 16774, maturing in a subsequent fiscal year as directed by the 10 Director of Finance.

(c) From moneys transferred to the fund pursuant to Section 183.1 of the Streets and Highways Code, the Controller shall transfer as an expenditure reduction to the General Fund any amount necessary to offset the cost of current year debt service payments made from the General Fund with respect to any bonds issued pursuant to Proposition 116 (1990). In the alternative, these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 16774, maturing in a subsequent fiscal year as directed by the Director of Finance.

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(e) Once the required monthly deposit, including makeup of any shortfalls from any prior month, has been made pursuant to subdivision (b), from moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, or pursuant to Section 16965.1 or 63048.67, the Controller shall transfer as an expenditure reduction to the General Fund any amount necessary to offset the eligible cost of current year debt service payments made from the General Fund with respect to any bonds issued pursuant to Proposition 108 (1990) and Proposition 1A (2008), and one-quarter of the amount of current year debt service payments made from the General Fund with respect to any nondesignated bonds, as defined in subdivision (c) of Section 16773, issued pursuant to Proposition 1B (2006). The Department of Finance shall notify the Controller by July 30 of every year of the percentage of debt service that is expected to be paid in that fiscal year with respect to bond-funded projects that qualify as eligible guideway projects consistent with the requirements applicable to the expenditure of revenues under Article XIX of the California Constitution, and the Controller shall make payments only for those eligible projects. In the alternative,

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these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 16774, maturing in a subsequent fiscal 3 year as directed by the Director of Finance. 4

- (f) On or before the second business day following the date on which transfers are made to the Transportation Debt Service Fund, and after the required monthly deposits for that month, including makeup of any shortfalls from any prior month, have been made to the Transportation Bond Direct Payment Account, the Controller shall transfer the funds designated for reimbursement of bond debt service with respect to nondesignated bonds, as defined in subdivision (c) of Section 16773, and other bonds identified in subdivisions (d), (e), (d) and (f) (e) in that month from the fund to the General Fund pursuant to this section.
- SEC. 11. Section 39719 of the Health and Safety Code is amended to read:
- 39719. (a) The Legislature shall appropriate the annual proceeds of the fund for the purpose of reducing greenhouse gas emissions in this state in accordance with the requirements of Section 39712.
- (b) To carry out a portion of the requirements of subdivision (a), annual proceeds are continuously appropriated for the following:
- (1) Beginning in the 2015-16 2017-18 fiscal year, and notwithstanding Section 13340 of the Government Code, 35 50 percent of annual proceeds are continuously appropriated, without regard to fiscal years, for transit, affordable housing, and sustainable communities programs as following: follows:
- (A) Ten-Twenty percent of the annual proceeds of the fund is hereby continuously appropriated to the Transportation Agency for the Transit and Intercity Rail Capital Program created by Part 2 (commencing with Section 75220) of Division 44 of the Public Resources Code.
- (B) Five Ten percent of the annual proceeds of the fund is hereby 34 35 continuously appropriated to the Low Carbon Transit Operations Program created by Part 3 (commencing with Section 75230) of 36 Division 44 of the Public Resources Code. Funds Moneys shall be 37 38 allocated by the Controller, according to requirements of the program, and pursuant to the distribution formula in subdivision 39

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(b) or (c) of Section 99312 of, and Sections 99313 and 99314 of, 2 the Public Utilities Code.

- (C) Twenty percent of the annual proceeds of the fund is hereby continuously appropriated to the Strategic Growth Council for the Affordable Housing and Sustainable Communities Program created by Part 1 (commencing with Section 75200) of Division 44 of the Public Resources Code. Of the amount appropriated in this subparagraph, no less than 10 percent of the annual-proceeds, proceeds shall be expended for affordable housing, consistent with the provisions of that program.
- (2) Beginning in the 2015-16 fiscal year, notwithstanding Section 13340 of the Government Code, 25 percent of the annual proceeds of the fund is hereby continuously appropriated to the High-Speed Rail Authority for the following components of the initial operating segment and Phase I Blended System as described in the 2012 business plan adopted pursuant to Section 185033 of the Public Utilities Code:
 - (A) Acquisition and construction costs of the project.
 - (B) Environmental review and design costs of the project.
 - (C) Other capital costs of the project.
- (D) Repayment of any loans made to the authority to fund the project. 23
 - (c) In determining the amount of annual proceeds of the fund for purposes of the calculation in subdivision (b), the funds subject to Section 39719.1 shall not be included.
 - SEC. 12. Section 21080.37 of the Public Resources Code is amended to read:
 - 21080.37. (a) This division does not apply to a project or an activity to repair, maintain, or make minor alterations to an existing roadway if all of the following conditions are met:
- 31 (1) The project is carried out by a city or county with a 32 population of less than 100,000 persons to improve public safety. 33 (2)
 - (1) (A) The project does not cross a waterway.
- 35 (B) For purposes of this paragraph, "waterway" means a bay, 36 estuary, lake, pond, river, slough, or a perennial, intermittent, or 37 ephemeral stream, lake, or estuarine-marine shoreline.

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- (2) The project involves negligible or no expansion of an existing use beyond that existing at the time of the lead agency's determination.
 - (4) The roadway is not a state roadway.
- 5 (5)
 - (3) (A) The site of the project does not contain wetlands or riparian areas and does not have significant value as a wildlife habitat, and the project does not harm any species protected by the federal Endangered Species Act of 1973 (16 U.S.C. Sec. 1531 et seq.), the Native Plant Protection Act (Chapter 10 (commencing with Section 1900) of Division 2 of the Fish and Game Code), or the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code), and the project does not cause the destruction or removal of any species protected by a local ordinance.
 - (B) For the purposes of this paragraph:
 - (i) "Riparian areas" mean those areas transitional between terrestrial and aquatic ecosystems and that are distinguished by gradients in biophysical conditions, ecological processes, and biota. A riparian area is an area through which surface and subsurface hydrology connect waterbodies with their adjacent uplands. A riparian area includes those portions of terrestrial ecosystems that significantly influence exchanges of energy and matter with aquatic ecosystems. A riparian area is adjacent to perennial, intermittent, and ephemeral streams, lakes, and estuarine-marine shorelines.
 - (ii) "Significant value as a wildlife habitat" includes wildlife habitat of national, statewide, regional, or local importance; habitat for species protected by the federal Endangered Species Act of 1973 (16 U.S.C. Sec.—1531, 1531 et seq.), the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code), or the Native Plant Protection Act (Chapter 10 (commencing with Section 1900) of Division 2 of the Fish and Game Code); habitat identified as candidate, fully protected, sensitive, or species of special status by local, state, or federal agencies; or habitat essential to the movement of resident or migratory wildlife.
- (iii) "Wetlands" has the same meaning as in the United States
 Fish and Wildlife Service Manual, Part 660 FW 2 (June 21, 1993).

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- (iv) "Wildlife habitat" means the ecological communities upon which wild animals, birds, plants, fish, amphibians, and invertebrates depend for their conservation and protection.
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- (4) The project does not impact cultural resources.
- 6 (7) 7 *(5)*
 - (5) The roadway does not affect scenic resources, as provided pursuant to subdivision (c) of Section 21084.
 - (b) Prior to determining that a project is exempt pursuant to this section, the lead agency shall do both of the following:
- 11 (1) Include measures in the project to mitigate potential 12 vehicular traffic and safety impacts and bicycle and pedestrian 13 safety impacts. 14 (2) Hold a noticed public hearing on the project to hear and
 - (2) Hold a noticed public hearing on the project to hear and respond to public comments. The hearing on the project may be conducted with another noticed lead agency public hearing. Publication of the notice shall be no fewer times than required by Section 6061 of the Government Code, by the public agency in a newspaper of general circulation in the area.
 - (c) For purposes of this section, "roadway" means a roadway as defined pursuant to Section 530 of the Vehicle Code and the previously graded and maintained shoulder that is within a roadway right-of-way of no more than five feet from the edge of the roadway.

(d) Whenever

- (d) (1) If a state agency determines that a project is not subject to this division pursuant to this section and it approves or determines to carry out that project, it shall file a notice with the Office of Planning and Research in the manner specified in subdivisions (b) and (c) of Section 21108.
- (2) If a local agency determines that a project is not subject to this division pursuant to this-section, section and it approves or determines to carry out that project, the local agency it shall file a notice with the Office of Planning and Research, and with the county clerk in the county in which the project will be located in the manner specified in subdivisions (b) and (c) of Section 21152.
- (c) This section shall remain in effect only until January 1, 2020, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2020, deletes or extends that date.

SEC. 13. Division 13.6 (commencing with Section 21200) is added to the Public Resources Code, to read:

DIVISION 13.6. ADVANCE MITIGATION PROGRAM ACT

CHAPTER 1. GENERAL

- 21200. This division shall be known, and may be cited, as the Advance Mitigation Program Act.
- 21201. (a) The purpose of this division is to improve the success and effectiveness of actions implemented to mitigate the natural resource impacts of future transportation projects by establishing the means to implement those actions well before the transportation projects are constructed. The advance identification and implementation of mitigation actions also will streamline the delivery of transportation projects by anticipating mitigation requirements for planned transportation projects and avoiding or reducing delays associated with environmental permitting. By identifying regional or statewide conservation priorities and by anticipating the impacts of planned transportation projects on a regional or statewide basis, mitigation actions can be designed to protect and restore California's most valuable natural resources and also facilitate environmental compliance for planned transportation projects on a regional scale.
- (b) This division is not intended to create a new environmental permitting or regulatory program or to modify existing environmental laws or regulations, nor is it expected that all mitigation requirements will be addressed for planned transportation projects. Instead, it is intended to provide a methodology with which to anticipate and fulfill the requirements of existing state and federal environmental laws that protect fish, wildlife, plant species, and other natural resources more efficiently and effectively.
 - 21202. The Legislature finds and declares all of the following:
- (a) The minimization and mitigation of environmental impacts is ordinarily handled on a project-by-project basis, usually near the end of a project's timeline and often without guidance regarding regional or statewide conservation priorities.
- (b) The cost of critical transportation projects often escalates because of permitting delays that occur when appropriate

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conservation and mitigation measures cannot easily be identified and because the cost of these measures often increases between the time a project is planned and funded and the time mitigation is implemented.

- (c) Addressing conservation and mitigation needs early in a project's timeline, during the project design and development phase, can reduce costs, allow natural resources conservation to be integrated with project siting and design, and result in the establishment of more valuable and productive habitat mitigation.
- (d) When the Department of Transportation is able to anticipate the mitigation needs for planned transportation projects, it can meet those needs in a more timely and cost-effective way by using advance mitigation planning.
- (e) Working with state and federal resource protection agencies, the department can identify, conserve, and, where appropriate, restore lands for mitigation of numerous projects early in the projects' timelines, thereby allowing public funds to stretch further by acquiring habitat at a lower cost and avoiding environmental permitting delays.
- (f) Advance mitigation can provide an effective means of facilitating delivery of transportation projects while ensuring more effective natural resource conservation.
- (g) Advance mitigation is needed to direct mitigation funding for transportation projects to agreed-upon conservation priorities and to the creation of habitat reserves and recreation areas that enhance the sustainability of human and natural systems by protecting or restoring connectivity of natural communities and the delivery of ecosystem services.
- (h) Advance mitigation can facilitate the implementation of climate change adaptation strategies both for ecosystems and California's economy.
- (i) Advance mitigation can enable the state to protect, restore, and recover its natural resources as it strengthens and improves its transportation systems.
- 21203. The Legislature intends to do all of the following by
 enacting this division:
 (a) Facilitate delivery of transportation projects while ensuring
 - (a) Facilitate delivery of transportation projects while ensuring more effective natural resource conservation.

- (b) Develop effective strategies to improve the state's ability to meet mounting demands for transportation improvements and to maximize conservation and other public benefits.
- (c) Achieve conservation objectives of statewide and regional importance by coordinating local, state, and federally funded natural resource conservation efforts with mitigation actions required for impacts from transportation projects.
- (d) Create administrative, governance, and financial incentives and mechanisms necessary to ensure that measures required to minimize or mitigate impacts from transportation projects will serve to achieve regional or statewide natural resource conservation objectives.

CHAPTER 2. DEFINITIONS

- 21204. For purposes of this division, the following terms have the following meanings:
- (a) "Advance mitigation" means mitigation implemented before, and in anticipation of, environmental effects of planned transportation projects.
- (b) "Commission" means the California Transportation Commission.
 - (c) "Department" means the Department of Transportation.
- (d) "Transportation project" means a transportation capital improvement project.
- (e) "Planned transportation project" means a transportation project that a transportation agency has concluded is reasonably likely to be constructed within 20 years and that has been identified to the agency for purposes of this division. A planned transportation project may include, but is not limited to, a transportation project that has been proposed for approval or that has been approved.
- (f) "Program" means the Advance Mitigation Program implemented pursuant to this division.
- (g) "Regulatory agency" means a state or federal natural resource protection agency with regulatory authority over planned transportation projects. A regulatory agency includes, but is not limited to, the Natural Resources Agency, the Department of Fish and Wildlife, California regional water quality control boards, the United States Fish and Wildlife Service, the National Marine

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Fisheries Service, the United States Environmental Protection Agency, and the United States Army Corps of Engineers.

CHAPTER 3. ADVANCE MITIGATION PROGRAM

- 21205. (a) The Advance Mitigation Program is hereby created in the department to accelerate project delivery and improve environmental outcomes of environmental mitigation for planned transportation projects.
- (b) The program may utilize mitigation instruments, including, but not limited to, mitigation banks, in lieu of fee programs, and conservation easements as defined in Section 815.1 of the Civil Code.
- (c) The department shall track all implemented advance mitigation projects to use as credits for environmental mitigation for state-sponsored transportation projects.
- (d) The department may use advance mitigation credits to fulfill mitigation requirements of any environmental law for a transportation project eligible for the State Transportation Improvement Program or the State Highway Operation and Protection Program.
- 21206. No later than August 1, 2017, the department shall establish an interagency transportation advance mitigation steering committee consisting of the department and appropriate state and federal regulatory agencies to support the program so that advance mitigation can be used as required mitigation for planned transportation projects and can provide improved environmental outcomes. The committee shall advise the department of opportunities to carry out advance mitigation projects, provide the best available science, and actively participate in mitigation instrument reviews and approvals. The committee shall seek to develop streamlining opportunities, including those related to landscape scale mitigation planning and alignment of federal and state regulations and procedures related to mitigation requirements and implementation. The committee shall also provide input on crediting, using, and tracking of advance mitigation investments.
- 21207. The Advance Mitigation Fund is hereby created in the State Transportation Fund as a revolving fund. Notwithstanding Section 13340 of the Government Code, the fund shall be continuously appropriated without regard to fiscal years. The

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moneys in the fund shall be programmed by the commission for the planning and implementation of advance mitigation projects 2 consistent with the purposes of this chapter. After the transfer of 3 moneys to the fund for four fiscal years pursuant to subdivision 4 5 (c) of Section 2032 of the Streets and Highways Code, commencing 6 in the 2017-18 fiscal year, the program is intended to be self-sustaining. Advance expenditures from the fund shall later be 7 reimbursed from project funding available at the time a planned 8 transportation project is constructed. A maximum of 5 percent of 9 10 available funds may be used for administrative purposes. 11

21208. The program is intended to improve the efficiency and efficacy of mitigation only and is not intended to supplant the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000) or any other environmental law. The identification of planned transportation projects and of mitigation projects or measures for planned transportation projects under this division does not imply or require approval of those projects for purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000) or any other environmental law.

