# SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA



ITEM: 19.2 (ID # 17599)

**MEETING DATE:** 

FROM: EXECUTIVE OFFICE:

Tuesday, November 09, 2021

SUBJECT: EXECUTIVE OFFICE TECHNICAL COMMITTEE: County of Riverside

Redistricting Public Hearing No. 4. All Districts [\$0]

**RECOMMENDED MOTION:** That the Board of Supervisors:

1. Receive and file the attached public testimony package containing all public and Advisory Redistricting Commission comments received through November 3, 2021; and

- 2. Open the public hearing and receive public testimony on attached draft maps labeled EOTC F, G, H, I and Community Map 1.2, which have been recommended for consideration by the Advisory Redistricting Commission; and
- 3. After receipt of public testimony, close the public hearing, provide direction on draft maps EOTC F, G, H, I and Community Map 1.2, and select one or more maps for further consideration.

**ACTION:Policy** 

off Van Wasshan, County Executive Officer

# MINUTES OF THE BOARD OF SUPERVISORS

On motion of Supervisor Washington, seconded by Supervisor Perez and duly carried by unanimous vote, IT WAS ORDERED that the above matter is approved as recommended and direct the EOTC to do the following:

 Make revisions to existing maps that would attempt to keep the San Gorgonio Pass together, keep Moreno Valley and Perris together, keep Woodcrest and Good Hope together, do clean-up work for the Temescal Valley area, and to continue work adjusting the lines on existing maps.

 Conduct a Racially Polarized Voting analysis on EOTC Fv5, Gv2, Hv7.1, Iv2, Community Maps 1.2 and 6.1, and conduct the analysis on any revisions to existing maps described by the Board of Supervisors.

3) Update the Board at the November 16th public hearing on the analysis; and

4) Schedule an additional public hearing on December 7, 2021.

Ayes:

Jeffries, Spiegel, Washington, Perez and Hewitt

Nays: Absent: None

Date:

None

XC:

November 9, 2021 EO Kecia R. Harper

Clerk of the Board

COLL

Deputy

# SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

FINANCIAL DATA	Current Fiscal Y	ear:	Next Fiscal Yea	ır:	Total Cost:	Ong	oing Cost	
COST	\$	0	\$	0	\$	0	\$	0
NET COUNTY COST	\$	0	\$	0	\$	0	\$	0
SOURCE OF FUNDS	6: N/A				Budget A	djustment	N/A	
					For Fisca	l Year:	21/22	

C.E.O. RECOMMENDATION: Approve

### BACKGROUND:

### Summary

Every ten years, after the federal census, district boundaries for federal, state, and local elected offices are redrawn to reflect new population data and shifting populations to ensure equal voter representation to the extent possible. This process is called redistricting.

Under State law, the Board of Supervisors may establish, by resolution, ordinance or charter amendment, an independent redistricting commission, a hybrid redistricting commission, or an advisory redistricting commission composed of residents of the County to complete the redistricting of the five County Supervisorial districts.

Elections Code 23002 applies to Advisory Redistricting Commissions. It states in relevant part, "(b) Notwithstanding any other law, the local jurisdiction may prescribe the manner in which members are appointed to the commission; (c) A person who is an elected official of the local jurisdiction, or a family member, staff member, or paid campaign staff of an elected official of the local jurisdiction shall not be appointed to serve on the commission; (d) A local jurisdiction may impose additional requirements or restrictions on the commission, members of the commission, or applicants to the commission in excess of those prescribed by this section."

On November 17, 2020 (Agenda Item 3.3), the Riverside County Board of Supervisors established the 2021 Advisory Redistricting Commission by resolution, which is the existing Planning Commission for the County of Riverside and is a Brown Act body of five members selected by the Board of Supervisors. Each Planning Commissioner is a resident of the County, with one Planning Commissioner representing each Supervisorial District. The Planning Commission receives support through the County of Riverside Planning Department and regularly meets on the first and third Wednesdays of each month.

The 2021 Advisory Redistricting Commission (ARC) receives direct support through a Technical Committee established by the County Executive Office (EOTC), which is comprised of staff from the Executive Office, County Counsel, Riverside County Information Technology Department, Registrar of Voters, and Transportation Land Management Agency, as well as the five Chiefs of Staff for each Supervisorial District. Both the ARC and the EOTC have been committed to ensuring as much public participation as possible in the Redistricting process and ensuring that the final Board recommended map(s) will accurately and fairly represent the residents of Riverside County pursuant to applicable laws.

# SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

In prior census years, data collection was complete by July of the census year. However, due to challenges in collecting data posed by the COVID-19 pandemic, the Census Bureau extended data collection to October 2020. In addition, during prior census and redistricting cycles, the Census Bureau released data to the states for distribution to local governments by April of the year following the census. This year, the Redistricting Data was forecasted for release to states by September 2021, nearly five months later than prior redistricting cycles. The significant delays on the release of data by both the federal and state governments have created a very tight timeline for local jurisdictions to complete the redistricting process, which by law must be complete by no later than December 15, 2021, to allow for those districts to be ready for use in the June 7, 2022 primary election.

The EOTC has attended several ARC meetings since the ARC was established by the Board. During these meetings, the EOTC has provided updates, presented draft maps, and gathered feedback from both the ARC and the public.

At the October 6 ARC meeting, the EOTC presented four draft maps, labeled EOTC A, B, C and D, and received comments from the public and the ARC. At that time, the ARC was made aware that draft maps EOTC A, B, C and D did not include the California's adjusted U.S. Census Data for breakdown of voting age population data by ethnicity, the Citizen Voting Age Population (CVAP) data, and prisoner population, as this information was not available for analysis at the time of the creation of those maps.

On October 14, 2021 the EOTC created three additional draft maps, EOTC E, F, and G. The EOTC updated the original maps A, B, C, and D and the additional maps E, F, and G to include the California's adjusted U.S. Census Data for breakdown of voting age population data by ethnicity, the CVAP data, and prisoners population data.

On October 19, the EOTC presented draft EOTC maps A through G as well as several maps submitted by the public to the Board of Supervisors at a public hearing. At the conclusion of the public hearing, the Board of Supervisors directed the EOTC to do the following:

- 1) No longer consider draft EOTC Maps A through D;
- 2) Deem draft EOTC Maps E through G as Board Drawn and bring them forward to the ARC on November 3<sup>rd</sup> for review and consideration for the purpose of providing recommendations to the Board of Supervisors for a November 9<sup>th</sup> public hearing;
- 3) Direct the EOTC to apply CVAP data to the draft maps submitted by the Inland Empire Redistricting Hub, Debbie Walsh, and Jerry Sincich and bring them forward to the ARC on November 3<sup>rd</sup> for review and consideration for the purpose of providing recommendations to the Board of Supervisors for the November 9<sup>th</sup> public hearing;
- Draft an additional map (EOTC H) to include Temecula, Murrieta, Wildomar, Lake Elsinore, Temescal Valley, Wine Country, and French Valley into one District for consideration by the ARC;
- 5) Request that any draft maps from the public or EOTC be submitted to the EOTC by 5pm on November 1st;

# SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE, STATE OF CALIFORNIA

- 6) Direct the EOTC to hire an external consultant to conduct an assessment of racially polarized voting in the county as an additional measure to assist in determining compliance with Section 2 of the Voting Rights Act; and
- 7) Schedule a 5<sup>th</sup> public hearing for the November 16<sup>th</sup> Board of Supervisors meeting.

Since the October 19<sup>th</sup> public hearing, the EOTC drafted additional maps, draft EOTC Maps H, I, and J. Additionally, slight boundary revisions were made to draft EOTC Maps F and G. The revisions do not substantially impact the population numbers for those draft maps.

On November 3rd, the EOTC presented EOTC maps E, F, G, H, I, and J, and Community Maps 1.0, 1.1, 1.2, 3.0, 3.1, 3.2, 4.0, 4.1, 4.2, 4.3, 4.4, 4.5, 4.6, 5.0, 5.1, and 6.0 to the ARC for the purpose of providing recommendations to the Board of Supervisors. After receipt of public comment and subsequent deliberation, the ARC voted to send EOTC Maps F, G, H, I, and Community Map 1.2 submitted by the IE Redistricting Hub, to the Board of Supervisors for further discussion and consideration at the November 9<sup>th</sup> Public Hearing.

The County has retained a consultant to conduct a statistical analysis of historical election results to determine the existence of racially polarized voting in Riverside County. A summary of their work done to date is attached.

# Impact on Residents and Businesses

The County's redistricting efforts will have a direct impact on the residents and businesses of Riverside County as the results will maintain a proportionate number of voters between supervisorial districts and will determine representation at the County level.

### ATTACHMENTS:

- A. Public Testimony Package as of 11/03/21 Email
- B. Public Testimony Package as of 11/03/21 Survey
- C. Summary of 11/03/2021 ARC Comments
- D. Racially Polarized Voting Analysis in Riverside County Draft Executive Summary
- E. Redistricting Draft Maps EOTC F, G, H, and I / Community Map 1.2
- F. Draft Map Analysis Matrix

Gregory V. Priantos, Director County Counsel 11/5/2021

# Boydd, April

From: murkli2dl@gmail.com

Sent: Thursday, November 4, 2021 7:53 PM

To: COB

Subject: redistricting

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

I want Walsh V.2, first choice then Walsh V.4 and V.5 maps.

Deena Murkli

11-9-2021

# Maxwell, Sue

From: Debbie Walsh <a href="mailto:<a href="mailto:Debbie">Debbie Walsh <a href="mailto:abilene149@gmail.com">abilene149@gmail.com</a> Sent:

Sunday, October 31, 2021 1:29 PM

To: tmullens@rivco.org; COB; Sarabia, Elizabeth; Supervisor Jeffries - 1st District; District2;

District3; District 4 Supervisor V. Manuel Perez; District5

Subject: Community Redistricting Map Submittal

Attachments: WalshVersion4Mapfinalwithdata.pdf; WalshVersion5Mapfinalwithdata.pdf

**CAUTION:** This email originated externally from the **Riverside County** email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Tom Mullens,

Please include the attached two community redistricting maps Walsh Version 4 and Walsh Version 5 with population data to be added to the

Community draft redistricting maps.

Please add these community redistricting maps to the Public Record.

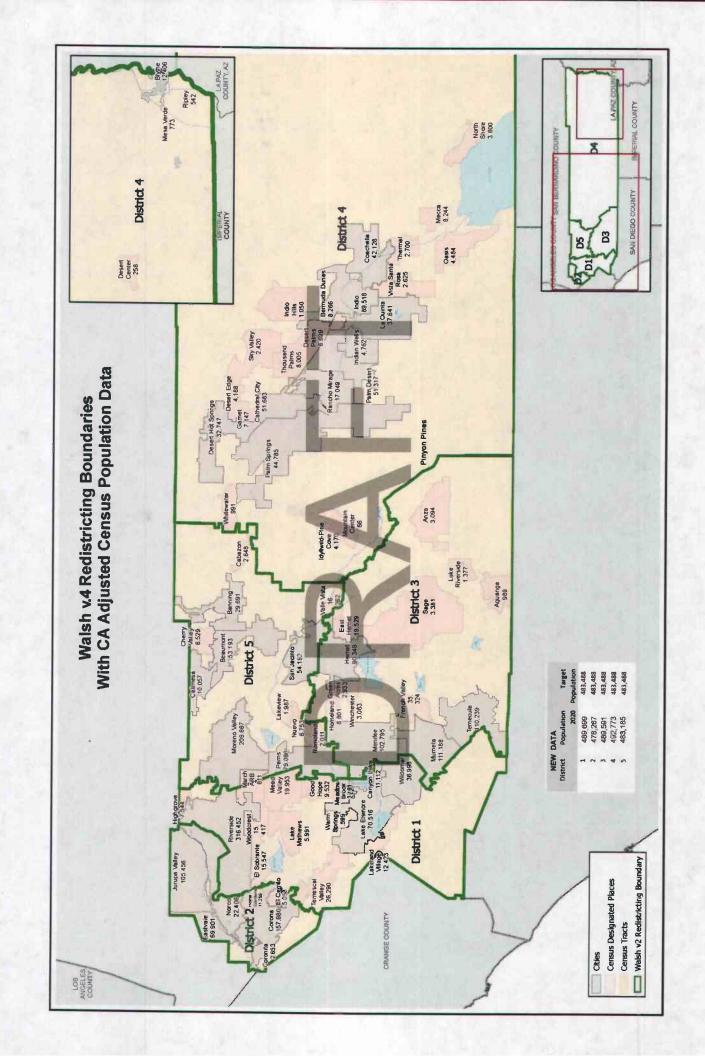
Please submit to the Board of Supervisors.

Please submit to the Planning Commissions for the November 3, 2021 meeting Agenda Item 6.1

Please contact me if you have any questions or concerns.

Thanks.

Debbie Walsh abilene149@gmail.com 951-317-6868

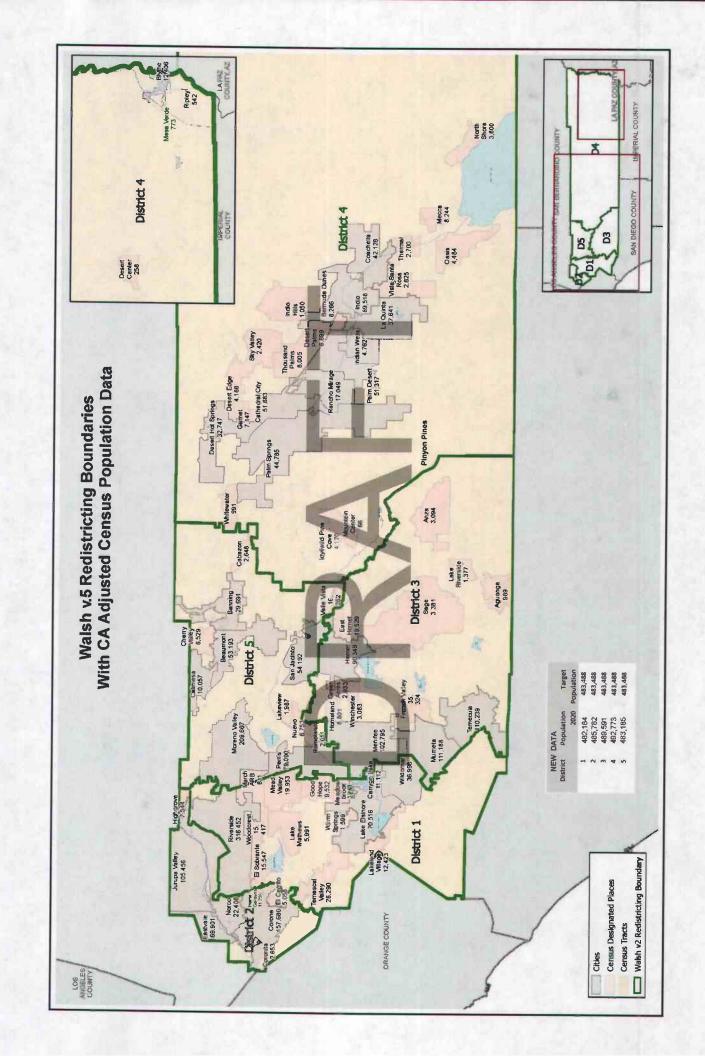


# Walsh Version 4 Map with Data

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Highgrove	7515	Jurupa Valley 105,456	, 105,456	Temecula	110,003	Whitewater	991	Moreno Valley	209.667
El Sobrante	14,039	Eastvale	69,901	Murrieta	110,949	Dessert hot Springs	32,747	Perris	79,090
Woodcrest	16,378	Norco	26,316	Menefee	102,527	Desert Edge	4,188	San Jacinto	54.192
March ARB	809	Home Gardens 11,203	ıs 11,203	Hemet	89,833	Garnet	7,147	Romoland	2.011
Mead Valley	19,819	Coronita	2,653	Homeland	6,772	Palm Springs	44,785	LakeView	1.977
Lake Mathews	5,972	Corona	157,680	Green Acres	2,918	Cathedral City	51,683	Nuevo	6.753
Gavilan Hills	5,580	El Cerrito	5,058	Winchester	3,068	Sky Valley	2,420	Valle Vista	16.262
Temescal Valley	26,232	Riverside	100,000	French Valley	35,280	Thousand Palms	8,005	Calimesa	10,057
Meadowbrook	3,142			East Hemet	19,432	Indio Hills	1,050	Cherry Valley	6,529
Good Hope	9,468			Sage	3370	Desert Palms	699'9	Beaumont	53,193
Warm Springs	1,586			Anza	3075	Rancho Mirage	17,049	Banning	29,691
Canyon Lake	11,082			Lake Riverside	1375	Bermuda Dunes	8,266	Cabazon	2,648
Lakeland Village	12,364			Aguanga	686	Indian Wells	4,762	Reche Canyon	5,588
Lake Elsinore	70,256					Palm Desert	51,317	Badlands	5.527
De Luz	4,703					Indio	89,518		
La Cresta	14,707					Coachella	42,128		
Wildomar	36,875					La Quinta	37,641		
Lake Hills	4,000					Vista Santa Rosa	2,625		
Riverside	214,998					Thermal	2,700		
Pigeon Pass						Mecca	8,244		
(New Homes)	4000					Oasis	4,484		
West Elsinore	6,174					North Shore	3,600		
						Desert Center	258		
		284				Mesa Verde	773		
North Elsinore =						Blythe	12,405		
(warm springs)						Ripley	542		
						Idyllwild	4,170		

									10				
West of Indian Wells	West of Palm Springs	North Blythe area	Pinyon Pines area	West Palm Springs	West Indian Wells	West Idyllwild	North Idyllwild	Blyth Area	Salton Sea Area	West of Rancho Mirage 2433	North of Hot Springs	West of Hot Springs	Modificant Center
1471	2421	1725	4219	2433	1474	2074	2372	1740	4827	e 2433	3909	1311	8



# Walsh Version 5 Map with Data

	istrict 1 482	182,184	District 2	485,782	District 3	489,591	District 4	492,733	District 5	483,185
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209,667	79,090	54,192	2,011	1,977	6,753	16.262	10,057	6,529	53,193	29,691	2,648	5,588	5,527														
Moreno Valley	Perris	San Jacinto	Romoland	LakeView	Nuevo	Valle Vista	Calimesa	Cherry Valley	Beaumont	Banning	Cabazon	Reche Canyon	Badlands										Y				
991	32,747	4,188	7,147	44,785	51,683	2,420	8,005	1,050	699'9	17,049	8,266	4,762	51,317	89,518	42,128	37,641	2,625	2,700	8,244	4,484	3,600	258	773	12,405	542	4,170	99
Whitewater	Dessert hot Springs	Desert Edge	Garnet	Palm Springs	Cathedral City	Sky Valley	Thousand Palms	Indio Hills	Desert Palms	Rancho Mirage	Bermuda Dunes	Indian Wells	Palm Desert	Indio	Coachella	La Quinta	Vista Santa Rosa	Thermal	Mecca	Oasis	North Shore	Desert Center	Mesa Verde	Blythe	Ripley	ldyllwild	Mountain Center
110,003	110,949	102,527	89,833	6,772	2,918	3,068	35,280	19,432	3370	3075	1375	686															
Temecula	Murrieta	Menefee	Hemet	Homeland	Green Acres	Winchester	French Valley	East Hemet	Sage	Anza	Lake Riverside	Aguanga															
105,456	69,901	26,316	s 11,203	2,653	157,680	5,058	100,000	7515																			
Jurupa Valley 105,456	Eastvale	Norco	Home Gardens 11,203	Coronita	Corona	El Cerrito	Riverside	Highgrove													A COLUMN						
14,039	16,378	808	19,819	5,972	5,580	26,232	3,142	9,468	1,586	11,082	12,364	70,256	4,703	14,707	36,875	4,000	214,998		4000	6,174							
El sobrante	Woodcrest	March ARB	Mead Valley	Lake Mathews	Gavilan Hills	Temescal Valley	Meadowbrook	Good Hope	Warm Springs	Canyon Lake	Lakeland Village	Lake Elsinore	De Luz	La Cresta	Wildomar	Lake Hills	Riverside	Pigeon Pass.	(New Homes)	West Elsinore			North Elsinore =	(Warm Springs)			

1									1		
West of Indian Wells	West of Palm Springs	North Blythe area	Pinyon Pines area	West Palm Springs	West Indian Wells	West Idyllwild	North Idyllwild	Blyth Area	Salton Sea Area	West of Rancho Mirage 2433	North of Hot Springs
1471	2421		4219	2433	1474	2074	2372	1740	4827	ge 2433	3909

### Maxwell, Sue

From: Supervisor Jeffries - 1st District
Sent: Monday, November 8, 2021 1:34 PM

To: COB

Subject: FW: Agenda Item 19.2 Redistricting Committee

Attachments: BOSRedistrictingNov9.pdf; Redistricting\_PolicyBrief4\_forWeb.pdf

From: Debbie Walsh <abilene149@gmail.com>
Sent: Monday, November 8, 2021 12:12 PM

**To:** Supervisor Jeffries - 1st District <district1@RIVCO.ORG>; District2 <District2@Rivco.org>; Gary Worobec <garytwmw@gmail.com>; Dr. John L. MINNELLA-Romano <drjminnella@yahoo.com>; District3 <District3@Rivco.org>; District 4 Supervisor V. Manuel Perez <District4@RIVCO.ORG>; District5 <District5@Rivco.org>

Subject: Agenda Item 19.2 Redistricting Committee

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Supervisors,

Please find my attached letter regarding Agenda Item 19.2 Community Redistricting Maps. Please add this letter to the Public Record. .

The Redistricting Committee is using table 4 to determine Voter Age Population.

Table 4. Citizen Voting Age Population - (CVAP) 2015-2019 5-year American Community Survey (ACS).

This is not accurate. The Redistricting Committee must use Table 3 California Adjusted Citizen Voting Age Population 2020 US Special Tabulation From the 2015-2019 5-Year American Community Survey (ACS).

According to the University of California, Berkley Law School article Redistricting: Estimating Voter Age Population. "ACS does not account for aging of the population sampled, but rather reports individuals at the age they were when data were collected. Accordingly, a citizen who was 13 in 2005 when the ACS collected information about her still appears as a 13-year-old today even though in reality she is now over 18 and of voting age" (Redistricting: Estimating Voter Age Population, Pg. 4). See attached.

Debbie Walsh
Abilene149@gmail.com

11/9/21 1912

November 8, 2021

RAMV PO Box 2244 Perris CA 92572

Riverside County Board of Supervisors 4080 Lemon Street Riverside, CA 92501

Attention: Tom Mullen II

RE: Item 19.2 RIVERSIDE COUNTY ADVISORY REDISTRICTING COMMISSION – Redistricting maps.

Honorable Supervisors:

The Rural Association of Mead Valley has submitted four draft community redistricting maps for approval. The Planning Commission rejected all of the Community Maps.

The Redistricting Committee has made numerous errors. Population counting errors. Table population errors. Locations omitted. The same District on the map has tables with different population counts. Communities such as El Cerrito have population errors. El Cerrito is listed with a population of 26,000 on later maps, while older maps have the correct census population of 5,058.

How did the correct data get replaced by incorrect data? Why were submitted community maps changed?

The redistricting committee changed the maps that we submitted. Not only were they changed, but errors were made on the recreated maps. El Cerrito with 26,000 population, Home Gardens moved to the First District from the Second District, Meadowbrook moved from the First District to the Third District.

At the Planning Commission meeting Walsh Community Maps. 3.1 and 3.2 met the redistricting requirements and yet were thrown out because the Redistricting Committee was using Table 4 to determine the minority-majority percentage of voting age population.

However, Table 3 uses the correct data to determine the correct minority-majority percentage of voting age population.

By using Table 3 all of the Walsh redistricting maps have one District with over 50% Latino population of voting age. District 5 has a California Adjusted Citizen Voting Age Population 2020 US Special Tabulation Hispanic or Latino population of 53.9%. District 2 is very close with 49.9%. District 2 should be reviewed. See attached table 3.

California Adjusted Citizen Voting Age Population 2020 US Special Tabulation From the 2015-2019 5-Year American Community Survey (ACS).

Table 3. Citizen Population - (CVAP) 2015-2019 5-year American Community Survey (ACS)

According to the University of California, Berkley Law School article *Redistricting: Estimating Voter Age Population* "ACS does not account for aging of the population sampled, but rather reports individuals at the age they were when data were collected. Accordingly, a citizen who was 13 in 2005 when the ACS collected information about her still appears as a 13-year-old today even though in reality she is now over 18 and of voting age" (Redistricting: Estimating Voter Age Population, Pg. 4).

The Redistricting Committee stated at the Planning Commission Meeting on November 1, 2021 that they based the Citizen voting age population from Table 4. This table uses 2015-2019 5- year ACS survey. This is not accurate as this survey still has children listed as younger than 18 when they are currently 18 or older. The 2020 voting age population is therefore not accurate on Table 4.

# Table 4. Citizen Voting Age Population - (CVAP) 2015-2019 5-year American Community Survey (ACS).

Walsh Version 2, Walsh Version 3, Version 4 and Walsh Version 5. All of these maps meet the requirements for approval. We used the census data maps to fine tune Version 4 and 5. Using this census map allowed us to locate many of the small communities and include them in the census data information included with the Walsh Versions 4 and 5 maps. See the tables on the maps and detailed list of cities and communities with their population numbers. This information was gathered from the census map provided online by the County.

The Walsh maps meet the requirements of keeping communities of interest together. Greater Lake Mathews, Mead Valley, Mountain Communities (Anza, Sage, Lake Riverside, Aguanga), Temescal Valley, the Pass Area, (Winchester, Green Acres and Homeland), and Desert Communities.

Greater Lake Mathews includes the communities of Lake Mathews, Gavilan Hills, Mockingbird Canyon, Woodcrest and El Sobrante. They are a Community of Interest (COI) for over 20 years.

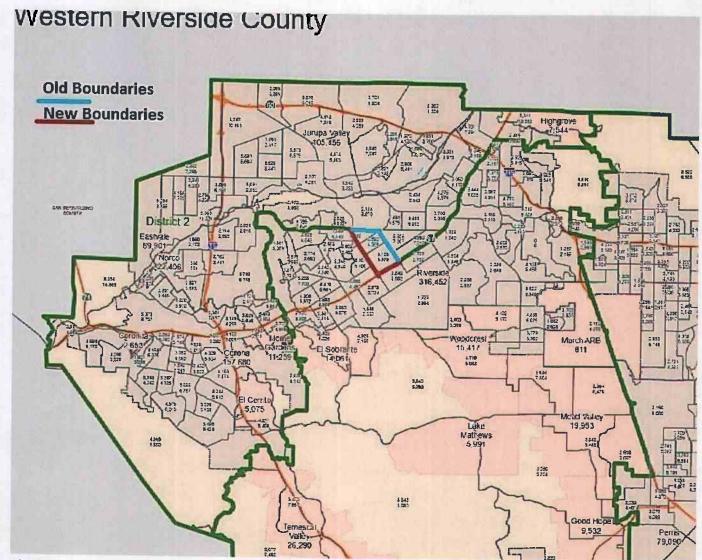
The Walsh Maps meet the requirements for population with a median of 483,488.

The Walsh Maps meet the requirements for majority - minority percentage of voting age population. See table 3.

The Walsh Maps have a free flow of Districts making it much easier to define Districts. Residents will benefit from the boundary lines that are easy to locate.

Walsh Version 2 map was submitted, but incorrect label placements were made for two communities. We sent emails regarding the errors, but the errors are still not corrected on the posted maps. This map was posted in the Newspaper with errors. The incorrect label placement led to incorrect population data.

The errors include Home Gardens label in the First District, while it is located in the Second District and Meadowbrook label is located in the Third District, while it should be located in the First District.



Close up defining the boundaries between District 1 and District2. From the 2020 Census map. https://rivcoca.com/sites/default/files/2011%20Superviorial%20District%20Boundaries%20w%20CVAP%20data% 203.pdf

Areas in District 1 not counted by the Redistricting Committee.

Alta Vita Retirement Community was once a part of Air Force Village West a 153-acre community consists of 440 independent living residences, with 267 cottages, 103 apartments and 70 duplex units. It also has 55 assisted living units. I do not see this on the maps next to March Air Reserve Base.

La Cresta, De Luz and Gavilan Hills are not on the County created maps or census areas.

Many other communities of interest and unincorporated areas are listed on Walsh Maps Version 3.1 and 3.2 that were not counted by the Committee.

District	Population	Target	Variance from 2020	Change Need to Reach
	2020	Population	Target	Target
1	487,412	483,488	0.8%	-3,924
2	450,799	483,488	-6.8%	32,689
3	534,006	483,488	10.4%	-50,518
4	465,038	483,488	-3.8%	18,450
5	480,183	483,488	-0.7%	3,305

These maps have communities of interest support from the unincorporated communities that rely heavily on County services.

Temescal Valley group. Leave Temescal Valley in District 1.

Greater Lake Mathews RAGLM Group. Leave Greater Lake Mathews in District 1

RAMV Rural Association of Mead Valley. Leave Mead Valley in District 1

The Pass Communities. Morongo. Leave the Pass communities together in District 5.

Mountain Communities of Anza, Sage, Lake Riverside, Aguanga Communities. Leave Anza, Sage, Aguanga, Lake Riverside in District 3.

Winchester, Homeland and Green Acres. Leave these communities together. Prefer District 3.

The Walsh Maps address the needs of numerous Communities of Interest Groups and all residents of Riverside County.

See exhibits A, B, C, D and E. Exhibit B is Walsh Version 2 map as submitted to the Redistricting Committee. Exhibit B is the same map that was changed by the Committee and posted online and in the local paper with errors. Exhibit C. Walsh Version 4 Map, Exhibit D Walsh Version 5 map.

Please support the Walsh Version 3.1 or 3.2 maps.

Oulbrie Walsh

Thank you.

