## SUBMITTAL TO THE FLOOD CONTROL AND WATER CONSERVATION DISTRICT BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA



11.6 (ID # 7093)

#### **MEETING DATE:**

Tuesday, July 31, 2018

FROM: FLOOD CONTROL DISTRICT:

SUBJECT: FLOOD CONTROL DISTRICT: Adopt Resolution No. F2018-13 Adopting, Establishing and Implementing A Labor Compliance Program For Public Works Projects Funded In Any Part By Proposition 84 Funding Pursuant To Public Resources Code Section 75075 (Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006), Districts All. [\$0 – District Funds 100%]

#### **RECOMMENDED MOTION:** That the Board of Supervisors:

- Adopt Resolution No. F2018-13, Adopting, Establishing and Implementing A Labor Compliance Program For Public Works Projects Funded In Any Part By Proposition 84 Funding Pursuant To Public Resources Code Section 75075; and
- 2. Authorizes the Riverside County Flood Control and Water Conservation District (District) to submit its application to proceed with the State of California, Department of Industrial Relations' approval process of the District's Labor Compliance Program.

Prev. Agn. Ref.: MT 3110, 11.6 of 12/13/16

**ACTION: Policy** 

MINUTES OF THE BOARD OF SUPERVISORS

On motion of Supervisor Tavaglione, seconded by Supervisor Jeffries and duly carried, IT WAS ORDERED that the above matter is approved as recommended.

Ayes:

Jeffries, Tavaglione, Washington and Perez

7/18/2018

Nays:

None

Absent:

Ashley

Date:

July 31, 2018

XC:

Flood

11.6

Kecia Harper-Ihem

## SUBMITTAL TO THE FLOOD CONTROL AND WATER CONSERVATION DISTRICT BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

FINANCIAL DATA	Current Fiscal Year:	Next Fiscal Year:	Total Cost:	Ongoing Cost
COST	\$0	\$0	\$0	\$0
NET COUNTY COST	\$0	\$0	\$0	\$0
SOURCE OF FUNDS	5: N/A	Budget Adju	Budget Adjustment: No	
			For Fiscal Ye	ear: N/A

C.E.O. RECOMMENDATION: Approve

#### BACKGROUND:

#### **Summary**

On November 7, 2006, the voters of California approved Proposition 84 which authorized \$5,388,000,000 in general obligation bonds to fund safe drinking water, water quality and supply, flood control, waterway and natural resource protection, water pollution and contamination control, state and local park improvements, public access to natural resources and water conservation efforts. The District is receiving Proposition 84 grant funds pursuant to a Grant Funding Contract with the Santa Ana Watershed Project Authority (SAWPA) (see previous MT 3110, 11.6 of 12/13/16). Public Resources Code 75075 requires an awarding body to "adopt and enforce, or contract with a third party to enforce, a labor compliance program pursuant to subdivision (b) of Labor Code Section 1771.5" as a condition of receiving Proposition 84 grant funds.

Prev. Agn. Ref.: MT 3110, 11.6 of 12/13/16

#### **Analysis**

California Labor Code Section 1771.5 first became effective in 1990 and authorized certain awarding bodies to "initiate and enforce" a labor compliance program to assist the California Department of Industrial Relations/Division of Labor Standards Enforcement (DLSE) in handling compliance with the prevailing wage laws. To qualify as a statutory Labor Compliance Program (LCP), applicants must obtain approval to operate as such from the Director of the Department of Industrial Relations (DIR). The number of approved LCPs expanded after 2003 when new Labor Code Provisions and other new laws required that LCPs be utilized for prevailing wage compliance whenever certain public funds are used to finance any part of a public works project.

LCPs are required, among other things, to inform contractors about their prevailing wage obligations, monitor compliance by obtaining and reviewing certified payroll reports, corroborate reported information from time to time, investigate complaints and other suspected violations and take appropriate enforcement action when violations are found. LCPs must be approved by the DIR Director, may have their approval revoked and must follow specific reporting and performance standards set forth in DIR regulations.

## SUBMITTAL TO THE FLOOD CONTROL AND WATER CONSERVATION DISTRICT BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

In order to receive Proposition 84 grant funds, the District has completed an LCP application/enforcement manual. District staff recommend adoption of this LCP by the Board of Supervisors of the District and authorization to submit its application to the California Department of Industrial Relations to seek approval of its LCP. The manual details the responsibilities and procedures of the LCP and competent legal support. The District intends to operate the LCP along with a professional consulting firm specializing in LCP.

Resolution No. F2018-13 has been reviewed and approved as to form by County Counsel.

#### **Impact on Residents and Businesses**

Impact includes improved flood protection, water quality and conservation through the utilization of existing State Water Resources Proposition 84 bond funds.

#### **ATTACHMENTS:**

- 1. Resolution No. F2018-13
- 2. Labor Compliance Program Manual
- 3. Application to DIR

Gregory V. Prianos, Director County Counsel 7/19/2018

GUNZI

#### RESOLUTION NO. F2018-13

A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
RIVERSIDE COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT
ADOPTING, ESTABLISHING AND IMPLEMENTING A LABOR COMPLIANCE PROGRAM FOR
PUBLIC WORKS PROJECTS FUNDED IN ANY PART BY PROPOSITION 84 FUNDING PURSUANT
TO PUBLIC RESOURCES CODE SECTION 75075

WHEREAS, Public Resources Code 75075 requires an awarding body that awards any contract for a public works project financed in any part from funds made available pursuant to Proposition 84 ("Prop 84") to adopt and enforce, or contract with a third party to enforce, a Labor Compliance Program ("LCP") pursuant to subdivision (b) of Labor Code Section 1771.5 for application to that public works project; and

WHEREAS, the Riverside County Flood Control and Water Conservation District ("DISTRICT") desires to establish an in-house Labor Compliance Program to enforce and comply with the labor regulations for public works projects that are Prop 84 funded; and

WHEREAS, upon adoption of the LCP, the DISTRICT must submit its application to the Department of Industrial Relations ("DIR") to obtain approval of the DISTRICT's LCP by the DIR; and

WHEREAS, the DISTRICT may operate the LCP by its own employees or may utilize the services of a labor compliance program consulting firm to execute and operate the DISTRICT'S Labor Compliance Program should it be approved by the Department of Industrial Relations;

NOW THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED by the Board Of Supervisors of the Riverside County Flood Control and Water Conservation District ("Board"), in regular session assembled on July 31, 2018, at 9:00 am or soon thereafter, in the meeting room of the Board of Supervisors of the District located on the 1<sup>st</sup> floor of the County Administrative Center, 4080 Lemon Street, Riverside, California, that this Board hereby adopts and establishes a Labor Compliance Program for the purpose of monitoring and enforcing contractors' compliance with California labor and apprenticeship laws for its public works construction projects financed in any part by Proposition 84.

**BE IT FURTHER RESOLVED, DETERMINED AND ORDERED** by this Board that the DISTRICT staff are authorized to submit an application to the DIR to proceed with the approval process in seeking approval of this LCP.

07.31.18 11.6



## RIVERSIDE COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT

### **LABOR COMPLIANCE PROGRAM**

**JULY 2018** 

#### **LABOR COMPLIANCE PROGRAM**

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### RIVERSIDE COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT

#### LABOR COMPLIANCE PROGRAM

Conforms to Labor Compliance Program 2009 Amendments & SB854 Requirements

#### **INTRODUCTION**

The Riverside County Flood Control and Water Conservation District (Awarding Body) issues this Labor Compliance Program (LCP) for the purpose of identifying its policy relative to the responsibilities and procedures applicable to the labor compliance provisions of state and federally funded construction contracts. This program contains the labor compliance standards required by state and federal laws, regulations & directives.

The California Labor Code § 1770 et seq. require that building trades contractors on public works pay their workers based on the prevailing wage rates, which are established and issued by the Department of Industrial Relations (DIR), Division of Labor Statistics and Research.

The Awarding Body has adopted this LCP to meet any Labor Compliance mandates on its public works projects that receive Prop 84 funding. The Awarding Body administers this LCP for monitoring the prevailing wage rates paid to construction workers on the Awarding Body's Prop 84 public works projects. This LCP assures that all contractors and subcontractors comply with the prevailing wage, certified payroll record laws and apprenticeship standards pursuant to the Labor Code §1710 thru §1861.

In establishing this LCP, the Awarding Body adheres to the statutory requirements as promulgated in §1771.5 (b) of the California Labor Code.

Further it is the intent of the Awarding Body to actively enforce this LCP wherein the construction sites shall be monitored for worker classification, apprenticeship standards, the payment of prevailing wage rates and, wherein those contractors and subcontractors having workers on public works sites routinely submit copies of certified payroll records and any other documents required for verification, demonstrating their compliance with the payment of prevailing wage rates.

Questions regarding this Labor Compliance Program should be directed to the Awarding Body's Labor Compliance Administrator:

Name: Sophia Espinoza Ramirez

Casamar Group, LLC

Labor Compliance Officer to the Riverside County Flood Control and Water Conservation District for

its Proposition 84 project(s)

Phone: (661) 254-2373

Fax: (661) 253-0549

E-mail: SophiaE@casamargroup.com

#### SECTION 1: PUBLIC WORKS SUBJECT TO PREVAILING WAGE LAWS

#### A. Application

State prevailing wage rates apply to all public works contracts as set forth in Labor Code Sections 1720, 1720.2, 1720.3, 1720.4 and 1771, and include, but are not limited to, such types of work as construction, alteration, demolition, repair, or maintenance work. The Division of Labor Statistics and Research (DLSR) predetermine the appropriate prevailing wage rates for particular construction trades and crafts by county.

#### B. Applicable Dates for Enforcement of a Labor Compliance Program

The applicable dates for enforcement of this Labor Compliance Program are established by Section 16426 of the California Code of Regulations. Contracts are not subject to the jurisdiction of the Labor Compliance Program until after the program has received initial approval or approved status by the Director of the DIR.

#### SECTION 2: COMPETITIVE BIDDING ON PUBLIC WORKS CONTRACTS

The Awarding Body shall publicly advertise upcoming public works projects to be awarded according to a competitive bidding process. Further information regarding the requirements of the bidding process may be obtained from the Bid Processing Section. All bid advertisements (or bid invitations) and public works contracts shall contain appropriate language concerning the requirements of chapter 1 of part 7 of division 2 of the State Labor Code.

Pursuant to Labor Code 1725.5 (SB-854) all contractors and subcontractors who bid or work on a public works project must register and pay an annual fee to California Department of Industrial Relations (DIR) for the Registration. Contractors shall register with the DIR via online portal: https://efiling.dir.ca.gov/PWCR/ActionServlet?action=displayPWCRegistrationForm. Although there are exceptions to the registration requirement for bidders in circumstances where a CSLB license would not be required at the time of bidding, no contractor or subcontractor may be listed on a bid proposal for a public works project unless registered with DIR.

#### **SECTION 3: JOB START MEETING**

After the award of the public works contract, and prior to the commencement of the work, a mandatory Job Start meeting (Pre-Job Labor Compliance Conference) shall be conducted by the Awarding Body's LCP representative with the contractor, subcontractors and any entity providing labor at the site of the work. Applicable Federal and State labor law requirements shall be discussed and suggested reporting forms provided.

At the Pre-Job Labor Compliance Conference the LCP representative will provide the contractor and each subcontractor with a Checklist of Labor Law Requirements (presented as Attachment A on pages 23 - 24) and will discuss in detail the following checklist items:

1. The contractor's and subcontractor's duty to pay prevailing wages (Labor Code Section 1771, et seq.);

- 2. The contractor's and subcontractor's duty to employ registered apprentices on public works projects (Labor Code Section 1777.5);
- 3. The penalties for failure to pay prevailing wages (for nonexempt projects) and to employ apprentices, including forfeitures and debarment (Labor Code Sections 1775 and 1777.7& 1813);
- 4. The requirement to maintain and submit copies of certified payroll records to the Labor Compliance Program, and eCPR uploads to the DIR's eCPR system, at least monthly or within (10 days) of request by the awarding body. (Labor Code Section 1776), and penalties for failure to do so (Labor Code Section 1776(h));
- 5. The prohibition against employment discrimination (Labor Code Sections 1735 and 1777.6; the Government Code; and Title VII of the Civil Rights Act of 1964, as amended);
- 6. The prohibition against taking or receiving a portion of an employee's wages (Labor Code Section 1778);
- 7. The prohibition against accepting fees for registering any person for public works (Labor Code Section 1779) or for filing work orders on public works (Labor Code Section 1780);
- 8. The requirement to list all subcontractors that are performing 1/2 of one percent of the total amount of the contract (Government Code Section 4100, et seq.);
- 9. The requirement to be properly licensed and to require all subcontractors to be properly licensed, and the penalty for employing workers while unlicensed (Labor Code Section 1021 and 1021.5, and Business and Professions Code Section 7000, et seq., under California Contractors License Law);
- 10. The prohibition against unfair competition (Business and Professions Code Sections 17200-17208);
- 11. The requirement that the contractor & subcontractor be properly insured for Workers' Compensation (Labor Code Section 1861);
- 12. The requirement that the contractor abide by the Occupational Safety and Health laws and regulations that apply to the particular public works project;
- 13. The federal prohibition against hiring undocumented workers, and the requirement to secure proof of eligibility and citizenship from all workers; and
- 14. The requirement that all employees be given an itemized wage deduction statement with each payment of wages (Labor Code Section 226 et. seq).

The contractors and subcontractors attending the Job Start meeting will be given the opportunity to ask questions of the LCP representative relative to the items contained in the Labor Law Requirements Checklist. The checklist will then be signed by the contractor's/subcontractors authorized representative and the Awarding Body's LCP representative. Signed copies from each conference shall be kept on file.

At the Job Start meeting, the LCP representative will provide the contractor with a copy of the LCP package which includes: a copy of the approved Labor Compliance Program, the checklist of Labor Law Requirements, applicable Prevailing Wage Determinations, blank certified payroll record forms, fringe benefit statement forms, state apprenticeship requirements, and a copy of the Labor Code relating to Public Works and Public Agencies (Part 7, Chapter 1, § 1720-1861). It will be the contractor's responsibility to provide copies of the LCP package to all listed subcontractors and to any substituted subcontractors.

#### **SECTION 4: INVESTIGATIVE METHODS**

#### A. Certified Payroll Records Required

The contractor shall maintain payrolls and basic records (timecards, canceled checks, cash receipts, trust fund forms, accounting ledgers, tax forms, superintendent and foreman daily logs, etc.) during the course of the work and shall preserve them for a period of three (3) years thereafter for all trades workers working at the public works project sites in accordance with Labor Code §1776. Such records shall include the name, address, and social security number of each worker, his or her classification, a general description of the work each employee performed each day, the rate of pay (including rates of contributions for, or costs to provide fringe benefits), daily and weekly number of hours worked, deductions made, and actual wages paid.

Although the Awarding Body will collect Certified Payroll Records from project contractors pursuant to its obligations under Labor Code 1726, the passage of SB-854 requires all public works contractors and subcontractors to furnish electronic certified payroll records directly to the Labor Commissioner/DLSE. For all new projects awarded on or after April 1, 2015, the contractors and subcontractors must furnish electronic certified payroll records to the Labor Commissioner DLSE's online portal: using the https://apps.dir.ca.gov/ecpr/DAS/AltLogin

California Code of Regulations §16401(a) stipulates the format for reporting of payroll records requested pursuant to Labor Code Section 1776 shall be on a form provided by the public entity. Copies of the forms may be procured at any office of the DLSE throughout the state and/or: Division of Labor Statistics & Research P.O. Box 420603 San Francisco, CA 94101; ATTENTION: Prevailing Wage Unit.

Acceptance of any other format shall be conditioned upon the requirement that the alternate format contain all of the information required pursuant to Labor Code Section 1776. If, however, the contractor does not comply with the provisions of Labor Code Section 1776, the Labor Commissioner may require the use of DIR's suggested format, "Public Works Payroll Reporting Form" (Form A-1-131). The wording / format for the Certified Payroll Record's Statement of Compliance acceptable by the Awarding Body is included herein under Attachment F.

#### 1. Submittal of Certified Payroll Records

The contractor shall maintain weekly certified payroll records for submittal to the Awarding Body's labor compliance office on a weekly basis. The contractor shall be responsible for the submittal of payroll records of all its subcontractors. All certified payroll records shall be accompanied by a statement of compliance signed by the contractor indicating that the payroll records are correct and complete, and the wage rates contained therein are not less than those determined by the Director of the Department of Industrial Relations, and that the classifications set forth for each employee conform with the work performed by each employee.

**eCPRs:** Contractors and subcontractors on most public works projects are required to submit certified payroll records to the Labor Commissioner using DIR's electronic certified payroll reporting system unless exempted reporting online to DIR under certain specific categories. The LCP will require proof of eCPR upload from all contractors as evidence of compliance with this requirement. The certified payroll records submitted pursuant to this section shall be on forms provided by the Division of Labor Standards Enforcement (A-1-131) or shall contain the same information. Forms missing any information

as required on DLSE form (A-1-131) may be determined inadequate and subject to withholding under section 1771.5 (b)(5) and §16435 (d) of Title 8 of the California Code of Regulations, and as further described in section 6 (B) of this manual. Employer payments (fringe benefits) when taken as a credit against the prevailing per diem wages shall be identified on form PW26 and submitted with the first certified payroll report and any subsequent certified payroll report where wages or employer payments have changed.

Time cards, front and back copies of cancelled checks, daily logs, employee sign-in sheets and/or other records maintained for the purpose of reporting payroll may be requested by the LCP at any time and shall be provided within 10 days following the receipt of the request.

#### 2. <u>Use of Electronic Reporting Forms</u>

The certified payroll records required by Labor Code Section 1776 may be maintained and submitted electronically subject to all of the following conditions:

- (a) The reports must contain all of the information required by Labor Code Section 1776, with the information organized in a manner that is similar or identical to how the information is reported on the Department of Industrial Relations' suggested "Public Works Payroll Reporting Form" (Form A-1-131);
- (b) The reports shall be in a format and use software that is readily accessible and available to contractors, awarding bodies, Labor Compliance Programs, and the Department of Industrial Relations;
- (c) Reports submitted to the Awarding Body, the Division of Labor Standards Enforcement, or other entity within the Department of Industrial Relations must be either (1) in the form of a non-modifiable image or record that bears an electronic signature or includes a copy of any original certification made on paper, or alternatively (2) printed out and submitted on paper with an original signature;
- (d) The requirements for redacting certain information shall be followed when certified payroll records are disclosed to the public pursuant to Labor Code Section 1776(e), whether the records are provided electronically or as hard copies; and
- (e) No contractor or subcontractor shall be mandated to submit or receive electronic reports when it otherwise lacks the resources or capacity to do so, nor shall any contractor or subcontractor be required to purchase or use proprietary software that is not generally available to the public.

#### 3. Review Payroll Records

Payroll records submitted by contractors and subcontractors, shall be reviewed by the Awarding Body's LCP staff as promptly as practicable after receipt thereof, but in no event more than (30) days after receipt. "Review" for this purpose shall be defined as inspection of the records to determine if (1) all appropriate data elements identified in Labor Code §1776 (a) have been reported; (2) certification forms have been completed and signed in compliance with Labor Code §1776 (b); and (3) the correct

prevailing wage rates have been reported as paid for each classification of labor listed thereon, with confirmation of payment in the manner and to the extent described below.

#### 4. Confirmation of Payroll Records

Pursuant to California Code of Regulations 16432(c), "confirmation" of payroll records furnished by contractors and subcontractors shall be defined as an independent corroboration of reported prevailing wage payments. Confirmation may be accomplished through worker interviews, examination of paychecks or paycheck stubs, direct confirmation of payments from third party recipients of "Employer Payments" (as defined at section 16000 of Title 8 of the California Code of Regulations), or any other reasonable method of corroboration. For each month in which a contractor or subcontractor reports having workers employed on the public work, confirmation of furnished payroll records shall be undertaken randomly for at least one worker for at least one weekly period within that month. Confirmation shall also be undertaken whenever complaints from workers or other interested persons or other circumstances or information reasonably suggest to the Labor Compliance Program that payroll records furnished by a contractor or subcontractor are inaccurate.

#### 5. On-Site Visits

Representatives of the LCP shall conduct in-person inspections at the site or sites at which the contract for public work is being performed ("On-Site Visits"). On-Site Visits may be undertaken randomly or as deemed necessary by the Labor Compliance Program, but shall be undertaken during each week that workers are present at sites at which the contract for public work is being performed. All On-Site Visits shall include visual inspection of (1) the copy of the determination(s) of the Director of Industrial Relations of the prevailing wage rate of per diem wages required to be posted at each job site in compliance with Labor Code Section 1773.2, and (2) the Notice of Labor Compliance Program Approval required to be posted at the job site in accordance with California Code of Regulations §16429, listing a telephone number to call for inquiries, questions, or assistance with regard to the LCP. On-Site Visits may include other activities deemed necessary by the LCP to independently corroborate prevailing wage payments reported on payroll records furnished by contractors and subcontractors.

#### 6. Full Accountability

Each individual, laborer or craftsperson working on a public works contract must appear on the payroll. The basic concept is that the employer who pays the trades' worker must report that individual on its payroll. This includes individuals working as apprentices in an apprenticeable trade. Owner-operators are to be reported by the contractor employing them; rental equipment operators are to be reported by the rental company paying the workers' wages. Sole owners and partners who work on a contract must also submit a certified payroll record listing the days and hours worked, and the trade classification descriptive of the work actually done. The contractor shall make the records required under this section available for inspection by an authorized representative of the LCP and the Department of Industrial Relations, and shall permit such representatives to interview trades workers during hours on the project site.

