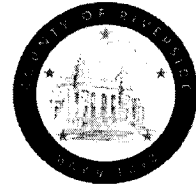


**SUBMITTAL TO THE BOARD OF SUPERVISORS  
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA**



**ITEM: 12.1  
(ID # 13992)**

**MEETING DATE:**  
Tuesday, December 08, 2020

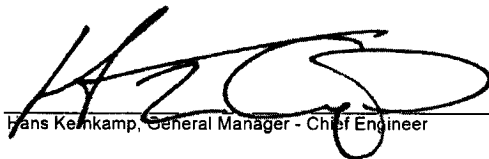
**FROM:** DEPARTMENT OF WASTE RESOURCES:

**SUBJECT:** DEPARTMENT OF WASTE RESOURCES: Receive and File the 2019 El Sobrante Landfill Annual Report, District 1. [\$0]

**RECOMMENDED MOTION:** That the Board of Supervisors:

1. Receive and file the 2019 El Sobrante Landfill Annual Report, dated September 2020; and
2. Direct the Clerk to ensure that a copy of the Annual Report is made available for public review at accessible locations.

**ACTION:**

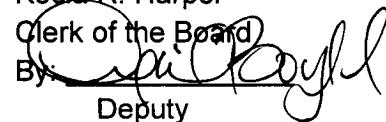
  
Hans Kemkamp, General Manager - Chief Engineer 11/20/2020

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**MINUTES OF THE BOARD OF SUPERVISORS**

On motion of Supervisor Jeffries, seconded by Supervisor Spiegel and duly carried, IT WAS ORDERED that the above matter is approved as recommended.

Ayes: Jeffries, Spiegel, Perez, and Hewitt  
Nays: None  
Absent: Washington  
Date: December 8, 2020  
xc: Waste Resources

Kecia R. Harper  
Clerk of the Board  
By:   
Deputy

**SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE,  
STATE OF CALIFORNIA**

<b>FINANCIAL DATA</b>	<b>Current Fiscal Year:</b>	<b>Next Fiscal Year:</b>	<b>Total Cost:</b>	<b>Ongoing Cost</b>
<b>COST</b>	\$ 0	\$ 0	\$ 0	\$ 0
<b>NET COUNTY COST</b>	\$ 0	\$ 0	\$ 0	\$ 0
<b>SOURCE OF FUNDS: N/A</b>			<b>Budget Adjustment:</b>	N/A
			<b>For Fiscal Year:</b>	N/A

**C.E.O. RECOMMENDATION:** Approve

**BACKGROUND:**

**Summary**

As stipulated in the Conditions of Approval of the First Amended and Restated Second El Sobrante Landfill Agreement (Agreement), the Administrative Review Committee (ARC), formed pursuant to Section 11 of the Agreement and composed of representatives from the Department of Waste Resources (RCDWR), Executive Office, and Planning Department, reviewed the 2019 El Sobrante Landfill Annual Report (Report) to ensure that the landfill being operated by USA Waste of California (USA Waste), a subsidiary of Waste Management, Inc. (WMI), is in conformance with the landfill's adopted Mitigation Monitoring Program (MMP).

The 2019 Report consists of the following:

1) Annual Monitoring Report

- Provides annual updates for such topics as in-County and out-of-County tonnage, complaints, pending litigation, hours of operation, facility permits, etc.

2) Conditions of Approval Status Report

- Documents compliance with the Riverside County Board of Supervisors and Riverside County Transportation Department's Conditions of Approval imposed on USA Waste/WMI during the 1998 landfill Expansion Project.

3) Mitigation Monitoring Program Status Report

- Documents compliance with the mitigation measures adopted for the operation of the El Sobrante Landfill.

In late April 2020, USA Waste/WMI provided RCDWR with the initial draft of the Annual Report. Upon RCDWR and Local Enforcement Agency (LEA) review, the reports were presented to the Administrative Review Committee (ARC) on August 13, 2020, and to the Citizens Oversight Committee (COC) on September 2, 2020.

**SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE,  
STATE OF CALIFORNIA**

The Annual Report was finalized in September 2020. On October 8, 2020, the ARC concurred with RCDWR's recommendations that USA Waste/WMI was in compliance for the 2019 reporting period, noting substantial compliance for Mitigation Measure T-3.

T-3 Substantial Compliance

A detailed analysis of truck traffic data relating to Measure T-3 was performed by RCDWR. The analysis assumed all trucks that potentially could use SR91 during the peak hours did so, thus representing a conservative approach in assuming eighteen (18) am peak hour trucks and three (3) pm peak hour trucks. The potential for 21 daily peak hour trips is substantially below the impact thresholds identified in the SR91 Peak Hour Analysis (Webb Associates, 2015/16). Therefore, based on the negligible trucks potentially traveling on SR91 during the peak hours (as identified in the EIR), along with the additional steps WMI has implemented to reduce peak hour trips (as identified in the Peak Hour Truck Reduction Program- stronger contract language, outreach to vendors, GPS program for WMI trucks, etc.), substantial compliance with the mitigation measure was met for 2019.

COC Comments

On November 4, 2020, the Final 2019 Report was presented to the COC. The COC commented on the negative appearance of bare landfill slopes visible within the Temescal Valley. The COC recommended that USA Waste/WMI implement supplemental irrigation to assist with minimizing visual impacts, which is in alignment with the objectives of Mitigation Measure A-1. The COC's full comments are attached as Attachment B.

USA Waste/WMI Comments

In addressing the appearance of the landfill slopes, USA Waste/WMI responded that landfill slopes are hydro-seeded in phases. The upper levels of the landfill are still active and will not be seeded until they reach their design capacity. Additional hydro-seeding will be applied to non-active slopes as needed towards the end of December 2020. An irrigation specialist was previously consulted and recommended to wait on supplemental irrigation until after the rainy season is over (typically starts in November and ends in March). USA Waste/WMI will reevaluate the need for supplemental irrigation in spring 2021. A response letter from USA Waste/WMI, along with an exhibit delineating the southerly slope phases, is attached as Attachment C.

**Impact on Residents and Businesses**

The motion to receive and file the 2019 Annual Report will not result in impacts to citizens or businesses.

**ATTACHMENTS**

- ATTACHMENT A. 2019 El Sobrante Landfill Annual Report with Staff Report
- ATTACHMENT B. COC Comments
- ATTACHMENT C. USA Waste/WMI Comments

SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE,  
STATE OF CALIFORNIA

  
Scott Bruckner

11/30/2020

  
Gregory V. Priamos, Director County Counsel

11/23/2020

# Staff Report

**El Sobrante Landfill**

**2019 Annual Report**

Prepared By:



October 2020

## Introduction

The Riverside County Department of Waste Resources (RCDWR) is responsible for the monitoring and implementation of both the El Sobrante Landfill Mitigation Monitoring Plan (MMP), as well as the First Amended and Restated Second El Sobrante Landfill Agreement (Landfill Agreement), between the County of Riverside and USA Waste of California (USA Waste), a subsidiary of Waste Management Inc. (WMI). USA Waste/WMI is required to provide an annual report documenting their efforts in complying with the mitigation measures and conditions of approval, as identified in the MMP and Landfill Agreement.

The 2019 El Sobrante Landfill Annual Report consists of the following:

1) Annual Monitoring Report

- Provides annual updates for the items listed on Exhibit "D" of the Landfill Agreement, which include, but are not limited to, topics such as in-County and out-of-County tonnage, complaints, pending litigation, hours of operation, and facility permits.

2) Conditions of Approval Status Report

- Documents compliance with the Riverside County Board of Supervisors and Riverside County Transportation Department's Conditions of Approval imposed on USA Waste/WMI during the 1998 Landfill Expansion Project.

3) Mitigation Monitoring Program (MMP) Status Report

- Documents compliance with the adopted mitigation measures.

## Review Process for 2019 Annual Report

In late April 2020, USA Waste/WMI provided RCDWR with the initial draft of the Annual Report. Upon RCDWR and Local Enforcement Agency (LEA) review, the reports were presented to the Administrative Review Committee (ARC) on August 13, 2020, and to the Citizens Oversight Committee (COC) on September 2, 2020. Comments on the Annual Reports not immediately addressed during the ARC or COC meetings are shown in Attachment A (along with responses).

The Annual Report was finalized in September 2020. On October 8, 2020, the ARC concurred with staff recommendations (see below).

## RCDWR Recommendations

Upon review of the reports, RCDWR offers the following comments/recommendations:

1. 2019 Annual Monitoring Report

ARC, COC, and staff comments/edits were addressed. **USA Waste/WMI in compliance for 2019 reporting period.**

2. 2019 Conditions of Approval Status Report

ARC, COC, and staff comments/edits were addressed. **USA Waste/WMI in compliance for 2019 reporting period.**

3. 2019 Mitigation Monitoring Program Status Report

For 2019, USA Waste/WMI has submitted the required reports and documentation where applicable, to the agencies responsible for implementation/monitoring of the conditions and mitigation measures in accordance with the approved MMP. **USA Waste/WMI is in**

**compliance for the 2019 reporting period, noting substantial compliance for Mitigation Measure T-3.**

**T-3 Substantial Compliance**

A detailed analysis of truck traffic data relating to Measure T-3 was performed by RCDWR. The analysis assumed all trucks that potentially could use SR91 during the peak hours did so, thus representing a conservative approach in assuming eighteen (18) am peak hour trucks and three (3) pm peak hour trucks. The potential for 21 daily peak hour trips is substantially below the impact thresholds identified in the SR91 Peak Hour Analysis (Webb Associates, 2015/16). Therefore, based on the negligible trucks potentially traveling on SR91 during the peak hours (as identified in the EIR), along with the additional steps WMI has implemented to reduce peak hour trips (as identified in the Peak Hour Truck Reduction Program- stronger contract language, outreach to vendors, GPS program for WMI trucks, etc.), substantial compliance with the mitigation measure was met for 2019.

**Attachment A**  
**Comments on the Draft 2019 El Sobrante Landfill Annual Report**

**Mitigation Monitoring Program Status Report**

1. [COC] B-3: Include the point in time success ratio for the many-stemmed dudleya.

*RCDWR Response: the response to B-3 in the annual report has been updated to include the total number of many-stemmed dudleya impacted and replanted.*



# 2019 El Sobrante Landfill Annual Report

## Annual Monitoring Report

## Conditions of Approval Status Report

## Mitigation Monitoring Program Status Report

### Landfill History

The El Sobrante Landfill is an existing municipal solid waste landfill located at 10000 Eastern Canyon Road, Alameda, California 94501. The landfill is situated on approximately 15 acres of land owned by the City of Alameda, which is located in Alameda County, California. The landfill was established in 1970. A landfill closure plan was prepared by the Alameda County Public Works Department and the Alameda County Board of Supervisors (BCS) in 1995. The landfill was closed in 1995. The landfill is currently being operated as a landfill expansion project. The landfill expansion project was approved by the BCS in 2005. The landfill expansion project is currently being operated as a landfill expansion project. The landfill expansion project is currently being operated as a landfill expansion project.

The specifications later by the BCS in Resolution 1, 2005 included the following:

1. Approval of Resolution No. 10-216, authorizing the Alameda County Public Works Department to prepare a Final EIR for the landfill expansion project, and the City of Alameda to prepare a Final EIR for the landfill expansion project.
2. Adoption of Resolution No. 10-216, authorizing the Alameda County Public Works Department to prepare a Final EIR for the landfill expansion project, and the City of Alameda to prepare a Final EIR for the landfill expansion project.

The El Sobrante Landfill Expansion Project, for which the EIR was adopted on May 21, 2008, is currently being operated as a landfill expansion project. The landfill expansion project is currently being operated as a landfill expansion project.

An overview of the 2019 annual monitoring program is summarized in the following table:

## Overview of Calendar Year 2019

### 2019 Permits/Approvals

In 2019, building permits were issued by Riverside County for construction of the maintenance facility.

### 2019 Changes in Landfill Expansion Project Plan

The El Sobrante Landfill continues to be developed in overall accordance with the Expansion Project first approved by the BOS in 1998 and with its SWFP and corresponding JTD, last revised in 2018. There were no changes in the Landfill Expansion Project Plan during 2019.

### 2019 Landfill Activities

In 2019, the active area for waste disposal operations continued in Phases 2, 3, 8, 9, 10 and 11.

Improvements to the Gas Collection and Control System (GCCS) were conducted in 2019. Details of these GCCS related construction activities are provided below.

- Brought 49 new LFG extraction wells online for a total of 274 active LFG wells
- Raised over 50 LFG extraction wells to accommodate the recent lifts of waste
- Replaced various wellheads, and approximately 6500 feet of high density polyethylene (HDPE) conveyance piping, and extended LFG extraction wells through subsequent lifts of refuse
- Upgraded the combustion air blower to improve LFG destruction in the Zink Ultra Low Emission Flare

### 2019 Days and Hours of Operation

In 2019, the El Sobrante Landfill received waste tonnage on 307 days. Excluding County holidays, the landfill was open six (6) days a week, Monday through Saturday, and closed on Sunday. The landfill, which has 24-hour disposal operations, was open from 4:00 AM on Monday to 6:00 PM on Saturday. The landfill was open to commercial haulers and the general public in accordance with the following schedule:

#### Days/Hours for Commercial Haulers

- Open six (6) days a week, Monday through Saturday
- Hours = 4:00 AM on Monday through 6:00 PM on Saturday

#### Days/Hours for General Public

- Open six (6) days a week, Monday through Saturday
- Hours = 6:00 AM through 6:00 PM daily

### 2019 Disposal Volumes

During calendar year 2019, a total of 3,419,617 tons of municipal solid waste was disposed at the El Sobrante Landfill. Of this amount, 1,047,785 tons originated from Riverside County sources, and 2,371,832 tons originated from out-of-County sources. El Sobrante received 99,875 tons of

Alternative Daily Cover in the form of cement treated incinerator ash.

Based on 307 working days, an average of 11,139 (rounded to nearest whole number) tons of waste were received at the landfill on a daily basis in 2019.

### **Landfill Capacity Used in 2019 and Landfill's Remaining Capacity at End of 2019**

Landfill capacity is closely monitored by the Engineering Department at El Sobrante Landfill to ensure that the landfill's operational efficiency is meeting WM and community expectations. On an annual basis, an aerial survey company flies the entire landfill, and aerial topographic maps are prepared to calculate the remaining airspace or capacity of the landfill by comparing the existing landfill topography to the expected final landfill topography. To evaluate the compaction efficiency or density of the waste material in the landfill, an Airspace Utilization Factor (AUF) is used. The 2019 AUF of 0.9 (tons of waste per cubic yard of landfill airspace) is recorded as the total waste disposed within a known volume of landfill airspace in a given period of time. The AUF takes into account such factors as the use of ADC and soil cover, waste settlement, and waste composition.

The AMR reported 134,549,993 tons remaining at the end of 2018 less the 3,419,617 tons from 2019 yields 132,130,376 tons remaining at the end of 2019. At the current rate this equates to approximately 39 years of site life remaining.

### **Origin of Non-County Waste Disposal Volume in 2019**

Non-County waste received at the El Sobrante Landfill must be delivered in transfer trucks, or transfer-like trucks to mitigate traffic impacts. A transfer-like truck is one that transports a volume of waste to the landfill similar in size and weight to a transfer truck. The landfill operator and RCDWR have reached an agreement as to which types of vehicles are to be considered a transfer truck for purposes of this requirement, along with a plan to minimize deliveries of non-contracted out of County waste in non-conforming vehicle types.

During 2019, non-county waste was primarily delivered to the El Sobrante Landfill from the facilities identified below. The LEA inspects these facilities twice a year.

- Azusa Material Recovery Facility, Waste Transfer Station, Azusa, CA
- Carson Transfer Station, Carson, CA
- CLARTS (Central Los Angeles Recycling & Transfer Station), Los Angeles, CA
- CRR Colton
- EDCO Fallbrook
- Agua Mansa- Burrtec
- Allan Company
- Strategic Materials – Commerce
- Strategic Materials – Vernon
- Grand Central Recycling and Transfer Station, City of Industry, CA
- El Cajon Transfer Station, El Cajon, CA
- Palomar Transfer Station, Palomar, CA
- Downey Area Recycling & Transfer (DART)
- Orange Transfer Station
- Southgate Transfer Station, Southgate, CA
- West Valley Transfer Station, Fontana, CA
- Republic Services Los Angeles Area Transfer Stations

- American Waste Transfer Station,
- Bel-Art Transfer Station
- Compton Transfer Station, East Los Angeles Recycling & Transfer Station
- Falcon Transfer Station
- Innovative Waste Control TS

During calendar year 2019, out-of-County communities that delivered more than 1,000 tons of municipal solid waste to the El Sobrante Landfill are listed in Exhibit 1, and out-of-County communities that delivered 10 tons to less than 1,000 tons are shown on Exhibit 2.

### **Projected Waste in 2020**

In 2020, it is projected that the disposal tonnage will decrease slightly from 2019, with total disposal tonnage expected to be in the range of 3,250,000 tons. Of this amount, the in-County disposal tonnage for 2020 is projected to be approximately 1,000,000 tons, while out-of-County tonnage is expected to be in the range of 2,250,000 tons.

### **Closure/Post Closure Trust**

A Surety Bond meeting the requirements of Title 27, California Code of Regulations, section 22244, is in place to provide and maintain financial assurance for Closure/Post Closure maintenance.

### **Local Mitigation Trust Account**

The Local Mitigation Trust, created pursuant the Second Agreement with a deposit of \$150,000 by USA Waste, is for mitigation projects in the local areas surrounding the landfill as recommended by the COC. In 2004, the COC recommended that the entire Local Mitigation Fund be utilized for County efforts to cleanup illegal dumping in the Temescal Valley area along the I-15 corridor from El Cerrito Road south to Lake Street. The BOS approved the COC recommendation on October 19, 2004. At the end of 2008, approximately one-half of the Trust Account had been used in this effort. In 2009, working collaboratively with the County's Code Enforcement Department, the COC recommended that an allocation not to exceed \$10,000 be used toward implementing the Clean Money Youth-Based Fundraising Program (Program) in the First and Second Supervisorial Districts. The BOS approved this recommendation on September 1, 2009, as well as an additional \$10,000 allocation for the Program in 2011. Since the inception of the Program in 2009, approximately 30 cleanup events took place within Temescal Valley, generating over \$15,000 for participating local youth based programs/groups. In 2019, no clean money events took place, and approximately \$4,700 remains available for cleanup events should the need arise. At the end of 2019, the Local Mitigation Trust Account had a balance of approximately \$77,000.

### **General Liability Insurance**

The Certificate of Insurance is an attachment to the AMR.

### **Regulatory Agency Issues**

During 2019, the El Sobrante Landfill was regularly inspected by regulatory agencies, which include the LEA, CalRecycle, the SARWQCB, and the SCAQMD. In 2019, probes GP-24 and

GP-25 had methane concentration above 5%. LEA was notified immediately and both probes were brought back into compliance by year's end. This gas probe issue resulted in violations issued by the LEA on 7/16, 8/8, 9/4 and 11/25. The facility received a violation from the LEA on 4/10 due to a weekly tonnage exceedance by approximately 200 tons. In response to this exceedance, RCDWR enacted a new policy to account for manual tickets upon receipt at the scale house. On October 23, 2019, the SCAQMD issued a violation for exceedances in tipper hours. Prior to this regulatory issue, on June 28, 2018, El Sobrante submitted a permit revision application to increase the usage hours to 22 hours/day and paid the necessary fees to accelerate the permitting process. On December 19, 2019, SCAQMD issued the revised Title V permit for Tippers 4 and 5 that increased the operating hours and resolved the operating limitation.

### **Pending Litigation**

There was no pending litigation against the El Sobrante Landfill in 2019.