Debbie Walsh President, RAMV

## Riverside County Supervisorial District Summary

California Adjusted Citizen Voting Age Population 2020 US Special Tabulation From the 2015-2019 5-Year American Community Survey (ACS)

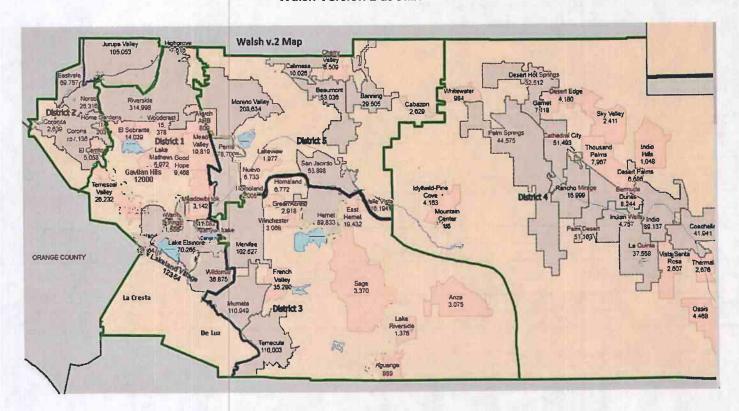
Table 3. Citizen Population - (CVAP) 2015-2019 5-year American Community Survey (ACS)

District	Total	Not Hispanic or Latino	Not Hispanic or Latino: American Indian or Alaska Native Alone	Not Hispanic or Latino: Asian Alone	Not Hispanic or Latino: Black or African American Alone	Other Pacific	Not Hispanic or Latino; White Alone		Not Hispanic or Latino: Asian and White	Not Hispanic or Latino: Black or African American and White	Alaska Native and	Not Hispanic or Latino: Remainder of Two or More Race Responses	Hispanic or Latino
1 -	432,725	231,919	1,643	28,265	26,880	941	162,848	1,519	4,592	2,602	212	2,222	200,668
	100%	53.6%	0.4%	6.5%	6.2%	0.2%	37.6%	0.4%	1.1%	0.6%	0.0%	0.5%	46.4%
2 -	415,049	207,970	809	35,417	22,918	801	138,076	1,705	3,702	1,960	112	2,147	207,190
	100%	50.1%	0.2%	8.5%	5.5%	0.2%	33.3%	0.4%	0.9%	0.5%	0.0%	0.5%	49.9%
3 -	493,090	329,568	2,617	30,119	27,890	3,018	245,895	2,738	7,273	4,057	707	4,565	163,892
	100%	66.8%	0.5%	6.1%	5.7%	0.6%	49.9%	0.6%	1.5%	0.8%	0.1%	0.9%	33.2%
4 -	399,170	214,440	1,479	10,761	13,763	293	181,981	1,310	1,749	1,455	87	1,007	184,529
	100%	53.7%	0.4%	2.7%	3.4%	0.1%	45.6%	0.3%	0.4%	0.4%	0.0%	0.3%	46.2%
5 -	416,266	191,890	3,631	18,344	54,508	708	106,825	1,381	1,843	2,815	150	1,402	224,277
	100%	46.1%	0.9%	4.4%	13.1%	0.2%	25.7%	0.3%	0.4%	0.7%	0.0%	0.3%	53.9%
OUNTY	2,156,300	1,175,787	10,179	122,906	145,959	5,761	835,625	8,653	19,159	12,889	1,268	11,343	980,556
TOTAL	100%	54.5%	0.5%	5.7%	6.8%	0.3%	38.8%	0.4%	0.9%	0.6%	0.1%	0.5%	45.5%

Table 4. Citizen Voting Age Population - (CVAP) 2015-2019 5-year American Community Survey (ACS)

District	CVAP Total	CVAP Not Hispanic or Latino	CVAP Not Hispanic or Lattno: American Indian or Alaska Native Alone	CVAP Not Hispanic or Latino: Asian Alone	CVAP Not Hispanic or Latino: Black or African American Alone	CVAP Not Hispanic or Latino: Native Hawaiian or Other Pacific Islander Alone	CVAP Not Hispanic or Latino: White Alone	CVAP Not Hispanic or Latino: American Indian or Alaska Native and White	CVAP Not Hispanic or Latino: Aslan and White	CVAP Not Hispanic or Latino: Black or African American and White		CVAP Not Hispanic or Latino: Remainder of Two or More Race Responses	CVAP Hispanic or Latino
1	312,978	186,652	1,269	23,079	21,588	884	133,321	1,341	2,496	947	182	1,412	126,374
	100%	59.6%	0.4%	7.4%	6.9%	0.3%	42.6%	0.4%	0.8%	0.3%	0.1%	0.5%	40.4%
2	294,678	165,102	747	26,859	18,046	697	112,969	1,300	1,711	1,026	109	1,223	129,572
	100%	56.0%	0.3%	9.1%	6.1%	0.2%	38.3%	0.4%	0.6%	0.3%	0.0%	0.4%	44.0%
3	350,188	251,991	2,019	23,023	21,284	2,123	193,354	1,746	3,014	1,923	455	2,333	98,430
	100%	72.0%	0.6%	6.6%	6.1%	0.6%	55.2%	0.5%	0.9%	0.5%	0.1%	0.7%	28,1%
4	310,646	190,348	1,138	8,636	10,654	198	165,726	1,169	722	689	72	778	120,242
	100%	61.3%	0.4%	2.8%	3.4%	0.1%	53.3%	0.4%	0.2%	0,2%	0.0%	0.3%	38.7%
5	288,208	150,389	2,577	14,805	40,187	499	87,367	1,050	1,116	1,582	146	701	137,625
	100%	52.2%	0.9%	5.1%	13.9%	0.2%	30.3%	0.4%	0.4%	0.5%	0.1%	0.2%	47.8%
COUNTY	1,556,698	944,482	7,750	96,402	111,759	4,401	692,737	6,606	9,059	6,167	964	6,447	612,243
TOTAL	100%	60.7%	0.5%	6.2%	7.2%	0.3%	44.5%	0.4%	0.6%	0.4%	0.1%	0.4%	39.3%

Exhibit A
Walsh Version 2 as submitted



# Exhibit B Walsh Version 2 with errors

### Errors are circled in red

# The population table has incorrect data

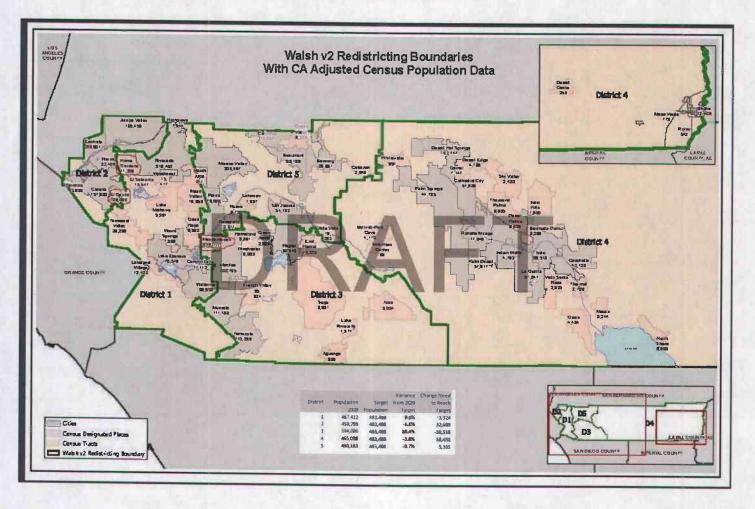
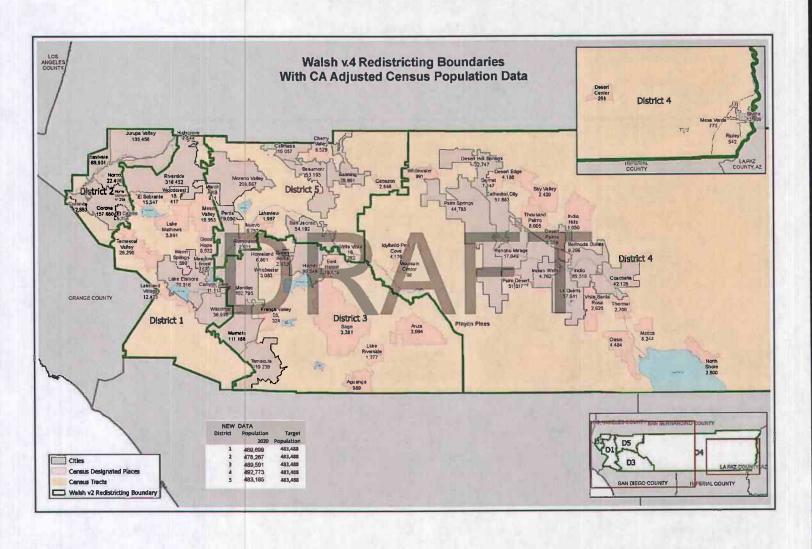


Exhibit C
Walsh Version 4 Map with Data

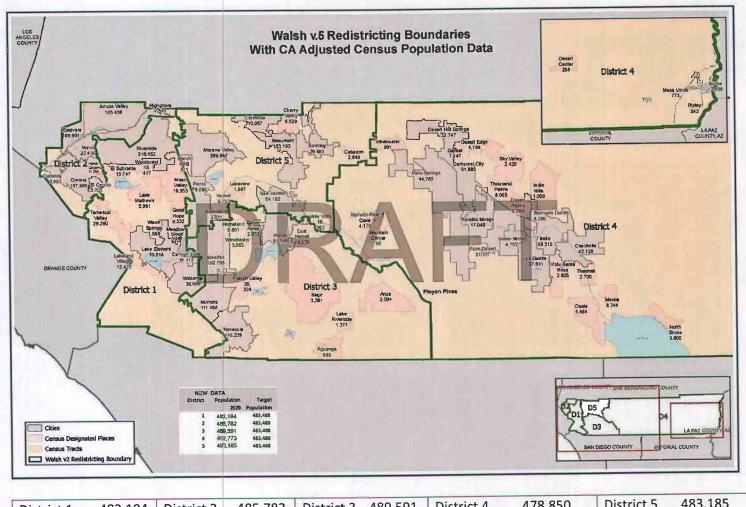


District 1	489,699	District 2	478,267	District 3	489,591	District 4	478,750	District 5	483,185
------------	---------	------------	---------	------------	---------	------------	---------	------------	---------

Highgrove	7515	Jurupa Val	ley105,456	Temecula	Whitewater	991	Moreno Valley	209,667
El Sobrante	14,039	Eastvale	69,901	110,003	Dessert hot Spring	s 32,747	Perris	79,090
Woodcrest	16,378	Norco	26,316	Murrieta	Desert Edge	4,188	San Jacinto	54,192
March ARB	809	Home Gar	den 11,203	110,949	Garnet	7,147	Romoland	2,011
Mead Valley	19,819	Coronita	2,653	Menefee	Palm Springs	44,785	LakeView	1,977
Lake Mathews	5,972	Corona	157,680	102,527	Cathedral City	51,683	Nuevo	6,753
Gavilan Hills	5,580	El Cerrito	5,058	Hemet	Sky Valley	2,420	Valle Vista	16,262
Temescal Valle	26,232	Riverside	100,000	89,833	Thousand Palms	8,005	Calimesa	10,057
Meadowbrook				Homeland	Indio Hills	1,050	Cherry Valley	6,529
				6,772	Desert Palms	6,669	Beaumont	53,193

Green Acres	Rancho Mirage	17 049	Banning	29,691
				2,648
				5,588
				5,527
			Dadianas	3,321
			37.0	
East Hemet				
3370				
Anza				
1375				
Aguanga				
989				
	Mountain Center	66	9-13-51	
	West of Hot Springs	1311		
		2433		
	North Blythe area	1725		
	19,432 Sage 3370 Anza 3075 Lake Riverside 1375 Aguanga	2,918 Winchester 3,068 French Valley 35,280 East Hemet 19,432 Sage Anza 3370 Anza 3075 Lake Riverside 1375 Aguanga 989 Ripley Idyllwild Mountain Center  West of Hot Springs North of Hot Springs 3909 West Rancho Mirage Salton Sea Area Blyth Area North Idyllwild West Idyllwild West Indian Wells West Palm Springs Pinyon Pines area	2,918 Winchester 3,068 French Valley 35,280 East Hemet 19,432 Sage Thermal 3075 Lake Riverside 1375 Aguanga 989 Ripley Sage Ripley Sage Sage Sheric Center State S	2,918 Winchester John Desert J

Exhibit D
Walsh Version 5 Map with Data



District 1 482,184	District 2	485,782	District 3 489	),591 District 4	478,850	District 5 4	83,185
El Sobrante 14,039 Woodcrest 16,378 March ARB 809 Mead Valley 19,819 Lake Mathews 5,972 Gavilan Hills	Eastvale Norco	ley105,456 69,901 26,316 den 11,203 2,653 157,680 5,058 100,000 7515	Temecula 110,003 Murrieta 110,949 Menefee 102,527 Hemet 89,833 Homeland 6,772 Green Acres 2,918	Whitewater Dessert hot Spri Desert Edge Garnet Palm Springs Cathedral City Sky Valley Thousand Palms Indio Hills Desert Palms Rancho Mirage Bermuda Dunes Indian Wells	4,188 7,147 44,785 51,683 2,420 8,005 1,050 6,669 17,049	Moreno Valley Perris San Jacinto Romoland LakeView Nuevo Valle Vista Calimesa Cherry Valley Beaumont Banning Cabazon Reche Canyor	79,090 54,192 2,011 1,977 6,753 16,262 10,057 6,529 53,193 29,691 2,648

Temescal Valley	Winchester	Palm Desert	51,317	Badlands	5,527
26,232	3,068	Indio	89,518	Baaianas	3,327
Meadowbrook	French Valley	Coachella	42,128		
3,142	35,280	La Quinta	37,641		
Good Hope	East Hemet	Vista Santa Rosa	2,625		
9,468	19,432	Thermal	2,700		
Warm Springs	Sage	Mecca	8,244		
1,586	3370	Oasis	4,484		
Canyon Lake	Anza	North Shore	3,600		
11,082	3075	Desert Center	258		
Lakeland Village	Lake Riverside	Mesa Verde	773		
12,364	1375	Blythe	12,405		
Lake Elsinore	Aguanga	Ripley	542	m talk a di	
70,256	989	Idyllwild	4,170		
De Luz		Mountain Center	66		
4,703		Wooditalii Ceriter	00		
La Cresta		West of Hot Springs	1311		
14,707		North of Hot Springs			
Wildomar		West Rancho Mirage			
36,875		Salton Sea Area	4827		
Lake Hills		Blyth Area	1740		
4,000		North Idyllwild	2372		
Riverside		West Idyllwild	2074		
214,998		West Indian Wells	1474		
Pigeon Pass		West Palm Springs			
(New Homes)		Pinyon Pines area	2433		
1000			4219		
West Elsinore		North Blythe area	1725		
5,174					
			arain/		
Total Control of the		William Market			



# THE CHIEF JUSTICE EARL WARREN INSTITUTE ON LAW AND SOCIAL POLICY

UNIVERSITY OF CALIFORNIA, BERKELEY LAW SCHOOL

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# REDISTRICTING:

# ESTIMATING CITIZEN VOTING AGE POPULATION

Jorge Chapa, PhDi, Ana Henderson, JDii, Aggie Jooyoon Noah, MAiii, Werner Schinkiv, Robert Kengle, JDv

When determining how to draw electoral districts in a way that complies with the Voting Rights Act, many jurisdictions will need to consider proportions of citizen voting age population (CVAP). While the US Decennial Census captures basic demographic information about all individuals in the United States, it doesn't inquire into citizenship status. As such, line drawing officials will need to estimate CVAP through other means. This research brief explains Census Bureau data sources, including the American Community Survey, which estimates CVAP, but has some limitations for redistricting use. The brief then explains a method to use ACS and Census data in conjunction to develop more accurate CVAP estimates that are better for redistricting uses than ACS estimates alone.

# THE VOTING RIGHTS ACT AND DATA REQUIREMENTS FOR REDISTRICTING

The Voting Rights Act (VRA) prohibits electoral schemes that discriminate against voters on the basis of race or protected language minority status.<sup>1</sup> This includes districts that

dilute voting strength, making it unlikely or impossible for minority voters to have an opportunity to elect a representative of their choice. Vote dilution can occur when a minority population is divided between districts so it cannot form a majority (called "cracking"), or when it is over-concentrated into an unnecessarily small number of districts when it could have been a majority in more (called "packing"). A key question about whether a population's voting strength is diluted is whether districts pack or crack minority populations, that is, whether districts could be drawn in a way that provides a more fair opportunity for minority voters to elect a representative of their choice. This, in turn, depends on population concentrations within a potential district, among other things.

In 2009, a plurality of the U.S. Supreme Court found that in order to satisfy the first step of a vote dilution claim under the VRA—that the minority population is sufficiently large and compact to constitute a majority in a single member district (also known as the first *Gingles* pre-condition)—minorities must comprise at least 50% of the population of a district.<sup>2</sup>

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v. Co-Director, Voting Rights Project, Lawyers Committee for Civil Rights Under Law, Washington, DC

<sup>1.</sup> Language minority groups protected by the VRA are Asian, Alaska Native, Native American and Spanish heritage.

<sup>2.</sup> Bartlett v. Strickland, 129 S.Ct. 1231 (2009).

Some federal case law requires that a minority population must constitute 50% or more of the citizen voting age population of a potential district in order to qualify for Voting Rights Act protection.

While the Court in that case focused on total population, several cases have held that when determining whether a minority group satisfies the first Gingles precondition, the proper reference is potential voters—that is, voting age population3 (VAP) rather than total population. Furthermore, some federal courts, including the 9th Circuit Court of Appeals where California is located as well as three other federal Courts of Appeal, have found that in order to determine whether a population constitutes at least 50% of a district, the proper population to consider is its citizen voting age population (CVAP).4 This means that in California and other states where courts have so held, in order to show that a population is sufficiently large and compact to constitute a majority in a single member district, its citizen voting age population citizens aged 18 or over-must constitute at least 50% of CVAP of the target district. A key question for VRA compliance, then, is the determination of citizen voting age population proportions.

# 1. Determining Citizen Voting Age Population from Census Bureau Data:

### A. Census Bureau Data Sources:

Every ten years, the United States must conduct a Census of the population to count all individuals living here. This Decennial Census forms the basis of reapportionment (redistribution of US House of Representative seats among the states based on population) and provides some basic data for redistricting and other governmental uses. The Census, executed by the Census Bureau, collects basic demographic information-place of residence, age, gender, race, Latino ethnicity, and household relationships -and is sometimes referred to as a 100% count because it tries to collect this information about every individual in the United States. Census data can produce counts of total population and voting age population, as well as measures of total and voting age population for various racial groups and Latinos. In the redistricting context, these population data are often referred to as "PL data" or "PL 94-171 data" in reference to the federal law that requires the Census Bureau to provide them to the states for use in redistricting. The Census does not inquire into citizenship status, but some other Census Bureau surveys do.

In Voting Rights Act litigation about electoral districts in which case law regarding citizenship measurement requirements developed,5 CVAP figures were often estimated through analysis of sample data collected through the Decennial Census Long Form questionaire. Several of the Censuses conducted in the twentieth century, including the 2000 Census, consisted of a "short form," with the basic questions listed above, and a "Long Form," which included the basic short form questions as well as additional questions on a variety of subjects, such as citizenship, ancestry, educational attainment, income, and even the kind of plumbing facilities (e.g., indoor or outdoor) household members used. The Long Form was intended

<sup>3.</sup> VAP refers to individuals of voting age, that is age 18 or over.

<sup>4.</sup> Romero v. City of Pomona, 883 F.2d 1418 (9th Circ. 1989), overruled on other grounds Townsend v. Holman Consulting Corp., 914 F.2d 1136 (9th Circ. 1990); Reyes v. City of Farmers Branch, TX, 586 F.3d 1019 (5th Circ. 2009); Barnett v. City of Chicago, 141 F.3d 699 (7th Circ. 1998); Negron v. City of Miami Beach, FL, 113 F.3d 1563 (11 Cir. 1997). CVAP refers to individuals who are age 18 or over and are US citizens.

<sup>5.</sup> In previous redistricting cycles, jurisdictions generally did not have access to Census Bureau CVAP data when drawing lines for reapportionment purposes because citizenship data from the Census Long Form were released after district lines were drawn. The CVAP issue emerged in Voting Rights Act cases challenging at-large elections and/or districting plans alleged to dilute minority voting strength, brought after Long Form data, including CVAP, were released. For many jurisdictions, 2011 will be the first time lines are drawn with any Census Bureau CVAP data in hand.

to collect data from a sample of about one-sixth of the nation's households. Unlike the 100% count Census data, the sample-based Long Form data generated estimates of population characteristics and contained margins of error that were sometimes substantial, particularly at small units of geography such as Census tracts or block groups.<sup>6</sup>

As the result of an extensive redesign, the 2010 Census included only a 100% count short form and no Long Form questionaire. A new annual Census Bureau survey—the American Community Survey (ACS)—has been instituted to replace the Census Long Form.<sup>7</sup> The ACS is a nation-wide, continuous survey designed to provide up-to-date and reliable demographic, housing, social, and economic data every year.

The ACS is administered to 250,000 households each month for a total of three million a year. While estimates derived from this sample are very reliable for large geographic areas, such as states and most counties, they are less reliable for small areas where fewer responses are collected. The ACS sampling procedures are designed to produce reliable annual estimates of population characteristics for counties, cities, and other areas with populations of 65,000 or more. For towns and places with populations smaller than this threshold, the ACS sample is designed to permit several years of data to be pooled together (aggregated) to create multi-year estimates for smaller units of geography. The ACS sampling procedure was designed so that survey responses cumulated over three successive years would suffice to estimate the population characteristics of places with populations between 20,000 and 65,000. Similarly, data collected over five years can be aggregated to produce estimates for all census geographic levels down to block groups, the smallest geographic area for which ACS data are available and for which Long Form data were previously tabulated.8

...in the context of redistricting,
ACS data have some weaknesses that
must be addressed to obtain a more
reliable and useful measure of CVAP.

The ACS has several advantages over the decennial Census Long Form method of measuring population characteristics. First, the ACS delivers updated data every year rather than every 10 years. Federal, state, and local governments rely on demographic, housing, social, and economic data in their budgeting and planning processes. Also, many governmental funds are annually distributed on the basis of these demographic and economic characteristics. ACS data allow the allocation of these funds based on recent data rather than data that could be up to 10 years old.

Moreover, ACS data is collected by a permanent, highly trained, and experienced staff. In contrast, most of the staff for the decennial Census is typically inexperienced part-time short-term employees with only a few days of training. ACS staff had a better response rate overall and collected more respondent-completed questionnaires than did the 2000 decennial Census staff. However, as we will see, in the context of redistricting, ACS data have some weaknesses that must be addressed to obtain a more reliable and useful measure of CVAP.

<sup>6.</sup> Summary File 3: 2000 Census of Population and Housing—Technical Documentation—Chapter 8: Accuracy of the Data 8-18, 8-19 (issued: July 2007), available at http://www.census.gov/prod/cen2000/doc/sf3.pdf#page=933. Note that the Census Bureau did not publish margins of error along with Long Form estimates, but did provide information to allow independent development of such measures.

<sup>7.</sup> U.S. Census Bureau, A Compass for Understanding and Using American Community Survey Data: What General Data Users Need to Know, U.S. Government Printing Office, Washington, DC, p. 1 (2008).

<sup>8.</sup> Id. at 3. In addition to geography like states, counties, and places, the Census Bureau also releases data at smaller levels of geography that have no independent meaning. These include, in descending order of size, Census Tracts, Census Block Groups, and Census Blocks.

<sup>9.</sup> Id. at 8.

The ACS does not account for aging of the population sampled, but rather reports individuals at the age they were when data were collected.

Accordingly, a citizen who was 13 in 2005 when the ACS collected information about her still appears as a 13-year-old today even though in reality she is now over 18 and of voting age.

# B. Census Data and ACS Data in the Context of Redistricting:

The Census is designed to count and provide an enumeration of the entire population of the United States. It collects information about all individuals in the United States on April 1 of each year ending in 0, most recently on April 1, 2010. Although in reality it may not capture information about each individual and some populations, such as homeless individuals, are more likely to be undercounted than others, overall the Census provides a good count of the population. Census data, therefore, are not estimates based on a sample of the population, but actual counts. In addition, due to the large numbers involved in the Census, reliable data are released at all levels of geography down to the Census block level—the smallest geographical unit for which the Census Bureau reports data. Because of their high reliability and their availability at the smallest units of geography that are often used in constructing districts, Census (PL 94-171) data are the best data for redistricting.

In contrast, the ACS does not collect, nor is it intended to provide, a count or enumeration of the population. The ACS is intended to provide information about the distribution of characteristics in a population, such as educational attainment or number of rooms in one's home. Because it

is based on a sample of the population, rather than a total count, the ACS provides population estimates, which are subject to sampling error. Although the ACS reports data as an estimated number of individuals in a given area that display particular characteristics (often called a point estimate), this number is not the same as a number reporting Census-based counts. Rather, it is an estimate of the population, which is provided along with an estimate of margin of error (MOE). The point estimates and MOEs are provided at the 90% confidence level. This means that if the same questions were asked 100 times of a random sample of individuals in the same area, in 90 of those 100 times, the answer would fall within the range of the point estimate plus or minus the margin of error. For example, if the population in a county that does not have indoor plumbing is estimated to be 100 individuals, with a margin of error of ±23, this means that 90 times out of 100 that a random sample of people in the county is asked about plumbing, the population of outhouse users will be between 73 and 123 people. The ACS data reported about citizenship and age, from which CVAP numbers are derived, are an estimate of citizen population aged 18 or over in different geographic areas, each with its own margin of error.

In addition, in February 2011, the Census Bureau released a dataset containing CVAP figures for various racial groups and Latinos at the behest of the US Department of Justice; this dataset is commonly referred to as the DOJ Special Tabulation. The Census Bureau used ACS data to perform the DOJ Special Tabulation, which provides CVAP point estimates by race and Latino status at various levels of geography, down to the Census Block Group in many areas. As Table 1 demonstrates, the racial categories in the DOJ Special Tabulation do not match exactly with those in the publicly available ACS data. Notably, the DOJ Special Tabulation provides racial group estimates that do not include Latinos, while the ACS data provide non-Hispanic data only for whites; the DOJ data provide estimates for certain combinations of racial groups, while the ACS provides data only for individual racial groups alone or for "two or more races;" and the ACS provides estimates of individuals reporting "some other race," while the DOJ Special Tabulation reassigned non-Latino "some other race" respondents to a racial background using a non-public methodology.

DOJ Racial Categories	ACS Racial Categories		
Total	Total		
Not Hispanic or Latino	Not Hispanic or Latino		
American Indian or Alaska Native Alone (non-Latino)	American Indian or Alaska Native Alone (including Latinos)		
Asian Alone (non-Latino)	Asian Alone (including Latinos)		
Black or African American Alone (non-Latino)	Black or African American Alone (including Latinos)		
Native Hawaiian or Other Pacific Islander Alone (non-Latino)	Native Hawaiian or Other Pacific Islander Alone (including Latinos)		
White Alone (non-Lating)	White Alone (including Latinos)		
	White Alone (non-Latino)		
Not Applicable	Some Other Race (including Latinos)		
American Indian or Alaska Native and White (non-Latino)	AND THE RESIDENCE OF THE PARTY		
Asian and White (non-Latino)			
Black or African American and White (non-Latino)	Two or More Races (including Latinos)		
American Indian or Alaska Native and Black or African Am (non-Latino)	and the second s		
Reminder of Two or More Race Responses (non-Latino)			
Hispanic or Latino	Hispanic or Latino		

# C. Challenges in Using ACS Data for Redistricting: the Need for a Methodology to Improve Usability and Accuracy

As noted above, several courts have required that districts have 50% or greater minority CVAP population in order to make a preliminary showing of VRA protection. Since the Census does not collect citizenship data, the ACS is a useful source of information. Unfortunately, the ACS's design presents some challenges for redistricting that should be addressed to ensure that CVAP estimates are as accurate and reliable as possible

TABLE 2   Smallest Geographical Unit with Data Reported						
DOJ ACS (5 year sample						
VAP	County	Tract				
CVAP	Block Group	Tract				

First, as Table 2 indicates, ACS data are not publicly available at the smallest units of geography that line drawers usually use in redistricting. Redistricting often entails putting small geographical units such as Census Tracts, Block Groups, or Blocks together to form districts. Census data are available and reliable at all these levels, including the Census Block, which is particularly important when attempting to draw districts populations as equal as possible.10 However, ACS data are never reported at the Census Block level, and are reported at the Block Group and Tract level only by aggregating five years of ACS responses.

Second, ACS data are often less reliable for smaller geographical units than they are for larger units of geography. This is because the samples drawn from smaller units of geography are smaller than those of larger units, and as a general rule of thumb in statistics, small samples tend to generate larger margins of error than large samples. Even with aggregated data, block group estimates sometimes

<sup>10.</sup> For example, US House of Representatives districts are generally drawn so that district populations within a state vary by only one person. Complying with this level of detail often requires the utilization of Census blocks to equalize populations.

contain large margins of error. Moreover, ACS and DOJ CVAP estimates for block groups come from smaller samples than CVAP block group estimates previously calculated using the Census Long Form data because the Long Form data sample equaled approximately 16% of a block group, compared to 11% for five-year ACS data.11 Therefore the 2010 CVAP estimates at the block group level likely have larger MOEs than did the 2000 estimates.

Third, in some cases where the population samples are very small, the Census Bureau may suppress the data and not release them at all, in order to protect individual privacy interests. Data suppression can make Block Groups look like they have no population when they may in fact contain population. In some areas, the number of voting age citizens of various racial/ethnic groups may be smaller than the suppression threshold, leading to an underestimate of CVAP due to suppressed data.

Finally, since the ACS estimates available at smaller geographic units are based on data collected over a five-year period, they likely underestimate the CVAP population in some areas today (or on April 1, 2010 when Census data were collected) because the Census Bureau takes no steps to "update" old ACS data. Most notably, the ACS does not account for aging of the population sampled, but rather reports individuals at the age they were when data were collected. Accordingly, a citizen who was 13 in 2005 when

TABLE 3 | Select California Voting Age Population

The same of	Reports iro	m innee censu	is Datasets
	ACS (2005-2009) Estimate	DOJ Special Tabulation Estimate	2010 Census Count
Latino	8,490,040 (31.6%)	8,490,040 (31.6%)	9,257,499 (33.1%)
Asian Alone	3,516,607 (13.1%)	3,503,460 (13%)	3,809,082 (13.6%)
Non- Hispanic White	12,577,310 (46.8%)	12,6 <b>4</b> 6,350 [47.1%]	12,409,858 (44.4%)

Note: The 2010 and DOJ Asian figures do not include Hispanic Asian Americans, while the ACS figures do. Also, including the Asian + white category would add 117,210 to the DOJ Asian cateogory

the ACS collected information about her still appears as a 13-year-old today even though in reality she is now over 18 and of voting age. Table 3 shows how five-year ACS data and DOJ Special Tabulation estimates of voting age population differ from the actual counts in the 2010 Census PL data in California.

The failure to address aging has a particularly strong impact on the CVAP rates of racial/ethnic groups that have higher rates of citizenship among children than adults, such as Latinos and Asian Americans. Table 4 shows CVAP estimates from the 2000 Long Form, the DOJ Special Tabulation, and one-year ACS estimates collected each year between 2005 and 2009 for the United States and California. As noted above, the ACS is designed so that one-year estimates are valid and reliable for areas with population greater than 65,000, so the very large samples for the nation and the entire state of California should render highly reliable results. The one-year ACS estimates show growth in CVAP each year. Analysis of the one-year ACS trends as well as comparison with the DOJ five-yearestimates reveals some troubling issues for redistricting purposes.

First, the DOJ Special Tabulation CVAP estimates are lower than the most recent (2009) one-year ACS estimates. For example, the 2009 CVAP estimate for California is 3% (660,935 people) greater than the DOJ Special Tabulation CVAP estimate. The disparity is even more pronounced for Latino and Asian American populations. In California, the DOJ Special Tabulation estimate for Latino CVAP is 8.6% less than that of the 2009 ACS, and the Asian CVAP estimate is 7% less. 12 Relying on five-year aggregated data alone for redistricting would underestimate Latino and Asian American citizen voting age populations.

