

**SUBMITTAL TO THE BOARD OF SUPERVISORS
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA**



ITEM
3.1
(ID # 5867)

MEETING DATE:

Tuesday, December 5, 2017

FROM : SUPERVISOR KEVIN JEFFRIES:

SUBJECT: SUPERVISOR KEVIN JEFFRIES: Adoption of Resolution 2017-240 by the County of Riverside Requesting The Local Agency Formation Commission (LAFCO) to take Proceedings for the Reorganization of the Boundaries of Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District, 1st & 5th Districts. [\$50,000 - Perris Valley Cemetery District].

RECOMMENDED MOTION: That the Board of Supervisors:

1. Adopt Resolution 2017-240 by the County of Riverside requesting the Local Agency Formation Commission to take proceedings for the reorganization of the Boundaries of Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District;
2. Find that the reorganization of the boundaries of Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District are exempt from the California Environmental Quality Act (CEQA) pursuant to State CEQA Guidelines Section 15301, Existing Facilities Exemption; Section 15061 (b) (3), General Rule or "Common Sense" Exemption, and Section 15378; and,
3. Direct the Clerk of the Board to file the Notice of Exemption with the County Clerk within five days of approval by the Board.

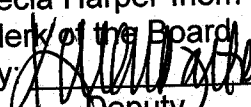
ACTION: Policy


Supervisor Kevin Jeffries 11/16/2017

MINUTES OF THE BOARD OF SUPERVISORS

On motion of Supervisor Ashley, seconded by Supervisor Perez and duly carried by unanimous vote, IT WAS ORDERED that the above matter is approved as recommended.

Ayes: Jeffries, Tavaglione, Washington, Perez and Ashley
Nays: None
Absent: None
Date: December 5, 2017
xc: Supvr. Jeffries, Recorder

Kecia Harper-Ihem
Clerk of the Board
By: 
Deputy

**SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE,
STATE OF CALIFORNIA**

FINANCIAL DATA	Current Fiscal Year:	Next Fiscal Year:	Total Cost:	Ongoing Cost
COST	\$ 50,000	\$ 0	\$ 50,000	\$ 0
NET COUNTY COST	\$ 0	\$ 0	\$ 0	\$ 0
SOURCE OF FUNDS: Perris Valley Cemetery District			Budget Adjustment: No	
			For Fiscal Year: 17/18	

C.E.O. RECOMMENDATION: [CEO use]

BACKGROUND:

Summary

Wildomar Cemetery became a public cemetery district on March 28, 1955 under Section 8890 et.seq. of the Health and Safety Code by resolution of the Riverside County Board of Supervisors. On November 9, 2011, the District joined with the newly incorporated City of Wildomar as a Subsidiary District of the City of Wildomar. The district currently does not encompass all of the Wildomar City limits but does include some of the unincorporated county area of Lakeland Village. Currently, residents within the City of Wildomar who are outside of the Wildomar Cemetery District boundary are placed in other Cemetery Districts in the region. The district performs 30 burials per year on average and the grounds are approximately 10 acres, 5.5 acres of which are maintained.

In May of 1926 the Elsinore Women's Club purchased Greenwood Cemetery, changed the name to Elsinore Valley Cemetery, and formed the Elsinore Valley Cemetery Association as part of the Riverside Cemetery District. Since then, the Cemetery has had many changes and beautifications including the 1995 purchase of the Home of Peace Jewish Cemetery, which adjoins the north side of Elsinore Valley Cemetery. The Elsinore Valley Cemetery District has a total of 26 acres of which 20 are developed, 11 of those are actually designated burial rights.

In 1927 Perris Valley Cemetery was relocated to Perris Boulevard. The original cemetery was located in what is now an empty field east of G St and 7th St in Perris. On January 29, 2002, after a noticed public hearing, the Board of Supervisors adopted Resolution No. 2002-49 authorizing the Board of Supervisors to act as the Board of Trustees for the Perris Valley Cemetery District. The Economic Development Agency (EDA) has the responsibility of day-to-day management and operations for the Perris Valley Cemetery District with the Board of Supervisors keeping all Trustees' responsibilities. Under EDA's management, the Perris Valley Cemetery District is once again fiscally sound with County employees handling the maintenance and interments. EDA staff has increased efficiency, balanced the budget, and modernized the operations of the Cemetery to ensure delivery of services. Perris Valley Cemetery District performs 90 burials a year on average. The grounds are approximately 20 acres, 15 acres are maintained.