**Exhibit 1. Out-of-County communities that delivered more than 1,000 tons during 2019**

<b>JURISDICTION</b>	<b>TONS</b>	<b>JURISDICTION</b>	<b>TONS</b>
HUNTINGTON PARK	1,009	RIALTO	4,101
APPLE VALLEY	1,043	IRWINDALE	4,233
MISSION VIEJO	1,080	SANTA ANA	4,686
CYPRESS	1,105	REDLANDS	4,778
HUNTINGTON BEACH	1,147	RANCHO PALOS VERDES	4,795
BURBANK	1,174	AZUSA	4,871
SIMI VALLEY	1,198	ORANGE	5,178
GLENDALE	1,200	FULLERTON	5,265
PALOS VERDES ESTATES	1,232	COVINA	5,595
LA HABRA	1,378	LOMITA	5,757
LA MIRADA	1,402	LYNWOOD	5,783
ROSEMEAD	1,440	COLTON	6,008
HIGHLAND	1,473	BELL GARDENS	6,644
IMPERIAL BEACH	1,507	MONROVIA	6,877
BREA	1,507	VISTA	7,136
VICTORVILLE	1,554	PECHANGA TRIBAL LAND	7,383
BUENA PARK	1,584	WHITTIER	7,816
CHULA VISTA	1,602	OCEANSIDE	9,133
PALA BAND OF CUPENO INDIANS	1,699	ROLLING HILLS ESTATES	9,451
CUDAHY	1,823	WEST COVINA	9,982
NORWALK	1,831	PASADENA	10,192
PICO RIVERA	1,885	GARDENA	10,554
MONTEREY PARK	1,899	ANAHEIM	10,902
CATHEDRAL CITY	1,932	LA PUENTE	11,838
SANTA MONICA	1,935	FONTANA	11,847
GLENDORA	1,935	SAN BERNARDINO UNINCORPORATED	12,223
PALM DESERT	1,978	EL SEGUNDO	13,853
CLAREMONT	2,008	DUARTE	14,304
SANTEE	2,107	COMMERCE	15,083
COSTA MESA	2,120	HAWTHORNE	15,959
SANTA FE SPRINGS	2,145	WALNUT	16,385
SANTA CLARITA	2,542	LA VERNE	17,578
TEMPLE CITY	2,561	SAN BERNARDINO	18,624
BELL	2,587	DIAMOND BAR	19,470
SAN GABRIEL	2,602	MONTCLAIR	19,709
DOWNEY	2,680	ARCADIA	20,178
CULVER CITY	2,953	INGLEWOOD	22,483
REDONDO BEACH	2,966	SAN DIMAS	22,756
LAWNDALE	3,028	UPLAND	23,385
VENTURA (SAN BUENAVENTURA)	3,104	INDUSTRY	24,918
MONTEBELLO	3,389	MANHATTAN BEACH	27,674
CARLSBAD	3,446	VERNON	29,826
IRVINE	3,613	POMONA	29,884
ALHAMBRA	4,008	COMPTON	38,141

<b>JURISDICTION</b>	<b>TONS</b>
BALDWIN PARK	39,806
EL MONTE	41,968
CARSON	47,177
RANCHO CUCAMONGA	58,308
TORRANCE	61,700
EL CAJON	68,166
SAN DIEGO UNINCORPORATED	73,013
SOUTH GATE	78,437
SAN DIEGO	86,499
CHINO	86,988
LONG BEACH	151,183
RIVERSIDE UNINCORPORATED	188,661
LOS ANGELES UNINCORPORATED	197,847
ONTARIO	255,252
LOS ANGELES	526,347

**Exhibit 2- Out-of-County communities that delivered between 10 to 1,000 tons during 2019**

<b>JURISDICTION</b>	<b>TONS</b>	<b>JURISDICTION</b>	<b>TONS</b>
LAGUNA WOODS	10	PALMDALE	270
HIDDEN HILLS	18	LOMA LINDA	273
CABAZON TRIBAL LAND	21	BIG BEAR LAKE	275
GUAM	22	SOUTH EL MONTE	279
BISHOP	24	SEAL BEACH	280
EL CENTRO	32	DEL MAR	293
SANTA BARBARA	33	YORBA LINDA	301
ARTESIA	45	MOORPARK	309
KERN UNINCORPORATED	49	LAGUNA NIGUEL	314
CALIFORNIA CITY	52	WESTMINSTER	331
GOLETA	52	LA HABRA HEIGHTS	336
SAN FRANCISCO	55	HERMOSA BEACH	363
NEVADA	56	LAGUNA BEACH	365
UTAH	59	YUCCA VALLEY	368
LA PALMA	69	ADELANTO	397
SIGNAL HILL	98	POWAY	397
MEXICO	102	BEVERLY HILLS	400
WESTLAKE VILLAGE	105	PARAMOUNT	401
STANTON	113	SOLANA BEACH	412
HAWAIIAN GARDENS	114	TWENTY-NINE PALMS	428
LAGUNA HILLS	126	LA MESA	465
SOBOBA TRIBAL LAND	138	VENTURA UNINCORPORATED	500
MAMMOTH LAKES	144	TUSTIN	533
SAN FERNANDO	151	MALIBU	544
ROLLING HILLS	157	ARIZONA	581
ALISO VIEJO	160	LAKE FOREST	588
MAYWOOD	165	JAMUL INDIAN VILLAGE	599
VILLA PARK A46	173	CORONADO	646
RANCHO SANTA MARGARITA	176	BRADBURY	654
GRAND TERRACE	179	SAN MARCOS	702
PLACENTIA	179	ENCINITAS	723
AGOURA HILLS	189	CERRITOS	745
CAMPO BAND OF KUMEYAAY INDIANS	190	BELLFLOWER	748
SIERRA MADRE	191	LEMON GROVE	767
RIDGECREST	193	NATIONAL CITY	804
DANA POINT	196	GARDEN GROVE	805
LA CANADA FLINTRIDGE	206	LAKESWOOD	833
FOUNTAIN VALLEY	227	ESCONDIDO	862
SAN JUAN CAPISTRANO	228	HESPERIA	863
SAN MARINO	245	NEWPORT BEACH	871
BARSTOW	245	ORANGE UNINCORPORATED	899
WEST HOLLYWOOD	258	LOS ALAMITOS	907
LANCASTER	262	YUCAIPA	931
CALABASAS	263	THOUSAND OAKS	938
SAN CLEMENTE	267	CHINO HILLS	958



**El Sobrante Landfill  
2019 Conditions of Approval  
Status Report**

**Final September 2020**

## I. Transportation Department Conditions of Approval

### ***On-going Conditions of Approval:***

1. Upon permit approval, USA Waste shall immediately amend their operating plan to require all trucks hauling out of county imported waste to exclusively utilize the Temescal Canyon Road Interchange at I-15 for access to and from the landfill site.

**Status:** This condition is met. Letters are sent in January and July reminding Out of County haulers of this condition.

- 5b. Develop a program to minimize in and outbound transfer trucks during peak hours.

**Status:** This condition is met. A Peak Hour Minimization Plan was prepared in 2016 directed at minimizing in and outbound peak hour traffic. As indicated in previous reports, this plan will be periodically updated as new measures or policies are enacted. No new measures or policies were enacted in 2019 (see 2015 Annual Report appendix).

- 5c. A construction traffic control plan for offsite, public roads shall be developed to control construction-related traffic impacts during periodic construction of landfill cells to reduce construction related traffic impacts to local residents and businesses.

**Status:** This condition was met. A traffic control plan is included in the Appendix.

***Completed Conditions of Approval:*** The requirements in the following conditions have been met, and no further action/review is needed. The completed conditions are shown in a gray font and are displayed for historical reference only.

2. Within 90 days of permit approval, the applicant shall pay a Traffic Signal Mitigation Fee in accordance with Riverside County Ordinance No. 748. Said fee shall be based upon industrial/per net acre. The project net acreage is 4.5 acres. The remaining acreage is not subject to mitigation at this time.

**Status:** This condition was met in 2003.

3. Within three (3) months after the Start Date, USA Waste shall commence construction of and diligently pursue the completion of the following road improvements:

- a. An additional lane in each direction on Temescal Canyon Road from I-15 Northbound on/off-ramps to the El Sobrante Access Road. The structural section of the additional lanes shall satisfy a Traffic Index of 11.5.

**Status:** This condition was met in 2003.

- b. Eight-foot paved shoulder on the west side of Temescal Canyon Road adjacent to the intersection of Temescal Canyon Road and the El Sobrante Access Road.

**Status:** This condition was met in 2003.

- c. Improvements of the intersection of Temescal Canyon Road/EI Sobrante Access Road to provide the following intersection geometrics and any required widening:

Westbound: One right turn lane and one left turn lane on the EI Sobrante Access Road. This improvement to be accomplished in conjunction with the improvements to the lower portion of the EI Sobrante Access Road as required by Condition No. 3d.

Southbound: None

Northbound: Extend existing right turn lane on Temescal Canyon Road.

**Status:** This condition was met in 2003.

- d. Improve the lower portion of the EI Sobrante Access Road (from the intersection of Temescal Canyon Road to the cul-de-sac) so that it will meet a Traffic Index of 11.5, and so that it complies with Standard 106-B for improved drainage protection from the 100-year, 24-hour storm, or as approved by the Director of the County Transportation Department. The improvement of the lower portion of the Access Road shall be designed based on direction of the Riverside County Flood Control District and maximum water depth of 9 inches across the Access Road, generally as depicted in the attached exhibit -"Proposed Conceptual Access Road Improvements." Coldwater Wash Channel improvements and rock slope protection shall continue southeasterly from the access road along the entire length of Temescal Canyon Road to the Hydro- Conduit driveway as approved by the Transportation Department.

**Status:** This condition was met in 2003.

- e. The applicant shall construct the following traffic signals (these signals are over and above the Traffic Signal Mitigation Fee payment made by the applicant pursuant to County Ordinance No. 748, and are not subject to credit or reimbursement):  
Temescal Canyon Road (E/W) at:

i. EI Sobrante Access Road.

ii. I-15 Northbound on/off ramps (as approved by Caltrans).

iii. I-15 Southbound on/off ramps (as approved by Caltrans).

**Status:** This condition was met in 2003.

4. Within three (3) months after the Start Date, USA Waste or its successor-in-interest shall initiate construction and diligently pursue to completion the following road improvements at the intersections of Temescal Canyon Road with Southbound and Northbound 1-15 on/off ramps to provide the following intersection geometries, including any required widening or as approved by Caltrans and the Riverside County Transportation Department.

Eastbound: An additional through lane on Temescal Canyon Road between Southbound and Northbound on/off-ramps.

Westbound: An additional through lane on Temescal Canyon Road between Southbound and Northbound on/off-ramps, and one right turn lane from Temescal Canyon Road onto Northbound on-ramp.

Southbound: One left turn lane on off-ramp.

Northbound: An additional lane on on-ramp.

**Status:** This condition was met in 2003.

5. Within 90 days following the end of calendar year in which the total tonnage of waste landfilled at El Sobrante exceeds 1,440,000 tons, USA Waste shall establish and be responsible for a Development Monitoring Program which shall include the following:
  - a. Consult with and obtain clearance from Caltrans District 8 and the South Coast Air Quality Management District to assure compliance and coordination with the Regional Mobility and Air Quality Management Plans.

**Status:** This condition was met in 2003.

## **II. Riverside County Conditions of Approval**

### ***On-going Conditions of Approval:***

1. USA WASTE OF CALIFORNIA, INC. ("USA WASTE") or its successor-in-interest shall defend, indemnify, and hold harmless the County of Riverside, its agents, officers, and employees from any claim, action, or proceeding against the County of Riverside or its agents, officers, or employees to attack, set aside, void or annul an approval of the County of Riverside, its advisory agencies, appeal boards or legislative body concerning Environmental Impact Report for the El Sobrante Landfill Expansion Project (State Clearinghouse No. 90020076) and the Second El Sobrante Landfill Agreement. The County of Riverside will promptly notify USA WASTE or its successor-in-interest of any such claim, action, or proceeding against the County of Riverside and will cooperate fully in the defense. If the County fails to promptly notify USA WASTE or its successor-in-interest of any such claim, action, or proceeding or fails to cooperate fully in the defense, USA WASTE or its successor-in-interest shall not, thereafter, be responsible to defend, indemnify, or hold harmless the County of Riverside.

**Status:** This condition was met for 2019; no litigation was filed challenging the approval of the County or the EIR.

2. These Conditions and those mitigation measures outlined in the EIR shall be implemented and monitored in accordance with the MMP. USA WASTE or its successor-in-interest shall comply with the MMP.

**Status:** This condition was substantially met for 2019. USA Waste has submitted the required reports and documentation where applicable, to the agencies responsible for implementation/monitoring of the conditions and mitigation measures in accordance with the approved MMP.

3. USA WASTE or its successor-in-interest shall comply with the conditions set forth in the County Transportation Department letter, dated March 27, 1998, a copy of which is set forth as a portion of Exhibit "E" of the Agreement.

**Status:** This condition was met and USA WASTE is in compliance with the County Transportation Department conditions identified in "Exhibit E" of the Agreement.

4. The development of the El Sobrante Landfill Expansion Project shall be in accordance with the mandatory requirements of all applicable Riverside County ordinances and shall conform substantially with the project description in the EIR (State Clearinghouse No. 90020076), as filed in the office of the Riverside County Waste Management Department.

**Status:** This Condition was met in 2019 and is the same as Mitigation Measure L-1. While there have been changes over time to conceptual grades based on updated seismic stability analysis, the El Sobrante Landfill continues to be developed in overall accordance with the Expansion Project first approved by the BOS in 1998 and with its Solid Waste Facility Permit (SWFP) and corresponding Joint Technical Document (JTD), last revised in 2018. There have also been changes over time to the conceptual limits of grading for the landfill expansion project, both onsite and offsite. A revision to the grading limits was approved in 2018 as part of CEQA review and the JTD Amendment. There were no changes during 2019.

5. Whenever a specified material, design, system or action is required by the project or any exhibit thereto, USA WASTE or its successor-in-interest may substitute such material, design, system or action, provided that:
  - a) Such material, design, system or action complies with all applicable Federal, State, and local regulations; and,
  - b) Any Federal, State or local regulatory agency having jurisdiction has approved the use of the material, design, system or action for similar facilities (i.e., Class III landfills); and,
  - c) The General Manager-Chief Engineer of the Riverside County Waste Management Department, with concurrence of the appropriate regulatory agency (ies), has determined that such material, design, system or action is technically equal, or superior to, those required in these conditions.

**Status:** This condition was met as nothing required substitution in 2019.

6. Transportation of Out-of-County waste from areas other than Los Angeles County, Orange County, San Bernardino County, and San Diego County shall not be permitted without additional environmental review and approval.

**Status:** This condition was met in 2019. USA Waste has not contracted for the receipt of waste from counties other than the ones listed in this Condition of Approval. As the operator of the landfill scale house, RCDWR allows out of County waste to enter the landfill and is the entity responsible for jurisdictional reporting. In conversations with Riverside County staff, it is the understanding of USA Waste that it is the policy of Riverside County to allow incidental volumes of waste from any jurisdiction to be disposed of at a County facility to avoid or minimize illegal dumping.

7. Out-of-County waste from Los Angeles County, Orange County, and San Diego County shall be transported to the El Sobrante Landfill by transfer trucks, and not packer trucks.

**Status:** This condition was met in 2019. El Sobrante Landfill has maintained substantial compliance with this mitigation measure with the cooperation of RCDWR, who monitors and provides waste origin data. USA Waste's contracts for out of County waste include a requirement to comply with all

applicable conditions of the First Amended and Restated Second Agreement. The RCDWR scale house attendants have the authority to reject any deliveries not in compliance with this Mitigation Measure. RCDWR and USA Waste met in 2015 and formally agreed on the variety of specific types of trucks that define "transfer trucks" and a procedure for refusing admittance by non-conforming vehicle types.

Minor amounts of non-contracted waste from public customers or small commercial haulers may enter from time to time, as allowed by the RCDWR scale attendants.

8. Out-of-County waste from San Bernardino County may be transported to the El Sobrante Landfill by packer truck up until July 1, 2000, at which time the waste from San Bernardino County shall be transported by transfer trucks.

**Status:** This condition was met in 2019. Except as noted below, all waste deliveries from San Bernardino County in 2019 were in transfer trucks. Minor amounts from public customers or small commercial haulers may enter from time to time, as allowed by the RCDWR scale attendants.

9. a. The liner system (inclusive of the bottom liner and the side slope liner) of the landfill shall exceed the requirements of Subtitle D and California Code of Regulations (CCR) Title 27 and shall be composed of the alternative bottom liner (identified as Alternative Bottom Liner B2) and the alternative side slope liner (identified as Side slope Liner Alternative S2), which are both described and evaluated in *Evaluation of Liner System Alternatives, El Sobrante Landfill Expansion, Riverside County, California*, prepared by GeoSyntec Consultants and dated February 1998.

b. If it is determined that this liner system alternative will not meet the requirements of the regulatory agencies, a substitute liner system must be approved by the regulatory agencies, and evidence of such a determination shall be forwarded to the El Sobrante Landfill Administrative Review Committee of Riverside County. In this event, the substitute liner system shall be composed of a bottom liner and side slope liner that are at least equal to Alternative Bottom Liner B2 and Side slope Liner Alternative S2, respectively, and must be approved by the Administrative Review Committee.

**Status:** This condition was met in 2019.

10. The final cover of the landfill shall conform to Subtitle D and CCR Title 23 and shall consist of a minimum of four (4) feet of vegetative layer, in accordance with the augmented cover described in the EIR (State Clearinghouse No. 90020076). Any change from the augmented cover shall require clearance from the Riverside County Waste Management Department, the California Integrated Waste Management Board, Regional Water Quality Control Board, the U.S. Fish and Wildlife Service, and the California Department of Fish and Game.

**Status:** This condition was met in 2019. In 2018 and into 2019 Closure Construction was performed in a 30+/- acre portion of Landfill phases 3, 4, 8, and 9 on the upper two benches that are west – southwest facing. The closure consisted of constructing a four foot section of low permeability soil over the landfill grades in that area. This closure area received seeding in the fall of 2019 and is continually maintained as a permanent closed portion of the landfill.

11. Prior to any offsite grading, USA WASTE or its successor-in-interest shall obtain and record appropriate offsite easements.

**Status:** This condition was met. Offsite grading, requiring offsite easements, was not conducted in 2019.

12. Prior to construction and construction/operation activities, the following pre-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:
  - a. Normal landfill operations and cell construction/closure activities shall be preplanned to avoid potentially adverse alignments (both horizontally and vertically) during anticipated periods of meteorological conditions that could result in the greatest property boundary concentration.
  - b. During periods when both disposal and construction activities are occurring, downwind property line monitoring of NO<sub>2</sub> shall be implemented for wind and stability conditions which could result in the highest boundary concentrations.

**Status:** This condition was met in 2019. As part of the planning process for the construction of Phase 12 in November 2018, USA Waste utilized the 2003 SCAQMD-approved CEQA Mitigation Monitoring Workplan for NO<sub>2</sub> (see Appendix). The work plan was prepared expressly to satisfy the requirements of MM AQ-11. NO<sub>2</sub> monitoring was performed in 2019 during Phase 12 construction and the results are included in the Appendix. The overall conclusion was there was no significant impact to the fence line concentration or offsite receptors.

13. During construction and construction/operation activities, the following post-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:
  - a. If monitoring determines that the 1-hour NO<sub>2</sub> standard (i.e., 470 ug/m<sup>3</sup>) is being approached (i.e., within 95 percent of the standard or approximately 450 ug/m<sup>3</sup>), construction or cell closure activities shall be curtailed until the appropriate tiered mitigation measures can be implemented, or until adverse meteorological conditions no longer exist.
  - b. The waste placement and/or clay preparation areas shall be moved to a preplanned alternative working location to separate emissions from clay placement construction emissions.
  - c. Construction procedures shall be configured such that operations requiring heavy equipment do not occur simultaneously (e.g., clay placement and protective soil placement by scrapers will not be done during periods with adverse meteorological conditions).
  - d. Construction scheduling will be slowed to reduce daily equipment usage.
  - e. Hours of construction with designated pieces of equipment (e.g., scrapers) shall be constrained to occur outside of peak adverse meteorological conditions.

**Status:** This condition was met in 2019 as NO<sub>2</sub> monitoring did not trigger curtailing any construction activities.

- 14a. A Citizen Oversight Committee shall be formed by the Board of Supervisors pursuant to Board Policy A-21 upon approval of the project. The Citizen Oversight Committee shall be composed of a total of five (5) members, whose term of service will be established upon formation of the Committee. Three (3) of the five (5) members will be appointed by the Supervisor of the district in which the landfill is located. Of these three (3), two (2) members must reside within a three (3) mile radius of the landfill property. One (1) member shall be a representative from a

corporate operation within a three (3) mile radius of the landfill property. The remaining two (2) members will be appointed by the entire Board of Supervisors and shall be chosen at large to represent the affected communities of interest.

**Status:** This condition was met for 2019.

- 14b. The Citizen Oversight Committee shall meet at least once annually to review the Annual Status Report submitted by the Administrative Review Committee, which will include all the reports and data that will be provided by USA WASTE or its successor-in-interest, and shall submit written comments on the project to the Board of Supervisors as they deem necessary.

**Status:** This condition was met for 2019.

- 15a. USA WASTE or its successor-in-interest shall deposit 50 cents per ton into a Third Party, Environmental Impairment Trust, which fund shall be established and maintained throughout the life of the project. Any balance in the existing fund contributed by USA WASTE or its successor-in-interest under the First EI Sobrante Landfill Agreement, as amended, shall continue to accrue with deposits from all waste delivered to the site on or after the start date, including interest earnings on the funds, until the fund has reached a total of \$2,000,000, at which time deposits may be discontinued until withdrawals cause the fund to fall below the \$2,000,000 cap. The cap shall increase annually by 90% of the change in the Consumer Price Index (CPI) starting in the year 2002.

**Status:** This condition was met in 2019. The balance of the Environmental Impairment Trust at the end of 2019 was \$3,177,166.21. The FY 19/20 cap is \$2,941,353.

- b. Monies may be withdrawn from the Environmental Impairment Trust only for environmental remediation purposes with approval by USA WASTE or its successor-in-interest and the General Manager-Chief Engineer of the Riverside County Waste Management Department. The Trustee shall be required to report quarterly to the Department on all fund activity and balances.

**Status:** This condition was met. EI Sobrante Landfill did not withdraw any funds from this Trust in 2019.

16. Except for vehicles collecting waste in the immediate vicinity of the landfill, USA WASTE's or its successor's-in-interest collection vehicles delivering waste from in-County to be disposed at EI Sobrante shall utilize only that portion of Temescal Canyon Road between its intersection with I-15 and the landfill access road for all trips (both inbound and outbound), except in the event of a closure of the on/off ramps at Temescal Canyon Road and I-15.

**Status:** This condition was met in 2019. The landfill operator has implemented this mitigation measure similarly to Mitigation Measure T-4. A sign has been installed at the intersection of Dawson Canyon Road and Temescal Canyon Road to clearly indicate to drivers leaving the landfill that no right turn is allowed and to indicate the landfill operator's commitment to enforce this restriction. When a driver is observed not using the designated route and the specific truck number or hauling company *cannot* be identified, WM and/or third party hauling operations are notified of the violation and a general request is made to the drivers in that fleet to correct the behavior. If a driver is observed not using the designated route and the specific truck number or hauling company *can* be identified, WM and/or third party hauling operations are notified of the



violation and a request is made to correct the behavior, with repeat violations by a driver resulting in disciplinary action up to and including refusal of entry to the site. There were no complaints filed with El Sobrante regarding this condition in 2019.

17. Wherever feasible, temporary earthen or landscape berms, or other structures or measures, shall be utilized to reduce potential noise and glare impacts on surrounding residents from nighttime activities at the working face of the landfill. Any measures implemented for this purpose shall be subject to annual review by the Citizen Oversight Committee.

**Status:** This condition was met in 2019. The landfill phasing has been restructured to increase the distance and minimize the potential for any audible impact of filling activities on surrounding neighbors. During a portion of 2019, it was not feasible to provide complete visual screening of operations from all surrounding communities due to the location of active filling (near outside slopes) and the height of the landfill. However, impacts on these neighborhoods from night glare are significantly reduced due to their sight distance from the landfill, and because all outdoor lighting at the landfill, both permanent and portable, is shielded and directed toward the ground and/or working face. Following detailed discussion between USA Waste and RCDWR in 2014/2015, it was concluded that it would not be feasible to provide complete shielding of filling operations at all times. However, landfilling operations were modified beginning in 2016 and continuing throughout 2019 such that the outside slope areas were filled first thereby allowing operations to work behind a soil covered, trash filled berm thus eliminating visual exposure to the communities. Finally, a series of measures were taken to provide additional partial shielding, including rotating the working face so that only the smaller dimension of the working face "rectangle" was directed to the outer slope, more immediate placement of cover soil at locations to block visibility, and the use of litter fencing. In addition, all fill sequencing activities at the higher elevations have been modified to create a visual berm from which to work behind and/or rotated to minimize visual impacts. There were two noise complaints related to nighttime operations received in 2019. According to the Supplemental EIR (certified by BOS in 2009) and the Addendum to the Final EIR (considered by BOS in 2012), no significant impacts relating to the landfill's nighttime activities were identified.