#### 7. Responsibility for Subcontractors

The contractor shall be responsible for ensuring adherence to labor standards provisions by its subcontractors in the manner specified by Labor Code Section 1775:

- a. The contractor shall monitor the payment of the specified general prevailing per diem wages by each subcontractor to its employees by weekly review of the subcontractor's certified payroll records.
- b. Upon becoming aware of a subcontractor's failure to pay the specified prevailing rate of wages, the contractor shall diligently take corrective action to halt or rectify the failure, including, but not limited to, retaining sufficient funds due the subcontractor for work performed on the public works project (upon receipt of notification that a wage complaint has been resolved, the contractor shall pay any money retained from and owed to a subcontractor).
- c. Prior to making final payment to the subcontractor for work performed on the public works project, the contractor shall obtain an affidavit signed under penalty of perjury from the subcontractor that the subcontractor has paid the general prevailing rate of per diem wages to its employees on the public works project, as well as any penalties, which have been imposed for working hours violations (Labor Code § 1813).

#### 8. Payment to Employees

- a. Employees must be paid unconditionally, and not less often than once each week, the full amounts that are due and payable for the period covered by the particular payday. An employer must, therefore, establish a fixed workweek (i.e., Sunday through Saturday) and an established payday (such as Friday or the preceding day should such payday fall on a holiday). On each and every payday, each worker must be paid all sums due as of the end of the preceding workweek and must be provided with an itemized wage statement.
- b. If an individual is called a subcontractor, when, in fact, he/she is merely a journey level mechanic supplying only his/her labor, such an individual would not be deemed a bona fide subcontractor and must be reported on the payroll of the contractor who contracted for his or her services as a trade's worker.
- c. Moreover, any person who does not hold a valid contractor's license cannot be a subcontractor, and anyone hired by that person is the worker or employee of the contractor who contracted for his or her services for purposes of prevailing wage requirements, certified payroll & workers compensation laws.
- d. A worker's rate for straight time hours must be equal to or exceed the rate specified in the contract by reference to the Prevailing Wage Rate Determinations for the class of work actually performed. Any work performed on Saturday, Sunday, and/or a holiday, or a portion thereof, must be paid the prevailing rate established for those days regardless of the fixed workweek. The hourly rate for hours worked in excess of 8 hours in a day or 40 hours in a workweek shall be premium pay. All work performed in excess of eight hours per day, 40 hours per week, on Saturday, on Sunday, and on holiday shall be paid in accordance with the applicable Prevailing Wage Determination.

#### 9. Requests for Certified Payroll Records

Pursuant to California Code of Regulations §16400:

- (a) Requests may be made by any person for certified copies of payroll records. Requests shall be made to any of the following:
  - (1) The body awarding the contract, or
  - (2) Any office of the Division of Labor Standards Enforcement, or the Division of Apprenticeship Standards.
- (b) Requests for certified copies of payroll records pursuant to Section 1776 of the Labor Code may be made by any person. However, any such request shall be in writing and contain at least the following information:
  - (1) The body awarding the contract;
  - (2) The contract number and/or description;
  - (3) The particular job location if more than one;
  - (4) The name of the contractor;
  - (5) The regular business address, if known.

NOTE: Requests for records of more than one contractor of subcontractor must list the information regarding that contractor individually, even if all requests pertain to the same particular public works project. Blanket requests covering an entire public works project will not be accepted; unless contractor and subcontractor responsibilities regarding the project are not clearly defined.

- (c) Acknowledgment of Request. The public entity receiving a request for payroll records shall acknowledge receipt of such, and indicate the cost of providing the payroll records based on an estimate by the contractor, subcontractor or public entity. The acknowledgment of the receipt of said request for payroll records may be accomplished by the public entity's furnishing a copy of its written correspondence requesting certified copies of the payroll records sent to the specific contractor pursuant to Section 16400(d) below, to the person who requested said records.
- (d) Request to Contractor. The request for copies of payroll records by the requesting public entity shall be in any form and/or method which will assure and evidence receipt thereof. The request shall include the following:
  - (1) Specify the records to be provided and the form upon which the information is to be provided;
  - (2) Conspicuous notice of the following:
    - (A) that the person certifying the copies of the payroll records is, if not the contractor, considered as an agent acting on behalf of the contractor; and
    - (B) that failure to provide certified copies of the records to the requesting public entity within 10 working days of the receipt of the request will subject the contractor to a penalty of twenty-five (\$25.00) dollars per calendar day or portion thereof for each worker until strict compliance is effectuated.
  - (3) Cost of preparation as provided in Section 16402; and
  - (4) Provide for inspection.

(e) Inspection of Payroll Records. Inspection of the original payroll records at the office of the contractor(s) pursuant to subdivision (b) of Section 1776 of the Labor Code shall be limited to the public entities upon reasonable written or oral notice.

Pursuant to California Code of Regulations §16402: The cost of preparation to each contractor, subcontractor, or public entity when the request was made shall be provided in advance by the person seeking the payroll record. Such cost shall be \$1 for the first page of the payroll record and 25 cents for each page thereafter, plus \$10 to the contractor or subcontractor for handling costs. Payment in the form of cash, check or certified money order shall be made prior to release of the documents to cover the actual costs of preparation.

Pursuant to California Code of Regulations §16403 (Privacy Considerations):

- (a) Records received from the employing contractor shall be kept on file in the office or entity that processed the request for at least 6 months following completion and acceptance of the project. Thereafter, they may be destroyed unless administrative, judicial or other pending litigation, including arbitration, mediation or other methods of dispute resolution, are in process. Copies on file shall not be obliterated in the manner prescribed in subdivision (b) below;
- (b) Copies provided to the public upon written request shall be marked, obliterated or provided in such a manner that the name, address and Social Security number, and other private information pertaining to each employee cannot be identified. All other information including identification of the contractor shall not be obliterated;
- (c) The public entity may affirm or deny that a person(s) was or is employed on a public works contract (by a specific contractor) when asked, so long as the entity requires such information of an identifying nature which will reasonably preclude release of private or confidential information.

#### B. Apprentices

Apprentices shall be permitted to work as such only when they are registered, individually, under a bona fide apprenticeship program registered and approved by the State Division of Apprenticeship Standards. The allowable ratio of apprentices to journeypersons in any craft/classification shall not be greater than the ratio permitted to the contractor as to its entire workforce under the registered program. Any worker listed on a payroll at an apprentice wage rate who is not registered shall be paid the journey level wage rate determined by the Department of Industrial Relations for the classification of the work he/she actually performed. A journey level worker must always be present at the job site where an apprentice is performing the work of his craft. Pre-apprentice trainees, trainees in non-apprenticeable crafts, and others who are not duly registered will not be permitted on public works projects unless they are paid full prevailing wage rates as journeypersons.

#### 1. Contractor Responsibility

The contractor shall furnish written evidence of the registration (i.e., Apprenticeship Agreement or Statement of Registration) of its training program and apprentices, as well as the ratios allowed and the wage rates required to be paid there under for the area of construction, prior to using any apprentices in the contract work.

Compliance with California Labor Code § 1777.5 require all public works contractors and subcontractors to do the following when apprenticeable crafts are employed on the project:

- a. Prior to commencing work on a contract for public works, every contractor shall submit Contract Award Information to an applicable apprenticeship program that can supply apprentices to the site of the public work. The form DAS 140 can be used for this purpose.
- b. Employ apprentices, or request for the dispatch of apprentices from ALL apprenticeship training programs in the project's County area, for work on the public works project in a ratio to journeypersons as stipulated in the apprenticeship standards under which each apprenticeship committee operates, but in no case shall the ratio be less than one (1) apprentice to each five (5) journeypersons unless a lower/higher ratio is allowed via exemption for a particular craft;
- c. Contribute to the training fund in the amount identified in the prevailing wage rate publication for journeypersons and apprentices. Where the trust fund administrators cannot accept the contributions, then payment shall be made to the California Apprenticeship Council, Post Office Box 420603, San Francisco, CA 94142; and
- d. It should be noted that a prior approval for a specified project does not confirm approval to train on any other project. The contractor/subcontractor must check with the applicable Joint Apprenticeship Committee to verify status.

#### 2. <u>Duties of a Labor Compliance Program with Respect to Apprenticeship Standards</u>

- a. The Awarding Body's LCP staff shall:
  - 1. Inform contractors and subcontractors bidding public works of the apprenticeship requirements defined in Labor Code 1777.5 and CCR 230, 230.1;
  - 2. Send copies of awards and notices of discrepancies to the Division of Apprenticeship Standards as required under Section 1773.3 of the Labor Code, and
  - 3. Refer complaints and promptly report suspected violations of apprenticeship requirements to the Division of Apprenticeship Standards.
- b. The Awarding Body's LCP staff shall be responsible for enforcing prevailing wage pay requirements for apprentices consistent with the practice of the Labor Commissioner, including:
  - 1. That any contributions required pursuant to Labor Code Section 1777.5(m) are paid to the appropriate entity,
  - 2. That apprentices are paid no less than the prevailing apprentice rate,
  - 3. That workers listed and paid as apprentices on the certified payroll records are duly registered as apprentices with the Division of Apprenticeship Standards, and
  - 4. Requiring that the regular prevailing wage rate be paid (i) to any worker who is not a duly registered apprentice and (ii) for all hours in excess of the maximum ratio permitted under Labor Code Section 1777.5(g), as determined at the conclusion of the employing contractor or subcontractor's work on the public works contract.

#### C. Audit of Certified Payroll Records

- 1. An Audit, as defined herein, shall be prepared by the Awarding Body's LCP staff whenever the LCP has determined that there has been a violation of the Public Works Chapter of the Labor Code resulting in the underpayment of wages. An "Audit" for this purpose shall be defined as a written summary reflecting prevailing wage deficiencies for each underpaid worker, and including any penalties to be assessed under Labor Code Sections 1775 and 1813, as determined by the LCP after consideration of the best information available as to actual hours worked, amounts paid, and classifications of workers employed in connection with the public work. Such available information may include, but is not limited to, worker interviews, complaints from workers or other interested persons, all time cards, cancelled checks, cash receipts, trust fund forms, books, documents, schedules, forms, reports, receipts or other evidences which reflect job assignments, work schedules by days and hours, and the disbursement by way of cash, check, or in whatever form or manner, of funds to a person(s) by job classification and/or skill pursuant to a public works project. An Audit is sufficiently detailed when it enables the Labor Commissioner, if requested to determine the amount of forfeiture under section 16437, to draw reasonable conclusions as to compliance with the requirements of the Public Works Chapter of the Labor Code, and to enable accurate computation of underpayments of wages to workers and of applicable penalties and forfeitures. An Audit using the forms in Appendix B, when accompanied by a brief narrative identifying the Bid Advertisement Date of the contract for public work and summarizing the nature of the violation and the basis upon which the determination of underpayment was made, presumptively demonstrates sufficiency. Records supporting an Audit shall be maintained by the Awarding Body's LCP to satisfy its burden of coming forward with evidence in administrative review proceedings under Labor Code Section 1742 and the Prevailing Wage Hearing Regulations found at sections 17201-17270 of Title 8 of the California Code of Regulations.
- 2. After the LCP has determined that violations of the prevailing wage laws have resulted in the underpayment of wages and an audit has been prepared, notification shall be provided to the contractor and affected subcontractor of an opportunity to resolve the wage deficiency prior to a determination of the amount of forfeiture by the Labor Commissioner pursuant to these regulations. The contractor and affected subcontractor shall be provided at least 10 days following such notification to submit exculpatory information consistent with the "good faith mistake" factors set forth in Labor Code Section 1775(a)(2)(A)(i) and (ii). If, based upon the contractor's submission, the LCP reasonably concludes that the failure to pay the correct wages was a good faith mistake, and has no knowledge that the contractor and affected subcontractor have a prior record of failing to meet their prevailing wage obligations, the LCP shall not be required to request the Labor Commissioner for a determination of the amount of penalties to be assessed under Labor Code Section 1775 if the underpayment of wages to workers is promptly corrected and proof of such payment is submitted to the LCP. For each instance in which a wage deficiency is resolved in accordance with this regulation, the LCP shall maintain a written record of the failure of the contractor or subcontractor to meet its prevailing wage obligation. The record shall identify the public works project, the contractor or affected subcontractor involved, and the gross amount of wages paid to workers to resolve the prevailing wage deficiency; and the record shall also include a copy of the Audit prepared pursuant to subpart (e) above along with any exculpatory information submitted to the Labor Compliance Program by the affected contractor or subcontractor.

#### SECTION 5: REPORTING OF WILLFUL VIOLATIONS TO THE LABOR COMMISSIONER

If an investigation reveals that a willful violation of the Labor Code has occurred, the LCP will make a written report to the Labor Commissioner which shall include:

- 1. A detailed report which shall accurately describe the nature of the alleged violation and a description of the evidence which supports said allegations;
- 2. An audit consisting of a comparison of payroll records to the best available information as to the actual hours worked and wages paid;
- 3. The classification of workers employed on the public works contract, and any other additional investigative information as may be required to clarify the audit. Reports will be submitted on all appropriate willful violations including intent to defraud and deliberate failure or refusal to comply with public works law. All reports will include a recommendation regarding the appropriateness of debarment. Principal areas of concern include, but are not limited to, the following:

#### A. Failure to Comply with Prevailing Wage Rate Requirements

Failure to comply with prevailing wage rate requirements (as set forth in the Labor Code and Awarding Body contracts) may be determined a willful violation whenever less than the stipulated basic hourly rate is paid to trades workers, or if overtime, holiday rates, fringe benefits, and/or employer payments are paid at a rate less than stipulated. The facts related to such willful violations may result in a determination that the contractor intended to defraud its employees of their wages.

### B. Falsification of Payroll Records, Misclassification of Work, and/or Failure to Accurately Report Hours of Work

Falsification of payroll records and failure to accurately report hours of work is characterized by deliberate underreporting of hours of work; underreporting the headcount; stating that the proper prevailing wage rate was paid when, in fact, it was not; clearly misclassifying the work performed by the worker; and any other deliberate and/or willful act which results in the falsification or inaccurate reporting of payroll records. Such violations are deemed to be willful violations committed with the intent to defraud.

#### C. Failure to Submit Certified Payroll Records

The contractors and subcontractors shall have 10 days upon notification of the LCP representative in which to comply with the requirement for submittal of weekly payroll records that are complete and accurate. Failure to provide certified payroll records as prescribed, will result in the withholding of contract payments pursuant to labor code §1771.5 (b)(5) and §16435 (d) of Title 8 of the California Code of Regulations and as further described in Section 6 (B) of this manual.

#### D. Failure to Make Employer Payments

Employer payments are defined as the amounts stipulated for fringe benefits or trust fund contributions and are determined to be part of the required prevailing wage rate. Failure to make employer payments or provide fringe benefits and/or make trust fund contributions in a timely manner is equivalent to payment of less than the stipulated wage rate and shall be reported to the Labor Commissioner, upon completion of an investigation and audit.

#### E. Failure to Pay the Correct Apprentice Rates and/or Misclassification of Workers as Apprentices

Failure to pay the correct apprentice rate or classifying a worker as an apprentice when not properly registered is equivalent to payment of less than the stipulated wage rate and shall be reported to the Labor Commissioner, as a willful violation, upon completion of an investigation and audit.

#### F. Taking or Receiving Portions of Wages of Workmen or Working Subcontractors as Felony

Every person, who individually or as a representative of the Awarding Body, or as a contractor or subcontractor doing public work, or agent or officer thereof, who takes, receives or conspires with another to take or receive, for his own use or the use of any other person any portion of the wages of any workman or working subcontractor, in connection with services rendered upon any public work is guilty of a felony.

#### **SECTION 6: ENFORCEMENT ACTION**

#### A. Duty of the Labor Compliance Program

Pursuant to California Code of Regulations §16434, Duties of Labor Compliance Program:

- (a) A Labor Compliance Program shall have a duty to the Director to enforce the requirements of Chapter 1 of Part 7 of Division 2 of the Labor Code and these regulations in a manner consistent with the practice of the Labor Commissioner. It is the practice of the Labor Commissioner to refer to the Director's ongoing advisory service of web-posted public works coverage determinations as a source of information and guidance in making enforcement decisions. It is also the practice of the Labor Commissioner to be represented by an attorney in prevailing wage hearings conducted pursuant to Labor Code Section 1742(b) and sections 17201-17270 of Title 8 of the California Code of Regulations.
- (b) Upon receipt of a written complaint alleging that a contractor or subcontractor has failed to pay prevailing wages as required by the Labor Code, the Labor Compliance Program shall do all of the following:
  - (1) Within 15 days after receipt of the complaint, send a written acknowledgment to the complaining party that the complaint has been received and identifying the name, address, and telephone number of the investigator assigned to the complaint;
  - (2) Within 15 days after receipt of the complaint, provide the affected contractor with the notice required under Labor Code section 1775(c) if the complaint is against a subcontractor;
  - (3) Notify the complaining party in writing of the resolution of the complaint within ten days after the complaint has been resolved by the Labor Compliance Program;
  - (4) Notify the complaining party in writing at least once every 30 days of the status of a complaint that has not been resolved by the Labor Compliance Program; and
  - (5) Notify the complaining party in writing at least once every 90 days of the status of a complaint that has been resolved by the Labor Compliance Program but remains under review or in litigation before another entity.

- (c) The duties of a Labor Compliance Program with respect to apprenticeship standards are as follows:
  - (1) Either the Awarding Body or the Labor Compliance Program acting on its behalf shall (A) inform contractors and subcontractors bidding public works about apprenticeship requirements, (B) send copies of awards and notices of discrepancies to the Division of Apprenticeship Standards as required under Section 1773.3 of the Labor Code, and (C) refer complaints and promptly report suspected violations of apprenticeship requirements to the Division of Apprenticeship Standards.
  - (2) The Labor Compliance Program shall be responsible for enforcing prevailing wage pay requirements for apprentices consistent with the practice of the Labor Commissioner, including:
    (A) that any contributions required pursuant to Labor Code Section 1777.5(m) are paid to the appropriate entity,(B) that apprentices are paid no less than the prevailing apprentice rate, (C) that workers listed and paid as apprentices on the certified payroll records are duly registered as apprentices with the Division of Apprenticeship Standards, and (D) requiring that the regular prevailing wage rate be paid (i) to any worker who is not a duly registered apprentice and (ii) for all hours in excess of the maximum ratio permitted under Labor Code Section 1777.5(g), as determined at the conclusion of the employing contractor or subcontractor's work on the public works contract.
- (d) For each public work project subject to a Labor Compliance Program's enforcement of prevailing wage requirements, a separate, written summary of labor compliance activities and relevant facts pertaining to that particular project shall be maintained. That summary shall demonstrate that reasonable and sufficient efforts have been made to enforce prevailing wage requirements consistent with the practice of the Labor Commissioner. Appendix C following this section provides a suggested format for tracking and monitoring enforcement activities. Compliance records for a project shall be retained until the later of (1) at least one year after the acceptance of the public work or five years after the cessation of all labor on a public work that has not been accepted, or (2) one year after a final decision or judgment in any litigation under Labor Code Section 1742. For purposes of this section, a written summary or report includes information maintained electronically, provided that the summary or report can be printed out in hard copy form or is in an electronic format that (1) can be transmitted by e-mail or compact disk and (2) would be acceptable for the filing of documents in a federal or state court of record within this state.
- (e) The Labor Commissioner may provide, sponsor, or endorse training on how to enforce prevailing wage requirements, including but not necessarily limited to the subjects of (1) ascertaining prevailing wage requirements and rates from the Division of Labor Statistics and Research, (2) monitoring and investigation under section 16432 above, (3) enforcement responsibilities under this section and sections 16435-16439 below, and (4) procedural requirements and responsibilities as an enforcing agency under Labor Code sections 1741-1743 and 1771.6 and sections 17201-17270 of Title 8 of the California Code of Regulations.

#### B. Withholding Contract Payments When Payroll Records are Delinquent or Inadequate

1. "Withhold" means to cease payments by the Awarding Body, or others who pay on its behalf, or agents, to the contractor. Where the violation is by a subcontractor, the contractor shall be notified of the nature of the violation and reference made to its rights under Labor Code § 1729. A release bond under Civil Code § 3196 may not be posted for the release of the funds being withheld for the violation of the prevailing wage law.