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STATE OF CALIFORNIA**

Therefore, the reorganization of the boundaries of Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District is necessary in order to provide the residents/property owners and families within the City of Wildomar and neighboring unincorporated areas with the appropriate cemetery district.

Impact on Residents and Businesses

Residents would have a more efficient boundary for public cemetery services, ensuring optimal delivery of public cemetery services.

ATTACHMENTS:

- Resolution 2017-240
- CEQA notice of exemption
- Map of the reorganization

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4 **RESOLUTION NO. 2017-240**

5 **A RESOLUTION BY THE COUNTY OF RIVERSIDE REQUESTING**
6 **THE LOCAL AGENCY FORMATION COMMISSION TO TAKE**
7 **PROCEEDINGS FOR THE REORGANIZATION OF THE**
8 **BOUNDARIES OF WILDOMAR CEMETERY DISTRICT,**
9 **ELSINORE VALLEY CEMETERY DISTRICT,**
10 **AND PERRIS VALLEY CEMETERY DISTRICT**

11 WHEREAS, Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris
12 Valley Cemetery District are deemed to be independent special districts whose affairs and
13 finances are under the supervision and control of the Board of Supervisors pursuant to California
14 Government Code Section 25214; and

15 WHEREAS, the Riverside County Board of Supervisors desires to initiate a proposal
16 pursuant to the Cortese-Knox Hertzberg Local Government Reorganization Act of 2000,
17 commencing with Section 56000 of the California Government Code, for the reorganization of
18 the boundaries of Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris
19 Valley Cemetery District; and

20 WHEREAS, notice of intent to adopt this resolution of application has been given to the
21 commission, each interested agency and each subject agency at least 20 days prior to the adoption
22 of this resolution; and

23 WHEREAS, the territories proposed to be reorganized are inhabited, and a description of
24 the boundaries of the territories are set forth in Exhibit A, attached hereto and by this reference
25 incorporated herein; and

26 WHEREAS, it is desired to provide that the proposed reorganization of Wildomar
27 Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District be
28 subject to the following terms and conditions:

- 1. The County of Riverside shall defend, indemnify, and hold harmless the
Riverside County Local Agency Formation Commission (LAFCO), its agents,

1 officers, and employees from any claim, action, or proceeding against LAFCO,
2 its agents, officers, or employees to attach, set aside, void, or annul an approval
3 of LAFCO concerning the reorganization of the boundaries of Wildomar
4 Cemetery District, Elsinore Valley Cemetery District, and Perris Valley
5 Cemetery District. LAFCO will promptly notify the County of Riverside of any
6 such claim, action, or proceedings against LAFCO and will cooperate fully in
7 the defense. If LAFCO fails to promptly notify the County of Riverside of any
8 such claim, action or proceeding, or fails to cooperate fully in the defense, the
9 County of Riverside shall not, thereafter, be responsible to defend, indemnify,
10 or hold harmless LAFCO.

11 WHEREAS, the reasons for the proposed reorganization of the boundaries of Wildomar
12 Cemetery District, Elsinore Cemetery District, and Perris Valley Cemetery District are as follows:
13 To serve the residents/property owners and their families that they may be eligible to receive the
14 benefits of their local cemetery services and that they may have the ability to be interred in their
15 community cemetery; and

16 WHEREAS, this Board certifies that this action is exempt from CEQA review as a Change
17 in Organization per CCR 15320, because the change does not change the geographical area in
18 which the previously existing powers are exercised and the proposal will not have an adverse
19 effect on the environment;

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1 NOW, THEREFORE, this Resolution is hereby adopted and approved by the Riverside
2 County Board of Supervisors, that the Local Agency Formation Commission of Riverside County
3 is hereby requested to take proceedings for the reorganization of the boundaries of Wildomar
4 Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District
5 described in Exhibit A, according to the terms and conditions stated above and in the manner
6 provided by the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000.