18. USA WASTE or its successor-in-interest shall include the County in all aspects of the Section 7 Consultation and Streambed Alteration processes and shall work cooperatively with the County in developing the final agreement with the appropriate federal and state agencies that will allow a portion of the trust fund monies to be used to satisfy other County obligations or goals related to multi-species habitat acquisition and management.

**Status:** This condition was met in 2019. As party to the Implementing Agreement for the approved HCP, the County of Riverside has been and will be included in all aspects of future permitting processes involving USFWS, CDFW, USACE, and/or RWQCB.

- 19a. In the event any official or employee for USA WASTE or its successor-in-interest or any environmental or design professional hired by USA WASTE or its successor-in-interest, is indicted by a grand jury, named as a defendant in a felony complaint filed in any court in the United States, or is otherwise alleged to have participated in any criminal activity directly or indirectly associated with the solid waste management business, activities or operations of USA WASTE or its successor-in-interest, USA WASTE or its successor-in-interest shall provide notice thereof to the County within 7 days of such indictment, complaint or allegation. Such notice shall contain a description of the indictment, complaint or allegation, as well as a copy of such indictment or complaint or other matters of public record related thereto. In addition

to the foregoing, USA WASTE or its successor-in-interest shall provide the County with copies of any reports required to be prepared by USA WASTE or its successor-in-interest pursuant to federal securities laws, including quarterly and annual reports.

**Status:** USA Waste has no such matters to report.

In the event any official or employee for USA WASTE or its successor-in-interest or any environmental or design professional hired by USA WASTE or its successor-in-interest, who has direct responsibility for any phase of the development or operations at El Sobrante Landfill, including but not by way of limitation, any similar personnel for USA WASTE or its successor-in-interest having a responsibility for transferring or delivering waste to the Project, is convicted, indicted by a Grand Jury, or named as a defendant in a felony complaint filed in the Superior Court or a complaint filed in Federal Court associated with conduct of doing business for USA WASTE or its successor-in-interest, this person shall upon written request from the County be immediately removed from any assignment whatsoever, directly associated with the development or operation of the El Sobrante Landfill during the pendency of trial and/or following conviction.

**Status:** USA Waste has no such matters to report.

- b. In the event any director, official or employee of USA WASTE or its successor-in-interest ever is convicted of a felony associated with the solid waste management business, said director, official or employee will be immediately terminated.

**Status:** USA Waste has no such matters to report.

20a. Within three (3) years of the Start Date, USA WASTE or its successor-in-interest shall submit to the County of Riverside an evaluation of the technological and economical feasibility of using natural gas fuel or other alternative fuel in transfer trucks. The technological feasibility of the evaluation shall include review comments by the South Coast Air Quality Management District. The evaluation shall be subject to County approval. If the County finds that natural gas fuel or other alternative fuel in transfer trucks is technologically and economically feasible, USA WASTE or its successor-in-interest shall develop and implement a program to phase-in transfer trucks capable of using these fuels. The program shall be subject to County approval.

- b. If the County concludes that transfer trucks capable of using alternative fuels are not technologically and economically feasible, USA WASTE or its successor-in-interest shall periodically re-evaluate the feasibility of using alternative fuels in transfer trucks. Such re-evaluations shall be at least every three (3) years. USA WASTE or its successor-in-interest shall, however, conduct such a re-evaluation anytime deemed appropriate by the County.

**Status:** A feasibility study was performed in 2019 (see Appendix). The report concluded that transfer trucks capable of using alternative fuels are technologically and economically feasible. The 2019 study identified the new ISX12N engine produces the minimum required power and torque in daily transfer operations and thus, can meet payload and road grade requirements. Further, the new engine is now certified to CARB's optional low NOx standard (OLNS) at 0.02 g NOx/bhp-hr, meaning it can provide this power and torque at near-zero emission levels.

As of January 1, 2020, USA Waste has retired its four older diesel transfer trucks and 100% of the transfer loads going to El Sobrante from Carson are now being delivered via natural gas transfer trucks. USA Waste will continue to evaluate this mitigation measure in future reports.

22. The Administrative Review Committee (formed pursuant to Section 13 of the Second El Sobrante Landfill Agreement) shall have the following functions:
- a. Review and approval of minor changes to the landfill site plan and/or project plan which are exempt under the California Environmental Quality Act (CEQA). Changes to the landfill site plan and/or project plan that require revisions to the landfill's operating permits or that require additional CEQA analysis must be reviewed and approved by the Board of Supervisors and the appropriate regulatory agencies.
  - b. Review Mitigation Monitoring Reports submitted by USA WASTE or its successor-in-interest.
  - c. Require USA WASTE or its successor-in-interest to submit additional information regarding performance at the landfill for review.
  - d. Solicit and consider input received from the Citizens Oversight Committee.
  - e. Solicit input from technical experts necessary to perform the review.
  - f. Within 60 days of its annual meeting, the Administrative Review Committee will submit an annual report to the Board of Supervisors and the Citizens Oversight Committee regarding the conformance status of USA WASTE or its successor-in-interest with the conditions imposed on the project. A copy of the Annual Status Report is to be made available for public review at accessible locations.

**Status:** A revision to the grading limits was proposed in 2015 and was approved in 2018 as part of the JTD Amendment and CEQA review process. The changes in the limits of grading resulted in an overall reduction in the area of disturbance for the landfill and ancillary facilities. The changes were presented to the ARC for discussion in 2016, 2017, and 2018. This revision reduced the overall landfill limits of disturbance. In 2019, the ARC reviewed the 2018 Annual Status Reports, solicited comments from the COC, and the report was filed with the BOS in December 2019. Also, plans for a C&D re-load operation were presented to the ARC in 2019.

- 23a. USA WASTE or its successor-in-interest shall be responsible for the control and cleanup of litter and debris from the landfill and/or waste-hauling vehicles along the landfill access road to its intersection with Temescal Canyon Road, along Temescal Canyon Road between the landfill access road and the intersection of Interstate 15 (I-15) and Temescal Canyon Road.
- b. At a minimum, USA WASTE or its successor-in-interest shall inspect and remove litter and debris from these roadways on a weekly basis and within 48 hours upon receipt of notice or complaint.

**Status:** This condition was met in 2019 and is substantially the same as Mitigation Measure A-7. Litter control and removal is addressed in the JTD, approved by CalRecycle. Consequently, it is closely monitored by the LEA. In 2019, USA Waste performed litter control, cleanup and inspection on these road segments in accordance with the schedule provided in the mitigation measure.

No violations were recorded during 2019 by the LEA for the landfill or for the landfill access road. Temescal Canyon Road, like many roads in Riverside County, has been the subject of illegal disposal activity. During negotiations with the BOS regarding the First Amendment to the Second Agreement, the landfill operator agreed to increase the scope of its off-site litter removal activities to better meet the needs of the community.

Litter control and removal is an on-going task, and during 2019, El Sobrante Landfill continued to allot a minimum of 16 person-hours per week to the clean-up of litter and debris.

USA Waste sponsors about 8 miles along I-15 through the Caltrans Adopt-a-Highway program. The El Sobrante Landfill recently changed its Adopt-a-Highway cleanup work from a bi-weekly practice to a weekly one to improve service quality along the I-15. El Sobrante will continue to clean the adopted sections of I-15 utilizing company resources.

***Completed Conditions of Approval:*** The requirements in the following conditions have been met, and no further action/review is needed. The completed conditions are shown in a gray font and are displayed for historical reference only.

21. USA WASTE or its successor-in-interest shall consult with Caltrans regarding the length of the left turn lane on the southbound off ramp from I-15 to Temescal Canyon Road. The length of the left turn lane shall be sufficient to assure that trucks in the left turn lane do not interfere with vehicles in the right turn lane of the off ramp.

**Status:** This condition was met in 2003.

**El Sobrante Landfill  
2019 Mitigation Monitoring Program  
Status Report**

**Prepared By:  
USA Waste of California, Inc.  
10910 Dawson Canyon Road  
Corona, CA 92883**

**Final September 2020**

## **Report on Status of Mitigation Monitoring Program (MMP)**

### **Aesthetics (A) Mitigation Measures**

#### **A-1**

**To assure visual screening of landfill operations and facilities, a phased closure and restoration plan shall be implemented. The closure and restoration plan shall utilize Riversidian sage scrub consistent with native vegetation in nearby undisturbed areas of the Gavilan Hills to minimize visual impacts to surrounding views. (Responsible Agencies: USFWS, CDFW)**

#### ***Status:***

The approved Habitat Conservation Plan (HCP) negotiated with the US Fish and Wildlife Service (USFWS) and California Department of Fish and Wildlife (CDFW) details a phased closure and restoration plan utilizing native species. Reports detailing compliance with the HCP, to include the Riversidian Sage Scrub (RSS) restoration plan, are prepared annually and are available upon request.

RSS restoration of more than 100 acres has taken place on closed landfill Phases A, B1, and B2, in addition to the berms for Phases 8, 10, and 11. The Phase 8 berm, Phase A and Phase B1-north have met the RSS success criteria and are now classified as Self-sustaining RSS. RSS restoration sites are monitored and weeded regularly each year to control weeds and promote habitat for both plant and animal species. Monitoring results are submitted to the HMC on an annual basis. If it is determined by the Biological Monitor and the Habitat Management Committee (HMC) that less than the required vegetation cover is present, the reasons for the low cover values will be evaluated (i.e., low rainfall, adverse soil conditions, or other factors that cannot be anticipated), and recommendations for remedial measures, if feasible, will be made (HCP, D-34).

In 2019, 25 acres designated as Phase C1 received final cover material and were seeded according to plan. Phase C2 received final cover material on 9 acres. Monitoring and weeding took place regularly throughout the year.

#### **A-2**

**Development shall be phased such that only approximately 20 acres are disturbed at any one time. Riversidian sage scrub restoration activities shall be similarly phased. (Responsible Agencies: RCDWR, LEA)**

#### ***Status:***

Landfill development, along with closure and restoration, is phased to comply with this measure and is implemented in accordance with the Implementing Agreement, dated July 2001, for the approved HCP that was entered into by USFWS, CDFW, USA Waste, and Riverside County.

In late 2019, a portion of Phase 13 (approximately 15 acres) was cleared in preparation for excavation activities.

#### **A-3**

**Landfill-associated facilities and structure exteriors (including rooftops) and signage shall be of a color consistent with the surrounding area. (Responsible Agencies: RCEDA)**

**Status:**

The new maintenance facility, permitted and approved by the County, was constructed in 2019. The building architecture was designed and constructed to be a color consistent with the surrounding area, and therefore blends to the habitat around it. The landfill owner/operator will continue to implement this measure for any and all future facilities, structures, and signage.

**A-4**

**A plan that assures the removal or approved use of landfill-associated facilities, structures, and signage shall be approved by the CALRECYCLE, as part of the Post-closure Plan. (Responsible Agencies: LEA, CALRECYCLE)**

**Status:**

The final post-closure plan will include this measure. At this time, the approved HCP contains the same requirement with a caveat to leave approved structures in place, if desired, for the ongoing monitoring and maintenance of the habitat preserve.

**A-5**

**Outdoor lighting associated with the access road, administration building, and scales shall be directed toward the ground and shall be shielded. Portable lighting used for landfill operations (i.e., working face of the landfill) shall be shielded and directed toward the working area. (Responsible Agencies: LEA)**

**Status:**

Outdoor lighting, both permanent and portable, is shielded and directed towards the ground and/or working face while maintaining safe operations during the night hours. In 2019, there were no complaints registered with the LEA regarding lighting nor any complaints received directly.

**A-6**

**Wherever feasible, temporary earthen or landscape berms, or other structures or measures, shall be utilized to provide visual screening of operations at the working face and to reduce potential glare impacts on surrounding residences from nighttime activities at the working face of El Sobrante. Any measures implemented for this purpose shall be subject to annual review by the Citizen Oversight Committee. (Responsible Agencies: LEA)**

**Status:**

The landfill phasing has been restructured to increase the sight distance and minimize the potential for any visual impact of filling activities on surrounding neighbors.

Landfilling operations were modified beginning in 2016 and continuing throughout 2019 such that the outside slope areas were filled first thereby allowing operations to work behind a soil covered, trash filled berm thus eliminating visual exposure to the communities. During 2019, active landfilling was performed on the outside slope areas of Phases 2, 3, 8, 9, 10 and 11. While building outside slope areas, El Sobrante stockpiled cover soil near the outside slope so that it can be deployed as rapidly as possible to reduce visual impacts of the working face. Finally, a series of measures were taken to provide additional partial shielding, including rotating the working face so that only the smaller dimension of the working face "rectangle" was directed to the outer slope, more immediate placement of cover soil at locations to block visibility, and the use of litter fencing.

Impacts on these neighborhoods from night glare are significantly reduced due to their sight distance from the landfill, and because all outdoor lighting at the landfill, both permanent and portable, is shielded and directed toward the ground and/or working face. Following detailed discussion between USA Waste and RCDWR in 2014/2015, it was concluded that it would not be feasible to provide complete shielding of filling operations at all times.

**A-7**

**A plan that assures the removal of litter associated with the proposed project shall be approved by the CALRECYCLE prior to the issuance of a SWFP.**

**USA Waste or its successor-in-interest shall be responsible for the control and cleanup of litter and debris from the landfill and/or waste-hauling vehicles along the landfill access road to its intersection with Temescal Canyon Road, and along Temescal Canyon Road from the intersection with Interstate 15 (I-15) to the intersection with Weirick Road. At a minimum, USA Waste or its successor-in-interest shall inspect and remove litter and debris from these roadways on a weekly basis and within 48 hours upon receipt of notice of complaint. (Responsible Agencies: LEA, CALRECYCLE)**

***Status:***

Litter control and removal is addressed in the Joint Technical Document (JTD), approved by CALRECYCLE. Consequently, it is closely monitored by the LEA. In 2019, USA Waste performed litter control, cleanup and inspection on these road segments in accordance with the schedule provided in the mitigation measure.

No violations were recorded during 2019 by the LEA for the landfill or for the landfill access road. Temescal Canyon Road, like many roads in Riverside County, has been the subject of illegal disposal activity. During negotiations with the BOS regarding the First Amendment to the Second Agreement, the landfill operator agreed to increase the scope of its off-site litter removal activities to better meet the needs of the community. Condition 23.a. of the approved Conditions of Approval (Exhibit "F" of the Second Amendment) was revised to read as follows:

23.a. USA Waste or its successor-in-interest shall be responsible for the control and cleanup of litter and debris from the landfill and/or waste-hauling vehicles along the landfill access road to its intersection with Temescal Canyon Road, and along Temescal Canyon Road from the intersection with Interstate 15 (I-15) to the intersection with Weirick Road.

Litter control and removal is an on-going task, and during 2019, El Sobrante Landfill continued to allot a minimum of 16 person-hours per week to the clean-up of litter and debris.

In addition, the First Amendment to the Second El Sobrante Landfill Agreement, approved on July 1, 2003, requires the following:

In order to provide more focused assistance with the problem of illegal dumping on private property, USA WASTE or its successor-in-interest will provide one roll-off bin per quarter in the Spanish Hills area and one roll-off bin per quarter in the Dawson Canyon area for private property owners in those areas. Costs associated with transportation and disposal of waste deposited in the bins will be borne by USA WASTE, with the understanding that the private property owners will bear the responsibility of depositing waste in the bins.

During 2019, Waste Management continued to exceed the Spanish Hills and Dawson Canyon roll-off bin schedule and transported and disposed of trash contained within the two roll-off bins on a monthly basis.



USA Waste sponsors about 8 miles along I-15 through the Caltrans Adopt-a-Highway program. The El Sobrante Landfill recently changed its Adopt-a-Highway cleanup work from a bi-weekly practice to a weekly one to improve service quality along the I-15. El Sobrante will continue to clean the adopted sections of I-15 utilizing company resources.

## **Air Quality (AQ) Mitigation Measures**

### **AQ-1**

**The following activities shall occur based on SCAQMD Rule 1150.1 - Control of Gaseous Emissions from Active Landfills:**

- Landfill gas collection and thermal destruction systems shall be provided and operated.
- Landfill gas destruction system shall be constructed using best available control technology (BACT). Improved combustion technology (e.g., boiler) shall be installed at the time that the continued use of current technology flares would exceed SCAQMD standards for stationary sources. (Final EIR).
- A network of landfill gas monitoring probes shall be installed to identify potential areas of subsurface landfill gas migrations.
- The project includes a landfill gas barrier layer (i.e., 10- to 20-mil high-density polyethylene [HDPE] or polyvinyl chloride [PVC] sheeting) as part of the intermediate cover and final cover system. This gas barrier layer is not required by Subtitle D and would minimize excess air infiltration and fugitive landfill gas emissions, and would increase landfill gas collection efficiency.
- Monitoring of landfill gas concentrations at perimeter probes, gas collection system headers, landfill surface, and in ambient air downwind of the landfill shall be conducted in accordance with applicable regulations.
- Annual emissions testing of inlet and exhaust gases from the landfill gas destruction system shall be conducted to evaluate gas destruction efficiency.
- The gas collection system shall be adjusted and improved based on quarterly monitoring and annual stack testing results. (Responsible Agencies: LEA, SCAQMD)

### ***Status:***

The purpose of mitigation measure AQ-1 is to minimize fugitive landfill gas (LFG) emissions from the landfill, because methane produced in the landfill comprises approximately 50 percent of LFG and is a significant contributor to greenhouse gas (GHG). To minimize excess air infiltration and fugitive LFG emissions and to achieve greater gas collection efficiencies than were required by regulations in place at the time the Draft EIR (1994) and Final EIR (1996) were under review for the Expansion Project (specifically, Code of Federal Regulation [CFR], Title 40, Part 258, "Subtitle D" and SCAQMD Rule 1150.1, April 5, 1985 version), the mitigation measure was written to include a provision for a landfill gas barrier layer in the intermediate cover and final cover system, which was considered the best available control technology to reduce infiltration and emissions.

Since 1996, more stringent regulations governing the installation of LFG collection and control systems and LFG monitoring have been enacted (specifically, CFR, Title 40, Part 60, Subpart WWW ([www.ecfr.gov](http://www.ecfr.gov)); California Code of Regulations [CCR], Title 17, "AB 32" ([www.leginfo.ca.gov](http://www.leginfo.ca.gov)); CCR, Title 27; and SCAQMD Rule 1150.1, as revised 1998, 2000, and 2011 ([www.aqmd.gov](http://www.aqmd.gov)), and better extraction technologies have been implemented (i.e., better flares, better understanding of collection efficiencies, enhanced monitoring systems, and development of economically-feasible LFG-to-energy facilities). Quarterly monitoring and reporting to the SCAQMD indicates that El Sobrante complies with these requirements and

standards and the goal of AQ-1 without placing a landfill gas barrier in the intermediate cover and final cover system (2018 Rule 1150.1 Annual Report included in Appendix). The landfill also conducts an annual emissions test of the onsite flare.

As allowed by Condition of Approval 5 of BOS-approved Conditions of Approval (Exhibit "F" of Second Agreement), the landfill operator may substitute specified materials, design, system or action as may be required by the project providing that such material, design, system or action complies with all applicable Federal, State, and local regulations and is approved by any Federal, State or local regulatory agency having jurisdiction and the General Manager of the Riverside County Department of Waste Resources (RCDWR). A third party technical report was prepared that confirmed the landfill's current LFG collection and control system is preferred over the installation of a LFG barrier.

### **AQ-2**

**The following activities shall occur based on SCAQMD Rule 403 - Fugitive Dust:**

- **Emission controls necessary to assure that dust emissions are not visible beyond the landfill property boundary shall be implemented.**
- **New cell construction and cell closure activities shall not occur simultaneously.**
- **The Rule 403 Fugitive Dust Emissions Control Plan for the landfill, approved by SCAQMD in May 1993, shall be adhered to. The plan itemized various control strategies for dust emissions from earthmoving, unpaved road travel, storage piles, vehicle track-out, and disturbed surface areas, including watering, chemical stabilizers, revegetation, and operational controls or shutdown for implementation during both normal and high wind conditions.**
- **Rule 403 Fugitive Dust Emissions Control Plan shall be revised on an annual basis. (Responsible Agencies: LEA, SCAQMD)**

#### ***Status:***

Dust control measures are being implemented in accordance with this mitigation measure and the landfill's SCAQMD-approved Rule 403 Large Operation Notification. It should be noted that subsequent to approval of the Expansion EIR, Rule 403 requirements changed, and the landfill operator is no longer required to revise the Fugitive Dust Control Plan on an annual basis ([www.aqmd.gov](http://www.aqmd.gov)).

### **AQ-3**

**The following mitigation measures exceed current regulatory requirements and shall be incorporated by design, construction, and operation:**

- **PM<sub>10</sub> monitoring stations and an onsite meteorological station shall be installed and operated, as agreed in consultation with the SCAQMD.**
- **Where feasible, landfill roads shall be paved.**
- **Portions of paved roads abutting unpaved haul truck traffic areas shall be routinely swept and/or washed.**
- **Onsite vehicles shall be routinely maintained. (Responsible Agencies: LEA, SCAQMD)**

#### ***Status:***

This mitigation measure is implemented on an ongoing basis. The site has installed a meteorological station and conducts PM10 monitoring as part of construction activities. PM10 monitoring was conducted in 2019 for excavation activities for Phase 12 (see Monitoring Report in Appendix). All paved surfaces are routinely swept, with supplemental sweepings added on a more frequent basis as dictated by weather conditions. All unpaved haul roads are watered as

needed. All heavy equipment is maintained on a 250 operating hour interval, and all heavy trucks (e.g., roll-off trucks) undergo annual exhaust opacity testing as required by SCAQMD.