Second, examination of the annual ACS CVAP estimate percentages for different groups in Table 3 shows that the racial composition of total citizen voting age population is changing. Most striking, annual ACS estimates indicate that the Latino proportion of citizen voting age population is increasing, while the non-Hispanic white

<sup>11.</sup> National Research Council, Using the American Community Survey: Benefits and Challenges. The National Academies Press, Washington, DC, at Table 2-3a (2007).

<sup>12.</sup> Note that the DOJ Special Tabulation estimate for Native Americans in California is 47.4% less than the 2009 ACS estimate. Interestingly, the DOJ Special Tabulation estimate is also significantly less than the 2000 Census count for this population.

TABLE 4 | CVAP Estimates by Race and Latino Status for the United States and California

UNITED STATES

CALIFORNIA

CITIZEN VOTING AGE POPULATION (CVAP): UNITED STATES							
	Total	Latino	Asian American	Non-Hispanic White	Black	American Indian/ Alaska Native	
2000 Census	193,376,975	14,300,581	4,696,448	147,768,945	22,614,559	1,557,130	
Long Form	100%	7.4%	2.4%	76.4%	11.7%	0.8%	
DOJ Special	208,196,325	18,512,565	6,730,455	153,938,560	24,962,205	1,451,430	
Tabulation	100%	8.9%	3.2%	73.9%	12.0%	0.7%	
2005 ACS	197,004,322	16,896,498	6,309,701	147,254,400	22,892,954	1,603,981	
2000 A03	100%	8.6%	3.2%	74.7%	11.6%	0.8%	
2006 ACS	206,287,902	17,891,634	6,701,987	153,015,764	24,757,732	1,607,600	
2000 AC3	100%	8.7%	3.2%	74.2%	12.0%	0.8%	
2007 ACS	208,186,178	18,427,267	6,828,445	153,734,679	25,132,367	1,622,077	
2007 AC3	100%	8.9%	3.3%	73.8%	12.1%	0.8%	
2008 ACS	210,710,906	19,401,013	6,970,157	154,598,294	25,633,395	1,644,200	
2006 ACS	100%	9.2%	3.3%	73.4%	12.2%	0.8%	
2000 400	213,020,665	20,101,592	7,202,612	155,322,801	26,139,525	1,643,644	
2009 ACS	100%	9.4%	3.4%	72.9%	12.3%	0.8%	

	CITIZEN VOTING AGE POPULATION (CVAP): CALIFORNIA							
	Total	Latino	Asian American	Non-Hispanic White	Black	American Indian/ Alaska Native		
2000 Census	20,011,574	3,888,220	1,850,180	12,085,427	1,495,075	187,604		
Long Form	100%	19.4%	9.2%	60.4%	7.5%	0.9%		
DOJ Special	21,942,930	5,117,250	2,515,395	12,164,955	1,563,045	130,400		
Tabulation	100%	23.3%	11.5%	55.4%	7.1%	0.6%		
2005 ACS	20,736,632	4,675,574	2,391,672	11,698,453	1,437,534	174,480		
2005 ACS 100%	22.5%	11.5%	56.4%	6.9%	0.8%			
2006 ACS	21,846,683	4,989,806	2,509,868	12,183,038	1,561,271	185,918		
2006 ACS	100%	22.8%	11.5%	55.8%	7.1%	0.9%		
2007 ACS	22,042,254	5,089,309	2,554,657	12,202,749	1,589,309	189,253		
2007 ACS	100%	23.1%	11.6%	55.4%	7.2%	0.9%		
2008 ACS	22,417,194	5,396,279	2,617,919	12,185,021	1,608,369	207,541		
2000 AUS	100%	24.1%	11.7%	54.4%	7.2%	0.9%		
2000 400	22,603,863	5,558,160	2,692,708	12,107,216	1,607,039	192,170		
2009 ACS	100%	24.6%	11.9%	53.6%	7.1%	0.9%		

ACS estimates, particularly five-year aggregated data at the block group or tract levels, are best considered a conservative estimate of citizenship rates and CVAP. The actual rates are likely higher...

share is decreasing, nationally and to a greater degree in California. Accordingly, the five-year aggregated data used for the DOJ Special Tabulation overestimate the percentage of non-Hispanic whites and under-estimate the percentage of other groups, especially Latinos, citizen voting age population.

Differences between five-year aggregated data and the most recent 1-year ACS data are explained in large part by the failure to account for age changes, noted above. The failure to "age up" teenage citizens results in five-year aggregated ACS data underestimating Latino and Asian CVAP, in particular. Accordingly, ACS estimates, particularly five-year aggregated data at the block group or tract levels, are best considered a conservative estimate of citizenship rates and CVAP. The actual rates are likely higher due to the natural aging of the population, the higher rate of citizenship among Latino and Asian children as opposed to adults, and the low mortality rate among teenagers versus older individuals.

The DOJ Special Tabulation has two additional challenges to note. First, as noted above, the Census Bureau reattributed the racial identity of non-Latino individuals who reported their race as "Some Other Race." While

most "Some Other Race" respondents are Latino<sup>14</sup> and therefore remained allocated in the Latino category in the DOJ Special Tabulation, a small number of "Some Other Race" respondents who are not Latino have been attributed to other racial groups, e.g., non-Latino white, non-Latino black, etc. Unfortunately, this process cannot be reproduced because the Census Bureau used non-public information to perform the attribution. Second, due to privacy concerns, estimates of voting age population (VAP) at geographic units smaller than the county level, i.e., Census tracts and block groups, were suppressed. Therefore, there is no way to compare VAP and CVAP at the Census Block Group using DOJ Special Tabulation data; the smallest geographical unit for which a CVAP to VAP comparison is possible is the County level, as seen in Table 2.

That said, the DOJ Special Tabulation may be a better source of redistricting data in the VRA context than ACS data due to the racial information it provides. Aggregated ACS data are not readily available in some of the racial groupings of interest in some VRA-related redistricting issues. Federal directives call for the grouping of racial categories in particular ways in civil rights enforcement contexts, so in redistricting dealing with Asian Americans,15 for example, the proper population would include both individuals reporting Asian race alone as well as those reporting Asian and white background. The DOJ Special Tabulation provides CVAP estimates for both "Asian alone" (non-Hispanics reporting Asian racial background alone) as well as "Asian and white" (non-Hispanics reporting Asian and white racial background) categories that can be combined to derive an Asian American estimate, but the ACS aggregated estimates do not.16

Finally, ACS data and the DOJ Special Tabulation of those data pose a challenge for redistricting because they are reported using different geographical units than 2010 Census (PL 94-171) data. The Census geography used to report data (Tracts, Block Groups, Blocks) can change between Censuses. As a result, data from the same physical

<sup>13.</sup> Nevertheless, these data will likely have to be used because although the 2009 one-year ACS data provide a more up-to-date and accurate estimate of CVAP, they are not reported at units of geography that are useful in most redistricting.

<sup>14.</sup> For example, according to 2010 Census PL data for California, only 85,587 of California's 6,317,372 "some other race" respondents were not Latino. See PL 94-171 Summary File.

<sup>15.</sup> OMB BULLETIN NO. 00-02 - Guidance on Aggregation and Allocation of Data on Race for Use in Civil Rights Monitoring and Enforcement, available at http://www.whitehouse.gov/omb/bulletins\_b00-02

<sup>16.</sup> See Table 1

address could be reported in one Census Tract in 2000 and a different Tract in 2010. Unfortunately, ACS data are reported using 2000 Census Geography, while Census (PL 94-171) data are reported using 2010 Census geography. For redistricting in 2011, line drawers will use 2010 Census geography, rendering ACS and DOJ data reported on 2000 Census geography inaccurate when geographies conflict. Where the 2000 and 2010 Census geographies are different, additional steps are needed to bring the ACS data into 2010 Census geography.

# 2. Method to Address ACS-based CVAP Estimate Challenges:

Because of the issues identified above, ACS data reports, as well as tabulations based on them such as the DOJ Special Tabulation, should undergo additional analysis in order to be more useful for redistricting. What follows is a method to use publicly available Census data and ACS data in conjunction to develop a reliable, albeit conservative, estimate of CVAP for various population groups at the smallest level of geography for which the data are available.

Since several aspects of a population can change in the period over which ACS data were collected (2005-2009) and the time the Census enumeration occurs in 2010, we argue that the best use of ACS data is to establish a ratio or rate of citizenship. This citizenship ratio is applied to 2010 Census data to produce estimated CVAP populations using the most up-to-date data that is reliable at small geographical units. This method produces a conservative estimate of CVAP populations since the ratio does not directly correct for the age issues mentioned above that affect the accuracy of CVAP data. Accordingly, a determination of 50% CVAP estimated under this method should be sufficient to satisfy the first *Gingles* precondition that a minority group is sufficiently large and compact to constitute a majority in a single member district.<sup>17</sup>

ACS data reports, as well as tabulations based on them such as the DOJ Special Tabulation, should undergo additional analysis in order to be more useful for redistricting.

This method has several benefits as well. First, using ACS data to develop a fraction or ratio of citizenship is a more appropriate use of ACS data than using its point estimates as if they were absolute counts. ACS data are best used as descriptors of the population rather than a tally or count. Using these data to determine rates of voting age citizenship for various racial/ethnic groups is a proper use of ACS data. Other options, such as using 1-year ACS data to make group-specific corrections to five-year ACS data, while demographically sound, are not a use for ACS data of which the Census Bureau approves.

Second, by applying the CVAP ratio or fraction to 2010 Census data, we address some of the shortcomings of ACS aggregated data and produce a more reliable point estimate. The citizenship rate established with ACS data is applied to 2010 Census voting age population figures to derive an estimate of 2010 citizen voting age population. This provides a partial update of aggregated ACS data by using the most recent and complete VAP data from the 2010 Census.

17. In fact, due to the underestimate of Latino and Asian American communities in particular, a five-year aggregated ACS-based CVAP estimate of less than 50% could very well still represent an actual CVAP population over 50%. When considering districts dealing with these populations, line drawers and courts should carefully consider where to place the threshold to avoid disenfranchising Latino and Asian American voters due to data problems.

Although the Census is a 100% count of the population, providing an enumeration of certain population characteristics down to the smallest units of Census geography, the American Community Survey, which reports citizenship data, provides only estimates of population characteristics based on population samples is and not available and/ or accurate for all groups, particularly at small units of geography.

Finally, this method does not produce any systematic bias that might advantage or disadvantage a particular group. 18 The method uses Census Bureau data for all groups in the same manner. Unlike a group-specific "correction" to ACS data, our method should be used to produce 2010 CVAP estimates for all racial groups. Since any bias in the method would therefore affect all groups, this method does not systematically advantage or disadvantage any one group.

In what follows, we outline two different methods for estimating CVAP through a combination of ACS and Census PL data. The first applies in areas with reasonably homogenous CVAP rates within racial groups and/or when an entire county is contained within a district. This method uses county-level data. The second is a method to develop more fine-grained analysis of CVAP, where CVAP rates are not homogenous within racial groups19 and/or when a jurisdiction wants a smaller unit of analysis, such as a city drawing districts. For both methods, we recommend analyzing the CVAP proportion of each racial/ ethnic group present in a potential district. That is, CVAP

estimates should be generated for all racial/ethnic groups at issue and not just Latinos or Asian Americans.20

### A. County-based Method

Although preliminary analyses conducted for this paper showed variance in Census tract CVAP rates for all racial groups, in many counties these rates may be relatively homogeneous. In addition, if an entire county is included within the same district, sub-county variations in citizenship rates will not matter. In these cases, jurisdictions can use DOJ Special Tabulation data to develop a county-wide CVAP rate for each racial group that can then be applied to Census PL 94-171 population counts to calculate 2010 CVAP estimates for each block. Since there were very few changes in county boundaries between 2000 and 2010, county-level CVAP ratios can be applied to every block reported for that county in 2010 PL tabulations.

This approach is much easier than the tract-level analysis described below. Also, by using county data to calculate the CVAP fraction, we minimize the margin of error issues that arise for smaller units of geography, since ACS

<sup>18.</sup> In fact, due to the underlying underestimate of Latino and Asian American CVAP in ACS data, this method, although an improvement, likely is still biased against these groups.

<sup>19.</sup> We have analyzed CVAP rates for all racial groups in many different parts of the U.S. and found that these rates can vary greatly, even within racial groups. For example, analyses of a national sample of ACS data not presented in this paper show that almost all Latinos who identify as Puerto Rican are U.S. citizens compared to 60% of those reporting Mexican origin. There are also significant variations between Asian national origin groups. For example, about 55% of

the Asian Indians are citizens compared to 79% of Vietnamese. We can expect similar differences between native-born African Americans and African immigrants as well as non-Hispanic whites and white immigrants

<sup>20.</sup> The state of Texas recently took the opposite approach, calculating a CVAP estimate only for Latinos while assuming that citizenship rates were uniform for all other groups, e.g., blacks, Asians, non-Hispanic whites, etc. See email from David R. Hanna, Senior Legislative Counsel, Texas Legislative Council sent on April 13, 2011 (on file with authors).

In addition to the Census-based method discussed above, CVAP is sometimes estimated from voter registration rolls...we strongly caution that voter registration and turn out methods include drawbacks that may be very difficult or impossible to address.

and DOJ CVAP estimates are more reliable at the county level due to the larger samples sizes. Finally, the county-level approach allows the utilization of the DOJ Special Tabulation data set. If a jurisdiction must consider the representation of racial groups that are available from the DOJ Special Tabulation but not the ACS, such as "African American and white" or "Asian and white," this method produces block-level CVAP estimates for these groups. When these considerations apply, we propose the following steps:

# 1. Produce a County CVAP Ratio for Each Racial Group at Issue:

First, use data about citizenship and age to determine a ratio or fraction of CVAP for each racial/ethnic group. This means dividing the CVAP for a particular group by the VAP for that group. Here we use DOJ Special Tabulation data at the county level<sup>21</sup>:

DOJ CVAP / DOJ VAP = CVAP Ratio

## 2. Produce County 2010 CVAP Numeric Estimate:

After confirming that 2000 and 2010 county boundaries are closely comparable, apply the County CVAP Ratio for each group to its voting age population in the 2010 Census PL 94-174 data set (hereinafter "2010 PL") to produce a county level CVAP numeric estimate.

DOJ County CVAP Ratio \* 2010 PL VAP County = 2010 CVAP County Numeric Estimate

# 3. Calculate Census Block 2010 CVAP Numeric Estimate: In addition, the County CVAP Ratio can be applied directly to 2010 Census geography within the County, most notably Census Blocks, that are used

CVAP Ratio \* 2010 PL Block VAP = 2010 Block CVAP estimates

in redistricting:

To verify results, these 2010 Block CVAP numeric estimates can be added up and compared to the 2010 CVAP County Numeric Estimate.

We conducted this method to produce CVAP estimates for Alameda County, CA; results are set forth in Table 5.

### B. Areas Requiring More Fine-Grained Analysis

In some areas, jurisdictions may want or need to develop CVAP estimates at units smaller than the county level. This includes areas where variations in citizenship rates within racial groups exist. For example, the citizenship rate for non-Hispanic whites may be very high in one neighborhood, but lower in a neighborhood with a large proportion of Russian immigrants. Where such variations exist, applying a citizenship rate for an entire county may produce misleading results, artificially high in some areas while artificially low in others. Accordingly, a jurisdiction may want to use ACS data<sup>22</sup> to produce a more fine-grained analysis than is possible using DOJ Special Tabulation data.

US Department of Justice. It is likely that the DOJ Special Tab data will be what the DOJ will use. However, the method could also be run using ACS data, if a jurisdiction prefers.

<sup>21.</sup>We suggest using the DOJ Special Tab because the Census Bureau developed it specifically to comply with OMB directives regarding calculation of racial groups laid out in the OMB guidance and in response to a request from the

TABLE 5   CVAP Estimates using County-based Method for Alameda County, CA							
Racial Groups	DOJ VAP	DOJ CVAP	2010 PL VAP	CVAP/VAPRatio	2010 CVAP		
Total	1,115,765	919,100	1,169,650	0.8237	963,487		
Not Hispanic or Latino	905,195	796,415	938,477	0.8798	825,697		
American Indian or Alaska Native Alone (non-Latino)	3,665	3,500	3,341	0.955	3,191		
Asian Alone (non-Latino)	277,700	196,455	307,657	0.7074	217,648		
Black or African American Alone (non-Latino)	141,105	136,225	143,194	0.9654	138,242		
Native Hawaiian or Other Pacific Islander Alone (non-Latino)	7,790	5,995	8,887	0.7696	6,839		
White Alone (non-Latino)	452,385	432,465	436,886	0.956	417,648		
American Indian or Alaska Native and White (non-Latino)	3,920	3,920	3,482	1	3,482		
Asian and White (non-Latino)	7,145	6,890	13,850	0.9643	13,356		
Black or African American and White (non-Latino)	3,135	3,090	4,195	0.9856	4,135		
American Indian or Alaska Native and Black or African American (non-Latino)	2,420	2,420	1,767	1	1,767		
Remainder of Two or More Race Responses (non-Latino)	5,935	5,450	12,342	0.9183	11,333		
Hispanic or Latino	210,570	122,685	231,173	0.5826	134,689		

Although the DOJ Special Tabulation contains CVAP data for the racial groups often at play in VRA-related districting,23 it does not provide VAP data at geography smaller the county level. In contrast, five-year aggregated ACS estimates are available at the tract level for both CVAP and VAP, permitting the production of a tract-level CVAP ratio. Since ACS tract geography may differ from 2010 Census tract geography, this method includes a step to analyze geography and if necessary a technique to address changes.

### 1. Produce Census Tract-level CVAP Ratios for Each Racial Group at Issue:

As above, divide each population's CVAP by its VAP. Here we use five-year aggregated ACS data at the Census tract level.24

ACS Tract CVAP/ ACS Tract VAP = **ACS Tract-level CVAP Ratio** 

<sup>22.</sup> Note that the ACS provides non-Hispanic estimates only for whites, so estimates of other groups (African Americans, Asians, Native Americans, etc.) include Latinos who are also African American, Asian, Native American. In most jurisdictions these numbers will be very small, but should be kept in mind for redistricting.

<sup>23.</sup> The racial grouping issue is most pronounced when dealing with VRA issues concerning Asian American and African American populations. In both of these cases, a complete tabulation, in accordance with federal guidelines, should include both citizens of that minor ty racial background alone as well as those with both minority and white backgrounds. However, when dealing with Latinos and non-Latino whites, the ACS and DOJ Special Tabulation produce the same estimates for the same groups (Latinos and non-Latino white alone). See Table 1

<sup>24.</sup> Tract VAP and/or CVAP data were not published (suppressed) by the Census Bureau to prevent the possible disclosure of personal information. The populations of these tracts do have a CVAP rate but we do not know what it is. We suggest using the average CVAP rate for the appropriate group over the entire area being analyzed. For example, for the analysis in Table 6, we used the race-specific county-wide average CVAP ratio for the tracts where data were suppressed. In other analyses using this method for entire states, we have used the state-wide average CVAP rate.

TABLE 6 | CVAP Estimates using Tract-based method for Alameda County, CA Racial Group 2010 PL ACS VAP ACS CVAP 2010 CVAP VAP Total 1,115,765 919,100 1,169,650 963,055 Not Hispanic or Latino 905,195 796,415 938,477 825,627 American Indian or Alaska Native Alone 5,819 4,972 3.341\* 3.104 Asian Alone 277,987 197,048 307,657\* 218,028 Black or African American Alone 141,634 136,773 143,194\* 138,412 Native Hawaiian or 7.985 6,220 8,887\* Other Pacific Islander Alone 6,970 White Alone (non-Latino) 449,213 430,058 436,886 418,194 Hispanic or Latino 210,571 122,686 231,173 137,428

# 2. Determine Correspondence Between ACS Tracts and 2010 Census Blocks.

Since ACS data are reported using 2000 Census geography while Census PL data, as well as this decade's redistricting efforts, use 2010 Census geography, the next step is to determine whether there have been any changes in the area included in each Census tract. The correspondence between ACS Tracts and Census PL blocks can be performed using GIS, analysis of Census geographic correspondence files, visual map inspection, etc. (We will detail these procedures in a forthcoming paper.)

# 3. Associate each 2010 block or block portion with a 2000 Census Tract.

Many 2010 Census blocks can be identified with one 2000 Census tract, so this step entails correctly associating each ACS 2000 Census Tract with the geographic area that is now a 2010 block.

However, some 2010 blocks will be split between 2000 Census tracts and therefore not match perfectly. In those cases, use the proportion of the 2010 block area within the 2000 tract to assign the same proportion of the block's 2010 PL VAP to the tract for each racial group.

# 4. Apply the ACS Tract CVAP Ratio for each Racial Group to its 2010 PL Block VAP

Tract CVAP Ratio \* 2010 PL Block VAP = 2010 Block CVAP estimates.

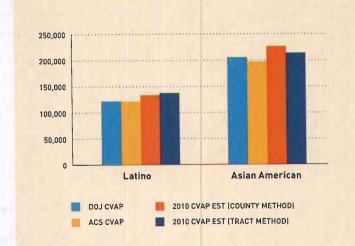
This should be done for each racial/ethnic group at issue in the district. For 2010 blocks that are split between 2000 tracts, multiply the portion of the block located within a given Tract by the Tract CVAP Ratio to calculate the 2010 CVAP estimate for each block portion.

We have conducted full-scale trials of this method on Alameda County, California and found that the sum of the block-level estimates differed from the published county totals by only a very small amount, attributable to very small rounding errors.

Tables 6 sets forth our analysis using this method for Alameda County, California. Figure A provides a comparison of the Tract-based method for Latino and Asian American populations with the ACS and DOJ estimates for these populations in Alameda County, California.

<sup>\*</sup>Does not include Latinos

FIGURE A | Latino & Asian CVAP Estimates for Alameda County, CA



	Latino	Asian American
DOJ CVAP	122,685	203,345
ACS CVAP	122,686	197,048
2010 CVAP EST (County Method)	134,689	231,004
2010 CVAP EST (Tract method)	137,428	218,028

Note: County-based 2010 CVAP estimates for Asian Americans include individuals who identify as "Asian" and "Asian and White."

# C. Alternate Methods of Estimating CVAP: Voter Rolls Approach

In addition to the Census-based method discussed above, CVAP is sometimes estimated from voter registration rolls. While we present information on this method, we strongly caution that voter registration and turn out methods include drawbacks that may be very difficult or impossible to address. In addition, in many courts, Census Bureau data enjoy a presumption of validity.<sup>25</sup>

Voter registration rolls provide information that may help estimate CVAP for certain populations. Voter rolls indicate the name, address, date of birth, and in a few states the race, of each individual registered to vote in a jurisdiction. Since only citizens may vote in federal and most state/local elections and individuals must be 18 or older to register, individuals on the rolls are assumed to be citizens of voting age. By using racial data on the rolls in states that collect this information, one can generate a racial count of registered voters, which can be used as a proxy to estimate CVAP for each racial group.

In states that do not collect racial information on voter registration, like California, voters' surnames can be analyzed for membership in certain minority groups in order to estimate a racial distribution of CVAP. The process of surname analysis compares voters' surnames with a database of surnames associated with certain ethnic groups, most prominently Latino and Asian American groups. This surname-matched registration data may be used as a proxy to estimate Latino or Asian American CVAP. While this method will produce some false positives, e.g., a non-Asian citizen with a traditionally Asian last name, and some false negatives, e.g., a Latino citizen lacking a traditionally Latino surname, surname matched registration data can provide an approximation of Latino and Asian citizens who are registered to vote.

However, voter registration data has limitations in estimating actual citizen voting age population in an area. First, surname analysis cannot produce a reliable estimate of white or black populations due to the lack of surname databases for these groups. Second, registration-based methods will underestimate CVAP due to high rates of under-registration among citizens of color, particularly Latino and Asian American citizens. According to another Census Bureau data source—the Current Population Survey (CPS)—Asian American and Latino citizens have

<sup>25.</sup> See, e.g., Valdespino v. Alamo Heights Independent School Dist., 168 F.3d 848, 853-4 (5th Cir. 1999).

...due to quirks in the ACS data, such as reporting individuals at the age they were when data were collected rather than what their current age actually is, our method produces a conservative estimate of actual CVAP, particularly for Asian American and Latino populations because it does not directly or completely correct for underlying problems with CVAP estimates in the ACS data.

the lowest rates of voter registration of all groups. The November 2008 CPS indicated that while 74% of non-Hispanic white citizens and 70% of non-Hispanic black citizens reported being registered to vote, only 55% of Asian and 56% of Latino citizens reported being registered. In fact, courts have rejected arguments that the VRA requires majority-minority voter registration in order to warrant a district, recognizing that for a variety of reasons, including discriminatory voting practices, minority voter registration is often suppressed and therefore not an accurate reflection of minority voter potential.

Voter-based methods of estimating CVAP are also logistically difficult in several states. Although in California, surname matched registration and turn out data are publicly available free of charge on the internet,<sup>27</sup> in many states, interested parties must request and pay for voter rolls and then run the surname analysis themselves.

Another method some propose is to analyze voter turnout rolls in a similar way. However, as with registration analysis, a population of color does not have to demonstrate that they constituted a majority of actual voters in a particular area in order to state a VRA claim. Moreover, reliance on voter turnout would underestimate minority CVAP even more than reliance on voter registration, since

citizens of color participate in the electoral process less often than their white counterparts.<sup>28</sup>

Voter-roll based methods of estimating CVAP must take into consideration the fact that voters of color often register and participate at rates lower than their actual presence in the population. This registration and participation gap is most pronounced among Latinos and Asian Americans, precisely the groups that are generally the focus of citizenship inquiries. Thus, any registration, or certainly turn out, analysis should be carefully balanced by an inquiry into local registration and participation rates, so that this method does not significantly underestimate the Latino or Asian CVAP population. That said, data about under-registration and participation are difficult to obtain, particularly at small geographical areas. CPS data are not provided at levels of geography smaller than the state, and racial data is only reported at the national level. Accordingly, a finding of 50% Latino or Asian registration or turn out, given the lower rates of turnout, surely indicates that a given district satisfies the first Gingles precondition and any requirement that the population be "effective," because the actual CVAP in the district is most likely significantly higher than that indicated by voter registration or participation rates.

28. U.S. Census Bureau, Statistical Abstract of the United States: 2011, p. 259, Table 415, available at http://www.census.gov/compendia/statab/2011/tables/11s0415.pdf.

<sup>26.</sup> Thom File and Sarah Crissey, "Voting and Registration in the Election of November 2008," US Census Bureau, Population Characteristics. (May 2010)

<sup>27.</sup> California's Statewide Database contains all of California's redistricting data, including precinct-level statistics on Asian Americans, Latinos, and others derived from surname-matched voter registration rolls. See http://swdb.berke-ley.edu/

### **CONCLUSION:**

Some federal case law requires that a minority population constitute 50% or more of the citizen voting age population of a potential district in order to qualify for Voting Rights Act protection. Although the Census is a 100% count of the population, providing an enumeration of certain population characteristics down to the smallest units of Census geography, the American Community Survey, which reports citizenship data, provides only estimates of population characteristics based on population samples is and not available and/or accurate for all groups, particularly at small units of geography. This brief presents a method to use ACS data about population characteristics to inform 2010 Census count data. ACS data, including the DOJ Special Tabulation, can be used to produce a fraction or ratio of CVAP for various racial/ethnic groups. This CVAP fraction can be applied to 2010 Census voting age population data, and with the help of mapping software, be disaggregated to small units of geography while maintaining the reliability of larger level ACS estimates. This is a proper use of ACS data and provides the most accurate and reliable estimates of CVAP possible without complicated statistics to try to "correct" ACS data directly.

That said, due to quirks in the ACS data, such as reporting individuals at the age they were when data were collected rather than what their current age actually is, our method produces a conservative estimate of actual CVAP, particularly for Asian American and Latino populations because it does not directly or completely correct for underlying problems with CVAP estimates in the ACS data. Accordingly, a determination that a target district contains a minority CVAP population of at least 50% should satisfy not only the first *Gingles* precondition's requirement that a minority group be large and compact enough to constitute a majority in a single member district, but also any concerns about whether the population is large enough to be "effective" in the district.

This brief was made possible by a grant from the James Irvine Foundation. The conclusions in this brief are those of the authors.

### Maxwell, Sue

From: Perez, Juan

Sent: Tuesday, November 9, 2021 8:23 AM

To: Maxwell, Sue

Cc: Odenbaugh, Rania; Harper, Kecia; Rector, Kimberly

**Subject:** Redistricting Item 19.2

**Attachments:** WalshVersion5Mapfinalwithdata (1).pdf; Walsh+V.3 (1).pdf;

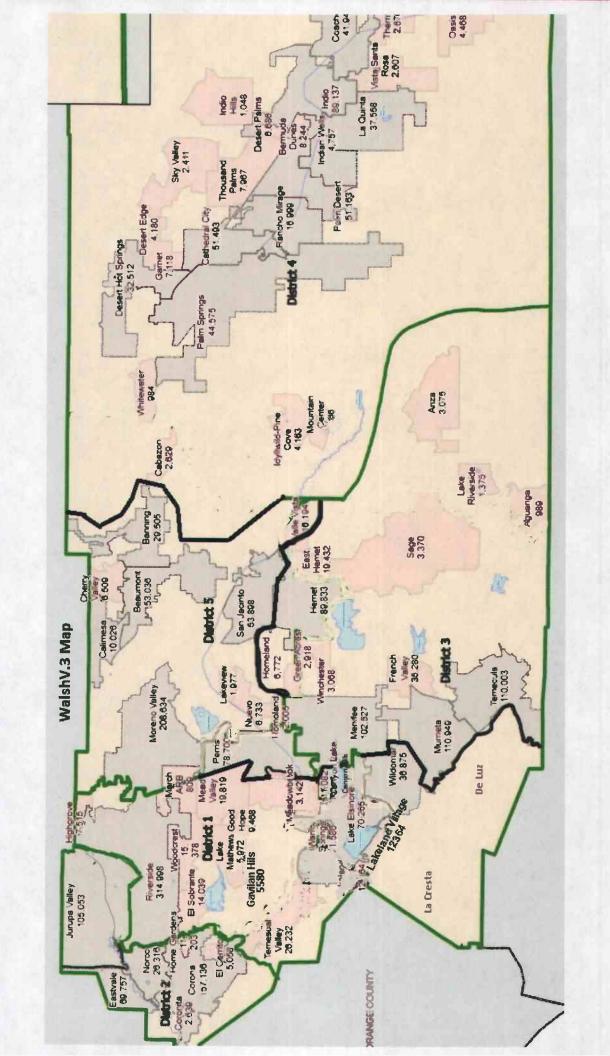
Riverside\_Redistricting\_Survey\_8\_records\_20211108191523.pdf;

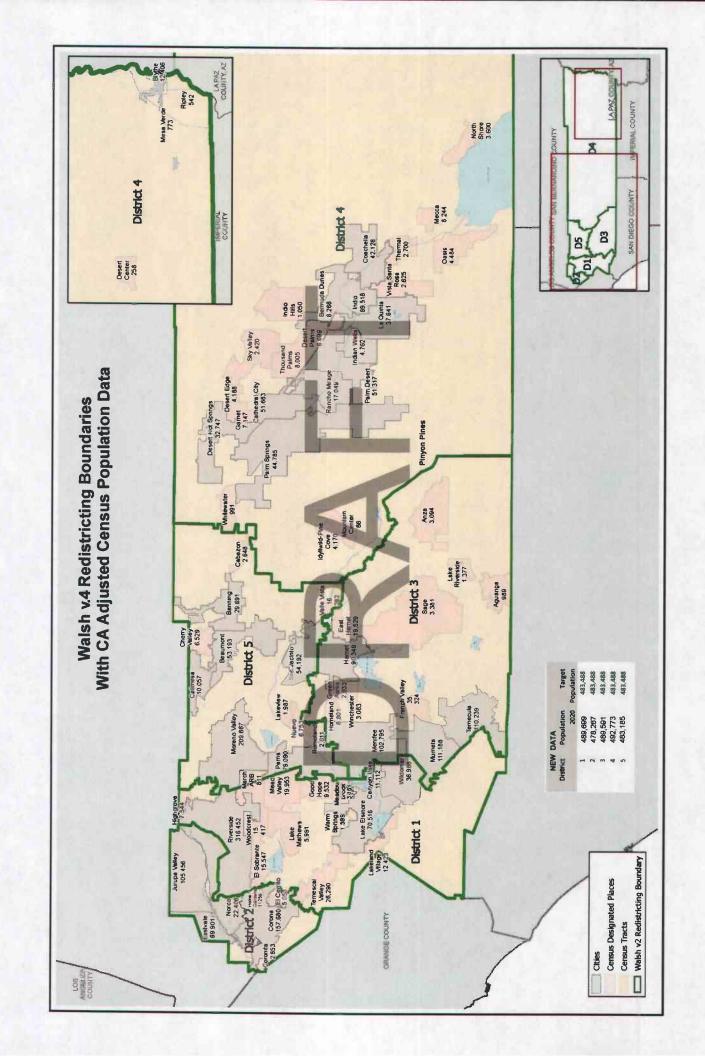
WalshVersion4Mapfinalwithdata (1).pdf

Importance: High

Follow Up Flag: Follow up Flag Status: Flagged

Good morning Sue, can you please distribute to the Board as comments on today's agenda. Thanks.