- 2. "Contracts" except as otherwise provided by agreement, means only contracts under a single master contract, including a design build contract or contracts entered into as stages of a single project, which may be the subject of withholding pursuant to Labor Code Sections 1720, 1720.2, 1720.3, 1720.4, 1771 and 1771.5;
  - a. "Delinquent payroll records" means those not submitted on the basis set forth in the Awarding Body's contract and or the LCP;
  - b. "Inadequate payroll records" is any one of the following:
    - 1. A record lacking the information required by Labor Code § 1776;
    - 2. A record which contains all of the required information but which is not certified, or is certified by someone who is not an agent of the contractor or subcontractor;
    - 3. A record remaining uncorrected for one payroll period, after a notice has been given to the contractor or subcontractor of inaccuracies detected by audit or record review; provided, however, prompt correction will stop any duty to withhold if such inaccuracies do not amount to 1 percent of the entire certified weekly payroll in dollar value and do not affect more than half the persons listed as workers employed on that certified weekly payroll, as defined in Labor Code § 1776 and § 16401 of Title 8 of the California Code of Regulations.
  - c. The withholding of contract payments when payroll records are delinquent or inadequate is required by Labor Code §1771.5 (b)(5), and it does not require the prior approval of the Labor Commissioner. The Awarding Body shall only withhold those payments due or estimated to be due to the contractor or subcontractor whose payroll records are delinquent or inadequate, plus any additional amount that the LCP has reasonable cause to believe may be needed to cover a back wage and penalty assessment against the contractor or subcontractor whose payroll records are delinquent or inadequate; provided that a contractor shall be required in turn to cease all payments to a subcontractor whose payroll records are delinquent or inadequate until the LCP provides notice that the subcontractor has cured the delinquency or deficiency.
  - d. When contract payments are withheld under this section, the LCP shall provide the contractor and subcontractor, if applicable, with immediate written notice that includes all of the following: (1) a statement that payments are being withheld due to delinquent or inadequate payroll records, and that identifies what records are missing or states why records that have been submitted are deemed inadequate; (2) specifies the amount being withheld; and (3) informs the contractor or subcontractor of the right to request an expedited hearing to review the withholding of contract payments under Labor Code Section 1742, limited to the issue of whether the records are delinquent or inadequate or the LCP has exceeded its authority under this section.
  - e. No contract payments shall be withheld solely on the basis of delinquent or inadequate payroll records after the required records have been produced.
  - f. In addition to withholding contract payments based on delinquent or inadequate payroll records, penalties shall be assessed under Labor Code Section 1776(h) for failure to timely comply with a written request for certified payroll records. The assessment of penalties under Labor Code Section 1776(h) does require the prior approval of the Labor Commissioner under section 16436 of the California Code of Regulations.

- C. Withholding Contract Payments When, After Investigation, It Is Established That Underpayment or Other Violation Has Occurred
- 1. "Withhold" and "contracts" have the same meaning set forth in sections 16435(a) and 16435(b) of these regulations.
- 2. Where the violation is by a subcontractor, the general contractor shall be notified of the nature of the violation and reference made to its rights under Labor Code Section 1729.
- 3. "Amount equal to the underpayment" is the total of the following determined by payroll review, audit, or admission of the contractor or subcontractor:
  - a. The difference between the amounts paid to workers and the correct General Prevailing Wage Rate of Per Diem Wages as defined in Labor Code §1773 and determined to be the prevailing rate due workers in such crafts, classifications or trade in which they were employed.
  - b. The difference between the amounts paid to workers and the correct amounts of employer payments, as defined in Labor Code §1773 .1 and determined to be part of the prevailing wage costs of contractors due for employment of workers in such craft, classification, or trade in which they were employed.
  - c. Estimated amounts of "illegal taking of wages"; and
  - d. Amounts of apprenticeship training contributions paid to neither the program sponsor's training trust nor the California Apprenticeship Council.

The withholding of contract payments when, after investigation, it is established that underpayment or other violations have occurred requires the prior approval of the Labor Commissioner under sections 16436 and 16437 of the California Code of Regulations.

- 4. Provisions relating to the penalties under Labor Code Sections 1775, 1776, 1777.7, and 1813:
  - a. Pursuant to Labor Code §1775, the contractor shall, as a penalty to the Awarding Body, forfeit not more than two hundred dollars (\$200.00) for each calendar day, or portion thereof, for each worker paid less than the prevailing wages.
  - b. Pursuant to Labor Code § 1776(h), the contractor shall, as a penalty to the Awarding Body, forfeit one hundred dollars (\$100) for each calendar day, or portion thereof, for each worker, until strict compliance is effectuated. The assessment of penalties under this section does require the prior approval of the Labor Commissioner under §16436 of Title 8 of the California Code of Regulations.
  - c. Pursuant to Labor Code § 1777.5, contractors and subcontractors are required to employ registered apprentices on public works projects. Each contractor and subcontractor shall keep an accurate payroll record relative to apprentices per §1776 of the Labor Code.
  - d. In situations involving overtime, the contractor shall, as an additional penalty to the Awarding Body forfeit twenty-five dollars (\$25) for each worker employed in the execution of the contract by the

contractor or by any subcontractor for each calendar day during which such worker is required or permitted to work more than 8 hours in any one calendar day and 40 hours in any one calendar week in violation of the provisions of §1813 of the Labor Code.

#### D. Forfeitures Requiring Approval by the Labor Commissioner

- 1. For the purposes of this section and §16437 below, "forfeitures" means the amount of wages, penalties and forfeitures assessed by the Labor Commissioner and proposed to be withheld pursuant to Labor Code §1771.6(a), and includes the following: (1) the difference between the prevailing wage rates and the amount paid to each worker for each calendar day or portion thereof for which each worker was paid less than the prevailing wage rate by the contractor; and (2) penalties assessed under Labor Code §1775, 1776 and 1813.
- 2. If the aggregate amount of forfeitures assessed as to a contractor or subcontractor is less than \$1,000.00, the forfeiture shall be deemed approved by the Labor Commissioner upon service and the Labor Commissioner's receipt of copies of the following: (1) The Notice of Withholding of Contract Payments authorized by Labor Code §1771.6(a); (2) an audit as defined is §16432(e) of the California Code of Regulations, and (3) a brief narrative identifying the Bid Advertisement Date of the contract for public work and summarizing the nature of the violation, the basis of the underpayment, and the factors considered in determining the assessment of penalties, if any, under Labor Code §1775.
- 3. For all other forfeitures, approval by the Labor Commissioner shall be requested and obtained in accordance with \$16437 of the California Code of Regulations.
- E. Determination of Amount of Forfeiture by the Labor Commissioner (Title 8 CCR §16437)
- 1. Where the Labor Compliance Program requests a determination of the amount of forfeiture, the request (included as an appendix to this manual) shall include a file or report to the Labor Commissioner which contains at least the information: specified in subparts (a) through (i) below.
  - a. Whether the public work has been accepted by the Awarding Body and whether a valid notice of completion has been filed, the dates if any when those occurred, and the amount of funds being held in retention by the Awarding Body;
  - b. Any other deadline which, if missed, would impede collection;
  - c. Evidence of violation in narrative form;
  - d. Evidence of violation obtained under \$16432 of the California Code of Regulations and a copy of the audit prepared in accordance with \$16432(e) setting forth the amount of unpaid wages and applicable penalties;
  - e. Evidence that before the forfeiture was sent to the Labor Commissioner (1) the contractor and subcontractor were given the opportunity to explain why there was no violation, or that any violation was caused by good faith mistake and promptly corrected when brought to the contractors or subcontractors attention, and (2) the contractor and subcontractor either did not do so or failed to convince the LCP of its position.

- f. Where the LCP seeks not only wages but also a penalty as part of the forfeiture, and the contractor or subcontractor has unsuccessfully contended that the cause of violation was a good faith mistake that was promptly corrected when brought to the contractors or subcontractors attention, a statement should accompany the proposal for a forfeiture with a recommended penalty amount, pursuant to Labor Code § 1775(a);
- g. Where the LCP seeks only wages or a penalty less than \$50 per day as part of the forfeiture because the contractor or subcontractor has successfully contended that the cause of violation was a good faith mistake that was promptly corrected when brought to the contractor or subcontractors attention, the file should include the evidence as to the contractor or subcontractors knowledge of his or her obligation, including the programs communication to the contractor or subcontractor of the obligation in the bid invitation, at the Pre-Job Conference agenda and records, and any other notice given as part of the contracting process. Included with the file should be a statement similar to that described in subsection (f) above and recommended penalty amounts, pursuant to Labor Code § 1775(a);
- h. The previous record of the contactor and subcontractor in meeting prevailing wage obligations; and
- i. Whether the Labor Compliance Program has been granted approval on only an interim or temporary basis under §16425 or 16426 of the California Code of Regulations or whether it has been granted extended approval under §16427 of the California Code of Regulations.
- 2. The file or report shall be served on the Labor Commissioner as soon as practicable after the violation has been discovered, and not less than 30 days before the final payment or, but in no event not less than 30 days before the expiration of the limitations period set forth in Labor Code §1742.
- 3. A copy of the recommended forfeiture and the file or report shall be served on the contractor and subcontractor at the same time as it is sent to the Labor Commissioner. The LCP may exclude from the documents served on the contractor and subcontractor copies of documents secured from the contractor during an audit, investigation, or meeting if those documents are clearly referenced in the file or report.
- 4. The Labor Commissioner shall affirm, reject, or modify the forfeiture in whole or in part as to the wages and penalties due.
- 5. The Labor Commissioner's determination of the forfeiture is effective on one of the two following dates:
  - a. For all programs other than those having extended authority under §16427 of the California Code of Regulations, on the date the Labor Commissioner serves by first class mail, on the Awarding Body's LCP, on the contractor and on the subcontractor, if any, an endorsed copy of the proposed forfeiture, or a newly drafted forfeiture statement which sets out the amount of the forfeiture approved. Service on the contractor and subcontractor is effective if made on the last address supplied by the contractor or subcontractor in the record.
  - b. For programs with extended authority under §16427 of the California Code of regulations, approval is effective 20 days after the requested forfeitures are served on the Labor Commissioner, unless the Labor Commissioner services a notice on the parties, within that time period, that this forfeiture request is subject to further review. For such programs, a notice that approval will follow such a procedure will be included in the transmittal of the forfeiture request to the contractor. If the Labor Commissioner

notifies the parties of a decision to undertake further review, the Labor Commissioner's final approval, modification or disapproval of the proposed forfeiture shall be served within 30 days of the date of the notice of further review.

#### F. Notice of Withholding

- 1. As a matter of enforcing this chapter in accordance with Section 1726 or 1771.5, The Awarding Body shall provide Notice of the Withholding of Contract Payments (included as an appendix to this manual) to the contractor and subcontractor, if applicable. The notice shall be in writing and shall describe the nature of the violation and the amount of wages, penalties, and forfeitures withheld. Service of the Notice shall be completed pursuant to Section 1013 of the Code of Civil Procedure by first-class and certified mail to the contractor and subcontractor, if applicable. The Notice shall advise the contractor and subcontractor, if applicable, of the procedure for obtaining review of the withholding of contract payments. The Awarding Body shall also serve a copy of the notice by certified mail to any bonding company issuing a bond that secures the payment of wages covered by the notice and to any surety on a bond, if their identities are known to the Awarding Body.
- 2. The withholding of contract payments in accordance with Section 1726 or 1771.5 shall be reviewable under Section 1742 in the same manner as if the Notice of the Withholding was a civil penalty order of the Labor Commissioner under this chapter. If review is requested, the Labor Commissioner may intervene to represent the awarding body.
- 3. Pending a final order, or the expiration of the time period for seeking review of the Notice of Withholding, the Awarding Body shall not disburse any contract payments withheld.
- 4. From the amount recovered, the wage claim shall be satisfied prior to the amount being applied to penalties. If insufficient money is recovered to pay each worker in full, the money shall be prorated among all workers.
- 5. Wages for workers who cannot be located shall be placed in the Industrial Relations Unpaid Wage Fund and held in trust for the workers pursuant to Section 96.7. Penalties shall be paid into the General Fund of the Awarding Body that has enforced this chapter pursuant to Section 1771.5.

#### G. Deposits of Penalties and Forfeitures Withheld

- 1. Where the involvement of the Labor Commissioner has been limited to a determination of the actual amount of penalty, forfeiture, or underpayment of wages and the matter has been resolved without Litigation by or against the Labor Commissioner, the Awarding Body shall deposit penalties and forfeitures into its general fund or fund of its choice.
- 2. Where collection of fines, penalties, or forfeitures results from Administrative proceedings or court action to which the Labor Commissioner and the Awarding Body are both parties, the fines, penalties, or forfeitures shall be divided between the General Funds of the State and the Awarding Body, as the court so deems.
- 3. All penalties recovered in administrative proceedings or court action brought by or against the Labor Commissioner and to which the Awarding Body's Labor Compliance Program is not a party, shall be deposited in the general fund of the State.

4. All wages and benefits which belong to an employee and are withheld or collected from a contractor or subcontractor, either by withholding or as a result of court action pursuant to Labor Code § 1775, and which have not been paid to the worker or irrevocably committed on the worker's behalf to a benefits fund, shall be deposited with the Labor Commissioner, who will deal with such wages and benefits in accordance with Labor Code §96.7.

#### H. Debarment Policy

It is the policy of the LCP that the Public Works Prevailing Wage requirements set forth in the California Labor Code, Section 1720-1861, be strictly enforced. In furtherance thereof, construction contractors and subcontractors found to be repeat violators of the California Labor Code shall be referred to the Labor Commissioner for debarment from bidding on or otherwise being awarded any public work contract, within the state of California, for the performance of construction and/or maintenance services for the period not to exceed three (3) years in duration. The duration of the debarment period shall depend upon the nature and severity of the labor code violations and any mitigating and/or aggravating factors, which may be present at the hearing conducted by the Labor Commissioner for such purpose.

### SECTION 7: REQUEST FOR REVIEW OF A LABOR COMPLIANCE PROGRAM ENFORCEMENT ACTION / SETTLEMENT AUTHORITY

- 1. After 60 days following the service of a civil wage and penalty assessment under Section 1741 or a notice of withholding under subdivision (a) of Section 1771.6, the affected contractor, subcontractor, and surety on a bond or bonds issued to secure the payment of wages covered by the assessment or notice shall be liable for liquidated damages in an amount equal to the wages, or portion thereof, that still remain unpaid. If the assessment or notice subsequently is overturned or modified after administrative or judicial review, liquidated damages shall be payable only on the wages found to be due and unpaid. Additionally, if the contractor or subcontractor demonstrates to the satisfaction of the director that he or she had substantial grounds for appealing the assessment or notice with respect to a portion of the unpaid wages covered by the assessment or notice, the director may exercise his or her discretion to waive payment of the liquidated damages with respect to that portion of the unpaid wages. Any liquidated damages shall be distributed to the employee along with the unpaid wages. Section 203.5 shall not apply to claims for prevailing wages under this chapter. (b) Notwithstanding subdivision (a), there shall be no liability for liquidated damages if the full amount of the assessment or notice, including penalties, has been deposited with the Department of Industrial Relations, within 60 days following service of the assessment or notice, for the Department to hold in escrow pending administrative and judicial review. The department shall release such funds, plus any interest earned, at the conclusion of all administrative and judicial review to the persons and entities who are found to be entitled to such funds.
- 2. A contractor or subcontractor may request a settlement meeting pursuant to Labor Code §1742.1(b) and may request review of a LCP enforcement action in accordance with Labor Code §1771.6(b) and 1742 and the regulations found at §17201-17270 of Title 8 of the California Code of Regulations. The LCP shall have the rights and responsibilities of the enforcing agency (as defined in § 17202(f) of Title 8 of the California Code of Regulations, in responding to such a Request For Review, including but not limited to the obligations to serve notices, transmit the Request for Review to the hearing officer, and provide an opportunity to review evidence in a timely manner, to participate through counsel in all hearing

procedures, and to meet the burden of establishing prima fascia support for the Notice of Withholding of Contract Payments.

- 3. If a contractor or a subcontractor seeks review of a LCP enforcement action, the Labor Commissioner may intervene to represent the Awarding Body, or to enforce relevant provisions of the Labor Code consistent with the practices of the Labor Commissioner, or both.
- 4. Except in cases where the Labor Commissioner has intervened pursuant to section (B) above, the LCP shall have the authority to prosecute, settle, or seek the dismissal of any Notice of Withholding of Contract Payment issued pursuant to Labor Code §1771.6 and any review proceeding under Labor Code §1742, without any further need for approval by the Labor Commissioner. Whenever a LCP settles in whole or in part or seeks and obtains the dismissal of a Notice of Withholding of Contract Payments or a review proceeding under Labor Code §1742, the LCP shall document the reasons for the settlement or request for dismissal and shall make that document available to the Labor Commissioner upon request.
- 5. For each public work project subject to a LCP's enforcement of prevailing wage requirements, a separate, written summary of labor compliance activities and relevant facts pertaining to that particular project shall be maintained. That summary shall demonstrate that reasonable and sufficient efforts have been made to enforce prevailing wage requirements consistent with the practice of the Labor Commissioner. Appendix C following this section provides a suggested format for tracking and monitoring enforcement activities. Compliance records for a project shall be retained until the later of (1) at least one year after the acceptance of the public work or five years after the cessation of all labor on a public work that has not been accepted, or (2) one year after a final decision or judgment in any litigation under Labor Code Section 1742. For purposes of this section, a written summary or report includes information maintained electronically, provided that the summary or report can be printed out in hard copy form or is in an electronic format that (1) can be transmitted by e-mail or compact disk and (2) would be acceptable for the filing of documents in a federal or state court of record within this state.
- 6. The Labor Commissioner may provide, sponsor, or endorse training on how to enforce prevailing wage requirements, including but not necessarily limited to the subjects of (1) ascertaining prevailing wage requirements and rates from the Division of Labor Statistics and Research, (2) monitoring and investigation under section 16432 above, (3) enforcement responsibilities under this section and sections 16435-16439 below, and (4) procedural requirements and responsibilities as an enforcing agency under Labor Code sections 1741-1743 and 1771.6 and sections 17201-17270 of Title 8 of the California Code of Regulations.

#### **SECTION 8: PRIORITY DISTRIBUTION OF FORFEITED SUMS**

#### A. Withholding of Forfeited Sums

 Before making payments to the contractor of money due under a contract for public work, the Awarding Body shall withhold and retain there from all amounts required to satisfy any civil wage and penalty assessment issued by the Labor Commissioner. The amounts required to satisfy a civil wage and penalty assessment shall not be disbursed by the Awarding Body until receipt of a final order that is no longer subject to judicial review.

#### B. Disposition of Forfeited Sums

- 1. The prevailing wage recovery process of this LCP is in accordance with Labor Code § 1775, which provides that out of any funds withheld, recovered, or both, there shall first be paid the amount due each worker notwithstanding the filing of any Stop Notice by any person pursuant to Civil Code § 3179, et seq. Therefore, all workers employed on a public works project who are paid less than the prevailing wage rate shall have priority over all Stop Notices filed against the contractor.
- 2. In the event that there are insufficient funds available in the contractor's account to pay the total amounts due, the unpaid prevailing wages shall have priority and must, therefore, be paid first, in accordance with Labor Code § 1775. Furthermore, if insufficient funds are withheld, recovered, or both, to pay each underpaid worker in full, the money shall be prorated among all said underpaid workers; and all penalties shall be deposited in the General Fund of the Awarding Body.

#### **SECTION 9: ANNUAL REPORTS**

Per section 16431 of the California Code of Regulations, the LCP shall submit to the Director of the DIR an annual report on the operation of its LCP no later than August 31 of each year. The reporting period will cover a 12 month period from July 1 of the preceding calendar year and will end on June 30 of the year that the annual report is due. The Awarding Body's annual report shall be made on form LCP-AR1, which is included herein under Attachment G.

Information in the annual report shall be reported in sufficient detail to afford a basis for evaluating the scope and level of enforcement activity of the LCP. An annual report shall also include such additional information as the LCP may be required to report as a condition of its approval.

Pursuant to California Code of Regulations §16430, the Awarding Body shall file a Statement of Economic Interest (FPPC Form 700) along with its Annual Report; specifically:

16430(a) An Awarding Body that operates either its own labor compliance program or that contracts with a third party to operate all or part of its labor compliance program shall determine and designate those employees and consultants of the program who participate in making governmental decisions for the Awarding Body within the meaning of Title 2, California Code of Regulations, sections 18700 - 18702.4. Those designated employees and consultants shall be required to file Statements of Economic Interest (FPPC Form 700) and to comply with other applicable requirements of the Political Reform Act (commencing with Section 87100 of the Government Code) in connection with work performed on behalf of the Awarding Body. 16430(b): Designated employees and consultants who operate or are employed by a third party labor compliance program shall file their Statements of Economic Interest (FPPC Form 700) with the filing officer of each Awarding Body with which the third party program contracts, unless the Department of Industrial Relations or the Fair Political Practices Commission specifies a different or alternative filing location.

#### **SECTION 10: OUTREACH ACTIVITIES**

To ensure the successful implementation of this Labor Compliance Program, there shall be several outreach activities initiated and maintained. The LCP Administrator shall be responsible for communication and outreach activities relative to public information on the Labor Compliance Program:

- 1. Regular presentations to contractors at all job walk meetings (pre-bid conferences) and job start meetings (pre-job conferences);
- 2. Ongoing communication via correspondence and with workers at job sites when review of the CPR's reveals the possibility of prevailing wage violations.
- 3. Periodic meetings with contractor and labor organizations, prime contractors and subcontractors or work preservation volunteers interested in public works contracting.

#### **ATTACHMENTS**

The following section contains the attachments applicable to the Awarding Body's Labor Compliance Program

## ATTACHMENT A CHECKLIST OF LABOR LAW REQUIREMENTS

### ATTACHMENT A - CHECKLIST OF LABOR LAW REQUIREMENTS FOR REVIEW AT PER-JOB CONFERENCE

(In accordance with CCR § 16421)

The federal and state labor law requirements applicable to the contract are composed of, but not limited to, the following:

#### 1. Payment of Prevailing Wage Rates

The award of a public works contract requires that all workers employed on the project be paid not less than the specified general prevailing wage rates by the contractor and its subcontractors, unless subject to exemption per Labor Code § 1771.5. Should a contract exceed exemption amounts, the contractor and its subcontractors are required to pay not less than the specified general prevailing wage rates.

The contractor is responsible for obtaining and complying with all applicable general prevailing wage rates for trades workers and any rate changes, which may occur during the term of the contract. Prevailing wage rates and rate changes are to be posted at the job site for workers to view.