#### **AQ-4**

In the event monitoring indicates that permissible levels of PM<sub>10</sub> are being exceeded, some combination of the following dust control measures shall be implemented:

- Washing of truck wheels.
- Routing paved access roads away from directions that result in property boundary impacts.
- Curtailing specific activities (e.g., new phase construction) when conditions are unfavorable for fugitive PM<sub>10</sub> control. (Responsible Agencies: LEA, SCAQMD)

#### ***Status:***

This mitigation measure has not been triggered, because PM<sub>10</sub> levels were not exceeded in 2019. A copy of the PM<sub>10</sub> report is included in the Appendix.

#### **AQ-5**

The following activities would occur based on SCAQMD Regulation XIII - New Source Review:

- Control devices for stationary emission sources shall be provided which satisfy BACT requirements.
- NO<sub>x</sub>, ROG, SO<sub>x</sub>, and PM<sub>10</sub> emissions from stationary sources shall be offset according to SCAQMD requirements for essential public services. (Responsible Agencies: SCAQMD)

#### ***Status:***

Landfill emissions are analyzed on an annual basis to ensure that the landfill is operating within permitted threshold limits. An annual emission report is submitted to SCAQMD and the RCDWR to ensure compliance with this mitigation measure. A copy of the annual emission report is on file and available at the offices of SCAQMD and the landfill operator (see Appendix)

#### **AQ-6**

The following activity shall occur based on SCAQMD Regulation XIV - Toxics and Other Noncriteria Pollutants:

- Control devices for stationary emission sources shall be provided which assure that emissions of potentially carcinogenic and/or toxic compounds do not result in unacceptable health risks downwind of the landfill. (Responsible Agencies: SCAQMD)

#### ***Status:***

Landfill emissions from all sources are analyzed on an annual basis to ensure that the landfill is operating within permitted threshold limits. See Mitigation Measure AQ-5 above.

#### **AQ-7**

Onsite vehicles shall be routinely maintained. (Responsible Agencies: SCAQMD)

#### ***Status:***

Routine maintenance of onsite vehicles and equipment is performed to ensure compliance with this mitigation measure.

**AQ-8**

**Heavy construction equipment shall use low sulfur fuel (<0.05 percent by weight) and shall be properly tuned and maintained to reduce emissions. (Responsible Agencies: SCAQMD)**

***Status:***

All diesel fuel used at the facility is low sulfur fuel with a sulfur content of less than 0.05% by weight, which is the only fuel available in California. Routine maintenance of equipment would include engine tuning to reduce emissions.

**AQ-9**

**Construction equipment shall be fitted with the most modern emission control devices. (Responsible Agencies: SCAQMD)**

***Status:***

All heavy equipment operated at the facility by USA Waste is fitted with the manufacturer's specified emission control devices for the period the equipment was manufactured. As equipment is routinely maintained, the most current available upgrades to the emission control systems are installed on the equipment in compliance with the California Air Resources Board (CARB) requirements. Third party construction equipment operated at the facility is also required to meet CARB requirements.

**AQ-10**

**The project shall comply with SCAQMD Rule 461, which establishes requirements for vapor control from the transfer of fuel from the fuel truck to vehicles. (Responsible Agencies: SCAQMD)**

***Status:***

The site is in compliance with this measure.

**AQ-11**

**Prior to construction and construction/operation activities, the following pre-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:**

- **Normal landfill operations and cell construction/closure activities shall be preplanned to avoid potentially adverse alignments (both horizontally and vertically) during anticipated periods of meteorological conditions which could result in the greatest property boundary concentration.**
- **During periods when both disposal and construction activities are occurring, downwind property line monitoring of NO<sub>2</sub> shall be implemented for wind and stability conditions which could result in the highest boundary concentrations.**

**During construction and construction/operation activities, the following post-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:**

- **If monitoring determines that the 1-hour NO<sub>2</sub> standard (i.e., 470 µg/m<sup>3</sup>) is being approached (i.e., within 95 percent of the standard or approximately 450 µg /m<sup>3</sup>), construction or cell closure activities shall be curtailed until the appropriate tiered mitigation measures can be implemented, or until adverse meteorological conditions no longer exist.**

- The waste placement and/or clay preparation areas shall be moved to a preplanned alternative working location to separate emissions from clay placement construction emissions.
- Construction procedures shall be configured such that operations requiring heavy equipment do not occur simultaneously (e.g., clay placement and protective soil placement by scrapers will not be done during periods with adverse meteorological conditions).
- Construction scheduling will be slowed to reduce daily equipment usage.
- Hours of construction with designated pieces of equipment (e.g., scrapers) shall be constrained to occur outside of peak adverse meteorological conditions.  
(Responsible Agencies: LEA, SCAQMD)

**Status:**

NO<sub>2</sub> monitoring was conducted during excavation for Phase 12 cell construction in 2019 and the report is included in the Appendix. The overall conclusion was there was no significant impact to the fence line concentration or offsite receptors.

**AQ-12**

Within three years of start date [July 1, 2001], USA Waste or its successor-in-interest shall submit to the County of Riverside an evaluation of the technological and economical feasibility of using natural gas fuel or other alternative fuel in transfer trucks. The technological feasibility of the evaluation shall include review comments by the South Coast Air Quality Management District. The evaluation shall be subject to County approval. If the County finds that natural gas fuel or other alternative fuel in transfer trucks is technologically and economically feasible, USA Waste or its successor-in-interest shall develop and implement a program to phase-in transfer trucks capable of using these fuels. The program shall be subject to County approval. If the County concludes that transfer trucks capable of using alternative fuels are not technologically and economically feasible, USA Waste or its successor-in-interest shall periodically reevaluate the feasibility of using alternative fuels in transfer trucks. Such reevaluations shall be at least every three (3) years. USA Waste or its successor-in-interest shall, however, conduct such a reevaluation anytime deemed appropriate by County.  
(Responsible Agencies: RCDWR)

**Status:**

The initial evaluation report was submitted with the 2004 Annual Report. The report indicated that alternatively fueled engines with sufficient power ratings for a transfer truck application were not available at that time. The insufficient power issue in a transfer truck application was not overcome in continuing studies through 2015, making it infeasible for USA Waste to implement this requirement at that time. A new evaluation report, reviewed by the SCAQMD, was performed in 2019. The 2019 study identified the new ISX12N engine produces the minimum required power and torque in daily transfer operations and thus, can meet payload and road grade requirements. Further, the new engine is now certified to CARB's optional low NO<sub>x</sub> standard (OLNS) at 0.02 g NO<sub>x</sub>/bhp-hr, meaning it can provide this power and torque at near-zero emission levels. As of January 1, 2020, USA Waste has retired its four older diesel transfer trucks and 100% of the transfer loads going to El Sobrante from Carson are now being delivered via natural gas transfer trucks. USA Waste will continue to evaluate this mitigation measure in future reports.

### **AQ-13**

**The project shall provide the required emission reductions of NO<sub>x</sub> and ROG sufficient to cause no net increase of project emissions. (Responsible Agencies: SCAQMD, RCDWR)**

#### ***Status:***

The "Annual 2019 Mitigation Monitoring Program Status Report, Air Quality Mitigation Measure AQ-13, El Sobrante Landfill, Corona, California", prepared by SCS Engineers and dated September 28, 2018, provides both a summary of the site's emission inventory for stationary, mobile, and construction sources and a summary of the emission increases, or reductions, from the various site emission sources from the baseline year of 2001 to the 2019 projected emissions (included in Appendix). Based on the report's results, it is forecast that there will be an emission reduction of 644.2 lbs/day for NO<sub>x</sub> and 2.9 lbs/day for ROG. These reductions are achieved by the use of transfer trucks in place of packer trucks. No emission offsets were required for 2019, and the project is in compliance with this mitigation measure.

### **AQ-14**

**USA Waste shall amend its Policies and Procedures Manual at the landfill to require that heavy construction and operating equipment at the landfill shall not idle for longer than 15 minutes. (Responsible Agencies: RCDWR)**

#### ***Status:***

Site Policies and Procedures have been amended to enforce the "no idle longer than 15 minutes" mitigation measure.

## **Biological Resources (B) Mitigation Measures**

### **B-1**

**Development shall be phased so that the area to be disturbed shall be minimized. Restoration of previously disturbed areas shall be performed in accordance with the Multiple Species Habitat Conservation Plan for the El Sobrante Landfill and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

#### ***Status:***

Phased development, closure and restoration are being performed in accordance with the Implementing Agreement, dated July 2001, for the approved El Sobrante Landfill HCP that was entered into by USFWS, CDFW, USA Waste, and Riverside County. New cell development excavation continues to be minimized as much as operationally possible and monitored by biological consultants to ensure that appropriate preserve/excavated ratios are maintained. During 2003, the expansion phases were redesigned to facilitate expansion and soil stockpiling activities. A minor modification request was formally submitted to USFWS and CDFW in May 2004 to re-phase the grading plan, increasing the number of phases from 15 to 17.

In 2019, Phase 13A pre-construction biology surveys were completed. All surveys were negative except for many-stemmed dudleya surveys. The dudleya's were removed from Phase 13A and immediately transplanted (refer to B-3 for more information).

### **B-2**

**Areas within the landfill limits of disturbance shall be restored with Riversidian sage scrub in accordance with the Multiple Species Habitat Conservation Plan for the El**

**Sobrante Landfill and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

***Status:***

Refer to "Status" under Mitigation Measure B-1.

**B-3**

**Dudleya salvaging and restoration shall be performed in accordance with the Multiple Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

***Status:***

Dudleya salvaging and restoration is being performed by the Habitat Manager (Mariposa Biology), in accordance with the Dudleya Restoration Plan, prepared pursuant to the approved HCP. The goal of the HCP is to replace impacted Dudleya at a 1:1 ratio through salvage, propagation, and translocation.

In November 2019, a total of 3,651 many-stemmed dudleya plants were excavated by Nakae & Associates from Phase 13A and then moved in flats to their maintenance yard for storage until the soil beneath the plants could be dug up and moved to the new mitigation site. An additional 706 plants were lost due to accidentally being graded in October. The total impacts to many-stemmed dudleya from Phase 13A is 4,357 plants.

To date, a total of 23,485 many-stemmed dudleya plants had been impacted for landfill expansion. At the end of 2019, while over 22,000 many-stemmed dudleya plants have been replanted, the replacement total was 8,834 many-stemmed dudleya plants. Most of these plants were in basket plots 1-35 with 5,457 plants. Due to seedling production, this is more than the 3,750 dudleyas that were transplanted to this area in 2017.

At the end of 2019, there was a shortfall of 14,651 many-stemmed dudleya plants. More than 11,000 of this shortfall is from the loss of Plots 1-21 from 2004. Transplanting techniques have changed since then, and the newer plots are showing success while most of the older plots have failed and are being removed. Additional mitigation sites have been added to make up for the shortfall. These sites include seeding natural and artificially created rock outcrops and road cuts. Seeding natural rock outcrops has proven to be successful and is continuing.

**B-4**

**Prior to disturbance to wetland/riparian areas, a wetland compensation and mitigation plan shall be developed in consultation with the ACOE, if a 404 Permit is required, the CDFW, pursuant to Section 1603 of the California Fish and Game Code, the RWQCB, pursuant to 401 Water Quality requirements and/or policies to protect wetlands, and the USFWS, if consultation is triggered pursuant to Section 7 of the Endangered Species Act. Mitigation of riparian habitats shall be targeted at a 3:1 ratio with compensation of 6.36 acres. Target mitigation of an additional 1.28 acres of riparian herb vegetation shall be at a 1:1 ratio. Final determination of mitigation ratios shall be made subsequent to onsite evaluation by the ACOE, CDFW, RWQCB, and/or USFWS and shall not be unreasonable or arbitrary. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

**Status:**

From 2002, when construction of the landfill expansion project began, no wetland/riparian areas identified in the EIR have been impacted. This mitigation measure has not been triggered for any grading or construction related to the landfill.

There were no impacts to jurisdictional wetlands in 2019.

**B-5**

**Activities to mitigate the disturbance to wetlands may include, but are not limited to:**

- **Identification and assessment of sites and specific riparian mitigation measures along Temescal Wash.**
- **Enhancement of degraded areas within existing channels.**
- **Weed removal to improve existing riparian habitat.**
- **Potential purchase of offsite riparian habitat.**

**(Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

**Status:**

Any wetland compensation plan developed in the future as a result of implementing Mitigation Measure B-4 will incorporate measures such as those noted in Mitigation Measure B-5.

In 2019, there were no new riparian restoration sites needed for mitigation.

**B-6**

**The purchase of offsite riparian/wetland habitat shall be incorporated into the mitigation plan in the event that the ACOE Section 404 permit and CDFW Section 1603 agreement process conclude that onsite enhancement and offsite mitigation along Temescal Wash could not provide sufficient compensation for disturbance to onsite riparian habitat. If this mitigation were implemented, surveys shall be conducted in coordination with USFWS and CDFW to identify offsite riparian habitat that would be suitable for purchase as mitigation for onsite habitat disturbance. Considerations shall include, but not be limited to:**

- **Proximity to landfill site.**
- **Similarity of adjacent habitat.**
- **Management plans.**
- **Comparability.**
- **Sustainability.**
- **Cost. (Responsible Agencies: USFWS, CDFW, ACOE)**

**Status:**

Any wetland compensation plan developed in the future because of implementing Mitigation Measure B-4 will be developed in negotiation with the resource agencies.

**B-7**

**Wetland/riparian habitat mitigation shall be implemented in accordance with all permits, approvals, and/or agreements as may be required by ACOE, CDFW, RWQCB, and/or USFWS. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB)**

**Status:**

Wetland/riparian habitat mitigation will be implemented in accordance with an approved plan and upon issuance of all approvals and/or permits from these resource agencies.



**B-8**

**Landfill personnel shall be instructed as to the requirement for and importance of restoration of completed areas of the site. (Responsible Agencies: USFWS, CDFW)**

***Status:***

El Sobrante Landfill management personnel and the habitat manager work closely together on issues related to the restored RSS on the closed landfill slopes, and as a result landfill personnel are aware of the importance of the restoration site. This importance of protecting the restoration sites is explained to landfill workers working near the restored RSS slopes and this promotes the protection of the restoration sites.

**B-9**

**Approximately 406 acres of undisturbed open space, upon which a Declaration of Conservation Covenants and Restrictions has been recorded in favor of CDFW and USFWS, shall be maintained and managed for the benefit of Covered Species, pursuant to federal and state incidental take permits and the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: RCDWR)**

***Status:***

USA Waste is in compliance with this measure. In September 2018, an amendment to the Deed Restriction was recorded, and in November 2018 the Board of Supervisors approved the Amended and Restated Conservation Easement. No amendments or revisions to the Deed Restriction or Conservation Easement were made in 2019.

**B-10**

**Pursuant to Section 5 of the Agreement, USA Waste or its successor-in-interest shall pay the County a per ton charge for the deposit of Non-County waste at El Sobrante Landfill, \$1.50 of which shall be utilized for multi-species habitat acquisition and management, including planning and research activities, as provided in Section 10.7 of the Agreement and as approved by the Board of Supervisors on September 1, 1998. Monies to be utilized for multi-species purposes shall be deposited in a trust fund administered by the Executive Officer of the County. (Responsible Agencies: RCDWR)**

***Status:***

For calendar year 2019, approximately \$3,698,238 was collected from out-of-county waste imports and conveyed to the Executive Office for Western Riverside County Multiple Species Habitat Conservation Plan (MSHCP) funding. No portion of the out-of-County fee that is allocated for multi-species habitat acquisition and management is utilized to fund the El Sobrante Landfill HCP. The County maintains entire discretion over the trust fund, which is currently being utilized to fund a major portion of the MSHCP. USA Waste (or its successors-in-interest) is entirely responsible for funding and carrying out its obligations under the approved HCP for the El Sobrante Landfill. While the Expansion EIR and the Landfill Agreement require \$1.00 per ton of out-of-County waste to be utilized for MSHCP habitat acquisition, the Board of Supervisors approved an additional \$.50/ton for out-of-county waste to be allocated from out-of-county fees for MSHCP acquisition when the project was approved by the Board on September 1, 1998.

The mitigation measure (B-10) was updated to reflect the \$1.50 when the MMP was adopted in 2009 as part of the Supplemental EIR.

**B-11**

**In the unlikely event that out-of-County waste ceases to be disposed of at El Sobrante, use of the 60 million tons of air space currently allocated for out-of-County waste shall include the requirement for payment of \$1.00 per ton for multispecies habitat acquisition and management. (Responsible Agencies: RCDWR)**

***Status:***

The circumstances cited in this measure have not occurred.

**B-12**

**Lighting at the working face shall be downcast and shielded to minimize reflection, and shall be directed inward toward the landfill. (Responsible Agencies: RCDWR)**

***Status:***

All outdoor lighting, both permanent and portable, is shielded and directed toward the ground and/or working face in accordance with this mitigation measure.

**B-13**

**A predator monitoring and control plan shall be implemented in accordance with the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW)**

***Status:***

Wildlife control measures that include the following have been incorporated in the approved HCP and are being implemented by the Habitat Manager in accordance with the Implementing Agreement:

- Cowbird trapping to avoid parasitism during the breeding season of the California Gnatcatcher. Cowbird trapping was implemented in 2019 to protect the nests of least Bell's vireo. A total of 16 cowbirds were trapped, with 8 being females.
- Monitoring for the occurrence of Argentine ants and fire ants, and implementation of control measures that are based on methods prescribed by County and State agencies and approved by the Management Committee. Implementation of the measures must be consistent with the terms of the incidental take permits. No Argentine or fire ants were noted in the Preserve in 2019.
- Monitoring for the presence of domestic pets and feral cats, and implementation of trapping or other appropriate actions to limit the effects on these animals on Covered Species in Conserved Habitat and in undisturbed habitat in the Landfill Area. There were no problems with domestic pets or feral cats in 2019.
- In 2019, there were several incidents of domestic dogs in the Plan Area. Art Marquez contacted residents of Dawson Canyon after sightings. The sightings eventually stopped in the summer.

#### **B-14**

Brush clearing and habitat removal in each phase of landfill expansion will not be allowed to occur between February 1 and August 15, pursuant to the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW)

#### ***Status:***

Phase 14 clearing occurred during December 2018 and January 2019. Brush clearing began in October 2019 for Phase 13A.

#### **B-15**

When the landfill expansion is complete (i.e., after closure of all phases and at the end of the postclosure monitoring maintenance period [currently a minimum of 30 years]), including all restoration activities in accordance with the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto, the area of onsite disturbance (approximately 645 acres) shall be kept in permanent conservation through a conservation easement in favor of the CDFW. In the event that CDFW revokes its acceptance of the conservations easement, the land shall be placed into conservation with the County, or other County-designated entity, such as Western Riverside County Regional Conservation Authority as approved by the US Fish and Wildlife Service and the El Sobrante habitat management committee. (Responsible Agencies: RCDWR)

#### ***Status:***

As noted, this mitigation measure will not be triggered until after the post-closure period of approximately 30 years beyond closure of all phases of the landfill expansion project.

#### **B-16**

USA Waste or its successor-in-interest shall continue to include the County in all aspects of future permitting processes involving USFWS, pursuant to Section 7 of the Endangered Species Act, CDFW, pursuant to Section 1603 of the California Fish and Game Code, ACOE 404 permitting, and RWQCB, pursuant to 401 Water Quality requirements and/or policies to protect wetlands. (Responsible Agencies: RCDWR)

#### ***Status:***

These conditions were met in 2019. As party to the Implementing Agreement for the approved HCP, the County of Riverside has been and will be included in all aspects of future permitting processes involving USFWS, CDFW, ACOE, and/or RWQCB.

### **Cultural Resources (C) Mitigation Measures**

#### **C-1**

Prior to grading, a Registered Professional Archaeologist (RPA)-certified archaeologist(s) shall be retained, at the expense of the project, to provide surface collection, mapping, and test excavations for identified archaeological sites. If the sites are determined to be important, the resources within these sites shall be either preserved or a data recovery excavation shall be conducted. (Responsible Agencies: RCPD)

**Status:**

In 2019, there were no impacts to cultural resources.

**C-2**

**Routine road or stormwater facilities, maintenance or other land-altering activities in the vicinity of sites shall be monitored by a Registered Professional Archaeologist (RPA) - certified archaeologist to prevent inadvertent disturbance or loss of important resources. (Responsible Agencies: RCPD)**

**Status:**

Pre-impact archaeological surveys have been conducted by RPA archaeologists in order to identify previously recorded resources and to identify new resources in expansion areas prior to any disturbance activities. The area in the vicinity of these sites will be monitored by a RPA certified archeologist on a semi-annual basis while performing routine tasks outlined in mitigation measure C-3 below.

**C-3**

**The status of the sites shall be monitored on a semi-yearly basis to assure that incidental disturbance or recreational collection of resources has not occurred. (Responsible Agencies: RCPD)**

**Status:**

USA Waste has arranged for coordination of efforts between the site biologist and the RPA certified archaeologist. This is because the site biologist undertakes ongoing efforts to monitor the landfill property in accordance with the Multiple Species Habitat Conservation Plan. One element of that monitoring is "access control", to prevent "livestock grazing, hunting, off-road vehicle (OHV) use, illegal dumping, hiking and horseback riding." Fundamentally, "access control" is the goal of MM C-3. Through this professional coordination, the ongoing activities of the site biologist combined with the activities of the archaeologist meet and exceed the requirements of MM C-3. Additionally, site personnel are present each working day and observe site conditions on an ongoing basis.

In 2019, archaeologists visited the sites in February and June (see Reports in Appendices). In 2019, 300 prickly-pear cactus pads were planted on motorcycle trails in the East Preserve to protect site RIV-1144. Trash pick-up began in site RIV-1146.

**C-4**

**In the event of an accidental discovery or recognition of any human remains, Public Resources Code (PRC) Section 5097.98 must be followed. In this instance, once project-related earthmoving begins and if there is accidental discovery or recognition of any human remains in any location other than a dedicated cemetery, the following steps shall be taken:**

- **There shall be no further excavation or disturbance of the site or any nearby area reasonably suspected to overlie adjacent human remains until the County Coroner is contacted to determine if the remains are Native American and if an investigation of the cause of death is required. If the coroner determines the remains to be Native American, then the coroner shall contact the Native American Heritage Commission (NAHC) within 24 hours, and the NAHC shall identify the person or persons it believes to be the "most likely descendant" of the deceased Native American. The**

most likely descendent may make recommendations to the landowner or the person responsible for the excavation work, for means of treating or disposing of, with appropriate dignity, the human remains and any associated grave goods as provided in PRC Section 5097.98, or

- Where the following conditions occur, the landowner or his authorized representative shall rebury the Native American human remains and associated grave goods with appropriate dignity either in accordance with the recommendations of the most likely descendant or on the property in a location not subject to further subsurface disturbance:
  - The NAHC is unable to identify a most likely descendent or the most likely descendent failed to make a recommendation within 48 hours after being granted access to the site;
  - The landowner or his authorized representative rejects the recommendation of the descendant, and the mediation by the NAHC fails to provide measures acceptable to the landowner. (Responsible Agencies: RCPD)

**Status:**

No human remains or burial artifacts have been recovered during subsurface testing or during grading. Therefore, this mitigation measure has not been triggered. However, should human remains or burial artifacts be discovered, proper protocol procedures will be followed.

