

SUBMITTAL TO THE BOARD OF SUPERVISORS  
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA



ITEM: 3.12  
(ID # 25780)

**MEETING DATE:**  
Tuesday, August 27, 2024

**FROM :** EXECUTIVE OFFICE

**SUBJECT:** EXECUTIVE OFFICE: Approval of the Response to the 2023-2024 You Narcan Save Lives: Narcan Saving Lives in Riverside County and Directive for the Response to be Sent to the Grand Jury, Presiding Judge, and County Clerk-Recorder.; All Districts. [\$0]

**RECOMMENDED MOTION:** That the Board of Supervisors:

1. Approve, with or without modification, the attached response to the 2023-2024 Grand Jury Report: You Narcan Save Lives: Narcan Saving Lives in Riverside County; and
2. Direct the Clerk of the Board to immediately forward the Board's finalized responses to the Grand Jury, the Presiding Judge, and the County Clerk-Recorder.

**ACTION:**Policy

Juan C. Perez, Chief Operating Officer

8/19/2024

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**MINUTES OF THE BOARD OF SUPERVISORS**

On motion of Supervisor Perez, seconded by Supervisor Spiegel and duly carried by unanimous vote, IT WAS ORDERED that the above matter is approved as recommended.

Ayes: Jeffries, Spiegel, Washington, Perez and Gutierrez  
Nays: None  
Absent: None  
Date: August 27, 2024  
xc: E.O., Grand jury, Presiding Judge, Recorder

Kimberly A. Rector  
Clerk of the Board

By:   
Deputy

**SUBMITTAL TO THE BOARD OF SUPERVISORS COUNTY OF RIVERSIDE,  
STATE OF CALIFORNIA**

<b>FINANCIAL DATA</b>	<b>Current Fiscal Year:</b>	<b>Next Fiscal Year:</b>	<b>Total Cost:</b>	<b>Ongoing Cost</b>
<b>COST</b>	N/A	N/A	N/A	N/A
<b>NET COUNTY COST</b>	N/A	N/A	N/A	N/A
<b>SOURCE OF FUNDS: N/A</b>			<b>Budget Adjustment:</b>	No
			<b>For Fiscal Year:</b>	23/24- 24/25

**C.E.O. RECOMMENDATION:** Approve

**BACKGROUND:**

**Summary**

Penal Code Section 933(c) requires Board of Supervisors comment on the Grand Jury's recommendations pertaining to matters under the Board's control. In addition, responses must be provided to the Presiding Judge of the Superior Court within 90 days of receipt of the report.

**ATTACHMENTS:**

**ATTACHMENT A. 2023-2024 Grand Jury Report: You Narcan Save Lives: Narcan Saving Lives in Riverside County.**

**ATTACHMENT B. Grand Jury Response: 2023-2024 You Narcan Save Lives: Narcan Saving Lives in Riverside County.**

  
Tina Grande

8/19/2024

  
Gregg Gu, Chief of Deputy County Counsel

8/16/2024

**2023-2024 Grand Jury Report**  
**You Narcan Save Lives: Narcan Saving Lives in Riverside County**  
**June 11, 2024**  
**Riverside County Board of Supervisors**

**GRAND JURY FINDINGS:**

**Grand Jury Finding #1:**

**F1: The statistical data provided by the EMS on Narcan usage for 2021, 2022, and 2023 indicates a declining percentage of on-scene fatalities.**

**Response to Grand Jury Finding #1:**

Respondent agrees with finding.

Department comments:

Data collected and analyzed by the Riverside County Overdose Data to Action (RODA) Team showed that over the past three years, there has been an increase in Narcan administrations, particularly before EMS arrival. The most significant reduction in on-scene fatalities occurred in 2021 compared to 2020. Notably, in 2021 and subsequent years, there were about 15% less documented overdoses than were documented in 2020, which might contribute to the observed decrease in on-scene deaths.

**Grand Jury Finding #2:**

**F2: The availability of Narcan has assisted law enforcement and the public to assist suspected opioid overdoses and to have a better chance of survival.**

**Response to Grand Jury Finding #2:**

Respondent agrees with finding.

Department comments:

The Riverside County Emergency Medical Services Agency (REMSA) supports all law enforcement agencies in the county with training on the use of Narcan pursuant to the California Code of Regulations, Title 22, Chapter 1.5. County departments and

agencies, such as RUHS Medical Center, Behavioral Health, and Public Health, provide Narcan to law enforcement agencies and clients through various Naloxone (Narcan) Distribution Programs (NDP). REMSA also implemented the “Leave Behind Narcan” Policy, which allows 911 medical providers to supply Narcan kits to families and friends at the scene of overdose emergencies. Reported law enforcement and bystander Naloxone usage for suspected opioid overdose has also increased. When comparing 2022 to 2023 data, the number of patients who received Naloxone from law enforcement increased by 20 percent, and the number of patients who received Naloxone from bystanders increased by 35 percent.

### **Grand Jury Finding #3:**

**F3: There is a lack of guidance regarding what data should be tracked by law enforcement and other first responders when administering Narcan.**

### **Response to Grand Jury Finding #3:**

Respondent disagrees partially with the finding.

Department comments:

REMSA protocols establish strict documentation and reporting standards on the use of Narcan, and all other medications, administered by all providers in the organized countywide Emergency Medical Services (EMS) system. This data dashboard is available to the public on the REMSA website. Current law authorizes the administration of Narcan by non-EMS first responders (e.g. law enforcement, park rangers, and lifeguards). While the law outlines training standards and encourage wide availability of Narcan, non-EMS first responders are not required to document and report Narcan usage to the county.

### **GRAND JURY RECOMMENDATIONS:**

#### **Grand Jury Recommendation #1:**

**R1: A comprehensive method should be created to collect pertinent Narcan data on a monthly basis from all emergency responders and/or medical providers. This data should include the number of incidents, dosages by incidents, number of lives saved, and number of fatalities.**

## **Response to Grand Jury #1:**

Recommendation requires further analysis or study. The time frame is noted in the response, which shall not exceed six-months from the date of publication of the Grand Jury report.

### Department comments:

Currently, through the collaborative efforts of REMSA, RUHS-Medical Center, RUHS-Public Health, RUHS-Behavioral Health and Riverside County Fire Department, the County collects all the recommended data from EMS providers, Acute Care Hospitals, Behavioral Health Clinics, and other medical settings controlled by the County or under County regulatory authorities. Although recent laws encourage the widespread availability and training for the use of Narcan, those laws do not necessarily require documentation and reporting to the County. For example, when Narcan is administered by non-EMS first responders or practitioners in non-acute medical setting, which are outside the regulatory authority of the County, there is no obligation to document or report to the County. The County is currently undertaking efforts to collect data from all first responders and other medical providers. However, considering the absence of direct legal requirements for the providers or authorities whereby the county can mandate reporting, participation of these agencies or medical providers will be voluntary. By December 2024, the County should determine the level of voluntary participation. As well, additional steps may be identified, which could include support for a legislative remedy.