7 Passed and adopted by the Riverside County Board of Supervisors at a regular meeting
8 thereof held on the 5th day of December, 2017, by the following vote:

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11 ROLL CALL:

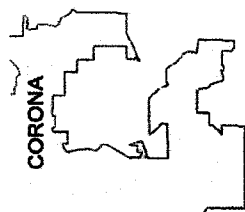
12 Ayes: Jeffries, Tavaglione, Washington, Perez and Ashley
13 Nays: None
14 Absent: None

15 The foregoing is certified to be a true copy of a resolution duly
16 adopted by said Board of Supervisors on the date therein set forth.

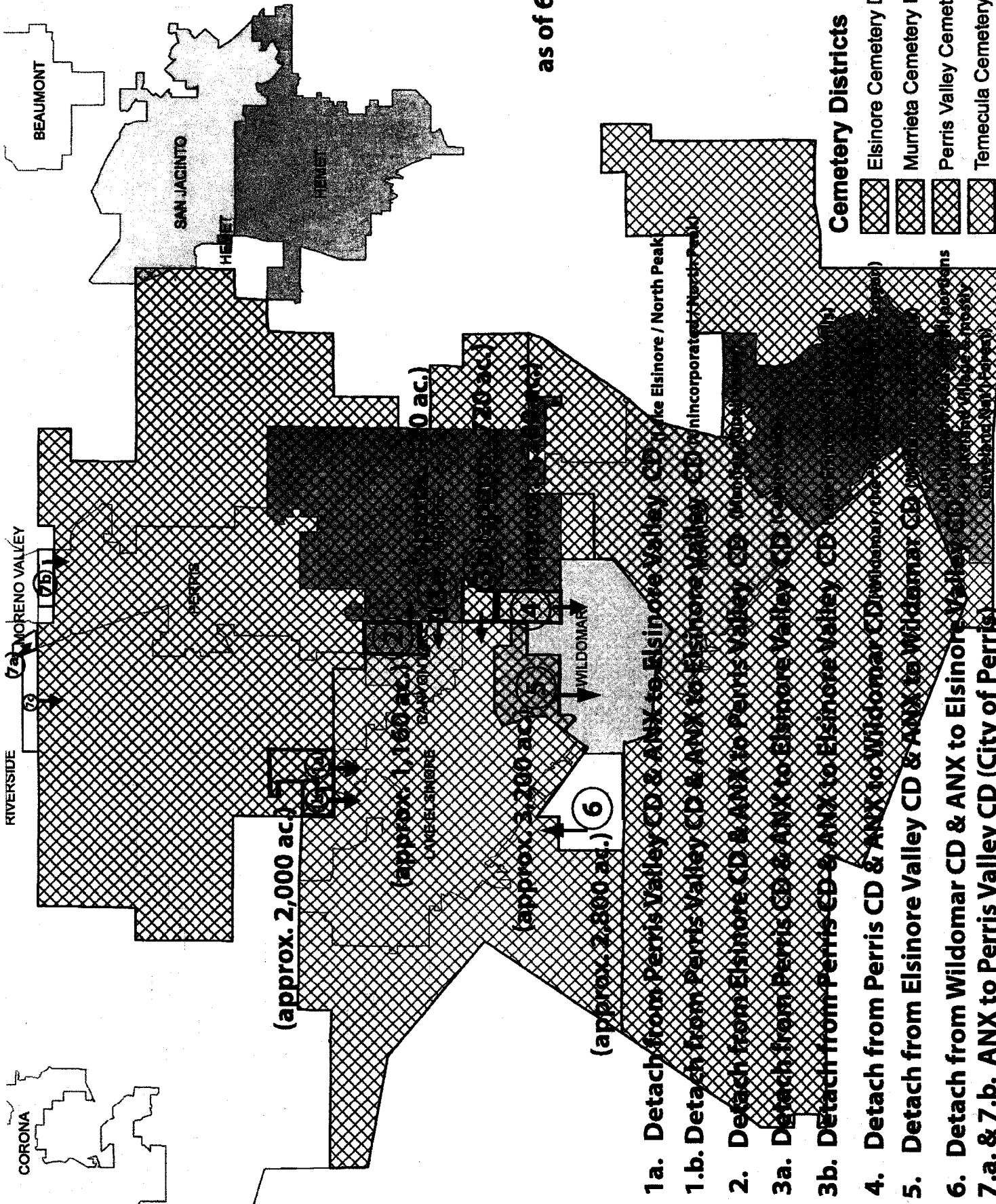
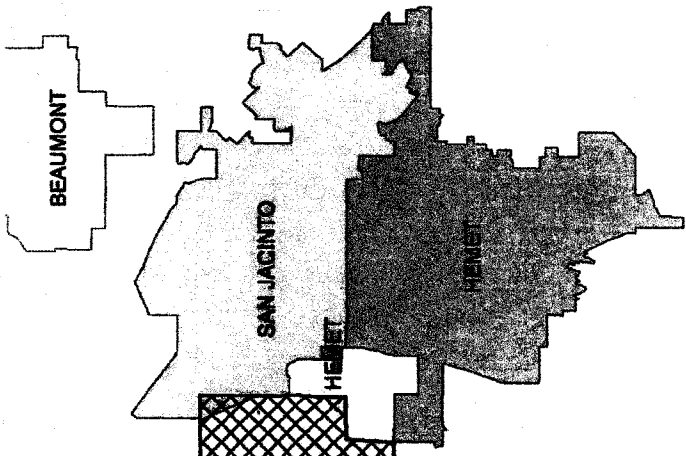
17 KECLIA HARPER-IHEM, Clerk of said Board