**C-5**

The approved archaeological mitigation measures shall be affixed to all copies of the project grading plans. (Responsible Agencies: RCEDA)

**Status:**

The approved archaeological mitigation measures will continue to be affixed to all future copies of project grading plans in accordance with this mitigation measure.

**Geology, Soils and Seismicity (G) Mitigation Measures**

**G-1**

The landfill and associated structures shall be designed and constructed to withstand the expected ground motions and potential effects of seismic ground shaking. (Responsible Agencies: RCEDA, LEA, RWQCB, CALRECYCLE)

**Status:**

All cell designs are engineered based on seismic stability analyses and subject to review and approval of the RWQCB. Likewise, all building plans must comply with all applicable building standards and are submitted to Riverside County for review and permitting.

**G-2**

Final exterior waste fill slopes shall not be steeper than 1.75:1 with a minimum of one 15-foot wide bench for every 50-feet of vertical height. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)

**Status:**

All final exterior waste fill slopes are a more conservative 2.7:1 with benches every 50 vertical feet. Interim slopes are constructed at 3:1 per RWQCB guidelines.

**Status:**

Subdrain systems were installed in the Phase 12 construction during 2019. This measure will continue to be implemented at the El Sobrante Landfill during cell construction when these conditions are encountered and will continue to comply with this mitigation measure.

**G-12**

**Landfill liners shall be placed over the side slopes, and surface water runoff control systems (e.g., V-ditches at the top of slopes) shall be constructed to prevent uncontrolled flow down the face of the slopes. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

**Status:**

El Sobrante has constructed and continuously maintains a surface drainage network system to prevent erosion over the slopes of the landfill, which consists of piping, v-ditches, berms, check dams, sand bags, and silt fences.

**G-13**

**Structural fills shall be built above ground water and compacted in place to a specific high relative density. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

**Status:**

A canyon subdrain system was installed in 2016 beneath the Phase 12 stability berm that was completed in 2019.

**G-14**

**Expansive index testing shall be performed to verify the suitability of native soils for fill materials. If testing indicates a potential for high expansiveness in the soil, such soils shall be either treated (e.g., mixed with non-expansive soils) or removed. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

**Status:**

All fill materials have been tested prior to fill placement and documented in a Construction Quality Assurance As-Built Report submitted to the regulatory agencies.

**G-15**

**Blasting shall be conducted in compliance with local building code requirements to prevent damage to structures and new construction from shear waves generated during blasting. (Responsible Agencies: RCPD)**

**Status:**

The blasting that occurred during Cell 12 construction was performed in compliance with all building code requirements. This measure will continue to be implemented at the El Sobrante Landfill when blasting is required for cell development.

**G-16**

**Only state-licensed blasters shall be used to design, supervise, and detonate explosives on the site. (Responsible Agencies: RCPD)**

**Status:**

Tom C. Dyke Drilling & Blasting, Inc., a fully licensed and permitted company, performed blasting operations at the landfill in 2019.

**G-17**

**Seismic monitoring of each blast shall be conducted by an independent, qualified consultant. (Responsible Agencies: RCPD)**

***Status:***

Seismic monitoring was identified in the Blasting Plan. The Blasting Plan is attached to the sample notification letter and included in the Appendix.

**G-18**

**There shall be no onsite storage of explosives. Explosives shall be transported to the site by the licensed blaster on an as-needed basis. (Responsible Agencies: RCPD)**

***Status:***

Explosives are not stored on the site of the landfill.

**G-19**

**USA Waste shall inform the Riverside County Sheriff's Department (Sheriff's Dept.) and the Riverside County Fire Department (Fire Dept.) prior to blasting. (Responsible Agencies: RCPD)**

***Status:***

An Explosives Permit was obtained from the Riverside County Sheriff's Department prior to blasting. A copy of the Permit is included in the Blasting Plan (see Appendix).

**G-20**

**USA Waste shall notify neighbors within 1,000 feet of potential blasting areas prior to a blasting episode. (Responsible Agencies: RCPD)**

***Status:***

Not applicable for the 2019 blasting activity as there are no neighbors within 1,000 feet of the blasting areas.

**G-21**

**A record of each blast shall be retained for at least three years and shall be submitted to the County Building and Safety Department as requested by the Building and Safety Director. (Responsible Agencies: RCBSD)**

***Status:***

Blasting records are kept by USA Waste as required, and are available upon request.

**G-22**

**Preblast inspections shall be made by a civil engineer licensed by the State of California of residences and facilities existing at the time of landfill permit approval and located within 1,000 feet of potential blasting areas. (Responsible Agencies: RCPD)**

***Status:***

Not applicable for the 2019 blasting activity as there are no neighbors within 1,000 feet of the blasting areas.

### **G-23**

**A letter containing a general description of the blasting operations and precautions, including the blast-warning whistle signals that are required by the State of California Construction Safety orders, shall be sent to residents within a one-half mile radius of the landfill operations by USA Waste in accordance with applicable regulations. (Responsible Agencies: RCPD)**

#### ***Status:***

A notification letter was sent to residents within a one-half mile radius of the landfill operations. A sample of the notification letter is included in the Appendix.

### **G-24**

**Blasting complaints, if any, shall be recorded by USA Waste as to complainant, address, data, time, nature of the complaint, name of the person receiving the complaint, and the complaint investigation conducted. Complaint records shall be made available to the County Engineering Geologist, Planning Department, and Building and Safety Department. (Responsible Agencies: RCPD, RCBS, LEA)**

#### ***Status:***

No complaints were received as a result of the 2019 blasting operations.

## **Land Use and Land Use Plans (L) Mitigation Measures**

### **L-1**

**The development of El Sobrante Landfill Expansion shall be in accordance with the mandatory requirements of all applicable County ordinances and shall conform substantially with the project description in the EIR (State Clearinghouse No. 90020076), as filed in the office of the RCDWR. (Responsible Agencies: RCDWR, RCPD)**

#### ***Status:***

While there have been changes over time to conceptual grades based on updated seismic stability analysis, the El Sobrante Landfill continues to be developed in overall accordance with the Expansion Project first approved by the BOS in 1998 and with its SWFP and corresponding JTD, last revised in 2018. There have also been changes over time to the conceptual limits of grading for the landfill expansion project, both onsite and offsite. In 2011, Pond 4 was relocated to primarily disturbed land purchased by USA Waste outside the original landfill boundary. In conformance with the Expansion Project, the development of this ancillary facility and all future offsite grading will not exceed the approximately 11 acres of offsite grading assessed in the EIR. The relocation of Pond 4 resulted in a substantial reduction of impacts to RSS, a sensitive plant species, when compared to RSS impacts at the original (undisturbed) location. In addition, the relocation allowed for continued preservation of rock outcrops in the area of the original location, which serve as important habitat for sensitive plants and animals. The original location of Pond 4 will be conserved and managed as part of the El Sobrante Landfill Preserve.

A revision to the grading limits was proposed in 2015 and was approved by the BOS and CalRecycle in 2018 as part of the AEIR and JTD Amendment respectively. The change in the limits of grading resulted in an overall reduction in the area of disturbance for the landfill and ancillary facilities.



**L-2**

Prior to any offsite grading, USA Waste or its successor-in-interest shall obtain and record appropriate offsite easements. (Responsible Agencies: RCDWR)

***Status:***

Offsite grading, requiring offsite easements, was not conducted in 2019.

**L-3**

A Citizen Oversight Committee shall be formed by the Board of Supervisors upon approval of the project. The Citizen Oversight Committee shall be composed of a total of five (5) members, whose term of service will be established upon formation of the committee. Three (3) of the five (5) members will be appointed by the Supervisor of the district in which the landfill is located. Of these three (3), two (2) members must reside within a three (3) mile radius of the landfill property. One (1) member shall be a representative from a corporate operation within a three (3) mile radius of the landfill property. The remaining two (2) members will be appointed by the entire Board of Supervisors and shall be chosen at large to represent the affected communities of interest. (Responsible Agencies: County Board of Supervisors)

***Status:***

The Citizen Oversight Committee (COC) was formed by the BOS in 2003 and meets throughout the year as needed to discuss issues related to the use of the Mitigation Trust, illegal dumping and programs, and landfill operations.

**L-4**

The Citizen Oversight Committee shall meet at least once annually to review the Annual Status Reports that will be submitted by an Administrative Review Committee which will include all reports and data that will be provided by USA Waste or its successor-in-interest and shall submit written comments on the project to the Board of Supervisors as they deem necessary. (Responsible Agencies: County Board of Supervisors)

***Status:***

The COC met in 2019 to review the Annual Status Reports and provided comments.

**Noise (N) Mitigation Measures**

**N-1**

Excavation and liner construction of new landfill cells shall be limited to the hours of 7:00 a.m. to 10:00 p.m., Monday through Saturday, with the following restrictions:

- a) The conveyor belt system shall not be located less than 295 feet from occupied residences; and,
- b) Excavation and liner construction of new cells within 10 feet of the top of slope shall be limited to the hours of 7:00 a.m. to 6:00 p.m., Monday through Saturday.  
(Responsible Agencies: LEA)

***Status:***

All activities involving the use of the conveyor belt were completed in 2012. The conveyor belt system has been removed and is no longer in use. Excavation of Phase 12 was started in 2018, continued during 2019, and was limited to these specific hours.

**N-2**

**Landfill equipment working on the outside slopes of the landfill shall be limited to the hours of 8:00 a.m. to 5:00 p.m. (Responsible Agencies: LEA)**

***Status:***

In compliance with this mitigation measure, El Sobrante Landfill limits its hours when working on outside slopes with landfill equipment.

**N-3**

**Construction equipment shall use industrial-grade mufflers to reduce noise emission. (Responsible Agencies: LEA)**

***Status:***

Only construction equipment with industrial-grade mufflers to reduce noise emission will be utilized at the landfill.

**N-4**

**Blasting shall be postponed during temperature inversions and unfavorable wind conditions (wind blowing toward residences). (Responsible Agencies: RCPD)**

***Status:***

The blasting that occurred during 2019 cell construction conformed to this measure.

**N-5**

**Drilling and blasting shall be conducted between the hours of 8:00 a.m. and 5:00 p.m., Monday through Friday, and will not occur on federal, state, and local holidays. (Responsible Agencies: RCPD)**

***Status:***

The blasting that occurred during 2019 cell construction conformed to this measure.

**N-6**

**Acoustic blankets shall be used around drilling operations to reduce potential drilling noise. (Responsible Agencies: RCPD)**

***Status:***

This mitigation measure requires that acoustic blankets be used when drilling associated with blasting occurs. The blasting that occurred during 2019 cell construction conformed to this measure.

**N-7**

**Wherever feasible, temporary earthen or landscape berms, or other structures or measures, shall be utilized to reduce potential noise impacts on surrounding homeowners from nighttime activities at the working face of El Sobrante. Any measures implemented for this purpose shall be subject to annual review by the Citizen Oversight Committee. (Responsible Agencies: LEA)**

***Status:***

This mitigation measure is addressed to construction activities only. No construction activities occurred in 2019 at night time. With respect to operations, even though not expressly addressed in the mitigation measure, the landfill phasing has been restructured to increase the distance and

minimize the potential for any audible impact of filling activities on surrounding neighbors. Therefore, impacts on these communities from noise are significantly reduced due to their distance from the landfill. There were two noise complaints related to nighttime operations received in 2019. According to the Supplemental EIR (certified by BOS in 2009) and the Addendum to the Final EIR (considered by BOS in 2012), no significant impacts relating to the landfill's nighttime activities were identified.

## **Paleontological Resources (P) Mitigation Measures**

### **P-1**

**A qualified paleontologist shall be retained, at the expense of the project, to monitor ongoing grading or other extensive activities in the Silverado Canyon and Lake Mathews formations. The monitoring program shall reflect the County's intent to research, recover, and preserve significant paleontological resources. (Responsible Agencies: RCPD)**

#### ***Status:***

El Sobrante Landfill has maintained compliance with this mitigation measure since the 1998 approval of the Expansion Project by the Riverside County BOS by retaining a qualified paleontologist to monitor any excavation activities within the Silverado Canyon or Lake Mathews formations. No excavations in these formations were conducted in 2019.

### **P-2**

**In the event that significant paleontological resources are uncovered during excavation, earthmoving and/or grading, work shall be redirected from the area until an appropriate data recovery program can be developed and implemented. (Responsible Agencies: RCPD)**

#### ***Status:***

No paleontological resources were uncovered during excavation or earthmoving activities during 2019.

### **P-3**

**Recovered fossils shall be cleaned, cataloged, and identified to the lowest taxon possible. A report containing monitoring results, including an itemized list of fossils, shall be submitted to the County. A copy shall accompany the fossils to an appropriate repository. (Responsible Agencies: RCPD)**

#### ***Status:***

Since no significant paleontological resources have been uncovered, this mitigation measure has not been triggered.

### **P-4**

**Collected fossils shall be curated at a public institution with an educational/research interest in the material. The expenses shall be borne by the project. (Responsible Agencies: RCPD)**

#### ***Status:***

Since no significant paleontological resources have been uncovered, this mitigation measure has not been triggered.

**P-5**

The approved paleontological mitigation measures shall be affixed to all copies of the project grading plans. (Responsible Agencies: RCEDA)

***Status:***

The approved paleontological mitigation measures will continue to be affixed to all future copies of project grading plans in accordance with this mitigation measure.

**Traffic and Circulation (T) Mitigation Measures**

**T-1**

**Out-of-County waste from Los Angeles County, Orange County, San Bernardino County, and San Diego County shall be transported to El Sobrante by transfer trucks. (Responsible Agencies: RCDWR, LEA)**

***Status:***

El Sobrante Landfill has maintained compliance with this mitigation measure with the cooperation of the RCDWR, who monitors and provides waste origin data. USA Waste's contracts for out of County waste include a requirement to comply with all applicable conditions of the Second Agreement. The RCDWR scale house attendants have the authority to reject any deliveries not in compliance with this Mitigation Measure. In 2015, RCDWR and USA Waste formally agreed on the variety of specific types of trucks that define "transfer trucks" and a procedure for refusing admittance by non-conforming vehicle types.

Minor amounts of non-contracted waste from public customers or small commercial haulers may enter from time to time, as allowed by the RCDWR scale attendants.

**T-2**

**Transportation of out-of-County waste from areas other than Los Angeles County, Orange County, San Bernardino County, and San Diego County shall not be permitted without additional environmental review and approval. (Responsible Agencies: RCDWR, LEA)**

***Status:***

USA Waste has not contracted for the receipt of waste from counties other than the ones listed in this Condition of Approval. As the operator of the landfill scale house, RCDWR allows out of County waste to enter the landfill and is the entity responsible for jurisdictional reporting. In conversations with Riverside County staff, it is the understanding of USA Waste that it is the policy of Riverside County to allow incidental volumes of waste from any jurisdiction to be disposed of at a County facility to avoid or minimize illegal dumping.

**T-3**

**Transfer trucks hauling waste from out-of-County to El Sobrante that use State Route (SR) 91 shall travel to and from the landfill during off-peak hours for SR 91. (Responsible Agencies: RCDWR, RCTD)**

***Status:***

The 1996 Final EIR and 2009 Supplemental EIR for the landfill project found no significant traffic impact on SR 91 at any number of transfer truck trips. However, USA Waste agreed to a mitigation measure to avoid the use of SR 91 in Riverside County during peak hours.

It is not feasible to guarantee that transfer trucks (trucks) will never use SR 91 in Riverside County during peak hours, especially when traffic conditions can cause unexpected delays (i.e., accidents, breakdowns, lane closures, weather-related incidents, construction, etc.) Regardless, USA Waste has implemented measures to ensure that significant impacts from Out-of-County (OOC) truck operations during peak hours on the SR 91 in Riverside County do not occur.

This includes implementing 24-hour operations, including a prohibition on peak hour use of SR 91 in customer contracts. In January and June, 2019, USA Waste also provided notification to both USA Waste facilities and non-USA Waste OOC facilities to utilize off-peak hours. Verification of transmittal of these notifications will be provided on a confidential basis to County Counsel. Furthermore, extensive residential growth has occurred since the expansion EIR was prepared, leading to greater traffic congestion on both SR 91 and I-15. As a direct consequence, truck operators have been forced to adjust their travel to avoid peak commute times as a prudent business practice.

During 2015, RCDWR and USA Waste conducted an extensive analysis of peak hour traffic on SR 91, using different methodologies to calculate peak hour vehicle trips. Using the more conservative assumptions from that analysis made by RCDWR, the Riverside County Transportation Department undertook a study to evaluate impacts (both pre and post SR 91 construction) and concluded that those assumed trip levels would not result in a significant adverse impact to SR 91. During the pre-construction period for the SR 91 Corridor Improvement Project, it would take a minimum of 35 AM peak hour and 35 PM peak hour trips to increase density by 1% and create a significant impact. Post-construction, it would require a minimum of 40 AM peak hour and 375 PM peak hour trips to bring a freeway segment to an unacceptable level, triggering a significant impact. Current and anticipated SR 91 peak hour trips are substantially below these thresholds.

For 2019, RCDWR analyzed peak hour trucks assuming that every customer that could conceivably use SR 91 during peak hour periods did so. Based on this analysis, the RCDWR, using a conservative estimate, concluded that there were approximately 21 peak hour trips on SR 91 daily, 18 in the AM peak and 3 in the PM peak.

As the significance threshold determined by the Riverside Transportation Department is substantially greater than actual or potential peak hour trips analyzed, it is concluded that peak hour truck traffic trips on SR 91 in 2018 did not create a significant impact.

USA Waste has continued efforts to reduce peak hour trips on SR 91 in 2019. In 2019, the facility has sent a reminder notification to all USA Waste facilities and other facilities, and has worked to strengthen contract provisions where the opportunity arises. USA Waste's Geo-fence has indicated 80 peak hour trips by USA Waste-owned vehicles in 2019 on SR 91, zero trips in 2018, 16 peak hour trips during 2017, 19 peak hour trips during 2016 and 20 peak hour trips during 2015.

During 2019, 32 of the 80 peak hour infractions were 2 minutes or less which indicates these vehicles were leaving SR91 during peak hours. In total, 78 were during the AM and 2 during PM peak hours. Although the increase in 2019 was significant compared to 2018, USA Waste remains in substantial compliance of this mitigation measure. In addition, USA Waste staff continues to remind all USA Waste and other facilities to avoid SR91 during peak hours.

While this mitigation measure addresses utilizing SR 91 during off-peak hours, please see the El Sobrante Landfill Avoidance of Peak Hour Traffic plan referenced in Section 5(b) of the Transportation Department Conditions of Approval (included in 2015 Annual Report Appendices). This plan is a collaboration of efforts by USA Waste and RCDWR and provides a comprehensive demonstration of the strategies and effectiveness in avoiding waste deliveries during peak hours.

**T-4**

**Vehicles delivering waste from out-of-County to be disposed at El Sobrante shall utilize on all trips (both inbound and outbound) only that portion of Temescal Canyon Road between its intersection with 1-15 and the landfill access road, except in the event of a closure of the on- and/or offramps at Temescal Canyon Road and I-15. (Responsible Agencies: RCDWR, RCTD)**

***Status:***

El Sobrante Landfill requires all transfer trucks to utilize the designated route for deliveries of waste. USA Waste notified all out-of-county and in-county transfers stations that the designated route was I-15 to Temescal Canyon Road, then north on Temescal Canyon Road to Dawson Canyon Road. A sign has been installed at the intersection of Dawson Canyon Road and Temescal Canyon Road to clearly indicate to drivers leaving the landfill that no right turn is allowed and to indicate the landfill operator's commitment to enforce this restriction. When a driver is observed not using the designated route and the specific truck number or hauling company *cannot* be identified, WM and/or third party hauling operations are notified of the violation and a general request is made to the drivers in that fleet to correct the behavior. If a driver is observed not using the designated route and the specific truck number or hauling company *can* be identified, WM and/or third party hauling operations are notified of the violation and a request is made to correct the behavior, with repeat violations by a driver resulting in disciplinary action up to and including refusal of entry to the site. There were no complaints filed with El Sobrante regarding this condition in 2019.

**T-5**

**Except for vehicles collecting waste in the immediate vicinity of El Sobrante, USA Waste's or successor's-in-interest collection vehicles delivering waste from in-County to be disposed at El Sobrante shall utilize only that portion of Temescal Canyon Road between its intersection with 1-15 and the landfill access road for all trips (both inbound and outbound), except in the event of a closure of the on-and/or off-ramps at Temescal Canyon Road and I-15. (Responsible Agencies: RCDWR, RCTD)**

***Status:***

The landfill operator has implemented this mitigation measure similarly to Mitigation Measure T-4. A sign has been installed at the intersection of Dawson Canyon Road and Temescal Canyon Road to clearly indicate to drivers leaving the landfill that no right turn is allowed and to indicate the landfill operator's commitment to enforce this restriction. When a driver is observed not using the designated route, WMI hauling operations are notified of the violation and a request is made to correct the behavior. When a driver is observed not using the designated route and the specific truck number or hauling company *cannot* be identified, WM and/or third party hauling operations are notified of the violation and a general request is made to the drivers in that fleet to correct the behavior. If a driver is observed not using the designated route and the specific truck number or hauling company *can* be identified, WM and/or third party hauling operations are notified of the violation and a request is made to correct the behavior, with repeat violations by a driver resulting

in disciplinary action up to and including refusal of entry to the site. There were no complaints filed with El Sobrante regarding this condition in 2019.