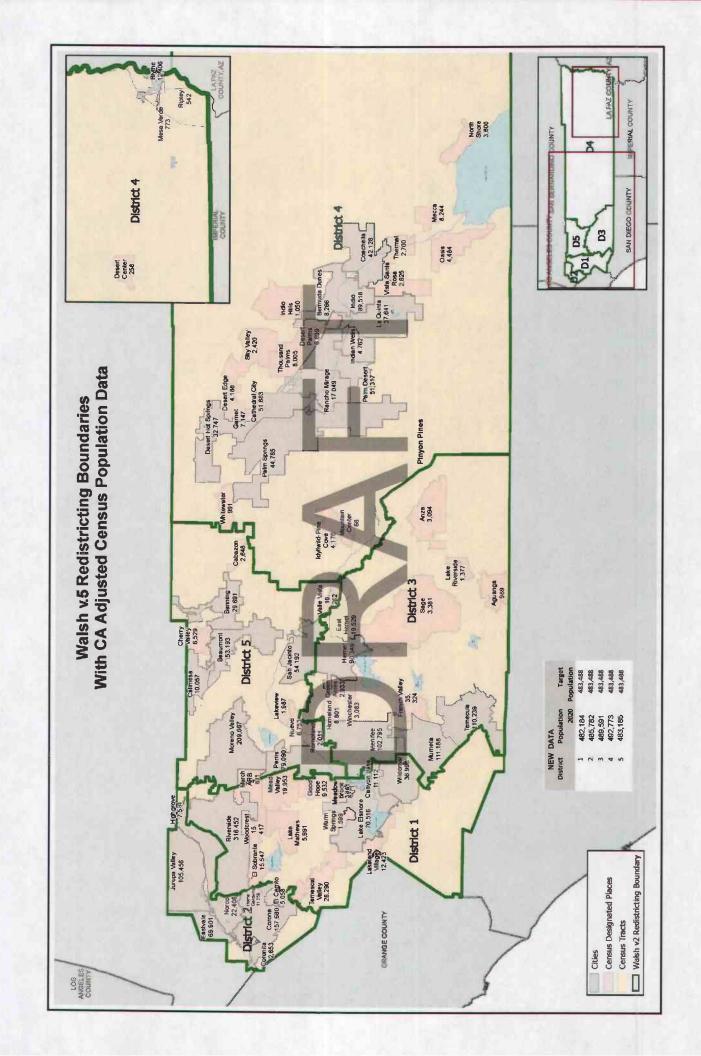


# Walsh Version 4 Map with Data

483,185
District 5
492,733
District 4
489,591
District 3
478,267
District 2
489,699
District 1

299	060'62	54,192	11	1,977	753	79	157	6,529	193	591	2,648	5,588	5,527				1								
y 209,667		54	2,0	2,1	6.7	16,2	10,057		۵,	29,691	2,6														
Moreno Valley	Perris	San Jacinto	Romoland	LakeView	Nuevo	Valle Vista	Calimesa	Cherry Valley	Beaumont	Banning	Cabazon	Reche Canyon	Badlands												
991	32,747	4,188	7,147	44,785	51,683	2,420	8,005	1,050	699'9	17,049	8,266	4,762	51,317	89,518	42,128	37,641	2,625	2,700	8,244	4,484	3,600	258	773	12,405	542
Whitewater	Dessert hot Springs	Desert Edge	Garnet	Palm Springs	Cathedral City	Sky Valley	Thousand Palms	Indio Hills	Desert Palms	Rancho Mirage	Bermuda Dunes	Indian Wells	Palm Desert	Indio	Coachella	La Quinta	Vista Santa Rosa	Thermal	Mecca	Oasis	North Shore	Desert Center	Mesa Verde	Blythe	Ripley
110,003	110,949	102,527	89,833	6,772	2,918	3,068	35,280	19,432	3370	3075	1375	686													
Temecula	Murrieta	Menefee	Hemet	Homeland	Green Acres	Winchester	French Valley	East Hemet	Sage	Anza	Lake Riverside	Aguanga													
105,456	69,901	26,316	s 11,203	2,653	157,680	5,058	100,000																		
Jurupa Valley 105,456	Eastvale	Norco	Home Gardens 11,203	Coronita	Corona	El Cerrito	Riverside																		
7515	14,039	16,378	809	19,819	5,972	5,580	26,232	3,142	9,468	1,586	11,082	12,364	70,256	4,703	14,707	36,875	4,000	214,998		4000	6,174				
Highgrove	El Sobrante	Woodcrest	March ARB	Mead Valley	Lake Mathews	Gavilan Hills	Temescal Valley	Meadowbrook	Good Hope	Warm Springs	Canyon Lake	Lakeland Village	Lake Elsinore	De Luz	La Cresta	Wildomar	Lake Hills	Riverside	Pigeon Pass	(New Homes)	West Elsinore			North Elsinore =	(Warm Springs)

99	1311	3909		4827	1740	2372	2074	1474	2433	4219	1725	2421	1771
Mountain Center	West of Hot Springs	North of Hot Springs	West of Rancho Mirage	Salton Sea Area	Blyth Area	North Idyllwild	West Idyllwild	West Indian Wells	West Palm Springs	Pinyon Pines area	North Blythe area	West of Palm Springs	Most of Indian Molle
Ž	W	N	×	Sal	BI	No	W	We	We	Pin	No	We	14/-
	į												



# Walsh Version 5 Map with Data

District 1 4	482,184	District 2	485,782	District 3 4	489,591	District 4 49:	492,733	District 5 4	483,185
El Sobrante	14,039	Jurupa Valley	105,456	Temecula	110,003	Whitewater	991	Moreno Valley	7 209,667
Woodcrest	16,378	Eastvale	69,901	Murrieta	110,949	Dessert hot Springs	32,747	Perris	060'62
March ARB	809	Norco	26,316	Menefee	102,527	Desert Edge	4,188	San Jacinto	54,192
Mead Valley	19,819	Home Gardens 11,203	11,203	Hemet	89,833	Garnet	7,147	Romoland	2,011
Lake Mathews	5,972	Coronita	2,653	Homeland	6,772	Palm Springs	44,785	LakeView	1,977
Gavilan Hills	5,580		157,680	Green Acres	2,918	Cathedral City	51,683	Nuevo	6,753
Temescal Valley	26,232	El Cerrito	5,058	Winchester	3,068	Sky Valley	2,420	Valle Vista	16,262
Meadowbrook	3,142	Riverside	100,000	French Valley	35,280	Thousand Palms	8,005	Calimesa	10,057
Good Hope	9,468	Highgrove	7515	East Hemet	19,432	Indio Hills	1,050	Cherry Valley	6,529
Warm Springs	1,586			Sage	3370	Desert Palms	699'9	Beaumont	53,193
Canyon Lake	11,082			Anza	3075	Rancho Mirage	17,049	Banning	29,691
Lakeland Village	12,364			Lake Riverside	1375	Bermuda Dunes	8,266	Cabazon	2,648
Lake Elsinore	70,256			Aguanga	686	Indian Wells	4,762	Reche Canyon	5,588
De Luz	4,703					Palm Desert	51,317	Badlands	5,527
La Cresta	14,707					Indio	89,518	7 7 7 7	
Wildomar	36,875					Coachella	42,128		7
Lake Hills	4,000					La Quinta	37,641		
Riverside	214,998					Vista Santa Rosa	2,625		
Pigeon Pass						Thermal	2,700		
(New Homes)	4000					Mecca	8,244		
West Elsinore	6,174					Oasis	4,484		
						North Shore	3,600		
						Desert Center	258		
North Elsinore =		*				Mesa Verde	773		
(Warm Springs)						Blythe	12,405		
						Ripley	542		
						Idyllwild	4,170		
						Mountain Center	99		

1311	3909	2433	4827	1740	2372	2074	1474	2433	4219	1725	2421	1471
West of Hot Springs	North of Hot Springs	West of Rancho Mirage	Salton Sea Area	Blyth Area	North Idyllwild	West Idyllwild	West Indian Wells	West Palm Springs	Pinyon Pines area	North Blythe area	West of Palm Springs	West of Indian Wells
We	Noi	We	Salt	Blyt	Nor	We	We	We	Pin	Nor	We	Wei

Submitted By: Anonymous user

Submitted Time: November 1, 2021 7:44 PM

N	a	m	0

Lori Crooker

### **Email**

Doodle44@me.com

Phone

**ZIP Code** 

92530

What city/community do you live in?

What do you consider important about your community?
Sense of Belonging

Are there nearby areas you want to be in a district with?

Please describe which area you want to be in the indicated district.

Are there nearby areas you DO NOT want to be in a district with? Yes

Please describe which area you do not want to be in the indicated district.

Lakeland village, Wildomar. Canyon hills Perris

Would you like to add an attachment (10mb max cap) , MB

# Draw one area you want included in a district.



### **Comments**

Submitted By: Anonymous user

Submitted Time: November 1, 2021 10:40 AM

### Name

Rachelle Siefken

### **Email**

srsiefken@att.net

### **Phone**

### **ZIP Code**

92536

What city/community do you live in?

Aguanga

What do you consider important about your community? Safety & Security

Are there nearby areas you want to be in a district with?
Yes

Please describe which area you want to be in the indicated district.

Anza, Warner Springs, Idyllwild

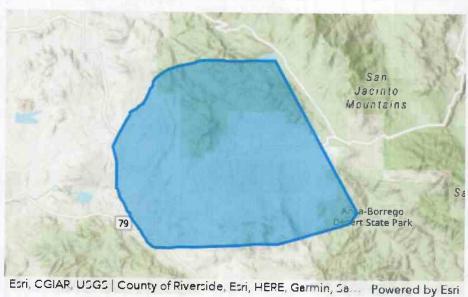
Are there nearby areas you DO NOT want to be in a district with? Yes

Please describe which area you do not want to be in the indicated district.

Hemet

Would you like to add an attachment (10mb max cap) , MB

# Draw one area you want included in a district.



### Comments

Submitted By: Anonymous user

Submitted Time: October 31, 2021 3:47 PM

### Name

Debbie Walsh

### **Email**

abilene149@gmail.com

### Phone

9513176868

### **ZIP Code**

92570

What city/community do you live in?

Mead Valley

What do you consider important about your community?

Are there nearby areas you want to be in a district with?

Please describe which area you want to be in the indicated district.

# Are there nearby areas you DO NOT want to be in a district with?

Please describe which area you do not want to be in the indicated district.

# Would you like to add an attachment (10mb max cap)

WalshVersion4Mapfinalwithdata.pdf, 0.44MB WalshVersion5Mapfinalwithdata.pdf, 0.49MB

## Draw one area you want included in a district.



### **Comments**

Submitted By: Anonymous user

Submitted Time: October 29, 2021 8:49 PM

### Name

Barry Shankman

### **Email**

svb.barry@gmail.com

### Phone

### **ZIP Code**

92539

What city/community do you live in?

What do you consider important about your community? Safety & Security

Are there nearby areas you want to be in a district with?

Please describe which area you want to be in the indicated district.

Are there nearby areas you DO NOT want to be in a district with?

Please describe which area you do not want to be in the indicated district.

Would you like to add an attachment (10mb max cap) , MB

Draw one area you want included in a district.



## **Comments**

Family friendly community

Submitted By: Anonymous user

Submitted Time: October 28, 2021 7:42 PM

Name
K. Jordan
Email
Phone
ZIP Code
92539
What city/community do you live in?
Anza
What do you consider important about your community?
What do you consider important about your community?
Safety & Security
Are there nearby areas you want to be in a district with?
No No

Please describe which area you want to be in the indicated district.

Are there nearby areas you DO NOT want to be in a district with?

Yes

Please describe which area you do not want to be in the indicated district.

District 5

Would you like to add an attachment (10mb max cap) , MB

# Draw one area you want included in a district.



### **Comments**

I support the Welsh v5 map. I ask the that you support this map as well.

Submitted By: Anonymous user

Submitted Time: October 28, 2021 4:41 PM

### Name

Philip Canaday

### **Email**

phil@sat2u.com

### Phone

9518097604

### **ZIP Code**

92539

What city/community do you live in?

Anza

What do you consider important about your community?
Safety & Security

Are there nearby areas you want to be in a district with?
Yes

Please describe which area you want to be in the indicated district.

Garner Valley/Mountain Center, Aguanga, Sage, Reed Valley, Idyllwild, Pinyon

Are there nearby areas you DO NOT want to be in a district with? Yes

Please describe which area you do not want to be in the indicated district.

Palm Springs, Indio, Palm Springs, Palm Desert

Would you like to add an attachment (10mb max cap)  $_{\rm NB}$ 

# Draw one area you want included in a district.



### **Comments**

I support redistricting map Walsh V.3

Submitted By: Anonymous user

Submitted Time: October 28, 2021 10:55 AM

Name
Email
Phone
ZIP Code
92596  What city/community do you live in?
French Valley
What do you consider important about your community?  Safety & Security
Are there nearby areas you want to be in a district with?
Please describe which area you want to be in the indicated

district.

Are there nearby areas you DO NOT want to be in a district with?

Please describe which area you do not want to be in the indicated district.

Would you like to add an attachment (10mb max cap) , MB

# Draw one area you want included in a district.



### Comments

Draft Map E with CVAP data seems the most even in terms of population. Draft Map G with CVAP data isnt bad either

Submitted By: Anonymous user

Submitted Time: October 28, 2021 8:16 AM

### Name

Gary Worobec

### **Email**

gtw5@earthlink.net

### Phone

9513730707

### **ZIP Code**

92539

# What city/community do you live in?

Anza

# What do you consider important about your community?

Sense of Belonging

Are there nearby areas you want to be in a district with?

Yes

# Please describe which area you want to be in the indicated district.

Sage, Aguanga, Lake Riverside Estates

Are there nearby areas you DO NOT want to be in a district with?
Yes

Please describe which area you do not want to be in the indicated district.

4th District

Would you like to add an attachment (10mb max cap)

Walsh V.3.pdf, 0.23MB

# Draw one area you want included in a district.



### **Comments**

We support the Walsh V.3 map for redistricting

### Maxwell, Sue

From: Jamie Hall <jamie.hall@channellawgroup.com>

Sent: Monday, November 8, 2021 4:54 PM

To: COB

Subject: Item 19.2 Riverside County Advisory Redistricting Commission – Redistricting Maps

Attachments: FINAL Letter re Redistricting Maps Version.pdf

**CAUTION:** This email originated externally from the **Riverside County** email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Dear Riverside County Board of Supervisors:

This firm represents Rural Association of Mead Valley ("RAMV" or "Association"), with regard to the redistricting efforts currently being undertaken by the County of Riverside ("County"). My client urges the County Supervisors to support Walsh Maps Version 3.1 or 3.2. Please see the attached letter outlining the same.

### Jamie T. Hall

Channel Law Group, LLP 8383 Wilshire Blvd., Suite 750 Beverly Hills, CA 90211 Main Number: (310) 347-0050 Direct: (310) 982-1760 Fax: (323) 723-3960 Email:iamie.hall@channellawgroup.cc

Email: jamie.hall@channellawgroup.com Website: www.channellawgroup.com

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Please consider the environment before printing this email

# Channel Law Group, LLP

8383 Wilshire Blvd. Suite 750 Beverly Hills, CA 90211

Phone: (310) 347-0050 Fax: (323) 723-3960 www.channellawgroup.com

JULIAN K. QUATTLEBAUM, III JAMIE T. HALL \* CHARLES J. McLURKIN

Writer's Direct Line: (310) 982-1760 jamie.hall@channellawgroup.com

\*ALSO Admitted in Texas

November 8, 2021

### VIA ELECTRONIC MAIL

Riverside Board of Supervisors Attn: Brett Dawson PO Box 1409 Riverside, CA 92501 cob@rivco.org

Re: Item 19.2 Riverside County Advisory Redistricting Commission – Redistricting Maps

Dear Riverside County Board of Supervisors:

This firm represents Rural Association of Mead Valley ("RAMV" or "Association"), with regard to the redistricting efforts currently being undertaken by the County of Riverside ("County"). The Association is a non-profit corporation composed of individuals residing within the Mead Valley area of Riverside County. RAMV's goals include protecting rural Riverside County from incompatible industrial development. RAMV has previously written to the Advisory Redistricting Commission and the County staff the errors associated the proposed maps. This letter supplements the written and oral comments submitted by RAMV to date. Ms. Debbie Walsh, president of Rural Association of Mead Valley submitted four community maps ("Walsh Maps") to the Advisory Redistricting Commission ("Commission"). My client urges the County Supervisors to support Walsh Maps Version 3.1 or 3.2.

The Maps put forward by staff and the Commission include significant errors. For example, Home Gardens continues to be located within the First District and Meadowood in the 3<sup>rd</sup> District. Additionally, El Cerritos continues to have an incorrect population in Version 2 of the map submitted by Debbie Walsh, RAMV's President. These errors are substantial. The population of El Cerrito is shown on the County's maps as having a population of 26,000 even though the actual population is 5,058. Mr. Juan Perez indicated at the Advisory Commission hearing on November 3, 2021 that all of the errors created by staff on the Walsh Maps. However, these maps continue to be drawn incorrectly with all of the errors identified by Ms. Walsh.

Unfortunately, the Commission voted to reject the Walsh Maps (as well as other community maps) based on incorrect data analysis provided by staff. For example, staff stated that the Walsh Maps did not have a minority-majority in at least one Supervisorial District. This is simply not true. In fact, all of the Walsh Maps meet that requirement. The Redistricting Committee created Table 3, which utilizes correct 2020 data to determine the minority-majority percentage of the voting age population. This table demonstrate that all of the proposed districts in the Walsh Maps have one district over 50 percent Latino or Hispanic population of voting age. As you can see below, District 5 will have a voting age Latino or Hispanic population 53.9 percent. Table 3 is attached hereto as **Exhibit 1**.

The Commission erred in utilizing Table 4 because this table utilized the 2015-2019 American Community Survey ("ACS") information that is <u>no longer accurate</u>. This is because this survey included children listed younger than 18 when they are now currently over 18 years or older. Legal scholars and demographers have warned of the perils of utilizing this information incorrectly. According to a Research Brief entitled "Redistricting: Estimating Citizens Voting Age Population" published by the University of California, Berkeley Law School:

"ACS does not account for aging of the population sampled, but rather reports individuals at the age they were when data were collected. Accordingly, a citizen who was 13 in 2005 when the ACS collected information about her still appears as a 13-year-old today even though in reality she is now over 18 and of voting age"

This article is attached as Exhibit 2. The County's reliance on Table 4 without adjusting for changes in voter eligibility will put the County in legal jeopardy. The Voting Rights Act (VRA) prohibits electoral schemes that discriminate against voters on the basis of race or protected language minority status. This includes districts that dilute voting strength, making it unlikely or impossible for minority voters to have an opportunity to elect a representative of their choice. Vote dilution can occur when a minority population is divided between districts so it cannot form a majority (called "cracking"), or when it is over-concentrated into an unnecessarily small number of districts when it could have been a majority in more (called "packing"). A key question about whether a population's voting strength is diluted is whether districts pack or crack minority populations, that is, whether districts could be drawn in a way that provides a more fair opportunity for minority voters to elect a representative of their choice. This, in turn, depends on population concentrations within a potential district, among other things.

In 2009, a plurality of the U.S. Supreme Court found that in order to satisfy the first step of a vote dilution claim under the VRA—that the minority population is sufficiently large and compact to constitute a majority in a single member district (also known as the first *Gingles* precondition)—minorities must comprise at least 50% of the population of a district. *Bartlett v. Strickland*, 129 S.Ct. 1231 (2009).

While the Court in that case focused on total population, several cases have held that when determining whether a minority group satisfies the first *Gingles* precondition, the proper reference is potential voters—that is, voting age population<sup>1</sup> (VAP) rather than total population. Furthermore, some federal courts, including the 9<sup>th</sup> Circuit Court of Appeals where California is located as well as three other federal Courts of Appeal, have found that in order to determine

<sup>&</sup>lt;sup>1</sup> VAP refers to individuals of voting age, that is age 18 or over.

whether a population constitutes at least 50% of a district, the proper population to consider is its citizen voting age population (CVAP). Romero v. City of Pomona, 883 F.2d 1418 (9th Circ. 1989), overruled on other grounds Townsend v. Holman Consulting Corp., 914 F.2d 1136 (9th Circ. 1990); Reyes v. City of Farmers Branch, TX, 586 F.3d 1019 (5th Circ. 2009); Barnett v. City of Chicago, 141 F.3d 699 (7th Circ. 1998); Negron v. City of Miami Beach, FL, 113 F.3d 1563 (11 Cir. 1997). CVAP refers to individuals who are age 18 or over and are US citizens. This means that in California and other states where courts have so held, in order to show that a population is sufficiently large and compact to constitute a majority in a single member district, its citizen voting age population—citizens aged 18 or over—must constitute at least 50% of CVAP of the target district. A key question for VRA compliance, then, is the determination of citizen voting age population proportions. Again, because the County is utilizing Table 4 without taking into consideration the change in the minority voting age population since the ACS was conducted from 2015-2019.

Ms. Walsh has created an excel spreadsheet and table for Walsh Maps 4 and 5 that show the exact location and population of the cities and communities within each District. Comparing this information with the maps and data presented by the County, it is obvious that the County's information is out of date. In fact, many communities are not included at all.

The Walsh Maps meet the legal requirements required for approval. Additionally, they are superior because they include small communities and include them in the census data information for the maps. The Walsh maps ensure that communities of interest are kept intact. These communities include Greater Lake Matthews, Mead Valley, Mountain Communities (Anza, Sage, Lake Riverside, Aguanga), Temescal Valley, the Pass Area, (Winchester, Green Areas, and Homeland), and Desert Communities. Notably, Greater Lake Matthews includes the communities of Lake Matthews, Gavian Hills, Mockingbird Canyon, Woodcrest and El Sobrante. These have been communities of interest for over 20 years. Moreover, Walsh Maps 3.1 and 3.2 are supported by communities of interest that rely heavily on County services.

Unfortunately, staff included incorrect label placements for two communities for Walsh Map Version 2. Staff was alerted to these errors, but they were not corrected. These maps were even published in the newspaper with the same errors. These errors were prejudicial as the incorrect label placement led to incorrect population data. These errors included placing the Home Gardens label in the First District (which should have been located in the Second District). Additionally, the Meadowbrook is shown in the Third District (which should have been located in the First District).

Additionally, the Redistricting Committee failed to count certain areas in District 1. The Alta Vista Retirement Community is not shown on the proposed maps next to March Air Reserve Based. Further, La Cresta, De Luz and Gavilan Hills are not on the County-created maps or census areas. Many other communities of interests and incorporated areas are listed on the Walsh Maps but they aware apparently not counted in the proposed maps under consideration. The Redistricting Committee and Planning Commission erred in removing Walsh Maps 3.0, 3.2 and 3.2 from the list of redistricting maps set for approval before you today.

In sum, the Committee's proposed maps are legally flawed. Rather than adopt maps that will be subject to legal challenge and invalidation, the County should support Walsh Maps 3.1 or 3.2

I may be contacted at 310-982-1760 or at jamie.hall@channellawgroup.com if you have any questions, comments or concerns.

Sincerely,

Jamie T. Hall

# Exhibit 1

Nalsh v3.2 Redistricting Boundaries Redistricting Boundaries with 2020 US Census Data

# Riverside County Supervisorial District Summary

California Adjusted Citizen Voting Age Population 2020 US Special Tabulation From the 2015-2019 5-Year American Community Survey (ACS)

Table 3. Citizen Population - (CVAP) 2015-2019 5-year American Community Survey (ACS)

District	Total	Not Hispanic or Latino	Not Hispanic or Latino: American Indian or Alaska Native Alone	Not Hispanic or Latino: Asian Alone	Not Hispanic or Latino: Black or African American Alone	Not Hispanic or Latino: Native Hawalian or Other Pacific Islander Alone	or Latino:	Not Hispanic or Latino: American Indian or Alaska Native and White	Not Hispanic or Latino: Asian and	Not Hispanic or Latino: Black or African American and White	Not Hispanic or Latino: American Indian or Alaska Native and Black or African American	Not Hispanic or Latino: Remainder of Two or More	Hispanic or Latino
	432 725	231,919	1,643	28 265	26,880	941	162 848	1,519	4,592	2,602	212	2 222	200,668
	100%	53.6%	0_4%	6.5%	6.2%	0.2%	37.6%	0.4%	1.1%	0.6%	0.0%	0.5%	46.4%
2	415 049	207,970	809	35,417	22.918	801	138 076	1,705	3 702	1,960	112	2,147	207.190
	100%	50.1%	0.2%	8.5%	5.5%	0.2%	33.3%	0.4%	0.9%	0.5%	0.0%	0.5%	49.9%
3	493.090	329,568	2,617	30,119	27,890	3.018	245,895	2 738	7.273	4 057	707	4 565	163,892
	100%	66.8%	0 5%	6.1%	5.7%	0.6%	49.9%	0.6%	1.5%	0.8%	0.1%	0.9%	33.2%
4	399 170	214 440	1,479	10.761	13,763	293	181,981	1 310	1,749	1 455	87	1 007	184,529
اعتلانا	100%	53.7%	0.4%	2.7%	3.4%	0.1%	45.6%	0.3%	0.4%	0.4%	0.0%	0.3%	46.2%
5	416,266	191,890	3,631	18,344	54,508	708	106,825	1,381	1,843	2,815	150	1 402	224,277
	100%	46.1%	0.9%	4.4%	13.1%	0.2%	25.7%	0.3%	0.4%	0.7%	0.0%	0.3%	53.9%
COUNTY	2.156.300	1,175,787	10,179	122,906	145,959	5.761	835,625	8,653	19 159	12,889	1.268	11.343	980,556
TOTAL	100%	54.5%	0.5%	5.7%	6.8%	0.3%	38.8%	0.4%	0.9%	0.6%	0.1%	0.5%	45.5%

Table 4. Citizen Voting Age Population - (CVAP) 2015-2019 5-year American Community Survey (ACS)

District	CVAP Total	CVAP Not Hispanic or Latino	CVAP Not Hispanic or Latino: American Indian or Alaska Native Alone	CVAP Not Hispánic or Latino: Asian Alone	CVAP Not Hispanic or Latino: Black or African American Alone	CVAP Not Hispanic or Latino: Native Hawailan or Other Pacific Islander Alone	CVAP Not Hispanic or Latino: White Alone	CVAP Not Hispanic or Latino: American Indian or Alaska Native and White	CVAP Not Hispanic or Latino: Aslan and White	CVAP Not Hispanic or Latino: Black or African American and White		CVAP Not Hispanic or Latino: Remainder of Two or More Race Responses	CVAP Hispanic or Latino
1	312,978	186,652	1.269	23.079	21,588	884	133,321	1,341	2 496	947	182	1,412	126.374
	100%	59.6%	0.4%	7.4%	6.9%	0.3%	42.6%	0.4%	0.8%	0.3%	0.1%	0.5%	40.4%
2	294,678	165,102	747	26 859	18 046	697	112 969	1,300	1,711	1,026	109	1 223	129,572
2	100%	56.0%	0.3%	9.1%	6.1%	0.2%	38.3%	0.4%	0.6%	0.3%	0.0%	0.4%	44.0%
3	350,188	251,991	2.019	23 023	21,284	2,123	193,354	1 746	3 014	1 923	455	2,333	98,430
	100%	72.0%	0.6%	6.6%	6.1%	0.6%	55.2%	0.5%	0.9%	0.5%	0.1%	0.7%	28.1%
4	310 646	190,348	1 138	8,636	10,654	198	165.726	1 169	722	689	72	778	120,242
	100%	61.3%	0.4%	2.8%	3.4%	0.1%	53.3%	0.4%	0.2%	0.2%	0.0%	0.3%	38.7%
5	288.208	150,389	2,577	14.805	40.187	499	87,367	1 050	1,116	1,582	146	701	137,625
	100%	52.2%	0.9%	5.1%	13.9%	0.2%	30.3%	0.4%	0.4%	0.5%	0.1%	0.2%	47.8%
COUNTY	1,556,698	944,482	7.750	96,402	111,759	4.401	692.737	6.606	9.059	6,167	964	6,447	612,243
TOTAL	100%	60.7%	0.5%	6.2%	7.2%	0.3%	44.5%	0.4%	0.6%	0.4%	0.1%	0.4%	39.3%

### Maxwell, Sue

From:

cob@rivco.org

Sent:

Monday, November 1, 2021 12:24 PM

To:

COB

Subject:

BOS web comments

**CAUTION:** This email originated externally from the **Riverside County** email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

First Name:

**ALTAMIRANO** 

Last Name:

LESLIE

Email:

altamirano.leslie@gmail.com

Agenda Date:

11/03/2021

Agenda Item # or

Public Comment:

Redistricting

State your position

below:

Neutral

Comments:

I would like to respectfully request that we keep Jurupa Valley under one Supervisor and the way

it is now. We need to be represented by one person as well as with cities that resemble our

community.