SEC. 14. Section 99312.1 of the Public Utilities Code is amended to read:

99312.1. (a) Revenues transferred to the Public Transportation Account pursuant to Sections 6051.8 and 6201.8 of the Revenue and Taxation Code are hereby continuously appropriated to the Controller for allocation as follows:

(a)

- 28 (1) Fifty percent for allocation to transportation planning 29 agencies, county transportation commissions, and the San Diego Metropolitan Transit Development Board pursuant to Section 30 99314.
 - (b)
- (2) Fifty percent for allocation to transportation agencies, county 33 34 transportation commissions, and the San Diego Metropolitan Transit Development Board for purposes of Section 99313. 35
- (b) For purposes of this chapter, the revenues allocated pursuant 36 37 to this section shall be subject to the same requirements as revenues allocated pursuant to subdivisions (b) and (c), as applicable, of 38 39 Section 99312.

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(c) The revenues transferred to the Public Transportation Account that are attributable to the increase in the sales and use tax on diesel fuel pursuant to subdivision (b) of Section 6051.8 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, and subdivision (b) of Section 6201.8 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, upon allocation pursuant to Sections 99313 and 99314, shall only be expended on the following:

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(1) Transit capital projects or services to maintain or repair a transit operator's existing transit vehicle fleet or existing transit facilities, including rehabilitation or modernization of existing vehicles or facilities.

(2) The design, acquisition, and construction of new vehicles or facilities that improve existing transit services.

(3) Transit services that complement local efforts for repair and improvement of local transportation infrastructure.

(d) (1) Prior to receiving an apportionment of funds pursuant to subdivision (c) from the Controller in a fiscal year, a recipient transit agency shall submit to the Department of Transportation a list of projects proposed to be funded with these funds. The list of projects proposed to be funded with these funds shall include a description and location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement. The project list shall not limit the flexibility of a recipient transit agency to fund projects in accordance with local needs and priorities so long as the projects are consistent with subdivision (c).

(2) The department shall report to the Controller the recipient transit agencies that have submitted a list of projects as described in this subdivision and that are therefore eligible to receive an apportionment of funds for the applicable fiscal year. The Controller, upon receipt of the report, shall apportion funds pursuant to Sections 99313 and 99314.

(e) For each fiscal year, each recipient transit agency receiving an apportionment of funds pursuant to subdivision (c) shall, upon expending those funds, submit documentation to the department that includes a description and location of each completed project, the amount of funds expended on the project, the completion date, and the estimated useful life of the improvement.

- (f) The audit of transit operator finances required pursuant to Section 99245 shall verify that the revenues identified in subdivision (c) have been expended in conformance with these specific requirements and all other generally applicable requirements.
- 6 SEC. 15. Section 99314.9 is added to the Public Utilities Code, 7 to read:
 - 99314.9. The Controller shall compute quarterly proposed allocations for State Transit Assistance funds available for allocation pursuant to Sections 99313 and 99314. The Controller shall publish the allocations for each eligible recipient agency, including one list applicable to revenues allocated pursuant to subdivision (c) of Section 99312.1 and another list for revenues allocated from all other revenues in the Public Transportation Account that are designated for the State Transit Assistance Program.
- 17 SEC. 16. Section 6051.8 of the Revenue and Taxation Code 18 is amended to read:
 - 6051.8. (a) Except as provided by Section 6357.3, in addition to the taxes imposed by this part, for the privilege of selling tangible personal property at retail a tax is hereby imposed upon all retailers at the rate of 1.75 percent of the gross receipts of any retailer from the sale of all diesel-fuel, as defined in Section 60022, sold at retail in this state on and after the operative date of this subdivision. fuel.
 - (b) Except as provided by Section 6357.3, in addition to the taxes imposed by this part and by subdivision (a), for the privilege of selling tangible personal property at retail a tax is hereby imposed upon all retailers at the rate of 3.5 percent of the gross receipts of any retailer from the sale of all diesel fuel, as defined in Section 60022, sold at retail in this state. The tax imposed under this subdivision shall be imposed on and after the first day of the first calendar quarter that occurs 120 days after the effective date of the act adding this subdivision.
 - (b) Notwithstanding subdivision (a), for
- 36 (c) Beginning July 1, 2019, and every third year thereafter, the
 37 2011–12 fiscal year only, State Board of Equalization shall
 38 recompute the rate referenced in subdivision (a) rates of the taxes
 39 imposed by this section. That computation shall be 1.87 percent.
 40 made as follows:

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(c) Notwithstanding subdivision (a),

(1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the 2012-13 fiscal year only, the rate referenced in subdivision (a) shall be 2.17 percent. prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.

- (d) Notwithstanding subdivision (a), for
- (2) The State Board of Equalization shall do all of the following:
- 11 (A) Compute an inflation adjustment factor by adding 100 12 percent to the percentage change figure that is furnished pursuant 13 to paragraph (1) and dividing the result by 100.
 - (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
 - (C) Make its determination of the 2013-14 fiscal year only, new rate no later than March 1 of the rate referenced in subdivision (a) shall be 1.94 percent. same year as the effective date of the new rate.
 - (c)

- (d) Notwithstanding subdivision (b) of Section 7102, all of the revenues, less refunds, collected pursuant to this section shall be estimated by the State Board of Equalization, with the concurrence of the Department of Finance, and transferred quarterly to the Public Transportation Account in the State Transportation Fund for allocation pursuant to Section 99312.1 of the Public Utilities Code.
- 29 (f) Subdivisions (a) to (e), inclusive, shall become operative on 30 July 1, 2011.
 - SEC. 17. Section 6201.8 of the Revenue and Taxation Code is amended to read:
- 6201.8. (a) Except as provided by Section 6357.3, in addition to the taxes imposed by this part, an excise tax is hereby imposed on the storage, use, or other consumption in this state of diesel fuel, as defined in Section 60022, at the rate of 1.75 percent of the sales price of the diesel fuel on and after the operative date of this subdivision. fuel.
 - (b) Notwithstanding subdivision (a), for

- (b) Except as provided by Section 6357.3, in addition to the taxes imposed by this part and by subdivision (a), an excise tax is hereby imposed on the storage, use, or other consumption in this state of diesel fuel, as defined in Section 60022, at the rate of 3.5 percent of the sales price of the diesel fuel. The tax imposed under this subdivision shall be imposed on and after the first day of the first calendar quarter that occurs 120 days after the effective date of the act adding this subdivision.
- (c) Beginning July 1, 2019, and every third year thereafter, the 2011–12 fiscal year only; State Board of Equalization shall recompute the rate referenced in subdivision (a) rates of the taxes imposed by this section. That computation shall be 1.87 percent. made as follows:
 - (c) Notwithstanding subdivision (a),
- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the 2012–13 fiscal year only, the rate referenced in subdivision (a) shall be 2.17 percent. prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.
 - (d) Notwithstanding subdivision (a), for
 - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the 2013–14 fiscal year only, new rate no later than March 1 of the rate referenced in subdivision (a) shall be 1.94 percent. same year as the effective date of the new rate.
- (c)
- (d) Notwithstanding subdivision (b) of Section 7102, all of the revenues, less refunds, collected pursuant to this section shall be estimated by the State Board of Equalization, with the concurrence of the Department of Finance, and transferred quarterly to the Public Transportation Account in the State Transportation Fund

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for allocation pursuant to Section 99312.1 of the Public Utilities Code.

- (f) Subdivisions (a) to (c), inclusive, shall become operative on July 1, 2011.
- SEC. 18. Section 7360 of the Revenue and Taxation Code is amended to read:
- 7360. (a) (1) (A) A tax of eighteen cents (\$0.18) is hereby imposed upon each gallon of fuel subject to the tax in Sections 7362, 7363, and 7364.
- (B) In addition to the tax imposed pursuant to subparagraph (A), on and after the first day of the first calendar quarter that occurs 90 days after the effective date of the act adding this subparagraph, a tax of twelve cents (\$0.12) is hereby imposed upon each gallon of fuel, other than aviation gasoline, subject to the tax in Sections 7362, 7363, and 7364.
- (2) If the federal fuel tax is reduced below the rate of nine cents (\$0.09) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by subparagraph (A) of paragraph (1), on and after the date of the reduction, shall be recalculated by an amount so that the combined state rate under subparagraph (A) of paragraph (1) and the federal tax rate per gallon equal twenty-seven cents (\$0.27).
- (3) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be so exempt under this section.
- (b) (1)—On and after July 1, 2010, in addition to the tax imposed by subdivision (a), a tax is hereby imposed upon each gallon of motor vehicle fuel, other than aviation gasoline, subject to the tax in Sections 7362, 7363, and 7364 in an amount equal to seventeen and three-tenths cents (\$0.173) per gallon.
 - (2) For the 2011-12 fiscal year
- (c) Beginning July 1, 2019, and each fiscal every third year thereafter, the board shall, on or before March 1 State Board of the fiscal year immediately preceding the applicable fiscal year, adjust the rate in paragraph (1) in that manner as to generate an amount Equalization shall recompute the rates of revenue that will equal the amount of revenue loss attributable to the exemption provided taxes imposed by Section 6357.7, based on estimates made by the board, and that rate this section. That computation

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- shall be effective during the state's next fiscal year. made as 2 follows:
- (3) In order to maintain revenue neutrality for each year, 4 beginning with 5
 - (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.
 - (2) The State Board of Equalization shall do all of the following: (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
 - (B) Multiply the preceding tax rate adjustment on or before March 1, 2012, the adjustment under paragraph (2) shall also take into account the extent to which the actual amount of revenues derived pursuant to this subdivision and, as applicable, Section 7361.1, the revenue loss attributable to the exemption provided per gallon by Section 6357.7 resulted the inflation adjustment factor determined in a net revenue gain or loss for subparagraph (A) and round off the fiscal year ending prior resulting product to the rate adjustment date on or before March 1. nearest tenth of a cent.
 - (4) The intent
 - (C) Make its determination of paragraphs (2) and (3) is to ensure that the act adding this subdivision and Section 6357.7 does not produce a net revenue gain in state taxes. new rate no later than March 1 of the same year as the effective date of the new rate.
 - SEC. 19. Section 8352.4 of the Revenue and Taxation Code is amended to read:
 - 8352.4. (a) Subject to Sections 8352 and 8352.1, and except as otherwise provided in subdivision (b), there shall be transferred from the money deposited to the credit of the Motor Vehicle Fuel Account to the Harbors and Watercraft Revolving Fund, for expenditure in accordance with Division 1 (commencing with Section 30) of the Harbors and Navigation Code, the sum of six million six hundred thousand dollars (\$6,600,000) per annum, representing the amount of money in the Motor Vehicle Fuel Account attributable to taxes imposed on distributions of motor vehicle fuel used or usable in propelling vessels. The actual amount

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shall be calculated using the annual reports of registered boats prepared by the Department of Motor Vehicles for the United States Coast Guard and the formula and method of the December 1972 report prepared for this purpose and submitted to the Legislature on December 26, 1972, by the Director of Transportation. If the amount transferred during each fiscal year is in excess of the calculated amount, the excess shall be retransferred from the Harbors and Watercraft Revolving Fund to the Motor Vehicle Fuel Account. If the amount transferred is less than the amount calculated, the difference shall be transferred from the Motor Vehicle Fuel Account to the Harbors and Watercraft Revolving Fund. No adjustment shall be made if the computed difference is less than fifty thousand dollars (\$50,000), and the amount shall be adjusted to reflect any temporary or permanent increase or decrease that may be made in the rate under the Motor Vehicle Fuel Tax Law. Payments pursuant to this section shall be made prior to payments pursuant to Section 8352.2.

(b) Commencing July 1, 2012, 2017, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361.1 and otherwise to be deposited in the Harbors and Watercraft Revolving Fund pursuant to subdivision (a) shall instead be transferred to the General Fund. The revenues attributable to the taxes imposed Highway Users Tax Account for distribution pursuant to subdivision (b) of Section 7360 and Section 7361.1 that were deposited in 2103.1 of the Harbors Streets and Watercraft Revolving Fund in the 2010–11 and 2011–12 fiscal years shall be transferred to the General Fund. Highways Code.

- SEC. 20. Section 8352.5 of the Revenue and Taxation Code is amended to read:

 8352.5. (a) (1) Subject to Sections 8352 and 8352.1 and
 - 8352.5. (a) (1) Subject to Sections 8352 and 8352.1, and except as otherwise provided in subdivision (b), there shall be transferred from the money deposited to the credit of the Motor Vehicle Fuel Account to the Department of Food and Agriculture Fund, during the second quarter of each fiscal year, an amount equal to the estimate contained in the most recent report prepared pursuant to this section.
 - (2) The amounts are not subject to Section 6357 with respect to the collection of sales and use taxes thereon, and represent the portion of receipts in the Motor Vehicle Fuel Account during a calendar year that were attributable to agricultural off-highway

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- use of motor vehicle fuel which is subject to refund pursuant to Section 8101, less gross refunds allowed by the Controller during the fiscal year ending June 30th 30 following the calendar year to persons entitled to refunds for agricultural off-highway use pursuant to Section 8101. Payments pursuant to this section shall be made prior to payments pursuant to Section 8352.2.
 - (b) Commencing July 1, 2012, 2017, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361.1 and otherwise to be deposited in the Department of Food and Agriculture Fund pursuant to subdivision (a) shall instead be transferred to the General Fund. The revenues attributable to the taxes imposed Highway Users Tax Account for distribution pursuant to subdivision (b) of Section 7360 and Section 7361.1 that were deposited in the Department 2103.1 of Food and Agriculture Fund in the 2010–11 Streets and 2011–12 fiscal years shall be transferred to the General Fund. Highways Code.
 - (c) On or before September 30, 2012, and on or before September 30 of each even-numbered year thereafter, the Director of Transportation and the Director of Food and Agriculture shall jointly prepare, or cause to be prepared, a report setting forth the current estimate of the amount of money in the Motor Vehicle Fuel Account attributable to agricultural off-highway use of motor vehicle fuel, which is subject to refund pursuant to Section 8101 less gross refunds allowed by the Controller to persons entitled to refunds for agricultural off-highway use pursuant to Section 8101; and they shall submit a copy of the report to the Legislature.
 - SEC. 21. Section 8352.6 of the Revenue and Taxation Code is amended to read:
 - 8352.6. (a) (1) Subject to Section 8352.1, and except as otherwise provided in paragraphs (2) and (3), on the first day of every month, there shall be transferred from moneys deposited to the credit of the Motor Vehicle Fuel Account to the Off-Highway Vehicle Trust Fund created by Section 38225 of the Vehicle Code an amount attributable to taxes imposed upon distributions of motor vehicle fuel used in the operation of motor vehicles off highway and for which a refund has not been claimed. Transfers made pursuant to this section shall be made prior to transfers pursuant to Section 8352.2.
 - (2) Commencing July 1, 2012, 2017, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360

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and Section 7361.1 and otherwise to be deposited in the Off-Highway Vehicle Trust Fund pursuant to paragraph (1) shall instead be transferred to the General Fund. The revenues attributable to the taxes imposed Highway Users Tax Account for distribution pursuant to subdivision (b) of Section 7360 and Section 7361.1 that were deposited in 2103.1 of the Off-Highway Vehicle Trust Fund in the 2010–11 Streets and 2011–12 fiscal years shall be transferred to the General Fund. Highways Code.