## **Public Services and Utilities (U) Mitigation Measures**

### **U-1**

**Access roads/streets shall be wide enough to accommodate movement and parking without hindering the flow of traffic. Roadway modifications shall be designed to provide smooth and orderly traffic flow and shall be well lighted. (Responsible Agencies: RCTD)**

#### ***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

### **U-2**

**Warning or caution signs shall be placed on Temescal Canyon Road and the El Sobrante access road to indicate the presence of slow-moving traffic/trucks. (Responsible Agencies: RCTD)**

#### ***Status:***

El Sobrante Landfill has placed multiple speed limit and caution signs at strategic points along the access route to the landfill to indicate the presence of slow-moving traffic in compliance with this mitigation measure. In addition, the County has placed a sign on Temescal Canyon Road identifying the location of the landfill.

### **U-3**

**Upon assignment of a numbered street address by the County, the project entrance shall be clearly marked with address numbers. (Responsible Agencies: RCTD)**

#### ***Status:***

El Sobrante Landfill is in compliance with this mitigation measure. The landfill entrance is well marked by many signs and monumentation. Address numbers are posted on the mailbox at the project entrance.

### **U-4**

**Buildings shall be constructed with fire retardant roofing material as approved by the County Fire Department. (Responsible Agencies: RCEDA)**

#### ***Status:***

Construction of the new maintenance facility in 2019 was performed in compliance with this measure.

### **U-5**

**Water mains and fire hydrants providing required fire flows shall be constructed subject to approval by the County Fire Department. (Responsible Agencies: RCFD)**

#### ***Status:***

Construction of the new maintenance facility in 2019 was performed in compliance with this measure.

**U-6**

**Prior to approval of any development plan for lands adjacent to open space areas, a fire protection/revegetation management plan shall be submitted to the Riverside County Fire Department for review and comment. (Responsible Agencies: RCFD)**

***Status:***

El Sobrante Landfill developed and submitted a fire management plan to the Fire Department in 2003. This plan is implemented pursuant to El Sobrante HCP and Implementing Agreement and monitored by the Habitat Manager. Construction of two additional water storage tanks (140K gallon and 40K gallon) and pump upgrades were completed in 2007 to increase the water supply at El Sobrante for potential fire mitigation. The Fire Department has received a dedicated hook-up to each of the new tanks. A water storage tank was constructed in 2019 at the new maintenance facility and approved by the Fire Department.

**U-7**

**Landfill equipment operators, waste transfer vehicle drivers, and landfill personnel assigned to nighttime operations shall have appropriate training for night operation of heavy equipment. (Responsible Agencies: LEA)**

***Status:***

El Sobrante Landfill equipment operators assigned to night operations receive weekly training on safety within the landfill, inclusive of maintaining proper lighting while operating in other than daylight conditions. All operator training is documented, with records maintained on site.

**U-8**

**Portable lights shall be used at the working face to provide a safe working environment during nighttime operations. (Responsible Agencies: LEA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**U-9**

**The landfill access road and onsite roads to the working face shall be equipped with reflectors, reflective cones, reflective barriers and signs. (Responsible Agencies: LEA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**U-10**

**Public access to the landfill shall be restricted to the hours of 6:00 a.m. to 6:00 p.m. (Responsible Agencies: LEA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**U-11**

**Installation of low flow toilets, faucets, and showers. (Responsible Agencies: RCEDA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.



## **U-12**

**Wastewater shall go to the Lee Lake Treatment Facility, which makes water available for reuse. (Responsible Agencies: RCDWR, RCEHA)**

### ***Status:***

The active landfill requires potable, non-potable or reclaimed water, and wastewater handling in its operations. Potable water to the active landfill is currently provided by the City of Corona, non-potable or reclaimed water is provided by the Temescal Valley Water District (TVWD), and wastewater generated at the landfill is currently handled onsite, with gray water from restroom facilities routed into an onsite septic system approved by Riverside County and leachate and condensate collected for dust control purposes via a LCRS, pursuant to approvals from the RWQCB.

In order for wastewater from the landfill to go to the Treatment Facility to ensure that the landfill does not exceed its onsite capacity and allow for its reuse, as well as to consolidate services under one purveyor, the landfill property had to be annexed into the service area of the TVWD, which is the only purveyor able to meet the entire needs of the landfill for not only wastewater collection, treatment, and reuse/disposal, but also for potable and non-potable water. Applications for an annexation and Sphere of Influence (SOI) amendment were filed with the Riverside County Local Agency Formation Commission (LAFCO) in late summer 2010. On March 24, 2011, the LAFCO Board approved the annexation and SOI amendment. LAFCO's Notice of Results, including signed resolutions, were filed with and recorded by the State Board of Equalization in May and June of 2011, finalizing the decision.

As of 2019, TVWD has not started construction of wastewater lines, however TVWD did complete construction of a new non-potable reservoir/supply in 2016. In October 2019, TVWD provided notification identifying that sewer line connections are not currently available for the landfill property (see Appendix).

## **Water Resources (W) Mitigation Measures**

### **W-1**

**Drainage structures, such as the perimeter drainage channels, sedimentation basins, leachate evaporation ponds, stormwater retention basins, and collection pipes and ditches, shall be inspected and maintained on a regular basis. (Responsible Agencies: RCFCD, RWQCB, LEA)**

### ***Status:***

At a minimum, El Sobrante Landfill supervisors inspect and maintain all drainage structures (including ditches, sedimentation basins/storm water retention basins and drainage piping) within the site on a monthly basis. Routine maintenance and cleaning of drainage structures was completed in 2019. This task is part of the supervisors' regular responsibility and serves to facilitate compliance with this mitigation measure.

### **W-2**

**Regular monitoring (and possibly testing) of perimeter drainage channels and retention ponds shall be completed to assure that discharged stormwater does not contain contaminants from the landfill. (Responsible Agencies: RCFCD, RWQCB)**

**Status:**

El Sobrante Landfill employs a dedicated environmental engineer, environmental protection specialist, and retains consulting specialists to provide testing and monitoring of all drainage components within the landfill as required by State and Local regulatory agencies. There were five qualifying sampling events during 2019 per the requirements contained in the Industrial General Permit for Storm Water Discharges (Water Quality Order No.2014-0057-DWQ). No samples were outside of holding times. One event on January 14, 2019 produced samples from seven discharge locations, one event on February 14, 2019 produced seven samples, one event on November 27, 2019 produced one sample, one event on December 4, 2019 produced four samples, and one event on December 23, 2019 produced four samples. All samples were reported on the Stormwater Multiple Application and Report Tracking System (SMARTS). See appendix for the 2019 Annual Drainage System Maintenance Report. In 2019, exceedances occurred for parameters listed within the Pollution Source Assessment. In response, the site has implemented additional BMPs and other control measures. Additionally on 3/21/19, and 12/20/2019 the Santa Ana Regional Water Quality Control Board approved the site's Notice of Non-Applicability (NONA) Technical Reports which include a total of 17 NONA basins and an underground storage chamber. Due to the approved NONA coverage and closed vegetative areas of the landfill no longer discharging industrial stormwater, only one sampling outfall remains at the facility.

**W-3**

**A Stormwater Pollution Prevention Plan (SWPPP) shall be prepared. It shall include a Spill Prevention and Response Plan and a monitoring plan. The facility shall implement "best management practices" as required by NPDES. (Responsible Agencies: RWQCB)**

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure. A revised SWPPP was prepared in December 2016 by SWT Engineering. El Sobrante made minor revisions to the SWPPP in May 2017, which was uploaded to SMARTS. The SWPPP was updated in February 2019 to address areas of the property covered by the NONA. Table 3 in the latest SWPPP includes a summary of "best management practices" (BMPs) used at the El Sobrante Landfill. (BMPs can be found in the 2019 Annual Report appendix).

**W-4**

**Leachate shall be collected by the leachate collection and removal system (LCRS) installed at the base of each landfill cell. Such leachate shall be sampled regularly and, if necessary, treated prior to use for dust control on lined areas of the landfill. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

**Status:**

El Sobrante Landfill has received approval from the RWQCB to utilize leachate collected via the LCRS for dust control on lined portions of the landfill based upon testing results, as directed by the RWQCB staff. LCRS information is reported annually in the fall and winter semi-annual groundwater report to satisfy the requirements of the RWQCB, as specified in the landfill's Waste Discharge Requirements (WDR), dated September 16, 2016. According to the Fall 2018-Winter 2019 Semi-Annual Groundwater Monitoring Report and Annual Reporting Requirements, prepared by SCS Engineers and dated April 30, 2019, the LCRS recovered leachate from six (6) LCRS locations in the landfill. From October 2018 to March 2019, a total of approximately 1,380,652 gallons of leachate were collected and used for dust control. The leachate control systems are inspected weekly, and annual leachate samples were collected in October 2019

and results were reported in the referenced report. The use of leachate, as approved by the RWQCB, as the responsible agency, is in compliance with this mitigation measure.

**W-5**

**Stormwater runoff that falls on the active working face of the landfill shall be diverted to a collection sump and reused for dust control on lined areas of the landfill. The sump for stormwater runoff from the active working face shall be designed to hold the runoff from the 100-year, 24-hour storm. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure. As a Best Management Practice (BMP), a Diversion Structure (berm) is constructed at the toe of the active face over lined portions of the landfill to collect contact water that may come into contact with refuse and prevent co-mingling with storm water. This water is then allowed to infiltrate and collected as leachate, which is used for dust control. These berms, when utilized, are observed monthly for adequacy and maintained accordingly. This condition rarely occurs due the predominately dry conditions at El Sobrante.

**W-6**

**Drainage improvements shall be designed and constructed to provide all-weather access to the landfill. (Responsible Agencies: RCTD, RCFCD)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**W-7**

**To reduce the quantity of water used, the following measures shall be implemented:**

- **Low-flow plumbing fixtures shall be installed for onsite facilities.**
- **Washwater for cleaning equipment at the operations and maintenance center shall be collected and recycled, and reused for washing or dust control.**
- **Stormwater that falls on the active working face of the landfill shall be collected and used for dust control. (Responsible Agencies: RCEDA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure. A berm is constructed at the toe of the active face over lined portions of the landfill to collect contact water that may come into contact with refuse and prevent co-mingling with storm water. This water is then allowed to infiltrate and collected as leachate, which is used for dust control.

**W-8**

**The liner system for the expansion of El Sobrante shall meet the following requirements:**

- **The liner system (inclusive of the bottom liner and the sideslope liner) of the landfill shall exceed the requirements of Subtitle D and California Code of Regulations (CCR) Title 27 and shall be composed of the alternative bottom liner (identified as Alternative Bottom Liner B2) and the alternative sideslope liner (identified as Sideslope Liner Alternative S2), which are both described and evaluated in Evaluation of Liner System Alternatives, El Sobrante Landfill Expansion, Riverside County, California, prepared by GeoSyntec Consultants and dated February 1998.**
- **If it is determined that this liner system will not meet the requirements of the regulatory agencies, a substitute liner system must be approved by the regulatory**

agencies, and evidence of such a determination shall be forwarded to the El Sobrante Landfill Administrative Review Committee of Riverside County. In this event, the substitute liner system shall be composed of a bottom liner and a sideslope liner that are at least equal to Alternative Bottom Liner B2 and Sideslope Liner Alternative S2, respectively, and must be approved by the Administrative Review Committee. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**W-9**

Landfill gas collectors shall be placed as compacted lifts of waste are finished. Once sufficient waste has been placed above the collectors to prevent air intrusion, the collectors shall be used for active landfill gas extraction. (Responsible Agencies: LEA, RWQCB, CALRECYCLE, SCAQMD)

**Status:**

A LFG Collection and Control System (GCCS) has been in operation at the El Sobrante Landfill since 1993. The GCCS currently consists of approximately 274 vertical and horizontal extraction wells that are placed under vacuum via a piping network that extracts the LFG from the waste mass and conveys the LFG to a Zink Ultra Low Emissions flare station. The LFG system is continually adjusted to minimize LFG impacts to the environment. In 2019, El Sobrante brought 49 new wells on line, bringing the total number of active wells up to 274. This was to capture LFG from the recent waste lifts placed in Phases 9A, 10 and 11A. USA Waste also installed over 6500 linear feet of lateral and header vacuum lines to connect to the new wells and convey the extracted gas to the Zink Ultra Low Emission flare.

**W-10**

The final cover of the landfill shall conform to Subtitle D and CCR Title 27, and shall consist of a minimum of four (4) feet of vegetative layer in accordance with the augmented cover described in the EIR (State Clearinghouse No. 90020076). Any change from the augmented cover shall require clearance from the RCDWR, the California Integrated Waste Management Board (CALRECYCLE), Regional Water Quality Control Board (RWQCB), the U.S. Fish and Wildlife Service (USFWS), and the California Department of Fish and Game (CDFW). (Responsible Agencies: LEA, RWQCB)

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**W-11**

In accordance with applicable regulations, landfill gas shall be monitored at the landfill perimeter and in the vadose zone. (Responsible Agencies: LEA, RWQCB, SCAQMD)

**Status:**

El Sobrante Landfill has sixteen (16) permanent perimeter gas probes (GP) with multiple completions in its approved monitoring network. The probes are monitored and reported in accordance with applicable regulations to ensure that landfill gas does not migrate off the landfill site. All 16 probes are spaced no more than 1,000 feet apart around the perimeter of the landfill in static locations. The probes are routinely tested and monitored on a quarterly basis by landfill staff and reported to the LEA. The LEA may also perform its own testing of random probes during

their regular monthly inspections of the landfill and/or may monitor landfill staff's quarterly testing of the probes. If excess levels are detected during quarterly monitoring, regulations require that the LEA be immediately notified by the landfill operator and that each immediate notification be followed up with a letter from the landfill within 7 days. Whenever excess levels are detected, the site immediately takes all steps necessary to reduce methane levels and to protect public health and safety and the environment.

In 2019, probes GP-24 and GP-25 had methane concentration above 5%. LEA was notified immediately and both probes were brought back into compliance by year's end.

#### **W-12**

**"Point of compliance" ground water monitoring wells, as required by CCR Title 27, shall be installed along the downgradient perimeter of the landfill footprint, pursuant to a monitoring plan approved by the RWQCB. These wells shall be sampled on a quarterly basis beginning one year prior to landfilling each respective cell, and will provide a secondary warning of a leak in the liner system. (Responsible Agencies: LEA, RWQCB)**

#### ***Status:***

El Sobrante Landfill has implemented a "point of compliance" ground water monitoring program consisting of sixteen (16) ground water monitoring wells and two ground water piezometers, in compliance with CCR Title 27 and as approved by the RWQCB. Quarterly monitoring reports are provided to the RWQCB, and copies are maintained on site. All monitoring activities in 2019 were in compliance with RWQCB requirements.

#### **W-13**

**If leachate or landfill gas generated by the landfill expansion were determined to be a potential risk to ground water, a corrective action plan shall be developed and implemented in conjunction with the RWQCB as required by CCR Title 27. (Responsible Agencies: LEA, RWQCB, SCAQMD)**

#### ***Status:***

In 2019, there was no determination that leachate or landfill gas generated by the landfill posed any risk to ground water, and a corrective action plan has not been developed nor implemented. Prior to approval of the landfill expansion project in 1998, a corrective action plan was implemented in 1996 for apparent landfill gas impacts to ground water from the original landfill footprint. This plan was developed and implemented in conjunction with the RWQCB. On June 4, 2003, the RWQCB gave El Sobrante permission to turn off the ground water remediation system as the impacts appeared to have been mitigated. Monitoring continues to this day and in the event that impacts appear to return, El Sobrante Landfill will re-institute the mitigation measures.

#### **W-14**

**Whenever a specified material, design, system or action is required by the project or any exhibit thereto, USA Waste or its successor-in-interest may substitute such material, design, system or action, provided that:**

- **Such material, design, system or action complies with applicable Federal, State, and local regulations; and,**
- **Any Federal, State or local regulatory agency having jurisdiction has approved the use of the material, design, system or action for similar facilities (i.e., Class III landfills); and,**

- The General Manager - Chief Engineer of the RCDWR, with concurrence of the appropriate regulatory agency(ies), has determined that such material, design, system or action is technically equal, or superior to, those required in these conditions. (Responsible Agencies: RCDWR, LEA, RWQCB)

**Status:**

The El Sobrante Landfill is in compliance with this mitigation measure.

**W-15**

USA Waste or its successor-in-interest shall deposit 50 cents per ton into a Third Party, Environmental Impairment Trust, which fund shall be established and maintained throughout the life of the project. Any balance in the existing fund contributed by USA Waste or its successor-in-interest under the First El Sobrante Landfill Agreement, as amended, shall continue to accrue with deposits from all waste delivered to the site on or after the start date, including interest earnings on the funds, until the fund has reached a total of \$2,000,000, at which time deposits may be discontinued until withdrawals cause the fund to fall below the \$2,000,000 cap. The cap shall increase annually by 90 percent of the change in the Consumer Price Index (CPI) starting in the year 2002. (Responsible Agencies: RCDWR)

**Status:**

The balance of the Environmental Impairment Trust at the end of 2019 was \$3,177,166.21. The FY 19/20 cap is \$2,941,353. The El Sobrante Landfill is in compliance with this mitigation measure.

**W-16**

Monies may be withdrawn from the Environmental Impairment Trust only for environmental remediation purposes with approval by USA Waste or its successor-in-interest and the General Manager - Chief Engineer of the RCDWR. The Trustee shall be required to report quarterly to the Department on all fund activity and balances. (Responsible Agencies: RCDWR)

**Status:**

El Sobrante Landfill did not withdraw any funds from this Trust in 2019.

**Tribal Cultural Resources (TR) Mitigation Measures**

**TR-1**

Prior to impacts within the Phase 17 area, USA Waste of California, Inc. shall enter into an agreement with the Pechanga Band of Mission Indians for Native American monitoring. The Native American Monitor shall be on-site during all initial ground disturbing activities within Phase 17 including clearing, grubbing, tree removal, grading and trenching. The Native American Monitor shall have the authority to temporarily divert, redirect or halt the ground disturbance activities to allow identification, evaluation, and potential recovery of cultural resources. (Responsible Agencies: RCPD, Tribe)

**Status:**

This mitigation measure has not been triggered. However, WMI will enter into an Agreement with the Tribe prior to impacts within the Phase 17 area. Impacts to the Phase 17 area are not expected to occur until approximately the year 2030 or beyond.

### **TR-2**

If during ground disturbance activities, unanticipated cultural resources are discovered, the following procedures shall be followed:

All ground disturbance activities within 100 feet of the discovered cultural resource shall be halted and USA Waste of California, Inc. shall call the County Archaeologist, or qualified archaeologist (if the County Archaeologist position is vacant), immediately upon discovery of the cultural resource. A meeting shall be convened between USA Waste of California, Inc., Riverside County Department of Waste Resources, the County Archaeologist, and the Pechanga Band of Mission Indians, to discuss the significance of the find. At the meeting with the aforementioned parties, a decision is to be made, with the concurrence of the County Archaeologist, as to the appropriate treatment (documentation, recovery, avoidance, etc.) for the cultural resource. Further ground disturbance shall not resume within the area of the discovery until the appropriate treatment has been accomplished. USA Waste of California, Inc. is responsible for all costs associated with the disposition of cultural resources (curation, re-burial, etc.). (Responsible Agencies: RCDWR, RCPD, Tribe)

#### ***Status:***

In 2019, no cultural resources were discovered during ground disturbance activities or any landfill operation/development.

### **TR-3**

USA Waste of California, Inc. shall relinquish ownership of all cultural resources, including sacred items, burial goods, and Human Remains after these items have been released by the County Coroner, and provide evidence to the satisfaction of the County Archaeologist that all archaeological materials recovered during the archaeological investigations (this includes collections made during an earlier project, such as testing of archaeological sites that took place years ago), have been handled through one of the following methods: (Responsible Agencies: RCDWR, RCPD, Tribe)

1. A fully executed reburial agreement with the appropriate culturally affiliated Native American tribe or band. This shall include measures and provisions to protect the future reburial area from any future impacts. Reburial shall not occur until all cataloging, analysis and special studies have been completed on the cultural resource(s).
2. Curation at a Riverside County Curation facility that meets federal standards per 36 Code of Federal Regulations (CFR) Part 79 and therefore will be professionally curated and made available to other archaeologists/researchers and tribal members for further study. The collection and associated records shall be transferred, including title, and are to be accompanied by payment of the fees necessary for permanent curation. Evidence shall be in the form of a letter from the curation facility identifying that archaeological materials have been received and that all fees have been paid.
3. If more than one Native American Group is involved with the project and cannot come to an agreement between themselves as to the disposition of cultural resources, USA Waste of California, Inc. shall then proceed with curation at the Western Science Center.

4. USA Waste of California, Inc. is responsible for all costs associated with the disposition of cultural resources (curation, re-burial, etc.).

**Status:**

This mitigation measure has not been triggered; however, USA Waste will comply when applicable.



**2019 EL SOBRANTE ANNUAL REPORTS  
RED-LINED VERSIONS FOR REFERENCE**

COUNTY edits shown in RED

USA Waste/WMI edits shown in BLUE

Note: This section shows edits in preparation of the Final Reports that were made to the clean versions of the Draft Reports as reviewed by the ARC and COC.

In the Final Reports, the only edits to the Annual Monitoring Report and the Conditions of Approval Report involved the date on the cover page; as such, only the cover pages for these Reports are included in this section.

The Mitigation Monitoring Report included changes to the cover page and the response to Mitigation Measure B-3.

# **El Sobrante Landfill Annual Monitoring Report**

**Reporting Period:  
January 1, 2019 through December 31, 2019**

**Prepared By:  
USA Waste of California, Inc.**

**~~Draft April 2020~~**

**Final September 2020**

**El Sobrante Landfill  
2019 Conditions of Approval  
Status Report**

| **~~Draft April 2020~~ Final September 2020**

# **El Sobrante Landfill 2019 Mitigation Monitoring Program Status Report**

**Prepared By:  
USA Waste of California, Inc.  
10910 Dawson Canyon Road  
Corona, CA 92883**

**Draft Final April-September 2020**

**Sobrante Landfill and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

**Status:**

Refer to "Status" under Mitigation Measure B-1.

**B-3**

**Dudleya salvaging and restoration shall be performed in accordance with the Multiple Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

**Status:**

Dudleya salvaging and restoration is being performed by the Habitat Manager (Mariposa Biology), in accordance with the Dudleya Restoration Plan, prepared pursuant to the approved HCP. The goal of the HCP is to replace impacted Dudleya at a 1:1 ratio through salvage, propagation, and translocation.