#### 2. Apprentices

It is the duty of the contractor and subcontractor to employ registered apprentices on public works projects per Labor Code § 1777.5.

#### 3. Penalties

Penalties, included forfeitures, and debarment, shall be imposed for contractor/subcontractor failure to pay prevailing wages (for nonexempt projects), failure to maintain and submit accurate certified payroll records upon request, failure to employ apprentices, and for failure to pay employees for all hours worked at the correct prevailing wage rate, in accordance with Labor Code §§ 1775, 1776, 1777.7, and 1813.

#### 4. Certified Payroll Records

Per Labor Code § 1776, contractors and subcontractors are required to keep accurate payroll records which reflect the name, address, social security number, and work classification of each employee; the straight time and overtime hours worked each day and each week; the fringe benefits; and the actual per diem wages paid to each journeyperson, apprentice, worker, or other employee hired in connection with a public works project. Employee payroll records shall be certified and shall be made available for inspection at all reasonable hours at the principal office of the contractor/subcontractor, or shall be furnished to any employee, or to his or her authorized representative on request.

Contractors and subcontractors shall maintain their certified payrolls on a weekly basis and shall submit said payrolls to the Labor Compliance office on a weekly basis. In the event that there has been no work performed during a given week, the Certified Payroll Record shall be annotated "No Work" for that week and the final payroll for each contractor and subcontractor shall be identified in bold markings as "Final Project Payroll". Pursuant to SB854, all contractors and subcontractors on most public works projects are required to submit certified payroll records (CPRs) to the Labor Commissioner using DIR's electronic certified payroll reporting system unless exempted under limited categories.

#### 5. Nondiscrimination in Employment

Prohibitions against employment discrimination are contained in Labor Code Sections 1735 and 1777.6; the Government Code; the Public Contracts Code; and Title VII of the Civil Rights Act of 1964, as amended. All contractors and subcontractors are required to implement equal employment opportunity practices for women and ethnic groups as delineated below:

#### a. Equal Employment Poster

The equal employment poster shall be posted at the job site in a conspicuous place visible to employees and employment applicants for the duration of the project.

- b. The contractor and each subcontractor shall maintain accurate records of employment information as required by the Monthly Employment Utilization Report. This report shall specify the ethnicity and gender for each employee in a craft, trade, or classification.
- c. Further, efforts should be made to employ apprentices on public works contracts per Labor Code §1777.5 efforts to employ apprentices should also be documented.

#### 6. Kickback Prohibited

Per Labor Code § 1778, contractors and subcontractors are prohibited from accepting, taking wages illegally, or extracting "kickback" from employee wages;

#### 7. Acceptance of Fees Prohibited

Contractors and subcontractors are prohibited from exacting any type of fee for registering individuals for public work (Labor Code § 1779); or for filing work orders on public works contracts (Labor Code § 1780).

#### 8. Listing of Subcontractors

Contractors are required to list all subcontractors hired to perform work on a public works project when that work is equivalent to more than one-half of one percent of the total effort (Government Code § 4100, et seq.);

#### 9. Proper Licensing

No contractor or subcontractor may work on a public works project unless registered with DIR. Contractors and subcontractors are required to be properly licensed. Penalties will be imposed for employing workers while unlicensed (Labor Code § 1021 and Business and Professions Code § 7000, et seq. under California Contractors License Law);

#### 10. Unfair Competition Prohibited

Contractors and subcontractors are prohibited from engaging in unfair competition (Business and Professions Code §§ 17200-17208);

#### 11. Workers' Compensation Insurance

All contractors and subcontractors are required to be insured against liability for workers' compensation, or to undertake self-insurance in accordance with the provisions of Labor Code § 3700 (Labor Code § 1861);

#### 12. OSHA

Contractors and subcontractors are required to comply with the Occupational, Safety and Health laws and regulations applicable to the particular public works project; and

#### 13. <u>Undocumented Workers</u>

The Federal prohibition against hiring undocumented workers, and the requirement to secure proof of eligibility/citizenship from all workers.

#### 14. Itemized Wage Statements

Every employer shall, semimonthly or at the time of each payment of wages, furnish each of his or her employees, either as a detachable part of the check, draft or voucher paying the employee's wages, or separately when wages are paid by personal check or cash, an accurate itemized statement as per \$226 of the state labor code.

I acknowledge that I have been informed and am aware of the foregoing requirements and that I am authorized to make this certification on behalf of contractor named below:

For the Contractor:	For the Awarding Body's Labor Compliance Administrator (LCA)	
Name of Contractor	Name of Awarding Body's LCA	
Name of Contractor's Representative	Signature	
Signature // Date	Date	

# ATTACHMENT B COMPLIANCE MONITORING & AUDIT RECORD WORKSHEETS

#### ATTACHMENT B - COMPLIANCE MONITORING & AUDIT RECORD WORKSHEETS

Audit Record Worksheets [8 Cal. Code Reg. §16432]

- Public Works Investigation Worksheet
- Public Works Audit Worksheet
- Prevailing Wage Determination Summary
- Suggested Single Project Labor Compliance Review and Enforcement Report Form [Appendix C following 8 CCR §16434]

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Summary

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# WAGE DETERMINATION INFORMATION

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#### Suggested Single Project Labor Compliance Review and Enforcement Report Form

[Appendix C following 8 CCR §16434]

Aw	varding Body:	
Pro	oject Name:	
Na	me of Approved Labor Compliance Progra	am:
Bio	d Advertisement Date:	
Ac	cceptance Date:	
No	otice of Completion Recordation Date:	
	Summary of Lab	por Compliance Activities
1.	Contract Documents Containing Prevail	ing Wage Requirements (Identify)
2.	Prejob Conference(s) Attach list(s) of	attendees and dates
3.	Manner of Notification for each project	,
	<u> </u>	
4.	Certified Payroll Record Review	
	a. CPRs Received From:	
	Contractor/Subcontractor	For weeks ending ("w/e") through w/e
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Contractor/Subcontractor	Employer Payments	Obtained (Yes/No)
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c. Contributions to Californ	ia Apprenticeship Council or	Other Approved Apprenticeship Prog
	Recipients of	Written confirmation
c. Contributions to Californ  Contractor/Subcontractor		
	Recipients of	Written confirmation

Contractor/Subcontractor	Additional amounts Paid to Workers	Additional Training Fund	Expla- nation
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# ATTACHMENT C REQUEST FOR APPROVAL OF FORFEITURE

#### ATTACHMENT C - REQUEST FOR APPROVAL OF FORFEITURE

1. AWARDING BODY / THIRD PARTY LCP: Name and Contact Information for Awarding Body: **Date of Request:** Riverside County Flood Control and Water **Conservation District** c/o Claudio Padres, Design/Construction Div. Chief 1995 Market Street LCP Approval Status (specify if either Riverside, CA 92501 interim or temporary or if LCP has extended authority): 2. **PROJECT INFORMATION:** Project Name: Contract Number: **Project Location:** Bid Advertisement Dates: Estimated Date Project is to be completed: Acceptance Date of Project by the Awarding Notice of Completion/Date Recorded with County Body: Recorder: Other Relevant Deadline (specify): Amount being held in Retention: 3. **CONTRACTOR INFORMATION:** Name and address of Affected Contractor: Name and address of Affected Subcontractor: General Description of Scope of Work of the Entire Project: General Description of Scope of Work covered in the proposed Forfeiture (describe and attach relevant

portions of contract or subcontract):

#### 4. <u>LABOR COMPLIANCE PROGRAM INVESTIGATION AND FINDINGS:</u>

Total Amount of Reques	st for Notice of With	holding of Contract Payr	nents:
Wages Due:	Training Funds Due:	Total Penalties Due:	Potential Liquidated Damages [Wages + Training Funds]:
LC 1775 Penalties Due:	LC 1813 Penalties Due:	LC 1776 Penalties Due:	Other:

[Provide narrative summaries covering the following]:

- A. Statement of Issues.
- B. Investigative Report (detailed narrative including but not limited to how the investigation was conducted including worker declarations, reviewing certified payroll records, verification of employer payment contributions, etc.).
- C. Audit Report (detailed explanation of how audit was completed addressing each of the issues above).
- D. Affected contractor and subcontractor information (how affected contractor and subcontractor were informed of potential violations; summary of their response with respect to violations and penalty issues; and any other information considered in determining recommended penalties).
- E. Recommended penalties under Labor Code Section 1775(a) and basis for recommendation, including how factors in subsection (a)(2) of Section 1775 were applied to arrive at the recommended amount(s).

#### **ATTACHMENTS**

- 1. Audit Summary (Appendix B)
- 2. 1st Bid Advertisement Publication
- 3. Notice of Completion
- 4. Scope of Work
- 5. Complaint form(s) and Declarations, if any

Send the Request and all Attachments to:

Division of Labor Standards Enforcement Bureau of Field Enforcement Attn.: Regional Manager 300 Oceangate Blvd., No. 850 Long Beach, CA 90802

COPIES OF THIS REQUEST, INCLUDING ALL ATTACHMENTS, SHALL BE SERVED ON THE AFFECTED CONTRACTOR AND AFFECTED SUBCONTRACTOR AT THE SAME TIME THAT IT IS SENT TO THE DIVISION OF LABOR STANDARDS ENFORCEMENT.

#### LABOR COMPLIANCE PROGRAM

Riverside County Flood Control and Water Conservation District Review Office - Notice of Withholding of Contract Payments c/o Claudio Padres, Design & Construction Division Chief 1995 Market Street

Riverside, CA 92501 Phone: (951) 955-8170

Fax: (951) 955-4532



Date:

In Reply Refer to Case No.:

#### Notice of Opportunity to Review Evidence Pursuant to Labor Code Section 1742(b)

		<del></del>	
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		received your <b>Request for Review</b> , datedntract Payments issued by the Labor Complia	

evidence to be utilized by the Labor Compliance Program at the hearing on the Request for Review, and the procedures for reviewing such evidence.

Rule 17224 of the Prevailing Wage Hearing Regulations provides as follows:

(a) Within ten (10) days following its receipt of a Request for Review, the Enforcing Agency shall also notify the affected contractor or subcontractor of its opportunity and the procedures for reviewing evidence to be utilized by the Enforcing Agency at the hearing of the Request for Review.

- (b) An Enforcing Agency shall be deemed to have provided the opportunity to review evidence required by this Rule if it (1) gives the affected contractor or subcontractor the option at said party's own expense to either (i) obtain copies of all such evidence through a commercial copying service or (ii) inspect and copy such evidence at the office of the Enforcing Agency during normal business hours; or if (2) the Enforcing Agency at its own expense forwards copies of all such evidence to the affected contractor or subcontractor.
- (c) The evidence required to be provided under this Rule shall include the identity of witnesses whose testimony the Enforcing Agency intends to present, either in person at the hearing or by declaration or affidavit. This provision shall not be construed as requiring the Enforcing Agency to prepare or provide any separate listing of witnesses whose identities are disclosed within the written materials made available under subpart (a).
- (d) The Enforcing Agency shall make evidence available for review as specified in subparts (a) through (c) within 20 days of its receipt of the Request for Review; provided that, this deadline may be extended by written request or agreement of the affected contractor or subcontractor. The Enforcing Agency's failure to make evidence available for review as required by Labor Code section 1742(b) and this Rule, shall preclude the enforcing agency from introducing such evidence in proceedings before the Hearing officer or the Director.
- (e) This Rule shall not preclude the Enforcing Agency from relying upon or presenting any evidence first obtained after the initial disclosure of evidence under subparts (a) through (d), provided that, such evidence is promptly disclosed to the affected contractor or subcontractor. This Rule also shall not preclude the Enforcing Agency from presenting previously undisclosed evidence to rebut new or collateral claims raised by another party in the proceeding.

In accordance with the above Rule, please be advised that the Labor Compliance Program's procedure for you to exercise your opportunity to review evidence is as follows:

#### Within five calendar days of the date of this notice, please transmit the attached Request to Review Evidence to the following address:

Riverside County Flood Control and Water Conservation District c/o Claudio Padres, Design & Construction Division Chief 1995 Market Street Riverside, CA 92501

Phone: (951) 955-8170 Fax: (951) 955-4532

#### **Request to Review Evidence**

To:	
From:	
	Riverside County Flood Control and Water Conservation District c/o Claudio Padres, Design & Construction Division Chief 1995 Market Street Riverside, CA 92501 Phone: (951) 955-8170 Fax: (951) 955-4532
Regard	ding Notice of Withholding of Contract Payments Dated
Our C	ase No.:
The ur	ndersigned hereby requests an opportunity to review evidence to be utilized by bor Compliance Program at the hearing on the Request for Review.
Phone	No.:
Fax No	0.:

## ATTACHMENT D NOTICE OF WITHHOLDING OF CONTRACT PAYMENTS

Labor Compliance Program

Riverside County Flood Control and Water Conservation District c/o Claudio Padres, Design & Construction Division Chief 1995 Market Street

Riverside, CA 92501 Phone: (951) 955-8170



Date:

In Reply Refer to Case No.:

#### **ATTACHMENT D - Notice of Withholding of Contract Payments**

Awarding Body	Work Performed in County of
Project Name	Project No.
Prime Contractor	
Subcontractor	
contract for the above-named public wor  (Labor Com  Labor Code have been committed by the	rayment of wages to workers employed in the execution of the eks project, the Labor Compliance Program for
The nature of the violations of the Labor	Code and the basis for the assessment are as follows:
The Labor Compliance Program ha	as determined that the total amount of wages due is:
The Labor Compliance Program has det Code sections 1775 and 1813 is: \$	termined that the total amount of penalties assessed under Labor
The Labor Compliance Program has detesection 1776 is: \$	ermined that the amount of penalties assessed under Labor Code
LABOR COMPLIANCE PROGRAM	
By:	·

#### Notice of Right to Obtain Review - Formal Hearing

In accordance with Labor Code sections 1742 and 1771.6, an affected contractor or subcontractor may obtain review of this Notice of Withholding of Contract Payments by transmitting a written request to the office of the Labor Compliance Program that appears below within 60 days after service of the notice. To obtain a hearing, a written Request for Review must be transmitted to the following address:

Labor Compliance Program
Riverside County Flood Control and Water Conservation District
Review Office-Notice of Withholding of Contract Payments
c/o Claudio Padres, Design & Construction Division Chief
1995 Market Street
Riverside, CA 92501

A Request for Review either shall clearly identify the Notice of Withholding of Contract Payments from which review is sought, including the date of the notice, or it shall include a copy of the notice as an attachment, and shall also set forth the basis upon which the notice is being contested. In accordance with Labor Code section 1742, the contractor or subcontractor shall be provided an opportunity to review evidence to be utilized by the Labor Compliance Program at the hearing within 20 days of the Labor Compliance Program's receipt of the written Request for Review.

Failure by a contractor or subcontractor to submit a timely Request for Review will result in a final order which shall be binding on the contractor and subcontractor, and which shall also be binding, with respect to the amount due, on a bonding company issuing a bond that secures the payment of wages and a surety on a bond. Labor Code section 1743.

In accordance with Labor Code section 1742(d), a certified copy of a final order may be filed by the Labor Commissioner in the office of the clerk of the superior court in any county in which the affected contractor or subcontractor has property or has or had a place of business. The clerk, immediately upon the filing, shall enter judgment for the State against the person assessed in the amount shown on the certified order.

(continued on next page)

#### **Opportunity for Settlement Meeting**

In accordance with Labor Code Section 1742.1 (b), the Labor Compliance Program shall, upon receipt of a request from the affected contractor or subcontractor within 30 days following the service of this Notice of Withholding of Contract Payments, afford the contractor or subcontractor the opportunity to meet with the Labor Compliance Program's designee to attempt to settle a dispute regarding the notice. The settlement meeting may be held in person or by telephone and shall take place before the expiration of the 60-day period for seeking a hearing as set forth above under the heading Notice of Right to Obtain Review. No evidence of anything said or any admission made for the purpose of, in the course of, or pursuant to, the settlement meeting is admissible or subject to discovery in any administrative or civil proceeding. No writing prepared for the purpose of, in the course of, or pursuant to, the settlement meeting, other than a final settlement agreement, is admissible or subject to discovery in any administrative or civil proceeding. This opportunity to timely request an informal settlement meeting is in addition to the right to obtain a formal hearing, and a settlement meeting may be requested even if a written Request for Review has already been made. Requesting a settlement meeting, however, does not extend the 60-day period during which a formal hearing may be requested.

A written request to meet with the Labor Compliance Program's designee to attempt to settle a dispute regarding this notice must be transmitted to the contact named below at the following address:

Riverside County Flood Control and Water Conservation District c/o Claudio Padres, Design & Construction Division Chief 1995 Market Street
Riverside, CA 92501

#### **Liquidated Damages**

In accordance with Labor Code section 1742.1, after 60 days following the service of this Notice of Withholding of Contract Payments, the affected contractor, subcontractor, and surety on a bond or bonds issued to secure the payment of wages covered by the notice shall be liable for liquidated damages in an amount equal to the wages, or portion thereof that still remain unpaid. If the notice subsequently is overturned or modified after administrative or judicial review, liquidated damages shall be payable only on the wages found to be due and unpaid. If the contractor or subcontractor demonstrates to the satisfaction of the Director of the Department of Industrial Relations that he or she had substantial grounds for believing the assessment or notice to be an error, the Director shall waive payment of the liquidated damages.

Attach:

The Amount of Liquidated Damages Available Under this Notice is \$\_\_\_\_\_\_.

Prime Contractor
Subcontractor
Surety(s) on Bond
Audit Summary
Proof of Service

Distribution:

# ATTACHMENT E NOTICE OF TEMPORARY WITHHOLDING OF CONTRACT PAYMENTS DUE TO DELINQUENT OR INADEQUATE PAYROLL RECORDS (8 CCR §16435)

Riverside County Flood Control and Water Conservation District c/o Claudio Padres, Design & Construction Division Chief 1995 Market Street

Riverside, CA 92501 Phone: (951) 955-8170 Fax: (951) 955-4532



Date:

Case or Contract No.:

### ATTACHMENT E - NOTICE OF TEMPORARY WITHHOLDING OF CONTRACT PAYMENTS DUE TO DELINQUENT OR INADEQUATE PAYROLL RECORDS (8 CCR §16435)

Awa	varding Body:	Work performed in County of:
Proj	ject Name and Number (if any):	
Prim	me Contractor:	
Subo	ocontractor:	
Pursi due t	suant to Labor Code §1771.5(b)(5) and to delinquent or inadequate payroll reco	d 8 CCR §16435, contract payments are being withheld ords.
Cont	stractor or subcontractor whose payroll	records are delinquent or inadequate:
	The following payroll records are de-	elinquent (specify weeks and due dates):
	The fellowing and the second	
u	deemed inadequate under 8 CCR §1	nadequate (specify weeks and ways in which records are 16435(d)):
Estin pursı	mated amount of contract payments dusuant to this Notice:	ue to contractor or subcontractor that are being withheld
See p	page 2 for additional information, in	cluding appeal rights.
Labo	or Compliance Officer	<del></del>

**Prime Contractor Obligations**: If contract payments are being withheld due to the delinquency or inadequacy of your subcontractor's payroll records, you are required to cease all payments to that subcontractor until the Labor Compliance Program provides notice that the subcontractor has cured the delinquency or deficiency.

#### Notice of Right to Obtain Review - Expedited Hearing

An affected contractor or subcontractor may request review an expedited hearing to review this Notice of Withholding of Contract Payments under Labor Code §1742. The only issue in any such review proceeding is whether the specified payroll records are in fact delinquent or inadequate within the meaning of 8 CCR §16435 or whether the Labor Compliance Program has exceeded its authority under 8 CCR §16435. To obtain an expedited hearing, a written request must be transmitted to the both the Labor Compliance Program and to the Lead Hearing Officer for the Director of the Department of Industrial Relations, as follows:

Riverside County Flood Control and Water Conservation District c/o Claudio Padres, Design & Construction Division Chief 1995 Market Street Riverside, CA 92501 Phone: (951) 955-8170

Fax: (951) 955-4532

Office of the Director – Legal Unit Attention: Lead Hearing Officer Expedited Hearing Request Fax to: (415) 703-4277

The request for expedited hearing should specify the basis for challenging this Notice and include a copy of this Notice as an attachment. The request should also identify and provide contact information for the person who will represent the contractor or subcontractor at the hearing.

Important Additional Information: This is a Notice of Temporary Withholding of Contract Payments for Delinquent or Inadequate Payroll Records only. This is not a determination of liability for wages or penalties under Labor Code §§1775 and 1776 or any other statute. Contract payments cannot continue to be withheld pursuant to this notice, once the required records have been produced. However, the contractor and subcontractor may still be subject to the assessment of back wages and penalties and the withholding of contract payments if, upon investigation, a determination is made that the contractor or subcontractor violated the public works requirements of the Labor Code.

This Notice only addresses rights and responsibilities under state law. Awarding bodies, labor compliance programs, and contractors may have other rights or responsibilities under federal or local law, where applicable, and may also have additional rights or remedies under the public works contract.