18 By 

19 Deputy



RIVERSIDE
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as of 6/20/17

(approx. 2,000 ac.)






(approx. 1,160 ac.)

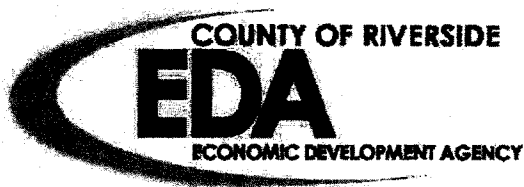
(approx. 3,200 ac.)

(approx. 2,800 ac.) 6

1a. Detach from Perris Valley CD & ANX to Elsinore Valley CD
 1.b. Detach from Perris Valley CD & ANX to Elsinore Valley CD
 2. Detach from Elsinore CD & ANX to Perris Valley CD
 3a. Detach from Perris CD & ANX to Elsinore Valley CD
 3b. Detach from Perris CD & ANX to Elsinore Valley CD
 4. Detach from Perris CD & ANX to Wildomar CD
 5. Detach from Elsinore Valley CD & ANX to Wildomar CD
 6. Detach from Wildomar CD & ANX to Elsinore Valley CD
 7.a. & 7.b. ANX to Perris Valley CD (City of Perris)
 7.c. ANX to Perris Valley CD (City of Perris SOI)

Cemetery Districts

-  Elsinore Cemetery District
-  Murrieta Cemetery District
-  Perris Valley Cemetery District
-  Temecula Cemetery District
-  Wildomar Cemetery District



Original Negative Declaration/Notice of Determination was routed to County Clerks for posting on.

12/16/17
Date

VO
Initial

NOTICE OF EXEMPTION

November 13, 2017

Project Name: County of Riverside, Economic Development Agency (EDA) Reorganization of Boundaries for the Wildomar, Elsinore Valley, and Perris Valley Cemetery Districts

Project Number: ED9800002

Project Location: County of Riverside Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District (See Attached Exhibit)

Description of Project: The Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District are independent special districts whose affairs and finances are under the supervision and control of the County of Riverside Board of Supervisors (County) pursuant to California Government Code Section 25214. In order to better serve the residents/property owners and their families that are eligible to receive the benefits of their local cemetery services and so that they can be interred in their community cemetery, the County is proposing to reorganize the boundaries of the Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District.

The Wildomar Cemetery District joined with the newly incorporated City of Wildomar as a Subsidiary District of the City of Wildomar. The district currently does not encompass all of the Wildomar City limits but does include some of the unincorporated county area of Lakeland Village. Currently, residents within the City of Wildomar who are outside of the Wildomar Cemetery District boundary are placed in other Cemetery Districts in the region. The district performs 30 burials per year on average and the grounds are approximately 10 acres, 5.5 acres of which are maintained. The Elsinore Valley Cemetery Association as part of the Riverside Cemetery District was formed in May of 1926. The Cemetery has had many changes and beautifications including the 1995 purchase of the Home of Peace Jewish Cemetery, which adjoins the north side of Elsinore Valley Cemetery. The Elsinore Valley Cemetery District has a total of 26 acres of which 20 are developed, 11 of those are actually designated burial rights. On January 29, 2002, the Board of Supervisors began to act as the Board of Trustees for the Perris Valley Cemetery District. The Economic Development Agency has the responsibility of day-to-day management and operations for the Perris Valley Cemetery District. The Perris Valley Cemetery District performs 90 burials a year on average and the grounds are approximately 20 acres, 15 acres of which are maintained.