In November 2019, a total of 3,651 many-stemmed dudleya plants were excavated by Nakae & Associates from Phase 13A and then moved in flats to their maintenance yard for storage until the soil beneath the plants could be dug up and moved to the new mitigation site. An additional 706 plants were lost due to a accidentally being gradedding-accident in October. The total impacts to many-stemmed dudleya from Phase 13A is 4,357 plants.

To date, a total of 23,485 many-stemmed dudleya plants had been impacted for landfill expansion. At the end of 2019, while over 22,000 many-stemmed dudleya plants have been replanted, ~~the mitigation-replacement total in 2019~~ was 8,834 many-stemmed dudleya plants. Most of these plants were in basket plots 1-35 with 5,457 plants. Due to seedling production, this is more than the 3,750 dudleyas that were transplanted to this area in 2017.

At the end of 2019, ~~there~~ was a shortfall of 14,651 many-stemmed dudleya plants ~~in 2019~~. More than 11,000 of this shortfall is from the loss of Plots 1-21 from 2004. Transplanting techniques have changed since then, and the newer plots are showing success while most of the older plots have failed and are being removed. Additional mitigation sites have been added to make up for the shortfall. These sites include seeding natural and artificially created rock outcrops and road cuts. Seeding natural rock outcrops has proven to be successful and is continuing.

**B-4**

**Prior to disturbance to wetland/riparian areas, a wetland compensation and mitigation plan shall be developed in consultation with the ACOE, if a 404 Permit is required, the CDFW, pursuant to Section 1603 of the California Fish and Game Code, the RWQCB, pursuant to 401 Water Quality requirements and/or policies to protect wetlands, and the USFWS, if consultation is triggered pursuant to Section 7 of the Endangered Species Act. Mitigation of riparian habitats shall be targeted at a 3:1 ratio with compensation of 6.36 acres. Target mitigation of an additional 1.28 acres of riparian herb vegetation shall be at a 1:1 ratio. Final determination of mitigation ratios shall be made subsequent to onsite evaluation by the ACOE, CDFW, RWQCB, and/or USFWS and shall not be unreasonable or arbitrary. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**



# WE ARE TEMESCAL VALLEY

c/o 23043 Sunrose St. Temescal Valley, CA 92883 | Phone: 951-277-0383  
Email: WeAreTV.org@gmail.com | www.WeAreTV.org

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Dec. 5, 2020

**TO: Clerk of the Board  
Supervisor Kevin Jeffries, 1<sup>st</sup> District  
Riverside County Board of Supervisors**

**RE: Agenda Item No. 12  
Tuesday, Dec. 8, 2020 meeting  
13992: Department of Waste Resources  
Receive and File 2019 El Sobrante Landfill Annual Report**

**Honorable Supervisors:**

Many Temescal Valley residents, the majority of which live on the west side of our beautiful valley, have views looking east to the Temescal Mountains. Situated within those mountains is the El Sobrante Landfill, the largest landfill in California and one of the largest in the nation. We've existed together, most often compatibly, for many years.

But as the landfill continues to grow, both wider and taller, it has become apparent WMI's efforts to restore closed areas with a Riversidean Sage Scrub (RSS) Habitat have not been successful. We now have a less than appealing view of the landfill's barren and unattractive southwest-facing slopes. We are aware that nothing can be done about phases that are considered still active, but of five phases completed, only two of the smaller ones have been successfully restored, dating back to 2006 and 2007. Seeding attempts for Phase B1, which closed in 2009 and for Phase B2, which closed in 2012, met with little success. Those two phases were reseeded in 2015, 2017 and 2019 to no avail. Phase C1 was closed and received seeding in 2019, with results yet to be determined.

For the past six years and with each El Sobrante Landfill Annual Report, both residents and members of the Citizens Oversight Committee have asked for irrigation to be applied to the closed phases when they are seeded or reseeded during the rainy season. WMI has denied the requests because supplemental irrigation is not called for in the landfill's Habitat Conservation Plan created in 2001. It can be assumed the technology and science involved to establish native species habitats have changed considerably in the past 19 years.

The type of plant life within the RSS Habitat is native and drought-tolerant, but even cacti seeds need water to germinate, and the seedling plants need water and nutrients until they are established. Experts recommend seeding and/or hydroseeding for the RSS Habitat should occur no later than December and it's at this time irrigation is necessary. This is the habitat's rainy season and, unfortunately, rarely do we receive an amount of rainfall necessary for germination.

12/8/20 12.1

We ask that you agree with the Citizens Oversight Committee recommendation that the visible slopes of the landfill need to receive supplemental irrigation in order to provide the effective minimization of the visual impacts, thus meeting the intent of Mitigation Measure A-1.

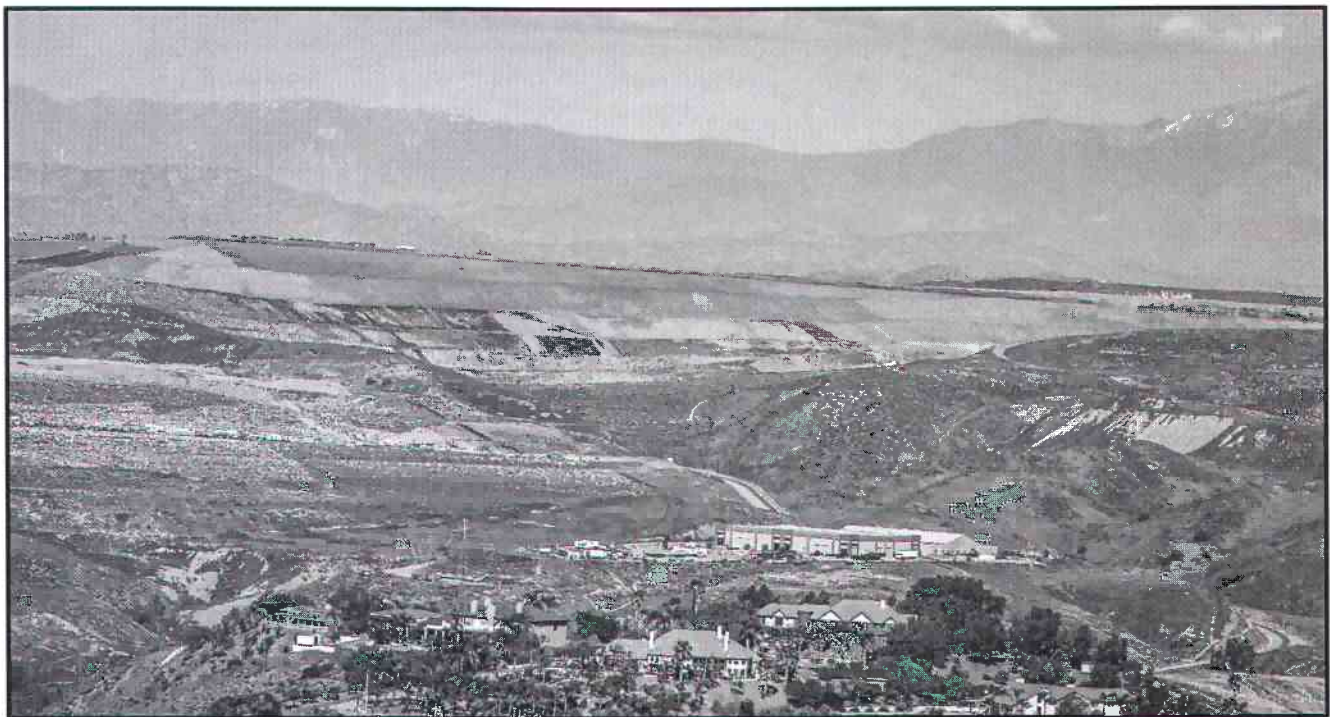
We also ask that a remediation timeline be created outlining achievable goals and measurements of success in order to keep moving forward to improve the appearance of the landfill.

It's been said, insanity is doing the same thing over and over again and expecting different results. It's no longer acceptable for Temescal Valley residents to hear, "Failed again. We'll give it another try next year."

On the following pages are photos taken of landfill vistas from several communities within Temescal Valley.

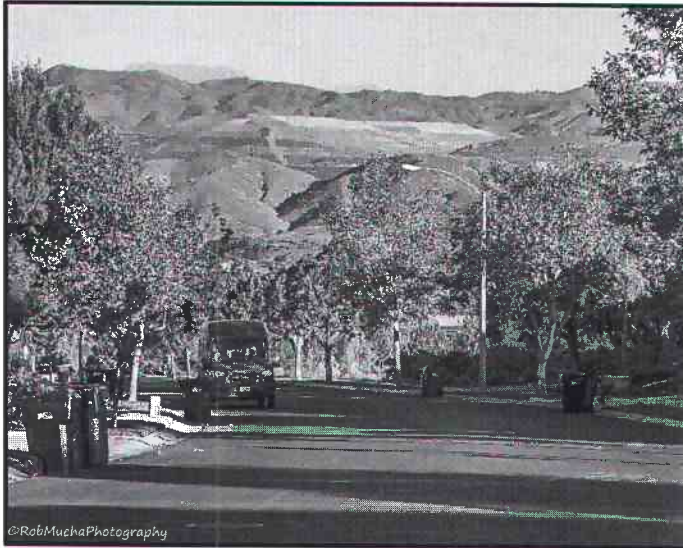
Sincerely --

**Jannlee Watson**  
**Communications Chairman**  
*(on behalf of)*  
**We Are Temescal Valley**

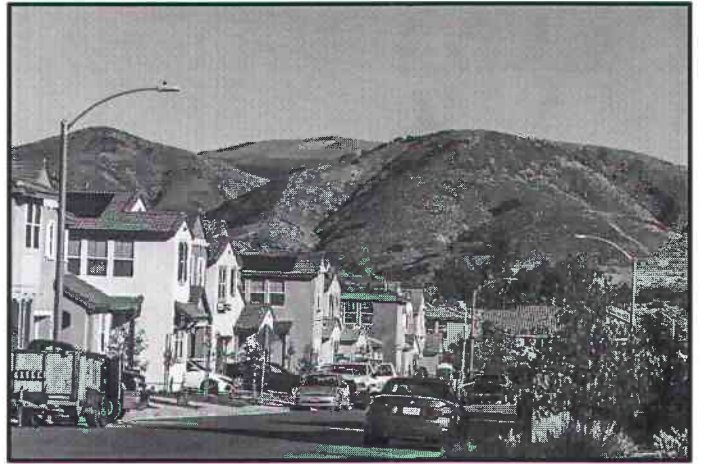


**EL SOBRANTE LANDFILL DURING SPRING'S POPPY SEASON**

**EL SOBRANTE LANDFILL AS VIEWED  
FROM TEMESCAL VALLEY COMMUNITIES  
(FROM NORTH TO SOUTH - PHOTOS SHOT 12/01/20)**



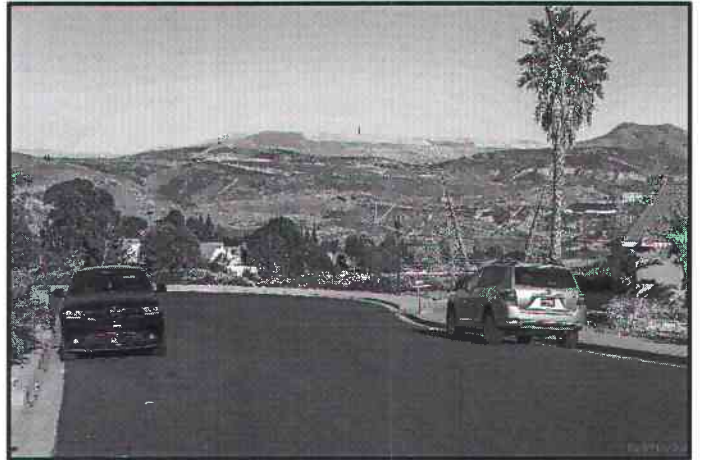
**THE RETREAT**



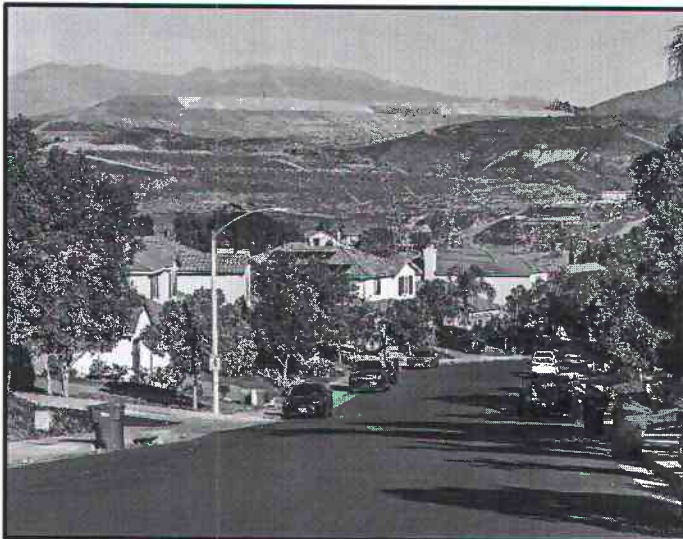
**HARMONY GROVE**



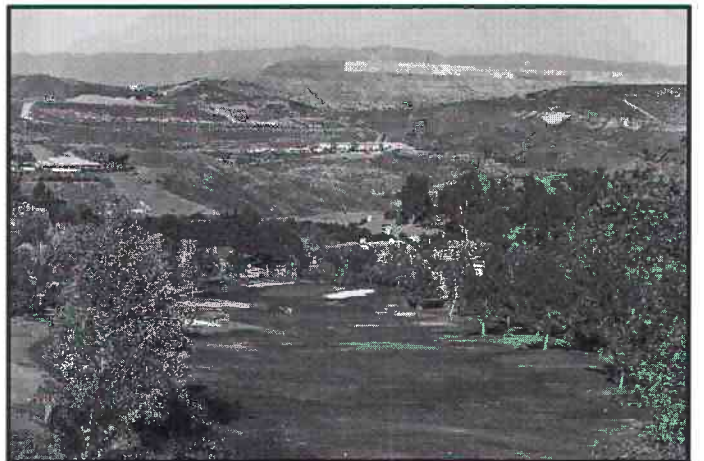
**WILDROSE RANCH**



**CALIFORNIA MEADOWS**

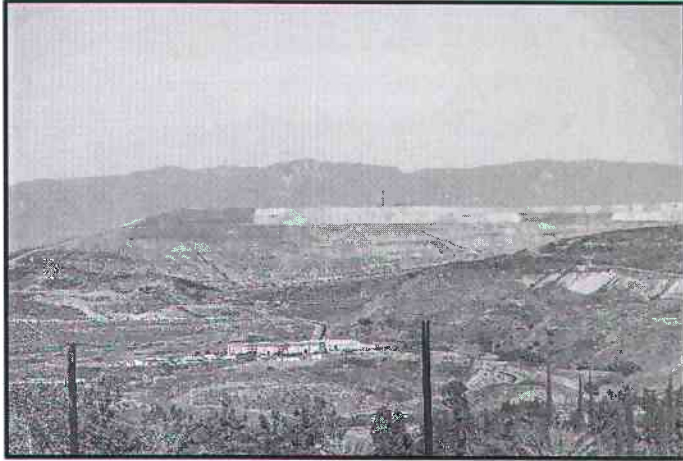


**MONTECITO RANCH**



**TRILOGY GOLF COURSE**





**TRILOGY**



**HISTORICAL MARKER (TCR & 1-15)**



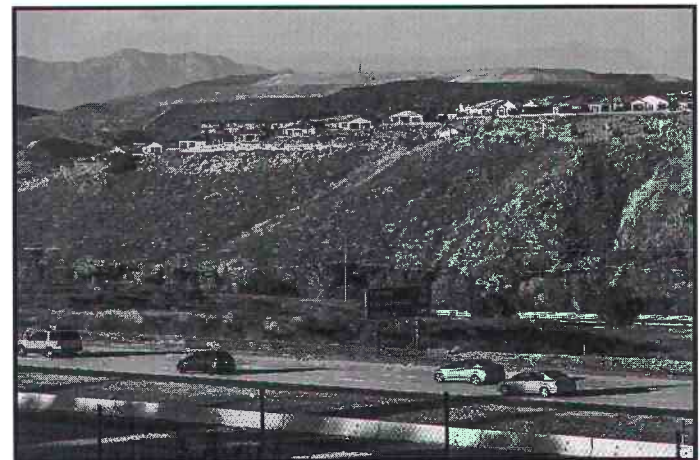
**TOM'S FARMS**



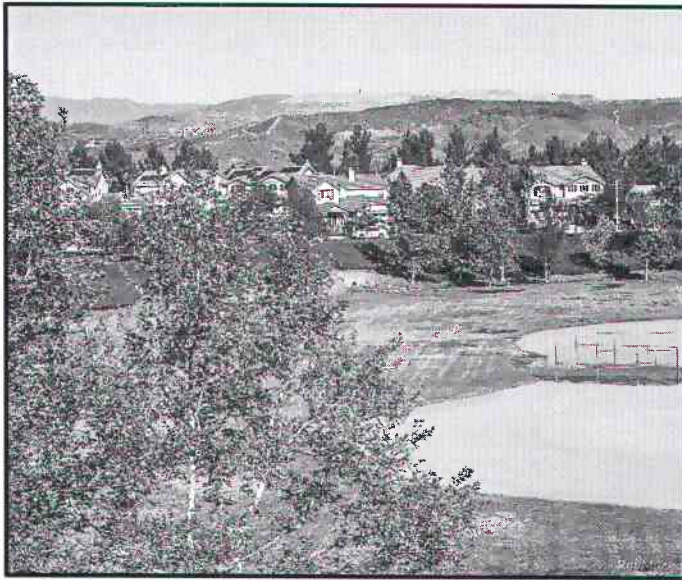
**PAINTED HILLS**



**GLEN IVY HOT SPRINGS**



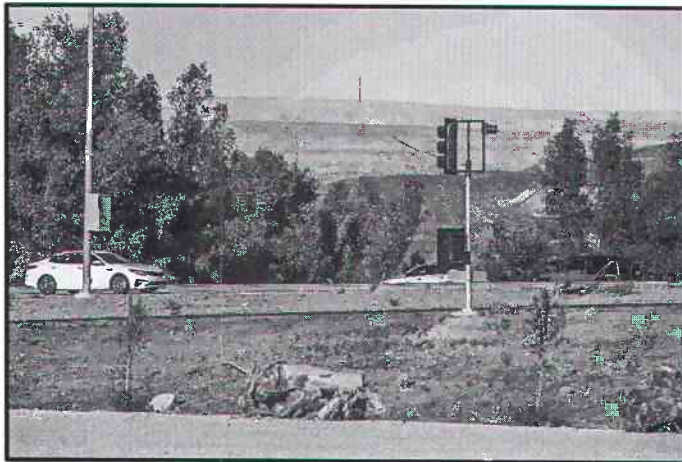
**CAMPBELL RANCH ROAD**



**SYCAMORE CREEK**



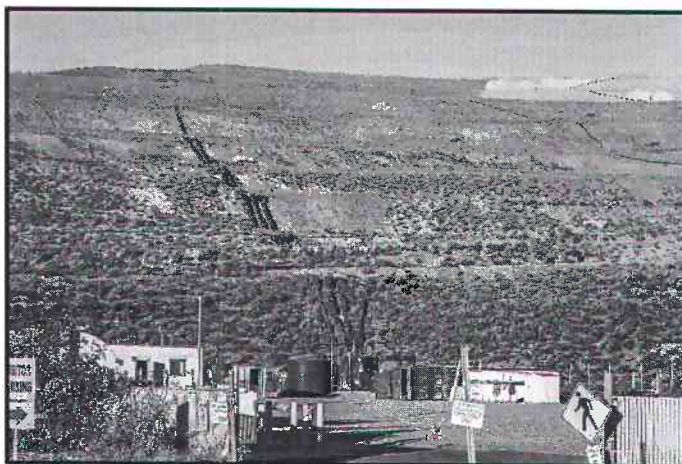
**TERRAMOR**



**1-15 FREEWAY**



**TEMESCAL CANYON ROAD**



**DAWSON CANYON ROAD  
(APPROACHING LANDFILL ENTRANCE)**



**SEEDS CANNOT GERMINATE IN THIS SOIL  
WITHOUT IRRIGATION**

## Maxwell, Sue

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**From:** COB  
**Sent:** Monday, December 7, 2020 8:38 AM  
**To:** George Johnson (GAJohnson@RIVCO.ORG); Perez, Juan; Young, Alisa; District 4 Supervisor V. Manuel Perez (District4@RIVCO.ORG); District2; District3; District5; Supervisor Jeffries - 1st District (district1@rivco.org)  
**Cc:** Ross, Ryan; Kernkamp, Hans; COB-Agenda (COB-Agenda@rivco.org)  
**Subject:** December 8 2020 Item No 12.1 Public Comment on El Sobrante Landfill (Jannlee Watson)  
**Attachments:** Landfill Comments.pdf

Good morning,

The Clerk of the Board of Supervisors is in receipt of this email and attachment to share with you for December 8, 2020, Item No 12.1 (MinuteTraq No 13992).

This will be filed with Agenda back-up.

Thank you kindly,

Clerk of the Board of Supervisors  
4080 Lemon Street, 1<sup>st</sup> Floor, Room 127  
Riverside, CA 92501  
(951) 955-1069 Fax (951) 955-1071  
Mail Stop #1010  
[cob@rivco.org](mailto:cob@rivco.org)  
website: <http://rivcocob.org/>  
<https://www.facebook.com/RivCoCOB/>



NOTICE: This communication is intended for the use of the individual or entity to which it is addressed and may contain **information that is privileged, confidential and exempt from disclosure** under applicable law. If the reader of this communication is not the intended recipient or the employee or agent responsible for delivering this communication to the intended recipient, you are hereby notified that any dissemination, distribution or copying of this communication is strictly prohibited. If you have received this communication in error, please notify us immediately by reply email or by telephone and immediately delete this communication and all its attachments.

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**From:** Jannlee Watson <jannlee.watson@ca.rr.com>  
**Sent:** Sunday, December 6, 2020 11:59 AM  
**To:** COB <COB@RIVCO.ORG>  
**Cc:** Jeffries, Kevin <KJeffries@RIVCO.ORG>  
**Subject:** Comment Agenda Item 12 - 12/08/20

Please share the attached comments with the Board of Supervisors.