#### §16435. Withholding Contract Payments When Payroll Records are Delinquent or Inadequate.

- (a) "Withhold" means to cease payments by the Awarding Body, or others who pay on its behalf, or agents, to the general contractor. Where the violation is by a subcontractor, the general contractor shall be notified of the nature of the violation and reference made to its rights under Labor Code Section 1729.
- (b) "Contracts." Except as otherwise provided by agreement, only contracts under a single master contract, including a Design-Build contract, or contracts entered into as stages of a single project, may be the subject of withholding.
- (c) "Delinquent payroll records" means those not submitted on the date set in the contract.
- (d) "Inadequate payroll records" are any one of the following:
- (1) A record lacking any of the information required by Labor Code Section 1776;
- (2) A record which contains all of the required information but is not certified, or is certified by someone who is not an agent of the contractor or subcontractor;
- (3) A record remaining uncorrected for one payroll period after the Labor Compliance Program has given the contractor or subcontractor notice of inaccuracies detected by audit or record review. However, prompt correction will stop any duty to withhold if such inaccuracies do not amount to one (1) percent of the entire Certified Weekly Payroll in dollar value and do not affect more than half the persons listed as workers employed on that Certified Weekly Payroll, as defined in Labor Code Section 1776 and section 16401 of Title 8 of the California Code of Regulations.
- (e) The withholding of contract payments when payroll records are delinquent or inadequate is required by Labor Code Section 1771.5(b)(5), and it does not require the prior approval of the Labor Commissioner. The Awarding Body shall only withhold those payments due or estimated to be due to the contractor or subcontractor whose payroll records are delinquent or inadequate, plus any additional amount that the Labor Compliance Program has reasonable cause to believe may be needed to cover a back wage and penalty assessment against the contractor or subcontractor whose payroll records are delinquent or inadequate; provided that a contractor shall be required in turn to cease all payments to a subcontractor whose payroll records are delinquent or inadequate until the Labor Compliance Program provides notice that the subcontractor has cured the delinquency or deficiency.
- (f) When contract payments are withheld under this section, the Labor Compliance Program shall provide the contractor and subcontractor, if applicable, with immediate written notice that includes all of the following: (1) a statement that payments are being withheld due to delinquent or inadequate payroll records, and that identifies what records are missing or states why records that have been submitted are deemed inadequate; (2) specifies the amount being withheld; and (3) informs the contractor or subcontractor of the right to request an expedited hearing to review the withholding of contract payments under Labor Code Section 1742, limited to the issue of whether the records are delinquent or inadequate or the Labor Compliance Program has exceeded its authority under this section.
- (g) No contract payments shall be withheld solely on the basis of delinquent or inadequate payroll records after the required records have been produced.
- (h) In addition to withholding contract payments based on delinquent or inadequate payroll records, penalties shall be assessed under Labor Code Section 1776(h) for failure to timely comply with a written request for certified payroll records. The assessment of penalties under Labor Code Section 1776(h) does require the prior approval of the Labor Commissioner under section 16436 of these regulations.

#### LABOR COMPLIANCE PROGRAM

Riverside County Flood Control and Water Conservation District Review Office - Notice of Withholding of Contract Payments c/o Claudio Padres, Design & Construction Division Chief 1995 Market Street Riverside, CA 92501

Phone: (951) 955-8170 Fax: (951) 955-4532

Date:



In Reply Refer to Case No.:

#### **Notice of Transmittal**

To: Department of Industrial Relations Office of the Director-Legal Unit Attention: Lead Hearing Officer P. O. Box 420603 San Francisco, CA 94142-0603

Enclosed herewith please find a Request for Review, dated, and received by this office on	, postmarked
Also enclosed please find the following:	
Copy of Notice of Withholding of Contract Payments Copy of Audit Summary	

#### LABOR COMPLIANCE PROGRAM Riverside County Flood Control and Water Conservation District

Ву:\_\_\_\_\_

Subcontractor Bonding Company

Prime Contractor

cc:

Please be advised that the Request for Review identified above has been received and transmitted to the address indicated. Please be further advised that the governing procedures applicable to these hearings are set forth at Title 8, California Code of Regulations sections 17201-17270. These hearings are **not** governed by Chapter 5 of the Government Code, commencing with section 11500.

# ATTACHMENT F CERTIFIED PAYROLL RECORD (CPR) TEMPLATE

#### ATTACHMENT F - CERTIFID PAYROLL RECORD (CPR) TEMPLATE

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#### STATEMENT OF COMPLIANCE

			igned, am the	
	Print Name		Position in Business	
with the autho	ority to act for	and on behalf of		
	•		Name of Business/Contractor	_
20subm depict the pay (1)	roll record(s)  That this en performed o performed.	nd consisting of pages are the of # of Pages of the actual disbursements by way of ployer has complied with the required in this public works project, and that the	on the day of, 20 and ending on day of, riginals or true, full and correct copies of the originals which  f cash, check or whatever form to the individual or individuals named.  nents of the California Labor Code Sections 1771, 1811, and 1815 for all we classifications set forth therein for each trade rate conform with the work.	vork k
(2)		prennces employed in the above perior fornia's Division of Apprenticeship S	l are duly registered in a bona fide apprenticeship program registered with tandards.	the
PAYROLL/O				
INDUSTRIAL	L RELATIO	e full and complete Prevailing Wages SS, State of California and only deduc ave been made from these sums, as de	were paid as currently published and posted by the DIRECTOR of tions as authorized under the Laws of the State of California or the laws of scribed below:	•
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## ATTACHMENT G ANNUAL REPORT LCP-AR1 TEMPLATE FORM

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LCP ANNUAL REPORT 8 CCR § 16431 -- AB limited

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# JABOR COMPLIANCE PROGRAM ANNIAL REPORT

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6. LC § 1771.5 enforcement activities (provide all information requested, attaching as many sheets as necessary).

A. List projects handled by LCP within the past 12 months.

Project Name	Bid Advertisement Date	Prime Contractor	Contract Amount
Total			

B. Summary of all wages and penalties assessed and/or recovered.

Affected Contractor (who directly employed the worker)	Amount Assessed	unt Amount sed Recovered	Approval of Forfeiture Requested from Labor
			Commissioner?
			「 Yes
			「Yes 「No
			L Yes L No
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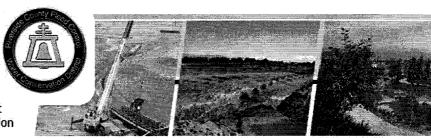
LCP ANNUAL REPORT 8 CCR § 16431 -- AB limited

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lain below.			vide the following:	Recovered	LC § 1813 Wages Total				Current Status				
missioner, please expl	Explanation		nmissioner, please pro-	Amount Rec	LC § 1775				ODL Case #				
C. For any amount identified in item B for which approval of forfeiture not requested from the Labor Commissioner, please explain below.			D. For any amount identified in item B for which approval of forfeiture was requested from the Labor Commissioner, please provide the following:		Total LC § 1776(g)				Nature of Violation		§ 1777.1?	andards (DAS)?	
orfeiture not reque	Amount Recovered		orfeiture was reque		Wages			eedings.	Nat		debarment per LC	f Apprenticeship St date(s) of referral:	
or which approval of f	Amount Assessed		or which approval of f	Amount Assessed	§ 1775 LC § 1813			ject of LC § 1742 proc	Contractor		bor Commissioner for	ation to the Division of  No r subcontractor(s) and	
it identified in item B f	Project Name		ıt identified in item B f	F	LC §1776(g) LC			E. Identify cases that are or were the subject of LC $\S$ 1742 proceedings.	Project Name		F. Did you refer any contractor to the Labor Commissioner for debarment per LC § 1777.1?  Please check one:	G. Did you refer any apprenticeship violation to the Division of Apprenticeship Standards (DAS)?  Please check one:	
C. For any amoun	Proje	Total	D. For any amoun	Project	Name		Total	E. Identify cases the	Proje		F. Did you refer an Please check one: If yes, identify &	G. Did you refer an Please check one: If yes, identify a	

#### Riverside County Flood Control and Water Conservation District

Mission Statement: "The mission of the Riverside County Flood Control and Water Conservation District is to protect people, property and watersheds from damage or destruction from flood and storm waters and to conserve, reclaim and save such waters for beneficial use."



1995 Market Street, Riverside, CA 92501

# AWARDING BODY APPLICATION TO THE DIR

#### **LABOR COMPLIANCE PROGRAM**

Pursuant to California Code Regulations 16425

Riverside County Flood Control and Water Conservation District
Claudio Padres, Design & Construction Division Chief

1995 Market Street Riverside, CA 92501

Phone: (951) 955-8170

Fax: (951) 955-4532

Email: cmpadres@rivco.org

#### Application to Director for Approval of Awarding Body's Labor Compliance Program (8 CCR §16425)

NOTE: If necessary, you may attach additional sheets.

The Director may ask for additional documentation as to any information provided or any other information that may have a bearing on your ability to do labor compliance enforcement.

Awarding Body Seeking Approval:

#### Riverside County Flood Control and Water Conservation District

Name

#### 1995 Market Street, Riverside, CA 92501

Address

Awarding Body's Contact Person:

#### Claudio Padres, Design and Construction Division Chief

Name

#### 1995 Market Street, Riverside, CA 92501

Address

<u>(951) 955-8170</u>

<u>(951) 955-4532</u>

cmpadres@rivco.org

Phone

perform the enforcement work.)

Fax

A. Identify the individuals who will be enforcing the Labor Compliance Program (LCP).

(Note: If using outside consultants or an approved third party contract provider, identify the awarding body personnel who will monitor or supervise the outside work as well as the individuals and affiliations of the individuals who will

#### 1. Sophia Espinoza Ramirez (to be supervised by Steve Gale, District Admin. Analyst)

Name

#### **Labor Compliance Program Administrator**

Title

Experience/training on public works/labor compliance issues (Please provide specific dates, details and examples of public works prevailing wage rate enforcement activities, including whether such experience involve federal, state, or local law. In addition, please include private sector experience on behalf of unions or contractors or on a joint labor management committee pursuant to the federal Labor Management Cooperation Act of 1978 (29 U.S.C. section 175a). Furthermore, please include participation in any public works enforcement training provided by the Division of Labor Standards Enforcement (DLSE)):

Sophia E. Ramirez has over 16 years of professional labor compliance experience which was gained through her monitoring and enforcement efforts on over \$8 billion dollars' worth of public works projects. She has vast California prevailing wage and Davis-Bacon labor compliance experience on public works construction projects. Her professional background also includes serving as a trainer/facilitator at numerous prevailing wage compliance seminars held for public agency representatives, labor unions, and contractors to educate them on the rules and regulations of prevailing wage regulations. For nearly six years Mrs. Ramirez worked under the tutelage of Jim Reed, who authored the first state-approved 3rd-party LCP that has served as the template application for 3rd-party LCP applicants. Mrs. Ramirez has also provided testimony to

#### the Director of the California DIR Legal Unit regarding legislation affecting prevailing wage compliance monitoring and enforcement.

#### A representative sample of experience & training charts for Mrs. Ramirez is below:

AGENCY PROVIDING TRAINING	NAME OF TRAINING / (LOCATION)	APPROXIMATE DATE OF TRAINING
Center for Contract Compliance	Underground Economy (Palm Springs)	5/2012
Foundation Fair Contracting	Underground Economy (Sacramento)	4/2012
DLSE / CMU	Webinars	01/2012
DLSE	State Labor Law and Payroll Tax Seminar	12/2008
DIR	Public Works Training Seminar (Los Angeles)	9/2008
Center for Contract Compliance	Underground Economy (San Diego)	5/2008
DIR	Public Works Training Seminar (Fresno)	6/2007
Center for Contract Compliance	Underground Economy (Palm Springs)	5/2006,5/2007, 5/2014

PRIVATE SECTOR EXPERIENCE ON BEHALF OF UNIONS OR CONTRACTORS OR ON A JOINT LABOR MANAGEMENT COMMITTEE	APPROXIMATE EXPERIENCE TIMEFRAME
Mrs. Ramirez served as the Chief Labor Compliance Analyst for the State of California's 1st DIR-approved 3rd-party LCP. Mr. Jim Reed developed the LCP and Mrs. Ramirez managed the LCP's compliance and monitoring efforts upon all public works contracts under the supervision of Mr. Reed.	2009 – 2016
Mrs. Ramirez worked part-time with the Center for Contract Compliance, a joint labor management committee pursuant to the federal Labor Management Cooperation Act of 1978 (29 U.S.C. section 175a)	2009 – 2016
Mrs. Ramirez has served as a Project Labor Agreement Administrator for several public agency PLAs. As such she gained private sector experience working with Unions and contractors to manage mutual compliance with the terms of the PLAs and State Labor Code requirements.	2002 - Current

PUBLIC WORKS PREVAILING WAGE RATE ENFORCE		ERIENC	Œ
(In descending order of construction value Partial List of Project Experience for Sophia Espinoza Ramirez:	/ Federal Law	State Law	Local Law
Alameda Corridor Construction Authority, \$2.4 billion, 10/02 – 10/09	<b>✓</b>	<b>√</b>	✓
LA Metro – Westside Subway Extension, \$1.6 billion PLA, 3/16 – Expected 2023	<b>✓</b>	<b>✓</b>	<b>✓</b>
Los Angeles Community College District, \$1.3 billion PLA, 2/01 – 8/04?		<b>√</b>	✓
San Bernardino City Unified School District, \$830 million modernization, 1/07 – 8/09		<b>/</b>	<b>✓</b>
Long Beach Community College District, \$621 million mod & new construction, 7/05 – 8/09		✓	✓
College of the Desert, \$480 million modernization, 8/07 – 8/09		✓	✓
City of Perris - Landscape & Park Improvements - \$440 million, Davis-Bacon, 10/08 - 6/09	<b>√</b>	✓	✓
Southwestern Community College District, \$389 million PLA, 2/05 – 8/09		✓	✓
Rio Hondo Community College District, \$250 million PLA, 2/05 – 8/09		✓	<b>✓</b>
LA Metro – Pasadena Gold Line Ph 1, \$247 million, 2000 - 2003	✓	✓	✓
Norwalk-La Mirada Unified School District, \$246 million modernization, 8/03 -8/09		✓	✓
Simi Valley Unified School District, \$180 million modernization, 8/07 – 8/09		✓	✓
Inglewood Unified School District, \$131 million modernization, 2/04 – 8/09		✓	✓
County of San Bernardino, \$101 million Adelanto Detention Ctr & On-Call, 12/10 – 4/16	✓	✓	✓
City of Oxnard, \$86 million modernization & new construction, 6/10 – 4/16	✓	✓	✓
Alhambra Unified School District, \$85 million modernization, 6/04 – 1/08		✓	✓
City of Long Beach – Marina Replacement Project, \$80 million modernization, 9/07 – 8/09	✓	✓	<b>√</b>
Santa Barbara School District, \$67 million modernization, 8/07 – 8/09		✓	✓
San Bernardino Community College District, \$48.9 million modernization, 4/08 – 8/09		✓	✓
Oceanside Unified School District, \$47 million mod & new construction, 7/10 – 7/12		✓	<b>~</b> ✓
Long Beach Transit, Six separate new & rehab. projects, \$45 million, 7/09 - Present	✓	✓	✓
Delano Union High School District, \$36 million PLA, 12/11 – 9/14		✓	· 🗸
San Jacinto Unified School District, \$29 million bond construction, 8/07 – 8/09		✓	✓
Eastern Municipal Water District, \$26 million mod and new construction, 5/11 – 4/16	✓	✓	<b>✓</b>

Partial List of Project Experience for Sophia Espinoza Ramirez:	Federal Law	State Law	Local Lav
Mojave School District, \$26 million modernization and new construction, 6/07 – 9/10		✓	✓
Brea-Olinda Unified School District, \$25 million modernization construction, 11/06 - 7/09		✓	✓
Rancho California Water District, \$25 million, Davis-Bacon & Prop. 84, 12/09 – 11/15	✓	✓	✓
LA Metro – Universal Pedestrian Bridge, \$22 million PLA, 10/14 – 6/16	✓	✓	✓
Palm Springs Unified School District, \$20 million bond construction, 8/07 – 8/09		✓	✓
City of Long Beach - Public Safety Building, \$18 million; Jail modernization, 9/02 - 1/05	✓	✓	✓
Adelanto Unified School District, \$15 million mod & new construction, 8/10 - 11/13		✓	✓
Perris Unified School District, \$15 million mod & new construction, 3/12 – 8/14		✓	✓
Southern California Design Corporation, \$12 million mod & new construction, 7/09 – 2/11	✓	✓	✓
Santa Ana Unified School District, \$12 million mod & new construction, 7/09 – 2/11		✓	✓
Beaumont Unified School District, \$12 million mod & new construction, 6/05 – 10/07	✓	✓ ′	✓
City of Riverside, \$10 million PLA, 10/10 – 2/11	✓	✓	✓
City of Long Beach, MacArthur Park Library - \$6 million, 12/05 - 9/07	✓	✓	✓
Antelope Valley Transit Authority, \$6 million new construction - 9/11 – 1/13	✓	✓	✓
Southern Kern Unified School District, \$5.9 million mod & new construction, 4/09 – 12/12		✓ .	✓
Riverside Housing Development Corp, \$1 million mod & new construction, 7/13 – 3/14	✓	✓	✓
Southeast Community Housing Corp, \$0.5 million redevelopment, 9/01 – 6/03	. 🗸	✓	✓
City of Laguna Beach – Lifeguard HQ, \$4 million new construction, 10/12 – 12/14		✓	✓

LCP duties and responsibilities to be performed including percentage of time to be devoted to LCP work:

- Sophia E. Ramirez Percentage of Time Devoted to LCP Work: 100%
- Assist LCP Administration staff with conducting pre-bid & pre-construction meetings and/or labor compliance workshops with contractors/subcontractors to educate them of prevailing wage and apprenticeship requirements of public works projects
- Train District staff and assist LCP Administration staff with reviewing and auditing of certified payroll records & related benefit / payroll documentation
- Monitor contractors'/subcontractors' compliance with apprenticeship requirements; refer apprenticeship violations to the DIR-Division of Labor Standards Enforcement (DLSE)
- Oversee LCP Administration staff in audits & wage underpayment investigations
- Monitor LCP enforcement activities such as notifications of violations and assessments
- Oversee LCP Administration staff in conducting weekly on-site employee interviews
- Oversee LCP Administration staff in their undertaking of random "confirmation" of prevailing wages paid (CCR 16432)
- Provide technical assistance to the District, project contractors, subcontractors, and construction workers.

#### 2. Joseph J. Garcia, P.E.

Name

#### Labor Compliance Project Manager

Title

Experience/training on public works/labor compliance issues (Please provide specific dates, details and examples of public works prevailing wage rate enforcement activities, including whether such experience involve federal, state, or local law. In addition, please include private sector experience on behalf of unions or contractors or on a joint labor management committee pursuant to the federal Labor Management Cooperation Act of 1978 (29 U.S.C. section 175a). Furthermore, please include participation in any public works enforcement training provided by the Division of Labor Standards Enforcement (DLSE)):

Mr. Garcia's experience/training on public works and labor compliance has been developed during his 30-year career while working with the U.S. Army Corps of Engineers and numerous public agencies including water & transportation districts, municipalities, County, and State agencies. He has served as Project Principal and/or Project Manager for numerous large public works projects where he was responsible for providing Labor Compliance and Project Labor Agreement (PLA) administration services for construction programs ranging from \$450 million to \$1.24 billion. Furthermore, Mr. Joe Garcia is a California Registered Professional Engineer (Civil) and a Qualified Storm Water Practitioner (QSP). A representative sample of experience & training charts for Mr. Garcia is below:

AGENCY PROVIDING TRAINING	NAME OF TRAINING / (LOCATION)	APPROXIMATE DATE OF TRAINING
Center for Contract Compliance	Underground Economy (Palm Springs)	5/2012
Foundation Fair Contracting	Underground Economy (Sacramento)	4/2012
DLSE / CMU	Webinars	01/2012
DLSE	State Labor Law and Payroll Tax Seminar	12/2008
DIR	Public Works Training Seminar (Los Angeles)	9/2008
Center for Contract Compliance	Underground Economy (San Diego)	5/2008
DIR	Public Works Training Seminar (Fresno)	6/2007
Center for Contract Compliance	Underground Economy (Palm Springs)	5/2006,5/2007, 5/2014

PRIVATE SECTOR EXPERIENCE ON BEHALF OF UNIONS OR CONTRACTORS	APPROXIMATE EXPERIENCE
OR ON A JOINT LABOR MANAGEMENT COMMITTEE	TIMEFRAME
Mr. Garcia has served as a Project Labor Agreement Administrator for several public agency	1997 - Current
PLAs. As such he gained private sector experience working with Unions and contractors to manage	
mutual compliance with the terms of the PLAs and State Labor Code requirements.	