(3) The Controller shall withhold eight hundred thirty-three

(3) The Controller shall withhold eight hundred thirty-three thousand dollars (\$833,000) from the monthly transfer to the Off-Highway Vehicle Trust Fund pursuant to paragraph (1), and transfer that amount to the General Fund.

- (b) The amount transferred to the Off-Highway Vehicle Trust Fund pursuant to paragraph (1) of subdivision (a), as a percentage of the Motor Vehicle Fuel Account, shall be equal to the percentage transferred in the 2006–07 fiscal year. Every five years, starting in the 2013–14 fiscal year, the percentage transferred may be adjusted by the Department of Transportation in cooperation with the Department of Parks and Recreation and the Department of Motor Vehicles. Adjustments shall be based on, but not limited to, the changes in the following factors since the 2006–07 fiscal year or the last adjustment, whichever is more recent:
- (1) The number of vehicles registered as off-highway motor vehicles as required by Division 16.5 (commencing with Section 38000) of the Vehicle Code.
- (2) The number of registered street-legal vehicles that are anticipated to be used off highway, including four-wheel drive vehicles, all-wheel drive vehicles, and dual-sport motorcycles.
 - (3) Attendance at the state vehicular recreation areas.
- (4) Off-highway recreation use on federal lands as indicated by the United States Forest Service's National Visitor Use Monitoring and the United States Bureau of Land Management's Recreation Management Information System.
- (c) It is the intent of the Legislature that transfers from the Motor Vehicle Fuel Account to the Off-Highway Vehicle Trust Fund should reflect the full range of motorized vehicle use off highway for both motorized recreation and motorized off-road access to other recreation opportunities. Therefore, the Legislature finds that the fuel tax baseline established in subdivision (b), attributable to off-highway estimates of use as of the 2006–07 fiscal year,

accounts for the three categories of vehicles that have been found over the years to be users of fuel for off-highway motorized recreation or motorized access to nonmotorized recreational pursuits. These three categories are registered off-highway motorized vehicles, registered street-legal motorized vehicles used off highway, and unregistered off-highway motorized vehicles.

- (d) It is the intent of the Legislature that the off-highway motor vehicle recreational use to be determined by the Department of Transportation pursuant to paragraph (2) of subdivision (b) be that usage by vehicles subject to registration under Division 3 (commencing with Section 4000) of the Vehicle Code, for recreation or the pursuit of recreation on surfaces where the use of vehicles registered under Division 16.5 (commencing with Section 38000) of the Vehicle Code may occur.
- (e) In the 2014–15 fiscal year, the Department of Transportation, in consultation with the Department of Parks and Recreation and the Department of Motor Vehicles, shall undertake a study to determine the appropriate adjustment to the amount transferred pursuant to subdivision (b) and to update the estimate of the amount attributable to taxes imposed upon distributions of motor vehicle fuel used in the operation of motor vehicles off highway and for which a refund has not been claimed. The department shall provide a copy of this study to the Legislature no later than January 1, 2016.
- SEC. 22. Section 60050 of the Revenue and Taxation Code is amended to read:
- 60050. (a) (1) A tax of eighteen thirteen cents (\$0.18) (\$0.13) is hereby imposed upon each gallon of diesel fuel subject to the tax in Sections 60051, 60052, and 60058.
- (2) If the federal fuel tax is reduced below the rate of fifteen cents (\$0.15) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by paragraph (1), including any reduction or adjustment pursuant to subdivision (b), on and after the date of the reduction: (1) shall be increased by an amount so that the combined state rate under paragraph (1) and the federal tax rate per gallon equal what it would have been in the absence of the federal reduction.

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(3) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be exempt under this section.

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- (b) (1) On July 1, 2011, the tax rate specified in paragraph (1) of subdivision (a) shall be reduced to thirteen cents (\$0.13) and every July 1 thereafter shall be adjusted pursuant to paragraphs (2) and (3).
- (2) For the 2012–13 fiscal year and each fiscal year thereafter, the board shall, on or before March 1 of the fiscal year immediately preceding the applicable fiscal year, adjust the rate reduction in paragraph (1) in that manner as to result in a revenue loss attributable to paragraph (1) that will equal the amount of revenue gain attributable to Sections 6051.8 and 6201.8, based on estimates made by the board, and that rate shall be effective during the state's next fiscal year.
- (3) In order to maintain revenue neutrality for each year, beginning with the rate adjustment on or before March 1, 2013, the adjustment under paragraph (2) shall take into account the extent to which the actual amount of revenues derived pursuant to Sections 6051.8 and 6201.8 and the revenue loss attributable to this subdivision resulted in a net revenue gain or loss for the fiscal year ending prior to the rate adjustment date on or before March 1.
- (4) The intent of paragraphs (2) and (3) is to ensure that the act adding this subdivision and Sections 6051.8 and 6201.8 does not produce a net revenue gain in state taxes.
- (b) In addition to the tax imposed pursuant to subdivision (a), on and after the first day of the first calendar quarter that occurs 120 days after the effective date of the act amending this subdivision in the 2017–18 Regular Session, an additional tax of twenty cents (\$0.20) is hereby imposed upon each gallon of diesel fuel subject to the tax in Sections 60051, 60052, and 60058.
- 33 (c) Beginning July 1, 2019, and every third year thereafter, the 34 State Board of Equalization shall recompute the rates of the taxes 35 imposed by this section. That computation shall be made as 36 follows:
- (1) The Department of Finance shall transmit to the State Board
 of Equalization the percentage change in the California Consumer
 Price Index for all items from November of three calendar years

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prior to November of the prior calendar year, no later than January 2 31, 2019, and January 31 of every third year thereafter. 3

(2) The State Board of Equalization shall do all of the following:

- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the new rate no later than March 10 11 1 of the same year as the effective date of the new rate.
- 12 SEC. 23. Section 183.1 of the Streets and Highways Code is 13 amended to read:
 - 183.1. (a) Notwithstanding subdivision (a) of Except as otherwise provided in Section 182 or any other provision 54237.7 of law, the Government Code, money deposited into the account that is not subject to Article XIX of the California Constitution, including, but not limited to, money that is derived from the sale of documents, charges for miscellaneous services to the public, condemnation deposits fund investments, rental of state property, or any other miscellaneous uses of property or money, may shall be used for any transportation purpose authorized by statute, upon appropriation by deposited in the Legislature or, after transfer Road Maintenance and Rehabilitation Account created pursuant to another fund, upon appropriation by the Legislature from that fund. Section 2031.
- (b) Commencing with the 2013-14 fiscal year, and not later 27 than November 1 of each fiscal year thereafter, based on prior year 28 financial statements, the Controller shall transfer the funds 29 identified in subdivision (a) for the prior fiscal year from the State 30 Highway Account to the Transportation Debt Service Fund in the 31 State Transportation Fund, and those funds are continuously 32 33 appropriated for the purposes specified for the Transportation Debt 34 Service Fund.
- 35 SEC. 24. Section 820.1 is added to the Streets and Highways 36 Code, to read:
- 820.1. (a) The State of California consents to the jurisdiction 37 of the federal courts with regard to the compliance, discharge, or 38 enforcement of the responsibilities assumed by the department

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pursuant to Sections 326 and 327(a) of Title 23 of the United States Code.

- (b) In any action brought pursuant to the federal laws described in subdivision (a), no immunity from suit may be asserted by the department pursuant to the Eleventh Amendment to the United States Constitution, and any immunity is hereby waived.
- (c) The department shall not delegate any of its responsibilities assumed pursuant to the federal laws described in subdivision (a) to any political subdivision of the state or its instrumentalities.
- (d) Nothing in this section affects the obligation of the department to comply with state and federal law.
- SEC. 25. Chapter 2 (commencing with Section 2030) is added to Division 3 of the Streets and Highways Code, to read:

Chapter 2. Road Maintenance and Rehabilitation Program

- 2030. (a) The Road Maintenance and Rehabilitation Program is hereby created to address deferred maintenance on the state highway system and the local street and road system. Funds made available by the program shall be prioritized for expenditure on basic road maintenance and road rehabilitation projects, and on critical safety projects. For funds appropriated pursuant to paragraph (1) of subdivision (d) of Section 2032, the California Transportation Commission shall adopt performance criteria, consistent with the asset management plan required pursuant to 14526.4 of the Government Code, to ensure efficient use of the funds available for these purposes in the program.
- (b) (1) Funds made available by the program shall be used for projects that include, but are not limited to, the following:
 - (A) Road maintenance and rehabilitation.
 - (B) Safety projects.

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- (C) Railroad grade separations.
- (D) Complete street components, including active transportation purposes, pedestrian and bicycle safety projects, transit facilities, and drainage and stormwater capture projects in conjunction with any other allowable project.
 - (E) Traffic control devices.

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- (2) Funds made available by the program may also be used to satisfy a match requirement in order to obtain state or federal funds for projects authorized by this subdivision.
- 4 2031. The following revenues shall be deposited in the Road 5 Maintenance and Rehabilitation Account, which is hereby created 6 in the State Transportation Fund: 7 (a) The portion of the revenues in the Highway Users Tax
 - (a) The portion of the revenues in the Highway Users Tax Account attributable to the increase in the motor vehicle fuel excise tax pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section.
 - (b) The revenues from the increase in the vehicle registration fee pursuant to Section 9250.3 of the Vehicle Code, as adjusted pursuant to subdivision (b) of that section.
 - (c) The revenues from the increase in the vehicle registration fee pursuant to Section 9250.6 of the Vehicle Code, as adjusted pursuant to subdivision (b) of that section.
 - (d) The revenues deposited in the account pursuant to Section 183.1 of the Streets and Highways Code.
 - (e) Any other revenues designated for the program.
 - 2031.5. Each fiscal year the annual Budget Act shall contain an appropriation from the Road Maintenance and Rehabilitation Account to the Controller for the costs of carrying out his or her duties pursuant to this chapter and to the California Transportation Commission for the costs of carrying out its duties pursuant to this chapter and Section 14526.7 of the Government Code.
 - 2032. (a) (1) After deducting the amounts appropriated in the annual Budget Act, as provided in Section 2031.5, two hundred million dollars (\$200,000,000) of the remaining revenues deposited in the Road Maintenance and Rehabilitation Account shall be set aside annually for counties that have sought and received voter approval of taxes or that have imposed fees, including uniform developer fees as defined by subdivision (b) of Section 8879.67 of the Government Code, which taxes or fees are dedicated solely to transportation improvements. The Controller shall each month set aside one-twelfth of this amount, to accumulate a total of two hundred million dollars (\$200,000,000) in each fiscal year.
- 38 (2) Notwithstanding Section 13340 of the Government Code, 39 the funds available under this subdivision in each fiscal year are 40 hereby continuously appropriated for allocation to each eligible

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county and each city in the county for road maintenance and rehabilitation purposes pursuant to Section 2033.

- (b) (1) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5 and the amount allocated in subdivision (a), beginning in the 2017–18 fiscal year, eighty million dollars (\$80,000,000) of the remaining revenues shall be transferred annually to the State Highway Account for expenditure, upon appropriation by the Legislature, on the Active Transportation Program created pursuant to Chapter 8 (commencing with Section 2380) of Division 3 to be allocated by the California Transportation Commission pursuant to Section 2381.
- (2) In addition to the funds transferred in paragraph (1), the department shall annually identify savings achieved through efficiencies implemented at the department. The department, through the annual budget process, shall propose, from the identified savings, an appropriation to be included in the annual Budget Act of up to seventy million dollars (\$70,000,000), but not to exceed the total annual identified savings, from the State Highway Account for expenditure on the Active Transportation Program.
- (c) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5, the amount allocated in subdivision (a) and the amount transferred in paragraph (1) of subdivision (b), in the 2017–18, 2018–19, 2019–20, and 2020–21 fiscal years, the sum of thirty million dollars (\$30,000,000) in each fiscal year from the remaining revenues shall be transferred to the Advance Mitigation Fund in the State Transportation Fund created pursuant to Section 21207 of the Public Resources Code.
- (d) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5, the amount allocated in subdivision (a), and the amounts transferred in paragraph (1) of subdivision (b) and in subdivision (c), beginning in the 2017–18 fiscal year and each fiscal year thereafter, and notwithstanding Section 13340 of the Government Code, there is hereby continuously appropriated to the California State University the sum of two million dollars (\$2,000,000) from the remaining revenues for the purpose of conducting transportation research and transportation-related workforce education, training, and development, and to the institutes for transportation studies at the University of California the sum of three million dollars

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- 1 (\$3,000,000). Prior to the start of each fiscal year, the chairs of the
 2 Assembly Committee on Transportation and the Senate Committee
 3 on Transportation and Housing shall confer and set out a
 4 recommended priority list of research components to be addressed
 5 in the upcoming fiscal year.
 6 (e) Notwithstanding Section 13340 of the Government Code.
 - (e) Notwithstanding Section 13340 of the Government Code, the balance of the revenues deposited in the Road Maintenance and Rehabilitation Account are hereby continuously appropriated as follows:
 - (1) Fifty percent for allocation to the department for maintenance of the state highway system or for purposes of the state highway operation and protection program.
 - (2) Fifty percent for apportionment to cities and counties by the Controller pursuant to the formula in clauses (i) and (ii) of subparagraph (C) of paragraph (3) of subdivision (a) of Section 2103 for the purposes authorized by this chapter.
 - 2033. (a) On or before July 1, 2017, the commission, in cooperation with the department, transportation planning agencies, county transportation commissions, and other local agencies, shall develop guidelines for the allocation of funds pursuant to subdivision (a) of Section 2032.
 - (b) The guidelines shall be the complete and full statement of the policy, standards, and criteria that the commission intends to use to determine how these funds will be allocated.
 - (c) The commission may amend the adopted guidelines after conducting at least one public hearing.
- 27 2034. (a) (1) Prior to receiving an apportionment of funds under the program pursuant to paragraph (2) of subdivision (e) of 28 Section 2032 from the Controller in a fiscal year, an eligible city 29 or county shall submit to the commission a list of projects proposed 30 to be funded with these funds pursuant to an adopted city or county 31 budget. All projects proposed to receive funding shall be included 32 in a city or county budget that is adopted by the applicable city 33 council or county board of supervisors at a regular public meeting. 34 The list of projects proposed to be funded with these funds shall 35 36 include a description and the location of each proposed project, a proposed schedule for the project's completion, and the estimated 37 useful life of the improvement. The project list shall not limit the 38 39 flexibility of an eligible city or county to fund projects in

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accordance with local needs and priorities so long as the projects are consistent with subdivision (b) of Section 2030.