From: Andrew Sall

**Sent:** Friday, October 29, 2021 4:13 PM

To: Spiegel, Karen; kjeffries@rivco.org; cwashington@rivco.org; v.mperez@rivco.org; jhewitt@rivco.org

Cc: Cindy Roth; Nicholas Adcock; <a href="mailto:jvanwagenen@rivco.org">jvanwagenen@rivco.org</a>; <a href="mailto:cob@rivco.org">cob@rivco.org</a>; <a href="mailto:multi-mai

Subject: GRCC Riverside County Redistricting Letter

Good Afternoon Chair Spiegel and Members of the Riverside County Board of Supervisors,

On behalf of the Greater Riverside Chambers of Commerce, representing over 1,200 local employers and 110,000 jobs in the Inland Southern California region, please see the attached letter in regards to Riverside County's redistricting process. I would like to thank you and your staff for giving members of the public the opportunity to comment on the draft maps and for upholding the Voting Rights Act to ensure all communities are fairly represented.

Our Board of Directors was pleased to be joined by Mr. Tom Mullen, Jr. for a report on the maps that are currently under consideration.

As you know, Riverside is a tight-knit community that serves as the economic, social, and civic hub for Riverside County. We respectfully request your consideration to keep the City of Riverside geographically whole in future discussions and iterations of the maps.

### Distinct features of Riverside include:

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- The northern end, featuring the Hunter Industrial Park, which maintains a strong manufacturing and logistics presence that benefits the entire city. Large and international companies, such as Bourns, chose to locate in Riverside because of partnerships between the business community and civic leaders. Additionally, leadership in Riverside recently approved the Innovation District and Northside Specific Plan, which aim to drive future development into the area; and
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- The Santa Ana River Trail, which is one of the top priorities for Riverside Mayor Patricia Lock Dawson. Mayor Lock Dawson, City staff, and the business community see the Santa Ana River Trail as an opportunity for future development while addressing concerns such as homelessness and the need to increase water levels.

We appreciate the County's willingness to release several iterations of the maps that include these neighborhoods and assets within Riverside's district, and respectfully recommend leadership move forward with Maps A, C, or D.

Thank you for your consideration and we look forward to continuing the dialogue to enhance representation for Riverside's residents and businesses.

Please let us know if you have any questions.

Andrew Sall
Governmental Affairs Manager
Greater Riverside Chambers of Commerce
Staff Liaison
Monday Morning Group of Western Riverside County

Email: <u>asall@riverside-chamber.com</u> Phone: (951) 683-7100 ext. 220

Fax: (951) 683-2670 Stay updated 24/7: From: Nicholas Adcock <NAdcock@riverside-chamber.com>

Sent: Friday, October 29, 2021 5:02 PM

To: Spiegel, Karen < KSSpiegel@rivco.org>; Jeffries, Kevin < KJeffries@RIVCO.ORG>; Washington, Carolyn < cwashington@riversidesheriff.org>; Perez, V.

Manuel <v.mperez@rivco.org>; Hewitt, Jeff <JHewitt@rivco.org>

Cc: Cindy Roth <CRoth@riverside-chamber.com>; Van Wagenen, Jeffrey <JVanWagenen@RIVCO.ORG>; COB <COB@RIVCO.ORG>; Mullen, Tom

<TMullen@RIVCO.ORG>; Andrew Sall <asall@riverside-chamber.com>

Subject: RE: GRCC Riverside County Redistricting Letter

Good Afternoon Chair Spiegel and Members of the Riverside County Board of Supervisors,

After receiving additional information regarding the current status of draft redistricting maps, please see the attached letter that updates the Chamber's position on the proposed maps to date. Please accept this letter in place of the letter in the email below.

## RE: Riverside County Redistricting - UPDATED 10/29/21 4:53 PM

On behalf of the Greater Riverside Chambers of Commerce, representing over 1,200 local employers and 110,000 jobs in the Inland Southern California region, I am writing in regards to Riverside County's redistricting process. I would like to thank you and your staff for giving members of the public the opportunity to comment on the draft maps and for upholding the Voting Rights Act to ensure all communities are fairly represented.

Our Board of Directors was pleased to be joined by Mr. Tom Mullen, Jr. for a report on the maps that are currently under consideration.

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- The Santa Ana River Trail, which is one of the top priorities for Riverside Mayor Patricia Lock Dawson. Mayor Lock Dawson, City staff, and the business community see the Santa Ana River Trail as an opportunity for future development while addressing concerns such as homelessness and the need to increase water levels.

We appreciate the County's willingness to release several iterations of the maps that include these neighborhoods and assets within Riverside's district, and respectfully recommend leadership consider the following maps with requested modifications in light of these comments:

- Map Fv1 with the modification of maintaining the Northside area of the City of Riverside within the proposed District 1 boundaries;
- Map Hv5 with the modification of maintaining the La Sierra area of the City of Riverside within the proposed District 1 boundaries; or
- Map I with the modifications of maintaining 1) the EastHills/Mission Grove/Canyon Springs area of the City of Riverside and 2) March Air Reserve Base within the proposed District 1 boundaries.

Thank you for your consideration and we look forward to continuing the dialogue to enhance representation for Riverside's residents and businesses.

Please let us know if you have any questions.

Thank you for your time and attention.

Respectfully,

Nicholas Adcock Vice President

Greater Riverside Chambers of Commerce Email: nadcock@riverside-chamber.com

Phone: (951) 683-7100 ext. 217



## GREATER RIVERSIDE CHAMBERS OF COMMERCE

The Chamber...building a stronger local economy

October 29, 2021

Chair Karen Spiegel and Members of the Riverside County Board of Supervisors County of Riverside 4080 Lemon Street, 5<sup>th</sup> Floor Riverside, CA 92501

RE: Riverside County Redistricting – UPDATED 10/29/21 4:53 PM

Dear Chair Spiegel and Members of the Riverside County Board of Supervisors,

On behalf of the Greater Riverside Chambers of Commerce, representing over 1,200 local employers and 110,000 jobs in the Inland Southern California region, I am writing in regards to Riverside County's redistricting process. I would like to thank you and your staff for giving members of the public the opportunity to comment on the draft maps and for upholding the Voting Rights Act to ensure all communities are fairly represented.

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Thank you for your consideration and we look forward to continuing the dialogue to enhance representation for Riverside's residents and businesses.

Should you have any questions, please do not hesitate to contact me at 951-683-7100.

Respectfully,

Cindy Roth President/CEO

1100140114 02

cc: Jeff Van Wagenen, CEO, County of Riverside

Kecia Harper, Clerk of the Board, County of Riverside

Tom Mullen, Jr., Chief Data Officer, County of Riverside

CR/as

From: cob@rivco.org

Sent:Tuesday, November 9, 2021 9:31 AMTo:COB; asall@riverside-chamber.comSubject:Board comments web submission

**CAUTION:** This email originated externally from the **Riverside County** email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.



First Name: Andrew Last Name: Sall

Address (Street, City and Zip): 3952 Brockton Ave

Phone: 6619650726

Email: asall@riverside-chamber.com

Agenda Date: 11/09/2021

Agenda Item # or Public Comment: 19.2
State your position below: Support

From:

COB

Sent:

Tuesday, November 9, 2021 12:53 PM

To:

Andrew Sall

Cc:

COB

Subject:

Withdraw Request to Speak - Nov 9 2021 Item No 19.2 Board comments web

submission (Andrew Sall)

Hi Mr. Sall.

Your name will not be called to speak unless you are in the phone que during Public Comment for the Agenda item.

Thank you,

Clerk of the Board of Supervisors 4080 Lemon Street, 1st Floor, Room 127 Riverside, CA 92501 (951) 955-1069 Fax (951) 955-1071 Mail Stop #1010 cob@rivco.org

website: http://rivcocob.org/

https://www.facebook.com/RivCoCOB/



NOTICE: This communication is intended for the use of the individual or entity to which it is addressed and may contain information that is privileged, confidential and exempt from disclosure under applicable law. If the reader of this communication is not the intended recipient or the employee or agent responsible for delivering this communication to the intended recipient, you are hereby notified that any dissemination, distribution or copying of this communication is strictly prohibited. If you have received this communication in error, please notify us immediately by reply email or by telephone and immediately delete this communication and all its attachments.

From: Andrew Sall <asall@riverside-chamber.com>

Sent: Tuesday, November 9, 2021 12:10 PM

To: COB < COB@RIVCO.ORG>

Subject: RE: Board comments web submission

Hello,

Would you mind removing me from the queue to testify on item 19.2? I thought I would have enough time to testify before my next meeting, but am unable to do so.

Thank you.

## **Andrew Sall**

Governmental Affairs Manager

**Greater Riverside Chambers of Commerce** 

Staff Liaison

**Monday Morning Group of Western Riverside County** 

Email: asall@riverside-chamber.com

From: Andrew Sall <asall@riverside-chamber.com>

**Sent:** Friday, October 29, 2021 4:13 PM

To: Spiegel, Karen; Jeffries, Kevin; Washington, Carolyn; Perez, V. Manuel; Hewitt, Jeff

Cindy Roth; Nicholas Adcock; Van Wagenen, Jeffrey; COB; Mullen, Tom

**Subject:** GRCC Riverside County Redistricting Letter

Attachments: GRCC OCT 2021 Riverside County Redistricting Letter.pdf

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Good Afternoon Chair Spiegel and Members of the Riverside County Board of Supervisors,

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Thank you for your consideration and we look forward to continuing the dialogue to enhance representation for Riverside's residents and businesses.

Please let us know if you have any questions.

## **Andrew Sall**

Governmental Affairs Manager

Greater Riverside Chambers of Commerce

Staff Liaison

**Monday Morning Group of Western Riverside County** 

Email: <u>asall@riverside-chamber.com</u> Phone: (951) 683-7100 ext. 220

Fax: (951) 683-2670 Stay updated 24/7:



"The Chamber...building a stronger local economy



October 29, 2021

Chair Karen Spiegel and Members of the Riverside County Board of Supervisors County of Riverside 4080 Lemon Street, 5<sup>th</sup> Floor Riverside, CA 92501

## **RE: Riverside County Redistricting**

Dear Chair Spiegel and Members of the Riverside County Board of Supervisors,

On behalf of the Greater Riverside Chambers of Commerce, representing over 1,200 local employers and 110,000 jobs in the Inland Southern California region, I am writing in regards to Riverside County's redistricting process. I would like to thank you and your staff for giving members of the public the opportunity to comment on the draft maps and for upholding the Voting Rights Act to ensure all communities are fairly represented.

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Thank you for your consideration and we look forward to continuing the dialogue to enhance representation for Riverside's residents and businesses.

Should you have any questions, please do not hesitate to contact me at 951-683-7100.

Respectfully,

Cindy Roth President/CEO

cc: Jeff Van Wagenen, CEO, County of Riverside

Kecia Harper, Clerk of the Board, County of Riverside Tom Mullen, Jr., Chief Data Officer, County of Riverside

CR/as

From: cob@rivco.org

Sent: Tuesday, November 9, 2021 10:44 AM

To: COB; debbie@acdy.net

Subject: Board comments web submission

CAUTION: This email originated externally from the Riverside County email system. DO NOT click links or open attachments unless you recognize the sender and know the content is safe.



First Name: Deborah Last Name: Yocum

Address (Street, City and Zip):

16895 Evening Star Road

Phone: 9518185914

Email: debbie@acdy.net

Agenda Date: 11-9-21

Agenda Item # or

19.2 **Public Comment:** 

State your

position below:

Neutral

Comments:

I would like to support the redistricting in the Woodcrest area that supports staying within the boundaries of District 1. I moved to this area almost 20 years ago because of the character of the community of Woodcrest which included large lot development and animals. I do not want to be annexed into the City of Riverside and do not support any redistrict lines that would support higher density for this area. Driving down the freeway used to be watching one community disappear into wide open space areas and reappear into another community. Now it is turning into one big community that is difficult to tell the difference from one to the next. In the coming years, our children and then our grandchildren will grow up and not know what it was like to live in a community like Woodcrest and so we need to protect these special areas that exist and coexist with areas of development around them. This is evident in places where careful planning has set aside certain areas for rural living and we need to do the same. Please support the district mapping that will allow Woodcrest to stay in District 1. Thank you. Debbie Yocum

From: cob@rivco.org

Sent: Saturday, November 6, 2021 6:56 PM

To: COB; gtw5@earthlink.net

**Subject:** Board comments web submission

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.



First Name: Gary

Last Name: Worobec

Address (Street, City and Zip): 59550 Evans Rd, Anza, CA 92539

Phone: 951-763-0518

Email: gtw5@earthlink.net

Agenda Date: 11/09/2021

Agenda Item # or Public Comment: 19.2

From: Gary Worobec <gtw5@earthlink.net>
Sent: Tuesday, November 9, 2021 11:16 AM

To: COB

Subject: DELETE MY REQUEST TO SPEAK

CAUTION: This email originated externally from the Riverside County email system. DO NOT click links or open attachments unless you recognize the sender and know the content is safe.

Hi, Please remove me from the call-in speakers list on item 19.2 this morning.

Thank you

Gary Worobec 951-763-0518

From: Gary Worobec <garytwmw@gmail.com>
Sent: Saturday, October 30, 2021 5:00 PM

To: COB; Mullen, Tom; District3
Cc: Greene, Jeffrey; Debbie Walsh

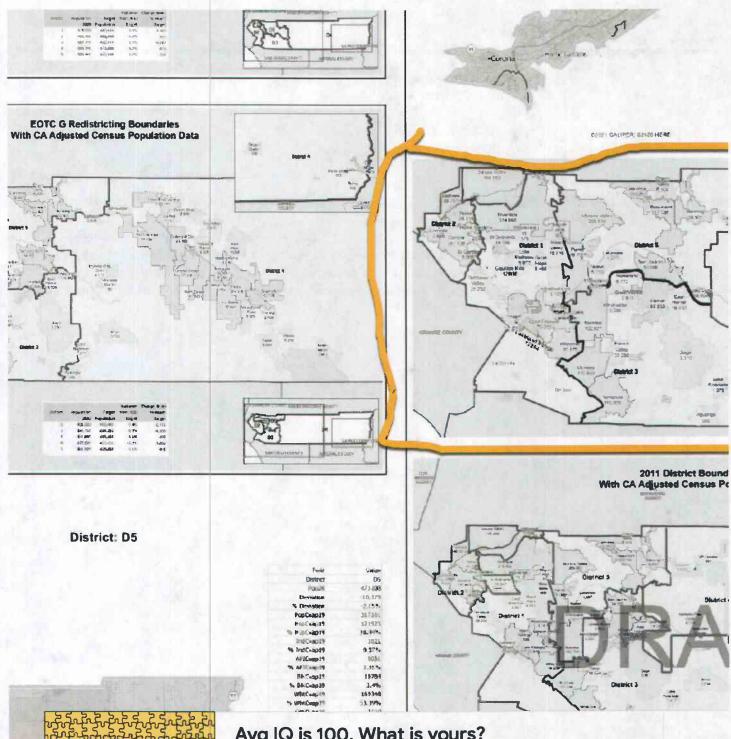
**Subject:** Very disappointing

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Mr Mullen, this is absolutely unacceptable to publish Debbie Walsh's map in the PE without any annotation. How do you expect people to reference this map. Are they supposed to say "2nd column on the right, 3 down from the top". Please use your head. Why have you not named this map Walsh V.2 as it has been named on the county web site. You are attempting to politicize this by your past actions and this one. Extremely disappointing and I will make sure the Planning Commission on Wednesday has a good understanding of my concerns.

Thank you

Gary Worobec www.takebackanza.org 951-763-0518



Avg IQ is 100. What is yours?

From: L G < lg0776@gmail.com>

Sent: Wednesday, November 3, 2021 9:33 AM

To: Sarabia, Elizabeth; COB; tmullens@rivco.org; Supervisor Jeffries - 1st District; District2;

District3; District 4 Supervisor V. Manuel Perez; District5

Subject: Redistricting

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Ladies and Gentlemen:

With regard to the current Redistricting effort underway, as residents and voters in the Gavilan Hills since 1978, our family is respectfully requesting that the Board of Supervisors include Gavilan Hills in District 1 with the Walsh V.2 map our first choice, and the Walsh V.3 map our second.

Thank you to you and your staff for your your efforts and hard work on this issue.

Regards,

Lesley Giger 21525 Juniper Road Gavilan Hills, CA 92570

From: cob@rivco.org

Sent: Monday, November 8, 2021 9:29 AM

To: COB; maribel@inlandequitypartnership.org

**Subject:** Board comments web submission

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.



First Name: Maribel
Last Name: Nunez

Address (Street, City

and Zip):

3555 Lime Street Apt D Riverside, CA 92501

Phone: 5625694051

Email: maribel@inlandequitypartnership.org

Agenda Date: 11/09/2021

Agenda Item # or Public 19.2 Redistricting public hearing EXECUTIVE OFFICE TECHNICAL COMMITTEE: County of

Comment: Riverside Redistricting Public Hearing No. 4. All Districts

State your position

below: Neutral

From: cob@rivco.org

Sent: Monday, November 8, 2021 10:59 PM

To: COB; dmorris2316@gmail.com
Subject: Board comments web submission

**CAUTION:** This email originated externally from the **Riverside County** email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.



First Name: Diana Last Name: Morris

Address (Street, City and

Zip):

51901 Maxine Ave, Po box 902

Phone: 9512821645

Email: dmorris2316@gmail.com

Agenda Date: 11/09/2021

Agenda Item # or Public

Comment:

Redistricting

State your position

below:

Neutral

Comments: I would like to speak on behalf of Cabazon and explain my reasons for wanting Cabazon to

remain in district 5 with Supervisor Jeff Hewitt.

From: cob@rivco.org

Sent:Monday, November 8, 2021 4:37 PMTo:COB; yesquivel36@yahoo.comSubject:Board comments web submission

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.



First Name: Yolanda Last Name: Esquivel

Address (Street, City

and Zip):

2939 FLORAL AVE

Phone: 9513347863

Email: yesquivel36@yahoo.com

Agenda Date: 11/09/2021

Agenda Item # or

**Public Comment:** 

19.2

State your position

below:

Neutral

Comments: I would like to support the maps submitted by the Brown and Black Alliance. The Riverside

community has worked very hard to create maps which would better serve our residents. We hope you will take a few minutes to consider these maps. Thank you very much, Yolanda Esquivel

Attachments (Must

be .pdf, .doc, or

NEW-EAST-RIVCO-BOS-DIST-4.pdf

.docx):



## RESIDENTS ASSOCIATION OF GREATER LAKE MATHEWS

3410 La Sierra Ave., PMB F41, Riverside, CA 92503-5272. 714/543-9005. www.facebook.com/RAGLM

November 9, 2021

Riverside County Board of Supervisors Attn: **Brett Dawson** Post Office Box 1409 Riverside, California 92501

cob@rivco.org

Re: Nov. 9, 2021 Agenda Item 19.2, County Advisory Redistricting Commission – Redistricting Maps

Dear Members of the Board of Supervisors:

The main interest of the Residents Association of Greater Lake Mathews, Inc. (RAGLM) is in protecting and preserving the rural nature and quality of life of Greater Lake Mathews specifically and adjacent communities as well. Our constituency includes, among others, Lake Mathews, Gavilan Hills, Boulder Springs, Good Hope, Woodcrest, and El Sobrante.

The Board of Directors of RAGLM has carefully reviewed the various proposed redistricting maps published thus far suggesting preferred supervisorial district boundaries. We have also met and consulted with numerous other rural community associations representing, like RAGLM, the rural communities of Riverside County. Based on our careful study, we believe the suggested draft community redistricting maps referred to as "Walsh Version 2", Walsh Version 4", and "Walsh Version 5" on the latest Advisory Commission webpage best serve the interests and desires of the rural communities of Riverside County. Of those three, Walsh Version 5 would be preferred but we would be content with any of the three Walsh versions. We believe those maps are now presented to the Board labelled "Walsh Map 3.1" and "Walsh Map 3.2". The boundaries of all of the Walsh versions would be almost identical to the boundaries of our present District and would add Temescal Valley, Wildomar, La Cresta, De Luz and some additional adjacent rural areas. Selection of any of the three Walsh maps would also allow the unincorporated rural communities to retain their present County Supervisor and enable us to have a unified position within County government. Finally, the Walsh versions have the support of the community organizations of, among others, Temescal Valley, Anza, Woodcrest, La Cresta, Der Luz, Greater Lake Mathews, and Mead Valley.

We also agree with the legal opinion of the Channel Law Group, LLP, before you today which refers to the other proposed maps as "legally flawed"; and, we unanimously and strongly urge you to adopt either of the "Walsh" maps.

Respectfully submitted,

THE RESIDENTS ASSOCIATION OF GREATER LAKE MATHEWS, INC.

John L. Minnella President

From: Dr. John L. MINNELLA-Romano <drijminnella@yahoo.com>

Sent: Tuesday, November 9, 2021 8:09 AM

To: COB

Cc:Ronald "Jake" Somers; Elaine WILSON; Vicki SanchezSubject:Board of Supervisors Nov. 9, 2021 Agenda Item 19.2Attachments:21-11-09 RAGLM BOS Submission Letter.docx

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Please accept and distribute immediately the attached letter to the Board regarding Agenda Item 19.2.

Thank you.

John L. Minnella President, RAGLM



## City of Banning CLERK/BOARD OF SUPERVISORS 2021 NOV -8 PM 1: 29

## Office of the Mayor

November 4, 2021

**Board of Supervisors Riverside County** 4080 Lemon Street Riverside, Ca 92501

Re: Riverside County 2021 Redistricting Plan

Honorable Board of Supervisors,

The Riverside County Board of Supervisors' (Board) efforts to keep the general public and each community updated on the 2021 redistricting plan is very much appreciated by the Banning City Council. City of Banning Council members recognize the challenges that are involved in the complex process of creating districts that fairly and equally represent the citizens of Riverside County.

At least two of the remaining redistricting options divide the Pass Area into multiple supervisory districts. In fact, these two options (Map F and Map H) split the City of Banning between two districts. As a small city, splitting Banning up would be dividing a community of interest. The City of Banning is a small organization with limited financial and staff resources. Coordinating efforts between two Supervisors places and unfair burden on the City of Banning. In addition, the City of Banning is a rapidly growing community with many transportation needs that require coordination with Riverside County, the City of Beaumont and Morongo Band of Mission Indians.

Pass Area communities face unique challenges and issues, based on our geographic location and available transportation corridors currently serving our area. These challenges are much different from those faced by the Coachella Valley and eastern Riverside County. Moving some of these communities into other supervisory districts will be detrimental in that it will fragment one of the State's most dynamic growth areas at a very critical time.

It is the position of the Banning City Council that the new redistricting plan must maintain the Cities of Calimesa, Beaumont, Banning, and the Morongo Reservation in the same supervisory district. A united Pass Area will help ensure the continued success for all Riverside County.

Sincerely,

Colleen Wallace

10 n Wallace

Mayor



City of Banning 99 E. Ramsey St. P.O. Box 998 Banning, CA 92220

RECLIVED RIVERSIDE COUNTY CLERK / BOARD OF SUPERVISORS

2021 NOV -8 PH 1: 29

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Board of Supervisors Riverside County 4080 Lemon Street Riverside, CA 92501

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## **CITY OF BEAUMONT**

550 E. 6th Street, Beaumont, CA 92223 Phone (951) 769-8520 Fax (951) 769-8526 **BeaumontCa.gov** 

November 3, 2021

Board of Supervisors Riverside County 4080 Lemon Street Riverside, Ca 92501

Re: Riverside County 2021 Redistricting Plan

Honorable Board of Supervisors,

The Beaumont City Council appreciates the Riverside County Board of Supervisors' (Board) efforts to keep the general public and each community updated on the 2021 redistricting plan. Beaumont Council members understand that this is an exceedingly complex issue that must strike an acceptable balance to ensure fair and equal representation for all citizens.

Several of the redistricting options published thus far divide the Pass Area amongst multiple supervisory districts. Pass Area communities face unique challenges and issues, based on our geographic location and the available transportation corridors currently serving our area. These challenges are much different from those faced by the other geographic areas. Furthermore, those who choose to call the Pass Area home share a common identity and expect their local elected leaders to implement cooperative measures to address shared problems and secure resources to address them.

Each of us along the IH-10 corridor are now experiencing an explosion of growth and economic development activity which is blurring our respective municipal boundaries. The need for coordination and unified leadership is at a premium during such a critical time for the Pass Area. Divvying up our communities amongst multiple supervisory districts will unnecessarily fragment our leadership and diminish our voice at a time when it is most needed. The Pass Area is one of Riverside County's most dynamic economic engines and it must remain unified to the benefit of all.

It is the position of the Beaumont City Council that the new redistricting plan must maintain the Cities of Calimesa, Beaumont, and Banning as well as Cabazon and the Morongo Band of Mission Indians in the same supervisory district. Beaumont opposes the redistricting options presented thus far that provide for any such division.

9/11/21 19,2

Thank you in advance for considering Beaumont's thoughts on this matter. We look forward to new redistricting scenarios that respect the needs of the Pass Area and protect the well-being of all our citizens.

Sincerely

Mayor

Cc: Mayor Colleen Wallace, City of Banning

Mayor Bill Davis, City of Calimesa

Chairman Charles Martin, Morongo Band of Mission Indians



# CITY OF BEAUMONT

Beaumont CA 92223 LERK/BOARD OF SUPERVISORS

2021 NOV -8 PH 1: 29

SN BERNARDINO CA 923

0000914539 NOV 05 2021 MAILED FROM ZIP CODE 92223

Riverside County Board of Supervisors 4080 Lemon Street Riverside, CA 92501

666795-10676

From: cob@rivco.org

Sent:Tuesday, November 9, 2021 9:15 AMTo:COB; dennislopez2005@yahoo.comSubject:Board comments web submission

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.



First Name: Dennis Last Name: Lopez

Address (Street, City

and Zip):

8386 Attica Drive

Phone: 9512048499

Email: dennislopez2005@yahoo.com

Agenda Date: 11/09/2021

Agenda Item # or

**Public Comment:** 

#19.2 Riverside County Board of Supervisors Redistricting Maps

Comments: I support the Brown & Black Redistricting Maps, in particular the map for their new BOS district

2 which includes where I have lived since September 2000.

From: Dennis Lopez <dennislopez2005@yahoo.com>

Sent: Tuesday, November 9, 2021 1:00 PM

To: COB

**Subject:** Dennis Lopez, Riverside resident at 8386 Attica Drive, Riverside, CA 92508 since

September 2000 - In complete support of the Brown and Black Redistricting Coalition

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Good Afternoon Riverside County Board of Supervisors - Redistricting Committee for the November 9, 2021 Meeting., I appreciate the opportunity to testify today. I have been listening in on the County Board of Supervisors meeting since 9:45 AM. However, I have to teach 2 university classes this afternoon and I will not be able to wait beyond 1:00 PM.

Please note that I amend my earlier message when registering to testify this morning about 9:00 AM.

First, I reiterate my original statement that I fully support the Brown and Black Redistricting Coalition maps as detailed by Ms. Maribel Nunez a few minutes ago.

Second, I need to correct my earlier message with my registration to testify: I am in the new Board of Supervisor's District presented by Ms. Nunez on behalf of the Black and Brown Coalition this morning. I have lived at 8386 Attica Drive, Riverside, CA since September 2000.

If you have any questions of me please call me at (951) 204-8499.

Respectfully, Dennis Lopez 8386 Attica Drive Riverside, CA 92508 From: Dennis Lopez <dennislopez2005@yahoo.com>

Sent: Tuesday, November 9, 2021 1:09 PM

To: COB < COB@RIVCO.ORG>

Subject: Fw: Board comments web submission

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.

Dear Riverside County Board of Supervisors,

My apologies, I meant to indicate I am in the Brown and Black Redistricting Coalition's district 1. Thank you for allowing me to make this important correction.

Dennis Lopez 8386 Attica Drive (since September 2000) Riverside, CA 92508 (951) 204-9499

From:

cob@rivco.org

Sent:

Tuesday, November 9, 2021 9:39 AM

To:

COB; luzgallegos@todec.org

**Subject:** 

Board comments web submission

**CAUTION:** This email originated externally from the <u>Riverside County</u> email system. **DO NOT** click links or open attachments unless you recognize the sender and know the content is safe.



First Name:

Luz

Last Name:

Gallegos

Address (Street, City and Zip):

Perris

Phone:

9514438458

Email:

luzgallegos@todec.org

Agenda Date:

11/09/2021

Agenda Item # or Public Comment: Redistricting

Dennis Lopez is the only one left online 6 mins

## Riverside County Board of Supervisors Request to Speak

Submit request to Clerk of Board (right of podium), Speakers are entitled to three (3) minutes, subject to Board Rules listed on the reverse side of this form.

SPEAKER'S NAME:	1 0 1	) NIC 14		
SPEAKER'S NAME:	10014	P (+131)		
Address: ME	AD U	ALLEY		
City:	Zip:			
Phone #:				
Date: 10/9	Agenda #	19.2		
PLEASE STATE YOUR POSITION BELOW:				
Position on "Regular" (non-appealed) Agenda Item:				
Support	Oppose	Neutral		
Note: If you are here for an agenda item that is filed for "Appeal", please state separately your position on the appeal below:				
Support	Oppose _	Neutral		
I give my 3 minutes to:				

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## Riverside County Board of Supervisors Request to Speak

Submit request to Clerk of Board (right of podium), Speakers are entitled to three (3) minutes, subject to Board Rules listed on the reverse side of this form.

SPEAKER'S NAME: 1000	nie Sta	ading		
SPEAKER'S NAME: 8000	Yames St			
City: Perris	zip:	1570		
Phone #: 96/- 90	7-4603			
Date: 1/-9-21	Agenda #	19.2		
PLEASE STATE YOUR POSITION BELOW:				
Position on "Regular" (non-appealed) Agenda Item:				
Support	Oppose _	Neutral		
Note: If you are here for an agenda item that is filed for "Appeal", please state separately your position on the appeal below:				
Support	Oppose	Neutral		
I give my 3 minutes to:	Debbie V	Valsh		

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Submit request to Clerk of Board (right of podium), Speakers are entitled to three (3) minutes, subject to Board Rules listed on the reverse side of this form.