Thank you ...

Jannlee Watson  
We Are Temescal Valley  
Citizens Group

**From:** Maxwell, Sue  
**Sent:** Monday, December 7, 2020 4:41 PM  
**To:** Kernkamp, Hans <hkernkam@RIVCO.ORG>; Ross, Ryan <rmross@RIVCO.ORG>  
**Subject:** FW: December 8 2020 Item No 12.1 Public Comment on El Sobrante Landfill (Sincich\_Lucas\_Brissenden\_Davis)

I'm sorry I missed cc'ing you on this email...

With best regards,  
COB

**From:** Maxwell, Sue  
**Sent:** Monday, December 7, 2020 4:37 PM  
**To:** George Johnson (GAJohnson@RIVCO.ORG) <GAJohnson@RIVCO.ORG>; Perez, Juan <JCPEREZ@RIVCO.ORG>; Young, Alisa <AYoung@RIVCO.ORG>; District 4 Supervisor V. Manuel Perez (District4@RIVCO.ORG) <District4@RIVCO.ORG>; District2 <District2@Rivco.org>; District3 <District3@Rivco.org>; District5 <District5@Rivco.org>; Supervisor Jeffries - 1st District (district1@rivco.org) <district1@rivco.org>  
**Subject:** December 8 2020 Item No 12.1 Public Comment on El Sobrante Landfill (Sincich\_Lucas\_Brissenden\_Davis)

Greetings,

The Clerk of the Board of Supervisors is in receipt of the 4 attached emails to share with you for December 8, 2020, Item No 12.1 (MinuteTraj No 13992).

These will be filed with Agenda back-up.

Thank you kindly,

Clerk of the Board of Supervisors  
4080 Lemon Street, 1<sup>st</sup> Floor, Room 127  
Riverside, CA 92501  
(951) 955-1069 Fax (951) 955-1071  
Mail Stop #1010  
[cob@rivco.org](mailto:cob@rivco.org)  
website: <http://rivcocob.org/>  
<https://www.facebook.com/RivCoCOB/>



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**From:** Jerry Sincich <jsincich1@ca.rr.com>  
**Sent:** Sunday, December 6, 2020 8:32 PM  
**To:** COB <COB@RIVCO.ORG>  
**Cc:** Supervisor Jeffries - 1st District <district1@RIVCO.ORG>  
**Subject:** Comments Agenda Item 12 - 12/08/2020

Dec. 6, 2020

**TO:** Clerk of the Board  
Supervisor Kevin Jeffries, 1<sup>st</sup> District  
Riverside County Board of Supervisors

**RE:** Agenda Item No. 12  
Tuesday, Dec. 8, 2020 meeting  
13992: Department of Waste Resources  
Receive and File the 2019 El Sobrante Landfill Annual Report

Honorable Supervisors:

This is to bring to your attention an item that requires your attention and action. For many years the El Sobrante Landfill Citizens Oversight Committee has recommended supplemental irrigation for the visible southwest-facing slopes to provide for slope revegetation in accordance with ESL's Habitat Conservation Plan (HCP) to establish Riversidean Sage Scrub Habitat (RSS) for the covered species. To date a supplemental irrigation plan has yet to be developed and executed. The result of this inaction are the unsightly bare southwest-facing slopes of the El Sobrante Landfill, visible to the Temescal Valley residents living in the communities of The Retreat, Harmony Grove, Wildrose Ranch, California Meadows, Montecito Ranch, Trilogy, Painted Hills, Glen Ivy Hot Springs, Sycamore Creek, and Terramor. Residents have voiced their concern and displeasure over the lack of implementation of any comprehensive supplemental irrigation plan by Waste Management Inc. (WMI) to resolve the unsightly southwest-facing slope issue.

Supplemental irrigation for the southwest-facing slopes is warranted and should be implemented in order to achieve slope revegetation given the slope challenges. Slope revegetation challenges include:

- Lack of topsoil
- Soil contaminated by ash/concrete mixture used as landfill trash cover
- Soil devoid of nutrients
- Landfill climate conditions
  - 12 inches of rain, on average, per year
  - 32 days of rain, on average, per year
  - 275 days of sun, on average, per year
  - Summer high temperatures that reach 93 degrees
- Lack of supplemental irrigation sufficient to establish seed growth

Therefore, it is requested that WMI be required to develop and implement a supplemental irrigation plan for the revegetation of the southwest-facing slopes that minimizes their visual/aesthetic impacts on the Temescal Valley residents and meets the intent of the El Sobrante Landfill Mitigation Measure A-1. In addition, a revegetation timeline should be identified and implemented to achieve the objectives of Mitigation Measure A-1.

Sincerely,  
Jerry Sincich  
Temescal Valley Resident

## Maxwell, Sue

---

**From:** James Lucas <wawzat@gmail.com>  
**Sent:** Monday, December 7, 2020 8:38 AM  
**To:** COB  
**Cc:** Supervisor Jeffries - 1st District  
**Subject:** Comment Agenda Item 12 - 12/08/20

**CAUTION:** This email originated externally from the **Riverside County** email system.  
**DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Dec. 7, 2020

TO: Clerk of the Board  
Supervisor Kevin Jeffries,  
1st District Riverside County Board of Supervisors

RE: Agenda Item No. 12  
Tuesday, Dec. 8, 2020 meeting  
13992: Department of Waste Resources  
Receive and File 2019 El Sobrante Landfill Annual Report

Honorable Supervisors:

The El Sobrante Landfill has grown in size to the point that it is becoming an eyesore. It is now prominent and visible from many areas throughout our beautiful valley, especially on the southwest slopes and it is only getting bigger by the day.

I do not believe the current condition satisfies EIR Mitigation Measure A-1. The landfill is far from aesthetic, it does not blend in with the surrounding hills at all. It looks artificial and man made and is becoming a blight on the landscape.

Many landfills around the country have successfully integrated their slopes with the surrounding hills, providing more natural contours and ground cover.

Thank you very much for your consideration

--

Warm regards,

Jim Lucas  
Resident of Temescal Valley

## Maxwell, Sue

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**From:** Ruth Brissenden <ruthbrissenden@gmail.com>  
**Sent:** Monday, December 7, 2020 10:09 AM  
**To:** COB  
**Cc:** Supervisor Jeffries - 1st District  
**Subject:** Comment Agenda Item 12 - 12/08/20

Dear Members of the Board of Supervisors,

I am writing regarding Agenda Item 12 on the 12/08/2020 calendar pertaining to the El Sobrante Landfill Annual Report and specifically the COC comments attached to the Report and Waste Management's response to those comments.

Although I am on the Citizen Oversight Committee for the El Sobrante Landfill, please be advised that I am submitting these comments as a member of the community of Temescal Valley and not as a member of the COC.

I live in the neighborhood of Butterfield Estates off Temescal Canyon Road. I very frequently travel northbound on Temescal Canyon Road to either catch the I-15 North or to continue on Temescal Canyon Road into the Corona area. During these travels I am continually confronted by the looming stark slopes of the landfill creating a blight in this otherwise beautiful community.

For years the citizens of Temescal Valley have complained of this eyesore with no redress. Waste Management, in its response to the COC comments proposes to take a "wait and see" approach and assess the situation sometime next Spring without addressing the immediate need. In light of meteorologist predictions that we are in for a dry winter, this approach seems inappropriate and ineffective.

Right now is the ideal time to begin supplemental irrigation on the slopes in question. Such irrigation will serve to augment what little rain we receive this season and aid establishment of the riversidean sage scrub on the slopes.

I believe Waste Management has a duty to protect the aesthetic integrity of the hillsides affected by its operations. Please do not let Waste Management put off its duty until next year. Please require Waste Management to take immediate action to remedy this matter and implement supplement irrigation in a timely manner.

Thank you for your consideration.

Ruth Brissenden  
Temescal Valley Resident

## Maxwell, Sue

---

**From:** Tracy Davis <tracycto@yahoo.com>  
**Sent:** Monday, December 7, 2020 2:58 PM  
**To:** COB; Supervisor Jeffries - 1st District  
**Subject:** Agenda item 12, El Sobrante Landfill Annual Report

Dear Supervisor Jeffries and Riverside County Board of Supervisors,

As a Temescal Valley resident, the view from the landfill is not acceptable. For years attending the Citizens Oversight Committee COC, the annual report request to seed, plant and water has been lacking. Staff says it's been seeded repeatedly in winter rainy season but doesn't take. There needs to be a new approach to the view slope. The photos shared by We Are Temescal Valley group shows one with green patches and poppies in view, also the most telling of the problems of patchy growth.

The El Sobrante staff biologist shares no insight to the problem. How about getting other biologists to help? RCRC, RCHCA and others might need to test the soil that was added to finish and seal that tier. Too much decomposed granite, too little clay might have thrown the soil balance off. Riversidean Sage Scrub habitat is very hardy once it has been established. Even drought tolerant natives requires water to germinate and grow. With exception of 2019 and 2012 most of our rainfall has been below normal.

I'm not asking for a park. I want native habitats growing naturally. Deep rooted natives protects from erosion of the tiers.

Thank you,  
Tracy Davis  
8826 Flintridge Lane  
Temescal Valley, CA

Sent from Yahoo Mail for iPad



**From:** Maxwell, Sue

**Sent:** Tuesday, December 8, 2020 4:50 PM

**To:** Ross, Ryan <rmross@RIVCO.ORG>

**Cc:** Kernkamp, Hans <hkernkam@RIVCO.ORG>; District 4 Supervisor V. Manuel Perez (District4@RIVCO.ORG) <District4@RIVCO.ORG>; District2 <District2@Rivco.org>; District3 <District3@Rivco.org>; District5 <District5@Rivco.org>; Supervisor Jeffries - 1st District (district1@rivco.org) <district1@rivco.org>

**Subject:** RE: December 8 2020 Item No 12.1 Public Comment on El Sobrante Landfill (Sincich\_Lucas\_Brissenden\_Davis)

Hi Ryan,

Please email all future Board items to [cob@rivco.org](mailto:cob@rivco.org) as those take priority, and I'm just now getting to "my" emails for today.

I'm forwarding these to the Board, and filing with Agenda back-up.

Thank you, and please stay well and safe,

Clerk of the Board of Supervisors  
4080 Lemon Street, 1<sup>st</sup> Floor, Room 127  
Riverside, CA 92501  
(951) 955-1069 Fax (951) 955-1071  
Mail Stop #1010

[cob@rivco.org](mailto:cob@rivco.org)

website: <http://rivcocob.org/>

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**From:** Ross, Ryan <rmross@RIVCO.ORG>

**Sent:** Tuesday, December 8, 2020 8:29 AM

**To:** Maxwell, Sue <smaxwell@RIVCO.ORG>

**Cc:** Kernkamp, Hans <hkernkam@RIVCO.ORG>

**Subject:** RE: December 8 2020 Item No 12.1 Public Comment on El Sobrante Landfill (Sincich\_Lucas\_Brissenden\_Davis)

Hi Sue- please find two attachments (one email and one letter) as part of the public record for item 12.1.

Please share with the Board of Supervisors.

Thank you,

Ryan

---

Ryan Ross

Planning Division Manager

951-486-3280

[rmross@rivco.org](mailto:rmross@rivco.org)



**From:** Walstrom, Joseph <jwalstr1@wm.com>  
**Sent:** Monday, December 7, 2020 4:59 PM  
**To:** Walstrom, Joseph <jwalstr1@wm.com>  
**Subject:** FW: [EXTERNAL] Amanda's e-mail from today.

**From:** Cynthia Daverin <cjones171@cox.net>  
**Sent:** Monday, December 7, 2020 4:29 PM  
**To:** Walstrom, Joseph <jwalstr1@wm.com>; Marquez, Art <amarque6@wm.com>; Morgan, Jayna <jmorga12@wm.com>  
**Subject:** [EXTERNAL] Amanda's e-mail from today.

Begin forwarded message:

**From:** "Swaller, Amanda R" <amanda\_swaller@fws.gov>  
**Subject:** Re: [EXTERNAL] EI Sobrante COC December 5 letter  
**Date:** December 7, 2020 at 4:13:26 PM PST  
**To:** Cynthia Daverin <cjones171@cox.net>, "Chan, Eric@Wildlife" <Eric.Chan@wildlife.ca.gov>

Hello,

Thank you for your patience. I've edited my original response.

Cindy,

We agree that the plant species being restored on the slope are native and therefore thrive when on a cyclical drought cycle. We are entering the wet season for the area; it would be unwise and premature to implement any irrigation until we have more precipitation data.

The slope area is still in the process of restoration under the supervision of trained and experienced biologist(s) who have been working on this project since its inception. Once the restoration is complete the habitat on site will be self-sustaining and therefore need no further restoration or irrigation. Allowing the restoration to occur properly will provide habitat and vegetation in perpetuity. Unproven actions could impede the restoration efforts further.

Cheers,

Amanda Swaller (she/her)  
Wildlife Biologist  
Palm Springs Fish & Wildlife Office  
777 East Tahquitz Canyon Way Suite 208  
Palm Springs, CA 92262  
760/322/2070 \*404  
760/322/4648 fax

**\*\*Note my extension has changed\*\***



CALIFORNIA  
NATIVE PLANT SOCIETY

RIVERSIDE-SAN BERNARDINO CHAPTER

December 7, 2020

To: Joe Walstrom,  
District Manager, El Sobrante Landfill  
10910 Dawson Canyon Road  
Corona, CA 92883

Thank you for the opportunity to review information regarding the restoration of the El Sobrante Landfill slopes to Riversidean sage scrub as per the mitigation requirement in the Final EIR for the landfill project. It is my understanding that the primary focus of the mitigation as directed by the EIR and the regulatory agencies has not changed, that is, the slopes of the landfill are to be restored to Riversidean sage scrub to mitigate for impacts to the California gnatcatcher (CAGN). I am submitting this letter as co-conservation chair for the California Native Plant Society (CNPS), Riverside-San Bernardino Chapter. The CNPS is a volunteer 501(c)3 organization of over 10,000 members dedicated to the conservation of California native plants and their habitats. I have over 25 years of restoration practice and research experience in southern California and recently retired from my position as a Senior Plant Restoration Ecologist. Much of my work has been associated with the restoration of sage scrub vegetation in this region.

I have reviewed the documents and information provided by Cynthia Daverin regarding the recent request by the local community to provide irrigation to the restoration of the landfill slopes. I had the opportunity to examine the restoration progress at the landfill site on more than one occasion, including in September 2014 after a previous request by the community to apply irrigation to the restoration project. At that time, I submitted a review. During that late summer visit, I found many live shrub seedlings and juvenile plants that were likely to survive to the winter rains. I believe my 2014 review of the project was provided to the committee for the current discussion. I have not changed my opinion regarding irrigation of the project site. Adding irrigation to a current project should be done *only* if it is found plants are not establishing. If it is found that recurrent drought is resulting in a lack of seedling establishment, careful irrigation could be added to supplement rainfall during the cool season (December through March) if adding pipes and sprinklers for irrigation won't damage the site. If spraying from water trucks is the only option for irrigation, the method should be researched before applying it to ensure seeds and seedlings are not washed away, that water actually infiltrates the soil deep enough to be useful for establishment, and that the streams of water do not cause damage. I would certainly avoid applying water to seeded slopes during the hot dry season. Such water additions can favor invasive weed species over native plants that are adapted to the summer drought.

I would be happy to visit the site again to update my 2014 observations on seedling establishment once the Covid-19 crises has settled down.

Here are some important considerations for this mitigation restoration project.

1. This is not an environmental landscaping project installed for aesthetics. It is an ecological restoration project that is using plant species and source populations appropriate to the shrubland found in the local hills. Each phase of the resulting restored habitat is to blend in with the surrounding natural habitat by the time it is approved. It is not intended or directed to blend in with riparian habitats or irrigated landscaping.

2. The barren areas in the photographs provided in comment and response letters are temporary and have not yet been restored. The top two barren tiers are actively moved by heavy equipment during the landfill process. They will only be restored when they are topped by other active tiers or after the landfill stops growing. The most obvious barren areas on previously repaired slopes in the view of the community had to be regraded after damage that was not related to the restoration progress. Some of those areas were only recently seeded or are slated for eminent seeding. Seeding of native vegetation to restore the repaired areas and the new upper tiers must be done in phases in the appropriate season, from fall to early winter.
3. The regulatory agencies do not sign off on particular phases of the sage scrub restoration projects until they meet the agreed upon success criteria, which typically includes a target percentage of canopy cover by native shrubs that provide suitable habitat for occupation by CAGN. In four of the areas reported as signed off (Phase A, Phase B-1North, Phase 10 Berm and Phase 8 berm), Ms. Daverin has actually documented occupation by California gnatcatcher. This indicates the project is going well.
4. It can take over 10 years for vegetation to reach success in our increasingly hot and dry climate. During my 2014 visit, I found that the progress of areas that were not damaged was good, especially given the heat and drought cycles experienced. Several of the earlier phase restoration areas along the lower slopes have already been signed off by regulatory agencies. The most successful slopes are not clearly visible in photos displayed in the comment letter. The expectation is that the areas that are currently barren will proceed toward the success seen in the lower tiers and earlier restored phases if seeds germinate and seedlings survive. Keep in mind that even the successfully restored shrubland and natural undisturbed shrubland on south-facing slopes can look barren and brown during the long annual droughts (summer and fall). They will also look brown during the winter and spring during severe droughts.
5. While it is true that seeds will not germinate without water, they will germinate once it rains. Seeds planted this year will germinate in the landfill substrate once there is adequate rainfall. Adding supplemental irrigation during a winter drought could be beneficial if it is found that seedlings are not surviving, but if plants are actually establishing and just growing slowly as they were in 2014, I would recommend patience. That will result in the most natural and most sustainable outcome.

Sincerely,



Arlee Montalvo, Ph.D.  
Conservation co-chair  
CNPS-Riverside-San Bernardino Chapter  
4477 Picacho Drive  
Riverside, CA 92507

## Attachment B Comments from the COC Regarding Visual Impacts

There has been much dismay voiced by Temescal Valley residents concerning the unsightliness of the bare Southwest facing slope of the El Sobrante Landfill (ESL) visible to the community as well as from the I-15 corridor (eligible for designation as state scenic highway). The slope has been hydro-seeded each year in accordance with ESL's Habitat Conservation Plan (HCP) to establish Riversidean Sage Scrub Habitat (RSS) for the covered species under the plan, however, due to a number of factors, including lack of rainfall and the slope's inhospitable south facing location, the RSS has failed to thrive. As such, much more should be and could be done to effectively minimize visual impacts to surrounding views, as required under Mitigation Measure A-1.

Supplemental irrigation for the slopes in question is warranted and should be considered in order to provide effective visual screening in alignment with the objectives of Mitigation Measure A-1. A recommendation for supplemental watering was previously considered in 2014 at which time County of Riverside Ecological Resource Specialist, Harry Sandoval, opined that supplemental watering, correctly done, could aid in the establishment of the RSS. However, because the HCP does not sanction irrigation, the recommendation was not implemented by Waste Management Incorporated (WMI).

The logic denying the recommendation, however, was faulty: The decision concerning irrigation was viewed through the lens of the HCP's objective to restore habitat only and the minimization assurances provided within Mitigation Measure A-1 were not taken into consideration. Minimization of visual impacts and sustainable habitat restoration are not mutually exclusive goals and supplemental irrigation should be implemented.

As it stands at this time, growth of the RSS is very dependent on yearly rainfall conditions. Given the unpredictability of current rainfall and weather patterns, the RSS could take many more years to establish, if at all. To expect the community of Temescal Valley to be forced to wait until Mother Nature decides to cooperate for relief from such negatively impacted views does not seem to be within the intended spirit of Mitigation Measure A-1.

Given the above, it is the recommendation of the Citizen Oversight Committee that supplemental irrigation for the visible slopes in question be implemented in order to provide effective minimization of visual impacts; thereby meeting the intent of Mitigation Measure A-1.



EL SOBRANTE LANDFILL  
10910 Dawson Canyon Road  
Corona, CA 92883  
(951) 277-5103

November 19, 2020

**Response to COC comments of Mitigation Measure A-1.**

Dear Citizens Oversight Committee:

In response to the Citizens Oversight Committee's (COC) request for supplemental irrigation, please be advised of our current and past efforts to enhance the visual aesthetics. Attached you will find the following image that both displays the view of the landfill from Trilogy and shows the work completed to date, in phases, and current work leading to final restoration.

The image below reflects the restoration phases and are labeled by completion. The phases include: Phase 8 Berm (2006), Phase A (2007), Phase B1 (2009), Phase B2 (2012), and Phase C1 (2019). Two of the phases, Phase 8 Berm and Phase A, were completed successfully and meet the restoration objectives.

As mentioned above, slopes were seeded in the years indicated and are only reseeded if necessary, repairs are made to the slopes. This year, 2020, reseeded of repaired sections is scheduled towards the end of December 2020. Due to the several repairs in previous years, other sections of south-facing slopes have experienced slower growth than expected. Some portions of Phases B1 and B2 have had repeated seedings in 2015, 2017, and 2019. The upper two levels of the landfill are still active and will not be seeded until they achieve their design capacity.

Responding to prior COC concerns, WM consulted with an irrigation specialist to evaluate irrigation for newly seeded areas to increase the growth rate of RSS. The specialist recommended that any irrigation should wait until after the rainfall season of November to March is over. In Spring, the slopes will be viewed from Trilogy and adjacent areas to assess the appearance of the vegetation and the needs for supplemental irrigation.

El Sobrante Landfill continues its commitment to meeting the objectives of Mitigation Measure A-1., In the spirit of addressing the COC concerns on Mitigation Measure A-1, El Sobrante Landfill will continue to research alternative options that can assist with the growth rate of the Riversidean Sage Scrub Habitat (RSS). As we focus on accommodating the visual impacts from the community's perspective, we will ensure our efforts will not compromise the Habitat Conservation Plan (HCP) obligations.

Sincerely,

A handwritten signature in black ink, appearing to read "Joseph Walstrom". The signature is stylized with a large, sweeping flourish that extends to the left and underlines the name.

Joseph Walstrom  
Sr District Manager  
El Sobrante Landfill



**EL SOBRANTE LANDFILL**

10910 Dawson Canyon Road

Corona, CA 92883

(951) 277-5103