PUBLIC WORKS PREVAILING WAGE RATE ENFORCEN	ΛΕΝΤ EXP	ERIENC	
(In descending order of construction value)			
Partial List of Project Experience for Joe Garcia:	Federal Law	State Law	Local Law
Alameda Corridor Construction Authority, \$2.4 billion, 10/02 – 10/09	✓	✓	✓
LA Metro – Westside Subway Extension, \$1.6 billion PLA, 3/16 – Expected 2023	✓	✓	<b>✓</b>
Los Angeles Community College District, \$1.3 billion PLA, 2/01 – 8/04?		✓	✓
San Bernardino City Unified School District, \$830 million modernization, 1/07 – 8/09		✓	✓
Long Beach Community College District, \$621 million mod & new construction, 7/05 – 8/09	·	✓	✓
College of the Desert, \$480 million modernization, 8/07 – 8/09		✓	✓
City of Perris - Landscape & Park Improvements - \$440 million, Davis-Bacon, 10/08 – 6/09	✓	✓	✓
Southwestern Community College District, \$389 million PLA, 2/05 – 8/09		✓	<b>√</b>
Rio Hondo Community College District, \$250 million PLA, 2/05 – 8/09		✓	<b>V</b>
LA Metro – Pasadena Gold Line Ph 1, \$247 million, 2000 - 2003	✓	✓	✓
Norwalk-La Mirada Unified School District, \$246 million modernization, 8/03 -8/09		✓	<b>✓</b>
Simi Valley Unified School District, \$180 million modernization, 8/07 – 8/09		· 🗸	✓
Inglewood Unified School District, \$131 million modernization, 2/04 – 8/09		✓	
Alhambra Unified School District, \$85 million modernization, 6/04 – 1/08		✓	✓
City of Long Beach – Marina Replacement Project, \$80 million modernization, 9/07 – 8/09	✓	✓	✓
Santa Barbara School District, \$67 million modernization, 8/07 – 8/09		✓	✓
San Bernardino Community College District, \$48.9 million modernization, 4/08 – 8/09		✓	✓
Oceanside Unified School District, \$47 million mod & new construction, 7/10 – 7/12		✓	✓ .
Long Beach Transit, Six separate new & rehab. projects, \$45 million, 7/09 - Present	✓	✓	✓
San Jacinto Unified School District, \$29 million bond construction, 8/07 – 8/09		✓	✓
Eastern Municipal Water District, \$26 million mod and new construction, 5/11 – 4/16	✓	✓	✓
LA Metro – Universal Pedestrian Bridge, \$22 million PLA, 10/14 – 6/16	✓	✓	✓
Palm Springs Unified School District, \$20 million bond construction, 8/07 – 8/09		✓	<b>√</b>
City of Long Beach - Public Safety Building, \$18 million; Jail modernization, 9/02 – 1/05	✓	✓	<b>√</b>
City of Long Beach, MacArthur Park Library - \$6 million, 12/05 – 9/07	✓	✓	✓

LCP duties and responsibilities to be performed including percentage of time to be devoted to LCP work:

- Percentage of Time Devoted to LCP Work: 90%
- Conduct pre-bid & pre-construction meetings and/or labor compliance workshops with contractors/subcontractors to educate them of prevailing wage requirements
- Manage LCP Administration staff in their reviewing and auditing of certified payroll records
   & related benefit/payroll documentation
- Manage LCP Administration staff and assist in the monitoring of contractors'/subcontractors' compliance with apprenticeship requirements; refer apprenticeship violations to the DIR/DLSE
- Perform the execution of random "confirmation" of prevailing wages paid (CCR 16432)
- Conduct audits and wage underpayment investigations & provide direction to LCP
   Administration staff in their investigation management
- Manage LCP enforcement activities such as notifications of violations and assessments, communications with contractors; review of contractor compliance with Labor Code & California Code of Regulations requirements
- Manage LCP Administration staff in their conducting of weekly on-site employee interviews
- Manage the preparation of case files with all appropriate evidence for violation referrals to the DIR/DLSE
- Prepare monthly compliance report summaries for evaluation by District staff; prepare annual reports on the District's behalf for submittal to DIR
- Provide technical assistance to the District, project contractors, subcontractors, and construction workers.

#### 3. Isabel Ayala Magallanez

Name

#### **Labor Compliance Analyst**

Tirle

Experience/training on public works/labor compliance issues (Please provide specific dates, details and examples of public works prevailing wage rate enforcement activities, including whether such experience involve federal, state, or local law. In addition, please include private sector experience on behalf of unions or contractors or on a joint labor management committee pursuant to the federal Labor Management Cooperation Act of 1978 (29 U.S.C. section 175a). Furthermore, please include participation in any public works enforcement training provided by the Division of Labor Standards Enforcement (DLSE)):

Isabel A. Magallanez has over 18 years of experience assisting Compliance Officers & Labor Compliance Investigators with monitoring and enforcing contractor compliance with prevailing wage and apprenticeship laws. Mrs. Magallanez has assisted with monitoring 1000's of public works projects in her compliance career, where document control and management of contractor paperwork was paramount to the success of the monitoring effort. Mrs. Magallanez assisted with the development of the LCP Audit Methodology Checklist System, which the District will implement as part of the LCP compliance monitoring efforts to ensure that each/every project contractor is receiving a comprehensive review according to the same set of standards required by law. A representative sample of experience & training charts for Mrs. Magallanez is below:

AGENCY PROVIDING TRAINING	NAME OF TRAINING / (LOCATION)	APPROXIMATE DATE OF TRAINING
Center for Contract Compliance	Underground Economy (Palm Springs)	5/2012
DLSE / CMU	Webinars	01/2012

Suggested format of Application to Director for Approval of Awarding Body's Labor Compliance Program (8 CCR §16425)

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DIR	Public Works Training Seminar (Los Angeles)	9/2008
Los Angeles USD	Public Works Training Seminar (Los Angeles)	2007
Center for Contract Compliance	Underground Economy (San Diego)	5/2008
Center for Contract Compliance	Underground Economy (Palm Springs)	5/2006 & 5/2007

PRIVATE SECTOR EXPERIENCE ON BEHALF OF UNIONS OR CONTRACTORS OR ON A JOINT LABOR MANAGEMENT COMMITTEE	APPROXIMATE EXPERIENCE TIMEFRAME
Mrs. Magallanez served as the Labor Compliance Analyst for the State of California's 1st DIR-approved 3rd-party LCP. Mr. Jim Reed developed the LCP and Mrs. Magallanez worked with Mrs Ramirez and Mr. Reed to manage the LCP's compliance and monitoring efforts upon all public works contracts where the LCP was hired as Administrator.	2013 - Current
Mrs. Magallanez worked for the Center for Contract Compliance, a joint labor management committee pursuant to the federal Labor Management Cooperation Act of 1978 (29 U.S.C. section 175a)	1998 – 2013

(In descending order of construction value Partial List of Project Experience for Isabel Magallanez:	Federal Law	State Law	Local Law
LA Metro – Westside Subway Extension, \$1.6 billion PLA, 3/16 – Expected 2023	<b>√</b>	✓	✓
Southwestern Community College District, \$389 million PLA, 2/05 – 8/09		✓	✓
County of San Bernardino, \$101 million Adelanto Detention Ctr & On-Call, 12/10 – 4/16	✓	✓	✓
City of Oxnard, \$86 million modernization & new construction, 6/10 – 4/16	✓	✓	✓
Oceanside Unified School District, \$47 million mod & new construction, 7/10 – 7/12		✓	✓
Long Beach Transit, Six separate new & rehab. projects, \$45 million, 7/09 - Present	✓	<b>✓</b>	✓
Eastern Municipal Water District, \$26 million mod and new construction, 5/11 – 4/16	✓	✓	✓
Mojave School District, \$26 million modernization and new construction, 6/07 – 9/10		✓	✓
Rancho California Water District, \$25 million, Davis-Bacon & Prop. 84, 12/09 – 11/15	✓	✓	✓
Adelanto Unified School District, \$15 million mod & new construction, 8/10 – 11/13		✓	✓
Southern California Design Corporation, \$12 million mod & new construction, 7/09 – 2/11	✓	✓	✓
Santa Ana Unified School District, \$12 million mod & new construction, 7/09 – 2/11		✓	✓
Beaumont Unified School District, \$12 million mod & new construction, 6/05 – 10/07	✓	✓	✓
City of Riverside, \$10 million PLA, 10/10 – 2/11	✓	✓	<b>✓</b>
Antelope Valley Transit Authority, \$6 million new construction - 9/11 - 1/13	✓	✓	✓
Southern Kern Unified School District, \$5.9 million mod & new construction, 4/09 – 12/12		✓	✓
Riverside Housing Development Corp, \$1 million mod & new construction, 7/13 – 3/14	✓	<b>✓</b>	✓
City of Laguna Beach – Lifeguard HQ, \$4 million new construction, 10/12 – 12/14		✓	✓

LCP duties and responsibilities to be performed including percentage of time to be devoted to LCP work:

- Percentage of Time Devoted to LCP Work: 100%
- Adhering to the Labor Compliance Program's (Policies and Procedures) Manual
- Request contractor submittal of required labor compliance documentation; monitor, track
   & inform contractors of missing required documentation
- Perform the auditing of payroll information and cross-checking against independent sources of information
- Conduct weekly on-site employee interviews and review interview data against payroll documentation
- Report apparent violations, distribute notices of violations, work with contractors to remediate violations, and inform all appropriate parties of the status of violations
- Prepare case files with all appropriate evidence for violation referrals to the DIR/DLSE
- Assisting District staff with managing and tracking of correspondence pertaining to compliance monitoring and enforcement

- B. State the average number of public work projects the awarding body annually administers:

  The average number of public works projects administered each year is 3.5

  (over the last 8 years); the total anticipated number of Prop 84-funded projects is three.
- C. State whether the proposed LCP is a joint or cooperative venture among awarding bodies; and, if so, how the resources and expanded responsibilities of the LCP compare to the awarding bodies involved:

#### The proposed LCP is NOT a joint or cooperative venture among awarding bodies

D. Describe the awarding body's record of taking cognizance of Labor Code violations in the preceding five years, including any withholding of funds from public works contractors pursuant to LC 1726.

In the preceding five years, the Riverside County Flood Control and Water Conservation District has not had the need to take action related to Labor Code Violations. If a labor code violation were to arise, the District would take cognizance under its obligations set forth by Labor Code 1726. Upon discovery of violations, the District (or its representative) shall provide notification to the violating contractor(s) and work toward having the contractor(s) correct the violations. If compliance is not effectuated, the District's refers the matter to the DLSE through the public works complaint process; however, if the District's LCP is approved, all DLSE complaint referrals shall be remedied through the withholding and forfeiture processes.

E. Identify the attorney or law firm available to provide legal support for the LCP, including handling of the LCP's responsibilities during the administrative review process set forth in Labor Code Section 1771.6.

County of Riverside – County Counsel

Attorney
3960 Orange St., Ste 500, Riverside, CA 92501

Address

Contact Person: Synthia M. Gunzel, Chief Deputy County Counsel
(951) 955-6300

Contact Person & Phone Number

If required, the Riverside County Counsel will contract support from another law firm experienced in the administrative review process set forth in Labor Code 1771.6.

F. Identify the method by which the LCP will notify the Labor Commissioner of willful violations as defined in Labor Code Section 1777.1(d):

Should the Riverside County Flood Control and Water Conservation District's LCP be approved, the District shall notify the Director of the DIR – DLSE of any willful violators as defined in LC 1771.1(d) via the Request for Review of

Forfeiture process (California Code of Regulations 16437) in addition to summarizing its willful violations in the LCP Annual Report submittal process. In addition, willful violators that appear to be repeat offenders or those on the ineligible to bid/debarment list shall also be referred to the Director of the DIR when encountered by the District.

G. Indicate whether the Awarding Body has established its own Labor Compliance Program in accordance with the requirements of Labor Code Section 1771.5(b) and subchapter 4 of chapter 8 of Title 8 of California Code of Regulations or has contracted with a third party that has been approved by the Director to operate a Labor Compliance Program in accordance with the requirements of Labor Code Section 1771.5(b) and subchapter 4 of chapter 8 of Title 8 of California Code of Regulations. If the Awarding Body has contracted with one or more persons or entities to operate all or any part of the Awarding Body's Labor Compliance Program, please identify (name, address, telephone, and principal contact) all of those persons or entities.

The Riverside County Flood Control and Water Conservation District has contracted with a third party Labor Compliance Program Administrator in order to assist the District with LCP administration on its Prop.84 project(s). contact information for the 3<sup>rd</sup> party LCP Administrator is below.

Entity:

Casamar Group, LLC

Contact:

Sophia E. Ramirez, Administrator

Address:

2105 Foothill Blvd., Suite B357, La Verne, CA 91750

Telephone: (661) 254-2373

Email:

SophiaE@casamargroup.com

H. Indicate whether the Awarding Body intends to enforce labor compliance on all of its public works projects (i.e., not limited to projects that are funded by bonds or other statutes that require the Awarding Body to have an LCP as a condition of funding). If not, please indicate the kinds of projects on which you intend to enforce labor compliance and whether you are required to have a labor compliance program as a condition for obtaining funding for the project or projects.

The Riverside County Flood Control and Water Conservation District's only intends to enforce its LCP upon its public works projects that are Proposition 84-funded.

I. Attach a copy of the Awarding Body's resolution adopting the LCP and, if applicable, any other resolution approving any contracts with persons or entities identified in G above.

A copy of the Riverside County Flood Control and Water Conservation District's Council Resolution adopting a LCP is included as an appendix to this application.

Suggested format of Application t	o Director for Appr	oval of Awarding Body's	Labor Compliance F	<sup>o</sup> rogram
(8 CCR §16425)		,	•	Page 9 of 10

J. Attach the proposed manual outlining the responsibilities and procedures of the LCP.

A copy of the Riverside County Flood Control and Water Conservation District's LCP Manual is included as an appendix to this application.

Awarding Body's Representative Date Signed			
Awarding Body's Representative Date Signed			
	Awarding Body's Representative	Date Sign	ned

## EXHIBIT 1 AGENCY REP'S PROJECT EXPERIENCE SUBJECT TO PREVAILING WAGE LAWS

Exhibit 1 is a listing of public works project experience for the Water District's personnel who will monitor/supervise the outside work. Steve Gale, which was subject to prevailing wage monitoring and oversight. Steve Gale is the Riverside County Flood Control and Water Conservation District's Admin Services Analyst II who will be responsible for monitoring / supervising the LCP Administrator's work. He currently serves as an Administrative Analyst on all District construction projects. For all projects identified in Exhibit 2, Steve Gale reviewed the Certified Payroll and related records and compared the Contractor's prevailing wages to the DIR Director's General Prevailing Wage Determinations to ensure the full payment of prevailing wages. When requests for public pursuant to records made the Public Records Act organizations/unions/Joint Labor Management Committees, he answers these requests for contract documents, certified payroll, benefit statements and Inspection Reports. Finally, in accordance with Labor Code section 1742(b), the instance where the District was provided a Notice to Review Evidence pertaining to a Civil Wage and Penalty Assessment issued by the Division of Labor Standards Enforcement, Steve Gale worked with the assigned DLSE Investigator to achieve settlement, reviewed the District's record of evidence and the Contractor's response.

PALM CANYON WASH LEVEE  REHABILITATION & CHANNEL  RESTORATION  Project No. 226-6-6-00040-00-23  10/22/09  12/22/09  12/22/09  10/05/10  03/0:	BELLTOWN MARKET ST S.D.  STG. 1 LINE A, B AND B1  Project No. 221-1-8-00148-01-12 250 Working Days; AM/MW  05/19/09 9:00 a.m.	MONROE MIDP RETENTION  BASIN REHABILITATION Project  No. 221-1-0-0071-00-12 50 Working  Days: RV/KA    05/19/09   06/02/09   2:00 p.m.   09/0	CALIMESA - AVENUE L STORM  DRAIN, STAGE 1  Project No. 225-5-8-0165-01-12 140 Working Days; KWG/MW  02/26/09 11:00 a.m. 06/1	DISTRICT-MARKET STREET  WALL  Project No. 220 45 Working Days; ZS/TR  Inspector: Tim Fagg  11/12/08 11/12/08 11/12/08 11/12/08 11/12/08 11/12/08 11/12/08	GAVILAN HILLS - SMITH ROAD  CH. & DEBRIS BASIN HABITAT  MITIGATION PLAN  Project No. 222-2-8-0290-00-31  80 Working Days; KF/AD  Inspector: Gary Lundberg  107/02/08  08/12/08  2:00 p.m.	8/30/07 8/30/07 2:00 p.m. 10	PROJECT PROJECT PROJECT Project No. Projec
03/02/10 04/27/10	09/01/09	09/01/09 09/01/09	06/16/09 06/16/09	03/24/09 03/25/09	10/21/08 10/21/08	10	1380
	·······					6/07 0	NOTHE TARD
X 06/22/10	X 07/26/10 01/01/10	X 03/28/10	X 03/15/11 03/27/10	X 12/08/09 02/23/10 12/15/09	X 09/10/10 09/10/10	X 02/01/08 01/01/08	NOTES LETTER BONDSINSIRANCE SUPPLE
×	×	×	×	×	×	×	The Street
×	×	×	×	×	×	×	SWIRM RANCE
04/26/10 04/27/10	10/19/09 11/02/09	09/03/09 09/09/09	07/07/09	04/22/09 07/13/09	10/29/08	11/08/07 11/19/07	AFFIRM ACTION PROCE
04/27/10	11/02/09	09/09/09	07/07/09 08/17/09	07/13/09	10/29/08 11/18/08	11/	PROCEED PROCESSO
×	×	×	×	×	×	×	P.M. C. E. E.D.
							Step Processing Co. MS. H.C. D. St. St. St. St. St. St. St. St. St. St
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Bedon Construction, Inc. 27989 Holland Road Menifee, CA 92584 951.246.9005; 951.246.9010 fax \$836,987.93	H & H General Contractors, Inc. Post Office Box 536 Highland, CA 92346-0536 909.891.1877 / 909.891.1866 fax \$5,959,054.00	Rialto Construction, Inc. dba LR Johnson Construction 340 N. Riverside Avenue Rialto, CA 92376 909-820-0613 \$201,028.15	Louie Giannini dba L.G. Engineering 12995 6th Street, Unit B Yucaipa, CA 92399 909.795.6413 / 909.795.8329 \$2,520,340.87	Talcal Engineering, Inc. 22641 Valerio Street West Hills, CA 91307 866.506.7147 / 818.888.5871 \$183,724.00	Pacific Restoration Group, Inc. 325 E. Ellis Avenue Perris, CA 92570 951.940.6069 / 951.940.6501 fax \$453,317.75	Bonadiman-McCain 280 S. Lena Road San Bernardino, CA 92408 909.885.3435 \$3,510,582.00	TIO TIO TO TIO TIO TIO TIO TIO TIO TIO TIO TIO TIO

Zeus Construction 44615 San Onofre Palm Desert, CA 922660 760.779.8069 / 760.779.8988 fax \$39,900.20	01/10/12-C 01/17/12-R	***************************************	×	11/07/11		×	×	X 05/03/12 08/01/11	06/14/11 07/14/11	06/14/11	04/21/11 8:00 a.m.		03/07/11	PALM CANYON WASH/ ARENAS LEVEE RESTORATION, STAGE 92 Project No. 226-6-8-00040-92-12 20 Working Days Proposed de Chambeau
Bedon Construction, Inc. 27989 Holland Road Menifee, CA 92584 951.246.9005; 951.246.9010 fax \$209,995.84	11/08/11-C 11/09/11-R		×	08/01/11 08/08/11	08/01/11	×	×	X 06/22/12 12/31/11	06/14/11 07/06/11	06/14/11	04/19/11 9:30 a.m.		02/27/11	MURRIETA LINE F CHANNEL REPAIR Project No. 227-7-6-00143-00-27 30 Working Days Dem/Delgadillo
Belczak & Sons, Inc. 3510 E. Enterprise Drive Anaheim, CA 92807 714.998.5920 / 714.632.6643 fax \$3,580,074.05	04/24/12-C 04/25/12-R		×	07/13/11 07/15/11	07/13/11	×	×	X 04/01/12 04/01/12	05/24/11 05/25/11	05/24/11	04/19/11 8:00 a.m.	02/27/11 03/30/11	02/27/11	Corona Drains - East Ontario Ave SD Stgs 1 & 2, Corona Drains Line 1G, Stage 2 Project No. 222-2-8-00351-01-12 175 Working Days Kent Allen
Vasily Company, Inc. 9843 Rancho Caballo Drive Shadow Hills, CA 91040 818.645.1469 / 818.951.2439 fax \$506,868.62	10/04/11-C 10/12/11-R		×	04/14/11 04/25/11	04/14/11	×	×	X 04/20/11 03/01/12	03/15/11 03/16/11	03/15/11	01/11/11 8:30 a.m.	11/10/10 12/16/10	11/10/10	PEDLEY HILLS BOLERO DRIVE STORM DRAIN, STAGE I Project No. 221-1-8-00138-01-12 Diana Hemandez
ASR Constructors, Inc. 5230 Wilson Street Riverside, CA 92509 951.779.6580; 951.779.6588 fax \$2,439,489.30	04/10/12-C 04/12/12-R		×	12/13/10 02/11/11	12/13/10	×	×	X 11/23/10 10/01/11	11/02/10 11/02/10	11/02/10	08/31/10 9:00 a.m.	07/07/10 08/24/10	07/07/10	L.I.D. TESTING & DEMONSTRATION FACILITY, PARKING LOT RENOVATION 2010, AND WATER EFFICIENT LANDSCAPE CONVERSION Project No. 139-0-4-01027 DDT
Alcon Colorado Engineering, Inc. Post Office Box 892305, Temecula, CA 92589 951.461.3302 / 951.461.8613 fax \$979,094.00	04/05/11-C 04/12/11-R	**************************************	×	10/04/10 10/25/10	10/04/10	×	×	08/10/10 08/10/10 07/20/10	08/10/10	08/10/10	06/29/10 11:00 a.m.		05/05/10	NORCO MDP LINE NA-3 AND NORTH NORCO CHANNEL LINE N-1, STAGE 2 Project No. 222-2-8-00075-01-12 and 222-2-8-00143-02-05/05/10
KIP, Incorporated 25740 Washington Avenue Murrieta, CA 92562 951.698.7890 / 951.698.7898 fax \$1,548,962.05	03/01/11-C 03/03/11-R			06/	06/16/10	×	×	07 07	05/18/10 05/18/10	05/18/10			02/23/10	MENIFEE-HAWTHORNE AVENUE STORM DRAIN, STAGE 1 Project No. 224-4-8-00163-01-12 120 Working Day; DM:KA
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MONTECITO RANCH - JAMESON ROAD STORM DRAIN REPAIR Project No. 222-2-6-00185-00-27 10 Working Days Robert Meals/Allen	DAY CREEK CHANNEL, STAGE 6 PHASE 2 Project No. 221-1-8-00250-06-12 250 Working Days Deborah de Chambeau/Gallup	CABAZON CH REPAIRS & MONTGOMERY CH REPAIRS Project Nos. 225-5-6-00130-00-27 and 225-5-6-0050-00-27 75 Working Days Dem Muarega/Kent Allen	HOMELAND MDP LINE 2, STAGE 2 Project No. 2244-8-00337-02-12 30 Working Days Hilal Elhaddad/Mike Wong	DAY CREEK - FRANK AVENUE STORM DRAIN Project No. 222-2-8-00274-01-12 20 Working Days Helio Takano/Alex Deuson	PALM CANYON WASH, STAGE 4 LEVEE RESTORATION, STAGE 91 Project No. 226-6-8-00040-91-12 20 Working Days Deborah de Chambeau	IRS	PROJECT Project No. Working Days, Engineer
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Ted Enterprises, Inc. 555 N. El Camino Real, A362 San Clemente, CA 92672 949.361.3065 / 949.369.9910 fax \$48,686.00	KIP, Incorporated 25740 Washington Avenue Murrieta, CA 92562 951.698.7890 / 951.698.7898 fax \$5,138,077.15	ASAP General Engineering 1747 Benedetto Point Perris, CA 92571 951.229.5952 / 951.943.1692 fax \$121,487.00	O'Duffy Bros., Inc. 29254 Duffy Street Romoland, CA 92585 951.928.0992 / 951.928.9997 fax \$241,627.00	Mamco, Inc. 16810 Van Buren Blvd., Ste. 200 Riverside, CA 92504 951.776.9300 / 951.776.0404 fax \$163,163.63	Postearthworks Constructors, Inc 2967 E. Coronado Street Anaheim, CA 92806 714.632.5290 / 714.632.7967 fax \$146,812.06	Kormx, Inc. 820 W. Service Avenue, Suite B West Covina, CA 91790 626.856.3804 / 626.856.3601 fax \$327,726.50	TO TO CONTRACTOR Address, Phone/Fax, Bid