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- (2) The commission shall report to the Controller the cities and counties that have submitted a list of projects as described in this subdivision and that are therefore eligible to receive an apportionment of funds under the program for the applicable fiscal year. The Controller, upon receipt of the report, shall apportion funds to eligible cities and counties.
- (b) For each fiscal year, each city or county receiving an apportionment of funds shall, upon expending program funds, submit documentation to the commission that includes a description and location of each completed project, the amount of funds expended on the project, the completion date, and the estimated useful life of the improvement.
- 2036. (a) Cities and counties shall maintain their existing commitment of local funds for street, road, and highway purposes in order to remain eligible for an allocation or apportionment of funds pursuant to Section 2032.
- (b) In order to receive an allocation or apportionment pursuant 19 20 to Section 2032, the city or county shall annually expend from its 21 general fund for street, road, and highway purposes an amount not 22 less than the annual average of its expenditures from its general 23 fund during the 2009-10, 2010-11, and 2011-12 fiscal years, as 24 reported to the Controller pursuant to Section 2151. For purposes 25 of this subdivision, in calculating a city's or county's annual 26 general fund expenditures and its average general fund expenditures 27 for the 2009-10, 2010-11, and 2011-12 fiscal years, any 28 unrestricted funds that the city or county may expend at its 29 discretion, including vehicle in-lieu tax revenues and revenues 30 from fines and forfeitures, expended for street, road, and highway 31 purposes shall be considered expenditures from the general fund. 32 One-time allocations that have been expended for street and highway purposes, but which may not be available on an ongoing 33 34 basis, including revenue provided under the Teeter Plan Bond Law 35 of 1994 (Chapter 6.6 (commencing with Section 54773) of Part 1 36 of Division 2 of Title 5 of the Government Code), may not be considered when calculating a city's or county's annual general 37 38 fund expenditures. 39
 - (c) For any city incorporated after July 1, 2009, the Controller shall calculate an annual average expenditure for the period

between July 1, 2009, and December 31, 2015, inclusive, that the city was incorporated.

- (d) For purposes of subdivision (b), the Controller may request fiscal data from cities and counties in addition to data provided pursuant to Section 2151, for the 2009–10, 2010–11, and 2011–12 fiscal years. Each city and county shall furnish the data to the Controller not later than 120 days after receiving the request. The Controller may withhold payment to cities and counties that do not comply with the request for information or that provide incomplete data.
- (e) The Controller may perform audits to ensure compliance with subdivision (b) when deemed necessary. Any city or county that has not complied with subdivision (b) shall reimburse the state for the funds it received during that fiscal year. Any funds withheld or returned as a result of a failure to comply with subdivision (b) shall be reapportioned to the other cities and counties whose expenditures are in compliance.
- (f) If a city or county fails to comply with the requirements of subdivision (b) in a particular fiscal year, the city or county may expend during that fiscal year and the following fiscal year a total amount that is not less than the total amount required to be expended for those fiscal years for purposes of complying with subdivision (b).
- 2037. A city or county may spend its apportionment of funds under the program on transportation priorities other than those allowable pursuant to this chapter if the city's or county's average Pavement Condition Index meets or exceeds 80.
- 2038. (a) The department and local agencies, as a condition of receiving funds from the program, shall adopt and implement a program designed to promote and advance construction employment and training opportunities through preapprenticeship opportunities, either by the public agency itself or through contractors engaged by the public agencies to do work funded in whole or in part by funds made available by the program.
- (b) The department and local agencies, as a condition of receiving funds from the program, shall ensure the involvement of the California Conservation Corps and certified community conservation corps in the delivery of projects and services funded in whole or in part by funds made available by the program.

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SEC. 26. Section 2103.1 is added to the Streets and Highways Code, to read:

- 2103.1. (a) Notwithstanding Section 2103, the revenues transferred to the Highway Users Tax Account pursuant to Sections 8352.4, 8352.5, and 8352.6 of the Revenue and Taxation Code shall be distributed pursuant to the formula in paragraph (3) of subdivision (a) of Section 2103.
- (b) Notwithstanding subdivision (b) of Section 2103, the portion of revenues in the Highway Users Tax Account attributable to the increase in the motor vehicle fuel excise tax pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be transferred to the Road Maintenance and Rehabilitation Account pursuant to Section 2031.
- (c) Notwithstanding subdivision (b) of Section 2103, the portion of revenues in the Highway Users Tax Account attributable to the increase in the diesel fuel excise tax pursuant to subdivision (b) of Section 60050 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be transferred to the Trade Corridors Improvement Fund pursuant to Section 2192.4.

SEC. 27. Section 2192 of the Streets and Highways Code is amended to read:

- 2192. (a) (1) The Trade Corridors Improvement Fund, created pursuant to subdivision (c) of Section 8879.23 of the Government Code, is hereby continued in existence to receive revenues from state sources other than the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006. This chapter shall govern expenditure of those other revenues.
- (2) Revenues apportioned to the state under Section 167 of Title 23 of the United States Code from the national highway freight program, pursuant to the federal Fixing America's Surface Transportation Act ("FAST Act," Public Law 114-94) shall be allocated for projects approved pursuant to this chapter.
- (b) This chapter shall govern the expenditure of those state and federal revenues described in subdivision (a).

(c) The moneys funding described in the fund from those other sources subdivision (a) shall be available upon appropriation for allocation by the California Transportation Commission for infrastructure improvements in this state on federally designated

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Trade Corridors of National and Regional Significance, on the 1 2 Primary Freight Network, and along other corridors that have a high volume of freight movement, as determined by the 3 commission. In determining the projects eligible for funding, the 4 5 commission shall consult the Transportation Agency's state freight plan as described in Section 13978.8 of the Government Code, the 6 7 State Air Resources Board's Sustainable Freight Strategy adopted by Resolution 14-2, Code and the trade infrastructure and goods 9 movement plan submitted to the commission by the Secretary of 10 Transportation and the Secretary for Environmental Protection. California Sustainable Freight Action Plan released in July 2016 11 pursuant to Executive Order B-32-15. The commission shall also 12 consult trade infrastructure and goods movement plans adopted 13 14 by regional transportation planning agencies, adopted regional transportation plans required by state and federal law, and the 15 statewide applicable port master plan prepared by the California 16 17 Marine and Intermodal Transportation System Advisory Council 18 (Cal-MITSAC) pursuant to Section 1730 of the Harbors and 19 Navigation Code, when determining eligible projects for funding. Eligible projects for these funds funding described in subdivision 20 21 (a) shall further the state's economic, environmental, and public 22 health objectives and goals for freight policy, as articulated in the 23 plans to be consulted pursuant to this subdivision, and may include, 24 but are not limited to, all of the following: 25

- (1) Highway capacity improvements, rail landside access improvements, landside freight access improvements to airports, and operational improvements to more efficiently accommodate the movement of freight, particularly for ingress and egress to and from the state's land ports of entry entry, rail terminals, and seaports, including navigable inland waterways used to transport freight between seaports, land ports of entry, and airports, and to relieve traffic congestion along major trade or goods movement corridors.
- (2) Freight rail system improvements to enhance the ability to move goods from seaports, land ports of entry, and airports to warehousing and distribution centers throughout California, including projects that separate rail lines from highway or local road traffic, improve freight rail mobility through mountainous regions, relocate rail switching yards, and other projects that improve the efficiency and capacity of the rail freight system.

- (3) Projects to enhance the capacity and efficiency of ports.
- (4) Truck corridor and capital and operational improvements, including dedicated truck facilities or truck toll facilities.
- (5) Border-access capital and operational improvements that enhance goods movement between California and Mexico and that maximize the state's ability to access—coordinated—border infrastructure funds made available to the state by federal law.
- (6) Surface transportation and connector road improvements to effectively facilitate the movement of goods, particularly for ingress and egress to and from the state's land ports of entry, airports, and seaports, to relieve traffic congestion along major trade or goods movement corridors.
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- 14 (d) (1) The In selecting projects for inclusion in the program 15 of projects to be funded with funds described in subdivision (a), 16 the commission shall-allocate funds for trade infrastructure 17 improvements from the fund evaluate the total potential costs and 18 total potential economic and noneconomic benefits of the program to California's economy, environment, and public health. The 19 20 commission shall consult with the State Air Resources Board in 21 order to utilize the appropriate models, techniques, and methods 22 to develop the parameters for evaluation of projects. The commission shall allocate the funding described in subdivision (a) 23 24 for trade infrastructure improvements consistent with Section 8879.52 of the Government Code and the Trade Corridors 25 Improvement Fund (TCIF) Guidelines adopted by the commission 26 on November 27, 2007, or as amended by the commission, and in 27 a manner that (A) addresses the state's most urgent needs, (B) 28 29 balances the demands of various land ports of entry, seaports, and 30 airports, (C) provides reasonable geographic balance between the 31 state's regions, and (D) places emphasis on projects that improve trade corridor mobility and safety while reducing emissions of 32 diesel-particulates, greenhouse gases, and other 33 34 pollutant emissions. pollutants, and reducing other negative community impacts, and (E) makes a significant contribution to 35 36 the state's economy.
- 37 (2) In adopting amended guidelines, and developing and 38 adopting the program of projects, the commission shall do all of 39 the following:

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- (A) Accept nominations for projects to be included in the program of projects from regional and local transportation agencies and the Department of Transportation.
- 4 (B) Recognize the key role of the state in project identification 5 and support integrating statewide goods movement priorities into 6 the corridor approach. 7
 - (C) Make a finding that adoption and delivery of the program of projects is in the public interest.
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- (3) In addition, the commission shall also consider the following 10 factors when allocating these funds: 11
 - (A) "Velocity," which means the speed by which large cargo would travel from the land port of entry or seaport through the distribution system.
 - (B) "Throughput," which means the volume of cargo that would move from the land port of entry or seaport through the distribution system.
 - (C) "Reliability," which means a reasonably consistent and predictable amount of time for cargo to travel from one point to another on any given day or at any given time in California.
 - (D) "Congestion reduction," which means the reduction in recurrent daily hours of delay to be achieved.
 - SEC. 28. Section 2192.1 of the Streets and Highways Code is amended to read:
 - 2192.1. (a) To the extent moneys from the Greenhouse Gas Reduction Fund, attributable to the auction or sale of allowances as part of a market-based compliance mechanism relative to reduction of greenhouse gas emissions, are transferred to the Trade Corridors Improvement Fund, projects funded with those moneys shall be subject to all of the requirements of existing law applicable to the expenditure of moneys appropriated from the Greenhouse Gas Reduction Fund, including, but not limited to, both all of the following:
- (1) Projects shall further the regulatory purposes of the 35 California Global Warming Solutions Act of 2006 (Division 25.5 (commencing with Section 38500) of the Health and Safety Code), 36 including reducing emissions from greenhouse gases in the state, 37 38 directing public and private investment toward disadvantaged communities, increasing the diversity of energy sources, or creating 39 opportunities for businesses, public agencies, nonprofits, and other 40

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community institutions to participate in and benefit from statewide efforts to reduce emissions of greenhouse gases.

- (2) Projects shall be consistent with the guidance developed by the State Air Resources Board pursuant to Section 39715 of the Health and Safety Code.
- (3) Projects shall be consistent with the required benefits to disadvantaged communities pursuant to Section 39713 of the Health and Safety Code.
- (b) All allocations of funds made by the commission pursuant to this section shall be made in a manner consistent with the criteria expressed in Section 39712 of the Health and Safety Code and with the investment plan developed by the Department of Finance pursuant to Section 39716 of the Health and Safety Code.
- (c) For purposes of this section, "disadvantaged community" means a community with any of the following characteristics:
- (1) An area with a median household income less than 80 percent of the statewide median household income based on the most current census tract-level data from the American Community Survey.
- (2) An area identified by the California Environmental Protection Agency pursuant to Section 39711 of the Health and Safety Code.
- (3) An area where at least 75 percent of public school students are eligible to receive free or reduced-price meals under the National School Lunch Program.
- SEC. 29. Section 2192.2 of the Streets and Highways Code is amended to read:
- 2192.2. The commission shall allocate funds made available by this chapter to projects that have identified and committed supplemental funding from appropriate local, federal, or private sources. The commission shall determine the appropriate amount of supplemental funding each project should have to be eligible for moneys from the fund based on a project-by-project review and an assessment of the project's benefit to the state and the program. Except for border access Funded improvements described in paragraph (5) of subdivision (b) of Section 2192, improvements funded with moneys from the fund shall have supplemental funding that is at least equal to the amount of the contribution from the

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- 1 funding to projects with higher levels of committed supplemental2 funding.
- 3 SEC. 30. Section 2192.4 is added to the Streets and Highways 4 Code, to read:
- 5 2192.4. The portion of the revenues in the Highway Users Tax 6 Account attributable to the increase in the diesel fuel excise tax 7 pursuant to subdivision (b) of Section 60050 of the Revenue and 8 Taxation Code, as adjusted pursuant to subdivision (c) of that 9 section, shall be transferred to the Trade Corridors Improvement 10 Fund.
 - SEC. 31. Section 9250.3 is added to the Vehicle Code, to read: 9250.3. (a) In addition to any other fees specified in this code or the Revenue and Taxation Code, commencing July 1, 2017, a registration fee of thirty-eight dollars (\$38) shall be paid to the department for registration or renewal of registration of every vehicle subject to registration under this code, except those vehicles that are expressly exempted under this code from payment of registration fees.
 - (b) Beginning July 1, 2019, and every third year thereafter, the Department of Motor Vehicles shall adjust the fee imposed under this section for inflation in an amount equal to the change in the California Consumer Price Index for the prior three-year period, as calculated by the Department of Finance, with amounts equal to or greater than fifty cents (\$0.50) rounded to the next highest whole dollar.
- 26 (c) Revenues from the fee, after the deduction of the 27 department's administrative costs related to this section, shall be 28 deposited in the Road Maintenance and Rehabilitation Account 29 created pursuant to Section 2031 of the Streets and Highways 30 Code.
- 31 SEC. 32. Section 9250.6 is added to the Vehicle Code, to read: 32 9250.6. (a) In addition to any other fees specified in this code, or the Revenue and Taxation Code, commencing July 1, 2017, a 33 registration fee of one hundred and sixty-five dollars (\$165) shall 34 35 be paid to the department for registration or renewal of registration of every zero-emission motor vehicle subject to registration under 36 37 this code, except those motor vehicles that are expressly exempted 38 under this code from payment of registration fees.
- 39 (b) Beginning July 1, 2019, and every third year thereafter, the 40 Department of Motor Vehicles shall adjust the fee imposed under

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this section for inflation in an amount equal to the change in the California Consumer Price Index for the prior three-year period, as calculated by the Department of Finance, with amounts equal to or greater than fifty cents (\$0.50) rounded to the next highest whole dollar.