SPEAKER'S NAME: RON	DUNCA	9		
Address: 47180 woodcliff Drive				
City: BANNING	Zip:	2220		
Phone #: 951-212-8789				
Date: 11 -9-21	Agenda i	19.2		
PLEASE STATE YOUR POSITION BELOW:				
Position on "Regular" (non-appealed) Agenda Item:				
SupportX	Oppose	Neutral		
<b>Note:</b> If you are here for an agenda item that is filed for "Appeal", please state separately your position on the appeal below:				
Support	Oppose	Neutral		
I give my 3 minutes to:				

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#### Addressing the Board & Acknowledgement by Chairman:

SPEAKER'S NAME: LLOYD	WHITE	
Address: 1276 KATHER 1		
City: BLAUMONT	Zip:	2223
Phone #:		
Date: 11/9/21	Agenda #	19.2
PLEASE STATE YOUR POSITION I	BELOW:	
Position on "Regular" (non-app	pealed) Agend	da Item:
Support	_Oppose	Neutral
<b>Note:</b> If you are here for an age please state separately your pos		
Support	_Oppose _	Neutral

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## Addressing the Board & Acknowledgement by Chairman:

SPEAKER'S NAME:	anik Diaz	
Address: 1810 S	Hargrave St.	
city: Banning	zip: 92220-	-6110
Phone #: 951-275	3885	
Date: 11/09/21	Agenda #	
PLEASE STATE YOUR POSIT	TION BELOW:	
Position on "Regular" (no	on-appealed) Agenda Item:	
Support	OpposeNe	utral
Note: If you are here for a	Oppose New  an agenda item that is filed for " ur position on the appeal below	Appeal",
<b>Note:</b> If you are here for a please state separately yo	an agenda item that is filed for "	Appeal", :
<b>Note:</b> If you are here for a please state separately yo	an agenda item that is filed for " ur position on the appeal below	Appeal", :

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#### Addressing the Board & Acknowledgement by Chairman:

SPEAKER'S NAME:	oyd Velasqu	22
Address: 12700	Pumarra Road	
City: Banning	Zip:	220
Phone #: 951.755	Agenda #	19.2
PLEASE STATE YOUR PO		
Position on "Regular"	(non-appealed) Agenda	a Item:
Support _	Oppose	Neutral
	or an agenda item that is your position on the ap	
Support	Oppose	Neutral
I give my 3 minutes to:		

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## Addressing the Board & Acknowledgement by Chairman:

SPEAKER'S NAME:	Evesa So	mher	Tribal Council
Address: 12700	Pumarr	apd	
City: Canning	a	Zip: _9	2220
City: <u>PANNING</u> Phone #: <u>9517</u>	355100		
Date: NOV. 9	.21	Agenda	# 19.2
PLEASE STATE YOU	R POSITION BE	LOW:	
Position on "Regula	ar" (non-appe	aled) Age	enda Item:
Support		ppose	Neutral
<b>Note:</b> If you are he please state separate			at is filed for "Appeal",
Support	c	ppose	Neutral
I give my 3 minutes	to:		
. Bive my 5 minutes			

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## Addressing the Board & Acknowledgement by Chairman:

SPEAKER'S NAME: LAR	Ry Smi	+4
Address: 18961 P		
City: CALIMISA	Zip:	92320
Phone #: 951 330  Date: 14 - 9 - 2		19.2
PLEASE STATE YOUR POSITION		
Position on "Regular" (non	-appealed) Agend	da Item:
Support	Oppose _	Neutral
<b>Note:</b> If you are here for an please state separately your		
Support	Oppose _	Neutral
I give my 3 minutes to:		

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#### Addressing the Board & Acknowledgement by Chairman:

SPEAKER'S NAME: Vici	holas H	ughs
Address: 780 Pine		
City: Begumont		
Phone #: 760-218	-0991	
Date: 11/9/21	Agenda i	19.2
PLEASE STATE YOUR POSIT		
Position on "Regular" (no	n-appealed) Ager	nda Item:
Support	Oppose	Neutral
<b>Note:</b> If you are here for a please state separately you		
Support	Oppose	Neutral
I give my 3 minutes to:		

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#### Addressing the Board & Acknowledgement by Chairman:

SPEAKER'S NAME: Man	bel Nune	}
Address:		
City:	zip:97_	501
Phone #:		
Date: 11 9 2 1	Agenda #9	. 2
PLEASE STATE YOUR POSITION E	Red BELOW: Pul	listricting blle Itealing
Position on "Regular" (non-app		
Support	Oppose	Neutral
<b>Note:</b> If you are here for an age please state separately your pos		
Support	Oppose	Neutral
I give my 3 minutes to:		

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#### Addressing the Board & Acknowledgement by Chairman:

SPEAKER'S NAME: Corey Jackson
Address: 21550 Box Springs Rl
City: Marcha Valley Zip: 92557
Phone #: 909-645-6534
Date: 11 / 9 / 21 Agenda # 19. 2
PLEASE STATE YOUR POSITION BELOW:
Position on "Regular" (non-appealed) Agenda Item:
SupportOpposeNeutral
<b>Note:</b> If you are here for an agenda item that is filed for "Appeal", please state separately your position on the appeal below:
SupportOpposeNeutral
I give my 3 minutes to:

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## Addressing the Board & Acknowledgement by Chairman:

Submit request to Clerk of Board (right of podium), Speakers are

entitled to three (3) minutes, subject to Board Rules listed on the reverse side of this form. SPEAKER'S NAME: Lance Eckhart Address: 2/0 Beaument aux City: Beaument zip: 92223 Phone #: 909 549 4739 \_\_\_\_\_Agenda #\_\_\_\_\_/9, 2\_\_\_\_ PLEASE STATE YOUR POSITION BELOW: Position on "Regular" (non-appealed) Agenda Item: Neutral Oppose Support Note: If you are here for an agenda item that is filed for "Appeal", please state separately your position on the appeal below: \_\_\_\_Oppose Support I give my 3 minutes to:

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## Addressing the Board & Acknowledgement by Chairman:

SPEAKER'S NAME: 0	134-21	Lent
Address:		
City:	Zip:	
Phone #:		
Date:	Agenda #9	.2
PLEASE STATE YOUR POSITION I		>151 RKTUS
Position on "Regular" (non-app	pealed) Agenda Iten	n:
Support	_Oppose	Neutral
<b>Note:</b> If you are here for an age please state separately your pos		
Support	_Oppose	Neutral
I give my 3 minutes to:		

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#### Addressing the Board & Acknowledgement by Chairman:

acd. 10:18

## Riverside County Board of Supervisors Request to Speak

SPEAKER'S NAME: Alaina	Nelso	
Address: 17725 Twin C	akes Di	L.
City: Riverside	Zip:	92508
Phone #:		
Date: 11/09/2021	Agenda	# 19-2
PLEASE STATE YOUR POSITION	N BELOW:	
Position on "Regular" (non-a	ppealed) Age	enda Item:
Support	Oppose	Neutral
<b>Note:</b> If you are here for an applease state separately your p		
Support	Oppose	Neutral
I give my 3 minutes to:		

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Riverside County Board of Supervisors **Request to Speak** Submit request to Clerk of Board (right of podium), Speakers are entitled to three (3) minutes, subject to Board Rules listed on the reverse side of this form. Address: \_\_\_\_Agenda # 19-2 PLEASE STATE YOUR POSITION BELOW: Position on "Regular" (non-appealed) Agenda Item:

Oppose

**Note:** If you are here for an agenda item that is filed for "Appeal", please state separately your position on the appeal below:

Support



I give my 3 minutes to:

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#### Addressing the Board & Acknowledgement by Chairman:

Rec'el after ent off

## Riverside County Board of Supervisors Request to Speak

SPEAKER'S NAME: Debbie	Youn
Address: 16895 Evenin	g Star
City: Riverside	zip: 012506
Phone #: 951818 5914	
Date: 11-9-21	_Agenda #
PLEASE STATE YOUR POSITION BELL	014/-
PLEASE STATE YOUR POSITION BELL	
Deborah Youm	Agenda Item: Neutral
Signed up online	need to show maps to know or ted
@ 10:44 pm	n that is filed for "Appeal", the appeal below:
	Neutral

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## Addressing the Board & Acknowledgement by Chairman:

## Channel Law Group, LLP

8383 Wilshire Blvd. Suite 750 Beverly Hills, CA 90211

Phone: (310) 347-0050 Fax: (323) 723-3960 www.channellawgroup.com

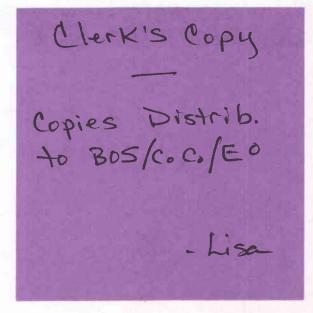
JULIAN K. QUATTLEBAUM, III JAMIE T. HALL \* CHARLES J. McLURKIN

\*ALSO Admitted in Texas

November 8, 2021

## VIA ELECTRONIC MAIL

Riverside Board of Supervisors Attn: Brett Dawson PO Box 1409 Riverside, CA 92501 cob@rivco.org



Re: Item 19.2 Riverside County Advisory Redistricting Commission – Redistricting Maps

Dear Riverside County Board of Supervisors:

This firm represents Rural Association of Mead Valley ("RAMV" or "Association"), with regard to the redistricting efforts currently being undertaken by the County of Riverside ("County"). The Association is a non-profit corporation composed of individuals residing within the Mead Valley area of Riverside County. RAMV's goals include protecting rural Riverside County from incompatible industrial development. RAMV has previously written to the Advisory Redistricting Commission and the County staff the errors associated the proposed maps. This letter supplements the written and oral comments submitted by RAMV to date. Ms. Debbie Walsh, president of Rural Association of Mead Valley submitted four community maps ("Walsh Maps") to the Advisory Redistricting Commission ("Commission"). My client urges the County Supervisors to support Walsh Maps Version 3.1 or 3.2.

The Maps put forward by staff and the Commission include significant errors. For example, Home Gardens continues to be located within the First District and Meadowood in the 3<sup>rd</sup> District. Additionally, El Cerritos continues to have an incorrect population in Version 2 of the map submitted by Debbie Walsh, RAMV's President. These errors are substantial. The population of El Cerrito is shown on the County's maps as having a population of 26,000 even though the actual population is 5,058. Mr. Juan Perez indicated at the Advisory Commission hearing on November 3, 2021 that all of the errors created by staff on the Walsh Maps. However, these maps continue to be drawn incorrectly with all of the errors identified by Ms. Walsh.

11-9-2021 19.2

Unfortunately, the Commission voted to reject the Walsh Maps (as well as other community maps) based on incorrect data analysis provided by staff. For example, staff stated that the Walsh Maps did not have a minority-majority in at least one Supervisorial District. This is simply not true. In fact, all of the Walsh Maps meet that requirement. The Redistricting Committee created Table 3, which utilizes correct 2020 data to determine the minority-majority percentage of the voting age population. This table demonstrate that all of the proposed districts in the Walsh Maps have one district over 50 percent Latino or Hispanic population of voting age. As you can see below, District 5 will have a voting age Latino or Hispanic population 53.9 percent. Table 3 is attached hereto as **Exhibit 1**.

The Commission erred in utilizing Table 4 because this table utilized the 2015-2019 American Community Survey ("ACS") information that is <u>no longer accurate</u>. This is because this survey included children listed younger than 18 when they are now currently over 18 years or older. Legal scholars and demographers have warned of the perils of utilizing this information incorrectly. According to a Research Brief entitled "Redistricting: Estimating Citizens Voting Age Population" published by the University of California, Berkeley Law School:

"ACS does not account for aging of the population sampled, but rather reports individuals at the age they were when data were collected. Accordingly, a citizen who was 13 in 2005 when the ACS collected information about her still appears as a 13-year-old today even though in reality she is now over 18 and of voting age"

This article is attached as **Exhibit 2**. The County's reliance on Table 4 without adjusting for changes in voter eligibility will put the County in legal jeopardy. The Voting Rights Act (VRA) prohibits electoral schemes that discriminate against voters on the basis of race or protected language minority status. This includes districts that dilute voting strength, making it unlikely or impossible for minority voters to have an opportunity to elect a representative of their choice. Vote dilution can occur when a minority population is divided between districts so it cannot form a majority (called "cracking"), or when it is over-concentrated into an unnecessarily small number of districts when it could have been a majority in more (called "packing"). A key question about whether a population's voting strength is diluted is whether districts pack or crack minority populations, that is, whether districts could be drawn in a way that provides a more fair opportunity for minority voters to elect a representative of their choice. This, in turn, depends on population concentrations within a potential district, among other things.

In 2009, a plurality of the U.S. Supreme Court found that in order to satisfy the first step of a vote dilution claim under the VRA—that the minority population is sufficiently large and compact to constitute a majority in a single member district (also known as the first *Gingles* precondition)—minorities must comprise at least 50% of the population of a district. *Bartlett v. Strickland*, 129 S.Ct. 1231 (2009).

While the Court in that case focused on total population, several cases have held that when determining whether a minority group satisfies the first *Gingles* precondition, the proper reference is potential voters—that is, voting age population<sup>1</sup> (VAP) rather than total population. Furthermore, some federal courts, including the 9<sup>th</sup> Circuit Court of Appeals where California is located as well as three other federal Courts of Appeal, have found that in order to determine

<sup>&</sup>lt;sup>1</sup> VAP refers to individuals of voting age, that is age 18 or over.

whether a population constitutes at least 50% of a district, the proper population to consider is its citizen voting age population (CVAP). Romero v. City of Pomona, 883 F.2d 1418 (9th Circ. 1989), overruled on other grounds Townsend v. Holman Consulting Corp., 914 F.2d 1136 (9th Circ. 1990); Reyes v. City of Farmers Branch, TX, 586 F.3d 1019 (5th Circ. 2009); Barnett v. City of Chicago, 141 F.3d 699 (7th Circ. 1998); Negron v. City of Miami Beach, FL, 113 F.3d 1563 (11 Cir. 1997). CVAP refers to individuals who are age 18 or over and are US citizens. This means that in California and other states where courts have so held, in order to show that a population is sufficiently large and compact to constitute a majority in a single member district, its citizen voting age population—citizens aged 18 or over—must constitute at least 50% of CVAP of the target district. A key question for VRA compliance, then, is the determination of citizen voting age population proportions. Again, because the County is utilizing Table 4 without taking into consideration the change in the minority voting age population since the ACS was conducted from 2015-2019.

Ms. Walsh has created an excel spreadsheet and table for Walsh Maps 4 and 5 that show the exact location and population of the cities and communities within each District. Comparing this information with the maps and data presented by the County, it is obvious that the County's information is out of date. In fact, many communities are not included at all.

The Walsh Maps meet the legal requirements required for approval. Additionally, they are superior because they include small communities and include them in the census data information for the maps. The Walsh maps ensure that communities of interest are kept intact. These communities include Greater Lake Matthews, Mead Valley, Mountain Communities (Anza, Sage, Lake Riverside, Aguanga), Temescal Valley, the Pass Area, (Winchester, Green Areas, and Homeland), and Desert Communities. Notably, Greater Lake Matthews includes the communities of Lake Matthews, Gavian Hills, Mockingbird Canyon, Woodcrest and El Sobrante. These have been communities of interest for over 20 years. Moreover, Walsh Maps 3.1 and 3.2 are supported by communities of interest that rely heavily on County services.

Unfortunately, staff included incorrect label placements for two communities for Walsh Map Version 2. Staff was alerted to these errors, but they were not corrected. These maps were even published in the newspaper with the same errors. These errors were prejudicial as the incorrect label placement led to incorrect population data. These errors included placing the Home Gardens label in the First District (which should have been located in the Second District). Additionally, the Meadowbrook is shown in the Third District (which should have been located in the First District).

Additionally, the Redistricting Committee failed to count certain areas in District 1. The Alta Vista Retirement Community is not shown on the proposed maps next to March Air Reserve Based. Further, La Cresta, De Luz and Gavilan Hills are not on the County-created maps or census areas. Many other communities of interests and incorporated areas are listed on the Walsh Maps but they aware apparently not counted in the proposed maps under consideration. The Redistricting Committee and Planning Commission erred in removing Walsh Maps 3.0, 3.2 and 3.2 from the list of redistricting maps set for approval before you today.

In sum, the Committee's proposed maps are legally flawed. Rather than adopt maps that will be subject to legal challenge and invalidation, the County should support Walsh Maps 3.1 or 3.2

## Exhibit 1

Walsh v3.2 Redistricting Boundaries Redistricting Boundaries with 2020 US Census Data

## Riverside County Supervisorial District Summary

California Adjusted Citizen Voting Age Population 2020 US Special Tabulation From the 2015-2019 5-Year American Community Survey (ACS)

Table 3. Citizen Population - (CVAP) 2015-2019 5-year American Community Survey (ACS)

District	Total	Not Hispanic or Latino	Not Hispanic or Latino; American Indian or Alaska Native Alone	Not Hispanic or Latino: Asian Alone	American	Not Hispanic or Latino Native Hawaiian or Other Pacific Islander Alone		Alaska Native and	Not Hispanic or Latino: Asian and White	Not Hispanic or Latino; Black or African American	Alaska Native and	Not Hispanic or Latino: Remainder of Two or More Race Responses	Hispanic or Latino
4	432 725	23),911	1,643	28.286	26,880	941	162 145	1,519	4 591	2.802	1	1271	200.668
, ,	100%	53.6%	0.4%	6.5%	6.2%	0 2%	37.6%	0.4%	1.1%	0.6%	0.0%	0.5%	46.4%
2 -	415.040	207.970	509	35.41	22.918	50t	134.975	1:705	3.702	1980	112	2,147	207 1110
	100%	50.1%	0.2%	8.5%	5.5%	0.2%	33.3%	0.4%	0.9%	0.5%	0.0%	0.5%	49.9%
3 -	493,090	##h.568	2 917	30 19	27.853	31018	245 (9)	2,738	279	4 657	767	A,585	100,890
3	100%	66.8%	0.5%	6.1%	5.7%	0.6%	49,9%	0.6%	1.5%	0.8%	0.1%	0 9%	33.2%
4 -	389.470	214 441	1,45	10.761	13,703	287	181,911	1318	1 45	1 435	- 37	1.017	184 575
	100%	53.7%	0.4%	2.7%	3 4%	0.1%	45.6%	0.3%	0 4%	0.4%	0 0%	0.3%	46.2%
5 -	410 206	191,86	3,031	10.244	50,508	708	105,825	1,781	1.643	1815	150	1.40	224,271
3	100%	46.1%	0.9%	4.4%	13.1%	0.2%	25.7%	0.3%	0.4%	0.7%	0 0%	0.3%	53 9%
COUNTY	2,350,300	1 175.787	10.17	122 tean	115,05%	.5.797	000.635	6.953	19,158	12.85	218	4 4	9 8 5 5
TOTAL	100%	54 5%	0.5%	5.7%	6.8%	0.3%	38.8%	0 4%	0.9%	0.6%	0.1%	0.5%	45 5%

Table 4. Citizen Voting Age Population - (CVAP) 2015-2019 5-year American Community Survey (ACS)

District	CVAP Total	CVAP Not Hispanic or Latino	CVAP Not Hispanic or Latino: American Indian or Alaska Native Alone	CVAP Not Hispanic or Latino: Asian Alone	CVAP Not Hispanic or Latino: Black or African American Alone	CVAP Not Hispanic or Latino. Native Hawaiian or Other Pacific Islander Alone	CVAP Not Hispanic or Latino: White Alone	CVAP Not Hispanic or Latino: American Indian or Alaska Native and I White	CVAP Not Hispanic or Latino: Aslan and White	CVAP Not Hispanic or Latino: Black or African American and White		CVAP Not Hispanic or Latino: Remainder of Two or More Race Responses	CVAP Hispanic or Latino
1	212.976	4 Ω / <sub>G</sub>	1 269	25,479	21.586	-84	103,821	1.34	2496	547	18	1 412	126,374
	100%	59 6%	0.4%	7.4%	6.9%	03%	42.6%	0 4%	0 8%	0.3%	0.1%	0.5%	40 4%
2	294.070.	IEC II	4)	71.859	15,049	ńg,	112.909	1200	1211	1,026	185	1,23	1129.572
	100%	56.0%	0.3%	9.1%	6.1%	0.2%	38.3%	0.4%	0.6%	0.3%	0.0%	0.4%	44.0%
3	350,153	251,991	2,016	23,023	31584	22123	180 354	1.746	3.014	1.153	458	2635	91.430
	100%	72.0%	0,6%	6.6%	6.1%	0.6%	55.2%	0.5%	0 9%	0.5%	0.1%	0.7%	28 1%
4	3/10.546	190,348	1 138	9.61	10.454	795	165.TW	1.198	700	589	. 32	178	1.00.242
	100%	61.3%	0.4%	2.8%	3.4%	0.1%	53.3%	0.4%	0.2%	0.2%	0.0%	0.3%	38.7%
5	288.268	150,389	7,577	14 805	40.132	498	87,367	1,000	5,716	1 582	145	701	137,625
	100%	52.2%	0.9%	5.1%	13.9%	0.2%	30,3%	0.4%	0.4%	0.5%	0.1%	0.2%	47.8%
COUNTY	1 568 896	944.48,	7.750	95 402	311938	4 (0)1	842,757	11/500	9,05	6(16)	904	8,447	612.243
	100%	60 7%	0.5%	6.2%	7.2%	0.3%	44.5%	0.4%	0.6%	0.4%	0 1%	0.4%	39.3%

I may be contacted at 310-982-1760 or at jamie.hall@channellawgroup.com if you have any questions, comments or concerns.

Sincerely,

Jamie T. Hall

November 9, 2021

As the Mayor of Banning, I know we do not have the staff to interface with two Supervisorial Districts. We have a City Manager, but no assistant City Managers like the Cities of Riverside and Perris. Therefore, map F and H are totally unfair to our small City and the Pass area as whole.

Today, you will hear testimony from our regional partners imploring you to keep us intact. Banning is a disadvantaged community and we demand to know why we are the only normal sized city being proposed to be split up? We have speakers here to discuss the negative impacts of maps F and H as it relates to regional water, local water, schools, flood control, regional parks and city services as a whole. As the Mayor of Banning and the representing the entire City Council as well as our residents, we respectfully request that you adopt map G and include our friends in Cabazon.

Thank you,

Colleen Wallace Mayor

11-9-2021 19.2



# City of Banning

## Office of the Mayor

November 4, 2021

Board of Supervisors Riverside County 4080 Lemon Street Riverside, Ca 92501

Re: Riverside County 2021 Redistricting Plan

Honorable Board of Supervisors,

The Riverside County Board of Supervisors' (Board) efforts to keep the general public and each community updated on the 2021 redistricting plan is very much appreciated by the Banning City Council. City of Banning Council members recognize the challenges that are involved in the complex process of creating districts that fairly and equally represent the citizens of Riverside County.

At least two of the remaining redistricting options divide the Pass Area into multiple supervisory districts. In fact, these two options (Map F and Map H) split the City of Banning between two districts. As a small city, splitting Banning up would be dividing a community of interest. The City of Banning is a small organization with limited financial and staff resources. Coordinating efforts between two Supervisors places and unfair burden on the City of Banning. In addition, the City of Banning is a rapidly growing community with many transportation needs that require coordination with Riverside County, the City of Beaumont and Morongo Band of Mission Indians.

Pass Area communities face unique challenges and issues, based on our geographic location and available transportation corridors currently serving our area. These challenges are much different from those faced by the Coachella Valley and eastern Riverside County. Moving some of these communities into other supervisory districts will be detrimental in that it will fragment one of the State's most dynamic growth areas at a very critical time.

It is the position of the Banning City Council that the new redistricting plan must maintain the Cities of Calimesa, Beaumont, Banning, and the Morongo Reservation in the same supervisory district. A united Pass Area will help ensure the continued success for all Riverside County.

Sincerely,

Colleen Wallace

10 1 Wallace

Mayor

Submitted Bg: Warrbel Huney







Consejo de Federaciones Mexicanas



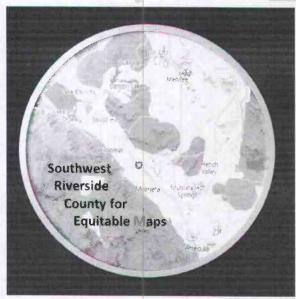


NATIONAL ECUMENICAL FORUM for FILIPINO CONCERNS - Inland Empire

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11-9-2021 19.2





### Riverside County Board of Supervisors Redistricting-Map narrative

### District 1 (Moreno Valley and Perris)

Total Population: 480,721

Total Citizen, Voting Age Population	274, 908
Total Hispanic Citizen, 18 and over population	142, 827
Hispanic CVAP	52%

<u>Cities/Areas</u>: Riverside City (Mission Grove/Orange Crest), March Air Force Base, Moreno Valley, Perris, Mead Valley, Nuevo, Lakeview, San Jacinto, Winchester, Good Hope, Meadowbrook

This community is surrounded by the 215 fwy and 60 fwys. It shares school districts and community shopping centers, especially in the cities of Moreno Valley and Perris. This community is also considered an Environmental Justice community suffering from the worst air pollution and proliferation of warehouses and diesel truck traffic. The majority of the community has come together to advocate for the improvement of air and water quality. Composed of majority BIPOC communities, these cities share a common interest in immigration, education, and environmental justice advocacy to help ensure a better quality life. Our communities share back roads for health care access. Our communities share school districts and water districts to obtain services. People in our communities travel to jobs at warehouses on the 60 freeway, or we travel on surface roads to meetings where we gather to advocate for the halt of warehouse development.

This district is a Section 2 Voting Rights Act required district for Latinx communities in Moreno Valley and Perris. To the east of the city of Riverside, IE Assembly District 4 unites both the Spanish speaking, immigrant populations in Moreno Valley and Perris and the disproportionately large and growing Black populations in Moreno Valley, Perris, and San Jacinto. These cities and surrounding communities, though neighboring Riverside, need a district of their own with a representative focused on investing outside of the main city in the county. As Riverside City continues to boom, residents and developers are both moving eastward for housing and development sites.

### District 2 (Riverside/Jurupa Valley)

Total Population: 489, 454

Total Citizen, Voting Age Population	310,214
Total Hispanic Citizen, 18 and over population	157,414
Hispanic CVAP	50.7%

<u>Cities/Areas:</u> Home Gardens, Jurupa Valley, Riverside City (all Riverside Communities except March ARB, Orange Crest and Mission Grove), Woodcrest, Lake Elsinore and Lake Mathews

The communities within this proposed map representing BOS District #2 Include: Jurupa Valley, Riverside, Home Gardens, Lake Mathews and Lake Elsinore. These communities share a common concern as to the living and social needs of our residents, one being the ability to vote and elect candidates of our choice. Housing, living conditions, health facilities, access to quality education, traffic congestion and the need for better jobs are just some of the concerns that jointly we must face. These are the main reasons we must be kept together as one of the board of supervisors' districts, to keep us apart would only spell more problems.

### District 3 (Mid Riverside County BOS)

Total Population: 473,554

Total Citizen, Voting Age Population	326, 454
Total Hispanic Citizen, 18 and over population	129, 166
Hispanic CVAP	39.6%

<u>Cities/Areas:</u> Menifee, Temecula, Sage, Valle Vista, Hemet, East Hemet, Calimesa, Beaumont, Banning, Idyllwild, Mountain Center,

The communities on this map rely on Interstate 10 for commerce, education, healthcare services, and recreational access. They are represented by Hemet Unified and Banning Unified School Districts. Our communities also have water districts in common. There is an ever growing Black population from Hemet to Banning Agua Caliente Band of Cahuilla Indians, Soboba Band of Luiseno Indian, Santa Rosa Band of Cahuilla Indians are sovereign and recognized tribes that we ask are kept together. Connecting all the residents of that region to health care, groceries, libraries, and education services. The communities of the Banning Pass have common locations for work, health, study and recreation. Our interests, needs and characteristics differ from those of Coachella Valley.

### District 4 (Coachella Valley)

Total Population: 491, 290

Total Citizen, Voting Age Population	319, 718
Total Hispanic Citizen, 18 and over population	122, 546
Hispanic CVAP	38.3%

<u>Cities/Areas</u>: White Water, Anza, Lake Riverside, Desert Hot Springs, Palm Springs, Cathedral City, Palm Desert, La Quinta, Indio, Coachella, Themal, Oasis, Mecca, North Shore, Rancho Mirage, Indian Wells, Aqua Caliente, Bermuda Dunes

The Blythe, the Coachella Valley share agricultural connections such as employment, fields of education, transportation routes, health needs and healthcare delivery services. This region shares an influx of farm workers who live year round and who are temporary farm workers that must be housed. Our region also shares College of the Desert, a higher education institution. There are air quality issues that are commonalities for our communities. There is an ever growing LGBTQ population that is not represented in the Census data in Cathedral City, Desert Hot Springs and Palm Springs. We also travel and share goods across interstate 10, highway 86 and the Mexico-America border. Our rural, desert communities have been successful in advocating for air studies and action around the Salton Sea; together our region will have to continue solving the question of a dying Salton Sea. The district we have drawn also includes a lot of the unincorporated communities in the Coachella Valley as well as tribal communities such as Torrez-Martinez.

### District 5 (Corona)

Total Population: 472, 695

Total Citizen, Voting Age Population	339,218
Total Hispanic Citizen, 18 and over population	108, 162
Hispanic CVAP	31.9%

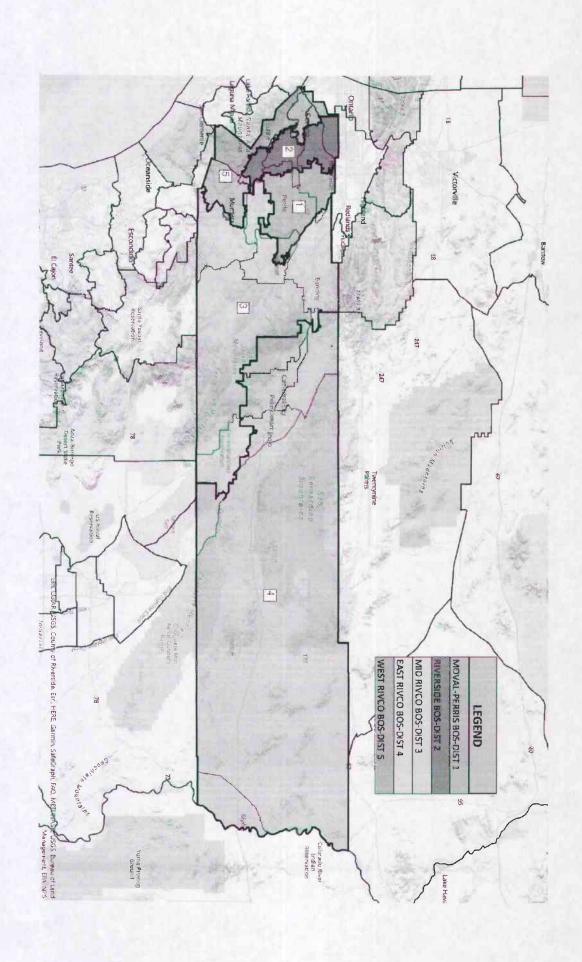
<u>Cities/Areas</u>: Eastvale, Norco, Corona, El Sobrante, Coronita, Wildomar, French Valley, Lakeland Village, Temescal Valley and Murrieta

### What are your shared interests? What brings you together? What is important to your community?\*

Riverside County's Southwest is a partnership of largely suburban cities which still have some rural areas.