EAGLE CANYON DAM AND DEBRIS BASIN Project No. 226-6-8-00190-01-12 180 Working Days Don Delgadillo/Kent Allen/Mekbib Degaga	ALESSANDRO DAM SEDIMENT REMOVAL 2012 Project No. 221-1-6-00043-00-27 20 Working Days Komy Ghods/Robin Pierce Maint.	MIRA LOMA - BEACH STREET STORM DRAIN, STAGE 2 Project No. 221-1-8-00137-01-12 240 Working Days Daisy Barreto/Kent Allen	DAY CREEK MDP LINE J, STAGE 2 Project No. 222-2-8-00272-02-12 80 Working Days Michele Martin/Kent Allen	SAN JACINTO RIVER NORTH LEVEE REPAIR Project No. 224-4-6-00020-00-27 20 Working Days Robert Meals/Kent Allen	LAKELAND VILLAGE - ORANGE STREET STORM DRAIN LATERAL STAGE 1 Project No. 223-3-8-00012-01-12 40 Working Days Cassie Sanchez/Gallum	CALIMESA - AVENUE L STORM DRAIN, STAGE 2 Project No. 225-5-8-0165-02-12 150 Working Days Alex Deuson/Wong	PROJECT Project No. Working Days, Engineer
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Hal Hays Construction, Inc. 4181 Latham Street Riverside, CA 92501 951.788.0703 / 951.788.1517 \$9,849,777.00	Scorpion Backhoe, Inc. Post Office Box 5011 Hemet, CA 92544 951.925.2208 / 951.925.2210 fax \$169,074.00	H & H General Contractors, Inc. Post Office Box 536 Highland, CA 92346 909,425.3907 / 909.425.3910 fax \$3,446,789.00	KIP, Incorporated 25740 Washington Avenue Murrieta, CA 92562 951.698.7890 / 951.698.7898 fax \$1,691,275.00	Jeremy Harris Construction 19466 Lurin Avenue Riverside, CA 92544 909.234.8264 / 951.789.0089 fax \$60,935.06	Mike Bubalo Construction Co. Inc 5102 Gayhurst Avenue Baldwin Park, CA 91706 626.960.7787 / 626.960.7897 fax \$187,744.00	Leatherwood Construction, Inc. 18182 Bushard Street Fountain Valley, CA 92708-5756 714.593.6575 / 714.593.6576 \$3,117,705.00	SACONTRACTOR Address, Phone/Fax, Bid

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ORTEGA CHANNEL - EMERGENCY INTERIM DEBRIS BASIN, STAGE 90 Project No. 223-3-8-00070-90-12 20 Working Days Simon Tse/Kyle Gallup 10-Day Advertise/Chief Approve	SAN JACINTO MDP LINE C, STAGE 2, LINES C-4, C-5 & B Project No. 224-4-8-00124-02-12 170 Working Days Simon Tse/Kyle Gallup	HVAC AND BOILER UNITS AND EMS REPLACEMENT Project No. 221-1-0-0001-00-00 75 Working Days Imad Guirguis	ARROYO DEL TORO CHANNEL, STAGE 1 Project No. 223-3-8-00170-01-12 325 Working Days Julianna Gonzalez/D. De Chambeau/ Kyle Gallup	SUNNYMEAD MDP LINE P-6 STAGE 2 Project No. 224-4-8-00716-02-12 30 Working Days Rohini Mustafa/Claudio Padres	2 udio	PROJECT Project No. Working Days, Engineer
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BIDS REJECTED	H & H General Contractors, Inc. Post Office Box 536 Highland, CA 92346-0536 909.891.1877 / 909.891.1866 fax \$6,999,014.60	Ran Enterprises, Inc. 17621 Sampson Lane Huntington Beach, CA 92647 P: 714.842.8688 F: 714.842.8577 \$893,000.00	698.7898 fax	Mamco, Inc. dba Alabbasi 16810 Van Buren Blvd., Ste. 200 Riverside, CA 92504 951.776.9300 / 951.776.0404 fax \$249,000	Mamco, inc. dba Alabbasi 16810 Van Buren Blvd., Ste. 200 Riverside, CA 92504 951.776.9300 / 951.776.0404 fax \$824,999.99	TO TO THE TOTAL TO THE TOTAL CONTRACTOR Address, Phone/Fax, Bid

LITTLE LAKE MDP LINE B, STG I STETSON AVENUE CHANNEL, STG 7 aka HEMET MDP LINE D Project Nos. 224-4-8-00265-01-12 224-4-8-00211-07-12 230 Working Days Mai Son/Claudio Padres	WEST END MORENO MDP LINE LL Project No. 224-4-8-00783-01-12 70 Workding Days Mekbib Degaga	GILMAN HOME CHANNEL LATERAL A, STAGE 3 GILMAN HOME CHANNEL STAGE 90 Project No. 225-5-8-00171-03-12 120 Working Days Jennifer Gale/Mekbib Degaga	NORTH NORCO CHANNEL, STAGE 10 Project No. 222-2-8-00140-10-12 60 Working Days Jennifer Gale/Mekbib Degaga	PYRITE CHANNEL BYPASS, PYRITE STREET STORM DRAIN, STAGE 1 Project No. 221-1-8-00109-01-12 100 Working Days Robert Meals/Mekbib Degaga	ROMOLAND MDP LINE A, STAGE 3 Project No. 224-4-8-00310-03-12 260 Working Days Mekbib Degaga	PROJECT Project No. Working Days, Engineer
05/20/14	04/15/14	02/10/14	12/04/13	11/12/13	10/23/13 11/21/13	Spec
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Gwinco Construction & Engineering, Inc. 2171 S. Grove Avenue, #F Ontario, CA 91761 909.930.1693 / 909.944.9908 fax \$6,398,777	Mamco, Inc. dba Alabbasi 16810 Van Buren Boulevard, Ste. 200 Riverside, CA 92504 951.776.9300 / 951.776.0404 fax \$998,000	Riverside Construction Company, Inc. 4225 Garner Road Riverside, CA 92501 951.682.8308 / 951.682.8350 fax \$4,113,754.00	Belczak & Sons, Inc. 3510 E. Enterprise Drive Anaheim, CA 92807 714.998.5920 / 714.632.6643 fax \$1,235,493.00	Mamco, Inc. dba Alabbasi 16810 Van Buren Boulevard, Ste. 200 Riverside, CA 92504 951.776.9300 / 951.776.0404 \$1,479,749.00	Mamco, Inc. dba Alabbasi 16810 Van Buren Boulevard, Ste. 200 Riverside, CA 92504 951.776.9300 / 951.776.0404 \$5,599,999.00	TO T

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UNIVERSITY WASH CHANNEL, STAGE 3 Project No. 221-1-8-00120-03-12 100 Working Days R. Meals/I. Guirguis	HOMELAND MDP LINE I, STAGE I Project No. 224-4-8-00345-01-12 240 Working Days R. Mustafa/M. Degaga/I. Guirguis	Santa Ana Canyon - Below Prado - Inland Empire Brine Line Protection Project Project No. 222-2-8-00105-00-12- 3250-000 100 Working Days A. Martinez/K. Gallup/A. Donohoo	HEMET MDP LINE C, STAGE 4 Project No. 224-4-8-00212-04-12 200 Working Days Rohini Mustafa/Mekbib Degaga	ROMOLAND MDP LINE A, STGS 4,5,6, HOMELAND MDP LINE I BRIGGS BASIN, ROMOLAND MDP LINES A-2 AND A-3 Project No. 224-4-8-00310-04-12 360 Working Days Rohini Mustafa/Mekbib Decaga	PALM SPRINGS MDP LINE 43 AND LATERAL 43A Project No. 226-6-8-00163-01-12 200 Working Days Jennifer Gale/Mekbib Degaga	TEMESCAL CREEK - FOSTER ROAD STORM DRAIN, STAGE 1 Project No. 222-2-8-00493-01-12 80 Working Days Anthony Donohoo/Kyle Gallup	PROJECT Project No.
08/03/16	08/03/15 10/07/15	06/11/15 07/28/15	04/07/15	10/02/14 12/10/14	07/14/14 08/28/14	07/14/14 08/07/14	SPEC
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## Riverside County Flood Control and Water Conservation District

Mission Statement: "The mission of the Riverside County Flood Control and Water Conservation District is to protect people, property and watersheds from damage or destruction from flood and storm waters and to conserve, reclaim and save such waters for beneficial use."



1995 Market Street, Riverside, CA 92501

#### LABOR COMPLIANCE PROGRAM APPLICATION TO DIR

# Appendix 1 "Labor Compliance Program"

Riverside County Flood Control and Water Conservation District Claudio Padres, Design & Construction Division Chief

1995 Market Street Riverside, CA 92501

Phone: (951) 955-8170 Fax: (951) 955-4532

Email: cmpadres@rivco.org



## RIVERSIDE COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT

## **LABOR COMPLIANCE PROGRAM**

**JULY 2018** 

#### **LABOR COMPLIANCE PROGRAM**

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## RIVERSIDE COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT

#### LABOR COMPLIANCE PROGRAM

Conforms to Labor Compliance Program 2009 Amendments & SB854 Requirements

#### **INTRODUCTION**

The Riverside County Flood Control and Water Conservation District (Awarding Body) issues this Labor Compliance Program (LCP) for the purpose of identifying its policy relative to the responsibilities and procedures applicable to the labor compliance provisions of state and federally funded construction contracts. This program contains the labor compliance standards required by state and federal laws, regulations & directives.

The California Labor Code § 1770 et seq. require that building trades contractors on public works pay their workers based on the prevailing wage rates, which are established and issued by the Department of Industrial Relations (DIR), Division of Labor Statistics and Research.

The Awarding Body has adopted this LCP to meet any Labor Compliance mandates on its public works projects that receive Prop 84 funding. The Awarding Body administers this LCP for monitoring the prevailing wage rates paid to construction workers on the Awarding Body's Prop 84 public works projects. This LCP assures that all contractors and subcontractors comply with the prevailing wage, certified payroll record laws and apprenticeship standards pursuant to the Labor Code §1710 thru §1861.

In establishing this LCP, the Awarding Body adheres to the statutory requirements as promulgated in §1771.5 (b) of the California Labor Code.

Further it is the intent of the Awarding Body to actively enforce this LCP wherein the construction sites shall be monitored for worker classification, apprenticeship standards, the payment of prevailing wage rates and, wherein those contractors and subcontractors having workers on public works sites routinely submit copies of certified payroll records and any other documents required for verification, demonstrating their compliance with the payment of prevailing wage rates.

Questions regarding this Labor Compliance Program should be directed to the Awarding Body's Labor Compliance Administrator:

Name: Sophia Espinoza Ramirez

Casamar Group, LLC

Labor Compliance Officer to the Riverside County Flood Control and Water Conservation District for

its Proposition 84 project(s)

Phone: (661) 254-2373

Fax: (661) 253-0549

E-mail: SophiaE@casamargroup.com

#### **SECTION 1: PUBLIC WORKS SUBJECT TO PREVAILING WAGE LAWS**

#### A. Application

State prevailing wage rates apply to all public works contracts as set forth in Labor Code Sections 1720, 1720.2, 1720.3, 1720.4 and 1771, and include, but are not limited to, such types of work as construction, alteration, demolition, repair, or maintenance work. The Division of Labor Statistics and Research (DLSR) predetermine the appropriate prevailing wage rates for particular construction trades and crafts by county.

#### B. Applicable Dates for Enforcement of a Labor Compliance Program

The applicable dates for enforcement of this Labor Compliance Program are established by Section 16426 of the California Code of Regulations. Contracts are not subject to the jurisdiction of the Labor Compliance Program until after the program has received initial approval or approved status by the Director of the DIR.

#### **SECTION 2: COMPETITIVE BIDDING ON PUBLIC WORKS CONTRACTS**

The Awarding Body shall publicly advertise upcoming public works projects to be awarded according to a competitive bidding process. Further information regarding the requirements of the bidding process may be obtained from the Bid Processing Section. All bid advertisements (or bid invitations) and public works contracts shall contain appropriate language concerning the requirements of chapter 1 of part 7 of division 2 of the State Labor Code.

Pursuant to Labor Code 1725.5 (SB-854) all contractors and subcontractors who bid or work on a public works project must register and pay an annual fee to California Department of Industrial Relations (DIR) for the Contractor Registration. Contractors shall register with DIR online portal: https://efiling.dir.ca.gov/PWCR/ActionServlet?action=displayPWCRegistrationForm. Although there are exceptions to the registration requirement for bidders in circumstances where a CSLB license would not be required at the time of bidding, no contractor or subcontractor may be listed on a bid proposal for a public works project unless registered with DIR.

#### **SECTION 3: JOB START MEETING**

After the award of the public works contract, and prior to the commencement of the work, a mandatory Job Start meeting (Pre-Job Labor Compliance Conference) shall be conducted by the Awarding Body's LCP representative with the contractor, subcontractors and any entity providing labor at the site of the work. Applicable Federal and State labor law requirements shall be discussed and suggested reporting forms provided.

At the Pre-Job Labor Compliance Conference the LCP representative will provide the contractor and each subcontractor with a Checklist of Labor Law Requirements (presented as Attachment A on pages 23 - 24) and will discuss in detail the following checklist items:

1. The contractor's and subcontractor's duty to pay prevailing wages (Labor Code Section 1771, et seq.);

- 2. The contractor's and subcontractor's duty to employ registered apprentices on public works projects (Labor Code Section 1777.5);
- 3. The penalties for failure to pay prevailing wages (for nonexempt projects) and to employ apprentices, including forfeitures and debarment (Labor Code Sections 1775 and 1777.7& 1813);
- 4. The requirement to maintain and submit copies of certified payroll records to the Labor Compliance Program, and eCPR uploads to the DIR's eCPR system, at least monthly or within (10 days) of request by the awarding body. (Labor Code Section 1776), and penalties for failure to do so (Labor Code Section 1776(h));
- 5. The prohibition against employment discrimination (Labor Code Sections 1735 and 1777.6; the Government Code; and Title VII of the Civil Rights Act of 1964, as amended);
- 6. The prohibition against taking or receiving a portion of an employee's wages (Labor Code Section 1778);
- 7. The prohibition against accepting fees for registering any person for public works (Labor Code Section 1779) or for filing work orders on public works (Labor Code Section 1780);
- 8. The requirement to list all subcontractors that are performing 1/2 of one percent of the total amount of the contract (Government Code Section 4100, et seq.);
- 9. The requirement to be properly licensed and to require all subcontractors to be properly licensed, and the penalty for employing workers while unlicensed (Labor Code Section 1021 and 1021.5, and Business and Professions Code Section 7000, et seq., under California Contractors License Law);
- 10. The prohibition against unfair competition (Business and Professions Code Sections 17200-17208);
- 11. The requirement that the contractor & subcontractor be properly insured for Workers' Compensation (Labor Code Section 1861);
- 12. The requirement that the contractor abide by the Occupational Safety and Health laws and regulations that apply to the particular public works project;
- 13. The federal prohibition against hiring undocumented workers, and the requirement to secure proof of eligibility and citizenship from all workers; and
- 14. The requirement that all employees be given an itemized wage deduction statement with each payment of wages (Labor Code Section 226 et. seq).

The contractors and subcontractors attending the Job Start meeting will be given the opportunity to ask questions of the LCP representative relative to the items contained in the Labor Law Requirements Checklist. The checklist will then be signed by the contractor's/subcontractors authorized representative and the Awarding Body's LCP representative. Signed copies from each conference shall be kept on file.

At the Job Start meeting, the LCP representative will provide the contractor with a copy of the LCP package which includes: a copy of the approved Labor Compliance Program, the checklist of Labor Law Requirements, applicable Prevailing Wage Determinations, blank certified payroll record forms, fringe benefit statement forms, state apprenticeship requirements, and a copy of the Labor Code relating to Public Works and Public Agencies (Part 7, Chapter 1, § 1720-1861). It will be the contractor's responsibility to provide copies of the LCP package to all listed subcontractors and to any substituted subcontractors.

#### **SECTION 4: INVESTIGATIVE METHODS**

#### A. Certified Payroll Records Required

The contractor shall maintain payrolls and basic records (timecards, canceled checks, cash receipts, trust fund forms, accounting ledgers, tax forms, superintendent and foreman daily logs, etc.) during the course of the work and shall preserve them for a period of three (3) years thereafter for all trades workers working at the public works project sites in accordance with Labor Code §1776. Such records shall include the name, address, and social security number of each worker, his or her classification, a general description of the work each employee performed each day, the rate of pay (including rates of contributions for, or costs to provide fringe benefits), daily and weekly number of hours worked, deductions made, and actual wages paid.

Although the Awarding Body will collect Certified Payroll Records from project contractors pursuant to its obligations under Labor Code 1726, the passage of SB-854 requires all public works contractors and subcontractors to furnish electronic certified payroll records directly to the Labor Commissioner/DLSE. For all new projects awarded on or after April 1, 2015, the contractors and subcontractors must furnish electronic certified payroll records to the Labor Commissioner using the DLSE's online portal: https://apps.dir.ca.gov/ecpr/DAS/AltLogin

California Code of Regulations §16401(a) stipulates the format for reporting of payroll records requested pursuant to Labor Code Section 1776 shall be on a form provided by the public entity. Copies of the forms may be procured at any office of the DLSE throughout the state and/or: Division of Labor Statistics & Research P.O. Box 420603 San Francisco, CA 94101; ATTENTION: Prevailing Wage Unit.

Acceptance of any other format shall be conditioned upon the requirement that the alternate format contain all of the information required pursuant to Labor Code Section 1776. If, however, the contractor does not comply with the provisions of Labor Code Section 1776, the Labor Commissioner may require the use of DIR's suggested format, "Public Works Payroll Reporting Form" (Form A-1-131). The wording / format for the Certified Payroll Record's Statement of Compliance acceptable by the Awarding Body is included herein under Attachment F.

#### 1. Submittal of Certified Payroll Records

The contractor shall maintain weekly certified payroll records for submittal to the Awarding Body's labor compliance office on a weekly basis. The contractor shall be responsible for the submittal of payroll records of all its subcontractors. All certified payroll records shall be accompanied by a statement of compliance signed by the contractor indicating that the payroll records are correct and complete, and the wage rates contained therein are not less than those determined by the Director of the Department of Industrial Relations, and that the classifications set forth for each employee conform with the work performed by each employee.

**eCPRs:** Contractors and subcontractors on most public works projects are required to submit certified payroll records to the Labor Commissioner using DIR's electronic certified payroll reporting system unless exempted reporting online to DIR under certain specific categories. The LCP will require proof of eCPR upload from all contractors as evidence of compliance with this requirement. The certified payroll records submitted pursuant to this section shall be on forms provided by the Division of Labor Standards Enforcement (A-1-131) or shall contain the same information. Forms missing any information

as required on DLSE form (A-1-131) may be determined inadequate and subject to withholding under section 1771.5 (b)(5) and §16435 (d) of Title 8 of the California Code of Regulations, and as further described in section 6 (B) of this manual. Employer payments (fringe benefits) when taken as a credit against the prevailing per diem wages shall be identified on form PW26 and submitted with the first certified payroll report and any subsequent certified payroll report where wages or employer payments have changed.