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- (c) Revenues from the fee, after deduction of the department's administrative costs related to this section, shall be deposited in the Road Maintenance and Rehabilitation Account created pursuant to Section 2031 of the Streets and Highways Code.
- (d) This section does not apply to a commercial motor vehicle subject to Section 9400.1 or to a low-speed vehicle, as defined in Section 385.5.
- (e) The registration fee required pursuant to this section does not apply to the initial registration after the purchase of a new zero-emission motor vehicle.
- (f) For purposes of this section, "zero-emission motor vehicle" means a motor vehicle as described in subdivisions (c) and (d) of Section 44258 of the Health and Safety Code.
- 19 SEC. 33. Section 9400.5 is added to the Vehicle Code, to read: 9400.5. (a) Notwithstanding Sections 9400.1, 9400.4, and 20 21 42205 of this code, Sections 16773 and 16965 of the Government 22 Code, Section 2103 of the Streets and Highways Code, or any other law, weight fee revenues shall only be transferred consistent 23 with the schedule provided in subdivision (b) from the State 24 25 Highway Account to the Transportation Debt Service Fund, the 26 Transportation Bond Direct Payment Account, or any other fund 27 or account for the purpose of payment of the debt service on transportation general obligation bonds and shall not be loaned to 28 29 the General Fund. 30
 - (b) (1) The transfer of weight fee revenues, after deduction of collection costs, from the State Highway Account pursuant to subdivision (a) shall not exceed:
 - (A) Nine hundred million dollars (\$900,000,000) in the 2017–18 fiscal year.
- 35 (B) Eight hundred million dollars (\$800,000,000) in the 2018–19 fiscal year.
- 37 (C) Seven hundred million dollars (\$700,000,000) in the 38 2019–20 fiscal year.
- 39 (D) Six hundred million dollars (\$600,000,000) in the 2020–21 40 fiscal year.

- (E) Five hundred million dollars (\$500,000,000) in the 2021-22 fiscal year and in every fiscal year thereafter.
- 3 This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within 4 5 the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:
- In order to provide additional funding for road maintenance and 7 rehabilitation purposes as quickly as possible, it is necessary for
- this act to take effect immediately.

AMENDED IN ASSEMBLY MARCH 16, 2017 AMENDED IN ASSEMBLY MARCH 6, 2017

CALIFORNIA LEGISLATURE—2017–18 REGULAR SESSION

ASSEMBLY BILL

No. 414

Introduced by Assembly Member Medina

February 9, 2017

An act to add Section 69614.6 to the Government Code, relating to judgeships.

LEGISLATIVE COUNSEL'S DIGEST

AB 414, as amended, Medina. Suspension and allocation of vacant judgeships.

Existing law specifies the number of judges for the superior court of each county. Existing law allocates additional judgeships to the various counties in accordance with uniform standards for factually determining additional judicial need in each county, as updated and approved by the Judicial Council, pursuant to the Update of Judicial Needs Study, based on specified criteria, including, among others, workload standards that represent the average amount of time of bench and nonbench work required to resolve each case type.

This bill would require the suspension of 5 4 vacant judgeships, as defined, from superior courts with more authorized judgeships than their assessed judicial need and would require the allocation of 5 4 judgeships to superior courts with fewer authorized judgeships than their assessed judicial need. The bill would require the suspension to be in accordance with a methodology approved by the Judicial Council, as specified, and would require the determination of a superior court's assessed judicial need to be in accordance with the above uniform

standards and be based on the criteria described above: and allocation of judgeships to be based on a superior court's assessed judicial need in accordance with the uniform standards described above. The bill would require the Judicial Council, if a vacant judgeship is eligible for suspension, to promptly notify the applicable courts, court with the vacant judgeship, the Legislature, and the Governor that the judgeship will be suspended. is subject to suspension, provide an adequate opportunity for public comment, and, after consideration of any comments received, determine if the vacant judgeship should be suspended. The bill would require the Judicial Council to promptly notify the court with the vacant judgeship, the Legislature, and the Governor of its decision regarding suspension of the judgeship. The bill would provide that a court in which a vacant judgeship is suspended will not have its funding allocation reduced or any of its funding shifted or transferred as a result of, or in connection with, the suspension of a vacant judgeship.

This bill would also make a statement of legislative intent regarding the authority of the Legislature, the Governor, and the Chief Justice of California.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. It is the intent of the Legislature that this act shall not be construed to limit any of the following:
- 3 (a) The authority of the Legislature to create and fund new judgeships pursuant to Section 4 of Article VI of the California Constitution.
- 6 (b) The authority of the Governor to appoint a person to fill a vacancy pursuant to subdivision (c) of Section 16 of Article VI of the California Constitution.
- 9 (c) The authority of the Chief Justice of California to assign 10 judges pursuant to subdivision (e) of Section 6 of Article VI of the 11 California Constitution.
- SEC. 2. Section 69614.6 is added to the Government Code, to read:
- 69614.6. (a) To provide for a more equitable distribution of judgeships and upon notice to the applicable courts, five pursuant
- to the process set forth in subdivision (b), four vacant judgeships

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shall be suspended in superior courts with more authorized judgeships than their assessed judicial need and-five four judgeships shall be allocated to superior courts with fewer authorized judgeships than their assessed judicial need.

(b) (1) The suspension of vacant judgeships and the allocation of judgeships pursuant to subdivision (a) shall be in accordance with a methodology approved by the Judicial Council after solicitation of public comments. The determination of based on a superior court's assessed judicial need-shall be in accordance with the uniform standards for factually determining additional judicial need in each county, as updated and approved by the Judicial Council, pursuant to the Update of Judicial Needs Study, based on the criteria set forth in subdivision (b) of Section 69614.

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15 (2) If a judgeship in a superior court becomes vacant, the Judicial 16 Council shall determine whether the judgeship is eligible for 17 suspension under the methodology, standards, and criteria standards and criteria described in subdivision (b). paragraph 18 (1). If the judgeship is eligible for suspension, the Judicial Council 19 20 shall promptly notify the applicable courts, court with the vacant 21 judgeship, the Legislature, and the Governor that the vacant judgeship-shall be suspended. is subject to suspension, provide an 22 23 adequate opportunity for public comment, and, after consideration 24 of any comments received, determine if the vacant judgeship should 25 be suspended. The Judicial Council shall promptly notify the court 26 with the vacant judgeship, the Legislature, and the Governor of 27 its decision regarding suspension of the judgeship. 28

(d)

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- (c) (1) For purposes of this section only, a judgeship shall become "vacant" when an incumbent judge relinquishes the office through resignation, retirement, death, removal, or confirmation to an appellate court judgeship during either of the following:
- (A) At any time before the deadline to file a declaration of intention to become a candidate for a judicial office pursuant to Section 8023 of the Elections Code.
- 36 (B) After the deadline to file a declaration of intention to become a candidate for a judicial office pursuant to Section 8023 of the 37 38 Elections Code if no candidate submits qualifying nomination 39 papers by the deadline pursuant to Section 8020 of the Elections 40 Code.

- 1 (2) For purposes of this section, a judgeship shall not become 2 "vacant" when an incumbent judge relinquishes the office as a 3 result of being defeated in an election for that office.
- 4 (e)
- 5 (d) For purposes of this section only, the "suspension" of a vacant judgeship means that the vacant judgeship may not be filled by appointment or election, notwithstanding any other law, unless an appropriation by the Legislature is made for the judgeship.
- 9 (1)
- 10 (e) A court in which a vacant judgeship is suspended shall not 11 have its funding allocation reduced or any funding shifted or 12 transferred as a result of, or in connection with, the suspension of
- 13 a vacant judgeship pursuant to this section.

AMENDED IN ASSEMBLY MARCH 27, 2017

CALIFORNIA LEGISLATURE—2017–18 REGULAR SESSION

ASSEMBLY BILL

No. 1164

Introduced by Assembly Member Thurmond

February 17, 2017

An act to amend Section 8212 of the Education Code, and to amend Section 11460 of, and to add Section 11461.6 to, the Welfare and Institutions Code, relating to foster care.

LEGISLATIVE COUNSEL'S DIGEST

AB 1164, as amended, Thurmond. Foster care placement: funding. Existing law, the Aid to Families with Dependent Children-Foster Care (AFDC-FC) program, requires foster care providers to be paid a per-child per-month rate, established by the State Department of Social Services, for the care and supervision of the child placed with the provider. Existing law defines "care and supervision" to include, among others, food, clothing, shelter, and daily supervision.

This bill would establish the *Emergency* Child Care Bridge Program for Foster Children (bridge program). The bill would authorize, contingent upon an appropriation of \$22,000,000 annually, \$11,000,000 in the 2017–18 fiscal year and \$22,000,000 annually thereafter, county welfare departments to administer the bridge program and distribute vouchers to children between birth and 4 years of age, an eligible child who is placed with an approved resource family or family, a licensed or certified foster family, or an approved relative or nonrelative extended family member, or who is the child of a young parent involved in the child welfare system. The bill would require, for counties that choose to participate, that county welfare departments determine eligibility for the bridge program and provide monthly payment either

directly to the family or to the child care provider or provide a monthly voucher for child care care, in an amount that is commensurate with the regional market rate, for up to 6 months following the child's initial placement, unless the child and resource family are able to access long-term, subsidized child care prior to the end of the 6-month period. The bill would allow eligibility for a child care payment or voucher to be extended for 6 months, at the discretion of the county welfare department, if the child and resource family have been unable to access long-term, subsidized child care during the initial 6-month period. The bill would require that each child receiving a monthly child care payment or voucher be provided with a child care navigator, as—specified. specified, and would authorize the county to establish local priorities in the implementation of the bridge program.

The bill would provide that "daily supervision," for purposes of payments to foster care providers, may include licensed child care if work responsibilities preclude a resource family from being at home when the child for whom they have care and responsibility is not in school. The bill would make other conforming changes.

Existing law establishes the California Child Care Initiative Project for certain purposes, including increasing the availability of qualified child care programs in the state and establishing child care resource and referral programs to serve a defined geographic area.

This bill would require, contingent upon an appropriation of \$4,000,000 annually, \$2,500,000 in the 2017–18 fiscal year and \$5,000,000 annually thereafter, each child care resource and referral program to provide a child care navigator to support children in foster care and children previously in foster care upon return to their home of origin. The bill would also require, contingent upon an appropriation of \$5,000,000 annually, \$2,000,000 in the 2017–18 fiscal year and \$4,000,000 annually thereafter, the child care resource and referral program to provide trauma-informed training and coaching to child care providers working with children in the foster care system.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 8212 of the Education Code is amended to read:

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- 8212. (a) For purposes of this article, child care resource and referral programs, established to serve a defined geographic area, shall provide the following services:
- 4 (1) Identification of the full range of existing child care services 5 through information provided by all relevant public and private 6 agencies in the areas of service, and the development of a resource 7 file of those services which shall be maintained and updated at 8 least quarterly. These services shall include, but not be limited to, 9 family day care homes, public and private day care programs, 10 full-time and part-time programs, and infant, preschool, and 11 extended care programs.

The resource file shall include, but not be limited to, the following information:

(A) Type of program.

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- (B) Hours of service.
- (C) Ages of children served.
 - (D) Fees and eligibility for services.
- (E) Significant program information.
- 19 (2) (A) Establishment of a referral process which responds to 20 parental need for information and which is provided with full 21 recognition of the confidentiality rights of parents. Resource and 22 referral programs shall make referrals to licensed child day care 23 facilities. Referrals shall be made to unlicensed care facilities only 24 if there is no requirement that the facility be licensed. The referral 25 process shall afford parents maximum access to all referral 26 information. This access shall include, but is not limited to, 27 telephone referrals to be made available for at least 30 hours per 28 week as part of a full week of operation. Every effort shall be made 29 to reach all parents within the defined geographic area, including, 30 but not limited to, any of the following:
 - (i) Toll-free telephone lines.
 - (ii) Office space convenient to parents and providers.
 - (iii) Referrals in languages which are spoken in the community. Each child care resource and referral program shall publicize its services through all available media sources, agencies, and other appropriate methods.
 - (B) (i) Provision of information to any person who requests a child care referral of his or her right to view the licensing information of a licensed child day care facility required to be maintained at the facility pursuant to Section 1596.859 of the

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- Health and Safety Code and to access any public files pertaining 2 to the facility that are maintained by the State Department of Social Services Community Care Licensing Division. 3 4
 - (ii) A written or oral advisement in substantially the following form will comply with the requirements of clause (i):
- 6 "State law requires licensed child day care facilities to make 7 accessible to the public a copy of any licensing report pertaining 8 to the facility that documents a facility visit or a substantiated complaint investigation. In addition, a more complete file regarding 9 10 a child care licensee may be available at an office of the State Department of Social Services Community Care Licensing 11 Division. You have the right to access any public information in 12 13 these files."
 - (3) Maintenance of ongoing documentation of requests for service tabulated through the internal referral process. The following documentation of requests for service shall be maintained by all child care resource and referral programs:
 - (A) Number of calls and contacts to the child care information and referral program or component.
 - (B) Ages of children served.
 - (C) Time category of child care request for each child.
- 22 (D) Special time category, such as nights, weekends, and swing 23 shift. 24
 - (E) Reason that the child care is needed.
 - This information shall be maintained in a manner that is easily accessible for dissemination purposes.
 - (4) Provision of technical assistance to existing and potential providers of all types of child care services. This assistance shall include, but not be limited to:
 - (A) Information on all aspects of initiating new child care services including, but not limited to, licensing, zoning, program and budget development, and assistance in finding this information from other sources.
 - (B) Information and resources that help existing child care services providers to maximize their ability to serve the children and parents of their community.
- 37 (C) Dissemination of information on current public issues 38 affecting the local and state delivery of child care services.
- (D) Facilitation of communication between existing child care 39 and child-related services providers in the community served. 40

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Services prescribed by this section shall be provided in order to maximize parental choice in the selection of child care to facilitate the maintenance and development of child care services and resources.