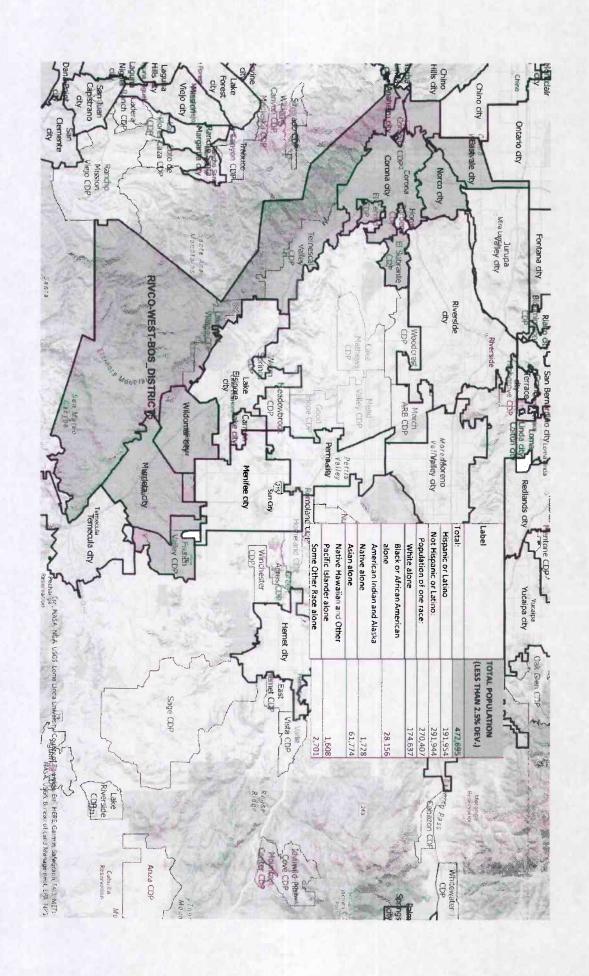
Our community is made up of Eastvale, Norco, Corona through the City of Temecula. We are connected by the 15 Freeway going North/Northwest. The 215 freeway splits from the 15 just North of Temecula and heads North/Northeast. Highway 74 connects the 15 and 215 on the North, completing what resembles a "Triangle". The Santa Ana mountain range in the West separates us from Orange County. The Agua Tibia Mountain range to the South separates us from San Diego County. Our COI shares a couple of Hospitals, firefighter stations and Law Enforcement is contracted with the Sheriff's Department. Our firefighters respond to each other's fires and the hospitals are centrally located. The population is highly diversified - with Latinos making up 20-50+% of the cities. Our cities depend on each other for children and adult sport leagues, outdoor film festivals, indoor film festivals, each cities' celebrations and Holiday celebrations, sporting events with our local Baseball Minor League - The Storm, wineries and, both, indoor and outdoor shopping centers.

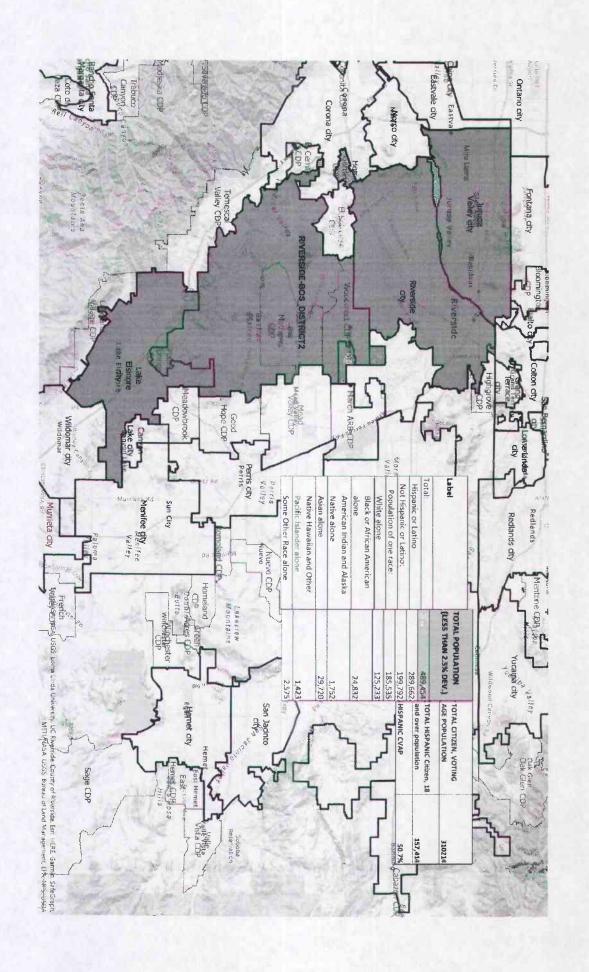
We, respectfully, request that our Community-of-Interest is kept together as a board of supervisors district to continue working together for the betterment of each of our cities as well as our larger community. Temecula has much more in common with its neighboring cities to the North as resources are being shared and the culture is very similar.

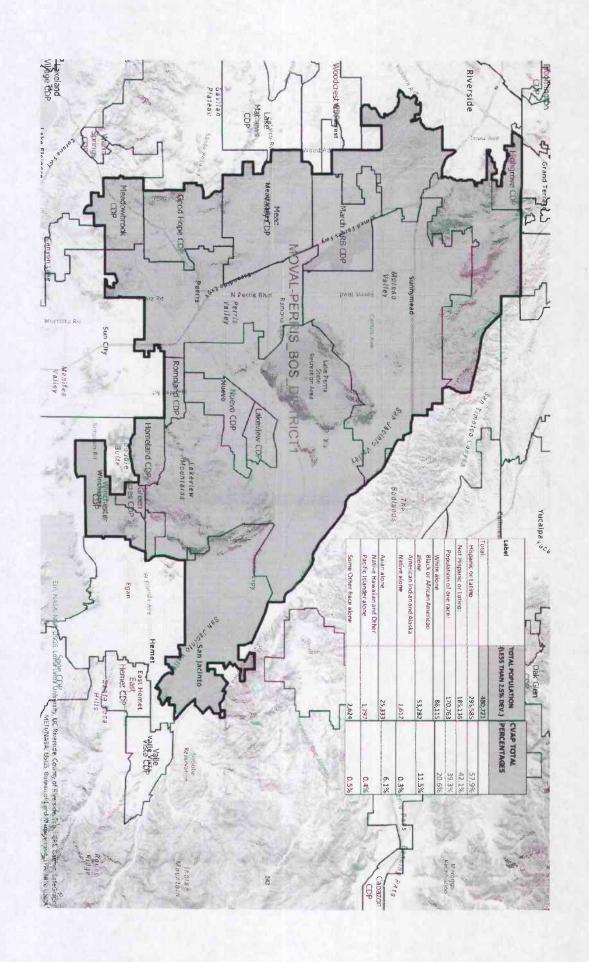


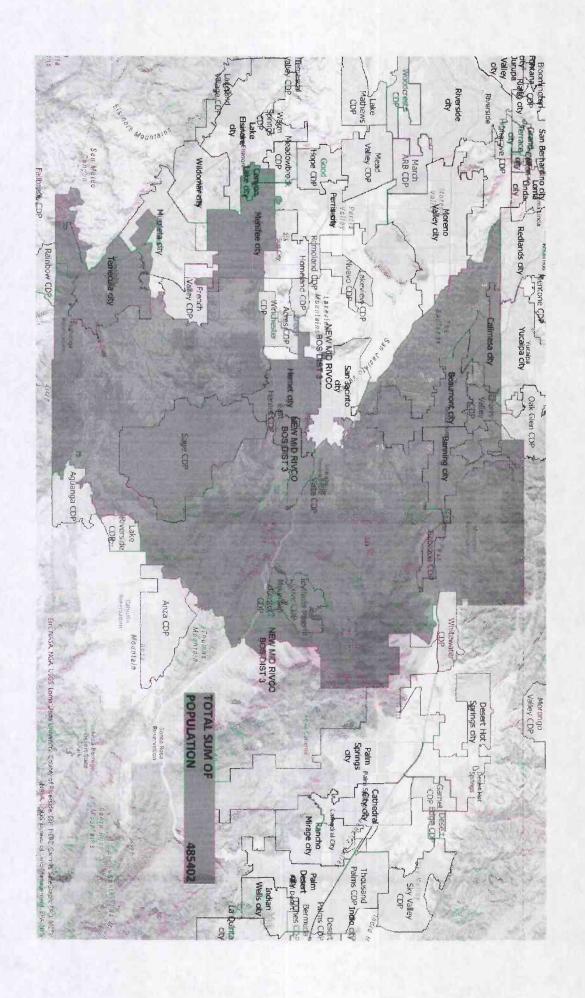
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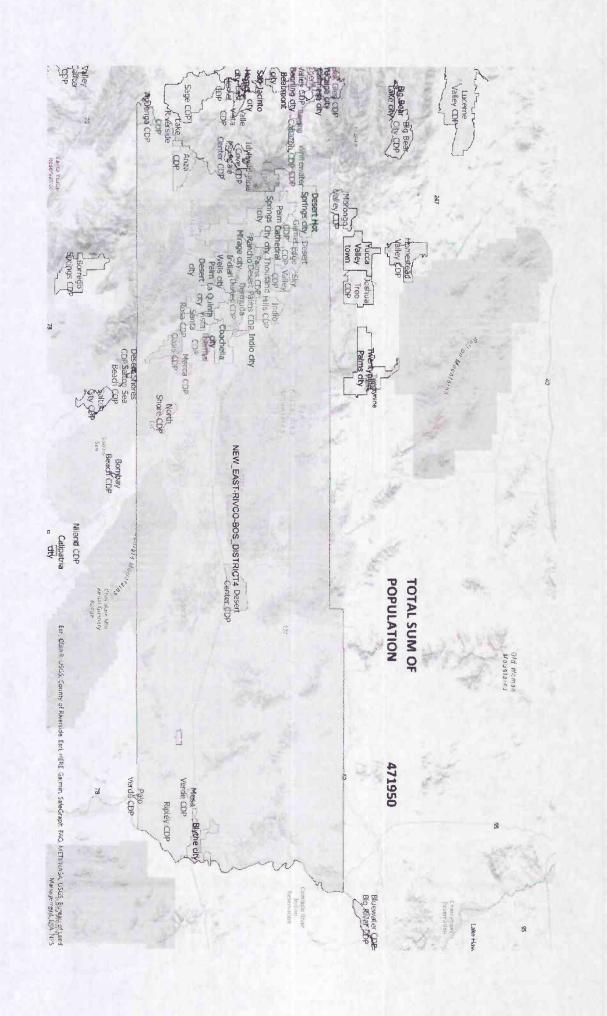
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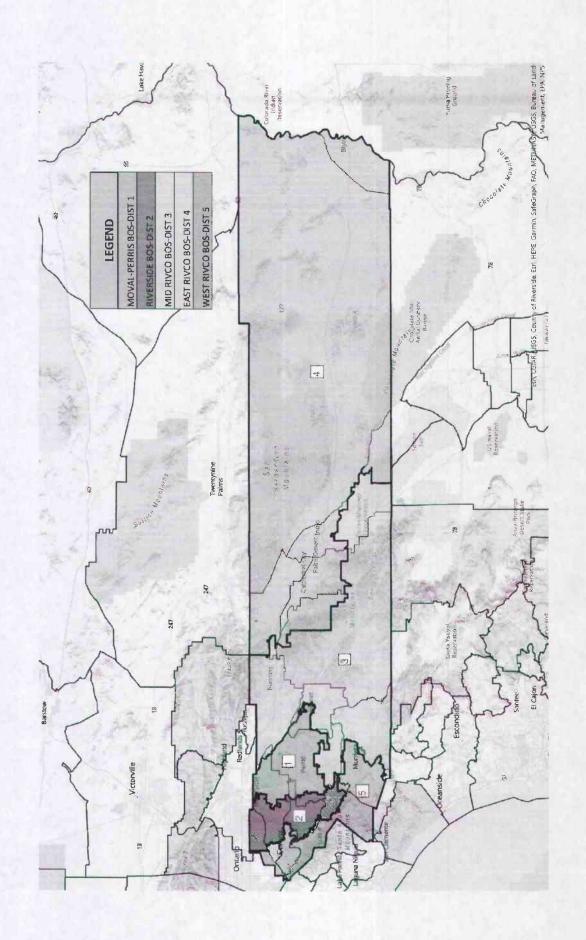


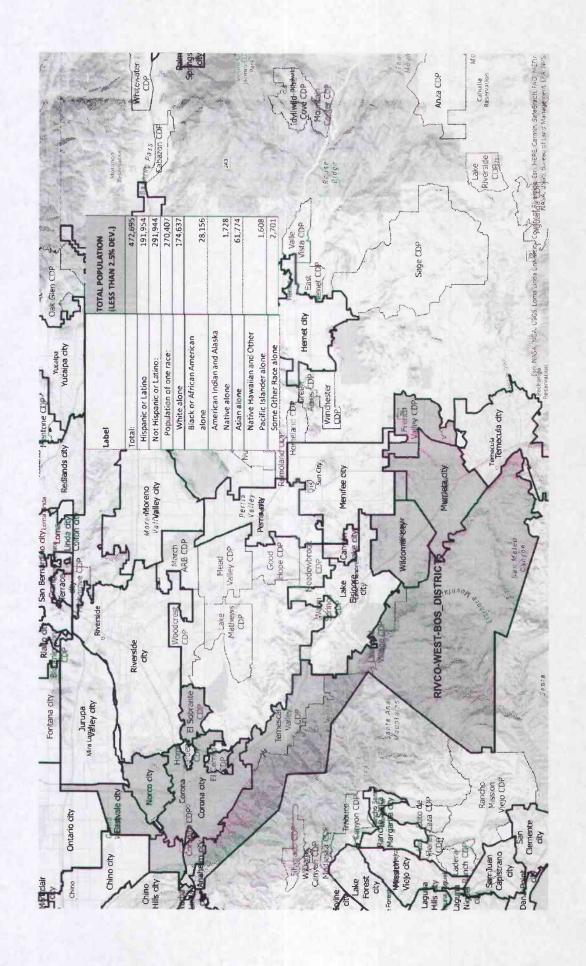


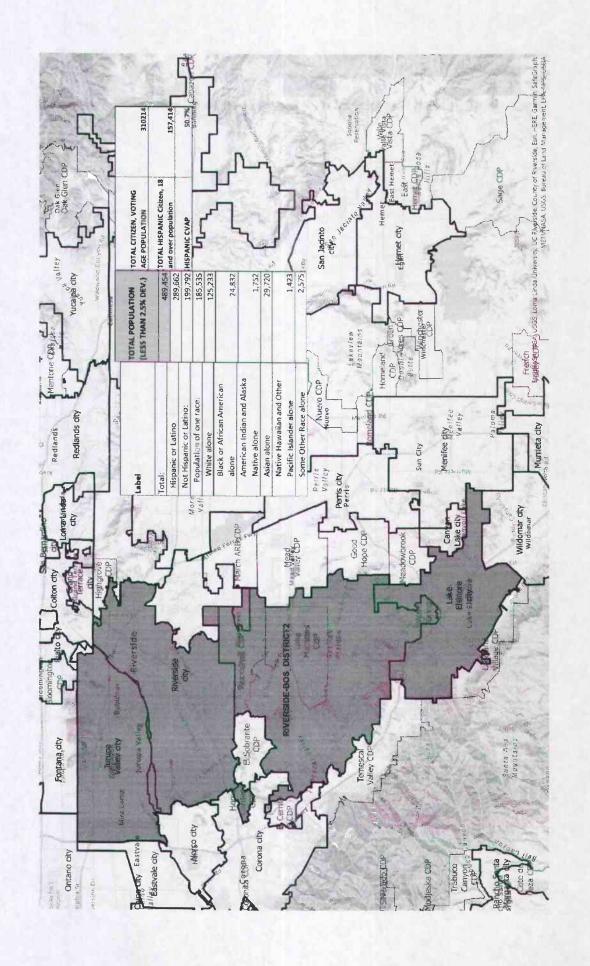


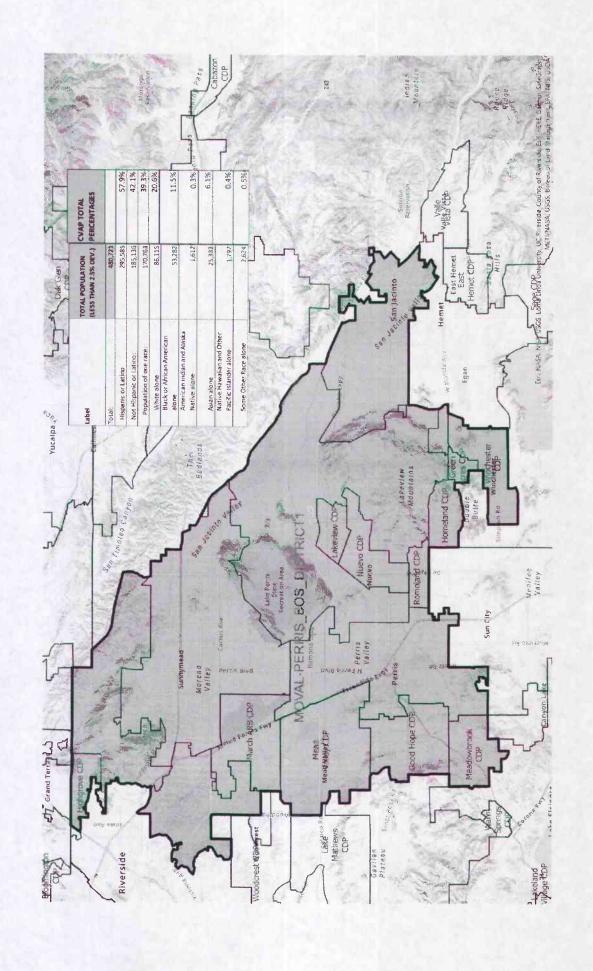


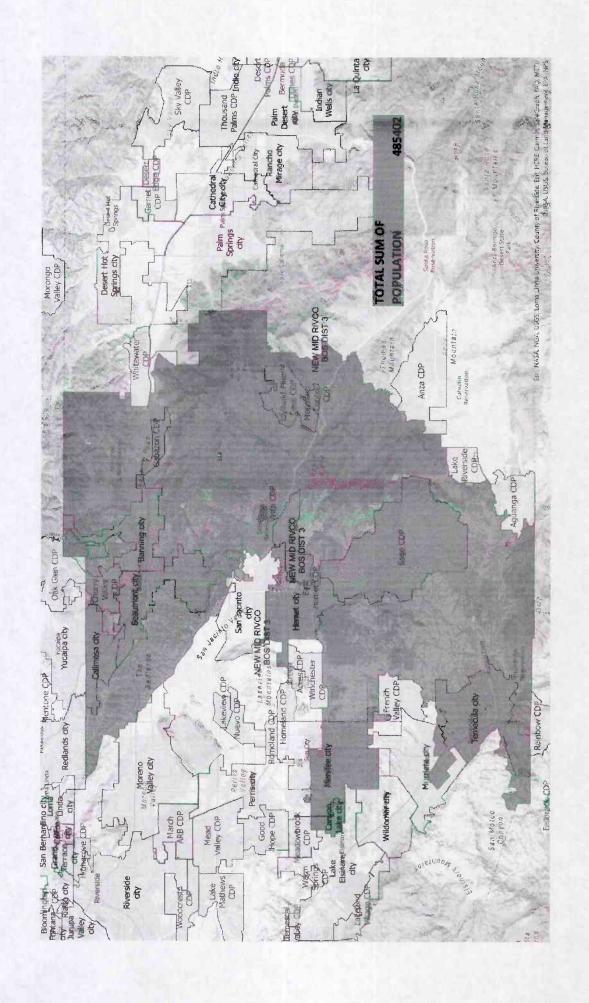


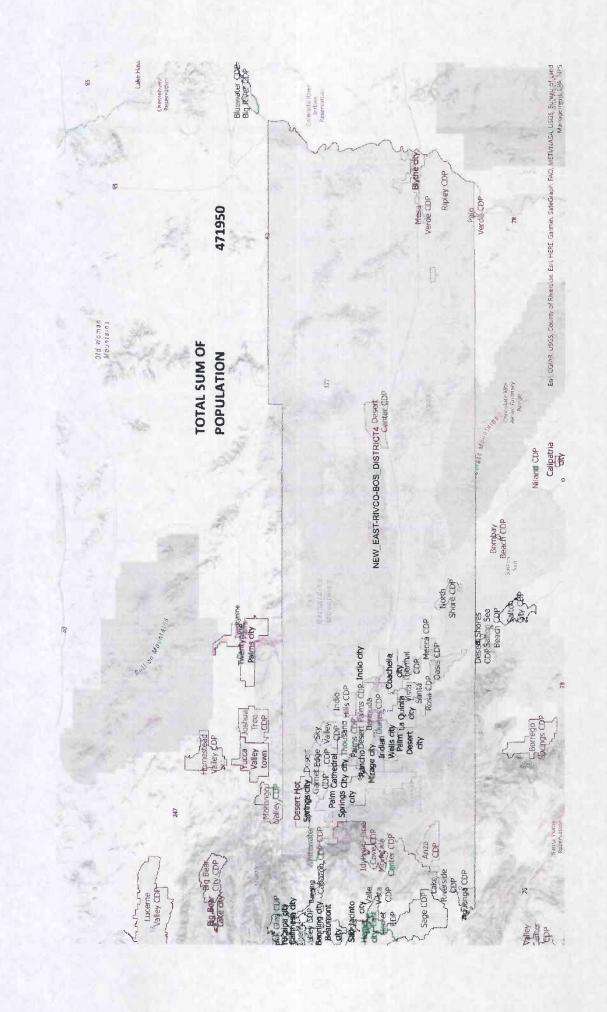


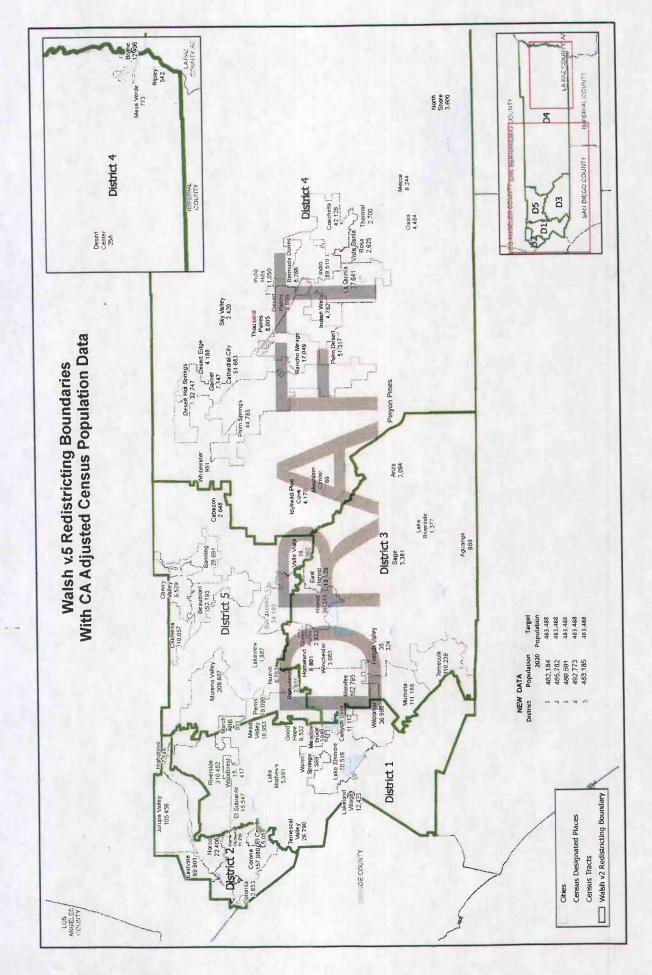






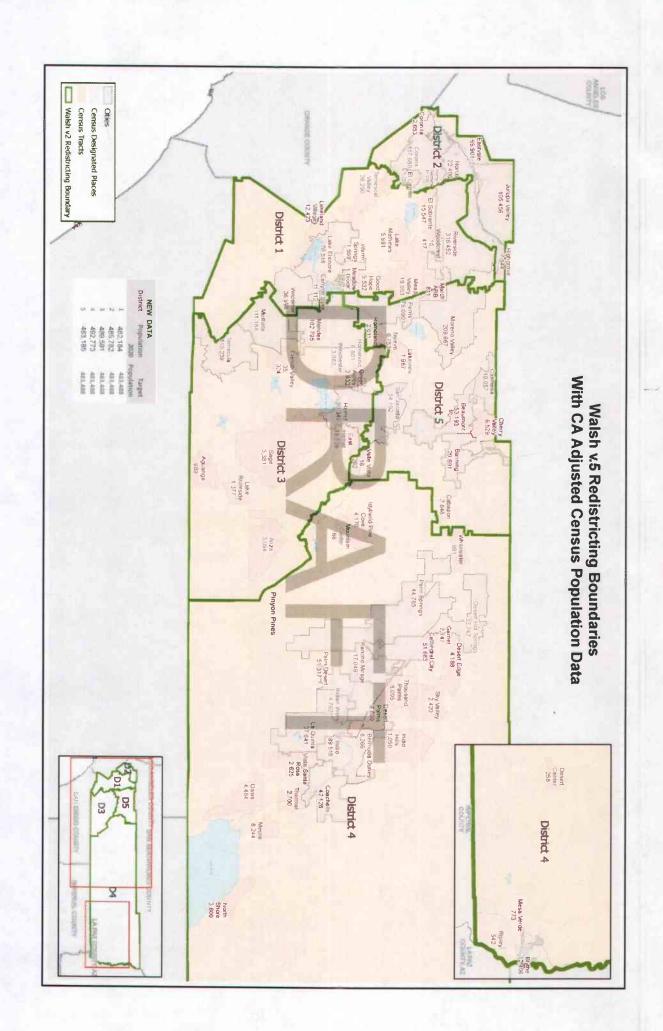






### Walsh Version 5 Map with Data

	3	
483,185		209,667 79,090 54,192 2,011 1,977 6,753 16,262 10,057 6,529 53,193 29,691 2,648 5,588 5,527
District 5 483		Moreno Valley Perris San Jacinto Romoland LakeView Nuevo Valle Vista Calimesa Cherry Valley Beaumont Banning Cabazon Reche Canyon Badlands
492,733		991 32,747 4,188 7,147 44,785 51,683 2,420 8,005 1,050 6,669 17,049 8,266 4,762 51,317 89,518 42,128 37,641 2,625 2,700 8,244 4,484 3,600 258 773 12,405 66
District 4 49		Whitewater Dessert hot Springs Desert Edge Garnet Palm Springs Cathedral City Sky Valley Thousand Palms Indio Hills Desert Palms Rancho Mirage Bermuda Dunes Indio Coachella La Quinta Vista Santa Rosa Thermal Mecca Oasis North Shore Desert Center Mesa Verde Blythe Ripley Idyllwild Mountain Center
489,591		110,003 110,949 102,527 89,833 6,772 2,918 3,068 35,280 19,432 3370 3075 1375 989
District 3 4		Temecula Murrieta Menefee Hemet Homeland Green Acres Winchester French Valley East Hemet Sage Anza Lake Riverside Aguanga
485,782		105,456 69,901 26,316 11,203 2,653 157,680 5,058 100,000 7515
District 2		Jurupa Valley 105,456 Eastvale 69,901 Norco 26,316 Home Gardens 11,203 Coronia 2,653 Corona 157,680 El Cerrito 5,058 Riverside 100,000 Highgrove 7515
482,184		14,039 16,378 809 19,819 5,972 5,580 26,232 3,142 9,468 11,082 12,364 70,256 4,703 14,707 36,875 4,000 214,998
District 1		El Sobrante Woodcrest March ARB Mead Valley Lake Mathews Gavilan Hills Temescal Valley Meadowbrook Good Hope Warm Springs Canyon Lake Lake Elsinore De Luz La Cresta Wildomar Lake Hills Riverside Pigeon Pass (New Homes) West Elsinore  North Elsinore =



### Walsh Version 5 Map with Data

District 1

482,184

District 2

485,782

District 3 489,591

District 4

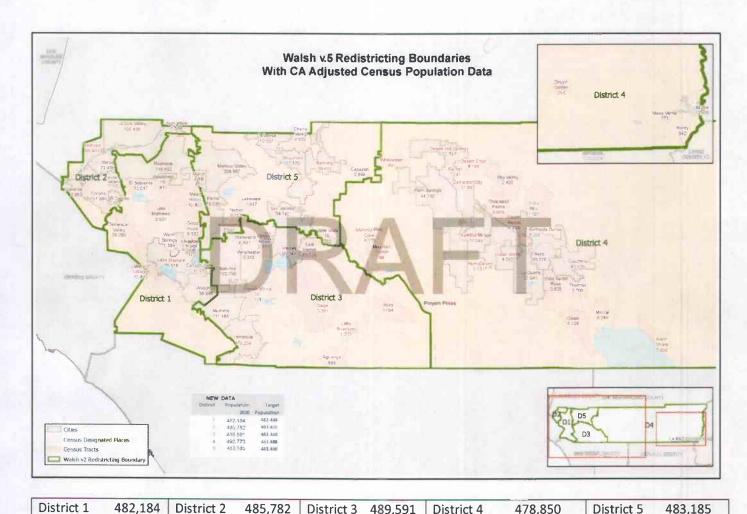
492,733

District 5 483,185

El Sobrante	14,039	Jurupa Valley	105,456	Temecula	110,003	Whitewater	991
Woodcrest	16,378	Eastvale	69,901	Murrieta	110,949	Dessert hot Springs	32,747
Mead Valley	19,819	Home Gardens 11,203	26,516 IS 11,203	Hemet	89,833	Garnet Eage	4,188 7,147
Lake Mathews	5,972	Coronita	2,653	Homeland	6,772	Palm Springs	44,785
Gavilan Hills	5,580	Corona	157,680	Green Acres	2,918	Cathedral City	51,683
Temescal Valley	26,232	El Cerrito	5,058	Winchester	3,068	Sky Valley	
Meadowbrook	3,142	Riverside	100,000	French Valley	35,280	Thousand Palms	
Good Hope	9,468	Highgrove	7515	East Hemet	19,432	Indio Hills	
Warm Springs	1,586			Sage	3370	Desert Palms	
Canyon Lake	11,082			Anza	3075	Rancho Mirage	17,049
Lakeland Village	12,364			Lake Riverside	1375	Bermuda Dunes	
Lake Elsinore	70,256		\	Aguanga	989	Indian Wells	
De Luz	4,703		\			Palm Desert	
La Cresta	14,707		\			Indio	
Wildomar	36,875					Coachella	
Lake Hills	4,000	\				La Quinta	
Riverside	214,998	/				Vista Santa Rosa	
Pigeon Pass		1				Thermal	
(New Homes)	4000					Mecca	
West Elsinore	6,174					Oasis	
						North Shore	
						Desert Center	
North Elsinore =						Mesa Verde	
(Warm Springs)						Blythe	
						Ripley	
						ldyllwild	