The reorganization of the boundaries of Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District is necessary in order to provide the residents/property owners and families within the City of Wildomar and neighboring unincorporated areas with the appropriate cemetery district. As a result, the County is considering Resolution 2017-2401, a proposal pursuant to the Cortese-Knox Hertzberg Local Government Reorganization Act of 2000, commencing with Section 56000 of the California Government Code, for the reorganization of the boundaries of Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District. The reorganization of the Cemetery Districts is identified as the proposed Project under the California Environmental Quality Act (CEQA). The reorganization is an administrative function to better align public cemetery services provided by the County within districts that are proximate to residents. No expansion of an existing use will occur. No additional direct or indirect physical environmental impacts are anticipated from the reorganization of cemetery districts identified in Resolution 2017-240.

DEC 05 2017 3.1

P.O. Box 1180 • Riverside, California • 92502 • T: 951.955.8914 • F: 951.955.6684

Administration
Aviation
Business Intelligence
Cultural Services
Community Services
Custodial

Housing
Housing Authority
Information Technology
Maintenance
Marketing

Economic Development
Edward-Dean Museum
Environmental Planning
Fair & National Date Festival
Foreign Trade
Graffiti Abatement

Parking
Project Management
Purchasing Group
Real Property
Redevelopment Agency
Workforce Development

Name of Public Agency Approving Project: County of Riverside, Economic Development Agency

Name of Person or Agency Carrying Out Project: County of Riverside, Economic Development Agency

Exempt Status: Not a project as defined in California Environmental Quality Act (CEQA) Section 21065 and State CEQA Guidelines 15378; Section 15301, Existing Facilities Exemption; Section 15061(b) (3), General Rule or "Common Sense" Exemption. Codified under Public Resources Code Division 13, Chapter 2.5, Section 21065, and California Code of Regulations Title 14, Articles 5, 19, and 20, Sections 15061, 15301, and 15378.

Reasons Why Project is Exempt: The direct effects of the adoption of the Resolution to reorganize cemetery districts under the jurisdiction of the County would not constitute a project as defined by State CEQA Section 21065 and CEQA Guidelines Section 15378. Section 15378 (b) provides a list of five activities that are not considered a Project under CEQA. The proposed Resolution would qualify under condition (5) identified in Section 15378 (b): (5) organizational or administrative activity of the government that will not result in direct or indirect physical changes to the environment. The adoption of the Resolution by the Board satisfies this conditions as the Resolution would be limited to the reorganization of administrative oversight under jurisdiction of the County. The reorganization would still be under the purview of the County, would be limited to geographical boundary changes and would not result in direct or indirect changes to the environment. Based on the above condition, the adoption of the Resolution is not a project as defined by CEQA Section 21065 and State CEQA Guidelines Section 15378.

The indirect effects of the adoption of the Resolution which would result in in the reorganization of cemetery district boundaries would result in the continued provision of cemetery services at existing facilities and would be categorically exempt from the provisions of CEQA specifically by the State CEQA Guidelines as identified below. The Project will not result in any specific or general exceptions to the use of the categorical exemption as detailed under State CEQA Guidelines Section 15300.2. The Project will not cause an impact to an environmental resource of hazardous or critical concern nor would the Project include a reasonable possibility of having a significant effect on the environment due to unusual circumstances. The Project would not result in impacts to scenic highways, hazardous waste sites, historic resources, or other sensitive natural environments, or have a cumulative effect to the environment. No significant environmental impacts are anticipated to occur with the reorganization of the Wildomar Cemetery District, Elsinore Valley Cemetery District, and Perris Valley Cemetery District.