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(5) (A) (i) Contingent upon an appropriation of four million dollars (\$4,000,000) annually two million five hundred thousand dollars (\$2,500,000) in the 2017–18 fiscal year and five million dollars (\$5,000,000) annually thereafter for purposes of this subparagraph, provision of a child care navigator to support children in foster care, and children previously in foster care upon return to their home of origin. origin, and children of parents involved in the child welfare system, including the children of nonminor dependents. The navigator shall work with the child's resource family, social worker, and child and family team to assess child care opportunities appropriate to the child's age and needs, assist the resource family in identifying potential opportunities for an ongoing child care subsidy, assist the caregiver in completing appropriate child care program applications, and develop an overall, long-term child care plan for the child.

(ii) As a condition of receiving funds pursuant to this subparagraph, each resource and referral agency shall develop and enter into a memorandum of understanding, contract, or other formal agreement with the county child welfare agency in order to facilitate interagency communication and, to the maximum extent possible, to leverage federal funding, administrative funding, available pursuant to Title IV-E of the Social Security Act, to enhance the navigation support authorized under this subparagraph, or the resource and referral agency shall explain, in writing, annually, why entering into a memorandum of understanding, contract, or other formal agreement with the county child welfare agency is not practical or feasible. This section shall not limit the provision of child care navigation support to children who are in the foster care system, including children who are eligible for the Emergency Child Care Bridge Program for Foster Children established pursuant to Section 11461.6 of the Welfare and Institutions Code.

(B) (i) Contingent upon an appropriation of five million dollars (\$5,000,000) annually two million dollars (\$2,000,000) in the 2017–18 fiscal year and four millions dollars (\$4,000,000) annually thereafter for purposes of this subparagraph, provision

of trauma-informed training and coaching to child care providers working with children in the foster care system. Training shall include, but not be limited to, infant and toddler development and research-based, trauma-informed best care practices. Child care providers shall be provided with coaching to assist them in applying training techniques and strategies for working with children in foster care.

(ii) As a condition of receiving funds pursuant to this

- (ii) As a condition of receiving funds pursuant to this subparagraph, each resource and referral agency, in coordination with the California Child Care Resource and Referral Network, shall develop and enter into a memorandum of understanding, contract, or other formal agreement with the county child welfare agency in order to, to the maximum extent possible, leverage federal funding, including training funds, available pursuant to Title IV—E of the Social Security Act, to enhance the training support authorized under this subparagraph, or the resource and referral agency shall explain, in writing, annually, why entering into a memorandum of understanding, contract, or other formal agreement with the county child welfare agency is not practical or feasible.
- (b) (1) A program operating pursuant to this article shall, within two business days of receiving notice, remove a licensed child day care facility with a revocation or a temporary suspension order, or that is on probation from the program's referral list.
- (2) A program operating pursuant to this article shall, within two business days of receiving notice, notify all entities, operating a program under Article 3 (commencing with Section 8220) and Article 15.5 (commencing with Section 8350) in the program's jurisdiction, of a licensed child day care facility with a revocation or a temporary suspension order, or that is on probation.
- SEC. 2. Section 11460 of the Welfare and Institutions Code is amended to read:
- 11460. (a) (1) Foster care providers shall be paid a per child per month rate in return for the care and supervision of the AFDC-FC child placed with them. The department is designated the single organizational unit whose duty it shall be to administer a state system for establishing rates in the AFDC-FC program. State functions shall be performed by the department or by delegation of the department to county welfare departments or

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Indian tribes, consortia of tribes, or tribal organizations that have entered into an agreement pursuant to Section 10553.1.

- (2) (A) Foster care providers that care for a child in a home-based setting described in paragraph (1) of subdivision (g) of Section 11461, or in a certified home or an approved resource family of a foster family agency, shall be paid the per child per month rate as set forth in subdivision (g) of Section 11461.
- (B) The basic rate paid to either a certified family home or an approved resource family of a foster family agency shall be paid by the agency to the certified family home or approved resource family from the rate that is paid to the agency pursuant to Section 11463.
- (b) "Care and supervision" includes food, clothing, shelter, daily supervision, school supplies, a child's personal incidentals, liability insurance with respect to a child, reasonable travel to the child's home for visitation, and reasonable travel for the child to remain in the school in which he or she is enrolled at the time of placement. Reimbursement for the costs of educational travel, as provided for in this subdivision, shall be made pursuant to procedures determined by the department, in consultation with representatives of county welfare and probation directors, and additional stakeholders, as appropriate.
- (1) (A)—A child who meets the eligibility criteria of the *Emergency* Child Care Bridge Program for Foster Children, as established by Section 11461.6, may be provided with a voucher for child care services for the child for up to six months immediately following the child's placement as well as a child care navigator to assist the child and resource family in accessing long-term subsidized child care.
- (B) "Daily supervision" includes licensed child care if work responsibilities preclude resource families from being at home when the child for whom they have care and responsibility is not in school. It also includes child care for periods when the resource family is required to participate, without the child, in activities associated with parenting a child in foster care that are beyond the scope of ordinary parental duties, including, but not limited to, attendance at administrative or judicial reviews, case conferences, and resource family training.
- (2) For a child or youth placed in a short-term residential therapeutic program or a group home, care and supervision shall

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- also include reasonable administration and operational activities
 necessary to provide the items listed in this subdivision.
 - (3) For a child or youth placed in a short-term residential therapeutic program or a group home, care and supervision may also include reasonable activities performed by social workers employed by the program provider that are not otherwise considered daily supervision or administration activities.
 - (4) The department, in consultation with the California State Foster Parent Association, and other interested stakeholders, shall provide information to the Legislature, no later than January 1, 2017, regarding the availability and cost for liability and property insurance covering acts committed by children in care, and shall make recommendations for any needed program development in this area.
 - (c) It is the intent of the Legislature to establish the maximum level of financial participation in out-of-state foster care group home program rates for placements in facilities described in subdivision (h) of Section 11402.
 - (1) The department shall develop regulations that establish the method for determining the level of financial participation in the rate paid for out-of-state placements in facilities described in subdivision (h) of Section 11402. The department shall consider all of the following methods:
 - (A) Until December 31, 2016, a standardized system based on the rate classification level of care and services per child per month.
 - (B) The rate developed for a short-term residential therapeutic program pursuant to Section 11462.
 - (C) A system that considers the actual allowable and reasonable costs of care and supervision incurred by the out-of-state program.
 - (D) A system that considers the rate established by the host state.
 - (E) Any other appropriate methods as determined by the department.
 - (2) Reimbursement for the Aid to Families with Dependent Children-Foster Care rate to be paid to an out-of-state program described in subdivision (h) of Section 11402 shall only be paid to programs that have done all of the following:
 - (A) Submitted a rate application to the department, which shall include, but not be limited to, both of the following:

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(i) Commencing January 1, 2017, unless granted an extension from the department pursuant to subdivision (d) of Section 11462.04, the equivalent of the mental health program approval required in Section 4096.5.

- (ii) Commencing January 1, 2017, unless granted an extension from the department pursuant to subdivision (d) of Section 11462.04, the national accreditation required in paragraph (6) of subdivision (b) of Section 11462.
- (B) Maintained a level of financial participation that shall not exceed any of the following:
- (i) The current fiscal year's standard rate for rate classification level 14 for a group home.
- (ii) Commencing January 1, 2017, the current fiscal year's rate for a short-term residential therapeutic program.
- (iii) The rate determined by the ratesetting authority of the state in which the facility is located.
- (C) Agreed to comply with information requests, and program and fiscal audits as determined necessary by the department.
- (3) Except as specifically provided for in statute, reimbursement for an AFDC-FC rate shall only be paid to a group home or short-term residential therapeutic program organized and operated on a nonprofit basis.
- (d) A foster care provider that accepts payments, following the effective date of this section, based on a rate established under this section, shall not receive rate increases or retroactive payments as the result of litigation challenging rates established prior to the effective date of this section. This shall apply regardless of whether a provider is a party to the litigation or a member of a class covered by the litigation.
- (e) Nothing shall preclude a county from using a portion of its county funds to increase rates paid to family homes, foster family agencies, group homes, and short-term residential therapeutic programs within that county, and to make payments for specialized care increments, clothing allowances, or infant supplements to homes within that county, solely at that county's expense.
- (f) Nothing shall preclude a county from providing a supplemental rate to serve commercially sexually exploited foster children to provide for the additional care and supervision needs of these children. To the extent that federal financial participation

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- is available, it is the intent of the Legislature that the federal 2 funding shall be utilized.
- 3 SEC. 3. Section 11461.6 is added to the Welfare and 4 Institutions Code, to read: 5
 - 11461.6. (a) The Legislature finds and declares the following:
 - (1) When a child is first placed in foster care he or she is in crisis and in immediate need of a stable placement with a loving resource family.
 - (2) Chapter 773 of the Statutes of 2015 and Chapter 612 of the Statutes of 2016, commonly known as Continuum of Care Reform, aggravates California's shortage of foster care placements and demands that we address the major barriers to parent recruitment.
- 13 14
 - (3) A major barrier to finding resource families for children, especially young children, is the difficulty they experience in accessing subsidized child care for the foster child.
 - (3)
 - (4) The difficulty accessing subsidized child care at the time of placement, in addition to being a barrier to stability, can also lead to delayed placement, subsequent placement changes, or sibling separation, all of which retraumatize foster children.
 - (b) The Emergency Child Care Bridge Program for Foster Children is hereby-established established, to be implemented at the discretion of each county, for the purpose of stabilizing foster children with resource families at the time of initial placement by providing a payment or voucher for child care and development services for up to six months immediately following the child's placement and by providing the resource family with a child care navigator to assist the family in accessing long-term subsidized child care.
- 31 (c) Contingent upon appropriation of eleven million dollars (\$11,000,000) in the 2017-18 fiscal year and twenty-two million 32 dollars (\$22,000,000) annually thereafter for the purposes of this 33 34 section, the Emergency Child Care Bridge Program for Foster Children shall be administered by county welfare departments for 35 eounties that choose to participate in the program to distribute 36 vouchers to eligible children. These funds may be encumbered to 37 a local alternative payment agency pursuant to Section 8220.1 of 38 39 the Education Code. If the county chooses to contract with the local alternative payment agency to provide alternative payment

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services, this contract shall not displace, or result in the reduction of an existing contract with, a current alternative payment program.

- (d) (1) As determined by the county welfare department, and consistent with guidance issued jointly by the State Department of Social Services and the State Department of Education, counties may establish local priorities and may either provide payment directly to the resource family or child care provider, or contract with a local alternative payment agency to distribute vouchers for child care.
- (2) Counties that elect to provide payment directly to a child care provider or to distribute vouchers shall pay commensurate with the regional market rates, as described in Section 8357 of the Education Code.
- (3) For counties that elect to contract with a local alternative payment agency, as described in Section 8220 of the Education Code, to distribute child care vouchers, the vouchers shall be in an amount commensurate with the regional market rates, as described in Section 8357 of the Education Code and the contract shall not displace, or result in the reduction of, an existing contract with a current local alternative payment program.

(d)

- (e) (1) Participating county welfare departments shall determine eligibility of a child for the *Emergency* Child Care Bridge Program for Foster-Children and provide an eligible child between birth and four years of age placed with an approved resource family or the child of a young parent involved in the child welfare system, including a nonminor dependent, with a monthly voucher for child care commensurate with regional market rate requirements, as specified in Section 8357 of the Education Code, upon and for up to six months following the child's initial placement. Children.
- 31 (2) Family placements eligible to receive payment or a voucher 32 for child care and developmental services include all of the 33 following:
 - (A) Approved resource families and families that have a child placed with them based on an emergency or for a compelling reason, as described in Section 16519.5.
 - (B) Currently licensed or certified foster care providers, as defined in Sections 1502 and 1506.5 of the Health and Safety Code.
 - (C) Currently approved relatives or nonrelative extended family members as described in Sections 309, 361.4, and 362.7.

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- (D) Parents under the jurisdiction of the juvenile court, including, but not limited to, nonminor dependent parents.
- (3) A participating county welfare department may provide a 3 payment or voucher if work responsibilities preclude resource 4 families from being at home when the child for whom they have 6 care and responsibility is not in school or for periods when the 7 resource family is required to participate, without the child, in activities associated with parenting a child in foster care that are 8 beyond the scope of ordinary parental duties, including, but not 9 limited to, attendance at administrative or judicial reviews, case 10 conferences, and resource family training.
- 12 (c)
 - (f) Each child receiving a monthly child care payment or voucher shall be provided with a child care navigator, pursuant to paragraph (5) of subdivision (a) of Section 8212 of the Education Code, who shall work directly with the child's resource family, social worker, and the child and family team to assist in accessing child care at the time of placement as well as long-term, subsidized child care for the child, as necessary.

20 (f)

> (g) Each child receiving a monthly child care payment or voucher shall be eligible to receive child care pursuant to the payment or voucher for up to six months. If the child and resource family access long-term, subsidized child care prior to the end of the six-month period covered by the payment or voucher, eligibility for the monthly payment or voucher shall terminate upon enrollment in long-term, subsidized child care.

- (h) Eligibility for the monthly payment or voucher may be extended beyond the initial six-month period for an additional six-month period, not to exceed 12 months in total, at the discretion of the county welfare department, if the child and resource family have been unable to access long-term, subsidized child care during the initial six-month period.
- 35 (h) Assistance of a child care navigator, pursuant to subdivision (c), shall be available until the child and family procures long-term, 36 37 subsidized child care.
 - (i) The department shall seek all federal approvals necessary to claim federal reimbursement under Title IV-E of the Social

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- 1 Security Act in order to maximize state and local funding for child 2 care.
 - (j) This section shall not be interpreted to create an entitlement to child care payment or voucher.
- 5 (k) The program established pursuant to this section is intended 6 to complement county child welfare agency efforts to recruit, 7 retain, and support resource families as described in Section 8 16003.5, and any funding provided to counties pursuant to this 9 section shall supplement those county activities to support the 10 goals of Chapter 773 of the Statutes of 2015 and Chapter 612 of 11 the Statutes of 2016.