Exhibit D

Walsh Version 5 Map with Data

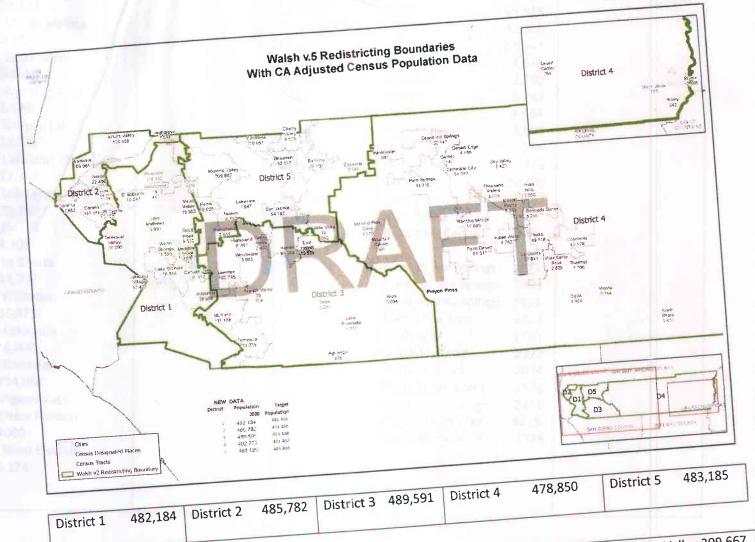


El Sobrante	Jurupa Valle	ey105,456	Temecula	Whitewater	991	Moreno Valley	209,667
14,039	Eastvale	69,901	110,003	Dessert hot Spring	s 32,747	Perris	79,090
Woodcrest	Norco	26,316	Murrieta	Desert Edge	4,188	San Jacinto	54,192
16,378	Home Gard	en 11,203	110,949	Garnet	7,147	Romoland	2,011
March ARB	Coronita	2,653	Menefee	Palm Springs	44,785	LakeView	1,977
809	Corona	157,680	102,527	Cathedral City	51,683	Nuevo	6,753
Mead Valley	El Cerrito	5,058	Hemet	Sky Valley	2,420	Valle Vista	16,262
19,819	Riverside	100,000	89,833	Thousand Palms	8,005	Calimesa	10,05
Lake Mathews	Highgrove	7515	Homeland	Indio Hills	1,050	Cherry Valley	6,529
5,972			6,772	Desert Palms	6,669	Beaumont	53,193
Gavilan Hills	-		Green Acres	Rancho Mirage	17,049	Banning	29,691
5,580			2,918	Bermuda Dunes	8,266	Cabazon	2,648
				Indian Wells	4,762	Reche Canyon	5,588

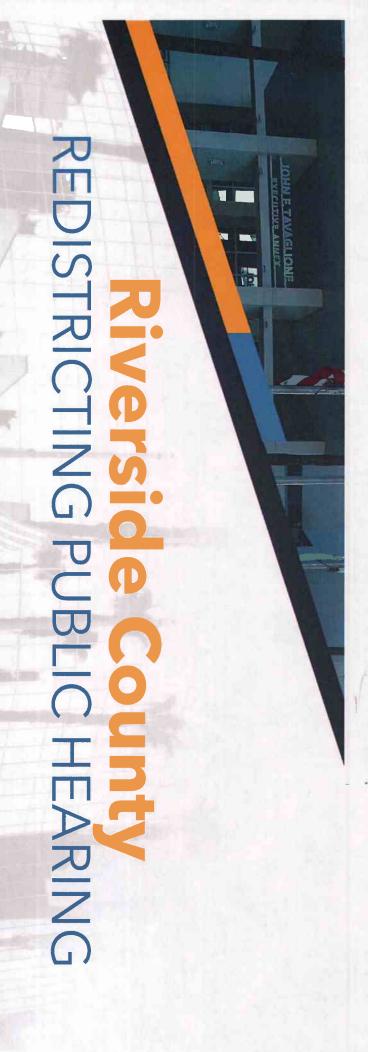
Indio Coachella La Quinta Vista Santa Rosa Thermal Mecca Oasis North Shore Desert Center Mesa Verde Blythe Ripley Idyllwild	89,518 42,128 37,641 2,625 2,700 8,244 4,484 3,600 258 773 12,405 542		
La Quinta Vista Santa Rosa Thermal Mecca Oasis North Shore Desert Center Mesa Verde Blythe Ripley	37,641 2,625 2,700 8,244 4,484 3,600 258 773 12,405 542		
Vista Santa Rosa Thermal Mecca Oasis North Shore Desert Center Mesa Verde Blythe Ripley	2,625 2,700 8,244 4,484 3,600 258 773 12,405 542		
Thermal Mecca Oasis North Shore Desert Center Mesa Verde Blythe Ripley	2,700 8,244 4,484 3,600 258 773 12,405 542		
Mecca Oasis North Shore Desert Center Mesa Verde Blythe Ripley	8,244 4,484 3,600 258 773 12,405 542		
Oasis North Shore Desert Center Mesa Verde Blythe Ripley	4,484 3,600 258 773 12,405 542		
North Shore Desert Center Mesa Verde Blythe Ripley	3,600 258 773 12,405 542		
Desert Center Mesa Verde Blythe Ripley	258 773 12,405 542		
Mesa Verde Blythe Ripley	773 12,405 542		
Blythe Ripley	12,405 542		
Ripley	542		
Idyllwild			
	4,170	8.7	
Mountain Center	66		
West of Hot Spring	s 1311		
North of Hot Spring			
West Rancho Mira	ge 2433		
Salton Sea Area	4827	1	
Blyth Area	1740		
North Idyllwild	2372		
West Idyllwild	2074		
West Indian Wells	1474		
West Palm Springs	2433		
Pinyon Pines area	4219		
	1725		
l k i			
	West Palm Springs	West Palm Springs 2433 Pinyon Pines area 4219	West Palm Springs 2433 Pinyon Pines area 4219

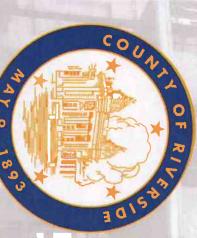
Exhibit D

Walsh Version 5 Map with Data



District 1 482,184	District 2 485,782		No thought	991	Moreno Valley	209,667 79,090
El Sobrante 14,039 Woodcrest 16,378 March ARB 809 Mead Valley 19,819 Lake Mathews 15,972 Gavilan Hills 15,580	El Cerrito 5,0	110,003 Murrieta 03 110,949	Whitewater Dessert hot Springs Desert Edge Garnet Palm Springs Cathedral City Sky Valley Thousand Palms Indio Hills Desert Palms Rancho Mirage Bermuda Dunes Indian Wells	- 47	Perris San Jacinto Romoland LakeView Nuevo Valle Vista Calimesa Cherry Valley Beaumont Banning Cabazon	54,192 2,013 1,977 6,75 16,26 10,05 6,52 53,1 29,6





## Tuesday, November 9, 2021

Presented by: Executive Office Technical Committee

### AGENDA

- Today's Actions
- Recap of 11/3 ARC Meeting
- Schedule
- Redistricting Criterion Order of Priority
- Maps Presentation (EOTC F, G, H, I, and Community Map 1.2)
- Board Discussion and Provide Direction

- Receive and file the public testimony package containing all public and Advisory Redistricting Commission comments received through November 3, 2021, and any further testimony comments received by the Board to
- 2. Open the public hearing and receive public testimony on draft maps labeled EOTC F, G, H, I, and Community Map 1.2, which were recommended for consideration by the ARC on November 3, 2021; and

- comments, and direct the EOTC to conduct further analysis (including Racially Polarized Voting) on draft maps EOTC F, G, H, I, Community Map 1.2, and any additional maps/revisions requested by the Board; and After receipt of public testimony, close the public hearing, provide
- Direct the EOTC to update the Board at the November 16, 2021, public hearing on the analysis of the directed maps, including any additional requirements map revisions identified by the EOTC to comply with Redistricting

## ARC MEETING RECAP

- On November 3<sup>rd</sup>, the EOTC presented EOTC maps E, F, G, H, I, and J, and 5.1, and 6.0 to the ARC for the purpose of providing recommendations to the Board of Supervisors Community Maps 1.0, 1.1, 1.2, 3.0, 3.1, 3.2, 4.0, 4.1, 4.2, 4.3, 4.4, 4.5, 4.6, 5.0,
- After receipt of public comment and subsequent deliberation, the ARC and consideration at the November 9th Public Hearing. voted to send EOTC Maps F, G, H, I, and Community Map 1.2 submitted by the IE Redistricting Hub, to the Board of Supervisors for further discussion

### SCHEDULE

	December 1, 2021		November 3, 2021	October 6, 2021	September 22, 2021	August 18, 2021 (Public Hearing)	ARC Meeting
Target Adoption Date: December 14, 2021	December 7, 2021 (Public Hearing)	November 16, 2021 (Public Hearing)	November 9, 2021 (Public Hearing)	October 19, 2021 (Special Mtg – Public Hearing)	September 28, 2021 (Public Hearing)		County BOS

## ORDER OF PRIORITY

- Population equality of residents of the county as determined by the census.
- Compliance with U.S. Constitution, California Constitution and the Federal Voting Rights Act.
- To the extent practicable, Districts shall be geographically contiguous.
- To the extent practicable, geographic integrity of any local neighborhood or local community of interest shall be respected in a manner that minimizes its division. Importantly, "communities of interest" do not include the relationships with political parties, incumbents, or political candidates.

# ORDER OF PRIORITY (Continued)

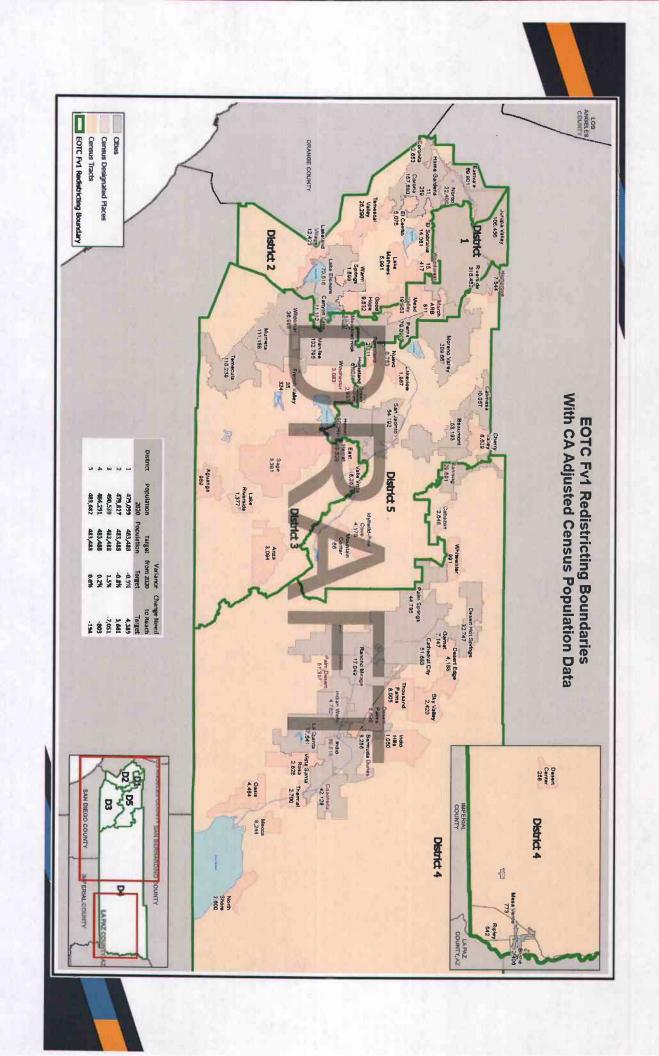
- To the extent practicable, Districts of counties shall respect the geographic integrity of a city or census designated place
- cities or counties shall bound districts District boundaries should be easily identifiable and understandable by residents. Natural and artificial barriers, streets or boundaries of
- To the extent practicable, and where it does not conflict with the populations nearby areas of population are not bypassed in favor of more distant drawn to encourage geographical compactness in a manner that preceding criteria in this subdivision, supervisorial districts shall be

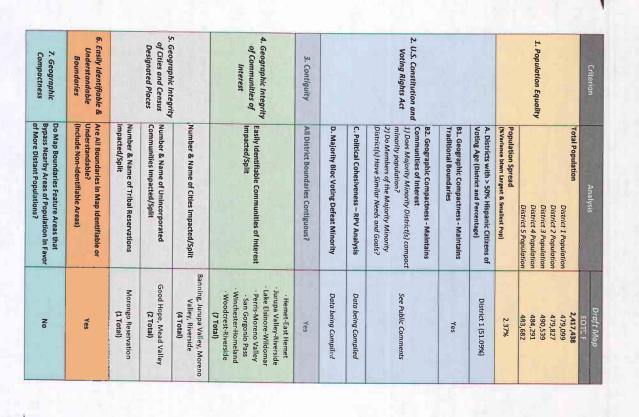
# RACIALLY POLARIZED VOTING (RPV)

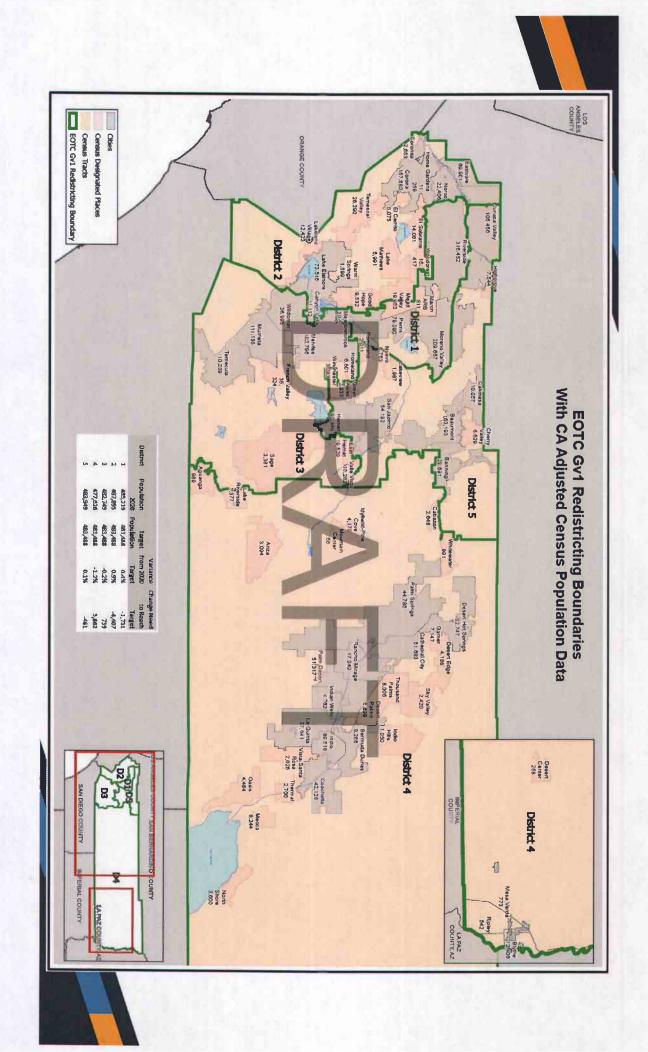
- Racially Polarized Voting = minorities vote for their preferred candidate candidate and all majorities always vote for their preferred
- RPV Analysis = Statistical analysis of historical election results to determine the existence of racially polarized voting.
- An RPV map analysis is currently in progress

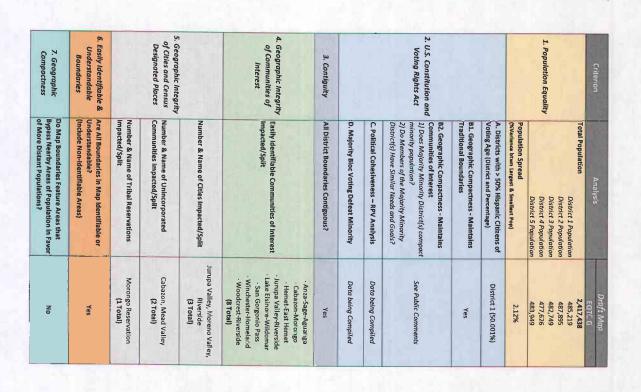
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7. Geographic Compactness	5. Geographic Integrity of Cities and Census Designated Places  Designated Places  Linderstandable Boundaries		4. Geographic Integrity of Communities of Interest	3. Contiguity			2. U.S. Constitution and Voting Rights Act				1. Population Equality				Criterion		
Do Map Boundaries Feature Areas that Bypass Nearby Areas of Population in Favor of More Distant Populations?	Are All Boundaries in Map Identifiable or Understandable? (Include Non-Identifiable Areas)	Number & Name of Tribal Reservations Impacted/Split	Number & Name of Unincorporated Communities Impacted/Split	Number & Name of Cities Impacted/Split	Easily Identifiable Communities of interest impacted/Split	All District Boundaries Contiguous?	D. Majority Bloc Voting Defeat Minority	C. Political Cohesiveness – RPV Analysis	82. Geographic Compactness - Maintains Communities of Interest 1) Does Majority Minority Istrict(s) compact minority population? 2) Do Members of the Majority Minority District(s) Have Smilar Needs and Goals?	B1. Geographic Compactness - Maintains Traditional Boundaries	A. Districts with > 50% Hispanic Citizens of Voting Age (District and Percentage)	Population Spread (%Variance btwn Largest & Smallest Pop)	District 5 Population	District 3 Population	Total Population  District 1 Population	a constitution of the cons	Aitalysis
No	Yes	Morongo Reservation (1 Total)	Good Hope, Mead Valley (2 Total)	Banning, Jurupa Valley, Moreno Valley, Riverside (4 Total)	Hemet-East Hemet     Jurupa Valley-Riverside     Lake Elsinore-Wildomar     Perris-Moreno Valley     San Gorgoio Pass     Winchester-Homeland     Woodcrest-Riverside     (7 Total)	Yes	Data being Compiled	Data being Compiled	See Public Comments	Yes	District 1 (51.09%)	2.37%	484,291 483,682	490,539	2,417,438 479,099	EOTC F	The second secon
No	Yes	Morongo Reservation (1 Total)	Cabazon, Mead Valley (2 Total)	Jurupa Valley, Moreno Valley, Riverside (3 Total)	Anza-Sage-Aguanga Cabazon-Morongo Hemelt-East Hemet Jurupa Valley-Riverside Lake Elsinore-Wildomar San Gorgonio Pass Winchester-Homeland Wooddrest-Riverside (8 Total)	Yes	Data being Compiled	Data being Compiled	See Public Comments	Yes	District 1 (50.001%)	2.12%	477,626 483,949	482,749	2,417,438 485,219	EOTCG	Contract to the contract to the
20	Yes	None	None	Banning, Moreno Valley, Riverside (3 Total)	- San Gorgorio Pass (1 Total)	Yes	Data being Compiled	Data being Compiled	See Public Comments	Yes	District 1 (50.58%)	0.24%	483,914 483,791	483,077	2,417,438 482,771	ЕОТСН	Draft Map
No	Yes	Morongo Reservation (1 Total)	Good Hope, Lake Mathews, Woodcrest (3 Total)	Jurupa Valley, Riverside (2 Total)	- Anza-Sage-Aguanga - Hemet-East Hernet - Jurupa Valley-Riverside - Lake Elsinore-Wildomar - Perris-Moreno Valley (5 Total)	Yes	Data being Compiled	Data being Compiled	See Public Comments	Yes	District 1 (50.1%)	3.04%	473,822 485,710	488,498	2,417,438 484,854	EOTCI	
Yes - Corona-Coronita-El Cerrito Split, Riverside Split @ Chicago, Canyon Crest @ Le Conte	No - Banning Spiit @ Bluff St, Coronita Spiit @ Dove Ct, Riverside Spiit @ Victoria Club GC, Riverside Spiit @ Chicago-Oro Blanco, Calle de Campanero, Menifee Spiit @ Menifee Lakes CC	Morongo Reservation (1 Total)	Coronita, El Cerrito, Green Acres (3 Total)	Banning, Corona, Eastvale, Hemet, Menifee (3 Districts), Riverside (7 Total)	· Anza-Sage-Aguanga · Corona-Coronita · Hernet-East Hernet · Hernet-San Jacinto · San Gorgorio Pass · Winchester-Homeland (6 Total)	Yes	Data being Compiled	Data being Compiled	See Public Comments	No	District 2 (51.89%), District 5 (51.32%)	0.59%	482,220 483,953	485,054	<b>2,417,438</b> 482,253	(JE Registricting Hub v3)	Community Man 1.2

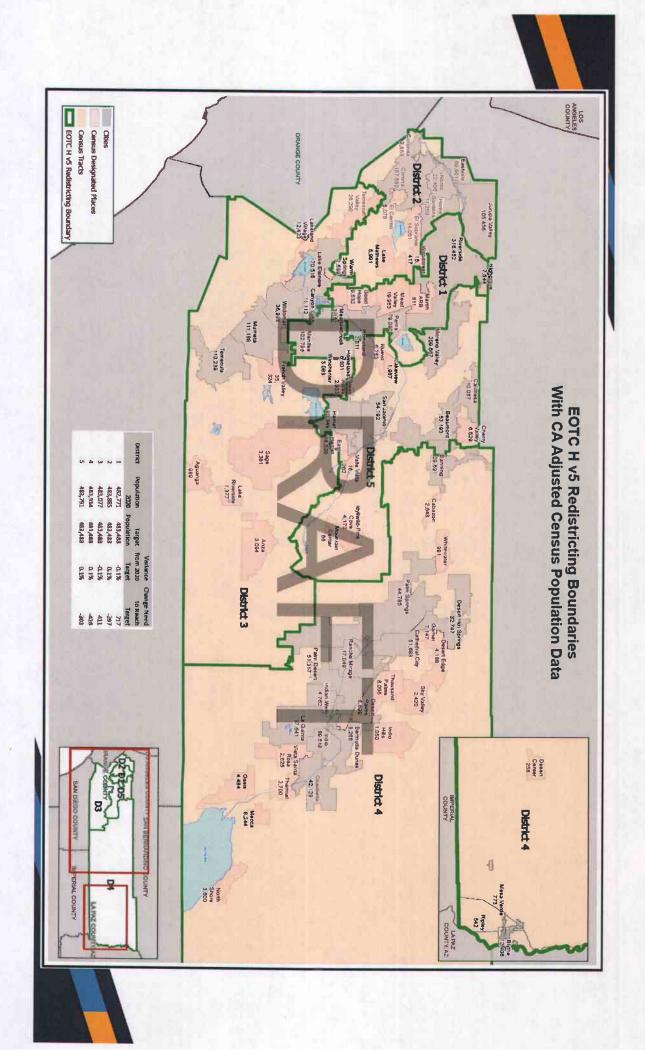
# MAPS FOR CONSIDERATION EOTC DRAFT MAPS F, G, H, I, AND COMMUNITY MAP 1.2



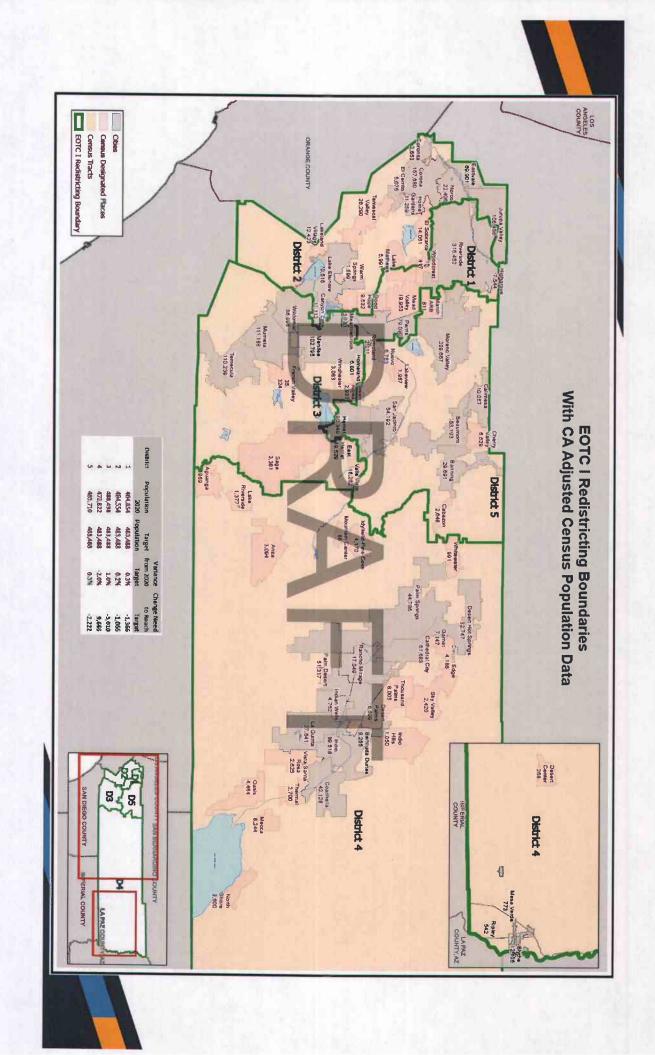


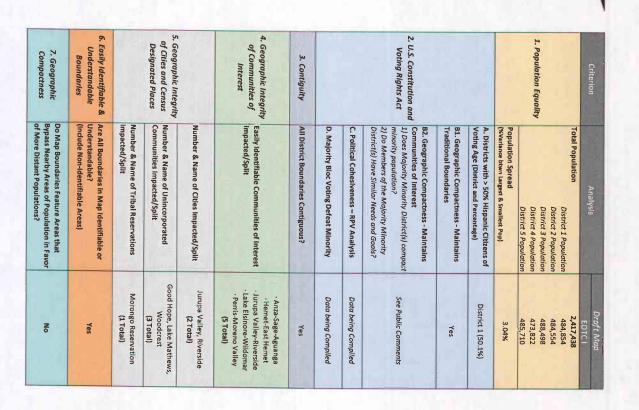


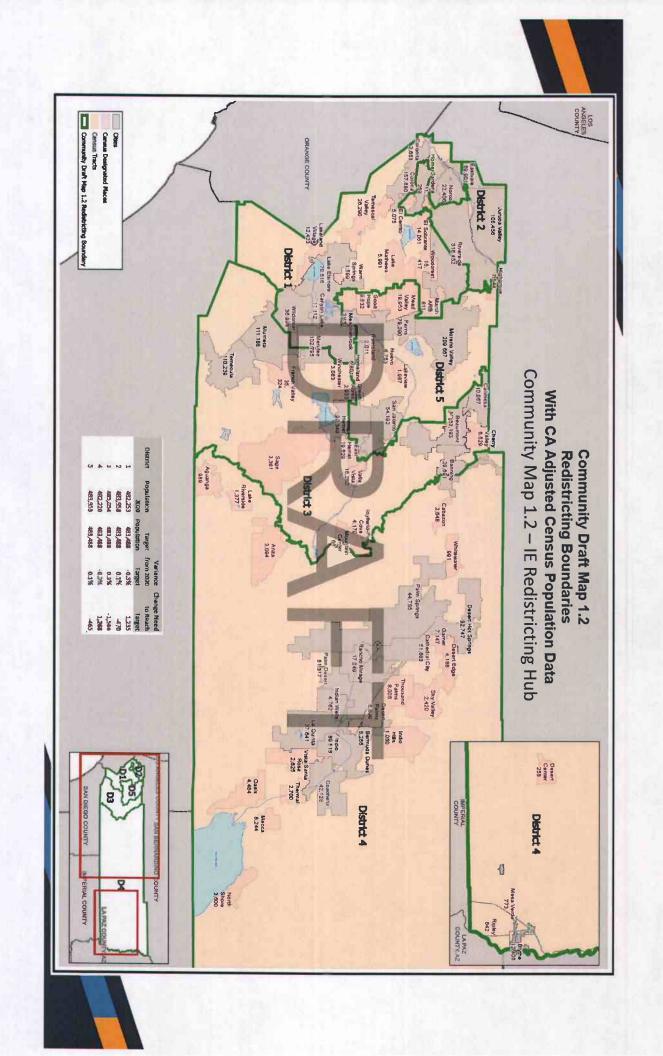


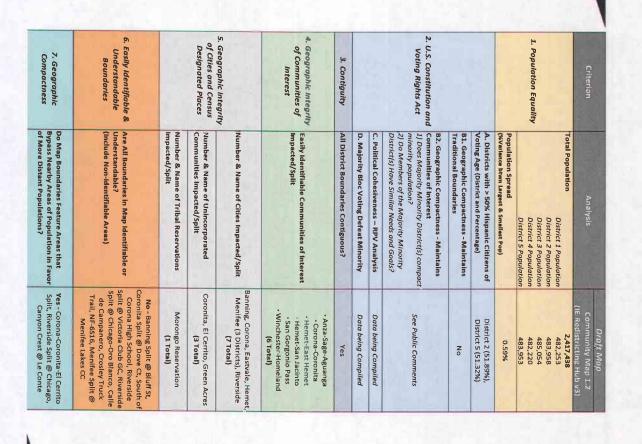


7. Geographic Compactness	6. Easily Identifiable & Understandable Boundaries	5. Geographic Integrity of Cities and Census Designated Places			4. Geographic integrity of Communities of Interest	3. Contiguity	2. U.S. Constitution and Voting Rights Act					1. Population Equality				Criterion
Do Map Boundaries Feature Areas that Bypass Nearby Areas of Population in Favor of More Distant Populations?	Are All Boundaries in Map Identifiable or Understandable? (Include Non-Identifiable Areas)	Number & Name of Tribal Reservations Impacted/Split	Number & Name of Unincorporated Communities Impacted/Split	Number & Name of Cities Impacted/Split	Easily Identifiable Communities of Interest Impacted/Split	All District Boundaries Contiguous?	D. Majority Bloc Voting Defeat Minority	C. Political Cohesiveness – RPV Analysis	B2. Geographic Compactness - Maintains Communities of Interest  1) Does Majority Minority District(s) compact minority population?  2) Do Members of the Majority Minority District(s) Have Similar Needs and Goals?	B1. Geographic Compactness - Maintains Traditional Boundaries	A. Districts with > 50% Hispanic Citizens of Voting Age (District and Percentage)	Population Spread (%Variance btwn Largest & Smallest Pop)	District 4 Population District 5 Population	District 2 Population	Total Population  District 1 Population	Analysis
No	Yes	None	None	Banning, Moreno Valley, Riverside (3 Total)	· San Gorgonio Pass (1 Total)	Yes	Data being Compiled	Data being Compiled	t See Public Comments	Yes	District 1 (50.58%)	0.24%		H	2,417,438 482,771	Draft Mab EOTC H









- 1. Receive and file the public testimony package containing all public and Advisory Redistricting Commission comments received through November 3, 2021, and any further testimony comments received by the Board to
- 2. Open the public hearing and receive public testimony on draft maps labeled EOTC F, G, H, I, and Community Map 1.2, which were recommended for consideration by the ARC on November 3, 2021; and

- 3. After receipt of public testimony, close the public hearing, provide comments, and direct the EOTC to conduct further analysis (including Racially Polarized Voting) on draft maps EOTC F, G, H, I, Community Map 1.2, and any additional map revisions requested by the Board; and
- hearing on the analysis of the directed maps, including any additional map revisions identified by the EOTC to comply with Redistricting requirements Direct the EOTC to update the Board at the November 16, 2021, public

# QUESTIONS?