- **Section 15301 – Class 1 Existing Facilities Exemption:** This categorical exemption includes the operation, repair, maintenance, leasing, or minor alteration of existing public or private structures or facilities, provided the exemption only involves negligible or no expansion of the previous site's use. The Project, as proposed, is limited to a resolution which changes the existing cemetery district boundaries to better align service areas with the existing residents. The County will continue to oversee all services provided by the Districts and no change in use would occur. The existing County facilities and would not require any expansion of public services and facilities; therefore, the Project is exempt as it meets the scope and intent of the Class 1 Exemption identified in Section 15301, Article 19, Categorical Exemptions of the CEQA Guidelines.
- **Section 15061 (b) (3) – "Common Sense" Exemption:** In accordance with CEQA, the use of the Common Sense Exemption is based on the "general rule that CEQA applies only to projects which have the potential for causing a significant effect on the environment." State CEQA Guidelines, Section 15061(b) (3). The use of this exemption is appropriate if "it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment." *Ibid*. This determination is an issue of fact and if sufficient evidence exists in the record that the activity cannot have a significant effect on the environment, then the exemption applies and no further evaluation under CEQA is required. See *No Oil, Inc. v. City of Los Angeles* (1974) 13 Cal. 3d 68. The ruling in this case stated that if a project falls within a category exempt by administrative regulation or 'it can be seen with

certainty that the activity in question will not have a significant effect on the environment', no further agency evaluation is required. With certainty, there is no possibility that the Project may have a significant effect on the environment. The resolution and reorganization of cemetery district boundaries will not result in any direct or indirect physical environmental impacts. The use and operation of the existing County facilities will be substantially similar to the existing use and the cemetery services will not create any new environmental impacts to the environment. No alterations and no impacts beyond the ongoing, existing use of the sites would occur. Therefore, in no way, would the Project as proposed have the potential to cause a significant environmental impact and the Project is exempt from further CEQA analysis.

Based upon the identified exemptions above, the County of Riverside, Economic Development Agency hereby concludes that no physical environmental impacts are anticipated to occur and the Project as proposed is exempt under CEQA. No further environmental analysis is warranted.

Signed: _____



Date: _____

11/13/17

Mike Sullivan, Senior Environmental Planner
County of Riverside, Economic Development Agency

RIVERSIDE COUNTY CLERK & RECORDER

**AUTHORIZATION
TO BILL
BY JOURNAL VOUCHER**

Project Name: Riverside County Reorganization of Boundaries for the Wildomar, Elsinore Valley, and Perris Valley Cemetery Districts

Accounting String: 527780-22900-980503 – ED9800002

DATE: November 13, 2017

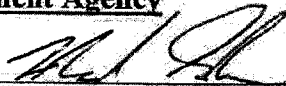
AGENCY: Riverside County Economic Development Agency

THIS AUTHORIZES THE COUNTY CLERK & RECORDER TO BILL FOR FILING AND HANDLING FEES FOR THE ACCOMPANYING DOCUMENT(S).

NUMBER OF DOCUMENTS INCLUDED: One (1)

AUTHORIZED BY: Mike Sullivan, Senior Environmental Planner, Economic Development Agency

Signature: _____



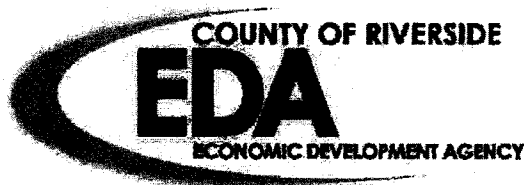
PRESENTED BY: Hazel Spruell, CSA Project Manager, Economic Development Agency

-TO BE FILLED IN BY COUNTY CLERK-

ACCEPTED BY: _____

DATE: _____

RECEIPT # (S) _____



Date: November 13, 2017

To: Mary Ann Meyer, Office of the County Clerk

From: Mike Sullivan, Senior Environmental Planner, Project Management Office

Subject: County of Riverside Economic Development Agency Project ED9800002
Reorganization of Boundaries for the Wildomar, Elsinore Valley, and Perris Valley Cemetery Districts

The Riverside County's Economic Development Agency's Project Management Office is requesting that you post the attached Notice of Exemption. Attached you will find an authorization to bill by journal voucher for your posting fee.

After posting, please return the document to:

Mail Stop #1330

Attention: Mike Sullivan, Senior Environmental Planner,

Economic Development Agency,

3403 10th Street, Suite 400, Riverside, CA 92501

If you have any questions, please contact Mike Sullivan at 955-8009.

Attachment

cc: file