AMENDED IN SENATE APRIL 3, 2017 AMENDED IN SENATE MARCH 30, 2017 AMENDED IN SENATE JANUARY 26, 2017

SENATE BILL

No. 1

Introduced by Senator Beall

(Principal coauthor: Assembly Member Frazier)
(Coauthors: Senators Atkins, Dodd, Hertzberg, Hill, McGuire, Mendoza, Monning, Skinner, Wieckowski, and Wiener)
(Coauthors: Assembly Members Low, Mullin, and Santiago)

December 5, 2016

An act to amend Section 14526.5 of, to add Sections 14033, 14110, 14526.7, 14556.41, and 16321 to, to add Chapter 5 (commencing with Section 14460) to Part 5 of Division 3 of Title 2 of, to repeal Sections 63048.66, 63048.67, 63048.7, 63048.75, 63048.8, and 63048.85 of, and to repeal and add Section 63048.65 of, the Government Code, to add Section 43021 to the Health and Safety Code, to amend Section 99312.1 of, and to add Sections 99312.3, 99312.4, and 99314.9 to, the Public Utilities Code, to amend Sections 6051.8, 6201.8, 7360, 8352.4, 8352.5, 8352.6, and 60050 of, to add Sections 7361.2, 7653.2, 60050.2, and 60201.4 to, and to add Chapter 6 (commencing with Section 11050) to Part 5 of Division 2 of, the Revenue and Taxation Code, to amend Sections 2104, 2105, 2106, and 2107 of, to add Sections 2103.1 and 2192.4 to, to add Article 2.5 (commencing with Section 800) to Chapter 4 of Division 1 of, and to add Chapter 2 (commencing with Section 2030) and Chapter 8.5 (commencing with Section 2390) to Division 3 of, the Streets and Highways Code, and to amend Section 4156 of, and to add Sections 4000.15 and 9250.6 to, the Vehicle Code, relating to transportation, making an appropriation therefor, and declaring the urgency thereof, to take effect immediately.

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LEGISLATIVE COUNSEL'S DIGEST

SB 1, as amended, Beall. Transportation funding.

(1) Existing law provides various sources of funding for transportation purposes, including funding for the state highway system and the local street and road system. These funding sources include, among others, fuel excise taxes, commercial vehicle weight fees, local transactions and use taxes, and federal funds. Existing law imposes certain registration fees on vehicles, with revenues from these fees deposited in the Motor Vehicle Account and used to fund the Department of Motor Vehicles and the Department of the California Highway Patrol. Existing law provides for the monthly transfer of excess balances in the Motor Vehicle Account to the State Highway Account.

This bill would create the Road Maintenance and Rehabilitation Program to address deferred maintenance on the state highway system and the local street and road system. The bill would require the California Transportation Commission to adopt performance criteria, consistent with a specified asset management plan, to ensure efficient use of certain funds available for the program. The bill would provide for the deposit of various funds for the program in the Road Maintenance and Rehabilitation Account, which the bill would create in the State Transportation Fund, including revenues attributable to a \$0.12 per gallon increase in the motor vehicle fuel (gasoline) tax imposed by the bill with an inflation adjustment, as provided, 50% of a \$0.20 per gallon increase in the diesel excise tax, with an inflation adjustment, as provided, a portion of a new transportation improvement fee imposed under the Vehicle License Fee Law with a varying fee between \$25 and \$175 based on vehicle value and with an inflation adjustment, as provided, and a new \$100 annual vehicle registration fee applicable only to zero-emission vehicles model year 2020 and later, with an inflation adjustment, as provided. The bill would provide that the fuel excise tax increases take effect on November 1, 2017, the transportation improvement fee takes effect on January 1, 2018, and the zero-emission vehicle registration fee takes effect on July 1, 2020.

This bill would annually set aside \$200,000,000 of the funds available for the program to fund road maintenance and rehabilitation purposes in counties that have sought and received voter approval of taxes or that have imposed fees, including uniform developer fees, as defined, which taxes or fees are dedicated solely to transportation improvements. These funds would be continuously appropriated for allocation pursuant

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to guidelines to be developed by the California Transportation Commission in consultation with local agencies. The bill would require \$100,000,000 of the funds available for the program to be available annually for expenditure, upon appropriation by the Legislature, on the Active Transportation Program. The bill would require \$400,000,000 of the funds available for the program to be available annually for expenditure, upon appropriation by the Legislature, on state highway bridge and culvert maintenance and rehabilitation. The bill would require \$5,000,000 of the funds available for the program that are not restricted by Article XIX of the California Constitution to be appropriated each fiscal year to the California Workforce Development to assist local agencies to implement policies to promote preapprenticeship training programs to carry out specified projects funded by the account. The bill would require \$25,000,000 of the funds available for the program to be annually transferred to the State Highway Account for expenditure on the freeway service patrol program. The bill would require \$25,000,000 of the funds available for the program to be available annually for expenditure, upon appropriation by the Legislature, on local planning grants. The bill would authorize annual appropriations of \$5,000,000 and \$2,000,000 of the funds available for the program to the University of California and the California State University, respectively, for the purpose of conducting transportation research and transportation-related workforce education, training, and development, as specified. The bill would require the remaining funds available for the program to be allocated 50% for maintenance of the state highway system or to the state highway operation and protection program and 50% to cities and counties pursuant to a specified formula. The bill would impose various requirements on the department and agencies receiving these funds. The bill would authorize a city or county to spend its apportionment of funds under the program on transportation priorities other than those allowable pursuant to the program if the city's or county's average Pavement Condition Index meets or exceeds 80.

(2) Existing law creates the Department of Transportation within the Transportation Agency.

This bill would create the Independent Office of Audits and Investigations within the department, with specified powers and duties. The bill would provide for the Governor to appoint the director of the office for a 6-year term, subject to confirmation by the Senate, and would provide that the director, who would be known as the inspector general, may not be removed from office during the term except for

good cause. The bill would specify the duties and responsibilities of the Transportation Inspector General with respect to the department and local agencies receiving state and federal transportation funds through the department, and would require an annual report to the Legislature and Governor.

This bill would require the department to update the Highway Design Manual to incorporate the "complete streets" design concept by January 1, 2018. The bill would require the department to develop a plan by January 1, 2020, to increase by up to 100% the dollar value of contracts awarded to small businesses, disadvantaged business enterprises, and disabled veteran business enterprises, as specified.

(3) Existing law provides for loans of revenues from various transportation funds and accounts to the General Fund, with various repayment dates specified.

This bill would identify the amount of outstanding loans from certain transportation funds as \$706,000,000. The bill would require the Department of Finance to prepare a loan repayment schedule and would require the outstanding loans to be repaid pursuant to that schedule, as prescribed. The bill would appropriate funds for that purpose from the Budget Stabilization Account. The bill would require the repaid funds to be transferred, pursuant to a specified formula, to various state and local transportation purposes.

(4) The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006 (Proposition 1B) created the Trade Corridors Improvement Fund and provided for allocation by the California Transportation Commission of \$2 billion in bond funds for infrastructure improvements on highway and rail corridors that have a high volume of freight movement and for specified categories of projects eligible to receive these funds.

This bill would deposit the revenues attributable to 50% of the \$0.20 per gallon increase in the diesel fuel excise tax imposed by the bill into the Trade Corridors Enhancement Fund, to be expended on corridor-based freight projects nominated by local agencies and the state.

(5) Article XIX of the California Constitution requires gasoline excise tax revenues from motor vehicles traveling upon public streets and highways to be deposited in the Highway Users Tax Account, for allocation to city, county, and state transportation purposes. Existing law generally provides for statutory allocation of gasoline excise tax revenues attributable to other modes of transportation, including

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aviation, boats, agricultural vehicles, and off-highway vehicles, to particular accounts and funds for expenditure on purposes associated with those other modes, except that a specified portion of these gasoline excise tax revenues is deposited in the General Fund. Expenditure of the gasoline excise tax revenues attributable to those other modes is not restricted by Article XIX of the California Constitution.

This bill, commencing November 1, 2017, would transfer the gasoline excise tax revenues attributable to boats and off-highway vehicles from the new \$0.12 per gallon increase, and future inflation adjustments from that increase, to the State Parks and Recreation Fund, to be used for state parks, off-highway vehicle programs, and boating programs. The bill would allocate revenues from future inflation adjustments of the existing gasoline excise tax rate attributable to the nonhighway modes pursuant to existing law.

(6) Existing law, as of July 1, 2011, increases the sales and use tax on diesel and decreases the excise tax, as provided. Existing law requires the State Board of Equalization to annually modify both the gasoline and diesel excise tax rates on a going-forward basis so that the various changes in the taxes imposed on gasoline and diesel are revenue neutral.

This bill would eliminate, effective July 1, 2019, the annual rate adjustment to maintain revenue neutrality for the gasoline and diesel excise tax rates and would reimpose on that date the higher gasoline excise tax rate that was in effect on July 1, 2010, in addition to the increase in the rate described in (1) above that becomes effective on November 1, 2017.

Existing law, beyond the sales and use tax rate generally applicable, imposes an additional sales and use tax on diesel fuel at the rate of 1.75%, subject to certain exemptions, and provides for the net revenues collected from the additional tax to be transferred to the Public Transportation Account. Existing law continuously appropriates these and other revenues in the account to the Controller for allocation by formula to transportation agencies for public transit purposes under the State Transit Assistance Program. Existing law provides for appropriation of other revenues in the account to the Department of Transportation for various other transportation purposes, including intercity rail purposes.

This bill would increase the additional sales and use tax rate on diesel fuel by an additional 4%. The bill would restrict expenditures of revenues attributable to the 3.5% rate increase to transit capital purposes and certain transit services and would require a recipient transit agency

to comply with certain requirements, including submitting a list of proposed projects to the Department of Transportation, as a condition of receiving a portion of these funds under the State Transit Assistance Program. The bill would require an existing required audit of transit operator finances to verify that these new revenues have been expended in conformance with these specific restrictions and all other generally applicable requirements. By increasing the amount of revenues in the Public Transportation Account that are continuously appropriated, the bill would thereby make an appropriation. The bill would require the revenues attributable to the remaining 0.5% rate increase to be continuously appropriated to the Transportation Agency for intercity rail and commuter rail purposes. The bill would also allocate a portion of the new transportation improvement fee to the State Transit Assistance Program.

(7) Existing law provides for the state to receive certain compact assets, as defined, from designated tribal compacts relative to Indian gaming, and authorized the compact assets to be sold by the Infrastructure and Economic Development Bank to a special purpose trust in order to generate state revenues. Existing law designated certain of these revenues to be used to repay certain loans of transportation funds that were made to the General Fund.

This bill would delete the references to the special purpose trust and revise payments to various transportation accounts to be made from compact assets. The bill would repeal various other related provisions.

(8) Existing law creates the Traffic Congestion Relief Program and identifies various specific projects eligible to receive funding.

This bill would deem the Traffic Congestion Relief Program to be complete and final as of June 30, 2017, and would provide that projects without approved applications are no longer eligible for funding.

(9) Existing law requires the Department of Transportation to prepare a state highway operation and protection program every other year for the expenditure of transportation capital improvement funds for projects that are necessary to preserve and protect the state highway system, excluding projects that add new traffic lanes. The program is required to be based on an asset management plan, as specified. Existing law requires the department to specify, for each project in the program the capital and support budget and projected delivery date for various components of the project. Existing law provides for the California Transportation Commission to review and adopt the program, and authorizes the commission to decline and adopt the program if it

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determines that the program is not sufficiently consistent with the asset management plan.

This bill would require the commission, as part of its review of the program, to hold at least one hearing in northern California and one hearing in southern California regarding the proposed program. The bill would require the department to submit any change to a programmed project as an amendment to the commission for its approval.

This bill, on and after July 1, 2017, would also require the commission to make an allocation of all capital and support costs for each project in the program, and would require the department to submit a supplemental project allocation request to the commission for each project that experiences cost increases above the amounts in its allocation. The bill would require the commission to establish guidelines to provide exceptions to the requirement for a supplemental project allocation requirement that the commission determines are necessary to ensure that projects are not unnecessarily delayed.

(10) Existing law generally provides for transportation capital improvement projects to be nominated and programmed through the state highway operation and protection program, relative to state highway rehabilitation and similar projects, or through the state transportation improvement program, relative to capacity enhancements and other capital projects.

This bill would create the Solutions for Congested Corridors Program, with funding appropriated for the program from a portion of the new transportation improvement fee to be allocated by the California Transportation Commission to projects designed to achieve a balanced set of transportation, environmental, and community access improvements within highly congested travel corridors throughout the state and that are part of a comprehensive corridor plan. The bill would provide for regional transportation agencies and the Department of Transportation to nominate projects, with preference to be given to projects that demonstrate collaboration between the regional agencies and the department.

(11) The California Environmental Quality Act (CEQA) requires a lead agency, as defined, to prepare, or cause to be prepared, and certify the completion of, an environmental impact report on a project that it proposes to carry out or approve that may have a significant effect on the environment or to adopt a negative declaration if it finds that the project will not have that effect. CEQA also requires a lead agency to prepare a mitigated negative declaration for a project that may have a

significant effect on the environment if revisions in the project would avoid or mitigate that effect and there is no substantial evidence that the project, as revised, would have a significant effect on the environment.

This bill would establish the Advance Mitigation Program in the Department of Transportation to enhance communications between the department and stakeholders to, among other things, protect natural resources and accelerate project delivery. The bill would require the department to set aside not less than \$30,000,000 annually for 4 years for the program from capital outlay revenues.

(12) Existing law imposes various limitations on emissions of air contaminants for the control of air pollution from vehicular and nonvehicular sources. Existing law generally designates the State Air Resources Board as the state agency with the primary responsibility for the control of vehicular air pollution.

This bill would prohibit, except as specified, the requiring of the retirement, replacement, retrofit, or repower of a self-propelled commercial motor vehicle, directly or indirectly, vehicle during a specified period. The bill would require the state board to, by January 1, 2025, evaluate the impact of these provisions on state and local clean air efforts to meet state and local clean air goals, as provided.

(13) Existing law prohibits a person from driving, moving, or leaving standing upon a highway any motor vehicle, as defined, that has been registered in violation of provisions regulating vehicle emissions.

This bill, effective January 1, 2020, would require the Department of Motor Vehicles to confirm, prior to the initial registration or the transfer of ownership and registration of a diesel-fueled vehicle with a gross vehicle weight rating of more than 14,000 pounds, that the vehicle is compliant with, or exempt from, applicable air pollution control technology requirements, pursuant to specified provisions. The bill would require the department to refuse registration, or renewal or transfer of registration, for certain diesel-fueled vehicles, based on weight and model year, that are subject to specified provisions relating to the reduction of emissions of diesel particulate matter, oxides of nitrogen, and other criteria pollutants from in-use diesel-fueled vehicles. The bill would authorize the department to allow registration, or renewal or transfer of registration, for any diesel-fueled vehicle that has been reported to the State Air Resources Board, and is using an approved exemption, or is compliant with applicable air pollution control technology requirements, pursuant to specified provisions.

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Existing law authorizes the department, in its discretion, to issue a temporary permit to operate a vehicle when a payment of fees has been accepted in an amount to be determined by the department and paid to the department by the owner or other person in lawful possession of the vehicle.