Time cards, front and back copies of cancelled checks, daily logs, employee sign-in sheets and/or other records maintained for the purpose of reporting payroll may be requested by the LCP at any time and shall be provided within 10 days following the receipt of the request.

#### 2. Use of Electronic Reporting Forms

The certified payroll records required by Labor Code Section 1776 may be maintained and submitted electronically subject to all of the following conditions:

- (a) The reports must contain all of the information required by Labor Code Section 1776, with the information organized in a manner that is similar or identical to how the information is reported on the Department of Industrial Relations' suggested "Public Works Payroll Reporting Form" (Form A-1-131);
- (b) The reports shall be in a format and use software that is readily accessible and available to contractors, awarding bodies, Labor Compliance Programs, and the Department of Industrial Relations;
- (c) Reports submitted to the Awarding Body, the Division of Labor Standards Enforcement, or other entity within the Department of Industrial Relations must be either (1) in the form of a non-modifiable image or record that bears an electronic signature or includes a copy of any original certification made on paper, or alternatively (2) printed out and submitted on paper with an original signature;
- (d) The requirements for redacting certain information shall be followed when certified payroll records are disclosed to the public pursuant to Labor Code Section 1776(e), whether the records are provided electronically or as hard copies; and
- (e) No contractor or subcontractor shall be mandated to submit or receive electronic reports when it otherwise lacks the resources or capacity to do so, nor shall any contractor or subcontractor be required to purchase or use proprietary software that is not generally available to the public.

#### 3. Review Payroll Records

Payroll records submitted by contractors and subcontractors, shall be reviewed by the Awarding Body's LCP staff as promptly as practicable after receipt thereof, but in no event more than (30) days after receipt. "Review" for this purpose shall be defined as inspection of the records to determine if (1) all appropriate data elements identified in Labor Code §1776 (a) have been reported; (2) certification forms have been completed and signed in compliance with Labor Code §1776 (b); and (3) the correct

prevailing wage rates have been reported as paid for each classification of labor listed thereon, with confirmation of payment in the manner and to the extent described below.

#### 4. Confirmation of Payroll Records

Pursuant to California Code of Regulations 16432(c), "confirmation" of payroll records furnished by contractors and subcontractors shall be defined as an independent corroboration of reported prevailing wage payments. Confirmation may be accomplished through worker interviews, examination of paychecks or paycheck stubs, direct confirmation of payments from third party recipients of "Employer Payments" (as defined at section 16000 of Title 8 of the California Code of Regulations), or any other reasonable method of corroboration. For each month in which a contractor or subcontractor reports having workers employed on the public work, confirmation of furnished payroll records shall be undertaken randomly for at least one worker for at least one weekly period within that month. Confirmation shall also be undertaken whenever complaints from workers or other interested persons or other circumstances or information reasonably suggest to the Labor Compliance Program that payroll records furnished by a contractor or subcontractor are inaccurate.

#### 5. On-Site Visits

Representatives of the LCP shall conduct in-person inspections at the site or sites at which the contract for public work is being performed ("On-Site Visits"). On-Site Visits may be undertaken randomly or as deemed necessary by the Labor Compliance Program, but shall be undertaken during each week that workers are present at sites at which the contract for public work is being performed. All On-Site Visits shall include visual inspection of (1) the copy of the determination(s) of the Director of Industrial Relations of the prevailing wage rate of per diem wages required to be posted at each job site in compliance with Labor Code Section 1773.2, and (2) the Notice of Labor Compliance Program Approval required to be posted at the job site in accordance with California Code of Regulations §16429, listing a telephone number to call for inquiries, questions, or assistance with regard to the LCP. On-Site Visits may include other activities deemed necessary by the LCP to independently corroborate prevailing wage payments reported on payroll records furnished by contractors and subcontractors.

#### 6. Full Accountability

Each individual, laborer or craftsperson working on a public works contract must appear on the payroll. The basic concept is that the employer who pays the trades' worker must report that individual on its payroll. This includes individuals working as apprentices in an apprenticeable trade. Owner-operators are to be reported by the contractor employing them; rental equipment operators are to be reported by the rental company paying the workers' wages. Sole owners and partners who work on a contract must also submit a certified payroll record listing the days and hours worked, and the trade classification descriptive of the work actually done. The contractor shall make the records required under this section available for inspection by an authorized representative of the LCP and the Department of Industrial Relations, and shall permit such representatives to interview trades workers during hours on the project site.

#### 7. Responsibility for Subcontractors

The contractor shall be responsible for ensuring adherence to labor standards provisions by its subcontractors in the manner specified by Labor Code Section 1775:

- a. The contractor shall monitor the payment of the specified general prevailing per diem wages by each subcontractor to its employees by weekly review of the subcontractor's certified payroll records.
- b. Upon becoming aware of a subcontractor's failure to pay the specified prevailing rate of wages, the contractor shall diligently take corrective action to halt or rectify the failure, including, but not limited to, retaining sufficient funds due the subcontractor for work performed on the public works project (upon receipt of notification that a wage complaint has been resolved, the contractor shall pay any money retained from and owed to a subcontractor).
- c. Prior to making final payment to the subcontractor for work performed on the public works project, the contractor shall obtain an affidavit signed under penalty of perjury from the subcontractor that the subcontractor has paid the general prevailing rate of per diem wages to its employees on the public works project, as well as any penalties, which have been imposed for working hours violations (Labor Code § 1813).

#### 8. Payment to Employees

- a. Employees must be paid unconditionally, and not less often than once each week, the full amounts that are due and payable for the period covered by the particular payday. An employer must, therefore, establish a fixed workweek (i.e., Sunday through Saturday) and an established payday (such as Friday or the preceding day should such payday fall on a holiday). On each and every payday, each worker must be paid all sums due as of the end of the preceding workweek and must be provided with an itemized wage statement.
- b. If an individual is called a subcontractor, when, in fact, he/she is merely a journey level mechanic supplying only his/her labor, such an individual would not be deemed a bona fide subcontractor and must be reported on the payroll of the contractor who contracted for his or her services as a trade's worker.
- c. Moreover, any person who does not hold a valid contractor's license cannot be a subcontractor, and anyone hired by that person is the worker or employee of the contractor who contracted for his or her services for purposes of prevailing wage requirements, certified payroll & workers compensation laws.
- d. A worker's rate for straight time hours must be equal to or exceed the rate specified in the contract by reference to the Prevailing Wage Rate Determinations for the class of work actually performed. Any work performed on Saturday, Sunday, and/or a holiday, or a portion thereof, must be paid the prevailing rate established for those days regardless of the fixed workweek. The hourly rate for hours worked in excess of 8 hours in a day or 40 hours in a workweek shall be premium pay. All work performed in excess of eight hours per day, 40 hours per week, on Saturday, on Sunday, and on holiday shall be paid in accordance with the applicable Prevailing Wage Determination.

#### 9. Requests for Certified Payroll Records

Pursuant to California Code of Regulations §16400:

- (a) Requests may be made by any person for certified copies of payroll records. Requests shall be made to any of the following:
  - (1) The body awarding the contract, or
  - (2) Any office of the Division of Labor Standards Enforcement, or the Division of Apprenticeship Standards.
- (b) Requests for certified copies of payroll records pursuant to Section 1776 of the Labor Code may be made by any person. However, any such request shall be in writing and contain at least the following information:
  - (1) The body awarding the contract;
  - (2) The contract number and/or description;
  - (3) The particular job location if more than one;
  - (4) The name of the contractor;
  - (5) The regular business address, if known.

NOTE: Requests for records of more than one contractor of subcontractor must list the information regarding that contractor individually, even if all requests pertain to the same particular public works project. Blanket requests covering an entire public works project will not be accepted; unless contractor and subcontractor responsibilities regarding the project are not clearly defined.

- (c) Acknowledgment of Request. The public entity receiving a request for payroll records shall acknowledge receipt of such, and indicate the cost of providing the payroll records based on an estimate by the contractor, subcontractor or public entity. The acknowledgment of the receipt of said request for payroll records may be accomplished by the public entity's furnishing a copy of its written correspondence requesting certified copies of the payroll records sent to the specific contractor pursuant to Section 16400(d) below, to the person who requested said records.
- (d) Request to Contractor. The request for copies of payroll records by the requesting public entity shall be in any form and/or method which will assure and evidence receipt thereof. The request shall include the following:
  - (1) Specify the records to be provided and the form upon which the information is to be provided;
  - (2) Conspicuous notice of the following:
    - (A) that the person certifying the copies of the payroll records is, if not the contractor, considered as an agent acting on behalf of the contractor; and
    - (B) that failure to provide certified copies of the records to the requesting public entity within 10 working days of the receipt of the request will subject the contractor to a penalty of twenty-five (\$25.00) dollars per calendar day or portion thereof for each worker until strict compliance is effectuated.
  - (3) Cost of preparation as provided in Section 16402; and
  - (4) Provide for inspection.

(e) Inspection of Payroll Records. Inspection of the original payroll records at the office of the contractor(s) pursuant to subdivision (b) of Section 1776 of the Labor Code shall be limited to the public entities upon reasonable written or oral notice.

Pursuant to California Code of Regulations \$16402: The cost of preparation to each contractor, subcontractor, or public entity when the request was made shall be provided in advance by the person seeking the payroll record. Such cost shall be \$1 for the first page of the payroll record and 25 cents for each page thereafter, plus \$10 to the contractor or subcontractor for handling costs. Payment in the form of cash, check or certified money order shall be made prior to release of the documents to cover the actual costs of preparation.

Pursuant to California Code of Regulations §16403 (Privacy Considerations):

- (a) Records received from the employing contractor shall be kept on file in the office or entity that processed the request for at least 6 months following completion and acceptance of the project. Thereafter, they may be destroyed unless administrative, judicial or other pending litigation, including arbitration, mediation or other methods of dispute resolution, are in process. Copies on file shall not be obliterated in the manner prescribed in subdivision (b) below;
- (b) Copies provided to the public upon written request shall be marked, obliterated or provided in such a manner that the name, address and Social Security number, and other private information pertaining to each employee cannot be identified. All other information including identification of the contractor shall not be obliterated;
- (c) The public entity may affirm or deny that a person(s) was or is employed on a public works contract (by a specific contractor) when asked, so long as the entity requires such information of an identifying nature which will reasonably preclude release of private or confidential information.

#### B. Apprentices

Apprentices shall be permitted to work as such only when they are registered, individually, under a bona fide apprenticeship program registered and approved by the State Division of Apprenticeship Standards. The allowable ratio of apprentices to journeypersons in any craft/classification shall not be greater than the ratio permitted to the contractor as to its entire workforce under the registered program. Any worker listed on a payroll at an apprentice wage rate who is not registered shall be paid the journey level wage rate determined by the Department of Industrial Relations for the classification of the work he/she actually performed. A journey level worker must always be present at the job site where an apprentice is performing the work of his craft. Pre-apprentice trainees, trainees in non-apprenticeable crafts, and others who are not duly registered will not be permitted on public works projects unless they are paid full prevailing wage rates as journeypersons.

#### 1. Contractor Responsibility

The contractor shall furnish written evidence of the registration (i.e., Apprenticeship Agreement or Statement of Registration) of its training program and apprentices, as well as the ratios allowed and the wage rates required to be paid there under for the area of construction, prior to using any apprentices in the contract work.

Compliance with California Labor Code § 1777.5 require all public works contractors and subcontractors to do the following when apprenticeable crafts are employed on the project:

- a. Prior to commencing work on a contract for public works, every contractor shall submit Contract Award Information to an applicable apprenticeship program that can supply apprentices to the site of the public work. The form DAS 140 can be used for this purpose.
- b. Employ apprentices, or request for the dispatch of apprentices from ALL apprenticeship training programs in the project's County area, for work on the public works project in a ratio to journeypersons as stipulated in the apprenticeship standards under which each apprenticeship committee operates, but in no case shall the ratio be less than one (1) apprentice to each five (5) journeypersons unless a lower/higher ratio is allowed via exemption for a particular craft;
- c. Contribute to the training fund in the amount identified in the prevailing wage rate publication for journeypersons and apprentices. Where the trust fund administrators cannot accept the contributions, then payment shall be made to the California Apprenticeship Council, Post Office Box 420603, San Francisco, CA 94142; and
- d. It should be noted that a prior approval for a specified project does not confirm approval to train on any other project. The contractor/subcontractor must check with the applicable Joint Apprenticeship Committee to verify status.

#### 2. <u>Duties of a Labor Compliance Program with Respect to Apprenticeship Standards</u>

- a. The Awarding Body's LCP staff shall:
  - 1. Inform contractors and subcontractors bidding public works of the apprenticeship requirements defined in Labor Code 1777.5 and CCR 230, 230.1;
  - 2. Send copies of awards and notices of discrepancies to the Division of Apprenticeship Standards as required under Section 1773.3 of the Labor Code, and
  - 3. Refer complaints and promptly report suspected violations of apprenticeship requirements to the Division of Apprenticeship Standards.
- b. The Awarding Body's LCP staff shall be responsible for enforcing prevailing wage pay requirements for apprentices consistent with the practice of the Labor Commissioner, including:
  - 1. That any contributions required pursuant to Labor Code Section 1777.5(m) are paid to the appropriate entity,
  - 2. That apprentices are paid no less than the prevailing apprentice rate,
  - 3. That workers listed and paid as apprentices on the certified payroll records are duly registered as apprentices with the Division of Apprenticeship Standards, and
  - 4. Requiring that the regular prevailing wage rate be paid (i) to any worker who is not a duly registered apprentice and (ii) for all hours in excess of the maximum ratio permitted under Labor Code Section 1777.5(g), as determined at the conclusion of the employing contractor or subcontractor's work on the public works contract.

#### C. Audit of Certified Payroll Records

- 1. An Audit, as defined herein, shall be prepared by the Awarding Body's LCP staff whenever the LCP has determined that there has been a violation of the Public Works Chapter of the Labor Code resulting in the underpayment of wages. An "Audit" for this purpose shall be defined as a written summary reflecting prevailing wage deficiencies for each underpaid worker, and including any penalties to be assessed under Labor Code Sections 1775 and 1813, as determined by the LCP after consideration of the best information available as to actual hours worked, amounts paid, and classifications of workers employed in connection with the public work. Such available information may include, but is not limited to, worker interviews, complaints from workers or other interested persons, all time cards, cancelled checks, cash receipts, trust fund forms, books, documents, schedules, forms, reports, receipts or other evidences which reflect job assignments, work schedules by days and hours, and the disbursement by way of cash, check, or in whatever form or manner, of funds to a person(s) by job classification and/or skill pursuant to a public works project. An Audit is sufficiently detailed when it enables the Labor Commissioner, if requested to determine the amount of forfeiture under section 16437, to draw reasonable conclusions as to compliance with the requirements of the Public Works Chapter of the Labor Code, and to enable accurate computation of underpayments of wages to workers and of applicable penalties and forfeitures. An Audit using the forms in Appendix B, when accompanied by a brief narrative identifying the Bid Advertisement Date of the contract for public work and summarizing the nature of the violation and the basis upon which the determination of underpayment was made, presumptively demonstrates sufficiency. Records supporting an Audit shall be maintained by the Awarding Body's LCP to satisfy its burden of coming forward with evidence in administrative review proceedings under Labor Code Section 1742 and the Prevailing Wage Hearing Regulations found at sections 17201-17270 of Title 8 of the California Code of Regulations.
- 2. After the LCP has determined that violations of the prevailing wage laws have resulted in the underpayment of wages and an audit has been prepared, notification shall be provided to the contractor and affected subcontractor of an opportunity to resolve the wage deficiency prior to a determination of the amount of forfeiture by the Labor Commissioner pursuant to these regulations. The contractor and affected subcontractor shall be provided at least 10 days following such notification to submit exculpatory information consistent with the "good faith mistake" factors set forth in Labor Code Section 1775(a)(2)(A)(i) and (ii). If, based upon the contractor's submission, the LCP reasonably concludes that the failure to pay the correct wages was a good faith mistake, and has no knowledge that the contractor and affected subcontractor have a prior record of failing to meet their prevailing wage obligations, the LCP shall not be required to request the Labor Commissioner for a determination of the amount of penalties to be assessed under Labor Code Section 1775 if the underpayment of wages to workers is promptly corrected and proof of such payment is submitted to the LCP. For each instance in which a wage deficiency is resolved in accordance with this regulation, the LCP shall maintain a written record of the failure of the contractor or subcontractor to meet its prevailing wage obligation. The record shall identify the public works project, the contractor or affected subcontractor involved, and the gross amount of wages paid to workers to resolve the prevailing wage deficiency; and the record shall also include a copy of the Audit prepared pursuant to subpart (e) above along with any exculpatory information submitted to the Labor Compliance Program by the affected contractor or subcontractor.

#### SECTION 5: REPORTING OF WILLFUL VIOLATIONS TO THE LABOR COMMISSIONER

If an investigation reveals that a willful violation of the Labor Code has occurred, the LCP will make a written report to the Labor Commissioner which shall include:

- 1. A detailed report which shall accurately describe the nature of the alleged violation and a description of the evidence which supports said allegations;
- 2. An audit consisting of a comparison of payroll records to the best available information as to the actual hours worked and wages paid;
- 3. The classification of workers employed on the public works contract, and any other additional investigative information as may be required to clarify the audit. Reports will be submitted on all appropriate willful violations including intent to defraud and deliberate failure or refusal to comply with public works law. All reports will include a recommendation regarding the appropriateness of debarment. Principal areas of concern include, but are not limited to, the following:

#### A. Failure to Comply with Prevailing Wage Rate Requirements

Failure to comply with prevailing wage rate requirements (as set forth in the Labor Code and Awarding Body contracts) may be determined a willful violation whenever less than the stipulated basic hourly rate is paid to trades workers, or if overtime, holiday rates, fringe benefits, and/or employer payments are paid at a rate less than stipulated. The facts related to such willful violations may result in a determination that the contractor intended to defraud its employees of their wages.

## B. Falsification of Payroll Records, Misclassification of Work, and/or Failure to Accurately Report Hours of Work

Falsification of payroll records and failure to accurately report hours of work is characterized by deliberate underreporting of hours of work; underreporting the headcount; stating that the proper prevailing wage rate was paid when, in fact, it was not; clearly misclassifying the work performed by the worker; and any other deliberate and/or willful act which results in the falsification or inaccurate reporting of payroll records. Such violations are deemed to be willful violations committed with the intent to defraud.

#### C. Failure to Submit Certified Payroll Records

The contractors and subcontractors shall have 10 days upon notification of the LCP representative in which to comply with the requirement for submittal of weekly payroll records that are complete and accurate. Failure to provide certified payroll records as prescribed, will result in the withholding of contract payments pursuant to labor code §1771.5 (b)(5) and §16435 (d) of Title 8 of the California Code of Regulations and as further described in Section 6 (B) of this manual.

#### D. Failure to Make Employer Payments

Employer payments are defined as the amounts stipulated for fringe benefits or trust fund contributions and are determined to be part of the required prevailing wage rate. Failure to make employer payments or provide fringe benefits and/or make trust fund contributions in a timely manner is equivalent to payment of less than the stipulated wage rate and shall be reported to the Labor Commissioner, upon completion of an investigation and audit.

#### E. Failure to Pay the Correct Apprentice Rates and/or Misclassification of Workers as Apprentices

Failure to pay the correct apprentice rate or classifying a worker as an apprentice when not properly registered is equivalent to payment of less than the stipulated wage rate and shall be reported to the Labor Commissioner, as a willful violation, upon completion of an investigation and audit.

#### F. Taking or Receiving Portions of Wages of Workmen or Working Subcontractors as Felony

Every person, who individually or as a representative of the Awarding Body, or as a contractor or subcontractor doing public work, or agent or officer thereof, who takes, receives or conspires with another to take or receive, for his own use or the use of any other person any portion of the wages of any workman or working subcontractor, in connection with services rendered upon any public work is guilty of a felony.

#### **SECTION 6: ENFORCEMENT ACTION**

#### A. Duty of the Labor Compliance Program

Pursuant to California Code of Regulations §16434, Duties of Labor Compliance Program:

- (a) A Labor Compliance Program shall have a duty to the Director to enforce the requirements of Chapter 1 of Part 7 of Division 2 of the Labor Code and these regulations in a manner consistent with the practice of the Labor Commissioner. It is the practice of the Labor Commissioner to refer to the Director's ongoing advisory service of web-posted public works coverage determinations as a source of information and guidance in making enforcement decisions. It is also the practice of the Labor Commissioner to be represented by an attorney in prevailing wage hearings conducted pursuant to Labor Code Section 1742(b) and sections 17201-17270 of Title 8 of the California Code of Regulations.
- (b) Upon receipt of a written complaint alleging that a contractor or subcontractor has failed to pay prevailing wages as required by the Labor Code, the Labor Compliance Program shall do all of the following:
  - (1) Within 15 days after receipt of the complaint, send a written acknowledgment to the complaining party that the complaint has been received and identifying the name, address, and telephone number of the investigator assigned to the complaint;
  - (2) Within 15 days after receipt of the complaint, provide the affected contractor with the notice required under Labor Code section 1775(c) if the complaint is against a subcontractor;
  - (3) Notify the complaining party in writing of the resolution of the complaint within ten days after the complaint has been resolved by the Labor Compliance Program;
  - (4) Notify the complaining party in writing at least once every 30 days of the status of a complaint that has not been resolved by the Labor Compliance Program; and
  - (5) Notify the complaining party in writing at least once every 90 days of the status of a complaint that has been resolved by the Labor Compliance Program but remains under review or in litigation before another entity.