This bill would additionally authorize the department to issue a temporary permit to operate a vehicle for which registration is otherwise required to be refused under the provisions of the bill, as prescribed.

(14) The bill would enact other related provisions.

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(15) This bill would declare that it is to take effect immediately as an urgency statute.

Vote: $\frac{2}{3}$. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. The Legislature finds and declares all of the following:

- (a) Over the next 10 years, the state faces a \$59 billion shortfall
 to adequately maintain the existing state highway system in order
 to keep it in a basic state of good repair.
 - (b) Similarly, cities and counties face a \$78 billion shortfall over the next decade to adequately maintain the existing network of local streets and roads.
 - (c) Statewide taxes and fees dedicated to the maintenance of the system have not been increased in more than 20 years, with those revenues losing more than 55 percent of their purchasing power, while costs to maintain the system have steadily increased and much of the underlying infrastructure has aged past its expected useful life.
 - (d) California motorists are spending \$17 billion annually in extra maintenance and car repair bills, which is more than \$700 per driver, due to the state's poorly maintained roads.
 - (e) Failing to act now to address this growing problem means that more drastic measures will be required to maintain our system in the future, essentially passing the burden on to future generations instead of doing our job today.
- 22 (f) A funding program will help address a portion of the 23 maintenance backlog on the state's road system and will stop the 24 growth of the problem.

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- (g) Modestly increasing various fees can spread the cost of road repairs broadly to all users and beneficiaries of the road network without overburdening any one group.
- (h) Improving the condition of the state's road system will have a positive impact on the economy as it lowers the transportation costs of doing business, reduces congestion impacts for employees, and protects property values in the state.
- (i) The federal government estimates that increased spending on infrastructure creates more than 13,000 jobs per \$1 billion spent.
- (j) Well-maintained roads benefit all users, not just drivers, as roads are used for all modes of transport, whether motor vehicles, transit, bicycles, or pedestrians.
- (k) Well-maintained roads additionally provide significant health benefits and prevent injuries and death due to crashes caused by poorly maintained infrastructure.
- (1) A comprehensive, reasonable transportation funding package will do all of the following:
 - (1) Ensure these transportation needs are addressed.
 - (2) Fairly distribute the economic impact of increased funding.
- (3) Restore the gas tax rate previously reduced by the State Board of Equalization pursuant to the gas tax swap.
- (4) Direct increased revenue to the state's highest transportation needs.
- (m) This act presents a balance of new revenues and reasonable reforms to ensure efficiency, accountability, and performance from each dollar invested to improve California's transportation system. The revenues designated in this act are intended to address both state and local transportation infrastructure needs as follows:
- (1) The revenues estimated to be available for allocation under 30 the act to local agencies are estimated over the next 10 years to be as follows:
 - (A) Fifteen billion dollars (\$15,000,000,000) to local street and road maintenance.
- 34 (B) Seven billion five hundred million dollars (\$7,500,000,000) 35 for transit operations and capital.
- 36 (C) Two billion dollars (\$2,000,000,000) for the local 37 partnership program.
- 38 (D) One billion dollars (\$1,000,000,000) for the Active 39 Transportation Program.

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(E) Eight hundred twenty-five million dollars (\$825,000,000) for the regional share of the State Transportation Improvement

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- (F) Two hundred fifty million dollars (\$250,000,000) for local planning grants.
- (2) The revenues estimated to be available for allocation under 7 the act to the state are estimated over the next 10 years to be as follows:
- (A) Fifteen billion dollars (\$15,000,000,000) for state highway 10 maintenance and rehabilitation.
 - (B) Four billion dollars (\$4,000,000,000) for highway bridge and culvert maintenance and rehabilitation.
 - (C) Three billion dollars (\$3,000,000,000) for high priority freight corridors.
 - (D) Two billion five hundred million dollars (\$2,500,000,000) for congested corridor relief.
- 17 (E) Eight hundred million dollars (\$800,000,000) for parks 18 programs, off-highway vehicle programs, boating programs, and 19 agricultural programs.
- 20 (F) Two hundred seventy-five million dollars (\$275,000,000) for the interregional share of the State Transportation Improvement 22
 - (G) Two hundred fifty million dollars (\$250,000,000) for freeway service patrols.
 - (H) Seventy million dollars (\$70,000,000) for transportation research at the University of California and the California State University.
 - (n) It is the intent of the Legislature that the Department of Transportation meet the following preliminary performance outcomes for additional state highway investments by the end of 2027, in accordance with applicable state and federal standards:
 - (1) Not less than 98 percent of pavement on the state highway system in good or fair condition.
- 34 (2) Not less than 90 percent level of service achieved for 35 maintenance of potholes, spalls, and cracks.
 - (3) Not less than 90 percent of culverts in good or fair condition.
- 37 (4) Not less than 90 percent of the transportation management 38 system units in good condition.
 - (5) Fix not less than an additional 500 bridges.

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- (o) Further, it is the intent of the Legislature that the Department of Transportation leverage funding provided by this act for trade corridors and other highly congested travel corridors in order to obtain matching funds from federal and other sources to maximize improvements in the state's high-priority freight corridors and in the most congested commute corridors.
 - (p) Constitutionally protecting the funds raised by this act ensures that these funds are to be used only for transportation purposes necessary to repair roads and bridges, expand the economy, and protect natural resources.
- 11 (q) This act advances greenhouse gas reduction objectives and 12 other environmental goals by focusing on "fix-it-first" projects, 13 investments in transit and active transportation, and supporting 14 Senate Bill 375 (Chapter 728, Statutes of 2008) and transportation 15 plans.
- SEC. 2. This act shall be known, and may be cited as, the Road Repair and Accountability Act of 2017.
- SEC. 3. Section 14033 is added to the Government Code, to read:
- 14033. On or before January 1, 2018, the department shall update the Highway Design Manual to incorporate the "complete streets" design concept.
- SEC. 4. Section 14110 is added to the Government Code, to read:
- 25 14110. Consistent with federal and state laws and regulations, 26 including, but not limited to, the department's goal setting 27 methodology as approved by the Federal Highway Administration, 28 the department shall develop a plan by January 1, 2020, to increase 29 by up to 100 percent the dollar value of contracts and procurements awarded to small businesses, disadvantaged business enterprises, 30 31 and disabled veteran business enterprises. The plan shall include 32 the use of targeted media, including minority and women business 33 enterprises, to outreach to these businesses and shall be provided 34 to the Legislature pursuant to Section 9795.
- SEC. 5. Chapter 5 (commencing with Section 14460) is added to Part 5 of Division 3 of Title 2 of the Government Code, to read:

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Chapter 5. Department of Transportation independent Office of Audits and Investigations

- 14460. (a) There is hereby created in the department the Independent Office of Audits and Investigations to ensure all of the following:
- (1) The department, and external entities that receive state and federal transportation funds from the department, are spending those funds efficiently, effectively, economically, and in compliance with applicable state and federal requirements. Those external entities include, but are not limited to, private for profit and nonprofit organizations, local transportation agencies, and other local agencies that receive transportation funds either through a contract with the department or through an agreement or grant administered by the department.
- (2) The department's programs are functioning consistent with applicable accounting standards and practices and are administered effectively, efficiently, and economically.
- (3) The department's management is accomplishing departmental priorities, developing an annual audit plan, administering an effective enterprise risk management program, and is making efficient, effective, and financially responsible transportation decisions.
- (4) The Secretary of Transportation, the Legislature, the California Transportation Commission, and the director and chief deputy director of the department are fully informed concerning fraud, improper activities, or other serious abuses or deficiencies relating to the expenditure of transportation funds or administration of department programs and operations.
- (b) The Governor shall appoint the director of the Audits and Investigations Office, who shall serve a six-year term, have the title of Inspector General, and be subject to Senate confirmation. The Inspector General may not be removed from office during that term, except for good cause. The reasons for removal of the Inspector General shall be stated in writing and shall include the basis for removal. The writing shall be sent to the Secretary of the Senate and the Chief Clerk of the Assembly at the time of the removal and shall be deemed to be a public document.
- (c) The Inspector General is vested with the full authority to exercise all responsibility for maintaining a full scope, independent,

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- 1 and objective audit and investigation program as prescribed by 2 Sections 1237, 13885, 13886.5, 13887.5, and 13888, including, 3 but not limited to, those activities described in Section 14461.
 - (d) Notwithstanding Section 13887, in order to achieve independence and objectivity pursuant to this section, the Independent Office of Audits and Investigation shall meet all of the following requirements:
 - (1) The Inspector General shall report all audit and confidential investigation findings and recommendations made under his or her jurisdiction to the Secretary of Transportation and the director and chief deputy director of the department on an ongoing and current basis.
 - (2) The Inspector General shall report at least annually, or upon request, to the Governor, the Legislature, and the California Transportation Commission with a summary of his or her investigation and audit findings and recommendations. The summary shall be posted on the office's Internet Web site and shall otherwise be made available to the public upon its release to the Governor, commission, and Legislature. The summary shall include, but need not be limited to, significant problems discovered by the Inspector General and whether the Inspector General's recommendations relative to audits and investigations have been implemented by the affected units and programs of the department or affected external entities. The report shall be submitted to the Legislature in compliance with Section 9795.
 - 14461. The Inspector General shall review policies, practices, and procedures and conduct audits and investigations of activities involving state transportation funds administered by the department in consultation with all affected units and programs of the department and external entities.
 - SEC. 6. Section 14526.5 of the Government Code is amended to read:
- 14526.5. (a) Based on the asset management plan prepared and approved pursuant to Section 14526.4, the department shall prepare a state highway operation and protection program for the expenditure of transportation funds for major capital improvements that are necessary to preserve and protect the state highway system. Projects included in the program shall be limited to improvements relative to the maintenance, safety, operation, and rehabilitation

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of state highways and bridges that do not add a new traffic lane to the system.

- (b) The program shall include projects that are expected to be advertised prior to July 1 of the year following submission of the program, but which have not yet been funded. The program shall include those projects for which construction is to begin within four fiscal years, starting July 1 of the year following the year the program is submitted.
- (c) (1) The department, at a minimum, shall specify, for each project in the state highway operation and protection program, the capital and support budget, as applicable, for each of the following project phases:
- 13 (A) Project approval and environmental documents, support 14 only.
- (B) Plans, specifications, and estimates, support only. 15
- 16 (C) Rights-of-way.

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- (D) Construction.
- 18 (2) The department shall specify, for each project in the state highway operation and protection program, a projected delivery 19 20 date for each of the following components: 21
 - (A) Project approval and environmental document completion.
 - (B) Plans, specifications, and estimates completion.
 - (C) Right-of-way certification.
- 24 (D) Start of construction.
 - (d) The department shall submit its proposed program to the commission not later than January 31 of each even-numbered year. Prior to submitting its proposed program, the department shall make a draft of its proposed program available to transportation planning agencies for review and comment and shall include the comments in its submittal to the commission. The department shall provide the commission with detailed information for all programmed projects on cost, scope, schedule, and performance metrics as determined by the commission.
 - (e) The commission shall review the proposed program relative to its overall adequacy, consistency with the asset management plan prepared and approved pursuant to Section 14526.4 and funding priorities established in Section 167 of the Streets and Highways Code, the level of annual funding needed to implement the program, and the impact of those expenditures on the state transportation improvement program. The commission shall adopt

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- the program and submit it to the Legislature and the Governor not later than April 1 of each even-numbered year. The commission may decline to adopt the program if the commission determines that the program is not sufficiently consistent with the asset management plan prepared and approved pursuant to Section 14526.4.
 - (f) As part of the commission's review of the program required pursuant to subdivision (a), the commission shall hold at least one hearing in northern California and one hearing in southern California regarding the proposed program.
 - (g) On or after July 1, 2017, to provide sufficient and transparent oversight of the department's capital outlay support resources composed of both state staff and contractors, the commission shall be required to allocate the department's capital outlay support resources by project phase, including preconstruction. Through this action, the commission will provide public transparency for the department's budget estimates, increasing assurance that the annual budget forecast is reasonable. The commission shall develop guidelines, in consultation with the department, to implement this subdivision. Guidelines adopted by the commission to implement this subdivision shall be exempt from the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1).
 - (h) Beginning July 1, 2017, for a project that experiences increases in capital or support costs above the amounts in the commission's allocation pursuant to subdivision (g), the commission shall establish a threshold for requiring a supplemental project allocation. The commission's guidelines adopted pursuant to subdivision (g) shall also establish the threshold that the commission determines is necessary to ensure efficiency and may provide exceptions as necessary so that projects are not unnecessarily delayed.
- 32 (i) The department, for each project requiring a supplemental 33 project allocation pursuant to subdivision (h), shall submit a request 34 to the commission for its approval.
- (j) Expenditures for these projects shall not be subject to
 Sections 188 and 188.8 of the Streets and Highways Code.
- 37 SEC. 7. Section 14526.7 is added to the Government Code, to read:
- 14526.7. (a) The department shall incorporate the performance
 targets in subdivision (n) of Section 1 of the act adding this section

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into the asset management plan adopted by the commission and 2 targets adopted by the commission pursuant to Sections 14526.4 3 and 14526.5. The asset management plan shall also include targets adopted by the commission in consultation with the department 4 for each asset class included in subdivision (n) of Section 1 of the act adding this section to measure the degree to which progress 7 was made towards achieving the overall 2027 targets. Targets may be modified by the commission as needed to conform to federal 9 regulation on performance measures and the completion of the 10 department's asset management plan. Nothing in this section 11 precludes the commission from adopting additional targets and 12 performance measures pursuant to paragraph (1) of subdivision 13 (c) of Section 14526.4.

(b) As specified by guidelines adopted by the commission, the department shall report to the commission on its progress toward meeting the targets and performance measures established for state highways pursuant to subdivision (n) of Section 1 of the act adding this section and paragraph (1) of subdivision (c) of Section 14526.4.

19 SEC. 8. Section 14556.41 is added to the Government Code,

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14556.41. As of June 30, 2017, projects in Section 14556.40 for the Traffic Congestion Relief Program shall be deemed complete and final, and funding levels shall be based on actual amounts requested by the designated lead applicant pursuant to Section 14556.12. Projects without approved applications in accordance with Section 14556.12 shall no longer be eligible for program funding. Traffic Congestion Relief Program savings shall be transferred to other transportation accounts for the purposes specified in Section 16321.

SEC. 9. Section 16321 is added to the Government Code, to read:

16321. The amount of outstanding loans made pursuant to Section 14556.8 is seven hundred six million dollars (\$706,000,000). This amount shall be repaid from the General Fund pursuant to subdivision (c) of Section 20 of Article XVI of the California Constitution no later than June 30, 2020, and upon repayment of this amount all loans authorized pursuant to Section 14556.8 and any associated interest shall be deemed repaid. The loans shall be repaid proportionately and in equal installments over three years. The Department of Finance shall prepare a loan